

25th meeting of the Contact Persons of the European Globalisation Adjustment Fund (EGF)

Online videoconference 18 March 2021



1. Introduction and adoption of the agenda

Ms Ruth Paserman
Director Directorate F "Investment",
DG EMPL



2. Update on EGF since the last Contact Persons Meeting

- 1) Final reports
- 2) Recoveries
- 3) Closures
- 4) Applications received
- 5) Applications planned (tour de table)



3.1 Final reports - received between November 2019 and March 2021

No	Case Number	MS	Case Title Final Report deadline		EGF Contribution Granted	
1	EGF/2017/003	EL	Attica retail	13/1/2020	2,949,150	
2	EGF/2017/005	FI	Retail	9/12/2019	2,499,360	
3	EGF/2017/006	ES	Galicia wearing apparel	3/3/2020	720,000	
4	EGF/2017/007	SE	Ericsson	6/2/2020	2,130,400	
5	EGF/2017/008	DE	Goodyear	25/8/2020	2,165,231	
6	EGF/2017/009	FR	Air France	24/4/2020	9,894,483	
7	EGF/2017/010	BE	Caterpillar	8/10/2020	4,621,616	
8	EGF/2018/001	NL	Financial service activities	25/11/2020	1,192,500	
9	EGF/2018/002	PT	Norte Centro Lisboa wearing apparel	30/11/2020	4,655,883	
	Total EGF amount paid				30,828,623	



3.2 Recoveries - between November 2019 and March 2021

No	Case number	MS	Case title	EGF granted	Recovered	Recovery rate %
1	EGF/2013/008	ES	Comunidad Valenciana Textiles	840,000	46,886.51	6%
2	EGF/2017/001	ES	Castilla y León mining of coal	1,002,264	371,077.44	37%
3	EGF/2017/002	FI	Microsoft 2	3,520,080	582,919.31	17%
4	EGF/2017/003	EL	Attica retail	2,949,150	2,346,441.36	80%
5	EGF/2017/004	IT	Almaviva	3,347,370	2,534,700.62	76%
6	EGF/2017/005	FI	Retail	2,499,360	918,072.57	37%
7	EGF/2017/006	ES	Galicia wearing apparel	720,000	413,181.09	57%
8	EGF/2017/007	SE	Ericsson	2,130,400	1,840,307.20	86%
9	EGF/2017/008	DE	Goodyear	2,165,231	1,171,002.25	54%
10	EGF/2017/009	FR	Air France	9,894,483	48,000.00	0%
11	EGF/2017/010	BE	Caterpillar	4,621,616	552,981.14	12%
12	EGF/2018/002	PT	Norte Centro Lisboa wearing apparel	4,655,883	4,465,395.87	96%
	TOTAL			38,345,837	15,290,965.36	40%



3.3 Closures - between November 2019 and March 2021

No	Case number	MS	Case title
1	EGF/2011/014	RO	Nokia
2	EGF/2014/005	FR	GAD
3	EGF/2014/016	IE	Lufthansa Technik
4	EGF/2015/010	FR	MoryGlobal
5	EGF/2016/004	ES	Comunidad Valenciana Automotive
6	EGF/2016/005	NL	Drenthe Overijssel Retail
7	EGF/2017/002	FI	Microsoft
8	EGF/2017/004	IT	Almaviva
9	EGF/2017/006	ES	Galicia wearing apparel



3.4 Applications received

EGF Reference	Member State	Case title	Sector in short denomination	Date of application	Trade / Crisis	EGF contribution (in €) requested	Number of targeted workers
EGF/2020/001	ES	Galicia shipbuilding ancillary sectors	Shipbuilding	13/5/2020	Trade	2,054,400	500
EGF/2020/002	EE	Estonian tourism industry	Tourism	12/11/2020	Crisis	4,474,480	5,060
EGF/2020/003	DE	GMH Guss	Manufacture of basic metals	15/12/2020	Trade	1,439,545	476
EGF/2020/004	NL	KLM	Air transport	22/12/2020	Crisis	5,019,218	1,201
EGF/2020/005	BE	Swissport	Support activities for transportation	22/12/2020	Crisis	3,861,725	1,468
EGF/2020/006	ES	Cataluña automotive	Manufacture of motor vehicles, trailers	28/12/2020	Trade	1,057,674	900
EGF/2020/007	FI	Finnair	Air transport	30/12/2020	Crisis	1,946,460	600
					Total	19,853,502	10,205



3.5 Applications planned

Tour de table: Applications in preparation or under consideration.



4. The 2021 - 2027 EGF Regulation what is new?

- 1) Overview
- 2) Scope
- 3) Intervention criteria
- 4) Eligible beneficiaries
- 5) Eligible measures
- 6) Eligibility period
- 7) Co-financing rate

- 8) Applications
- 9) Technical assistance COM
- 10) Final reports
- 11) Indicators
- 12) Beneficiary survey
- 13) Entry into force
- 14) To do



- European Globalisation Adjustment Fund for Displaced
 Workers (EGF)
- Limited to the duration of the MFF 2021 2027
- Annual maximum amount of EUR 186 Mio (in 2018 prices), outside and above MFF ceilings
- One of the special instruments that allow the Union to respond to unforeseen circumstances



Scope

Larger-scale restructuring events, no matter what the cause



no longer limited to globalisation/crisis anymore



Intervention criteria

- 200 job losses over 4 months in one enterprise
- 200 job losses over 6 months in the same NACE 2 sector and located in one or two contiguous NUTS 2 regions
- 200 job losses over 4 months in the same or different NACE 2 sectors and located in the same NUTS 2 region



Intervention criteria (II)

- Possible derogation in small labour markets, if job losses are expected to have a significant impact
- Such derogation also possible for other regions, but capped at 15% of EGF annual ceiling
- Dismissals of public sector employees caused by public budget cuts are not eligible



Eligible beneficiaries

- Workers displaced (as well as self-employed whose activity has ceased) during the reference period
- Still possible to include people that lost their job outside the reference – 6 months before (new!) until penultimate day of the COM assessment
- NEETs are NO longer eligible



Eligible measures

No major changes - but:

- The dissemination of skills required in the digital industrial age and in a resource-efficient economy shall be considered to be a horizontal element for the design of coordinated packages.
- Start-up investments up to EUR 22 000 per beneficiary.



4. The 2021 - 2027 EGF

Eligibility period

No major changes, but:

- 24-month implementation period starts at the date of entry into force of the COM Financing Decision
- MS can start implementing before the decision, the measures are eligible
- Costs for formal studies eligible until final report date



Co-financing rate

Aligned with highest ESF+ co-financing rate in the applicant
 MS

OR

• 60%



the higher rate applies



Applications

- Background analysis no longer required only a brief description of the events that led to the job losses
- Shorter processing times: 10 working days (wd) for COM to ask questions, 15 wd for MS to reply, 50 wd for COM until adoption of proposal
- Brief explanation to what extent the recommendations of the EU
 Quality Framework for Restructuring were taken into account



Technical assistance COM

New possibility:

- TA can be implemented under indirect management
- Information and guidance measures to the Member States on using, monitoring and evaluating the EGF
- Needs to be discussed with MS



Final reports

No change, except:

 Final reports due 7 months after the end of the implementation period



Indicators

- Output indicator: employment status, age group, educational attainment
- Long term indicator (6 months after implementation period): employment status (employed/unemployed), percentage of beneficiaries that gained a qualification, percentage of beneficiaries still in education or training
- The current long term indicator (18 months after case implementation)
 has been deleted by co-legislators
- All data to be broken down by gender (m/f/non-binary)



Beneficiary survey

- To be conducted during the sixth month after case implementation
- MS need to reach out to beneficiaries and send one reminder
- COM will draft the survey, together with MS, and analyse it
- Beneficiaries asked to give qualitative and quantitative info on themselves, and on the measures offered



Entry into force

- Regulation applies from 1 January 2021, with the exception of Article 15, which applies from the date of entry into force
- Applications received before 1 January 2021 processed according to 2014-2020 Regulation



To do

- Committee procedure:
 implementing acts to be designed in advisory procedure:
 templates for irregularity reporting and beneficiary survey
- Brainstorming on possible technical assistance measures



11:20 - 11:35





5. SFC 2021 - where do we stand?



SFC2021 for the programing period 2021-2027

- The application is currently under development and is expected to be operational in June/July 2021
- Support Portal for SFC2021 (guides, documents, latest news and FAQs)



The updated FAQs post 2020

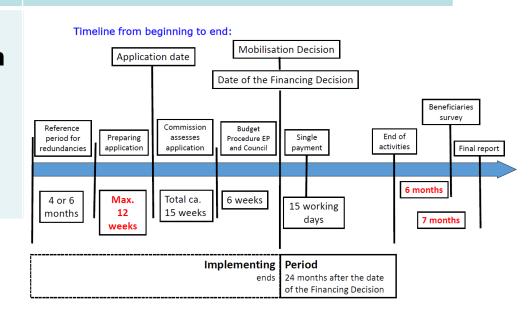
- Changes triggered by the new EGF Regulation.
- Available after the publication of the Regulation in the OJ.



EGF FAQs, post 2020 update

Question:

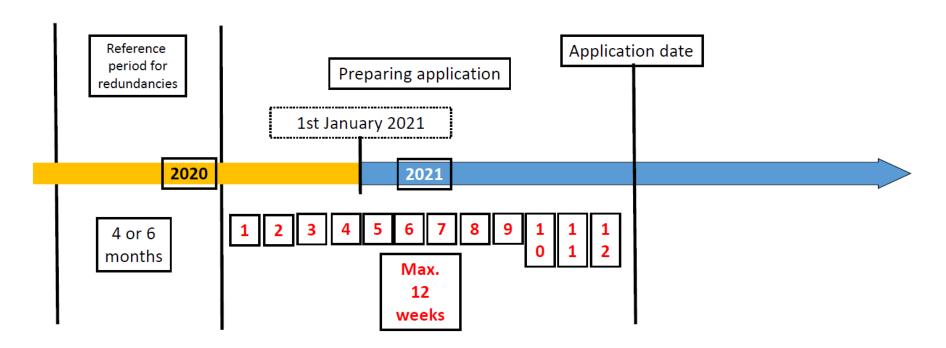
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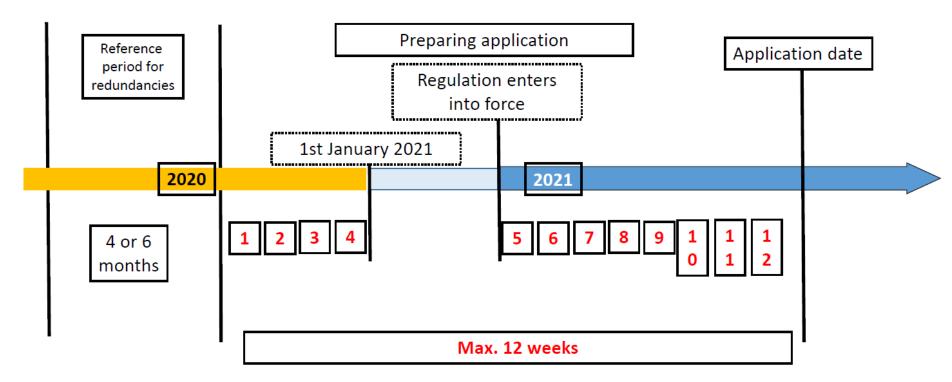
Timeline if the 2021-2027 Regulation would have entered into force on 1 January 2021





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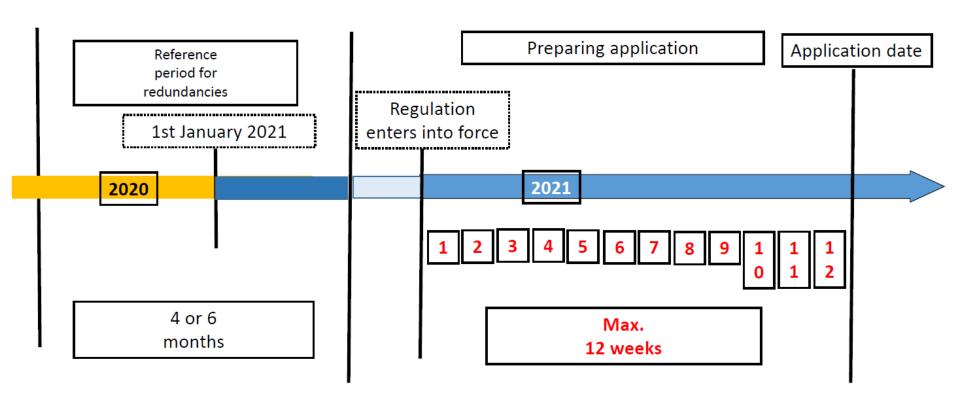
Timeline with the deadline of 12 weeks suspended The 12 weeks started in 2020





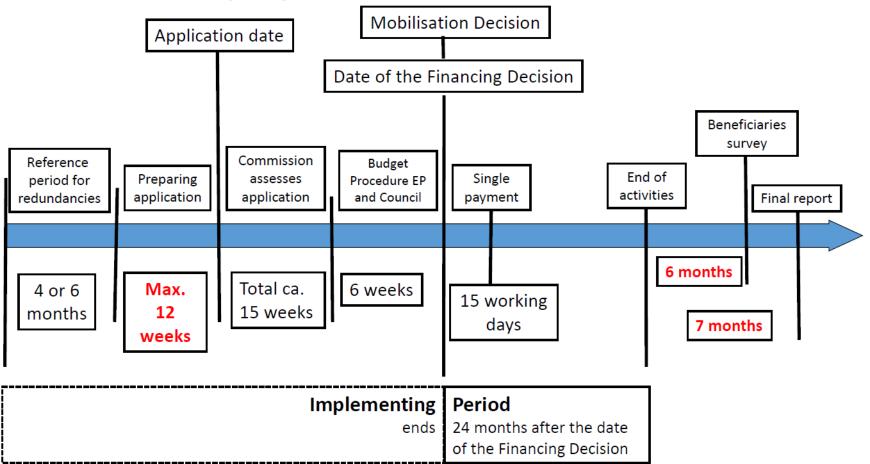
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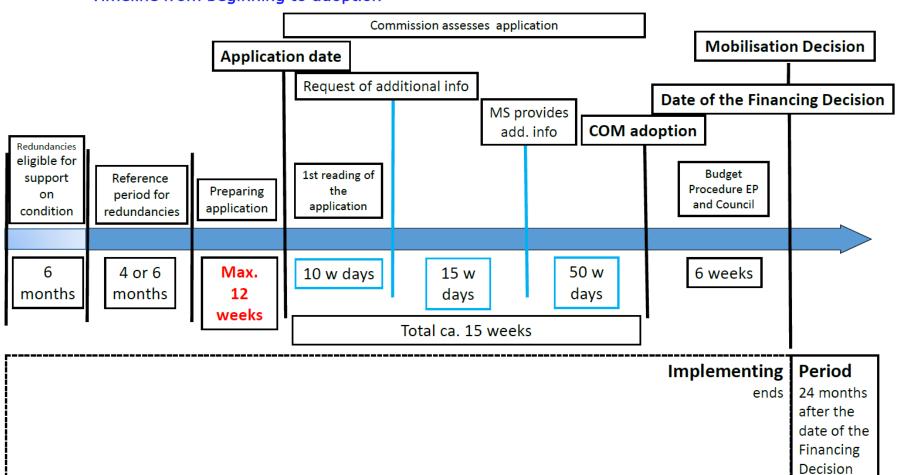


Timeline from beginning to end:





Timeline from beginning to adoption





EGF FAQs, Post 2020 update

FAQ

Question:

In the new application form the section explaining the link between the redundancies and the globalisation is no longer there.

Does this mean that the explanation is no longer needed?

NEW Question

In the application form for the 2014-2020 period, one section was dedicated to establish the link between the redundancies and the globalization and another to explain the events that triggered the redundancies.

Quite often the explanation provided in these two sections were repetitive.

In the new application form both section are merged, to explain the events that triggered the redundancies and its causes (globalization, transition to green economy, digitalization, automation, etc.).



EGF FAQs, August 2019 update

FAQ

Question:

Can workers made redundant before or after the reference period of 4 or 6 months benefit from EGF assistance?

What has changed

Yes. The workers whose redundancy result from the same event which triggered the redundancies during the reference period are now eligible for EGF support regardless whether the case concerns an enterprise or a region-sector.

However, there are time limits:

- 6 months before the start of the reference period and
- the date of the adoption by the Commission of the draft proposal for decision.



EGF FAQs, post 2020 update

FAQ

Question:

Is there any restriction regarding the sectors that can be part of an application based on the intervention criterion set in Art.4(2)(c) "variety of sectors in one region"?

NEW Question

The regulation does not limit the number of sectors that can be included in an application based on the Art.4 (2)(c) criterion. However the sectors should be linked.

EGF/2020/001 ES Galicia ancillary shipbuilding 80% of the value of a ship is subcontracted. When a shipyard has economic difficulties the consequences on employment in the ancillary shipbuilding industry are the same as if the companies were in a single NACE economic sector.

EGF/2020/002 EE Eesti tourisim

The application follows the methodology of Tourism Satellite Account Classification of Statistics Estonia.



EGF FAQs, Post 2020 update

FAQ

Question:

The EGF may not be mobilised when public sector employees are dismissed as a result of budgetary cuts taken by a Member State (Art.4(5)). Does this restriction apply also to displaced workers from enterprises providing services or delivering goods to publicly financed entities affected by budgetary cuts?

NEW Question

The EGF, as a fund designed for major restructuring events, may not be mobilised in cases of dismissals in the public sector, which are the consequence of budgetary cuts. However, the EGF should be able to support displaced workers from enterprises active on a competitive market, providing services or delivering goods to publicly financed entities affected by budgetary cuts. EGF can also support self-employed

persons whose activity has ceased

because of budgetary cuts.



7. Q & A



8. EGF ex-post evaluation for the 2014-2020 programming period (1)

- Art. 20(1)b) of Regulation (EU) No 1309/2013 the Commission shall carry out on its own initiative and in close cooperation with the Member States by 31 December 2021, an **ex post evaluation** with the assistance of external experts, to measure the **impact** of the EGF and its **EU added value**.
- In line with the Better Regulation Guidelines, other criteria will also be evaluated: the <u>effectiveness</u>, <u>efficiency</u>, <u>coherence and relevance</u> of the results achieved.
- Wherever appropriate, the evaluation shall examine the <u>complementarity</u> <u>and coherence</u> of EGF interventions with other programmes, such as the European Social Fund, the Youth Employment Guarantee and national measures.



8. EGF ex-post evaluation for the 2014-2020 programming period (2)

- Evaluation: → at instrument level and
 - → at the level of individual cases.
- The <u>aim</u> of the evaluation is :
 - to assess to what extent the EGF has attained its objectives during the period 2014-2020,
 - To provide lessons for the implementation and design of the Fund.
- It shall include figures showing the number of applications and shall cover the performance of the EGF by country and by economic sector during the period 2014-2020.



8. EGF ex-post evaluation for the 2014-2020 programming period (3)

TIMELINE:

- 2019: <u>Preparation</u>
 - Evaluation Roadmap published (<u>Have your Say</u>), followed by a 4week public consultation;
 - Contract signed with external experts, Consortium Ramboll Management Consulting A/S and SEOR, for the study supporting the ex post evaluation.
- 2020: <u>Study</u> supporting the ex post evaluation
- 2021: Commission Staff Working Document by 31 December 2021



8. EGF ex-post evaluation for the 2014-2020 programming period (4)

SUPPORTING STUDY

• Scope:

- <u>applications</u> submitted during <u>2015-2019</u> (30 approved and 1 rejected)
- <u>all Member States</u>, even those which did not receive funding for cases over the course of the programming period

Methodology used:

- data collection: desk research, interviews, targeted surveys, consultations with EGF beneficiaries and a public consultation;
- data analysis: counterfactual impact evaluation (CIE) and 30 Case studies (+1 rejected application)
- <u>Challenges</u>: difficulties reaching EGF beneficiaries, identifying whether survey respondents benefited from EGF, obtaining data for the CIE, COVID-19 crisis



Intervention logic of the EGF 2014-2020 Inputs Outputs Indicators **Impacts** Results Context and EU funding Art 11. Better guidance for applications Number of applications received Increased ability of MS needs: and regions to adapt to Globalisation Advancement of EU principles of globalisation and continued Art 12. Increased provision of Number of applications refused workers solidarity and equality economic crisis information/programme promotion European Consequent Better understanding of Commission Number of applications approved large scale Art 14. Better guidance for delivery of how to provide effective officials' time redundancies and sustainable support assistance to dismissed workers in particular to targeted workers More knowledge of how EU affecting low-Art 13, 15 & 16. Improved oversight of Leveraged EU spending to support targeted workers funding can provide additionality skilled workers expenditure and service provision to MS support for dismissed workers Absorption rate of EGF funds Art 5 & 6. Improved profiling of targeted Leveraged MS spending to support dismissed workers National Increased level of employment Increased employment workers and NEETs funding Number of workers targeted (and NEETs) and lower unemployment Number of older unemployed people at regional and local level Number of people classified as at risk of poverty targeted Increased employment in new, National Number of women targeted arowing sectors in funded MS officials' time Art. 7 Improved design of services for and regions Innovative approaches are tested dismissed workers Increased GDP Other national Time between application and implementation in each MS Art 8. Stronger coordination of applications Improved local capacity and schemes to Time for decision-making process in each MS & Art 7 (3) delivery partnership partnerships to assist address development targeted workers redundancies Local/regional companies incentivised to employ targeted workers Objectives: Solidarity with workers made redundant as a Workers re-employed result of major Sustainable employment Art 7. More job seeking assistance and Delivery Number of workers targeted and NEETs receiving: structural allowances in the same or a new Reduced number of partner/key Job-search assistance & counselling unemployed sector stakeholder Training allowance Specific one-off officer time Art 7. Further employment support and

support to affected integration in the labour

market

Other in-kind

contributions

from

companies

responsible for workers

mobility allowances

Art 7. More occupational guidance

Art 7. More vocational training/retraining and development of professional skills

More new business start-up incentives

Employment incentives Training/re-training Entrepreneurship/start-up incentives

provided

Other financial assistance to support with job search and cost of travel

Higher number of selfemployed

Increased number participating in training and other ALMP measures

Re-skilled and re-trained

Increased confidence for reentry to the labour market

Increased knowledge of other job opportunities

Societal, Added Value & Environmental Impacts:

Increased activity and scope to assist dismissed workers; Influencing the operation of other funding sources and national/regional policy choices Improved social cohesion; **Employment** in green growth



Greater confidence

and/or qualifications to

take up new

employment

opportunities



8. EGF ex-post evaluation for the 2014-2020 programming period (6)

FINDINGS:

RELEVANCE:

- **EGF relevant and remains an important tool** to help and show solidarity to persons affected by restructuring events due to globalisation and crisis-related challenges
- scope would benefit from expansion
- not the most appropriate tool to provide support to young persons not in employment, education or training (NEETs)



8. EGF ex-post evaluation for the 2014-2020 programming period (7)

FINDINGS:

EFFECTIVENESS (1):

- **EGF successfully met its objective**; additional effects include long-lasting effects (skills, confidence, qualifications, social networks)
- average re-integration rate is 60%; success depends largely on external factors (labour market, profile of beneficiaries), and case management
- largely effective in terms of helping beneficiaries (re-)integrate into the labour market
- offers support to all eligible beneficiaries in a more tailored and intensive manner than national measures and other EU instruments
- it is difficult to assess the needs of beneficiaries at application stage, leading to discrepancies in the degree to which certain measures are made available and actually used



8. EGF ex-post evaluation for the 2014-2020 programming period (8)

FINDINGS:

EFFECTIVENESS (2):

- lack of awareness about the EGF among workers and their representatives
- limited monitoring and evaluation at case level
- lengthy decision-making procedure at EU level and delays at national/regional level
- application process lengthy and complex for Member States not familiar with it
- Commission networking seminars are useful, but not used to their full potential, and more could be done to improve the visibility of EGF results
- Some Member States did not apply for EGF for different reasons : no eligible cases, lack of experience, or availability of other instruments



8. EGF ex-post evaluation for the 2014-2020 programming period (9)

FINDINGS:

EFFICIENCY:

- The absorption rate varies significantly between cases, sectors and Member States, with the lowest being 2% and the highest 100%
- The average spending per assisted beneficiary differs considerably between Member States, sectors, and cases
- The average time between the application and approval of EGF cases was 202 days (29 weeks), although the longest period was 254 days (36 weeks), which sometimes led to **delays in implementation** or targeted beneficiaries losing interest in participating



8. EGF ex-post evaluation for the 2014-2020 programming period (10) FINDINGS:

COHERENCE:

- Although the ESF can fund similar measures as the EGF, the Funds have different objectives and target groups so they are complementary
- There is an overlap between the EGF and the YEI in terms of their support to NEETs, and having both instruments in place might be redundant
 - EGF not the most appropriate mechanism to support NEETs
- EGF flexible enough to adapt to national instruments, and in many cases is considered complementary to them because of its added value



8. EGF ex-post evaluation for the 2014-2020 programming period (11) FINDINGS:

EU ADDED VALUE:

- The EGF is a supplementary source of funding that adds to or complements national measures and allowances, and often provides support in ways that cannot be provided by Member States.
- the added value differs across Member States. In general, the EGF has brought:
 - Volume effects, by increasing the financial support available to beneficiaries and extending the support to a larger group of beneficiaries
 - Scope effects, by widening the types of measures made available to beneficiaries and providing more tailored support
 - * Role effects, by encouraging stakeholders at national level to apply lessons learned from one case to future case implementation
 - Process effects, by strengthening cooperation between stakeholders and national level



8. EGF ex-post evaluation for the 2014-2020 programming period (12) COMMISSION STAFF WORKING DOCUMENT

- Will evaluate the entire period 2014-2020
- Based on :
 - Primarily the study provided by external consultant which covered the period 2015-2019 and included evaluation research and extensive stakeholder consultations. The 2020 applications were not covered by the study.
 - Other sources: previous reports, evaluations, and general experience in the management of the EGF.
- To be published by 31 December 2021



9. Communication



9.1. Commission communication activities

- Biennial report on EGF activities in 2019-2020 → Summer 2021
- Leaflet summarizing novelties of the new regulation and the EGF story
- EGF website



9.2 Member State communication activities



9.3 Next EGF Contact Persons meeting and Networking Seminar



9.4 Update on EGF related events planned in the Member States



10. Any other business

THANK YOU!

www.ec.europa.eu/egf