



# 2021-2027 programming period implementation

*Including the fulfilment of enabling conditions*

**Monika Tchavdarova**

Team Leader in Coordination of Programmes Unit  
DG Regional and Urban Policy

**Jeroen Jutte**

Head of Unit European Social Fund +  
DG for Employment, Social Affairs and Inclusion



The image shows a vertical strip on the left side of the slide featuring the European Union flag, which consists of a blue field with twelve five-pointed gold stars arranged in a circle. The flag is shown waving on a flagpole.

# Agenda

1. 2021-2027 implementation state of play
2. Enabling conditions and state of play



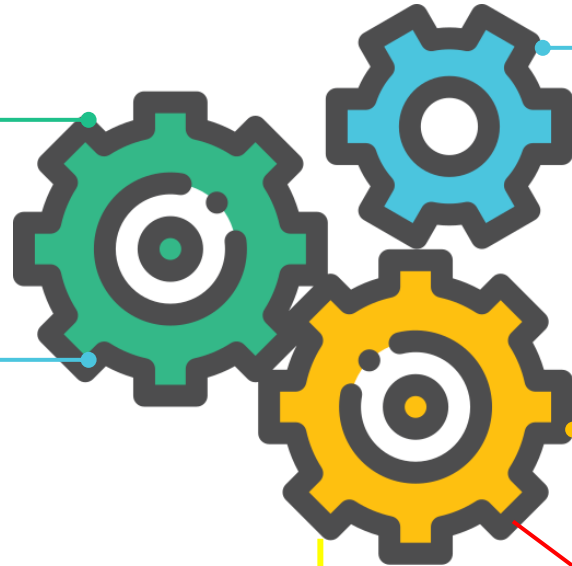
# 1. Outcomes of 2021-2027 negotiations and implementation state of play

# Cohesion policy negotiations history

Launch events in all MS marking the start of the **informal dialogue** in spring 2018

**Roadmaps** elaborated by MS in summer 2019

- Initially expected mature draft programming documents on which Commission would launch full internal assessment and provide comments for improvement in spring 2020
- **Initially expected drafts ready for adoption by end 2020**



**European Semester** Country reports including Commission's views in investment needs in Annex D: February 2019 (2020 for JTF)

Delayed adoption of the **legislation**

**COVID-19 pandemic, war in UE**, leading to diverted focus of MS on the programming and implementation of the crisis and recovery instruments

**Half of 379 programmes adopted in Nov-Dec 2022**

# Issues encountered during the PA and cohesion policy programme assessments

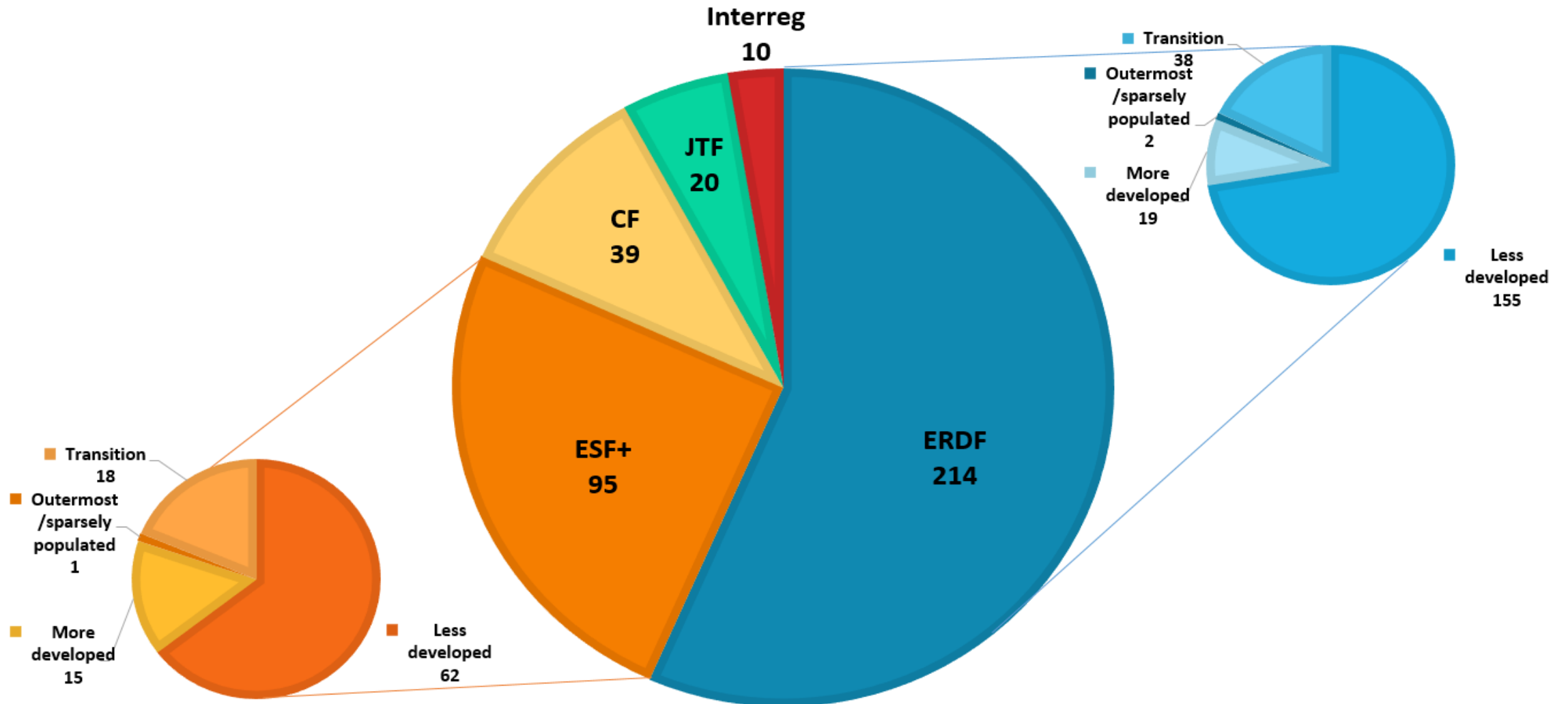
- Intervention logic – needs → strategy → actions → outputs and results, categorisation
- Administrative capacity
- Transfers (between Funds and from less to more developed categories of regions)
- Enabling conditions
- Delayed JTF programming / TJTP preparation, extensions
- Climate, biodiversity, sustainable urban development, thematic concentration, DNSH requirements
- Thematic issues

# SWD on the outcome of programming

- [Inforegio - Report on the outcome of 2021-2027 cohesion policy programming \(europa.eu\)](#)
- ODP Story: [Outcome of 2021-2027 programming - cohesion policy | Data | European Structural and Investment Funds \(europa.eu\)](#)
- Cohesion policy expected to
  - increase EU's GDP by 0.5% by the end of the implementation (e.g. 4% for HR and 3% for BG, RO, PT; 2.6% for the less developed regions)
  - create 1.3 million jobs
  - support 850 000 enterprises
  - at least 6.5 million unemployed people
  - 723 000 dwellings with improved energy performance



# Cohesion policy funding in 2021-27, in bn EUR



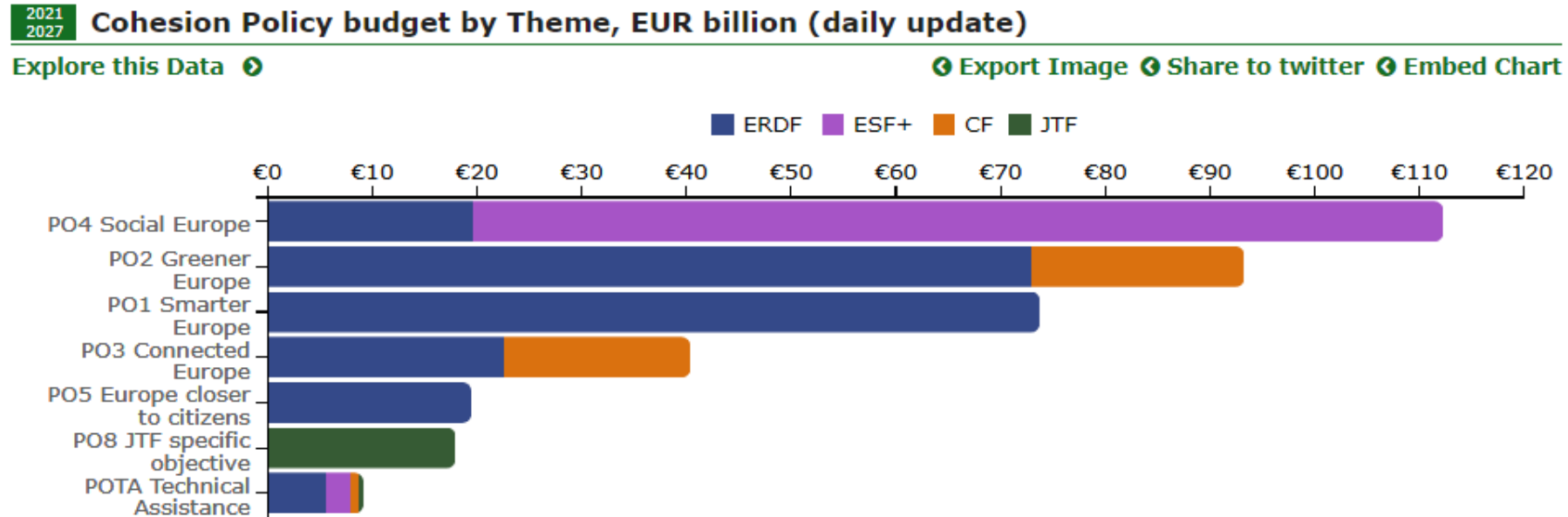
MS	2021-27		Total
	REGIO CdF	EMPL CdF	
AT	1	2	3
BE	3	5	8
BG	6	3	9
CY	1	0	1
CZ	6	2	8
DE	16	16	32
DK	2	1	3
EE	1	0	1
EL	20	1	21
ES	21	23	44
FI	2	0	2
FR	18	4	22
HR	2	1	3
HU	6	1	7
IE	3	1	4
IT	27	21	48
LT	1	1	2
LU	1	1	2
LV	1	1	2
MT	1	1	2
NL	5	1	6
PL	21	2	23
PT	10	1	11
RO	14	2	16
SE	10	1	11
SI	1	1	2
SK	1	0	1
<b>Total IfGJ</b>	<b>201</b>	<b>93</b>	<b>294</b>
<i>all ETC</i>	86		86
<b>TOTAL</b>	<b>287</b>	<b>93</b>	<b>380</b>

## Number of cohesion policy programmes

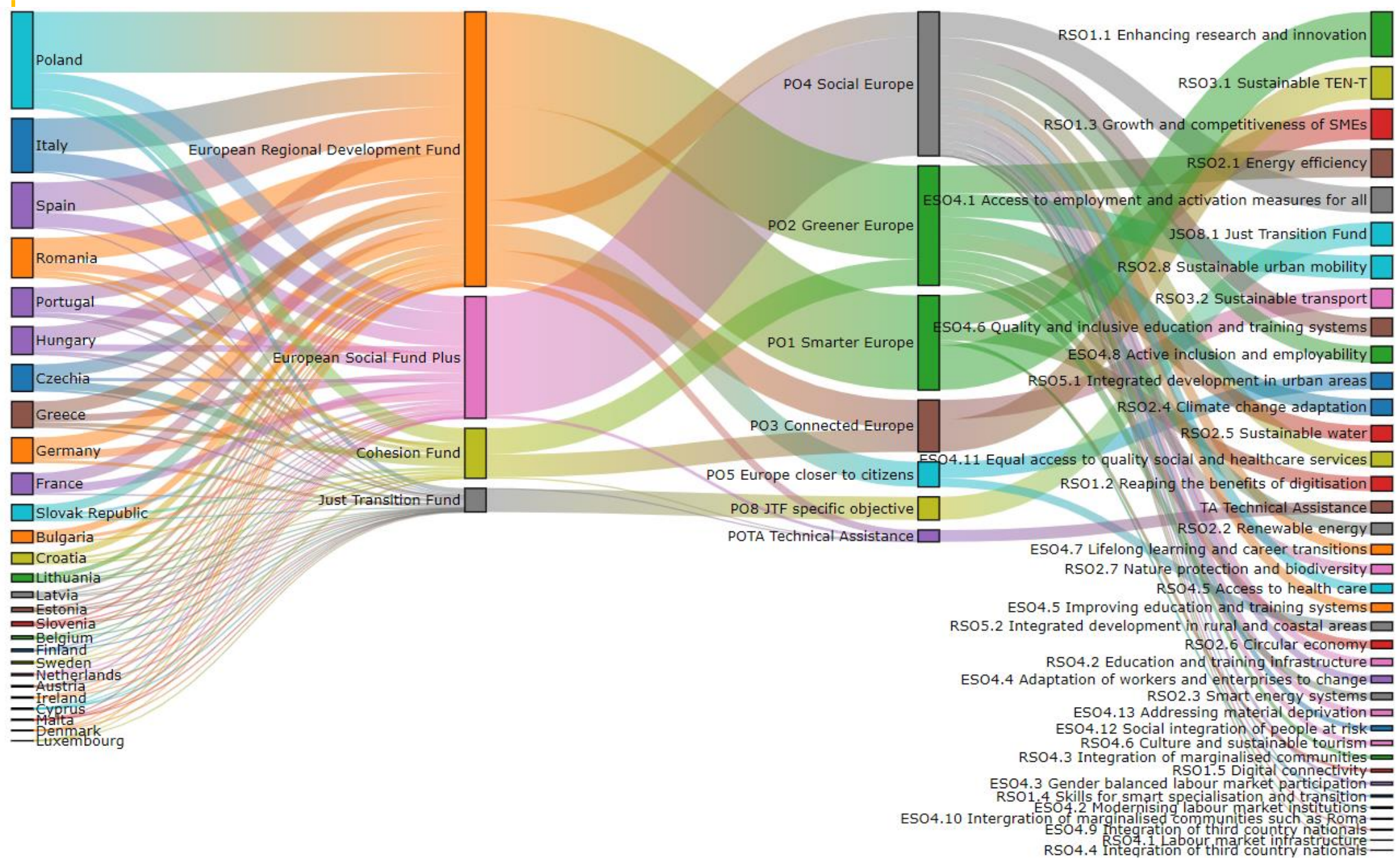


# Cohesion policy per PO

- [Open Data Platform](#)



Refresh Date: 14/06/2023



# 2021-2027 implementation – cohesion policy

- Total amount of EU support from ERDF (including Interreg), ESF+, CF and JTF: EUR 378 bn (including national co-financing: EUR 545 bn)
- First monitoring committees approving selection criteria took place
- First calls for projects launched in all MS (except 1), not for all programmes and policy objectives though
- Average selection rate based on data submitted in Oct/Nov was rather low – due to the programming delay
- Some MS however well advanced

# 2021-2027 implementation - cohesion policy

- Low rate of expenditure declared by the beneficiaries
- Rate of total payments by the Commission (see also [Open Data Platform](#))  
– EUR 10 bn (3%) as of 12/12/2023
- COM monitors the implementation progress regularly in view of the delayed start in order to help MS preventing issues and loss of funds

# 2021-2027 implementation - cohesion policy

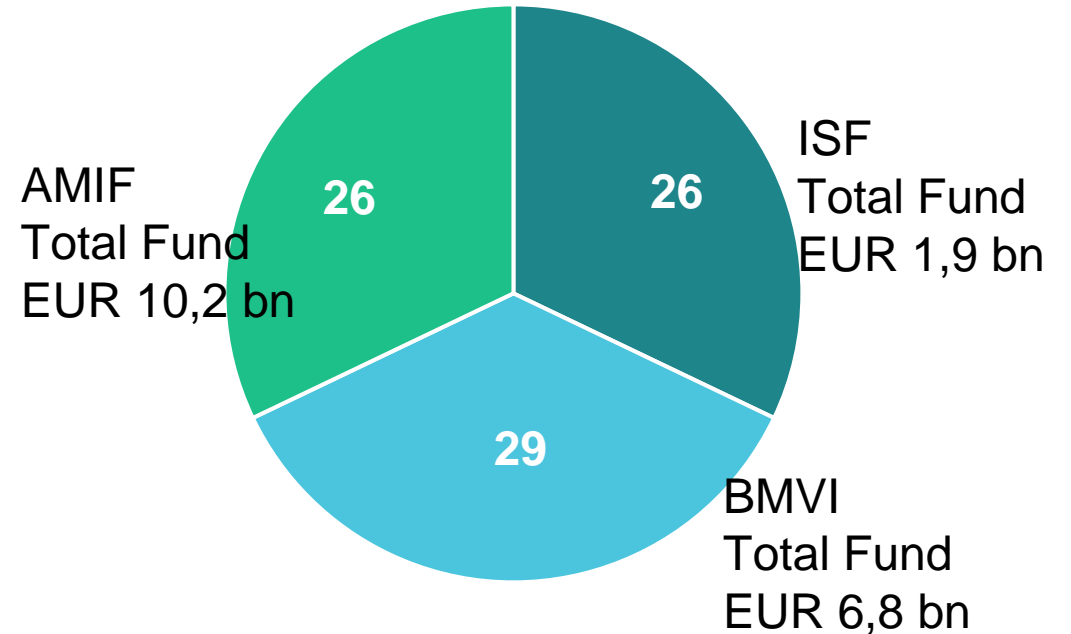
- Hot topics in 2023:
  - 1/3 of thematic **enabling conditions was unfulfilled**; a number of requests to change the status were treated/are being treated;
  - First case of **fulfilled condition which became unfulfilled**; MAs to monitor closely if any of the criteria become unfulfilled;
  - **JTF implementation** in view of the shorter implementation period of NGEU;
  - New **SCO/FNLC** schemes

# EMFAF

- 26 programmes – 1 per MS, excluding LU
- Total EU allocation – EUR 5.3 bn
- Average selection rate based on data submitted in Nov rather low
- Some MS are well advanced with section of operations
- Rate of total payments by the Commission – 1.5%

# HOME Funds

- 81 programmes (including Schengen Associated countries ones), all adopted by 31/12/2022
- Rate of total payments by the Commission - 14%



AMIF: Denmark not participating

BMVI: Ireland not participating

Schengen Associated Countries participating: Norway, Switzerland, Iceland, Liechtenstein (no programme)

ISF: Ireland not participating



## 2. Enabling conditions

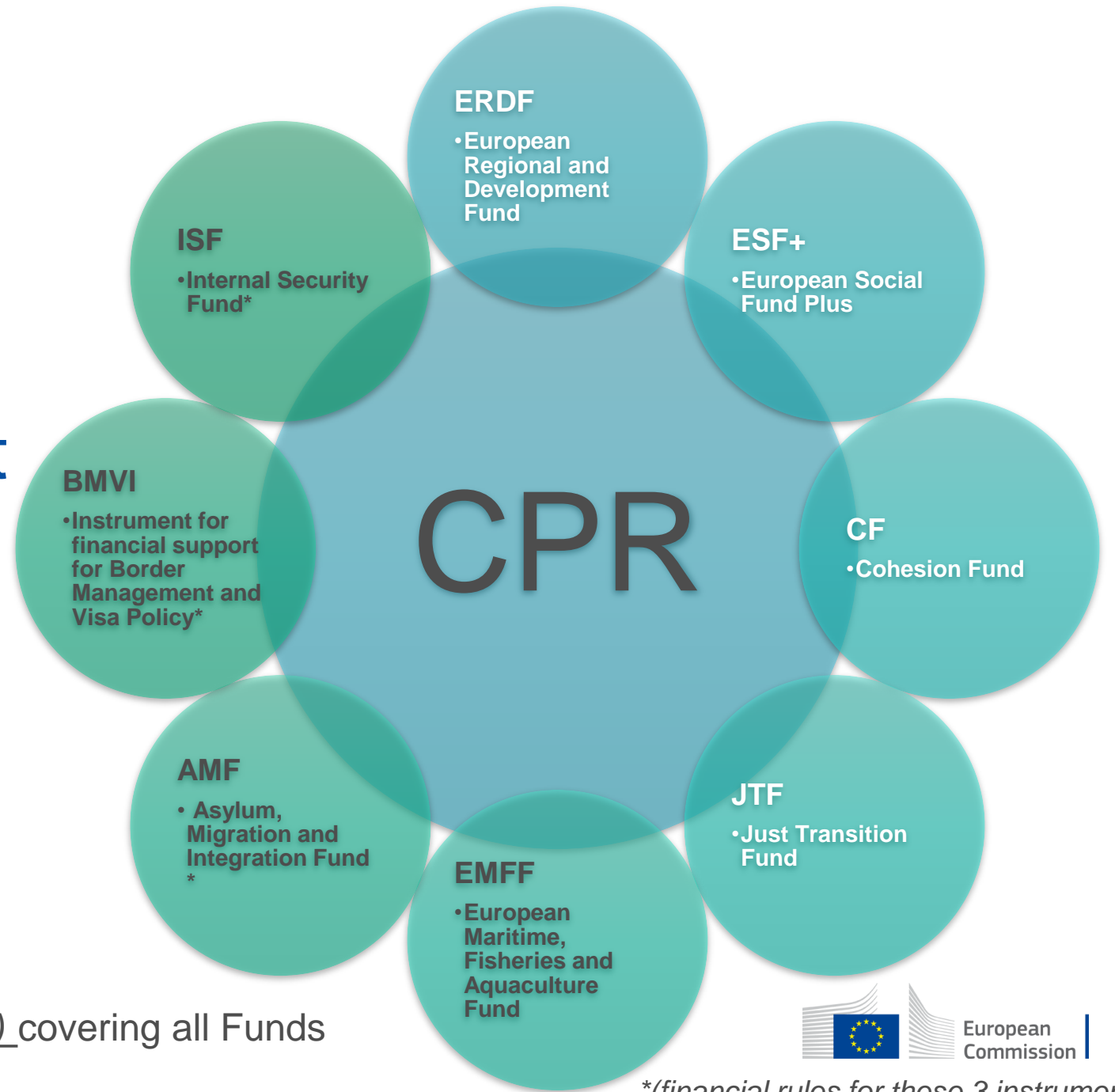


# Definition of enabling conditions

- One of the key elements of the cohesion policy for 2021-2027
- Aim to ensure that the necessary conditions for the effective and efficient use of the Funds are in place
- Must be respected throughout the whole programming period for expenditure to be reimbursed from the Union budget
- Not applicable to Interreg
- Procedures:
  - For enabling conditions that become fulfilled after programme approval (Article 15(4) CPR)
  - For enabling conditions that are no longer fulfilled (Article 15(6) CPR)
- Two types of enabling conditions:
  - 4 horizontal enabling conditions ([ANNEX III of CPR](#)) – applicable to all CPR Funds
  - 16 thematic enabling conditions ([ANNEX IV of CPR](#)) – applicable to ERDF, CF, ESF+

# 8 EU Funds under shared management

## 2021-20207 programming period



One Common Provisions Regulation ('CPR') covering all Funds  
& Fund-specific Regulations

# Horizontal Enabling Conditions

- 1. Effective monitoring mechanisms of the public procurement market
- 2. Tools and capacity for effective application of State aid rules
- 3. Effective application and implementation of the Charter of Fundamental Rights
- 4. Implementation and application of the United Nations Convention on the rights of persons with disabilities (UNCRPD) in accordance with Council Decision 2010/48/EC

Exception: The HEC regarding the tools and capacity for effective application of State aid rules is not applicable to programmes supported by the AMIF, the BMVI and the ISF

# Thematic Enabling Conditions

- 1.1. Good governance of national or regional smart specialisation strategy
- 1.2. National or regional broadband plan
- 2.1. Strategic policy framework to support energy efficiency renovation of residential and non-residential buildings
- 2.2. Governance of the energy sector
- 2.3. Effective promotion of the use of renewable energy across sectors and across the EU
- 2.4. Effective disaster risk management framework
- 2.5. Updated planning for required investments in water and wastewater sectors
- 2.6. Updated planning for waste management
- 2.7. Prioritised action framework for the necessary conversation measures involving Union co-financing
- 3.1. Comprehensive transport planning at the appropriate level
- 4.1. Strategic policy framework for active labour market policies
- 4.2. National strategic framework for gender equality
- 4.3. Strategic policy framework for the education and training system at all levels
- 4.4. National strategic policy framework for social inclusion and poverty reduction
- 4.5. National Roma inclusion strategic policy framework
- 4.6. Strategic policy framework for health and long-term care

# Enabling conditions

If an enabling condition is **not fulfilled** at the time of approval of the programme by the Commission

- MS may declare expenditure, but the Commission will not reimburse it until the enabling condition is fulfilled
- MS may declare expenditure and the Commission will reimburse it for operations that contribute to the fulfilment of the corresponding enabling condition

As soon as MS considers the enabling condition fulfilled, it shall **report** this fact to the Commission with justification

- 3 months for the Commission to assess
- 1 months for MS to respond to the Commission

# Enabling conditions

Enabling conditions have to remain fulfilled during the whole programming period

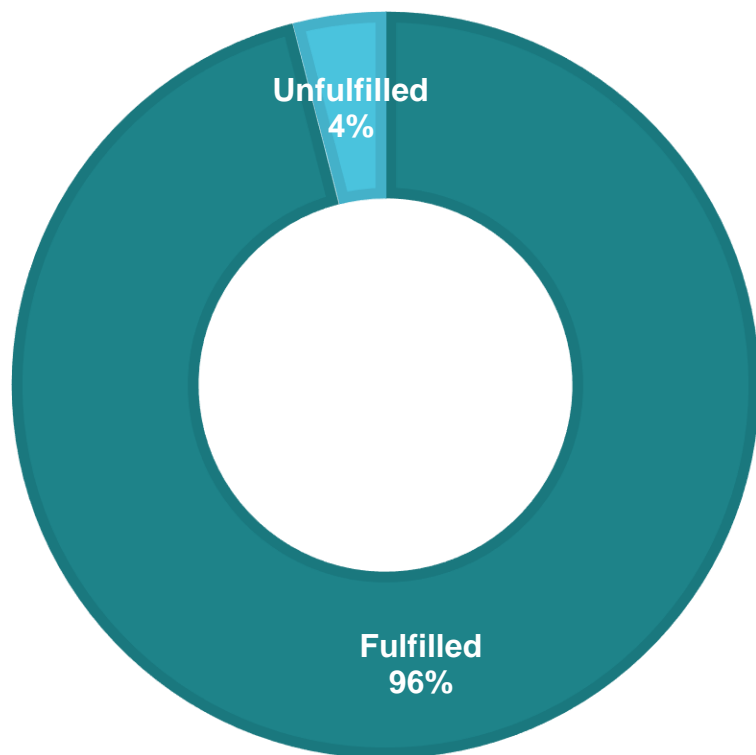
- Examined by monitoring committee, i.e. MS to inform the committee about any changes that may affect the fulfilment of enabling conditions
- Selected operations have to be consistent with the strategies and planning documents established for fulfilment of enabling conditions

If the Commission suspects that an enabling condition becomes unfulfilled during the programming period

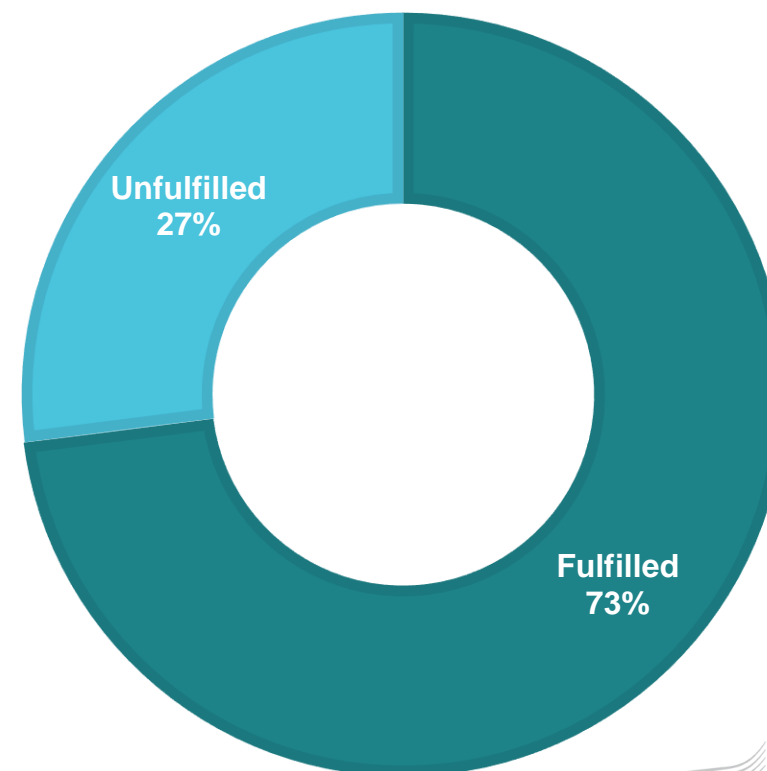
- The Commission will set out its assessment to the MS
- MS has 1 month to reply to the Commission
- The Commission will stop reimbursing the relevant declared expenditure if it concludes that the enabling condition is indeed unfulfilled

# State of Play at programme adoption

## HORIZONTAL ENABLING CONDITIONS



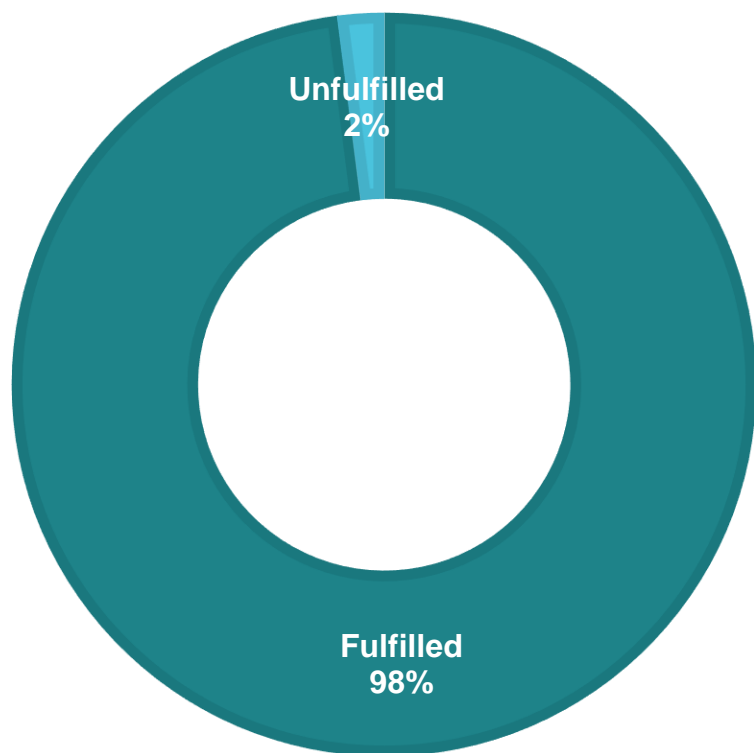
## THEMATIC ENABLING CONDITIONS



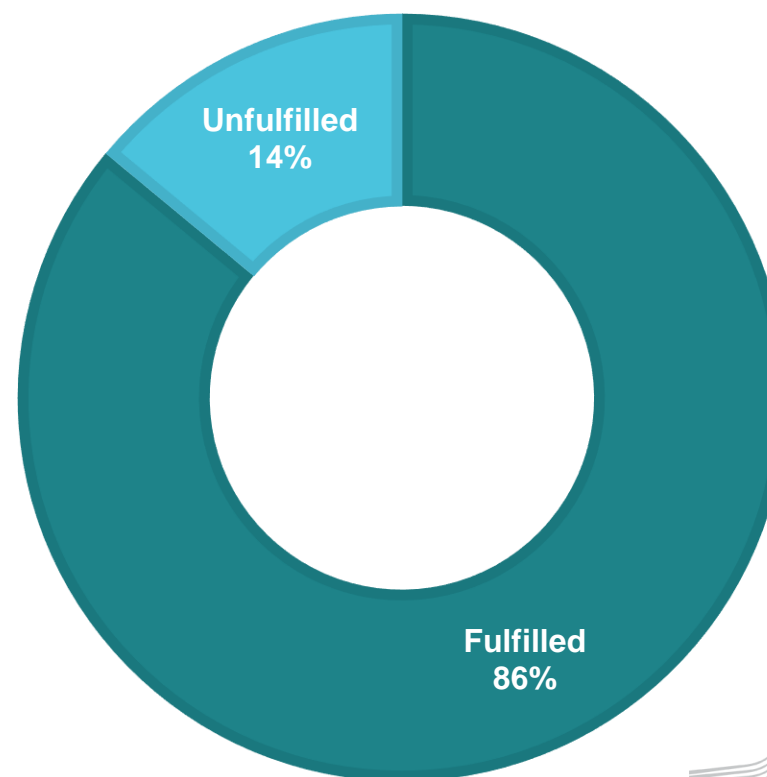
EUR 85 bn (23% blocked)

# Current state of play (5/12/2023)

## HORIZONTAL ENABLING CONDITIONS



## THEMATIC ENABLING CONDITIONS



EUR 62 bn (17% blocked)



# Monitoring of fulfilment

- MS have to ensure that enabling conditions remain fulfilled and respected throughout the programming period
- MS has to inform the Commission of any modification impacting the fulfilment of enabling conditions
- E.g. Croatia, TEC 2.6 (waste management) was assessed as unfulfilled
- State of play in Hungary and Poland on fulfillment of HEC

Thank you!

