1. **Basic Information**
   1.1 CRIS Number: 2005/017-464.05.01
   1.2 Title:
      Creation of National Indicators in the Field of Poverty and Social Exclusion (the Tertiary Indicators)
   1.3 Sector:
      Social Policy and Employment
   1.4 Location:
      Slovak Republic

2. **Objectives**
   2.1 Overall Objective(s):
      Improvement of monitoring framework for assessment of the social inclusion process in Slovakia.
   2.2 Project purpose:
      Creation of third level indicators of poverty and social exclusion regarding the national particularities to complement the Common Laeken Indicators.
   2.3 Justification
      2003 Comprehensive monitoring report on Slovakia’s preparations for membership, Chapter 13:
      “... the Joint Memorandum on Social Inclusion (JIM) identifies key challenges and possible policy orientations for promoting social inclusion. On this basis, an integrated strategy and a National Action Plan on social inclusion was developed. Analytical work and social statistics systems on poverty and social exclusion should continue to be developed in line with the EU commonly agreed indicators on social inclusion.”

3. **Description**
   3.1 Background and justification:
      The social inclusion common indicators were adopted in Laeken in 2001 by the fifteen so-called “old EU Member States”. The intent of developing common indicators was to measure progress at achieving the strategic Lisbon objective: “To make decisive impact on eradication of poverty and social exclusion by 2010.” They enable also the mutual comparison of particular Member States and exchange of good practice while meeting common objectives.

      New Regulation concerning Community statistics on income and living conditions (EU - SILC) have been adopted. The Statistical Office of the Slovak Republic is presently preparing a statistical survey which will be a basis for calculation of social inclusion common indicators.
In addition, each Member State specifies its own national, third level indicators to describe a specific area which cannot be measured through common indicators.

At present Slovakia does not have own national indicators that correctly show the real state of poverty and social exclusion and fully reflect the specific policy measures.

The effect of e.g. such specific political measures which are provided in the form of state subsidies and/or benefits in kind for lowest income groups cannot be monitor by the poverty threshold (on the level of 60% of equivalent income median). Therefore, national indicators specific for Slovakia (including creation of national poverty threshold - absolute or relative) which would monitor more effectively the impact of political measures for the reduction of poverty are needed. These measures are not reflected in the household income, i.e. in the reduction of monetary poverty. This may require creating new supplementary variables into current statistical surveys for example EU-SILC, household budget survey, etc., which are prepared by the Statistical Office of the Slovak Republic or proposal of other new statistical surveys.

Besides monetary poverty measurement it is also necessary to define other aspects of exclusion e.g. access to employment, education, ICT, housing, health and long-term care, legal aid, especially affecting the marginalised groups both on the national and regional levels. Socio-graphic mapping of Roma communities, being one of the most vulnerable groups of population, has been undertaken in Slovakia and it will enable deeper analysis of poverty and exclusion of this specific group.

However, there does not exist any regular monitoring of social exclusion of other vulnerable groups. Disabled, homeless people or immigrants, etc. are not represented in EU-SILC In this context information is needed on regular monitoring carried out in other countries, i.e. which institutions are carrying out the data collection, the creation and analysis of indicators and in particularly what kind of indicators are needed.

Common social inclusion indicators (Laeken indicators) are part of the Open Method of Coordination (OMC) in the field of social inclusion in the European Union. Among the most important instruments of OMC are the National Action Plans on Social Inclusion (NAP/Inclusion) annually elaborated by the Member States and regularly presented to the European Commission. The Slovak Republic has elaborated its first NAP/Inclusion for 2004-2006. The Ministry of Labour, Social Affairs and Family of SR is responsible for elaboration of NAPs/Inclusion in Slovakia. In the second NAP/Inclusion to be presented by Slovakia in 2006 it will be necessary to evaluate the implementation of political measures by common and national indicators on poverty and social exclusion.

Therefore it is necessary to develop the national indicators as well as to start regularly monitoring them with the possibility of their use in defining quantifiable targets and evaluation of individual policy measures in NAP/inclusion.

3.2 Linked activities:

1. Phare Project: “Enforcement of new acquis in the field of statistics” 2003-004-995-03-05, in particular “Component 1: Social statistics”, implemented by the Slovak Statistical Office (SO). It includes the contract for TA by Phare support of € 0,85 million and the services for development of new software by Phare support of € 0,2 million. The objective is to improve of social statistics by including harmonised data on income, health, education, housing, demographics and employment characteristics. Contract was signed in February 2005. The project will serve as a database for calculation of so-called
common indicators that are operated by Indicators Sub-Group (ISG) in co-operation with EUROSTAT in the Laeken framework.

Development of new indicators specific for Slovakia - national, third level indicators - requires creating new variables for example on the basis of EU-SILC statistical surveys, household budget survey, etc., which are prepared by SO. Therefore it will be necessary to co-operate closely in the framework of working group also with the SO, in particular with EU SILC or Household budget survey (HBS) representatives (statistics on family accounts), so reciprocal requests and possibilities of their realisation by the Statistical Office can be confronted.

The thorough knowledge of EU-SILC is a prerequisite for creation of national indicators with the view not to overlap the same concepts.

2. Phare Programme Project (Data collection *acquis*): Component “Improvement of Data Quality in Slovak Household Budget Survey” 2004-19100-013 – data collection on representative sample in 2004 - implemented by the SO. The Project was supported by Phare (€ 18 000). The Project finished in February 2005.

The objective was to evaluate if the Slovak household budget survey satisfy the recommendations of Eurostat.

This was the pilot project – data collection testing (household budget survey) on the basis of random sampling. Up to 2004 year a sample of statistical data collection in Slovakia was made on the basis of quota sampling. Household budget survey could be also used for monitoring poverty and social exclusion in Slovakia especially regarding expenditures of the household different types.


The purpose was to develop capacity at national, regional and municipal levels to support policy development, local public/private partnerships, and implementation of services which respond to local needs and priorities. One of the outputs of the project was manual „Monitoring poverty on local level“. Manual contains a description of a methodology for monitoring of poverty on local level, instructions for technical provision and evaluation of received information and a form of the monitoring sheet (questionnaire). Poverty phenomenon was defined on the basis of set of quality and quantity indicators which was in line with methodology of the “European Community Household Panel” (ECHP).

3.3 Results:

The main results of the project will be:

- Reference manual containing:
  - set of national indicators (including national poverty threshold - absolute or relative) on poverty and social exclusion,
  - methodology of their calculation enabling monitoring the specific policy measures in social area for the reduction of poverty and
  - recommendations on interpretations of proposed indicators

developed, translated and printed (100 copies)
Methodical study containing:

- an analytic overview on monitoring of social exclusion of vulnerable marginalised groups of population in other EU countries (as immigrants, homeless people, handicapped persons, victims of domestic violence, etc.);
- a proposal for establishment of permanent monitoring of these groups in SR (indicators layout, methodology of their calculation, methodology for data collection and responsible institutions)

developed, translated and printed (100 copies)

- New national indicators used in the preparation of the Slovak NAP/Inclusion in 2006.

3.4 Activities:

The project will be carried out in the framework of Technical assistance arrangement which will assist in achieving the results above.

The activities to be carried out by MS experts will include the following:

Regarding the first result:
- Studying documentation: legislative, policy documents on measures in the area of social inclusion (e.g. NAP on inclusion, NAP on employment, etc.) and statistical surveys executed in Slovakia.
- Analysing national indicators measuring poverty in EU Member States and following-up the work of the Indicators Sub-Group.
- Selecting and proposing the most suitable indicators on the basis of current national statistical surveys (or proposing other variables which could be monitored in current statistical surveys if necessary) taking into account the conditions and concrete measures in social area in Slovakia.
- Working – out reference manual which contains:
  - Set of national indicators (including national poverty threshold - absolute or relative) on poverty and social exclusion and their definitions;
  - Methodology of their calculation enabling monitoring the specific policy measures in social area for the reduction of poverty.
  - Recommendations on interpretations of proposed indicators (including examples)
- Planning translation and printing (100 copies) arrangements.

The reference manual will serve the MOLSAF for developing the NAP/inclusion and for monitoring social measures in the area of social inclusion. The manual will be used by academic and research institutions, NGOs, social partners for analysis of poverty in Slovakia.

Regarding the second result:
- Studying the monitoring of social exclusion of marginalised groups of population carried out in other EU countries, i.e. which institutions are carrying out data collection, creation and analysis of indicators, in particularly what kind of indicators;
- Carrying out consultations (1 workshop) with Slovak experts from respective MOLSAF departments and different academic and research institutions (Slovak Academy of Science, Centre for Work and Family Studies, Slovak Anti-poverty Network, Statistical Office) on the possibilities of regular monitoring in Slovakia
(presenting the MS experts analytic overview on situation in another EU countries) for 30 participants at MOLSAF (invited by MOLSAF);

- Working-out the methodical study containing:
  o analytic overview on monitoring of social exclusion of vulnerable marginalised groups of population in other EU countries (as immigrants, homeless people, handicapped persons, victims of domestic violence, etc.)
  o proposal for establishment of permanent monitoring of these groups in SR (indicators layout, methodology of their calculation, methodology of data collection and responsible institutions)
- Planning translation and printing (100 copies) arrangements.

The study will serve the MOLSAF for establishing of permanent monitoring of marginalised groups in Slovakia and it will be used by academic and research institutions researching poverty and social exclusion.

Regarding the third result:
- Carrying out consultations and meetings (3 meetings) with representatives of MOLSAF Department responsible for developing of NAP/inclusion at the MOLSAF (assistance of MS experts with evaluation of policy measures and their impacts on poverty and social exclusion in Slovakia within preparation of the second NAP/Inclusion on the basis of new national indicators).
- Carrying out training (1 seminar) for representatives of Departments responsible for developing NAP/inclusion at the MOLSAF and other partner ministries (Ministry of Health, Ministry of Construction and Regional Development, Ministry of Education, Ministry of Interior), Centre for Work and Family Studies, Statistical Office (the use of new national indicators in the preparation of the Slovak NAP/Inclusion) for 30 participants at MOLSAF.

MEANS:

The activities included will be supervised by the Team leader (100 man/days), who will be responsible for the overall management of the MS inputs with the following expertise:
- senior expert with at least ten (10) years of working experience in the field of poverty and social exclusion;
- experience in the field of statistical survey on households, mainly in pilot projects of EU-SILC or EC Household Panel (ECHP);
- knowledge of the national action plans on social inclusion preparation;
- experience in international co-operation and project management;
- organisational, managerial and communication skills;
- university degree;
- good working knowledge of English;
- experience in the implementation of the projects with Central and Eastern countries (bilateral, ILO, Phare Programme)
- PC skills, training and lecturer skills.

The Team leader will assist with the evaluation of policy measures and their impacts on poverty and social exclusion in Slovakia within preparation of the NAP/Inclusion on the basis of new national indicators.

He will be supported in his/her tasks by 2 short term experts for technical advice and assistance on topics (definition of national indicators, provision of permanent monitoring of social inclusion, utilisation of national indicators in preparation of second
NAP/inclusion), including: materials, manuals, providing analysis and recommendations with the following expertise:

- **One short-term expert (100 man/days)** for development of manual on definitions and methodology of calculation of national, third level indicators of social inclusion
  - with at least five (5) years of working experience in the field of statistical survey and measuring poverty
- **One short-term expert (100 man/days)** for development of proposals for permanent monitoring of social exclusion
  - at least five (5) years of working experience in the field of statistical survey on social exclusion of vulnerable groups

Both experts should have the relevant university degree, should be specialists in sociology, economy, demography, etc., be fluent in English, and have good communication and presentation skills.

### 3.5 Lessons learned:

Recent experience with the projects in the field of statistics showed a difficulty of finding a twinning partner. Therefore the best form of the project implementation, which is appropriate for all components, is the Technical Assistance of short-term experts from the relevant companies of other Member States.

### 4. Institutional Framework

Ministry of Labour, Social Affairs and Family being the beneficiary will implement the project in co-operation with the Centre for Work and Family Studies (CWFS) and the Statistical Office (SO) of the Slovak Republic.

Co-ordination and mutual information exchange among the cooperating institutions during the project implementation will be ensured at regular meetings of the inter-institutional working group (EU experts, Slovak project manager and project leader, experts from MOLSAF, CWFS and SO). The working group will meet once a month to review the progress of the individual project activities, to discuss and resolve problems and to ensure that all recipients are informed of activities that will affect them.

The project will be implemented under the guidance and supervision of the MOLSAF. Particular department responsible for the project components is Social Inclusion Department. Phare Unit will manage and administrate the project implementation.

Project Leader:
Ms Silvia Rybárová, state official, Social Inclusion Department, Ministry of Labour, Social Affairs and Family of the Slovak Republic, Spitalska 6, 816 43 Bratislava, e-mail: silvia.rybarova@employment.gov.sk, tel: +4212 59751019

### 5. Detailed Budget
<table>
<thead>
<tr>
<th>€M</th>
<th>Transition Facility support</th>
<th>Co-financing</th>
<th>Total cost (TF plus cofinancing)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Investment Support</td>
<td>Institution Building</td>
<td>Total Transition Facility (=I+IB)</td>
</tr>
<tr>
<td>Contract (Technical Assistance)</td>
<td>0, 25</td>
<td>0, 25</td>
<td>0, 25</td>
</tr>
<tr>
<td>Total</td>
<td>0, 25</td>
<td>0, 25</td>
<td>0, 25</td>
</tr>
</tbody>
</table>

6. Implementation Arrangements

6.1 Implementing Agency

CFCU

<table>
<thead>
<tr>
<th>PAO:</th>
<th>Director of CFCU – Ms Silvia Czuczorová</th>
</tr>
</thead>
<tbody>
<tr>
<td>Address:</td>
<td>Ministry of Finance SR</td>
</tr>
<tr>
<td>Štefanovičova 5</td>
<td>Telephone: + 421 2 5958 2545</td>
</tr>
<tr>
<td>817 82 Bratislava 15</td>
<td>Fax: + 421 2 5958 2559</td>
</tr>
<tr>
<td>Slovak Republic</td>
<td>E-mail: <a href="mailto:cfcu@mfsr.sk">cfcu@mfsr.sk</a></td>
</tr>
</tbody>
</table>

6.2 Twinning:

N/A

6.3 Non-standard aspects

N/A

6.4 Contracts

Contract - Technical Assistance (0,25 MEUR)

7. Implementation Schedule

Start of tendering/call for proposals: 4 Q. 2005
Start of project activity: 1 Q. 2006
First results: 2 Q. 2006
Project completion: 4 Q. 2006
8. **Sustainability**

The Ministry of Labour, Social Affairs and Family SR as the responsible institution for the elaboration of the National action plan on social inclusion will use the national indicators at the permanent monitoring of policy measures impacts in the field of social inclusion in SR.

9. **Conditionality and sequencing**

The project implementation will be carried out by following sequencing steps:

- Selection and proposing the most suitable indicators taking into account the conditions in social area in Slovakia 1 Q. 2006

- Consultations and meetings (on the possibilities of regular monitoring, assistance with preparation of second NAP/Inclusion, etc.) 2 Q. 2006

- Working-out the study involving a proposal for permanent monitoring of poverty and social inclusion in Slovakia 4 Q. 2006

**ANNEXES TO PROJECT FICHE**

1. Logical framework matrix in standard format (compulsory)
2. Detailed implementation chart (compulsory)
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period) (compulsory)
4. List of relevant Laws and Regulations (optional)
# Transition Facility log frame

<table>
<thead>
<tr>
<th>LOGFRAME PLANNING MATRIX FOR Project</th>
<th>Programme name and number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Creation of National Indicators in the Field of Poverty and Social Exclusion</td>
<td>Programme name and number</td>
</tr>
<tr>
<td>Contracting period expires 15/12/2007</td>
<td>Disbursement period expires 15/12/2008</td>
</tr>
<tr>
<td>Total budget: € 0,25 million</td>
<td>Phare budget: € 0,25 million</td>
</tr>
</tbody>
</table>

## Overall objective

**Improvement of monitoring framework for assessment of the social inclusion process in Slovakia**

- Proposed indicators will be utilised in evaluation of social inclusion process in Slovakia till 12/2006

## Project purpose

**Creation of third level indicators of poverty and social exclusion regarding the national specificities to complement the Common Laeken Indicators.**

- Required national poverty and exclusion indicators and methodology of their calculation available till 03/2006
- Proposals for establishment of permanent monitoring available till 12/2006

---

## Results

- Reference manual: (set of national indicators, methodology of their calculation in SR, recommendations on interpretations of proposed indicators) developed;
- Reference manual till 05/2006;
- Methodical study on monitoring of social exclusion of vulnerable

---

## Objectively verifiable indicators

**Sources of Verification**

- Slovak NAP/inclusion
- Project and Sectoral Monitoring Reports
- Implementation Status Report to be submitted by NAC twice a year
- Project and Sectoral

## Assumptions

- Appropriate project management structure created
- Personal capacities available on national and European level
- Methodical study containing analytic overview on monitoring in EU countries and proposals for establishment of permanent monitoring of marginalised groups in SR developed;
- New national indicators used in the preparation of the Slovak NAP/inclusion in 2006
- 30 officials from responsible departments trained on the use of the new national indicators in the preparing of Slovak NAP/Inclusion till 04/06
- Monitoring Reports
  - Project Progress Reports
  - Slovak NAP/inclusion for 2006
documentation available in time

<table>
<thead>
<tr>
<th>Activities</th>
<th>Means</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>first result</td>
<td>• Contract – Technical Assistance € 0,25 million</td>
<td>• Personal capacities available on national and European level</td>
</tr>
<tr>
<td>• Studying documentation: legislative, policy documents on measures in the area of social inclusion and possibilities of statistical surveys executed in Slovakia.</td>
<td></td>
<td>• Co-operation and support from all other relevant ministries, Statistical Office of Slovak Republic, Central Office of Labour, Social Affairs and Family, research and academic institutions, stakeholders</td>
</tr>
<tr>
<td>• Analysing national indicators measuring poverty in EU Member States and follow-up the work of the Indicators Sub-Group.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Selecting and proposing the most suitable indicators on the basis of current national statistical surveys taking into account the conditions and concrete measures in social area in Slovakia;</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Working – out reference manual which contains: set of national indicators on poverty and social exclusion, methodology of their calculation enabling monitoring the specific policy measures in social area for the reduction of poverty;</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Recommendations on interpretations of proposed indicators (including examples)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Planning translation and printing</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
second result

- Studying the monitoring of social exclusion of marginalised groups of population carried out in other EU countries,
- Carrying out consultations (1 workshop) with Slovak experts from respective MOLSAF departments and different academic and research institutions on the possibilities of regular monitoring in Slovakia
- Working-out the methodical study containing: analytic overview on monitoring of social exclusion of marginalised groups in other EU countries; proposal for establishment of permanent monitoring of these groups in SR (indicators layout, methodology of their calculation, methodology of data collection and responsible institutions)
- Planning translation and printing arrangements.

third result

- Carrying out consultations and meetings (3 meetings) with representatives of MOLSAF Department responsible for developing of NAP/inclusion (assistance with evaluation of policy measures and their impacts on poverty and social exclusion in Slovakia within preparation of the second NAP/inclusion on the basis of the new national indicators)
- Carrying out training (1 seminar) for representatives of MOLSAF, Ministry of Health, Ministry of construction and Regional Development, Ministry of Education, Ministry of Interior, Centre for Work and family Studies responsible for developing of NAP/inclusion (the use of the new national indicators in the preparing Slovak NAP/Inclusion).

<table>
<thead>
<tr>
<th>Preconditions</th>
</tr>
</thead>
<tbody>
<tr>
<td>✓ The beneficiaries allocate appropriate human &amp; financial resources to the specific task</td>
</tr>
<tr>
<td>✓ Full participation of senior management of MOLSAF and CWFS</td>
</tr>
</tbody>
</table>
# Time Implementation Chart

Project number 2005/017-464.05.01

Project title: **Creation of National Indicators in the Field of Poverty and Social Exclusion**

<table>
<thead>
<tr>
<th></th>
<th>2005</th>
<th>2006</th>
<th>2007</th>
<th>2008</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>J</td>
<td>A</td>
<td>S</td>
<td>O</td>
</tr>
<tr>
<td><strong>Institution Building</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>TA</strong></td>
<td></td>
<td></td>
<td>X</td>
<td>X</td>
</tr>
</tbody>
</table>
Cumulative Contracting and Disbursement Schedule

Project number 2005/017-464.05.01

Project title: **Creation of National Indicators in the Field of Poverty and Social Exclusion**

<table>
<thead>
<tr>
<th></th>
<th>2005</th>
<th></th>
<th>2006</th>
<th></th>
<th>2007</th>
<th></th>
<th>2008</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Contracted</td>
<td>0,2</td>
<td></td>
<td>0,25</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Disbursed</td>
<td>0,1</td>
<td>0,2</td>
<td>0,25</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

MEUR