STANDARD SUMMARY PROJECT FICHE

1. Basic Information:

1.1. Desiree Number: 2004/016-710.04.03
1.2. Title: Control on weapons and explosives
1.3. Twinning light SI04-JH-03
1.4. Sector: JHA - Home Affairs
1.5. Location: Slovenia

2. Objectives:

2.1. Overall objectives:
Acquis applied in the area of free movement of goods; implementation of provisions related to weapons and explosives.

2.2. Project purpose:
The project is aimed at ensuring the same level of control over weapons possessed by private persons and the same level of control of explosives for civil uses as in the present member states. Concerning weapons in civil use the main purpose of establishing adequate databases and information system is traceability of weapons. As regards explosives the main purpose of the project is developing the knowledge and systems in place in Slovenia such that they might establish a notified body for the assessment of explosives and have in place the necessary systems for recording and tracing assessments.

2.3. Comprehensive Monitoring Report:
The principle of the free movement of goods implies that products must be traded freely from one part of the Union to another. In a number of sectors, this general principle is supplemented with a harmonised regulatory framework; efficient administrative capacity to apply horizontal and procedural measures in areas such as standardisations, certification and surveillance is essential. Slovenia has transposed the majority of sectoral legislation and in general the legislative transposition has been found to be in line with the acquis. Legislation aimed at transposing the arms control acquis was adopted.

2.4. Acquis Communautaire:
The twinning project addresses the Chapter 1 of the acquis Free movement of goods and the related regulations on this field:
3. Description

3.1. Background and justification:

The legislative basis for implementing acquis in the field of the control of weapons and explosives has been established within the pre-accession activities; national legislation was harmonised with the legislation of the EU. The implementation structures are in place. Further activities in order to meet required administrative capacity are needed to apply conformity measures in areas such as the assessment of explosives, the creation of databases and an information network to enable communication within national information system and to ensure co-operation and communication with authorities in other member states.

Support is foreseen in the form of twinning project which should include know how support by short-term experts and study visits in partner country.

The central information system of the Ministry of Interior is in the process of modernisation (financed by national funds), however, special software in order to create databases and to ensure access on regional level, and exchange data on weapons and data on explosives with other member states is not included in this project. Development of adequate software is required for upgrading the information system.

Component 1

Control of weapons

Council Directive 91/477/EEC on control of the acquisition and possession of weapons lays down categories of firearms which are either subject to authorisation or declaration or are prohibited to be possessed by private persons. The project addresses in particular the provisions on procedures for control of the movement of firearms within EU and on the external Community frontiers, and provisions on exchanging information on transfers of weapons.

The aim of the project is to establish an adequate register on firearms possessed by private persons. The present register of the MoI needs software upgrading; databases and computer application shall be developed. On the national level it also has to enable cooperation with Ministries (or other competent bodies) of other member states. On the regional level staff of administrative units shall be trained on managing the register (access to data, enter data on issued documents related to firearms, and to communicate within the system of MoI (approx. 120 people). Staff of the MoI shall be trained on managing databases (enter data, statistical analysis) and to exchange data with other member countries.

Component 2

Control of explosives

The staff of the authorized supervisory body within the MoI need detailed knowledge on several aspects of the assessment and security of explosives and their production to be able to carry out supervisory tasks; the staff have to be competent to exercise restrictive measures. Furthermore, the authorized body shall act as an advisory body that will be able to cooperate with producers in early phases of the production process (supervising input and safety of production), it has to be competent to advice on safety measures.

The result will be creation of knowledge and systems in place in Slovenia such that they are in a position to establish a notified body for the assessment of explosives. The authorized body shall be capable of understanding and contributing in developing quality systems. As a basis for developing quality systems the assessment study of the present situation in the country concerning the assessment and security of products that are produced in the country and products in the market is planned. Testing of conformity of explosive samples shall be part of the study. Through carrying out an assessment study the staff shall acquired know how on several aspects of supervising procedure—taking samples, attestation procedure in the notified body, examination of explosives and quality assurance procedures according to Directive 93/15/EEC.

The result of the twinning shall be a competent authorized body that could be established as a notified body for the assessment of explosives and the establishment of systems for recording information on the assessment of explosives. The body will also be capable of advising non EU countries in order to assure high level of safety in the region.

Development of adequate computer applications and databases shall upgrade the information system to enable communication within national information system. Furthermore, the authorised body shall be capable of communicating with other authorised bodies within EU. The staff of the MoI shall be provided with training on managing databases (entering data, statistical analysis) and exchange of information.

Computer applications and databases are planned to be developed in administrative units and in main police stations along the EU external border. Upgrading of information system related to control on weapons and control of explosives will be carried out simultaneously, since most of the contact points are the same for both components (administrative units).

The staff of administrative units and police units shall be trained to manage databases (access to data, entering data, exchange of information within internal system).

3.2. Linked activities:
- Within the project The European Union’s Phare Approximation of Legislation, Regulation and Enforcement programme (PHARE 1998) the legislative harmonisation was supported by expert from Austria. The result of the
The project was adoption of the Law on weapons. The expert reported that the Law is completely harmonized with the Acquis.

- After the adoption of the Law on weapons, the delegation from MoI visited the Ministry of Interior in Austria in order to discuss implementation of the law. The results of this visit are included in the proposed project.

3.3. Results:

- Databases related to weapons and explosives in Ministry of Interior will contain all relevant data according to the requirements of EU acquis;
- Regarding the weapons in civil use it shall result in traceability of the weapons;
- Information system will be capable for exchanging information on weapons and on explosives with other EU member countries, staff of the MoI will be trained to use the system;
- Staff of regional administrative units, police units and staff of the MoI will be trained for managing databases and for exchanging information on weapons and on explosives;
- Staff of the MoI - Explosives Division - will be trained for carrying out supervision and assessment of explosives according to the provisions of the acquis;

The assessment study on safety of explosive products is aimed to be exploited as a basis (feasibility study) for developing quality system; at the same time the staff of the authorised body for explosives in MoI will obtain know how on taking samples, testing procedures, attestation procedures, examination of explosives, quality assurance procedures and supervision of explosives according to Directive 93/15/EEC.

3.4. Activities:

Component 1:

Establishing efficient control over the possession of firearms and enforcing control on movement of firearms within EU and import/export related to non-EU countries:

- Development of software for central registry of firearms and exchange of data within EU, and adequate training of the staff of the MoI;
- Development of computer applications and databases in administrative units and police units;
- Training of the staff of administrative units and police units on managing databases and communication within national information system—approx. 120 persons.

Component 2

Establishing efficient control and assessment of explosives for civil use:

- Upgrading of information system:
  - developing of software to enter EU information system;
  - developing of software in administrative units and police units to enable communication within national system;
  - training for the staff - users of the system;
• Training – study visits shall be provided for the staff of the authorised body within MoI for carrying out supervisory tasks, including study visit of the notified body for conformity testing.
• Assessment study on current assessment procedures and safety of production and safety of products in the country. The purpose of the study is to assess the present situation related to production and products on the market. The study shall include testing random samples of the products for study purposes and visit of the MoI staff (3 people) in the notified body. Along with implementation of the study the staff of the Explosives Division of MoI shall acquire knowledge on characteristics of explosive substances and products, on taking samples, conformity testing and assessing and controlling explosives according to Directive 93/15/EEC etc.

Upgrading of information technology for both components will be carried out simultaneously as well as training of the staff of police units and police directorates.

Information system related to weapons and explosives will be part of the information system of the MoI (information system of Internal Administrative Affairs). Since the central system is in process of modernisation the specifications of the software necessary follow the already defined infrastructure (Oracle, Websphere, TCP/IP, SSL, PKI etc.).

The short-term experts are expected to be experts for the individual field: control over firearms and supervision and assessment of explosives. Experts on information technology are expected to develop software.

3.5 Lessons learned:
Within the project The European Union’s Phare Approximation of Legislation, Regulation and Enforcement programme (PHARE 1998) the legislative harmonisation was supported by expert from Austria. The result of the project was adoption of the Law on weapons. The expert reported that the Law is completely harmonized with the Acquis.

After the adoption of the Law on weapons, the delegation from MoI visited the Ministry of Interior in Austria and in order to discuss implementation of the law. The results of this visit are basis of the proposed project.

Co-operation with member country was very important element for preparation and adoption of legislation in the field of weapons and explosives and for assessment of gaps and needs. Staff of the MoI will participate in the twinning on the basis of know how acquired so far and will add value to the quality of control of weapons and control of explosives on national level and to the quality of cooperation in this area within EU.

4. Institutional Framework:
The project will have to operate within Ministry of Interior; the final beneficiary will be the Internal Administrative Affairs Bureau, Weapons-Related Administrative Affairs Division and Explosives Division.
5. Detailed budget:

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Implementing Arrangements:

5.1. Implementing Agency

Implementing Agency

Ministry of Finance – CFCU
Mr. Peter Škofič, PAO
Beethovnova 11
SI - 1000 Ljubljana
Tel: +386 1 478 63 05
Fax: +386 1 478 62 04
E-mail: peter.skofic@mf-rs.si
5.2. Twinning
Implementing Authority
Ministry of Interior
Bureau for Administrative Internal Affairs
Beethovnova 3
SI - 1000 Ljubljana
Responsible person: dr. Bojan Bugarič, State Secretary
Tel: +386 1 472 42 10
Fax: +386 1 472 42 53
E-mail: bojan.bugaric@gov.si

Project Manager of the twinning:
Mr Vladimir Korošec
Tel:+386 1 472 49 84
Fax: +386 1 252 32 02
E-mail: vladimir.korosec@gov.si

5.3. Non-standard aspects
Not foreseen.

5.4. Contracts
Twinning contract for twinning light project.

6. Implementation schedule:

6.1. Start of tendering/call for proposals
4th quarter 2004

6.2. Start of project activity
1st quarter 2005

6.3. Project completion
1st quarter 2006

7. Equal opportunity:
Within the Ministry of Interior more than 8,000 people are employed, the proportion of
women is 21% due to the fact that approx. 5,000 persons are employed within the
police force; however, in other organisational units of the Ministry there are more than 3,000 employees and the proportion of women is 54%.

8. Environment
   Not applicable.

9. Rates of return:
   Not applicable.

10. Investment criteria:
    Not applicable.

11. Conditionality and sequencing:
    • The selected partner from Member state should have a notified laboratory for testing the explosives.
    • The software provided should be compatible with the EU information system.
ANNEXES TO PROJECT FICHE

1. Logical framework matrix in standard format
2. Detailed implementation chart
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period)
4. References to feasibility/pre-feasibility studies
Annex 1: TF log frame

<table>
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<tr>
<th>LOGFRAME PLANNING MATRIX FOR Project</th>
<th>Contracting period expires: 31/12/2006</th>
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<td>Control on weapons and explosives</td>
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<td><strong>Overall objective</strong></td>
<td><strong>Objectively verifiable indicators</strong></td>
<td><strong>Sources of Verification</strong></td>
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<td>• Acquis applied in the area of free movement of goods</td>
<td>• Enforcement of provisions of the acquis on control of firearms comparable to other member states</td>
<td>• Statistics on crime related to firearms and explosives</td>
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<td>• Enforcement of the provisions of Directive 93/15/EEC</td>
<td>• Procedures in place in line acquis</td>
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<td><strong>Project purpose</strong></td>
<td><strong>Objectively verifiable indicators</strong></td>
<td><strong>Sources of Verification</strong></td>
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<tr>
<td>• Enforcing EU legislation related to control of firearms and explosives:</td>
<td>• Records on weapons in Mol contain all relevant data on firearms.</td>
<td>• Statistics on weapons</td>
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<td>- Council Directive 91/477/EEC of 18 June 1991 on the control of the acquisition and possession of weapons</td>
<td>• Information system capable for exchanging information on the assessment of explosives with other EU members</td>
<td>• Statistics on explosives</td>
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<tr>
<td>- Council Directive 93/15/EEC of 5 April 1993</td>
<td>• Staff of Mol equipped and trained for carrying out control over weapons according to the EU standards</td>
<td>• Mol regular reports</td>
</tr>
<tr>
<td>• Cooperation in the field of JHA that permits exchange of information and mutual assistance</td>
<td>• Staff of the Mol trained for carrying out control and assessment of explosives according Directive 93/15/EEC and the related EU standards</td>
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**Total budget:** 0.137 M€  
**TF budget:** 0.137 M€
### Results

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<tr>
<th>Objective verifiably indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
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</table>
| (i) Registry on firearms on explosives set up according to EU standards  
(ii) Databases on explosives established  
(iii) Information system improved to enable exchange of information within EU  
(iv) Staff in police stations and police directorates trained for managing registry on  
firearms and databases on explosives and for communication within national information system;  
(v) staff of the MoI trained for exchange of information within EU information system  
(vi, vii) Staff of the authorised body for supervising of explosives (Explosives Division) competent for carrying out supervisory tasks and assessment of the safety of production and products  
| MoI meets by the end of the project requirements and standards of Council Directives – by 2007:  
• 91/477/EEC of 18 June 1991  
• 93/15/EEC of 5 April 1993  
| Twinning reports  
Monitoring reports  
Interim Evaluation Report  
| The software provided will be compatible with the EU information system. |

### Activities

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<tr>
<th>Means</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
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</table>
| Upgrading of information system  
(i) Developing of software for establishing registry of firearms and exchange of data within EU  
(ii) Developing of software for establishing database on explosives and for exchanging information  
(iii) Developing of software to enable cooperation with other member countries (explosives)  
(iv) Training of the staff and administrative units and police units (120 people) to manage register/databases and to communicate within national system, end 2005  
| Twinning covenant  
Implementation of twinning activities,  
| Twinning reports  
Monitoring Report  
|
(v) Training provided for the staff of the MoI for managing databases and for information exchange with other member countries
(vi) Training of the staff of Explosives Division for supervisory tasks and for advisory activities in developing quality system
(vi) Assessment study on safety of explosive production and on safety of projects in the market

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<th>Preconditions</th>
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<tr>
<td>- The selected partner from Member state should have a notified laboratory for testing the explosives to permit study visit of the staff of the MoI in order to carry out activities (v) and (vi).</td>
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Annex 2: Detailed Implementation chart

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Annex 3a – Contracting schedule

CUMULATIVE CONTRACTING SCHEDULE (EUR million)

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## Annex 3b – Disbursement schedule

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## Annex 3c – Contracting and Disbursement schedule

### CUMULATIVE CONTRACTING AND DISBURSEMENT SCHEDULE (EUR million)

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Annex 4

References to feasibility/pre-feasibility studies

Development of computer applications and databases

Specifications of software related to the registry on weapons and to the databases on explosives are made according to the software of the central system of the MoI (system of the Administrative Internal Affairs).

The expert(s) on information technology has to develop databases and computer applications that will be compatible to other segments of information system with already defined infrastructure (Oracle, Websphere, TCP/IP, SSL, PKI).

The software related to control on weapons will be used at MoI in 58 administrative units, in 4 police units and in police directorates.

The software related to explosives will be in use at 58 administrative units and in 4 police units on the EU external border.