1. BASIC INFORMATION

1.1 CRIS NUMBER: 2005/017-464.03.01
1.2 TITLE: Finalisation of the Implementation of the Schengen Action Plan and Setting up of the Integrated Model of Border Security
1.3 SECTOR: Justice and Home Affairs
1.4 LOCATION: Slovak Republic

2. OBJECTIVES

2.1 Overall Objectives

Complete the implementation of the Schengen Action Plan and the set up of the Integrated Model of Border Security

Ensure full adoption of the Schengen Acquis and the administrative and technical capabilities required for its effective enforcement and implementation.

2.2 Project Purpose

- Finalize the implementation of the Schengen Action Plan (since it has been under implementation already for some time) and the setting up of the Integrated Model of Border Security in the Slovak Republic.

- Successful achievement and the operational launching of the general strategy adopted by the Slovak Government within the framework of the fight against irregular immigration and the protection of European Union’s external border with the Ukraine.

2.3 Justification

This project is in perfect conformity with the conclusions stated in the chapter 24 of the Comprehensive Monitoring Report, and particularly with the paragraphs related to the Schengen Action Plan, management of the future external border, management of migratory flows and international police co-operation

The objectives to be reached will enable the Slovak Republic to present at the time of Schengen evaluation a coherent and effective organization of the border management and of the fight against illegal immigration in conformity with the Schengen Acquis, respecting the requirements of the Integrated Model of Border Security.

The fundamental reforms of the Border and Aliens Police Office and working out of the Technical and Physical Border Protection Plan undertaken within the previous twinning SK02/IB/JH/01, which will enter in their implementation phase during 2005, constitute the profound modification in the field of organization of the working methods of the Border Police. The adaptation period dedicated to the trainings, harmonization of different new structures and to the legal adjustments, will be necessary with a view to giving to the
Border and Aliens Police Office its full capacity of action at the time of Schengen evaluation.

For these reasons, the Slovak Republic will need a continuous help of a Schengen area’s Member State which handles the 'acquis communautaire' and the best practices in this framework, in order to enable the SR to adapt its structures, laws and rules according to the Schengen requirements.

3. DESCRIPTION

3.1 Background and justification

This project is a logical follow up of the action led by the Slovak government since 1999, which has been defined in the Concept of Services of the Border and Aliens Police with the final goal of the accession to the Schengen area. This document has been worked out on the basis of “Concept of Services of the Border and Aliens Police” approved by the Slovak government in 1999 and revised in 2002 with the title “Strategy of upgrade of border protection to achieve the Schengen type Border.”

During 2004, the Slovak Ministry of Interior has begun the important reforms concerning the Border and Aliens Police, especially by restructuring the sectors of territorial competency of the Border Police and of the Aliens Police and by the structural re-organization of the Border and Aliens Police Office and by the creation of the Special department in charge of management of external border.

At this time, the Plan of Technical Protection of the External Border has been worked out and then approved by the Government that has started the procedure of its implementation by launching the tender on the public market.

The special commission, under the authority of the President of the Police Force, has been formed in order to ensure the follow-up and the progress of the implementation of the project until its conclusion in 2007.

The implementation works will start in January 2005 to be achieved by the end of 2006.

The Slovak Republic has undertaken a large program of construction of the new infrastructures for the Border Control Sections that will be in charge of management of the Ukrainian border and will be adapted to the needs as regards the technical installations of surveillance and detection of the Protection plan.

At the same time, the new building has been planned in order to accommodate the Department of the External Border Police of SOBRANCE with the administrative and operational units.

Whole implementation must be achieved in 2006 for immediate start of its operation.

In the field of Aliens Police, the Office of the Border and Aliens police has proceeded to the reorganization of the structures of these units by redefining the territorial competency sectors and by restructuring the units of the Aliens police which have decreased from 57 to 19. However, this structural reform must be followed by the functional reform of these units.
Putting in operation of all these realizations by beginning of 2006 will necessitate a profound modification of the organizational working methods of the services, of the personnel management, or in general terms, of the strategic policy of the Border and Aliens Police Office of the Slovak Republic as regards the control of the migration flows and the fight against illegal migration.

Previous twinning projects (as mentioned in section 3.2) carried out since 1999, enabled the Slovak Republic progressively adjust its policy related to the management of the external border and the fight against the irregular immigration, with a view to finally adopt the concept of the Integrated Border Security Model, which is in accordance with the execution of the Acquis and the full realization of the Slovakia’s responsibility towards its European partners, as regards the protection of the Ukrainian border.

Thus the goal of this project is to ensure the complete adoption and the effective implementation of the acquis in Slovakia, that has not been finished yet and needs to be pursued over the years 2006 and 2007.

This project intervenes within the final phase of this process and is based on the last five years twinning work that enabled the progress in the field of Aliens and Border Police Office’s structures and organization, due to the expertise support and European funding.

The Ministry of the Interior of the Slovak Republic, which is the authority responsible for this implementation, will be able to profit, during next few years, of the twinning support with a view to ensuring a successful integration into Schengen area.

As in the field of the protection of the external border of the European Union, as in the field of the management of the accompaniment measures to be established at the borders, the Slovak Republic enters to the final stage of the implementation of its projects and to the stage of installation of the Integrated Model of Border Security as defined in the Schengen Catalogue of Recommendations and Best Practices.

Adoption of the Integrated Model of Border Security that Slovak Republic has decided to implement, as defined in the Schengen Catalogue of Recommendations and Best Practices, is one of the most important elements of the project implementation.

This project has been undertaken in order to enable the Slovak Republic to benefit from the support which is inevitable for its successful integration into Schengen area, providing the experience of the Members States and the knowledge of the problems related to the illegal immigration toward Western Europe.

The various developments and evolutions of this strategy since 1999 within the framework of the previous twinning project, enabled the precise definition of the reforms to be implemented, of the means to be engaged, and operational tactic required for the application of Schengen Acquis within the Slovak Border Police.

The Slovak Government is aware of its responsibilities towards its European partners in the field of the EU’s external border protection and started a fundamental reform, as well as structural and functional reforms of the Border and Aliens Police Office of the Police Force Presidium.
This reform, which constitutes an important change of the organization and working methods of this office, cannot be achieved within the framework of the twinning SK02/IB/JH/01 which terminates at the end of April 2005, but should continue until the evaluation of the Schengen Committee planned at the end of 2006.

In the same way, the operational actuation of the safety device of the external border will require a prolongation of the European Commission’s assistance, and it is for these pressing reasons that the Slovak Republic requests this further twinning which will enable to profit of the help of another member state.

Specific areas to be covered under this project are as follows:

- Organization and launching of the System of External Border Protection of the European Union with Ukraine. This objective will be one of the most important in the twinning and will be set up according to the safety device of the EU’s external border and according to criteria defined at the same time by the Technical and Physical Protection Plan and by the structural and functional reform.
- Adjustment of the Criminal Law and of the Slovak Criminal procedure to the requirements of the fight against illegal migration and against illegal migration networks
- Strengthening of the international cooperation and adjustment of the Slovak legislation to the principles of the Schengen Acquis in this field.
- Strengthening of the reaction capacity of the Border and Aliens Police
- Working out of the training program for the consular staff of the Ministry of Foreign Affairs of the Slovak Republic
- Organization and training of the territorial units of the Border and Aliens Police aimed at the fight against illegal migration, illegal work of the foreigners without stay permission, white marriages, and at the others forms of the delinquency related to illegal migration.
- Working out of the further education program of the policemen of the Border and Aliens Police

3.2 Linked Activities

1998 – NATIONAL PROGRAMME

TWINNING PROJECT (SR98/IB/JH/03) – FRANCE, from August 1999 to August 2000. Key outputs of the Project included:

- An evaluation of Slovakia’s ability to control the future external border of the European Union, with corresponding recommendations for strengthening the Border and Aliens Police.
- A review of the steps to be undertaken for Slovakia’s participation in Schengen, including the corresponding establishment of information and communication systems.
- An evaluation of the needs in the field of personnel data protection in relation to police data, with corresponding recommendations for the reform.
- Related legislative and procedural reviews, support, and personnel development.
1999 – NATIONAL PROGRAMME

TWINNING PROJECT (SR/99/IB/JH/01) – FRANCE and AUSTRIA, with duration 24 months, started in October 2000. Wider objectives:

- Protection of the Slovak-Ukrainian border improved
- Comprehensive border management policy formulated
- Conditions/measures for Slovakia’s joining the Schengen system prepared.

In the framework of the 1999 National Programme PHARE also financed a large package of investment (equipment). A detailed needs analysis has been undertaken via 1999 Twinning. PHARE funds totalling 2.3 millions euros complemented a minimum investment from the Slovak side of 0.85 million euros. The supply of equipment has been completed in 2002.

With regards to the full implementation of the Schengen Acquis and its corresponding work practices, the following additional Phare allocations were agreed for the field of Justice and Home Affairs:

- Police Training and management (SR98/IB/JH/01)
- Asylum and Migration (SR98/IB/JH/02)
- Technical Assistance in the field of Police Training and Management (SR99/IB/JH/02)

2002 – NATIONAL PROGRAMME

TWINNING PROJECT (SK02/IB/JH/01) FRANCE and AUSTRIA with a duration of 18 months, started in November 2003. Wider objectives:

- Support and assistance to the Presidium of Police Forces concerning the improvement of the management and technical infrastructure of the future EU external border.
- Assistance to the Presidium of the Police Force and Informatics Department in adaptation to the new conditions of SIS II philosophy and in setting up SIRENE Office.
- Support the Ministry of Transport, Posts and Telecommunication concerning the separation of Schengen and non–Schengen passengers, and the modernization and adaptation of infrastructure at three international airports (Bratislava, Kosice, Poprad)
- Support the Ministry of Interior and Ministry for Foreign Affairs in the field of visa policy.

Arising from the execution of these programs, and in view of the termination of the last one - in April 2005, an inexhaustive list of the principal results obtained thanks to previous twinning can be drawn up.

As regards the equipment, the PHARE funding allowed a very strong improvement of the technical means provided for the Border and Aliens Police Office, such as the data-processing means, the vehicles, office automation, the technique for state border monitoring, and the necessary equipment for the operation of the SIRENE Office, and the installation of the new SIS II.
As regards the organization, the important results were obtained such as creation of the National Unit of Fight against the Illegal Immigration Networks, unit placed within the structure of the Border and Aliens Police Office, creation of a special department in charge of management of the totality of the external border, development of the technical and physical protection plan at the external border with the EU which will be set up during 2005 and 2006, adoption of an organizational and structural reform of the Border and Aliens Police Office with the creation of new services such as a national headquarters and regional headquarters that will enable the fulfilment of the requirements for centralization of the command and the analysis of the operational data.

The Slovak Government has recently taken the various measures with a view to speeding up the Schengen area’s integration process and to reinforcing the system of control of the external border, such as the launching of the Call for proposal concerning the realization of the Technical and Physical Protection Plan of the external border with the Ukraine, the creation of a special committee in charge of coordination and follow-up of the implementation of this plan until its term.

**UIBF 2004 TWINNING LIGHT**

Twinning light entitled *The Accompaniment measures at the internal borders* will be funded under UIBF 2004 facility and will concern the technical assistance to the Border and Aliens Police Office in the field of adaptation of its structures and functioning in perspective of lifting of the internal border checks.

This twinning will be aimed at the implementation of the new strategy of surveillance of internal borders, utilisation of the mobile units, as well as the trainings of the staff in the field of documentary fraud.

All the relevant documentation is annexed to the Project Fiche (see Annex 4), notably:

- Time table for the setting up of the System of Border Protection in terms of Slovak Republic’s integration into the Schengen area. This document was elaborated by the Border and Aliens Police Office on the basis of the Government’s decision No 946 of 6th of October 2004 in order to update the Schengen Action Plan with a view to preparing the organisational changes at the internal borders that should be implemented from January 1st 2006.

- Document elaborated by the Pre Accession Advisor within the twinning project SK02/IB/JH/01, Mr. Francois GUILLOT, dated from June 20th 2004, in the framework of the foreseen activities of the twinning that could be considered as a starting point of the assessment of the situation, especially as concerns the definition of the basic principles to be respected in the framework of preparation and implementation of the Plan of the Protection of the External Border wit Ukraine.

- Order of the of the Minister of Interior of the Slovak Republic on the creation of the Management committee and of the Implementation team in order to ensure in complex way the System of the Protection of the State Border of the Slovak Republic with Ukraine.
SCHENGEN EVALUATION PROCESS

The Schengen evaluation process has already started, and the Slovak authorities are currently fulfilling the relevant documents so that the experts will be able to compare them with the technical matrix. The Schengen Evaluation Committee will start its works on January 1st, 2006. All the planned activities aim at putting the authorities of the Slovak Republic in a position to bring technical answers to the questionnaire of the Evaluation Committee.

3.3 Results

The most objectively measurable indicator for the expected results will be the approval of entry of the Slovak Republic in the Schengen space. The date of issue of the final decision has not been decided yet, but can be expected soon after the end of the project. Partial approval of some aspects of the disposal might be issued during the implementation of the project. Accordingly, no precise benchmarks can be assigned, but as a tentative time line, the results should be achieved by the end of 2007 at the latest.

In due time, the Slovak Republic will be able to present an original model of border control, which will fulfil the criteria of evaluation of the Schengen Comity, and to perform its duties at the external border of the Union as well as within its entire territory, and exchange the appropriate elements of cooperation with the other Member States.

Following results will be achieved by the implementation of the presented project:

1. Operational, effective and reliable disposal of surveillance at the future external border of the Union with Ukraine, based on an integrated technical and physical protection system set up.Indicator of result will be the existence of this disposal, which is still to be implemented, and its approval by the Schengen Evaluation Comity.

2. Comprehensive and E.U. compatible legal frame work, with up-dated Criminal Law and Criminal Procedure, giving the relevant authorities the capability to fight effectively the illegal immigration networks established.Indicator of result will be the change of the relevant article of the present Criminal Law and Criminal procedure, including new legal definitions/and or offences (e.g.: entry and illegal stay, boarding of inads) and strengthened their penalties.

3. Quick answer mechanism allowing the Office of the Police of the Borders and Aliens to deal with any kind of situation and bringing the appropriate operational solution established.Indicator of achievements: RTA’s report on the assessment of the situation. Writing and measurable implementation of the Memorandum of the Director of the Office of the Borders and Aliens on the operational relationships between the Office head quarters, the Sobrance regional head quarters and the territorial sections (definition of new ways of circulation of the information, commanding and monitoring of the units from a central control room, organisation of the mechanisms of monitoring the illegal cross borders activities, and implementation of the operational intervention, and legal treatment of the offenders).
4. Employees working at consular sections and staff of Police districts services adequately trained and able to detect document forgeries and counterfeiting. Indicator of results: setting up a training programme for the staff (number of people trained, number of hours of training, programme of the curricula). Number of forgeries and counterfeit documents detected.

5. E.U. compatible legal framework allowing international cooperation as described and requested by the Schengen rules established. Indicator of results: changes in the legislation, regarding the degree of confidentiality of the operational police information. Partnerships documents signed with the other Member States in the field of the fight against illegal immigration networks and illegal immigration.

6. Adequate training programme on Schengen activities and professional activities for the staff of the Office of the Borders and Aliens implemented. Indicators of results: number of staff trained, number of hours of training, programme of the new curricula at Police schools (Devinska Nova Ves, Pezinok and Kosice), change of professional attitude at work places.

3.4 Activities

1. Support to the Police Force Presidium, especially to the Border and Aliens Police Office, to organize and set up the workings of the Border Control Sections within the Department of Sobrance in charge of External Border Protection System, as regards the Technical and Physical Protection Plan.

   - The organization, the hierarchic chain and the management methods of the Office of the Police of Borders and Aliens have been completely reviewed and reorganized on April 1st, 2005. There is a need of technical support for the management staff to be trained to this new organization and rules and to implement the Schengen requirements according to the border protection system. This technical assistance aims to ease the changes in working methods in order to achieve result of the implementation of a long lasting effective protection system at the Ukrainian border.

   - Technical assistance in order to ensure the organization and functioning of the Operational Command Centre of SOBRANCE Department. This technical assistance will consist in supervising the structural organization and functional reorganization of the new components of the Department of SOBRANCE, such as operational command centre, intervention and escort units to ensure their correct operation within the framework of the External Border Protection Plan. The help of other E.U. Members experts will be necessary since the control room is not yet in use. They will ease the introduction of new working methods at the Office of the Police of the Borders and Aliens. The operational activity of this control room will be the central part of the Border Protection System and will be one of the key elements, which will guaranty its effectiveness.

   - Training for the officers – head of the Border Units in relation to the management of these units. This training aims to put the commanding officers in a position to reach the
assigned objectives of operational capabilities and fulfilled the Schengen requirements, as they are part of the evaluation comity process.

- Assistance for the final adjustment of the Border Crossing Points at the external border. As the Schengen rules are permanently reviewed, assistance for final adjustments of the border crossing points will be necessary, as they are key issues of the Schengen evaluation process.

2. Adjustment of the Criminal law and of the criminal procedure to the requirements of the fight against illegal migration and against the networks of the illegal migration

- Strengthening of the Slovak legal arsenal, especially the Law No 48 on Illegal immigration, concerning the illegal entry and stay, fight against illegal immigration’s networks, illegal work of foreigners in illegal stay, with a view to improving the effectiveness of the suppression of these offences, according to Criminal Procedure Code
- Strengthening of the capacity of the Border and Aliens Police’s staff to draw up the judiciary procedure concerning the offences against the illegal immigration, according to the Law No 48, notably the procedures related to the offences punishable of less than 3 years of imprisonment
- Training for the competent staff of the border control sections in relation to the Criminal procedure related to the offences of illegal immigration being sanctioned by less than 3 years of imprisonment and creation of the standardized model for working out the procedure.
- Assistance for methodological organization of the judiciary and administrative procedures concerning the foreigners without stay permission.

3. Support and assistance to the Police Force Presidium for strengthening of the reaction capacity of the Border and Aliens Police Office

- Adjustment of the territorial structures at the internal borders and within the territory of the Border and Aliens Police to the new forms of illegal migration. Organization of the territorial structures of the Border and Aliens Police in order to give them the sufficient means of action to ensure the fight against the new forms of illegal immigration, such as the false tourist travels, unconsummated marriages, requests for authorization of stay formulated on the basis of false marital status documents, irregular immigration under cover of artistic or educational demonstrations, etc….

- Development of alarm device with a view to ensuring the emergency measures to be taken, at the regional and national level, in case of important border incident as concerns trans-border criminality, irregular immigration or serious breach of the law and order; that will be transmitted to the central or regional headquarters, in possible connection with the other Police Force Presidium’s departments.

- Development of the analytical method of the data relating to the statistics provided by the territorial and regional services in the field of irregular immigration, at the central level.
4. Working out of the training program aimed at detection of the false administrative documents for the relevant consular staff of the Slovak Ministry of Foreign Affairs as well as for the district policemen in charge of issuing of administrative documents.

- Adjustment of the specialized structures of the Border and Aliens Police Office in the field of documentary fraud, in order to provide the trainings of the different staff of the Slovak administrations concerned with the problems of false documents.
- Definition and preparation of the enlargement of competency scope of the Border and Aliens Police in the field of fight against documentary fraud.
- Specific training for the staff of the National Unit for the Fight against Illegal Immigration aimed at new forms of the international co-operation and collaboration.
- Specific training for the staff of the Documentary Fraud Bureau of the Office of the Border and Aliens Police
- Implementation of Agreement Protocol between Border and Aliens Police Office, District Police Units and the Consular services related to the transmission of the operational information in the field of false administrative documents.

5. Support and Assistance to the Police Force Presidium in order to strengthen the international cooperation and to adjust the Slovak legislation to the principles of Schengen Acquis in this field.

- Analysis of the Slovak procedural system and harmonization with the principles of the international cooperation as defined in the Schengen Acquis in order to make possible all the necessary exchange of information with the other Member States counterpart services.
- Preparation to the procedural and operational implications arising from Article 40 of the Application Agreement of the Schengen Covenant.

6. Support and assistance to the Police Force Presidium in implementation of the training program for the Aliens Police staff.

- Operational training of the relevant staff aimed at the investigation and surveillance methods related to the risky foreign communities
- Operational training aimed at methods of fighting against illegal work of foreigners staying without permission
- Theoretical training aimed at white marriages and the other forms of delinquency related to the illegal immigration.

REQUIRED INPUTS

With a view to make a success of activities envisaged in the previous section, a twinning partnership seems to be the best way to arrange for the necessary external assistance and support required by the various involved Slovak stakeholders.

Means:

The Project Leader should have at least 10 years of relevant experience as member of Police Force or other Justice and Home Affairs related administration, and at least 3 years experience with international police and justice matters within the European Union. He will be
responsible for the project implementation. He will ensure, together with the BC Project leader, the overall supervision and co-ordination of the project.

Notably, the Project Leader should have the following qualifications:
- Relevant University degree
- At least 10 years of relevant professional experiences, particularly as regards the support for preparation and implementation of the Schengen Convention.
- Large knowledge of Slovak Police Institutions would be an advantage
- Communication and organisation skills
- Fluent written and spoken English

One RTA for 18 months supported by a pool of short-term experts

The RTA will be located within the Border and Aliens Police Office of the Police Force Presidium. While he should be in a position to provide broad strategic and operational advice in relation to Schengen matters and the management of the future external border, particular attention must be paid to the finalization and procedural establishment of necessary information and communications systems and related investments.

The beneficiary country Project Leader (probably the Deputy Director of the Border and Aliens Police Office) and the Member State Project Leader will provide jointly the responsibility for the successful implementation of the contract and for reporting to the Twinning Administrative Office and the relevant authorities.

The RTA should have a good overview in the area of illegal migration, illegal immigration networks, false documents, as well as the practical experience in the fields of staff training and management and a very good knowledge of Slovak legislation, institutions, judiciary organization and operational systems.

The RTA should have also a good administrative and management skills and good knowledge of written and spoken English. He will assist to the relevant Slovak Authorities in general management and institutional support with a view to ensuring an effective implementation of the Project.

Notably, the RTA will have the following qualifications:
- Relevant University degree
- At least 8 years of relevant professional experiences, particularly as regards the support for preparation and implementation of the Schengen Convention.
- Civil servant from the sector dealing with home affairs issues in MS. (preferably Police Officer)
- Large knowledge of Slovak Police Institutions would be an advantage
- Communication skills.

The RTA will be also responsible for coordinating the pool of short-term experts that should have adequate professional experience:
- Relevant University degree
- At least 5 years of relevant professional experience, notably as regards border management, false documents, juridical system, and international cooperation.
- Civil servant from the sector of home affairs issues in MS.
- Communication skills.
Fluent English.

The RTA will be assisted by a full–time assistant (BC national) who will ensure the translation and interpretation and other general project related issues. He/She should have the following main competencies:

- Good knowledge of Schengen and general EU’s issues
- Administrative experience of high quality
- Excellent spoken and written Slovak and English
- Good PC skills
- Communication and organisation skills

The following twelve short term experts are expected to be necessary for the execution of the activities envisaged under this twinning:

2 Short term experts for the first activity, from MS’s Border Police Office, especially high level officers. Expected duration of expertise: 4 weeks
4 Short term experts for the second activity, from MS’s Ministry of Justice, especially high level jurists. Expected duration of expertise: 4 weeks
2 Short term experts for the third activity, from the MS’s Border Police Office, especially high level officers. Expected duration of expertise: 2 weeks
2 Short term experts for the fourth activity specialized in documentary fraud and training.
2 Short term experts for the fifth activity, one from the MS’s Border Police Office, and one from the MS’s Ministry of Justice. Expected duration of expertise: 3 weeks
2 Short term experts for the sixth activity from the MS’s Border Police Office and Training Office. Expected duration of expertise: 2 weeks

3.5 Lessons learned

The proposed twinning is a direct follow up of twinning SK/02/IB/JH/01, out of which it takes into consideration the assessments of the situation as described in the quarterly reports as well as the conclusions of the final report. It also takes into consideration the elements brought during the implementation of twinning SK/02/IB/JH/03 (see the quarterly and final reports).

A very important benefit has been worked out from the Twinning SK/02/IB/JH/01 which led to elaboration of the Technical and Physical Protection Plan of the European Union’s external border with Ukraine and to beginning of its implementation.

This twinning has brought to light to the different existing maladjustments of the Slovak institutions in view of the requirements of the Schengen agreement, especially in the field of organization of the structures of the Border and Aliens Police Office, the way of functioning of the services in charge of external and internal border security.

The different expertise reports have contributed to the act of realization of the Slovak Republic’s responsibility in view of its obligations towards the other Member States, in the field of fight against illegal immigration in the direction to the Schengen area and in the field of control of migration flows.
All of these expertise have shown the necessity of further development of the Slovak legislation in order to revise certain offences related to the illegal immigration, as well as the necessity of reform of the current Slovak criminal procedure in this matter in order to set up the procedure as efficient as possible and to enable the Schengen Agreement to fulfil its role of protection of the European Union. As much as possible all the comments, remarks and suggestion of all the experts were take into consideration for the definition of the objectives of this twinning which aims to finalize the Slovak disposal to fight illegal immigration.

4. INSTITUTIONAL FRAMEWORK

The Ministry of Interior, the Ministry of Foreign Affairs, and the Ministry of Justice will jointly implement the project. The Ministry of Interior will supervise the fulfilment of the project tasks, and guarantee the effective coordination arrangements among all government agencies involved in the project.

The Police Force Presidium will implement the project components within its direct competency scope. The Border and Aliens Police Office of the Police Force Presidium will be the most concerned institution as regards the implementation of project components.

The Police Force Presidium, notably the Border and Aliens Police Office, will be responsible for the Activity No 1.

The Ministry of Justice and the Border and Aliens Police Office for the Activity No 2.

The Police Force Presidium, notably the Border and Aliens Police Office, for the Activity No 3.

The Ministry of Foreign Affairs and the Border and Aliens Police Office for Activity No 4.


The Department of Criminal and Judicial Police, and the Department of the Organized Crime will be concerned by the activity 3.4.5

5. DETAILED BUDGET

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<th>Co-financing</th>
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<td>Investment Support</td>
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<td>Total</td>
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6. IMPLEMENTATION ARRANGEMENTS

6.1 Implementing Agency

CFCU-PAO  
Stefanovicova 5  
817 82 Bratislava  
Ms Silvia CZUCZOROVA  
Tel : + 421 2 59582545  
Fax : + 421 2 59582559

6.2 Beneficiary Twinning Partners

The Ministry of Interior and the Police Force Presidium will be responsible for the technical implementation of the project.

The Director of Department of European Affairs and Foreign Relations of the Ministry of Interior, and the President of the Police Force Presidium will share jointly this responsibility.

A Steering Committee composed of different relevant members of the Ministry of Interior, Police Force Presidium, Border and Aliens Police Office, Ministry of Justice and Ministry of Foreign Affairs, will be in charge of management of the project implementation.

The Border and Aliens Police Office, the unit where the RTA and his assistant will be located, will have to provide all the necessary equipment, such as office, office equipment, stationery, communication means.

The direct counterpart for the RTA will be the Director of Border and Aliens Police Office.

The beneficiary country Project leader will be:

Mrs. JUDr. Ol'ga ŠIMOROVÁ  
Deputy Director of the Border and Aliens Police Office  
Police Force Presidium  
Vajnorská 25  
812 72 Bratislava  
Tel.: + 421 96 10 50 702  
Fax: + 421 96 10 59 074  
E-mail: simorova@minv.sk

The RTA will report to the Ministry of Interior where the Contact Person will be:

Mr. Peter PETROVIC,  
Foreign Aid Unit  
Bureau of European Affairs and Foreign Relations
6.3 Non Standard Aspects
N/A

6.4 Contracts
1 Twinning Contract: Maximum Budget 600 000 EUR

7. IMPLEMENTATION SCHEDULE

7.1 Call for proposals/Start of tendering: 2nd quarter 2005/3rd quarter 2005
7.2 Start of Project activity: 1st quarter 2006
7.3 Project completion: 3rd quarter 2007

8. SUSTAINABILITY

The Border and Aliens Police Office disposes of all necessary capacities, adequate staff and funds to successfully implement the project and to ensure its further development in conformity with the objectives stated above.

9. CONDITIONALITY AND SEQUENCING

Start of Twinning: 1st Quarter 2006

1st Quarter 2006 - 3rd Quarter 2006
Operational, effective and reliable disposal of surveillance at the future external border of the Union with Ukraine established,

4th Quarter 2006 - 1st Quarter 2007
Comprehensive and E.U. compatible legal frame work, with up-dated Criminal Law and Criminal Procedure, established.
1st Quarter 2006 - 3rd Quarter 2007
Quick answer mechanism allowing the Office of the Police of the Borders and Aliens to deal with any kind of situation and bringing the appropriate operational solution established.

4th Quarter 2006 - 3rd Quarter 2007
Employees working at consular sections and staff of Police districts services adequately trained and able to detect document forgeries and counterfeiting.

1st Quarter 2007 - 3rd Quarter 2007
E.U. compatible legal framework allowing international cooperation as described and requested by the Schengen rules established.

1st Quarter 2007 - 3rd Quarter 2007
Adequate education training programme on Schengen activities and professional activities for the staff of the Office of the Borders and Aliens implemented.
ANNEXES TO PROJECT FICHE

1. Logical framework matrix in standard format (compulsory)
2. Detailed implementation chart (compulsory)
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period) (compulsory)
4. List of relevant Laws and Regulations (optional)
## Transition Facility log frame

<table>
<thead>
<tr>
<th>LOGFRAME PLANNING MATRIX FOR Project</th>
<th>Programme name and number</th>
<th>2005/017-464.03.01</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Disbursement period expires:</td>
<td>15/12/2008</td>
</tr>
<tr>
<td></td>
<td>Total budget : 600 000 EUR</td>
<td>TF budget : 600 000 EUR</td>
</tr>
</tbody>
</table>

### Overall objective

Complete the implementation of the Schengen Action Plan and the set up of the Integrated Model of Border Security. Ensure full adoption of the Schengen Acquis and the administrative and technical capabilities required for its effective enforcement and implementation.

<table>
<thead>
<tr>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Accession to the Schengen Area</td>
<td>EC reports</td>
</tr>
<tr>
<td></td>
<td>RTA Reports</td>
</tr>
<tr>
<td></td>
<td>Implementation Status Report to be submitted by NAC twice a year</td>
</tr>
</tbody>
</table>

### Project purpose

Finalize the implementation of the Schengen Action Plan (since it has been under implementation already for some time) and the setting up of the Integrated Model of Border Security in the Slovak Republic.

Successful achievement and the operational actuation of the general strategy adopted by the Slovak Government within the framework of the

<table>
<thead>
<tr>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Completion of the Schengen Evaluation by end of 2007</td>
<td>• RTA Reports: Project progress reports</td>
<td>• No delay in technical protection system construction</td>
</tr>
<tr>
<td>• Compliance confirmed by EC and Schengen Committee by the end of 2007</td>
<td>• Project progress reports</td>
<td>• Smooth cooperation of all concerned Slovak law enforcement agencies</td>
</tr>
<tr>
<td>• Improvement of the Criminal Law and the criminal procedure, by the end of 2007.</td>
<td>• RTA’s report</td>
<td>• Smooth cooperation of all</td>
</tr>
</tbody>
</table>
fight against irregular immigration and the protection of European Union’s external border with the Ukraine.

<table>
<thead>
<tr>
<th>Results</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Operational, effective and reliable disposal of surveillance at the future external border of the Union with Ukraine, based on an integrated technical and physical protection system set up.</td>
<td>• Fulfil the Schengen Evaluation criteria by the end of 2007</td>
<td>• RTA Reports Project and sectoral monitoring Reports</td>
<td>• No delay in the construction of the technical protection plan</td>
</tr>
<tr>
<td>• Comprehensive and E.U. compatible legal frame work, with up-dated Criminal Law and Criminal Procedure, giving the relevant</td>
<td>• Review of the Law in this subject by the end of 2007</td>
<td>• RTA Reports, Official publication of Slovak Republic</td>
<td>• Smooth cooperation of the re-codification commission and law enforcement agencies</td>
</tr>
<tr>
<td>• Adaptation of an inter-ministerial Act between the Ministry of Interior and the Ministry of Foreign Affairs by the end of 2007</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Adoption of a new text defining the content of the officers training programme by the end of 2007</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
authorities the capability to fight effectively the illegal immigration networks established.

- Quick answer mechanism allowing the Office of the Police of the Borders and Aliens to deal with any kind of situation and bringing the appropriate operational solution established.
- Employees working at consular sections and staff of Police districts services adequately trained and able to detect document forgeries and counterfeiting.
- E.U. compatible legal framework allowing international cooperation as described and requested by the Schengen rules established.
- Adequate training programme on Schengen activities and professional activities for the staff of the Office of the Borders and Aliens implemented.

<table>
<thead>
<tr>
<th>Activities</th>
<th>Means</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Support to the Police Force Presidium, especially to the Border and Aliens Police Office, to organize and set up the workings of</td>
<td>One RTA + 2 short term experts (RTA for 18 months)</td>
<td>No delay in the construction of the technical plan</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
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<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

- Adoption of a Departmental text defining the content of this subject by the end of 2007
- Adoption of an inter-departmental text and inter-ministerial act by the end of 2007
- Compliance confirmed by the EC and the Schengen Committee by the end of 2007
- Adoption of a Departmental text defining the content of this subject by the end of 2007
- Memorandum of the Director of Border and Aliens Police
- Memorandum of the Director of Border Police
- Memorandum about the SIRENE Office functioning.
- RTA Reports Memorandum of Director of Border Police
- Memorandum of the Director of Border Police
- Smooth cooperation of the re-codification commission.
- Achievement of the structural reform of the BAOP
- Achievement of the structural reform of the BAOP
the Border Control Sections within the Department of Sobrance in charge of External Border Protection System, as regards the Technical and Physical Protection Plan.

- Adjustment of the criminal law and criminal procedure to the requirements of the fight against illegal migration and illegal migration networks.
- Support and assistance to the Police Force Presidium for strengthening of the reaction capacity of the Border and Aliens Police Office.
- Working out of the training program aimed at detection of false administrative documents for the relevant consular staff of the Slovak Ministry of Foreign Affairs as well as for the district policemen in charge of administrative documents issuing.
- Support and assistance to the Police Force Presidium in order to strengthen the international cooperation and to adjust the Slovak legislation to the principles of Schengen Acquis in this field.
- Support and assistance to the Police Force Presidium in implementation

<table>
<thead>
<tr>
<th>1 RTA + 4 short term experts</th>
<th>1 RTA + 2 short term experts</th>
<th>1 RTA + 2 short term experts</th>
</tr>
</thead>
</table>

- Effective coordination with the Ministry of Justice
- Relevant output of the BAOP authorities
- Relevant output of the BAOP authorities, Foreign Affairs authorities, and Presidium Police Force
- Effective coordination with the Ministry of Justice
- Relevant output of the BAOP authorities
of the training program for the Aliens Police staff.

<table>
<thead>
<tr>
<th>Preconditions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Continued commitment of the Slovak government to pursue the implementation of the Schengen Action Plan and to set up the Integrated Model of Border Security.</td>
</tr>
</tbody>
</table>
Project title: **Finalisation of the Implementation of the Schengen Action Plan and setting up of the Integrated Model of Border Security**

<table>
<thead>
<tr>
<th>Project Activity</th>
<th>2006</th>
<th>2007</th>
<th>2008</th>
</tr>
</thead>
<tbody>
<tr>
<td>TWINNING</td>
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<td>X X X</td>
<td>X X X</td>
</tr>
<tr>
<td>Project Activity 1</td>
<td></td>
<td>X X X</td>
<td>X X X</td>
</tr>
<tr>
<td>Project Activity 2</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Project Activity 3</td>
<td></td>
<td>X X X</td>
<td>X X X</td>
</tr>
<tr>
<td>Project Activity 4</td>
<td></td>
<td>X X X</td>
<td>X X X</td>
</tr>
<tr>
<td>Project Activity 5</td>
<td></td>
<td>X X X</td>
<td>X X X</td>
</tr>
<tr>
<td>Project Activity 6</td>
<td></td>
<td>X X X</td>
<td>X X X</td>
</tr>
</tbody>
</table>

[Time Implementation Chart]

annex 2
Annex 3

Cumulative Contracting and Disbursement Schedule

Project number 2005/017-464.03.01

Project title: **Finalisation of the Implementation of the Schengen Action Plan and setting up of the Integrated Model of Border Security**

<table>
<thead>
<tr>
<th></th>
<th>2006</th>
<th></th>
<th>2007</th>
<th></th>
<th>2008</th>
<th></th>
</tr>
</thead>
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<tr>
<td>Contracted</td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Disbursed</td>
<td>0.350</td>
<td>0.500</td>
<td>0.600</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Relevant documentation:

**Time table for the setting up of the system of Border protection in terms of Slovak Republic’s integration into the Schengen area.**

On 16th of April 2003 the Slovak Republic has signed the Agreement on the Accession to the European Union which has allowed the Slovak Republic to become on 1st of May 2004 the new Member State of the European Union. The aforementioned document reflects the achievements of four-year's negotiations and by its contents determinates the Slovakia’s acting within the enlarged European Union.

The initial document for the Slovak Republic’s integration within the European Union’s countries and also into the Schengen area was the Schengen Action Plan of the Slovak Republic approved by the Slovak government by the Government’s Decision of 5th of September 2001 No 836. The subsequent documents were: “Conception of the Service of the Border and Aliens Police in the Perspective of the Slovakia’s Integration among the Schengen Covenant’s countries –Protection of the EU’s external border”, which has been approved by the Slovak government by the Government’s Decision of 3rd of November 1999 No 946, "Strategy of the Achievement of the Protection of the Schengen-type State Border” approved by the Slovak government’s Decision of 7th of August 2002 No 835, as well as the document of the Border and Aliens Police Office of the Police Force Presidium submitted to the Direction’s session of the Police Force Presidium called: “Conception of the Police Force in the field of the Border Protection and the Foreigners Policy until January 2006, with the perspective until 2010”.

Because of the fact that the Schengen issue is a continued developing process, the European Union assigned the new task to update yearly the Schengen Action Plan. The first update of the Schengen Action Plan of the Slovak Republic has been approved by the Government’s Decision of 9th of October 2002 No 1099 and the second update by the Government’s Decision of 8th of October 2003 No 949.

The tasks arising from the documents approved by the Ministry of Interior of the Slovak Republic have been incorporated into the updated Schengen Action Plan of the Slovak Republic and have been evaluated through the submitted reports on the evaluation of the fulfilment of the tasks arising from the updated version of the Schengen Action Plan.

By the accession of the Slovak Republic to the European Union, the Slovak state border with the Federal Republic of Austria, the Czech Republic, the Republic of Poland and Hungarian Republic became the temporary external border between member states and the future internal border of the Schengen Agreement’s countries (hereafter called as "internal border"). Slovakia will proceed
to the full lifting of the internal border controls after its accession among the countries which are fully implementing the Schengen Acquis’ provisions.

It is the European Union’s Council which will take decision relating to the displacement of the current external Schengen border, as well as the lifting of the controls between the member states - that means the full integration into Schengen cooperation. This decision will be taken on the basis of the individual or common application for membership of the countries which will be able to demonstrate the fulfilment of the Schengen standards. The fulfilment of the Schengen standards will depend on the results of the evaluation mission of the Standing Committee for the evaluation and implementation of Schengen in charge of the complex evaluation of the implementation of the measures relating to the Model of the Integrated Border Security. The Standing Committee must state that all requirements for the practical implementation of the Agreement, executing the Schengen Agreement of 14th of June 1985 on the progressive abolition of the controls at the common borders, signed in Schengen on 19th of June 1985 (hereafter Schengen Agreement), and for the lifting of the controls at the internal borders between members states, have been met.

The technical condition consists in the initiation of the operation of the Schengen Information System of the second generation. The Slovak Republic, together with the other countries of the Vysegrad group, has fixed the deadline on 30th of June 2006 when the preparations for the implementation of the first part of the acquis must be completed in order to allow to proceed to the first phase of the Schengen evaluation in the second term of 2006. Nowadays, the selection of the general supplier of the system and technologies is on-going. After the approval of the general supplier by the European Commission, the principal supplier will provide the detailed technical specification for the several countries, expected to be done in February 2005.

In view of the fact that European Union didn’t state yet the strategic date for the further enlargement of the Schengen area, the preparations for the integration are oriented in the same way as in the neighbouring countries (in the Czech Republic, in the Republic of Poland and Hungarian Republic), that is on 1st of January 2007.

The subject and the concrete aim is to set up the further compensatory measures in terms of the implementation of the Model of the Integrated Border Security within the territory of the Slovak Republic before and after the lifting of the internal border controls.

The fulfilment of this aim in the area of border protection requires the full implementation of the Schengen Acquis, it means the implementation of the updated Schengen Action Plan, its 3rd draft approved by the Slovak government by the Government’s decision of 6th of October 2004 No 946, as well as its good implementation.
The basic objective of this Time Table is to set up the legislative, personnel, organizational and technical conditions for the full implementation of the Schengen Acquis that will allow the abolition of the controls at the internal borders between European Union’s member state. The compensatory measures in view of above mentioned facts need to be adopted in advance, for that reason we propose to begin the final phase of its implementation from 1st of July 2005.

The time table proposal is divided in 2 levels:

I. Organizational modifications of the executive services of the Border and Aliens Police Office from 1st of July 2005

II. Organizational modifications of the executive services of the Border and Aliens Police Office until the date of Slovak Republic’s integration into the Schengen area

I. Organizational modifications of the executive services of the Border and Aliens Police Office from 1st of July 2005

In view of the criteria which will be requested from the Border police service as well as the Aliens police service within the Schengen area and in view of the Slovak Republic’s demographic, geographic, economic, administrative, transport and tourist aspects, the setting up of the new organization entities which would ensure the fulfilment of the tasks in the area of the Border police and Aliens police service is suggested.

Creation of the Border Police Units of the Police Force Presidium (Mobile Units):

In this document only the working term is used for the new executive services, which expresses the modification of the character of the activities, methods, and of the forms of surveillance of the internal border. This term is in accordance with the terminology used during the communications with the EU’s authorities.

The creation of the basis of the future mobile units means the termination of the process of adjustment of the organizational structures of the Border police service and Aliens Police service to the needs of integrated border protection. We propose to build up, at the internal borders between member's states, 28 basic units, Border Police Units of the Police Force Presidium (hereafter called as OHP PZ), so-called Mobile Units. Their final staff (after the lifting of the internal border controls) has been envisaged from 35 to 80 posts, it could be even more according to the evaluation of the security risks of the dislocation place, and to the scope of tasks to be fulfilled (capital, international airport etc.)

The staffs must be estimated so that they will be able to ensure the eventual reintroducing of the controls at the internal borders according to the Article 2, paragraph 2 of the Schengen Agreement. The members states often proceed to this possibility with a view to ensuring the security during important events e.g. Football Championship in Portugal, Olympic games in Greece, as well as in case of jeopardy of the internal state security- in case of terrorist attack in Spain, the Portugal has reintroduced the border control. The possibility of reintroduction of the controls
at the borders will be one of the key questions during the Slovak Republic’s Schengen evaluation.

The Mobile Units will be formed by the fusion of the existing 49 Border Control Sections of the Police Force Presidium, currently in charge of internal border protection (after the implementation of the approved organizational modification of 1st of October 2004), with a view to ensuring the surveillance of the green border, execution of the compensatory measures and the border controls at the internal borders until their lifting. Besides the proposed 28 Border Police Units of the Police Force, the most important services within the Border Crossing Points, especially the highway or airports -type will be maintained, but they will operate only within the relevant Border Crossing Point and will be in charge of tasks related to the execution of the border controls until the 1st of June 2007.

The activity of the Mobile Units will aim at eliminating of the security risks after the lifting of the internal border controls, by the introduction of more effective prevention and fight against the cross border criminality, the fight against the falsification and counterfeiting of the documents and against the illegal crossings of the state border and human trafficking across the state border. It also includes the intensification and extension of the cooperation with the specialized services of the Slovak Police Presidium in the field of fight against the criminality, especially in the area of the intoxicant and psychotropic substances, weapons, explosives and dangerous substances trafficking and in the area of stolen cars search.

The mobile units will be in charge of execution of the police surveillance at the internal borders, of cross border police controls with possibility to control the foreigner’s papers allowing him to enter to the Slovak Republic’s territory, of cross border search for the persons or objects as regards the cross border criminality or another kind of criminality, as well as the activities with a view of eliminating of danger which could menace or restrict the internal border regime. The attention will be focused on the foreigners, objects and goods transported across the internal borders by the airlifting, road transportation, railway transport or transport within the transport junctions around the state border. The mobile units will also act, within their local competencies and defined scope, in the field of public security, especially protection of persons, properties, environment and nature conservation, as well as in the field of road safety and traffic fluidity as well as in charge of tasks according to special provisions concerning the weapons and munitions. The scope of tasks to be fulfilled will be defined by the internal regulations after the agreement with the relevant services.

The territorial competency of the mobile units will extend over 40 kilometres from the state border to the inland, according to the Law No477/2003 on the Protection of the State Border and also the part of territory of the neighbouring country, in accordance with the provisions of bilateral agreements on police cooperation.

The fulfilment of defined tasks will necessitate the modification of the character of the executive activities, by application of the new working forms and methods by staff of mobile units, as regards the search around to the state border with the mobile checkpoints, hidden selective search traffic control around the border communications, deployment of the mobile and search groups at the international road communications, airports, railways and bus stations, and shipping devices. During the mobile units operations, the civil unmarked vehicles of
different mark will be used. The harness policemen will be deployed at the highway car-parks, around the former Border Crossings Points and the roads intersecting the internal borders, filling stations, etc. The train controls will be executed during the journey or at the railway stations and will include also the controls of the technical space of multiple-unit trains. The freight trains will be submitted to the special controls, notably in collaboration with the Slovak Railway Police’s authorities.

The mobile units, with a view to ensuring the rapid, complex and reliable communication, will be equipped with the mobile communication devices incorporated into special adapted vehicles that will enable the access to all police registers and will ensure the effective voice, fax and data communication with the relevant regional directorate.

Required numbers of material and technical supply necessary with a view to ensuring the activity of the OHP PZ (mobile units) will be specified after their setting up, taking into consideration the staff number and its constitution. The activity of the mobile units will be launched by the transfer of the current technical means (from 1st of July 2005). The difference related to technical means will be estimated before the above listed date in order to be added according to approved numbers. As regards the funding, it is recommended to use the funds within the limits of the budget chapter of the Slovak Ministry of Interior for the budget years from 2006 to 2009.

The seats of mobile units are designated so that they meet the demographic and geographic aspects of the border area, the requirements of the efficient control of the legal migration, as well as the requirements of the fight against illegal migration.

As regards the location of the OHP PZ (mobile units), we have taken into account also the existing property situation of the Ministry of Interior of Slovak Republic in the field of buildings. We have chosen, in collaboration with the Economic department of the Police Force Presidium, 22 buildings being Ministry’s propriety, which meet the necessary capacity requirements. After the lifting of the member state’s internal border controls, the other 6 buildings of the Customs Administration is envisaged to be used as a seats of future OHP PZ (mobile units), notably the seat of OHP PZ Milhost’, OHP PZ Šahy, OHP PZ Lysá nad Dunajcom, OHP PZ Oravská Polhora, OHP PZ Holič, and the building of customs guard OHP PZ Vyšná Jablonka.

The other currently used buildings will be employed by the Police Presidium services until 31st of December 2006, their temporary using (eventually only of a part of buildings) is suggested to be adjusted by the borrowing contract for the limited time.
Organizational measures to be realized from 1st of July 2005

The Border and Aliens Police Office must ensure, in effective way, the fulfilment of the new tasks to be done by the Border police service and Aliens Police service, arising from Slovak Republic’s integration into the European Union, as well as from the preparations for the full implementation of the Schengen Acquis. Notably, the tasks aimed at protection of the external border with Ukraine, including international airports in Bratislava, Poprad and Košice, European Union’s internal borders, visa and foreigner administration, implementation of the Schengen legislation, revision and creation of the international agreements, international cooperation, elaboration of the projects with EU funds participation, and setting up and administration of the new information systems.

At this stage, the sufficiently high level of control of the internal borders with Hungarian Republic, Poland, Czech Republic as well as with Federal Republic of Austria will be required. In order to ensure the regime at these state borders, the implementation of the particular agreements, already signed or under preparation, which will lead to the further enforcement of the cooperation between future Schengen partners, is also needed.

The organizational reform of 1st of October 2004 at the member states internal borders, has enabled to increase the number of OHK PZ from 92 with staff of 2 583 policemen to 59 OHK PZ with the staff of 2 335 policemen.

The fusion of 49 OHK PZ on 1st of July 2005 within the 4 Regional Directorates of Border and Aliens Police of the Border and Aliens Police Office of the Police Force Presidium (Bratislava, West, Centre and East) will allow the setting up of 28 units-OHP PZ on the basis of which the mobile units will be built up to be in charge of protection of EU’s members states internal borders.

Besides the proposed 28 OHP PZ with the total staff of 1 834 policemen, the other 10 OHK PZ with the total staff of 501 policemen will be maintained, notably the most important services at the Border Crossing Points, especially the highway or airports -type. 7 of them, with the total staff 382 policemen, will be maintained until the date of lifting of internal border controls.

The international airports OHK PZ Bratislava Ružinov – airport under the responsibility of the Regional Directorate of the Border and Aliens Police Bratislava, OHK PZ Košice – airport and OHK PZ Poprad – airport under the responsibility of the Regional Directorate of Border and Aliens Police EAST with the total staff of 119 policemen will constitute, after the lifting of the internal border controls, the Schengen external border.

a) Under the responsibility of the Regional Directorate of the Border and Aliens Police Bratislava, is suggested:

<table>
<thead>
<tr>
<th>No</th>
<th>Basic units of the Police Force</th>
<th>Staff</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Border Control Unit of the Police Force Bratislava Ružinov – airport</td>
<td>72</td>
</tr>
</tbody>
</table>
2. Border Control Unit of the Police Force Bratislava Čunovo 71  
3. Border Control Unit of the Police Force Bratislava Jarovce 61  
4. Border Control Unit of the Police Force Bratislava Petržalka 69  
5. Border Police Unit of the Police Force Bratislava Rusovce 44  
6. Border Police Unit of the Police Force Bratislava Devínska Nová Ves 70  
7. Border Police Unit of the Police Force Záhorská Ves 76  

Total 7 basic units of the Police Force PZ (4 OHK PZ + 3 OHP PZ) 463 

b) Under the responsibility of the Regional Directorate of the Border and Aliens Police WEST, is suggested:

<table>
<thead>
<tr>
<th>No.</th>
<th>Basic units of the Police Force</th>
<th>Staff</th>
</tr>
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<tbody>
<tr>
<td>1.</td>
<td>Border Control Unit of the Police Force Brodské</td>
<td>70</td>
</tr>
<tr>
<td>2.</td>
<td>Border Control Unit of the Police Force Piešťany – airport</td>
<td>6</td>
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<tr>
<td>3.</td>
<td>Border Police Unit of the Police Force Brodské</td>
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<tr>
<td>4.</td>
<td>Border Police Unit of the Police Force Holíč</td>
<td>80</td>
</tr>
<tr>
<td>5.</td>
<td>Border Police Unit of the Police Force Moravské Lieskové</td>
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</tr>
<tr>
<td>6.</td>
<td>Border Police Unit of the Police Force Drietoma</td>
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</tr>
<tr>
<td>7.</td>
<td>Border Police Unit of the Police Force Púchov</td>
<td>79</td>
</tr>
<tr>
<td>8.</td>
<td>Border Police Unit of the Police Force Gabčíkovo</td>
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</tr>
<tr>
<td>9.</td>
<td>Border Police Unit of the Police Force Komárno</td>
<td>70</td>
</tr>
<tr>
<td>10.</td>
<td>Border Police Unit of the Police Force Štúrovo</td>
<td>96</td>
</tr>
<tr>
<td>11.</td>
<td>Border Police Unit of the Police Force Šahy</td>
<td>44</td>
</tr>
</tbody>
</table>

Total 11 basic units of the Police Force (2 OHK PZ + 9 OHP PZ) 727

c) Under the responsibility of the Regional Directorate of the Border and Aliens Police CENTRE, is suggested:

<table>
<thead>
<tr>
<th>No.</th>
<th>Basic units of the Police Force</th>
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<tr>
<td>1.</td>
<td>Border Control Unit of the Police Force Svrčinovec</td>
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</tr>
<tr>
<td>2.</td>
<td>Border Control Unit of the Police Force Sliač – AIRPORT</td>
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</tr>
<tr>
<td>3.</td>
<td>Border Police Unit of the Police Force Klokočov</td>
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<tr>
<td>4.</td>
<td>Border Police Unit of the Police Force Skalité</td>
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<tr>
<td>5.</td>
<td>Border Police Unit of the Police Force Oravská Polhora</td>
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<tr>
<td>6.</td>
<td>Border Police Unit of the Police Force Trstená</td>
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</tr>
<tr>
<td>No</td>
<td>Basic units of the Police Force</td>
<td>Staff</td>
</tr>
<tr>
<td>----</td>
<td>--------------------------------</td>
<td>-------</td>
</tr>
<tr>
<td>7.</td>
<td>Border Police Unit of the Police Force Slovenské Darmoty</td>
<td>78</td>
</tr>
<tr>
<td>8.</td>
<td>Border Police Unit of the Police Force Šiatorská Bukovinka</td>
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</tr>
<tr>
<td>9.</td>
<td>Border Police Unit of the Police Force Abovce</td>
<td>49</td>
</tr>
<tr>
<td><strong>Total 9 basic units of the Police Force</strong> (2 OHK PZ + 7 OHP PZ)</td>
<td><strong>599</strong></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>No</th>
<th>Basic units of the Police Force</th>
<th>Staff</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Border Control Unit of the Police Force Košice – airport</td>
<td>32</td>
</tr>
<tr>
<td>2.</td>
<td>Border Control Unit of the Police Force Poprad – airport</td>
<td>15</td>
</tr>
<tr>
<td>3.</td>
<td>Border Police Unit of the Police Force Jabloňov nad Turňou</td>
<td>36</td>
</tr>
<tr>
<td>4.</td>
<td>Border Police Unit of the Police Force Milhost’</td>
<td>74</td>
</tr>
<tr>
<td>5.</td>
<td>Border Police Unit of the Police Force Slovenské Nové Mesto</td>
<td>74</td>
</tr>
<tr>
<td>6.</td>
<td>Border Police Unit of the Police Force Vysoké Tatry - Štrbské Pleso</td>
<td>60</td>
</tr>
<tr>
<td>7.</td>
<td>Border Police Unit of the Police Force Lysá nad Dunajcom</td>
<td>47</td>
</tr>
<tr>
<td>8.</td>
<td>Border Police Unit of the Police Force Mníšek nad Popradom</td>
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</tr>
<tr>
<td>9.</td>
<td>Border Police Unit of the Police Force Nižná Polianka</td>
<td>50</td>
</tr>
<tr>
<td>10.</td>
<td>Border Police Unit of the Police Force Vyšný Komárnik</td>
<td>49</td>
</tr>
<tr>
<td>11.</td>
<td>Border Police Unit of the Police Force Vyšná Jablonka</td>
<td>44</td>
</tr>
<tr>
<td><strong>Total 11 basic units of the Police Force</strong> (2 OHK PZ + 9 OHP PZ)</td>
<td><strong>546</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Total 38 basic units of the Police Force</strong> (10 OHK PZ + 28 OHP PZ)</td>
<td><strong>2.335</strong></td>
<td></td>
</tr>
</tbody>
</table>

On the basis of the above listed facts, we propose:

1. Work out and submit to the Direction’s session of the Ministry of Interior of the Slovak Republic the draft decree of the Ministry of Interior of the Slovak Republic on activity of OHP PZ of the Regional Directorates of the Border and Aliens Police of the Border and Aliens Police Office of the Police Force Presidium
   
   D: 30th of June 2005

2. As regards the transfer of some of competencies to be fulfilled by OHP PZ within their territory competency together with other services, amend the relevant internal regulations.
D: 1st of January 2005 and continuously

3. Amend the Organizational Order of the Ministry of Interior of the Slovak Republic and modify the staff numbers and its constitution according to Draft of Organizational modifications.

D: 30th of June, 2005
31st of December 2006

4. Carry out the fusion process of the OHK PZ within the organizational structures of different regional Directorates of the Border and Aliens Police - on the basis of which the mobile units in charge of internal border protection will be built up and enlarge their territorial and material competency according to provisions of the law No 477/2003 on State Border Protection, law No.48/2002 on Foreigners stay, and the law of National Council of the Slovak Republic No 171/1993 on Police Corps in terms of subsequent regulations.

D: until 30th of June 2005

5. Set up 28 OHP PZ - the basis of the future mobile units which will ensure the protection of the European Union’s member states internal border

D: 1st of July 2005

6. Elaborate the specification of the material and technical supply and submit to the General Director of Economic section of the Ministry of Interior

D: until 31st of May 2005

II. Organizational modifications of the executive services of the Border and Aliens Police Office after the integration of the Slovak Republic into the Schengen area.

Although the concrete date of lifting of internal border control and of Slovak republic’s accession to the Schengen area has not been fixed yet, the legislative, organizational, personal and technical assumptions for the activity of the border authorities within the new conditions as regards the execution of the compensatory measures, need to be prepared by 30th of June 2006 so that the Slovak Republic is ready to join the Schengen area from 1st of January 2007. The lifting of the internal border controls after the above-mentioned date can’t have a serious effect upon the working organization of the Border and Aliens Police. The released force and means of the cancelled Border Crossing Point’s OHK PZ will be deployed with a view to personal enforcing of the existing structures.

Implementation of the second phase following the Slovak republic’s accession to the Schengen area will start by the lifting of the internal border
controls. According to the Draft of setting up of the mobile units, 382 policemen of cancelled Border Crossing Point’s OHK PZ will be not deployed within the mobile units at this phase, because of the character of these Border Crossing Points being overcharged, notably the highway or airports BCP and will be maintained until the date of lifting of internal border controls, especially OHK PZ Bratislava Čunovo, Bratislava Jarovce, Bratislava Petržalka, Brodské, Srvinovec, Piešťany – airport and Sliač-airport.

The deployment of policemen will be define on the basis of needs arising from the application practice of the new units (mobile units, aliens police units, asylum units), as well as on the basis of the evolution concerning the security situation in the field of migration and asylum (National Unit for the Fight against Illegal Migration, external border units, international airports, police retention services, in case of capacity lack - creation of the new service), as well as the new tasks arising from the Integrated border security. The draft has been conceived in view of deployment of all released force and means of the cancelled Border control units at the internal borders in order to establish the functional and effective integrated border security. The draft arises from the experience and practice of the current Schengen member states (Germany, Austria, France) where the introduction of the compensatory measures required not only the conservation of the existing sources but also the considerable increase that shows the priority to be given to the internal security after the lifting of the internal border controls.

Another important argument is the fact that the totality of the force and means of the of Border police service and Aliens police service must guarantee the possibility of reintroduction of the efficient control at the internal borders, according to Article 2, Paragraph 2 of the Schengen Executive Agreement.

In view of criteria which will be required from the Border police service and Aliens police service within the Schengen area, as well as in view of demographic, geographic, economic, transport and tourism aspects of the Slovak republic, the creation of the new basic units of the Police Force is proposed, as well as the personal strengthening of already existing basic units and of the managing services of the Border police and Aliens Police service in order to ensure the execution of the service in conformity with the other member states.

Together with the setting up of the protection of the member state’s internal border, the external border with Ukraine needs to be completed, notably as regards the internal organization structure of the Border Police department Sobrance, as well as the international airports of Bratislava Ružinov -airport, Košice – airport and Poprad -airport.

The deployment of the policemen will be define, as mentioned above, on the basis of the needs arising from the application practice of the new units, as well as on the basis of the security situation evolution in the field of migration and asylum (creation of another Police Retention Centre in case of need), and of tasks arising from the management instrument of the Integrated border security. However, the deployment of 382 police posts of the cancelled Border Crossing Point’s OHK PZ which have not been involved in the mobile units within the first phase(OHK PZ Bratislava Čunovo, Bratislava Jarovce, Bratislava Petržalka, Brodské, Srvinovec,
Piešťany – airport and Sliač -airport), is insufficient for setting up of the functional and effective Integrated Border security.

In order to ensure these measures, the totality of 2335 staff needs to be redeployed so that in final phase of organization reform, 1801 policemen will be redeployed within the Police Force’s Border Police Units, and the other 205 policemen within the international airports, in the aggregate 2006 policemen. The redeployment of other 329 staff will be as follows. 50 posts to be redeployed within the Common contact workstations, 65 posts to be redeployed within the National Unit for the Fight against illegal Migration of the Border and Aliens Police Office, 41 police posts to be redeployed within the Aliens Police Units of the Police Force, notably the Regional Directorates of Bratislava, West, Centre and East, 30 posts to be redeployed within the Asylum sections of the Police Force and 54 posts to be redeployed within the Police Retention Centers of Medvedov and Sečovce and 89 policemen to be redeployed within the Border Police department of Sobrance.

On the basis of the facts mentioned above, we propose:

   D: 31. 12. 2006

2. Set up the Aliens Police Section of the Police Force Skalica under responsibility of the Regional Border and Aliens Police Directorate– West as well as the Asylum Section of the Police Force Humenné, under the responsibility of the Regional Border and Aliens Police Directorate East. As regards their setting up and completing, use the posts of the cancelled OHK PZ
   D: 1. 1. 2007

3. The other posts arising from the lifting of the internal border controls at the Border crossing points will be redeployed as mentioned above, on the basis of the application practice of the new units, as well as on the basis of the evaluation of the security risks in the field of migration and asylum and of tasks arising from the management instrument of the Integrated border security.

D: 1. 1. 2007

4. T: 1\textsuperscript{st} of January 2007
Resident Twinning Advisor
François GUILLOT

To the Director of the Managing Commission
for implementation of the protection system
on state border between Slovak Republic and Ukraine.

SUBJECT: The plan of protection of state border of Slovak republic with Ukraine.

This document will primarily discuss the plan of technical support of the EU’s future external border with Ukraine, which means the realization of all unavoidable material means in order to provide the control on the border crossing points, in accordance with the clause 6 of Convention of Application of Schengen Agreement, to provide the monitoring of the border area, the detection of illegal trespasses of the Slovak border, the neutralization of these illegal trespasses, the following administrative and disciplinary solutions of these cases and the readmission or deportation of the caught illegal immigrants.

The plan of physical border protection, in fact the adaptation of human potential to the technical protection, and also the adaptation of organizing and operating of this potential, will be the subject of another study, developed after the plan of technical support, forasmuch as this plan of physical border protection depends on acceptation of general strategy of border management.

This strategy, as it is defined by Common Manual and Schengen Catalogue of Recommendations and Best Practices, represents the radical change of current concept of protection of the state border of Slovak Republic with Ukraine, which is already outdated and does not reflect on present modern phenomenon’s of illegal immigration and international instability, as these are the two main problems, that EU has to cope with.
The new strategy, that SCHENGEN EVALUATION COMMITTEE called INTEGRATED MODEL OF BORDER SECURITY, is the best answer for the problems listed above, and at the same time it will bring also reinforcement of security to the Slovak national territory.

Only the Office of Border and Alien Police, whose reorganization is planned on 1st January 2005, will be able to provide the management and coordination of all systems, that should be put into practice before assessment made by the Schengen committee.

The integrated model of border security is an inevitable tool that should be realized by Slovak authorities in order for successful integration into Schengen area, while the plan of external border security is only one from four parts of the integrated model.

- Activities in third countries, countries of origin and transit countries

This will concern consultative activities and activities associated with gathering and transmission of information from liaison officers in third countries and also from consular agencies, who have to be armed with special education for detection of fake passports or ID cards.

In this field the Office of Alien and Border Police has already started its activities, specifically by sending out the liaison officers. This activity has to be put in forefront and at the same time there has to be improved the education of the consular agencies’ staff abroad.

Especially the presence of liaison officer in Ukraine can contribute by acquired pieces of information to the fight against illegal immigration and trans-border criminality.

- Bilateral and international cooperation in the field of border management

International cooperation in the field of border security has multilateral, bilateral and local dimension. Slovak Republic intends to make and exert agreements with its neighbors, members of the European Union, in the domain of cooperation. This can be realized by setting up appropriate operational mechanisms, as following: swaps of information, creation of priority channels of communication, local contact points, shortened proceedings, objective solving of various incidents in order to avoid the assertion of different policies, etc...

- Remedies taken on external borders

Represent the central component of general strategy of border security, that consists of two parts:

- Systematic check-up of all persons crossing the external borders and
- Efficient monitoring of the borders between exact border crossing points.
The plan of physical and technical protection of the border with Ukraine, that will be now discussed, is the main part of this area.

-Other activities within Slovak territory and in the Schengen area states.

This will be about activities of police units inside the national territory in the field of fight against illegal immigration and against trans-border criminality. Activities will be focused on inspections, checks and increased monitoring based on information acquired in national level.

This task has Office of Border and Alien Police excellently started by creating the National Unit for fight against illegal immigration nets. However, its action potential has to be supported and improved via inevitable subsidy for specialized equipment.

Equally it will be about the application of readmission agreements and deportation of aliens with illegal status in accordance with national legislation in case that they do not have residency permit and if there are no obstacles based on strict humanitarian reasons or international law (Geneva Convention).

In this area it is important to reassess and apply appropriate readmission agreements with Ukraine, based on new and logic discussions and to start a bilateral cooperation with this country.

THE PLAN OF TECHNICAL PROTECTION

We could see, that the plan of physical and technical protection of the border with Ukraine is an unavoidable part of Integrated Model of Border Security in Slovakia, and that is why we will go now through it properly.

The works performed by colonel LASKODY and his team in which I directly took part, in order to develop the plan of technical protection, correspond with the demands, that I pointed out during the assessment of the border with Ukraine, and they equally correspond with the analysis of technical risks, which revealed a high rate of risk of this border.

The document, worked out by the Section in SOBRANCE creates the basic structure of the Plan of technical border protection, while it comes out from performed analysis of the border and is based on realization of the project for establishment new infrastructure of buildings for border control units and section in SOBRANCE, while it counts with rational usage of financial means in accordance with expected number of employees.

That is why it would be suitable to project the plan of technical protection, as it is defined in the document worked out by the Section in SOBRANCE, into early realization of presumed infrastructures, and at the same time into filling the numbers of expected staff, providing that radio communication system SITNO will be put into operation and that the readmission agreement with Ukraine will be effective.
The analysis of the border area, in which took part the directors of the border control units, whose knowledge of terrain and practices of trans-border criminality contributed broadly to the project, enable us to define the strategy and needs of the plan.

This plan includes three parts:

- The achievement of unavoidable technical realizations on the road border crossing points in UBLA and VYSNE NEMECKE and the realization of technical equipment in the field of train check system on the railway border crossing points in CIERNA NAD TISOU and MATOVSKÉ VOJKOVCE, in order to use the regulations of clause 6 of Schengen agreement.

- The initiation of the means for detection and identification of illegal crossings of the border in particular intervals of the green border, enabling to assign the control of this border.

- The realization of the centre of operative coordination in SOBRANCE, the real nerve centre of the system, and the inevitable equipment for the Intervention and Escort Unit, incorporated into new organization of Border Police Section in SOBRANCE.

The plan of physical protection will concern the system of dealing with human resources of the Border Police sections and units of this Section in SOBRANCE, in the range of planned conception, that will be incorporated into the plan of technical protection.

I) The border crossing points

The achievement of technical realizations will include:

For the border crossing point in UBLA

The list of missing equipment should by provided by the Section in SOBRANCE.

For the border crossing point in VYSNE NEMECKE

The list of missing equipment should by provided by the Section in SOBRANCE.

For the railway border crossing point in MATOVSKÉ VOJKOVCE
Based on the construction of a new building for Border Control Unit, installation of the portal frame with thermo-detection for cargo trains. Installation of electronic system covering the border area between the border and the checkpoint.

Installation of the pylon equipped with detection radar with range of 10 km, which will cover the southern part of the sector and the northern part of the sector VELKE SLEMENCE, and also the northern part of its sector and covering the part of southern sector VYSNE NEMECKE.

This radar will be doubled with infra-red camera with the same range, in order to identify the objects, detected by radar.

**For the border crossing point in CIERNA NAD TISOU**

Based on the construction of a new building situated above the railroad, approximately 800 meters from the border, installation of the portal frame with thermo-detection or X-ray in order to check cargo trains and passenger trains before the station in CIERNA NAD TISOU.

Installation of the pylon with detection radar with range of 10 km, which will be doubled with remote controlled infra-red camera, that will cover the northern part of the section in CIERNA NAD TISOU, the southern part of the section in VELKE SLEMENCE, the railway part and the southern part of the section in CIERNA NAD TISOU.

Installation of the video monitoring system, covering the border area along the railway line.

Installation of the ramps disabling the illegal crossings in the railway sector between the border and the checkpoint.

Naturally, all of the border crossing points must be equipped with unavoidable computer terminals, and some other basic equipment for border crossing points.

**II) For the border control sections**

**Border control section VELKE SLEMENCE**

Installation of the pylon, on the new building of the section, with thermo camera and infra-red camera, remote controlled, with the range of 10 km.

Completion of coverage provided by mobile detection mean, the vehicle equipped with detection radar with short range, doubled with infra-red camera.

Utilization of two mobile sensors.

Installation of two static seismic or magnetic sensors at the border marks 342 and 356.

Construction of the span of the channel, enabling its crossing for police vehicles, what means quick access to the southern part of the sector, whose capacity and rapidity of reaction is very low at the moment.

**Border control section VYSNE NEMECKE**
Installation of the pylon, on the building of the section or in close locality, with detection radar with the range of 10 km, doubled with remote controlled infra-red camera, that will cover the southern part of the section together with the section MATOVSKÉ VOJKOVCE, and also the northern part of its own sector in the least forested and mountainous part.

Utilization of two mobile detection means- the vehicles equipped with thermo cameras doubled with infra-red cameras.
Utilization of 4 mobile sensors.

**Border control section MATOVSKÉ VOJKOVCE**

To plan the installation of the detector on the river UH
Utilization of one mobile detection mean- the vehicle equipped with infra-red camera with the range of 5 km.
Utilization of 2 mobile sensors.

**Border control section CIERNA NAD TISOU**

Completion of coverage assigned by mobile detection mean, the vehicle equipped with detection radar with short range (5 km), doubled with remote controlled infra-red camera, covering the most southern part of the section, on the border part with Hungary.

Installation of the detector, monitoring the trespassing on the river TISA.
In this area should be used the operative cooperation with Hungary.
Utilization of 2 mobile sensors.

**Border control section PETROVCE**

Installation of the pylon, on the building of the section, with detection radar with the range of 5 km, doubled with remote controlled infra-red camera with the same range, what will cover 1/3 of the border area.

Utilization of mobile detection mean, the vehicle equipped with detection radar and thermo camera with the range of 5 km, doubled with infra-red camera.

Installation of 2 static seismic or magnetic sensors at the border marks 213 and 223

To expect the installation of ramps in order to close the roads.
Utilization of 2 mobile sensors.

**Border control section BENATINA**
Utilization of mobile mean for detection and identification- the vehicle equipped with detection radar with the range of 5 km, doubled with remote controlled infra-red camera.

Utilization of 4 mobile sensors.
To expect the installation of ramps to close the access roads to the border marks 163 and 204.

**Border control section UBLA**

Installation of the pylon, on the new building of the section, with detection radar with the range of 10 km, doubled with infra-red camera, what should cover 60% of the border area of this sector.

Utilization of mobile mean for detection and identification- the vehicle equipped with thermo camera doubled with remote controlled infra-red camera with the range of 5 km.

Utilization of 4 mobile sensors.

**Border control section ULIC**

Utilization of two mobile means for detection and identification – the vehicles equipped with radar or thermo camera, doubled with infra-red camera with the range of 5 km.

Utilization of 5 mobile sensors.

**Border control section ZBOJ**

Utilization of two mobile means for detection and identification- the vehicles equipped with detection radar with the range of 10 km, doubled with thermo camera and with infra-red camera.

Utilization of 5 mobile sensors.

All of the static or mobile detection means will be connected with terminals located in the coordination centre in SOBRANCE. In some of the section it seems to be useful to expect the activity of stabile operator.

Transmission of the records from video devices will require the installation of special hertz network, while the signals from detection means, as radar, static or mobile sensors, can be transmitted via network SITNO.

### III) The Centre of Management and Operative Coordination in SOBRANCE
Will assign a task of the centre in operative coordination of the border area, and also the commanding headquarters of the section in SOBRANCE.

It will be unavoidable to count with enough spacious room for location of technical means, and also to grant a simple handling for operators and appropriate office equipment.

In this centre has to available following equipment:

- All terminals of mobile or static detection devices installed in the border area (Transmission of video pictures via hertz network connected to the network SITNO) and all terminals of identification means, taken either by normal camera or infra-red camera.
- All recording systems of mobile or static devices for detection.
- Digital map of the GPS system for monitoring all detection, intervention or escort vehicles.
- Radio communication means of SITNO with all sections and border crossing points and mobile devices for detection and intervention (special helmets for operators, enabling the usage of transmitter without hands)
- Means for telephonic communication with sections, border crossing points, commanding headquarters in BRATISLAVA, with individual units of the section in SOBRANCE, contact point with Ukraine etc.
- High quality means for transmission of information via fax.
- Informatics means, internet, computers and office equipment.
- Terminals for information retrieval, SIS etc...

The entrance to this centre has to be also adapted, it should be reserved only for authorized persons.

The air-conditioning of this centre has to be provided.

The special attention has to be paid to the conception and organization of the managing centre, while functionality and serviceability must be privileged.

The managing centre will also serve like a transmission link between the section in SOBRANCE and individual border control sections. At the same time it will be an intermediator between the Office in BRATISLAVA and border control sections.

THE MEANS OF AIRBORNE PROTECTION AND DETECTION.

Airborne monitoring by helicopters of Aviation department of Ministry of Interior, as it is performed at present, must be performed also in future. However, it is unavoidable to specify, that machines working at present in this department are growing old and their number will rapidly decrease in the future months and even more in the following years.

In September 2004, the only one machine equipped with devices for border checks will be functional.

What is more, the equipment of machines determined for monitoring and detection is not sufficient. Even though the night sun and infra-red camera are really efficient
in flat areas, on the contrast, in forested and mountainous terrain they cannot replace the thermo camera.

This is the reason why it would be really useful for the Ministry of Interior to start now the long-term program to acquire modern machines with far simpler operation, in comparison with those that are used at presence. Some of the machines would be equipped with modern detection means, so that they can take part in monitoring the border area.

During the realization of this program of gradual renewal of machines, it should be put into practice also another program for education of new pilots, in order to improve the human potential of the unit.

And equally, in order to harmonize with the philosophy of external border protection, it would by very useful to plan in the following years the creation of delimited workplace close to SOBRANCE, that would enable to provide the maintenance of machines, such as refilling the fuel, easy supportive technique, hangar, etc.

This would improve reactive capacity of the system, extend the flying range of monitoring machines and at the same time it would save money and time needed for transfers from Kosice to the border.

It is also important to appreciate the exemplary quality of Aviation department crews, who perform an excellent work on the border with all respect and professionalism worth evaluation.

THE ROLE OF THE NATIONAL UNIT

The National Unit, as a part of fourth level of Integrated model of border security, plays a decisive role in the external border protection system, because its task is to operate within Slovak national territory, to provide international coordination and cooperation in the field of fight against the nets of illegal immigration.

For this reason, the Unit needs to have reserved all technical means essential for fulfilling its tasks, for all sections of National Unit.

- Enough vehicles, which would be modified and suitable for fulfilling its tasks.
- At least one discreet vehicle in section range.
- Adequate individual and collective armoury.
- Technical means for monitoring (individual devices for night vision, electronically system GPS, system of discreet observation via video camera with picture transmission
- Audio observational means and directional microphones.
- Suitable and sufficient means for information transmission.
- Sufficient computer and office equipment.

THE PLAN OF PHYSICAL SUPPORT
BASIC PRINCIPLES

Organization and functioning of general border protection are based on strategy with 3 levels:

- The level of detection
- The level of intervention
- The level of disciplinary and administrative proceeding

It is important to assume, that new buildings of the border control sections will be constructed, the Centre of Operative Coordination in SOBRANCE will be created, that assumed technical means will be installed and that expected number of employees in the range of Border and Alien Police Department in SOBRANCE will be fulfilled.

ORGANIZATION

The department in SOBRANCE needs to have following organization:

Directorate and secretariat

Head of Commanding Headquarters, Head of Managing and Operative Centre
Operative Coordination Centre employees
Commanding Headquarters employees (analytic and statistic office, secretariat, correspondence office)
Administrative Section
Intervention Unit
Escort Unit
Disciplinary and Administrative Unit
Section of Logistics and Means
Control Sections
Section of Alien Police
Possibly some other sections

Sanitary fittings and social facilities for policemen (resting room, cafeteria, kitchenette, etc.)
Anthropometric Section
Archives Section
Cells of interim detainment
Section of internal security of the building

This list is not completed yet, it can be replenished according to needs, as for example informatics worker, worker in charge of education, document falsification, etc.
The building of the Section in SOBRANCE will also cover the employees of Migratory Office of Ministry of Interior, and also representatives of National Unit, who need to have reserved some space necessary to fulfil their tasks.

At the same time it would be suitable to assume the creation of the Centre of Interim Administrative Retention in SOBRANCE, or in its close distance, as a real sorting station for retained immigrants, waiting either for locating in asylum canters, for applying the readmission to Ukraine, or for locating in the Centre of Administrative Retention or in prison.

The mechanism of interactive functioning of the Centre of Operative Coordination and sections of border controls, will be the subject of another report. This report will detailed clarify individual phases of the process, the modus operandi of each section, the chart of transmissions and also the program of long-term education for employees of the Section in SOBRANCE.
Order

OF THE MINISTER OF INTERIOR OF THE SLOVAK REPUBLIC

Year 2004 in Bratislava, 10th of May N° 24

Order of the of the Minister of Interior of the Slovak Republic on the creation of the Management committee and of the Implementation team in order to ensure in complex way the System of the protection of the state border of the RS with the Ukraine

I. I institute:

a) The Management committee for the implementation of the measures to ensure the protection of the state border of the Slovak Republic with Ukraine according to the Schengen Action Plan (hereinafter referred to as the Committee), comprising:

Chairman of the Committee: col. JUDr. Anton KULICH
President of the Police Force

Secretary of the Committee: lieutenant Mgr. Katarína Urbanová
Liaison Officer of the National Schengen Information System of the International police Cooperation Office of the Police Force Presidium

Committee’s Members: Boris Ažaltovič
Expert in charge of accomplishment of the tasks for the member of the government – Minister of the Interior of the Slovak Republic

Ing. Martin Cebo
General Director of the Section of Economy of the Ministry of the Interior of the Slovak Republic

Com. Ing. Pavel Struhárík
Director of the Informatics and Telecommunications Office of the Ministry of the Interior

Col. JUDr. Jaroslav Paľov
b) Implementation team for the implementation of the project of the state border protection of the Slovak Republic with Ukraine (hereinafter referred to as the Implementation team), comprising:

**Chief of the team:** Ing. Arpád Kraščenič
Principal State Advisor of the Informatics Department of the Informatics and Telecommunications Office

**Members of the Implementation team:**
- Ing. Martin Golian
  Director of the Tenders Department of the Economic Section of the Ministry
- JUDr. Dominik Okenica
  State Advisor of the Interior Minister’s Cabinet
- Col. JUDr. Ján Laškódy
  Director of the Border Police Department of the Police Force Presidium

II. I order:

a) To the President of the Committee:

1. To submit monthly the information on the progress of the project to the Minister of the Interior of the Slovak Republic as well as to submit quarterly the comprehensive report on the project state during the sessions of the Ministry’s Direction

   D: continuously

2. Supervise the observation of the project funding rules
b) To the Secretary of the Committee

1. To ensure and coordinate the activity of the Committee, work out the findings of the Committee’s sessions, to follow and evaluate the tasks approved during the Committee’s sessions, and ensure the working out of the interim reports on the project implementation progress.

D : continuously

2. To convocate the regularly sessions of the Committee, at least 1 time per month, or by request of 2 members of the Committee

D : continuously

c) To the Members of the Committee

1. Attend the Committee’s sessions and submit, within their competency scope, the partial documents on the project implementation, observing the deadline

2. Control the running of the implementation of the Project of the Protection of the State Border of the Slovak Republic with Ukraine

3. Appreciate and approve the documents submitted by the Implementation Team

4. Approve all internal and intra-ministerial documents, as well as the documents to be submitted to the government, related to the project

5. Ensure the communication with the competent authorities of the UE during the project realization

6. Propose the members of the selection committees for the project tenders

7. Appreciate and decide the follow-up of the partial projects elaborated up to now, concerning the protection of the state border of the Slovak Republic with Ukraine or other related projects,

8. Since the coming into force of this order, all partial working groups, formed until now with a view to project implementing at lower organizational management levels, are submitted to the Committee
d) To the chief of the Implementation Team

1. Manage, organize and coordinate the activity of the Implementation Team,
2. Assign the tasks arising from the implementation plan at the ministerial and inter-ministerial level to the members of the Police Force and to the staff in charge of the project
3. Work out and update the implementation plan of Border Protection Project and the documents concerning the purchase of the different project parts

e) To the members of the Implementation group

1. Plan and coordinate the resources dedicated to the execution of the tasks arising from the project implementation for the relevant area
2. Work out, update and coordinate the implementation plan of the projects related to the realization of the Schengen Action Plan for the relevant area
3. Manage the resources allocated for the execution of the project tasks for the relevant area
4. Manage and assign the tasks with a view to working out the necessary documents arising from the adopted conception

f) To the general directors and to the directors of the ministerial departments, and directors of the Police Presidium’s departments to provide:

1. The required collaboration, by request of the President of the Committee or of the Chief of the Implementation team, during the project ensuring

2. The Committee and the Implementation Team with the information concerning the worked out documents and projects related to the realization of the tasks of the Schengen Action Plan

3. The Committee and the Implementation Team the required collaboration during the project implementation

III. I abrogate:

1. The Order of the Minister of the Interior of the Slovak Republic N° 3/2003 on the creation of the Working Committee for elaboration of the Project of the Technical and Physical Protection of the State Border of the Slovak Republic with Ukraine

2. The Order of the Minister of the Interior of the Slovak Republic N° 117/2003 on the creation of the Working Committee for the achievement of the specifications for the tender of the Physical and Technical protection System of the state border of the Slovak Republic with Ukraine, in terms of the Order of the Minister of the Interior of the Slovak Republic N° 166/2003
IV. This order come into effect on the day of its publication.

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Minister
Vladimír PALKO