

Preparation and negotiations of 2021-2027 programmes

Issues related to the intervention logic

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Draft programmes 2021-27 – intervention logic issues (1)

- 1. Drafts are not yet mature or complete:** incomplete figures, not all indicators, or values are provided (targets / milestones / baselines).
- 2. The Art. 17 methodological document is missing** (or is incomplete). It should include:
 - Data or evidence used, data reliability assurance, calculation method, assumptions, risks for achieving the milestones and targets (but not already factored in the targets and milestones values);
 - Missing specific indicator descriptions (definition, data, assumptions, calculation method);
 - Format of methodological doc: narrative + tables;
(suggestion for PF contents presented in [SWD\(2021\)198 Annex 2](#));

The assessment of the draft programme depends on the inclusion of a complete methodological document.

Draft programmes 2021-27 – intervention logic issues (2)

3. Choice of indicators:

- Ensure a clear link with the proposed types of actions;
- Start from the lists of common indicators; programme specific indicators to be justified;
- Ensure a high degree of indicator coverage in each SO.

4. Milestones:

- Milestones set at zero or at a (low) percentage of the target across the board;
- In principle, milestones $>$ zero, but exceptions are possible (e.g. for large infrastructure projects);
- Missing explanations.

Draft programmes 2021-27 – intervention logic issues (3)

5. Intervention fields used:

- The objective of the action should determine the choice of intervention fields;
- Main principles of 2014-2020 guidance still apply:
 - Pro rata split up of amounts;
 - Use the dominant category of intervention.
- Using wrong intervention fields poses a reputational risk for the cohesion policy.

6. Unsolved issues persist from one version/consultation to the next.

Intervention fields use: low-emission vehicles

Nr.	Intervention Field	Footnote
081	Clean urban transport infrastructure	Clean urban transport infrastructure refers to infrastructure that enables the operation of zero-emission rolling stock.
082	Clean urban transport rolling stock	Clean urban transport rolling stock refers to zero-emission rolling stock.

Non-zero emission rolling stock: intervention field 077 “Air quality and noise reduction measures”

Clean, non-zero emission vehicles should be supported only where they offer air quality improvements (e.g. replacement of worse performing vehicles).
Justification needed!

Intervention fields use: energy efficiency

Nr.	Intervention Field	Footnote
042	Energy efficiency renovation of existing housing stock...compliant with energy efficiency criteria	...is also meant to include infrastructure in the sense of intervention fields 120 to 127.
043	Construction of new energy efficient buildings	
045	Energy efficiency renovation or energy efficiency measures regarding public infrastructure ...compliant with energy efficiency criteria	

- Objective of the intervention: build/renew/renovate infrastructure to increase its capacity or to provide better services
→ codes 121-128
- Objective: increase energy efficiency
→ codes 41-42 for housing infrastructure, codes 44-45 for public buildings.
- Intervention fields 121-128 do not bear any meaning for the scope of codes 41-42 or 44-45.

Intervention fields use: fossil fuels exclusion

Article 7 ERDF and CF regulation

1. The ERDF and the Cohesion Fund shall not support:

h) investment related to production, processing, transport, distribution, storage or combustion of fossil fuels, with the exception of: (i) the replacement of solid fossil fuels fired, namely coal, peat, lignite, oil-shale, heating systems with gas-fired heating systems for the purpose of: — upgrading district heating and cooling systems to the status of ‘efficient district heating and cooling’ as defined in point (41) of Article 2 of Directive 2012/27/EU; — upgrading combined heat and power installations to the status of ‘high-efficiency co-generation’ as defined in point (34) of Article 2 of Directive 2012/27/EU; — investment in natural gas-fired boilers and heating systems in housing and buildings replacing coal-, peat-, lignite- or oil shale-based installations;

Nr.	Intervention Field
110	Seaports (TEN-T)
111	Seaports (TEN-T) excluding facilities dedicated to transport of fossil fuels
112	Other seaports
113	Other seaports excluding facilities dedicated to transport of fossil fuels

Support for the 2021-2027 intervention logic, selection of common indicators

- The **Questions and Answers** excel document will be updated on 20/12 with all questions that have been submitted **since October**
- The Questions have predominantly focused on the use of specific common output and result indicators
- We are also planning to add a more interactive FAQ on the SFC portal, under 'Support Material' and 'Monitoring' : <https://ec.europa.eu/sfc/en/2021/support-ms/gen>

The screenshot shows the SFC Support Portal interface. At the top, there is a header with the European Commission logo, the text 'SFC SUPPORT PORTAL', and a search bar. Below the header, there is a navigation menu with options like 'About SFC2021', 'News', 'SFC2021 Access', 'Support Material', 'WebServices', 'MS Liaison Area', and 'Contact'. The main content area is titled 'Support Materials MS' and features a search bar and a list of documents. The 'Documents' button is highlighted in blue. The list of documents includes a 'Staff Working Document' dated '04 - Oct - 2021'.

Title	Description	Date
Staff Working Document	The Commission services published a staff working document describing the approach to performance, monitoring and evaluation of programmes funded by the European Regional Development Fund (ERDF), the Cohesion Fund (CF) and the Just Transition Fund (JTF) for the period 2021-2027. The document is intended primarily for national and regional programme authorities. It set out how the new rule book provides for a systematic approach to performance and sets out the context in which the common output and result indicators in the fund regulations will be used. The descriptions of the common output and result indicators (metadata) are annexed to the working document in order to guide the programmes in the use, collection and reporting of reliable performance monitoring data.	04 - Oct - 2021