STANDARD SUMMARY PROJECT FICHE

1. Basic information

1.1 CRIS Number: 2003/004-938-05

1.2 Title: Optimal Structure of Slovene Motor Vehicles System

1.3 Sector: Free movement of goods

1.4 Location: Slovenia

2. Objectives

2.1 Overall Objective(s):

- Reorganization of the institutions dealing with motor vehicles and all such activities joined to the ministry responsible for motor vehicles.
- Slovene national legislation relating to motor vehicles completely harmonized with the acquis.

2.2 Project purpose:

This project is a follow-up project of PHARE SL99/IB/EC-01 "Internal Market: Horizontal Framework Legislation and Institutional Infrastructure" the goals of which were not completely fulfilled due to the delay caused by organizational problems between ministries. The goals of this Twinning Project were not fulfilled due to time delay caused by the transfer of Vehicles department from the Ministry of Science and Technology to the Ministry of Transport, so a follow-up is needed. This is also the suggestion made in the Final Report of Twinning - Horizontal Framework Legislation and Institutional Infrastructure SL/99/IB/EC-01.

- Reorganize the institutions dealing with motor vehicles and join them to the ministry responsible for motor vehicles.
  - to make an analysis of all current activities relating to motor vehicles (scope and volume), to identify possible changes,
  - to make a comparison with similar areas in the EU Member States;
  - preparation of the draft of optimal organization of the relevant institutions in Slovenia;
  - consideration and harmonization of view points with regard to future organisation;
  - drawing up a final proposal of future organisation,

- Develop national harmonized legislation relating to motor vehicles and improve the administrative and technical institutions dealing with motor vehicles regarding the completion of alignment as included as priority in the Accession Partnership:
  - evaluation of the draft national legislation relating to the type-approval of agricultural and forestry tractors;
- proposal of the draft national legislation relating to the type-approval of two and three-wheel motor vehicles;
- expert and interministerial harmonisation of national legislation relating to the vehicles type-approval;
- proposal of national legislation relating to vehicles type-approval;
- proposal of the draft national legislation relating to the approval of single vehicles;
- In the scope of the project the staff will be trained to be able to prepare technical legislation and to carry out the type-approval procedures.

2.3 Accession Partnership, NPAA priority and Slovene Regular Report 2001

As a justification for this twinning project the following documents have to be observed:

AP:
Chapter 1: Free movement of goods
Complete legislative alignment in the field of motor vehicles with a view to the implementation of the revised acquis (framework Directives 70/156/EEC, 92/62/EEC and 74/150/EEC and all other Separate Directives relating to motor vehicle).

Ensure effective functioning of the newly established Standardisation Institute. Complete adoption of traditional sectoral legislation; complete implementation of New Approach directives and complete adoption of EN standards. Reinforce related administrative infrastructure (conformity assessment bodies and laboratories), ensure proper co-ordination and effectiveness of national market surveillance bodies and prepare the relevant administration and food operators to the implementation of EC principles of food safety. Proceed with the screening of Slovenian legislation in the non-harmonised area to ensure that it is in compliance with Articles 28-30 of the EC Treaty and complete administrative arrangements for the future monitoring in this area.

NPAA:
4.1.1. Free movement of goods, 1. Motor vehicles
In the field of road vehicles in Slovenia there has been established the vehicle type-approval system, which will have been completely harmonized with the acquis by the end of 2002. The activity of vehicle conformity assessment was transferred from the Standards and Metrology Institute of Slovenia to the Directorate of the Republic of Slovenia for Roads (Ministry of Transport). The activity of vehicle conformity assessment involves four technical services (in Ljubljana, Maribor and Koper) and two laboratories (in Ljubljana Photometric Laboratory within the company Saturnus, and in Maribor the laboratory RTI, d.o.o., carrying out several kinds of measurements: measurements of braking efficiency, exhaust emissions, noise emissions, vehicle coupling devices - hook-type coupling devices, interior fittings of vehicles). By the end of 2002 the activity of administrative authority responsible for agricultural and forestry tractors will have been taken by the existing road vehicles type-approval authority. There will be no special testing laboratory for tractors, as in Slovenia there are no tractor manufacturers, but only two assembly plants.

In respect of agricultural and forestry tractors in the frame of the Ministry of Agriculture, Forestry and Food the following project has been signed: “Preparation of the Rules on agricultural and forestry tractors and establishment of the institutions required for the implementation of the rules”. On the basis of that project an agreement was signed with the Biotechnical Faculty in Ljubljana, relating to: (i) the preparation of single technical regulations based on the Directives governing the field of tractors, and (ii) preparation of
requirements relating to the type-approval authority (the institutions for conformity assessment) and the institution for market supervision. This area will have been transferred to the Ministry of Transport by the end of 2002 at the latest.

Slovene Regular Report 2001:

3. Description

3.1 Background and justification

As a candidate country, Slovenia is fully aware of the fact that harmonization and implementation of technical legislation in the area of motor vehicles, along with its enforcement and reorganization of the existing institutions, require serious attention.

Among the essential characteristics of the present status in the area of vehicles is the division of responsibilities among several administrative authorities; the most controversial issue is the division of competence between the Ministry of the Interior (roadworthiness tests and registration of vehicles) and the Ministry of Transport – the Directorate of the Republic of Slovenia for Roads (conformity assessment of vehicles). The fragmentary dealing with this area, uniform by nature, is evident also from the fact that the subarea of technical suitability of vehicles is the subject of two legal acts.

The current status is not satisfactory and its numerous deficiencies are rather obvious. Due to division of responsibility between the ministries there are problems with the separated information systems, as their maintenance requires unnecessary duplication of data. In addition, such duplicated data are often inconsistent. In road inspection the Police, as the organ within the Ministry of the Interior, often applies different criteria than the criteria accepted in the regulations on vehicle type-approval. The system of vehicle registration is difficult to be managed, as it involves both administrative units and some organizations authorized for carrying out the roadworthiness tests and there are no uniform criteria for granting such authorizations to the latter; consequently, the equality of legal certainty of citizens is not ensured.

The changes proposed in the area of conformity assessment of vehicles, roadworthiness tests and registration of vehicles should have the following objectives:

- to reduce the costs incurred both by the state and by the citizens,
- to ensure greater efficiency in functioning of the system,
- to ensure greater safety in road traffic.

Being aware of the importance and extensiveness of the project we intend to include our best experts in that area, but in order to be successful we need the assistance of foreign experts well acquainted with such systems and arrangements in the Member States to render us assistance in a detailed analysis and evaluation of status in individual subareas and in finding optimum solutions.

3.2 Linked activities

PHARE SL99/IB/EC-01 "Internal Market: Horizontal Framework Legislation and Institutional Infrastructure"
The Twinning covenant between Slovenia and the Kingdom of Sweden relating to organizational matters and preparation of national harmonized legislation. This project started in 2001 and was finished in July 2002. The goals of this Twinning Project were not be fulfilled due to time delay caused by the transfer of Vehicles department from the Ministry of Science and Technology to the Ministry of Transport, so a follow-up is needed.

During the past twinning project the analysis of the current organization in the area of motor vehicles has been made and only a working draft of the organizational scheme, while the details have not been dealt with yet.

In the area of preparation of harmonized technical legislation the proposal of the Order on EC-type-approval of vehicles, transposing into Slovenian legislation the Directive 70/156/EEC, being the framework directive on type-approval of motor vehicles having at least four wheels and their trailers. The guidelines for transposition of separate directives governing this area
have also been agreed. However, the areas of two or three-wheel motor vehicles and agricultural and forestry tractors have not been considered yet.

3.3 Results

3.3.1 Organization

**Detailed proposal for establishing new organisational system dealing with motor vehicles.** The existing system will be reorganised. All activities will be concentrated with one ministry responsible for this area. The final proposal will be developed in cooperation with all parties involved.

For establishing proper future organisational system for implementation of EU legislation in the area of motor vehicles the existing system will be reorganised. All the respective activities will be concentrated at one ministry responsible for this area. The final proposal will be drawn up in cooperation with all the parties involved. In Slovenia there is no central authority for motor vehicles at the moment, this field is covered by three different ministries.

According to these facts and goals reached during the Twinning Project PHARE SL99/IB/EC-01 and as a follow-up of this project we would require the expert advice and assistance in drawing up a proposal for complete long-term reorganization of the institutions dealing with motor vehicles, in analysing the most convenient form of future organization and in evaluation of suggested solutions.

Within the new twinning project with the assistance of foreign experts we plan to prepare a detailed proposal of new organization.

3.3.2 Legislation

**Drafts of framework technical legislation in the field of motor vehicles and harmonized principles and procedures for harmonising Technical specifications for vehicles with the Acquis. Drafts of national legislation in the field of motor vehicles based on the principles of the EU.**

In the frame of the new twinning project we wish to continue the work commenced under the previous project and we plan to prepare final proposals of the following regulations:
- framework regulation on two or three-wheel motor vehicles type-approval;
- framework regulation on type-approval of agricultural and forestry tractors;
- framework regulation on national type-approval of the vehicle categories not yet covered by the WVTA procedure;
- technical specifications transposing separate directives governing the field of motor vehicles;
- regulation on single vehicle approval.

- Staff (Ministry of Transport and the Ministry of the Interior) will be trained in drafting of technical legislation and carrying out the type-approval procedures.

3.4 Activities

- Drafting the new organisational scheme with the assistance of twinning expert.
- Drafting the new technical legislation on motor vehicles with the assistance of twinning expert:
- framework regulation on type-approval of two or three-wheel motor vehicles;
- framework regulation on type-approval of agricultural and forestry tractors;
- framework regulation on national type-approval of the vehicle categories not yet covered by the WVTA procedure;
- technical specifications transposing separate directives governing the field of motor vehicles;
- regulation on single vehicle approval.

- Study tours to the selected Member State in order to gain practical experiences on organising the infrastructure dealing with motor vehicles. The participants would be the representatives of the Ministry of Transport and the Ministry of the Interior. There will be 2 study visits in duration of 5 days for 5 persons. The travelling costs are included in the National Co-financing.

3.5 Lessons learned

In the process of harmonisation not only the conformity with the Acquis should be considered but also the particularities of the country, where this legislation will be implemented. In November 2000 we had had a meeting with OMAS and the respective report was made (Monitoring report No. M/SL/INM/00001). The evaluation of the programme was done in the EMS Report “Interim Evaluation No. SI/EUR/02.132” in July 2002.

Under Motor Vehicles, draft legislation was revised several times and is still pending.

At the beginning of the project four different Ministries shared the responsibility of this area, The Ministry of Science and Technology (for type approvals), the Ministry of Agriculture, Forestry and Food (for tractors), the Ministry of Transport (other vehicles) and the MoI (car registration). Currently the responsibility is shared between the MoT, dealing with type approval systems, tractors and other vehicles, and the MoI in charge of annual car checks (car registration). Following meetings and proposals by the STTE, a serious commitment between the two Ministries was made to allocate all responsibilities for this area under one Ministry. An inter-ministerial Working Group was established in May 2002 to deal with this. All benchmarks for this sub-project were achieved.

4. Institutional framework

The Central Finance and Contract Unit (CFCU) of the Ministry of Finance, acting as an Implementing Agency, will be responsible for contracting and financial matters following the Practical Guide to PHARE, ISPA and SAPARD Contract Procedures, and FIDIC rules and procedures.

Implementing Authority with the overall responsibility for the programme implementation will be Directorate of the Republic of Slovenia for Roads within the Ministry of Transport. All the activities related to this twinning project will be carried out at the Ministry of Transport, Directorate of the Republic of Slovenia for Roads in cooperation with the Ministry of the Interior and the Ministry of Agriculture, Forestry and Food,
5. Detailed budget

<table>
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<th></th>
<th>Phare</th>
<th>Support</th>
<th>M€</th>
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</thead>
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<td></td>
<td>Investment Support</td>
<td>Institution Building</td>
<td>Total Phare (=I+IB)</td>
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<td>Twinning Covenant - PAA / STE</td>
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<td>0.350</td>
<td>0.210</td>
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<tr>
<td>Total value</td>
<td>0.350</td>
<td>0.350</td>
<td>0.210</td>
</tr>
<tr>
<td>Total Percentage</td>
<td></td>
<td></td>
<td>62,5%</td>
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</tbody>
</table>

The project will be implemented as a twinning project in the period of 18 months.

National co-financing includes local staff wages, costs for technical and legal experts, translation costs, rent for premises, telephone and telefax costs, travelling costs for study tours.

6. Implementation Arrangements

6.1 Implementing Agency:
Ministry of Finance – CFCU
Beethovenova 11, 1502 Ljubljana, Slovenia
tel.: +386 1 478 63 05
fax: +386 1 478 62 04
Responsible person: Peter Škofic PAO, e-mail: peter.skofic@mf-rs.si

6.2 Implementing and Contracting Authority and Beneficiary:
Ministry of Transport, Directorate of the Republic of Slovenia for Roads
Šmartinska 140, 1000 Ljubljana
tel.: +386 1 478 30 37
fax: +386 1 478 30 52
Contact person and project leader: Mr. Robert Jeroncic, M.Sc., e-mail: robert@usm.mzt.si

The project is designed to be implemented as a twinning package, including visits of short term experts (a week at a time) and study tours.

6.3 Non-standard aspects

Practical guide to PHARE, ISPA & SAPARD contracts procedures and the Reference Manual on »Twinning projects« will be strictly applied and followed; no other non-standard aspect is foreseen.
6.4 Contracts

For this project the Ministry of Transport will be the Contracting Authority. Within the Ministry of Transport, the Directorate of the RS for Roads will be responsible for the operational tasks of the project. There will be a Twinning Covenant signed with a selected Member State.

7. Implementation Schedule

7.1 Start of tendering/call for proposals

July 2003

7.2 Start of project activity

September 2003

7.3 Project Completion

February 2005

8. Equal Opportunity

Participation will be open to both: female and male personnel. Records of staff participating in training and other project activities will reflect this statement.

9. Environment

Not applicable

10. Rates of return

Not applicable

11. Investment criteria

Not applicable

12. Conditionality and sequencing

Parties’ commitment to the implementation of the proposed project is subject to receipt of PHARE funds for the budget set out in the FM. The project can start immediately, because the follow up of present twinning project (PHARE SL99/IB/EC-01 “Internal Market: Horizontal Framework Legislation and Institutional Infrastructure”) is needed.
ANNEXES TO PROJECT FICHE

1. Logical framework matrix in standard format (compulsory)
2. Detailed implementation chart (compulsory)
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period) (compulsory)
4. Reference to feasibility /pre-feasibility studies. For all investment projects, the executive summary of the economic and financial appraisals, and the environmental impact assessment should be attached – this annex is not included since it is not an investment project
5. List of relevant Laws and Regulations
6. Reference to relevant Government Strategic plans and studies (may include Institution Development Plan, Business plans, Sector studies etc)
### Annex 1: Logical framework matrix

#### LOG FRAME PLANNING MATRIX FOR PROJECT

**Programme name and number:**

Institutional building

2003/004-938-05

**Contracting period expires:**

30.11.2005

**Disbursement period expires:**

30.11.2006

**Total budget:** 560,000 €

**PHARE budget:** 350,000 €

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**Overall objective**

- New organisational structure dealing with motor vehicles and unite all such activities in ministry responsible for motor vehicles.
- Slovene national harmonised technical rules on motor vehicles completely harmonised with EU legislation.

**Objectively Verifiable Indicators**

- New infrastructure is fully operative
- Complete harmonised legislation is published

**Sources of Verification**

Official Gazette of the Republic of Slovenia

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**Project purpose**

This project is a follow-up project of PHARE SL99/IB/EC-01 "Internal Market: Horizontal Framework Legislation and Institutional Infrastructure" the goals of which were not completely fulfilled due to the delay caused by organizational problems between ministries. The goals of this Twinning Project were not fulfilled due to time delay caused by the transfer of Vehicles department from the Ministry of Science and Technology to the Ministry of Transport, so a follow-up is needed. This is also the suggestion made in the Final Report of Twinning - Horizontal Framework Legislation and Institutional Infrastructure SL/99/IB/EC-01.
<table>
<thead>
<tr>
<th>Action</th>
<th>Description</th>
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</thead>
<tbody>
<tr>
<td>• Reorganize the institutions dealing with motor vehicles and join them to the ministry responsible for motor vehicles.</td>
<td>After concluded Twinning Project prepared proposal for establishment of new institution dealing with motor vehicles.</td>
</tr>
<tr>
<td>- to make an analysis of all current activities relating to motor vehicles (scope and volume), to identify possible changes, - to make a comparison with similar areas in the EU Member States; - preparation of the draft of optimal organization of the relevant institutions in Slovenia; - consideration and harmonization of view points with regard to future organisation; - drawing up a final proposal of future organisation,</td>
<td>Internal acts of reorganisation</td>
</tr>
<tr>
<td>• Assistance in developing of national harmonized legislation relating to motor vehicles and improve the administrative and technical institutions dealing with motor vehicles regarding the completion of alignment as included as priority in the Accession Partnership:</td>
<td>Official Gazette of the Republic of Slovenia (after adoption of new technical legislation on motor vehicles)</td>
</tr>
<tr>
<td>- evaluation of the draft national legislation relating to the type-approval of agricultural and forestry tractors; - proposal of the draft national legislation relating to the type-approval of two and three- wheel motor vehicles; - expert and interministerial harmonisation of national legislation relating to the vehicles type-approval;</td>
<td>The institution for motor vehicles are expected to be established following the systems in EU Member States.</td>
</tr>
</tbody>
</table>
- proposal of national legislation relating to vehicles type-approval;
- proposal of the draft national legislation relating to the approval of single vehicles;

- In the scope of the project the staff will be trained to be able to prepare technical legislation and to carry out the type-approval procedures.

<table>
<thead>
<tr>
<th>Results</th>
<th>Objectively Verifiable Indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Detailed proposal for establishing new organisational system dealing with motor vehicles. The existing system will be reorganised. All activities will be concentrated with one ministry responsible for this area. The final proposal will be developed in cooperation with all parties involved.</td>
<td>After concluded Twinning Project prepared proposal for establishment of new institution dealing with motor vehicles.</td>
<td>Internal acts of reorganisation</td>
<td></td>
</tr>
<tr>
<td>- Drafts of framework technical legislation in the field of motor vehicles and harmonized principles and procedures for harmonising Technical specifications for vehicles with the Acquis. Drafts of national legislation in the field of motor vehicles based on the principles of the EU. In the frame of the new twinning project we wish to continue the work commenced under the previous project and we plan to prepare final proposals of the following regulations: - framework regulation on two or three-wheel motor vehicles type-approval;</td>
<td>After concluded Twinning Project prepared drafts of completely harmonised legislation for motor vehicles.</td>
<td>Official Gazette of the Republic of Slovenia (after adoption of new technical legislation on motor vehicles)</td>
<td></td>
</tr>
</tbody>
</table>
- framework regulation on type-approval of agricultural and forestry tractors;
- framework regulation on national type-approval of the vehicle categories not yet covered by the WVTA procedure;
- technical specifications transposing separate directives governing the field of motor vehicles;
- regulation on single vehicle approval.

Five staff (Ministry of Transport and the Ministry of the Interior) will be trained in drafting of technical legislation and carrying out the type-approval procedures.

<table>
<thead>
<tr>
<th>Activities</th>
<th>Means</th>
<th>Assumptions</th>
</tr>
</thead>
</table>
| - Drafting the new organisational scheme with the assistance of twinning expert. 
- Drafting the new technical legislation on motor vehicles with the assistance of twinning expert:  
  - framework regulation on type-approval of two or three-wheel motor vehicles;  
  - framework regulation on type-approval of agricultural and forestry tractors;  
  - framework regulation on national type-approval of the vehicle categories not yet covered by the WVTA procedure;  
  - technical specifications transposing separate directives governing the field of motor vehicles;  
  - regulation on single vehicle approval. | 2 Experts 
Study tours |
- Study tours to the selected Member State in order to gain practical experiences on organising the infrastructure dealing with motor vehicles. The participants would be the representatives of the Ministry of Transport and the Ministry of the Interior. There will be 2 study visits in duration of 5 days for 5 persons. The travelling costs are included in the National Co-financing.

<table>
<thead>
<tr>
<th>Preconditions</th>
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<tbody>
<tr>
<td>- Human resources available</td>
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<td>- Cooperating with all relevant ministries</td>
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</table>
**Annex 2: Implementation time chart**

<table>
<thead>
<tr>
<th>2002</th>
<th>2003</th>
<th>2004</th>
<th>2005</th>
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</thead>
<tbody>
<tr>
<td><strong>J</strong></td>
<td><strong>F</strong></td>
<td><strong>M</strong></td>
<td><strong>A</strong></td>
</tr>
<tr>
<td><strong>Infrastructure</strong></td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td><strong>Legislation</strong></td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td><strong>Study visit</strong></td>
<td>X</td>
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Annex 3: Contracting schedule (sheet 1)

<table>
<thead>
<tr>
<th>Name and Number of programme</th>
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<tbody>
<tr>
<td>Optimal Structure of Slovenian Motor vehicle System</td>
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<tr>
<td>2003/004-938-05</td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>CUMULATIVE CONTRACTING SCHEDULE (€ million)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Date</td>
</tr>
<tr>
<td>-------</td>
</tr>
<tr>
<td>TOTAL</td>
</tr>
</tbody>
</table>

NB: all contracting should normally be completed within 6-12 months and must be completed within 24 months of signature of FM
Annex 3: Disbursement schedule (sheet 2)

<table>
<thead>
<tr>
<th>Name and Number of programme</th>
</tr>
</thead>
<tbody>
<tr>
<td>Optimal Structure of Slovenian Motor vehicle System 2003/004-938-05</td>
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### CUMULATIVE DISBURSEMENT SCHEDULE (€ million)

<table>
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<tr>
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<tbody>
<tr>
<td>TOTAL</td>
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<td>0.105</td>
<td>0.144</td>
<td>0.199</td>
<td>0.244</td>
<td>0.300</td>
<td>0.350</td>
<td>0.400</td>
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<td>0.550</td>
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NB all disbursements must be completed within 36 months of signature of the FM
Annex 3: Contracting and disbursement schedule (sheet 3)

<table>
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<th>Name and Number of programme</th>
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<tr>
<td>Optimal Structure of Slovenian Motor vehicle System</td>
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<tr>
<td>2003/004-938-05</td>
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</table>

### Cumulative Contracting and Disbursement Schedule (€ million)

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<tr>
<td>Disbursed</td>
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<td>0.144</td>
<td>0.199</td>
<td>0.244</td>
<td>0.300</td>
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</table>

**NB:**
1. All contracting should normally be completed within 6-12 months and must be completed within 24 months of signature of FM
2. All disbursements must be completed within 36 months of signature of the FM
Annex 5: List of relevant Laws and Regulations

- Ministerial order on type approval of motor vehicles (OJ of RS, No. 33/98)
- Road safety act (OJ of RS, No. 30/98, 33/00, 61/00)
- Frame directives 70/156/EEC, 92/62/EEC and 74/150/EEC and all other motor vehicle separate directives,
- Regulations UN/ECE.
Annex 6: Reference to relevant Government Strategic plans and studies (may include Institution Development Plan, Business plans, Sector studies etc)

- AP-Accession Partnership
  - Chapter 1: Free movement of goods

- NPAA
  - 4.1.1. Free movement of goods, 1. Motor vehicles

- Slovene Regular Report 2001