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BDNCP – Banca Dati Nazionale dei Contratti Pubblici The Italian Public Contract on line Register

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Multistakeholder Expert Group on Public Procurement - Bruxelles, September 14th 2015



INTRODUCTION

Consip, for its role in public procurement, has access to a significant portion of the information / data contained in the **BDNCP** - National Public Contracts Database and it is one of the largest users of BDNCP itself, acting as the national central procurement body

The presentation aims to sketch:

- **a user's point of view on the BDNCP, managed by ANAC (National Anti-Corruption Authority)**
- **a short view on Consip tender/contract database**

The BDNCP has been established in 2010 with the aim of ensuring the effectiveness, transparency and monitoring of the procedures run by the contracting authorities for the procurement of works, services and goods

The BDNCP collects data on public tenders and contracts throughout the entire life cycle of the procurement process and, throughout the use of a “CIG” (Tender Identification Code), BDNCP data can be related with other systems where the same code is used (e.g. e-invoicing database)

Over time, the Authority has introduced new features and services in BDNCP, such as **AVCPass**, an application for online verification of the EOs requirements to whom public contract are awarded and the **Transparency Portal** that allows open access for all citizens to PA procurement data

Consip has also a “private” contract database that tracks at a very detailed level the life cycle of the contracts awarded by Consip itself and of the contracts awarded by the CAs using Consip e-procurement platform (MEPA, DPS)

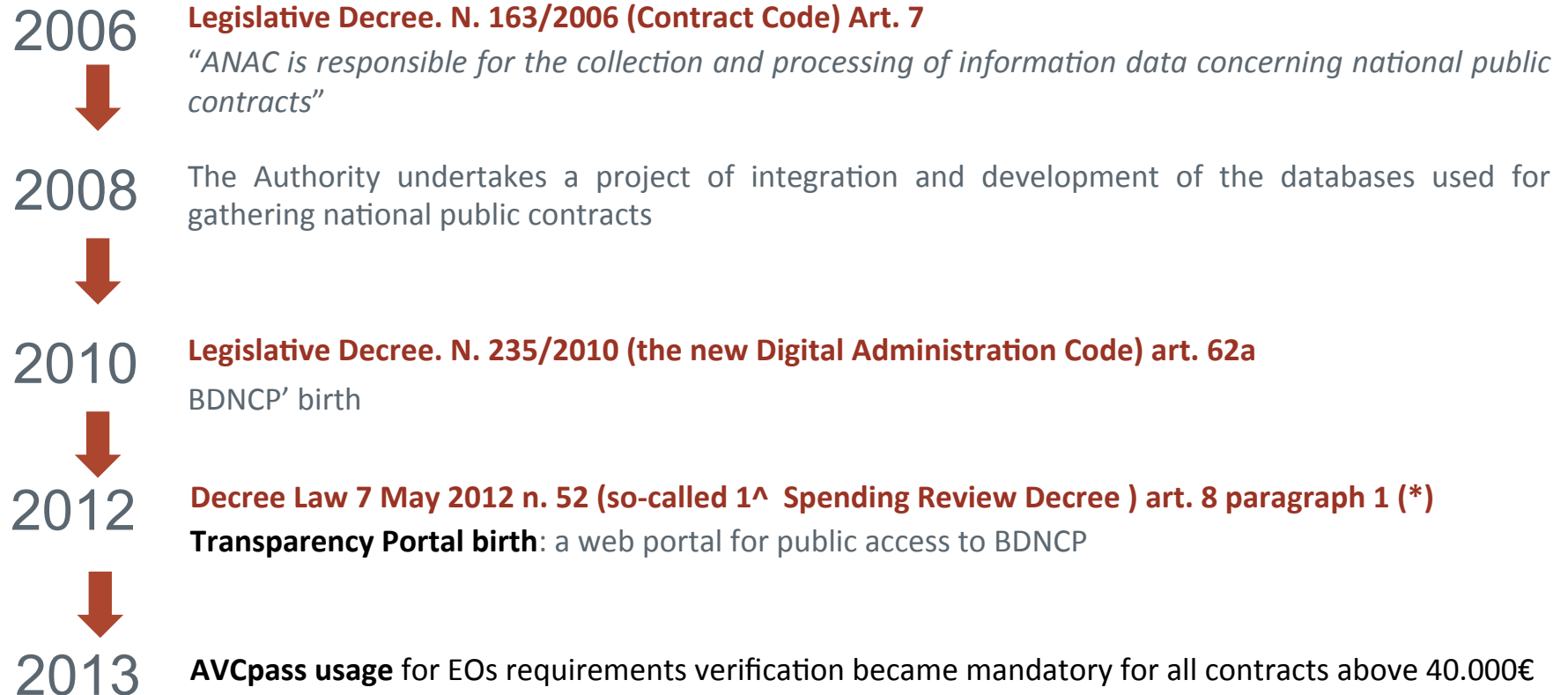


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BDNCP MAIN STEPS



(*) The same decree establish that **ANAC has to provide Consip a subset of BDNCP database** to allow Consip itself to conduct analysis and evaluation of public spending to better support the national Public Procurement rationalization program



BDNCP GOAL



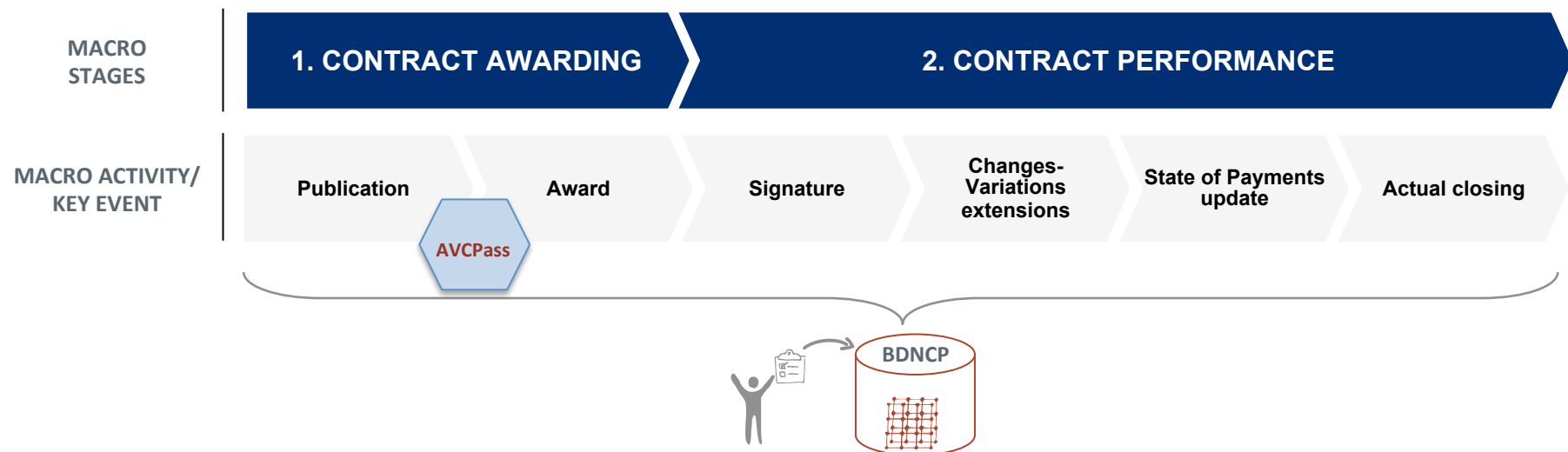
Legislative Decree
n. 235/2010

*“BDNCP’s goal is to ensure
transparency, control and real-time respect of legislation
of the administrative activity in the procedures
for the procurement of works, services and goods”*



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BDNCP CONTENT



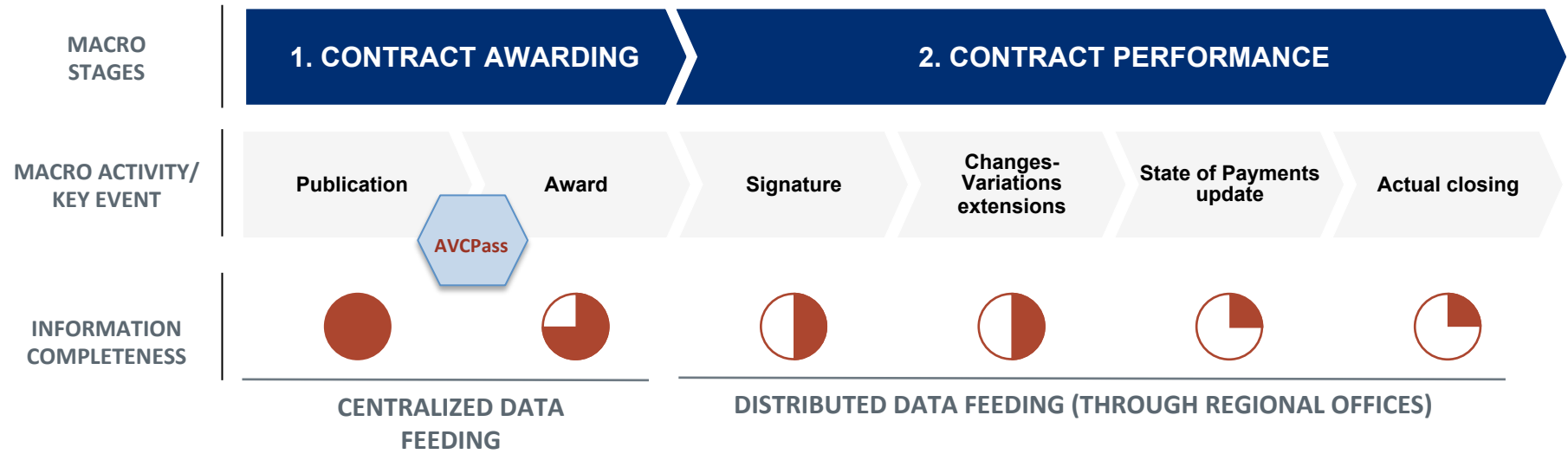
BDNCP collects, in a homogeneous and unified way, all the relevant tender information, mandatory provided by the proceeding CA and by the tenderers

MAIN DATA

CIG (system assigned tender ID); Tender Subject; good/service/work code (**CPV** "common procurement vocabulary"); CA name and ID; **RUP** name (tender responsible); Publication Date; Lots, tender value; type of procedure, awarding criteria, tenderers, awarded value; successful tenderer, signature date, duration; changes (value, duration), payment update, sub-contractors, closing date ...



BDNCP FEEDING



Labour-intensive data entry activity required for CAs and EOs

Lack of interfaces with other system (TED, national journal, ...) where the same information has to entered

Information completeness and quality decreases along the contract life cycle

BDNCP FUNDING

As to publish and participate in a tender

both CAs and EOs have to pay a fee to get the required CIG

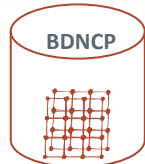
(at tender level, no matter the number of lots)

EOs payment receipt has to be included in tender offering documentation



Tender entrance amount	CA Fee	EO Fee
< € 40.000	Exempt	Exempt
≥ € 40.000 < € 150.000	€ 30	Exempt
€ 150.000 < € 300.000	€ 225	€ 20
≥ € 300.000 < € 500.000		€ 35
≥ € 500.000 < € 800.000	€ 375	€ 70
≥ € 800.000 < € 1.000.000		€ 80
≥ € 1.000.000 < 5.000.000	€ 600	€ 140
≥ € 5.000.000 < 20.000.000		€ 200
≥ € 20.000.000	€ 800	€ 500

BDNCP VOLUMES (2014)



13.507

N. of Contracting Authorities

56.737

N. of Economic Operators

AMOUNT RANGE (€)	# of LOTS	AMOUNT (€)
≥ € 40.000 ≤ € 150.000	69.839	5.759.677.069
> € 150.000 ≤ € 1.000.000	45.645	16.359.430.122
> € 1.000.000 ≤ € 5.000.000	8.856	18.874.624.966
> € 5.000.000 ≤ € 25.000.000	1.966	19.594.317.989
> € 25.000.000	401	40.813.440.612
TOTAL	126.707	101.401.490.758

126_K

Total n. of lots > 40k€

101 BLN €

Total amount
(excluding contracts <40k€)

~4.5 MLN (?)

N. of contracts
< 40k€

~ 15 BLN € (?)

Total amount
contracts < 40k€

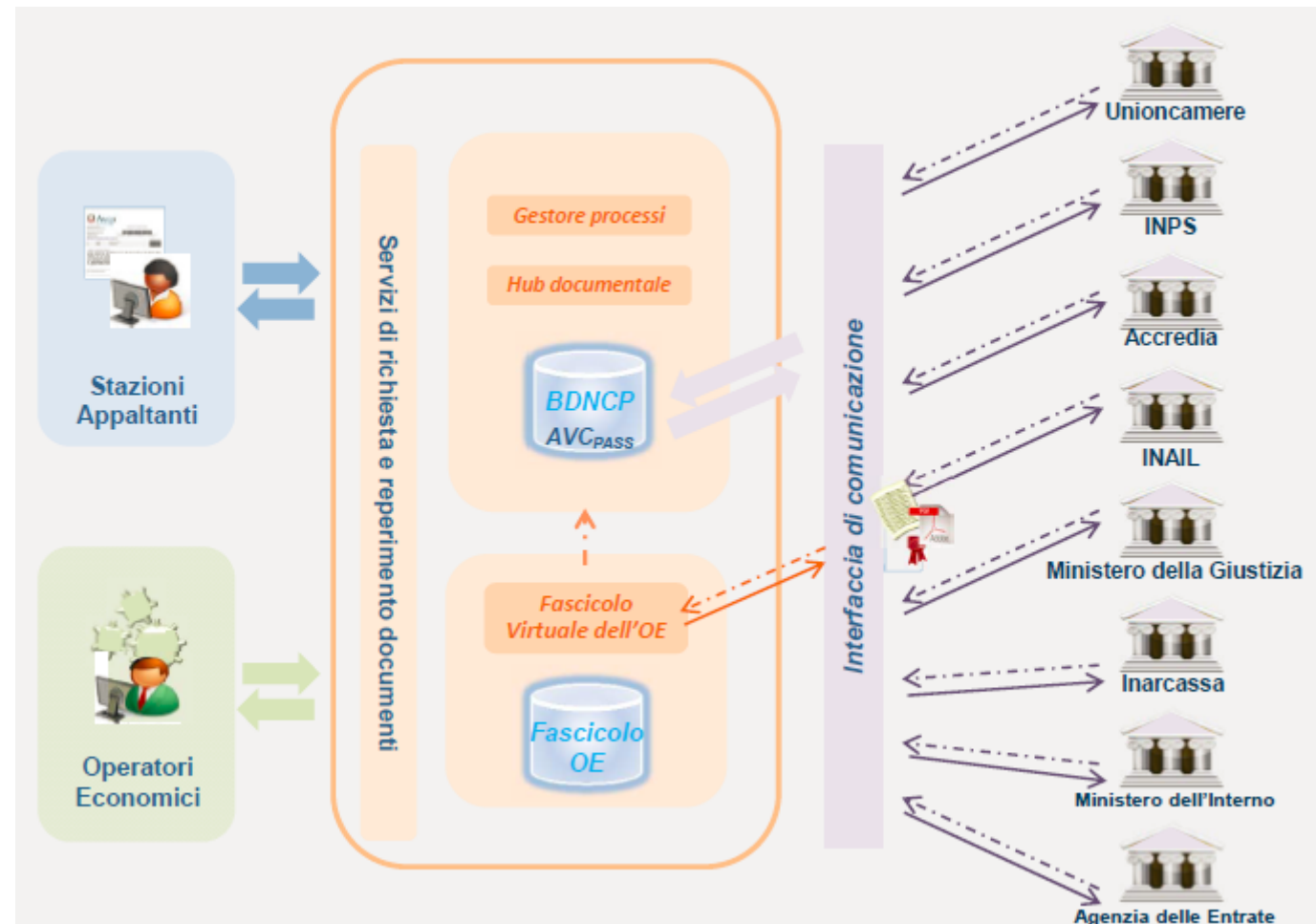


AVCPass - AUTHORITY VIRTUAL COMPANY PASSPORT

AVCPass is an online application for the validation of the requirements that the awarded EOs have to satisfy.

AVCpass allows CAs, EOs and Certifying Bodies to interact and share necessary information.

EOs are required to pay for this (mandatory) service



TRANSPARENCY PORTAL



Decree Law 7 May
2012, n. 52

In order to ensure the widest transparency of public procurement data, ANAC makes **available to all citizens**, through its “Transparency Portal”, **the data and information gathered in BDNCP** allowing the search of timely and aggregated information

(<http://portaletrasparenza.avcp.it/microstrategy/html/index.htm>)

The screenshot shows the ANAC (Autorità Nazionale Anticorruzione) website. At the top left is the ANAC logo, a star within a wreath. To its right is the text 'A.N.AC.' and 'Autorità Nazionale Anticorruzione' with a subtitle: '(sito della già Autorità per la vigilanza sui contratti pubblici di lavori, servizi e forniture) (art. 19 decreto legge 24 giugno 2014 n. 90 - delibera n. 102/2014)'. On the top right, there are links for 'Accessibilità', 'Contatti', 'Mappa del sito', 'Dove Siamo', 'Privacy', and 'English'. Below this is a search bar with the text 'Cerca'. A dark blue navigation bar contains the following menu items: 'Autorità', 'Servizi', 'Attività dell'Autorità', 'Comunicazione', and 'FAQ'. Below the navigation bar is the 'Portale della trasparenza' section, which includes four buttons: 'RICERCA BASE', 'RICERCA AVANZATA', 'RICERCA PER CIG', and 'OPEN DATA'. The search area contains three input fields: '* Oggetto del bando:', '* Amministrazione (CF o Denom.):', and '* Aggiudicatario (CF o Denom.):'. Below these fields is a dropdown menu for 'Cerca in bandi:' with 'Scaduti' selected. At the bottom of the search area are two buttons: 'Cerca' and 'Pulisci'. A note below the fields reads: 'Inserire almeno uno dei campi contrassegnati da asterisco (*)'.



PAYMENT TRACEABILITY

CIG (Tender Identification Code)

an alphanumeric code, used to identify the tender and **to trace PA payments**

A unique CIG is assigned to each lot of a tender when the CA creates the tender in BDNCP
(there is also a CIG at tender level)

Inside BDNCP

all data referring to the same lot are “marked” by its CIG

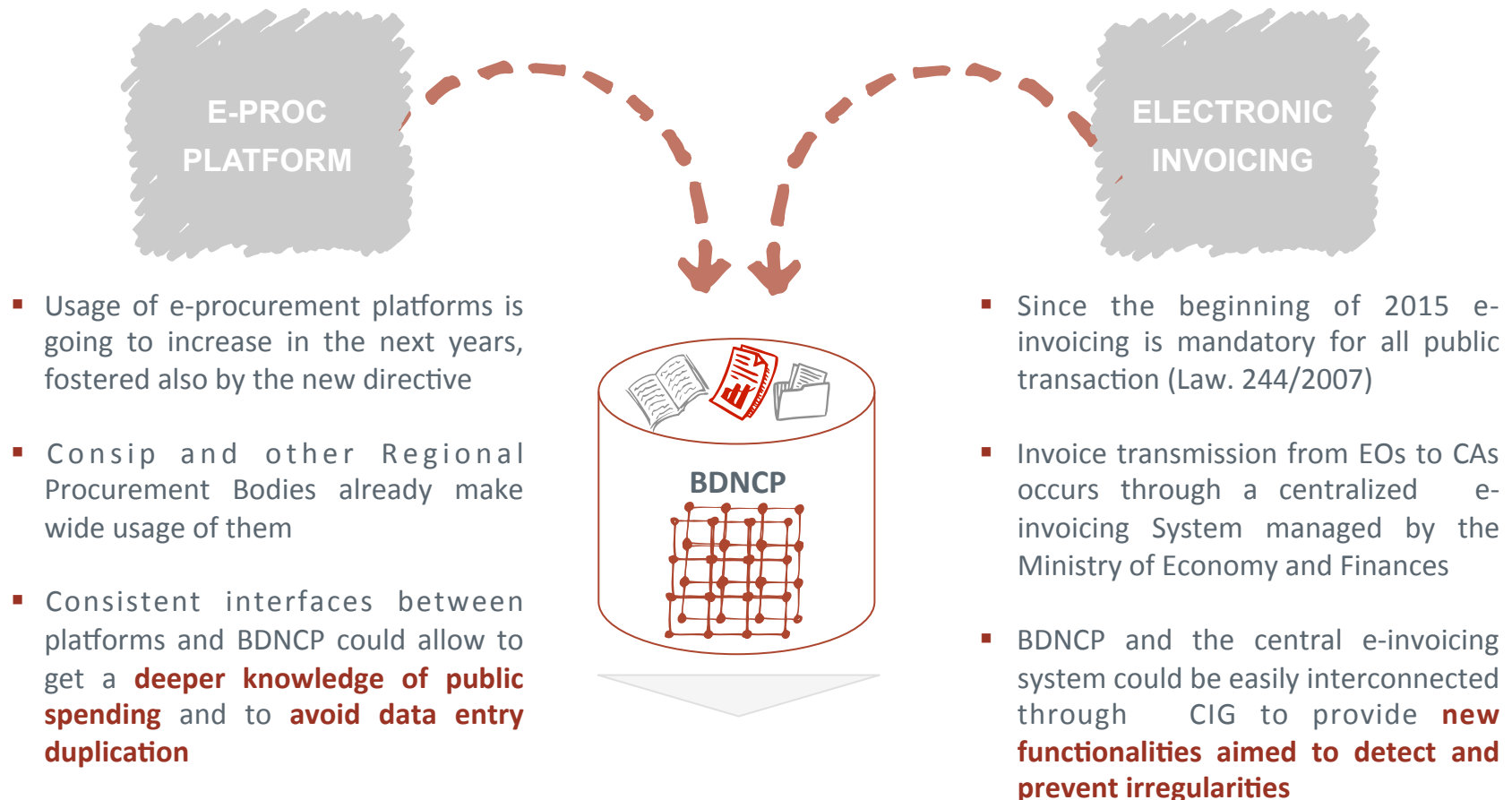
Outside BDNCP

The **contract** related to a specific lot is identified by its **CIG**
each row of each invoice referring to a lot/contract has to include its **CIG**
The payment of invoices without CIG is considered an illegal administrative act

All payments related to a contract can be easily traced



POSSIBLE EVOLUTIONS: two examples



CONSIP TENDER/CONTRACT DATABASE



Consip manages a “private” tender/contract database to trace at **very detailed level** the life cycle of the **contracts signed by CAs based on the Framework Contract awarded by Consip itself** and the **contracts awarded by the CAs using Consip e-procurement platform** (MEPA, DPS)

The information related to framework contracts comes mostly through data flows monthly sent by the contractors

MEPA is a **fully electronic marketplace** where CAs award **contracts below the EU threshold**

MEPA contracts are digitally signed and stored in the database. Detailed trace of the whole awarding process is also kept. All the **information** stored in the database are **automatically generated by CAs and EOs transactions**

A project to interface Consip Database and BDNCP was considered but not implemented (lack of funds)



CONSIP DATABASE VOLUMES

Framework Contract + Framework Agreement

PUBLICATIONS	~ 30/y
TURNOVER 2014	3.3 BLN €
CONTRACTS	~ 18 K

MePA – PA Electronic Marketplace

TRANSACTION 2014	~ 500.000
TURNOVER 2014	1.5 BLN €
ON LINE ENTERPRISES	~ 36 K
ON LINE CATALOGUES	~ 48 K
ON LINE ARTICLES	~ 5.500 K
CONTRACTING AUTHORITY	~ 32 K





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Canale "Consip"