1. **BASIC INFORMATION**

1.1 Desiree Number: RO-0107.16

1.2 Title: Strengthening Border Management

1.3 Sector: Justice and Home Affairs

1.4 Twinning Component: RO/2001/IB-JH-02, Further development of the Integrated Border Management Strategy, budget € 0.55 M, duration: 12 months

RO/2001/IB-JH-03-TL, Further Legislative Approximation in the Field of Border Management and Control, budget € 0.15 M, “Twinning light”

1.4 Location: Romanian Border Police

2. **OBJECTIVES**

2.1 **Overall Objective(s)**

Further harmonisation of the relevant Romanian legislation with the EU legislation and best practice concerning the border management and controls, including the Schengen Acquis, and the improvement of the operational capacity of the Romanian Border Police.

2.2 **Project Purpose:**

To continue the process of harmonisation of the national secondary and third-level legislation with the EU/Schengen Acquis and the strengthening of the border security, through enhanced border surveillance and control procedures and infrastructure, and inter-agency co-operation at national, regional and European level.

2.3 **Accession Partnership and NPAA priority**

This project proposal addresses the areas defined in the Accession Partnership (AP) and the National Programme for Adoption of the Acquis (NPAA) as short/medium-term for Romania’s accession to the EU, as follows:

**Accession Partnership Agreement**

**Short-term priorities**

- implement law on the Romanian state frontiers, including the merger of the Border Guard and the Border Police; speed up the demilitarisation of the bodies subordinated to the Ministry of the Interior; strengthen border controls to prevent illegal immigration and to enable full participation in the Schengen Information System;
- upgrade law enforcement bodies and the judiciary to continue fight against organised crime, drug trafficking and corruption; ensure better co-ordination between law enforcement bodies.

**Medium-term priorities**

- continue progressive alignment of visa legislation and practice with that of the EU;
• adopt and apply the international instruments related to the fight against drug trafficking, in particular the Agreement on the Illicit Traffic by Sea, implementing Article 17 of the UN Convention against Illicit Trafficking in Narcotic Drugs and Psychotropic substances;
• continue the fight against trafficking of women and children.

National Plan for Adoption of the Acquis
• strengthening of border controls;
• modernisation of border management and training of personnel with competence in border management;
• introduction of a range of laws, rules and regulations governing various aspects of border management related issues, including the EU/Schengen Acquis;
• participation in the inter-institutional co-operation in order to fight against and eliminate the law infringements phenomena at the borders;
• strengthening the administrative co-operation.

3. DESCRIPTION

3.1 Background and Justification
In July 1999 the Romanian Border Police (RBP) was created through the merger of the Border Guards with the Border Police. In line with the priority areas underlined in the AP and the NPAA, the Romanian Border Police produced its own Strategy for 2000-2004 and the corresponding Action Plan, within the framework of the Overall Strategy of the Ministry of Interior (MOI). They comprise short-term and medium-term measures in the field of legislation, organisation, human resources and endowment. The RBP Strategy and Action Plan were approved by the MOI in February 2000, and they are currently being implemented. The Action Plan is revised periodically, in line with the results of different Phare assistance programmes, with the view to introduce the EU standards and best practices in operational field.

In order to develop a comprehensive national wide Integrated Border Management Strategy the Romanian Border Police proposed the initiation of a Governmental Decision for establishment of a Romanian Inter-ministry Committee for Border Management, which will comprise the relevant representatives of the ministries with responsibilities at the border.

The highest priorities of RBP are:
- the harmonisation of the relevant legislation with the EU Acquis Communautaire;
- the gradual replacement of conscripts with professional staff;
- the improvement of the equipment and the methods used;
- the modernisation of the specialised training centres at the same time with the improvement of the training function and systems, as well as the re-training of the operational staff, in accordance with the EU standards and best practice.

In this context, the capability of RBP to implement the Schengen Acquis is currently the highest priority and this project will create the basis for operational field and introduce the equipment for the use in border control.

Therefore, this project proposal aims at supporting the MOI/RBP to implementation the Action Plan, through the provision of twinning, technical assistance and supply of equipment.

3.2 Linked activities
The present project proposal is complementary to the following programmes/projects:
**EU Phare National Programme**

The **1998 Phare Border Management Programme** (January 2000 – January 2001) focused on Institution Building: primary legislation, structural and organisational development, and modernisation of training, was implemented through a twinning with the German Border Police. As result of this programme the draft Law on the Romanian State Frontier and the draft Law on the Organisation and Operation of the Border Police were prepared, approved by the General Inspector of GIBP and promoted to the Government. Another result of the project was the assessment of current border inter-agency co-operation.

The **1999 Phare Border Management Programme** (second semester of 2000 – to date) focuses on training and education, supply of mobility and tactical support equipment and small-scale strategic advice. The programme includes also the development of an Integrated Border Management Strategy, with the view to create a clear framework for all border-related issues and to increase the effectiveness of the activities at the border, and to continue the previous initiatives concerning the implementation of the Schengen Acquis. The programme is implemented through twinning, technical assistance and supply procurement.

The **2000 Phare Border Management Programme** (second semester 2000 – to date) focuses on training development, visa application and supply of mobility, communications, tactical support, surveillance equipment. The component on the implementation of an on-line visa application system will fund the equipment necessary for the involved agencies and will support the co-operation inter-agency. The programme is implemented through twinning for the asylum component, as well as through technical assistance and supply procurement for the Border Police. The first projects started in the second half of 2000.

The **2000 Phare Anti-drugs Programme** focuses on development of legislation and procedures related with fight against drug.

**Other EU programmes**

**1996 Cross Border Co-operation Programme (Romania and Hungary)** focussed on the control of illegal migration on the East – West route, through modernisation of the border crossing-points at the Western border.

**2000 Cross Border Co-operation Programme (Romania and Bulgaria)** addresses the harmonisation of border procedures and the exchange of information between the Romanian border control agencies and with their Bulgarian counterparts. This will facilitate the border crossing of the Danube and will increase the efficiency of border controls.

**Joint PHARE/UNDCP Drugs Fight Programme (Phase 1)** which focuses on countering the drugs demand and supply. The beneficiary countries are: Romania, Bulgaria and FYROM. The programme implementation period is 1999-2001.

**PHP Project on Visa, Migration and Border Management** includes the Border Management Module, broken down into sub-modules Schengen Acquis and Combating Illegal Immigration Networks. The project started in January 2001 and it will end in May 2002 under the overall co-ordination of France.

The **Conference on Customs co-operation at the borders between the EU and Phare countries and the New Independent States** (1999 – 2001) introduced working groups at geographic level in order to consolidate regional contacts between Customs, Border Police and other services, and to develop reference documents on cross border co-operation.
Other donors

German bilateral co–operation programmes have provided training and equipment to strengthen the operational capacity of the RBP.

French bilateral co–operation programmes have provided specialised training to strengthen the operational capacity of the RBP.

3.3 Results

Further Legislative Approximation in the Field of Border Management and Control

- Secondary legislation, in line with the Law on Romanian State Frontier and the Law on Organisation and Functioning of the Romanian Border Police, and the Schengen Acquis;
- Assessment of Regulation of Border Police and introduction of RBP Schengen Manual and Schengen Guide;
- Manuals/guides for the RBP staff;
- RBP staff trained;
- Increased capability of the RBP to implement the provisions of the Schengen Acquis.

Further Development of the Integrated Border Management Strategy

- Concept and procedures for ship control, in line with the relevant EU/Schengen Acquis;
- Integrated Border Management Strategy (RIBMS) implemented in the seaports and at the Romanian-Hungarian border;
- Recommendations for the development and implementation of an IBMS Management System (software package) at national level;
- Increased exchange of enforcement information with other agencies at national and European level.

Improvement of free movement of Romanian citizens

- Increased capacity of the Romanian Border Police in the field of border control related to travel documents
- Improvement of the quality of checking procedure in Border Crossing Points at the borders with TACIS countries
- Modern equipment purchased, in order to improve the border cross-border check points capabilities to discover fake and forged travel documents, from the border with Moldavia and Ukraine.

3.4 Activities

3.4.1 Further Legislative Harmonisation in the Field of Border Management and Control

The Law on the Romanian State Frontier and the Law on the Organisation and Functioning of the Romanian Border Police have been drafted and their approval by the Parliament is scheduled for mid 2001. The draft Law on Romanian State Border sets up new concepts and institutions, such as: internal borders, common border crossing points, Border Information System (according to SIS model), personal data protection, undercover investigators, that need to be in line with the practice within the authorised institutions of the EU Member States.
In this context, further steps have to be performed in the areas of harmonisation of the Romanian legislation with the EU Acquis Communautaire, particularly in the field of border management and controls: the drafting of the secondary legislation (Regulation on the Romanian State Border) and of the third-level legislation (manuals/guides for the RBP staff).

This component aims at providing support to the RBP in the legislative field, to elaborate the Regulation on the Romanian State Border, which will comprise regulations on procedures in border crossing points, harmonised with the Schengen Manual and Guide. The activities of this component would comprise short-term technical assistance, seminars, workshops and exchange of experience focused on border related EU legislation.

3.4.2 Further Development of Integrated Border Management Strategy

Through the Twinning Project financed by the Phare 1999 Border Management Programme, an Integrated Border Management Strategy (IBMS) will be elaborated, with the view to improve the inter-agencies co-operation both with the Romanian border control agencies and with the corresponding agencies of the neighbouring countries. The Phare 1999 Twinning Project is focused on creating IBMS for borders with Ukraine and Moldavia and for the International Airports.

This component will build upon the results of the 1999 Twinning Project and it will focus on the extension of the IBMS for the Black Sea coast area and for the Romanian – Hungarian border.

In this respect, the following activities will be performed:

At the border with Hungary:
- Development of a concept and procedures for joint control at these borders in line with similar border control in European Union;
- Establishment of the Border Contact Centre in Timisoara with representatives from Romanian and Hungarian authorities for internal and external/cross border inter-agencies co-operation;
- Establishment of a 10 Km Border Action Zone to pursue offenders into the neighbour state territory;
- Creation of a non-permanent Board of Directors from all relevant agencies with competence at this border.

At Black Sea Coast:
- Development of concept and procedures for ship control, in line with the EU standards and best practice on the control of ships in large seaports, focussed on the limitation of illegal migration and drug trafficking, including risk analysis;
- Elaboration of a concept for Joint Search and Rescue Operations under the command of the Coast Guard;
- Set up of Local Planning Teams in Constanta;
- Creation of a non-permanent Board of Directors from all relevant agencies with competence at Black Sea Coast.

At national level:
- Establishment of a working group which will comprise EU and Romanian experts;
- Assessment of current development and implementation of IBMS at national level;
- Preparation and approval of the recommendations for the development and implementation of an IBMS Management System (software package) at national level.

3.4.3 Improvement of free movement of Romanian citizens
Romania applied for visa free regime for the Romanian citizens in the EU Member States. In this context, Romania will introduce visa regime for citizens of Moldavia, Ukraine and Russia, and the Romanian authorities foresee a significant increase of attempts to violate the Romanian borders.
This component will therefore support the RBP to act against illegal immigration through:
- Increased capacity of the Romanian Border Police in the field of border control related to travel documents;
- Improvement of the quality of checking procedure in Border Crossing Points at the borders with TACIS countries.

3.4.4. Activities to be implemented through Twinning arrangements
3.4.4.1 Twinning 1 - Further Legislative Harmonisation in the Field of Border Management and Control
It is envisaged that the activities of the component 3.4.1 above will be implemented through Twinning Light and will comprise short-term technical assistance, seminars, workshops and exchange of experience focused on the following areas:
- Drafting of the secondary legislation, in accordance with the Law on Romanian State Frontier and the Law on Organisation and Functioning of Romanian Border Police, and with the Schengen Acquis;
- Assessment of the Regulation of the Border Police and drafting of the RBP Schengen Manual and Schengen Guide;
- Production of corresponding manuals/guides for the RBP staff;
- Delivery of corresponding training sessions, organisation of workshops and exchange of experience.
Duration of the assignment: 6 months, starting at the latest on 1 May 2002.
Short-term expertise: drafting of legislation/regulations, manuals/guides specific to Border Police related activities, Schengen Acquis, training of Border Police.
Expected results/outputs:
- Secondary legislation, in accordance with the Law on Romanian State Frontier and the Law on Organisation and Functioning of Romanian Border Police, and with the Schengen Acquis;
- RBP Schengen Manual and Schengen Guide;
- RBP manuals/guides;
- Training events (workshops, seminars, exchange of information) on the corresponding subjects.
3.4.4.2 Twinning 2 - Further Development of Integrated Border Management Strategy

The principal aim of this sub-project is to elaborate an EU-compatible Integrated Border Management Strategy for Romania at the Black Sea and Hungarian border, in order to improve the inter-agencies co-operation both external with corresponding agencies of neighbouring countries and internal with all agencies involved in border administration.

It envisaged that the activities of the component 3.4.2 above will be implemented through Twinning arrangements. The following activities will be included, as a minimum, in the Twinning Covenant:

- Development of the concept and associated procedures for the ship control, in line with the relevant EU/Schengen Acquis;
- Integrated Border Management Strategy (RIBMS) extended for the seaports and the Romanian-Hungarian border;
- Recommendations made for the development and implementation of an IBMS Management System (software package) at national level;
- Improvement of the exchange of enforcement information with other agencies at national and European level.

Profile of the PAA:

- Solid background in inter-agency co-operation in the EU Member States in law enforcement area, particularly in the Border Police;
- Sound background in drafting and implement strategies, policies and regulations;
- Sound knowledge of relevant EU/Schengen legislative and institutional requirements;
- Experience in strengthening the Schengen Acquis and implementing its specific requirements in the EU Member States/Candidate Countries;
- Sound communication skills and previous experience of working in a multi-disciplinary and multi-national team;
- Previous experience as project co-ordinator/project manager;
- Understanding of the Romanian environment;
- Good command of English.

Duration of the assignment of the PAA: The PAA will work within the GIBP for a period of 12 months (10.5 working months), starting at the latest on 1 September 2002.

Short-term expertise: specific activities of the Border Police in seaports, Schengen Acquis, border control inter-agency co-operation, development/enhancement of Border Police strategies, procedures.

Expected results/outputs:

- Development of concept and associated procedures for ship control, in line with the EU standards and best practice on the control of ships in large seaports, focussed on the limitation of illegal migration and drug trafficking;
- Introduction of risk-analysis tools and techniques in the specific activities;
- Development of a concept of Joint Search and Rescue Operations, under the command of the Coast Guard;
- Set up of Local Planning Teams in Constanta;
- Creation of a non-permanent Board of Directors, comprising representatives of all relevant agencies with competence at these borders.
4. **INSTITUTIONAL FRAMEWORK**

The Romanian Border Police is part of the Ministry of Interior and it is responsible for the enforcement of the State Frontier Regime of Romania. The RBP is the principal border management agency in and it is committed to assure full compliance with the EU/Schengen Acquis requirements.

The legislative approximation for border management will create the entire framework for Schengen capability in order to prepare the operational personnel of the Romanian Border Police to implement the National Plans and Border Management Strategy.

5. **Detailed Budget**

<table>
<thead>
<tr>
<th>COMPONENT</th>
<th>Phare support</th>
<th>Total Phare (=I+IB)</th>
<th>National co-financing</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Investment Support*</td>
<td>Institution Building*</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Further legislative harmonisation in the field of border management and control</td>
<td>-</td>
<td>0.15</td>
<td>0.15</td>
<td>0.01</td>
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<tr>
<td>2. Further development of the Integrated Border Management Strategy</td>
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<td>0.55</td>
<td>0.55</td>
<td>0.24</td>
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<tr>
<td>3. Improvement of free movement of Romanian citizens</td>
<td>0.40</td>
<td>-</td>
<td>0.40</td>
<td>0.06</td>
</tr>
<tr>
<td>TOTAL</td>
<td>0.40</td>
<td>0.70</td>
<td>1.10</td>
<td>0.31</td>
</tr>
</tbody>
</table>

(*) In relation to infrastructure, equipment, software, related developments, installation, testing and documentation

(**) In relation to changes in management, procedures, legislation, enforcement, training and general activities and services as result of investments.

The total value of the National Co-financing (0.31 MEURO) is already introduced in the Ministry of Interior Proposals of 2002 National Budget.

5.1 Detailed twinning budget

<table>
<thead>
<tr>
<th>COMPONENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phare support</td>
</tr>
<tr>
<td>1. Further legislative harmonisation in the field of Border Management and Control</td>
</tr>
<tr>
<td>- Short-term technical assistance</td>
</tr>
<tr>
<td>- Seminars, workshops and study visits</td>
</tr>
<tr>
<td>2. Further development of the Integrated Border Management Strategy</td>
</tr>
<tr>
<td>- Long-term assistance and overall twinning project management (PAA)</td>
</tr>
<tr>
<td>- Medium/short-term technical assistance</td>
</tr>
</tbody>
</table>
6. **IMPLEMENTATION ARRANGEMENTS**

6.1 Implementing Agency

The Implementing Authority for this project will be the General Inspectorate of Border Police and Implementing Agency will be Central Finance and Contracting Unit (CFCU) within the Ministry of Finance, which is responsible for carrying out the tendering, contracting and financing procedures, in accordance to Decentralised Implementation System (DIS) Manual.

Since 1999, General Inspectorate of Border Police (GIBP) has developed structures in charge to co-ordinate Phare-financed programmes and the associated procedures. The Phare Programme Implementation Unit (PIU) within GIBP and the Steering Committee were established on March 2000. The PIU reports to the PHARE Programmes Coordination Unit within the Directorate for European Integration and International Relations within the MOI.

For the implementation of this project a Project Steering Committee (PSC) will be set up, comprising senior representatives of the involved GIBP key departments. The PSC will be in charge of the monitoring, supervision and co-ordination of the overall progress and implementation of the project, and it will provide guidance for the different components of the project, will approve the result and will define priorities. PSC will be chaired by the General Inspector of GIBP.

As mentioned above, the PIU is already in place and it will carry out the day-to-day management of the project. Its role is to administer and resolve issues concerning the management of the project, including planning and identification of tasks, reporting, preparation of Terms of Reference, participation in tendering, monitoring and evaluation of activities. The PIU will report to the PSC, and will assure the secretariat for the PSC meetings.

The MoI and GIBP will support the implementation of the proposed project by assuring the necessary organisational environment, making available the necessary personnel and by covering the cost of the national experts, the required infrastructure and equipment, and the related running and administrative costs.

Contact point: Ms. Elena **Radulescu**, Director General

Central Finance and Contracts Unit
36-38 Mendeleev St., Sector 1, Bucharest, Romania
Phone: 0040 1 313 66 28; Fax: 0040 1 315 35 36; e-mail: cfcu@ansit.ro

Contact point: Brigade General **Aurel Neagu**, Chief Inspector

Ministry of Interior, General Inspectorate of Border Police
2-4 Razoare St., Sector 6, Bucharest, Romania
Phone: 00401- 312 1189, Fax: 00401- 312 11 89, e-mail: igpf@mi.ro

Major **Gabriel Manolescu**, Head of the PIU

Ministry of Interior, General Inspectorate of Border Police
2-4 Razoare St., Sector 6, Bucharest, Romania
Phone: 00401- 212 6035, Fax: 00401- 312 11 89, e-mail: igpf@mi.ro
6.2 Twinning
It is envisaged to implement the project components 3.4.1 and 3.4.2 through Twinning arrangements as follows:

- Further legislative harmonisation in the field of Border Management and Control (150,000 EURO)
  This project will be contracted and implemented in the form of a Twinning Light project.

- Further development of the Integrated Border Management Strategy (550,000 EURO)
  The beneficiary of the twinning projects is the Romanian Border Police (RBP), respectively RBP and the agencies involved in the second Twinning project.

Commitment: The Romanian partner will provide

- Adequate human resources to implement the twinning projects together with the twinning partner;
- All the facilities which are necessary for the implementation of the twinning (offices, computers, printers, telephones, access to Internet);
- Funds to cover any travel costs of the Romanian authorities in the context of training or seminars.

Contact point: Brigade General Aurel Neagu, Chief Inspector
Ministry of Interior, General Inspectorate of Border Police
2-4 Razoare St., Sector 6, Bucharest, Romania
Phone: 00401-312 1189, Fax: 00401-312 11 89, e-mail: igpf@mi.ro

Major Gabriel Manolescu, Head of the PIU
Ministry of Interior, General Inspectorate of Border Police
2-4 Razoare St., Sector 6, Bucharest, Romania
Phone: 00401-212 6035, Fax: 00401-312 11 89, e-mail: igpf@mi.ro

6.3 Non-standard aspects
The project will be managed according to the Decentralised Implementation System (DIS) rules.

6.4 Contracts
First component "Further legislative harmonisation in the field of Border Management and Control" will be implemented in accordance with twinning light procedures (budget 150.000 Euro).

The second component "Further development of the Integrated Border Management Strategy" will be implemented in accordance with twinning manual procedures (budget 550.000 Euro).

The third component "Improvement of free movement of Romanian citizens" will be implemented in accordance with Descentralised Implementation System manual (budget 400.000 Euro).

7. IMPLEMENTATION SCHEDULE
7.2 Start of project activity: May 2002.
7.3 Project completion: August 2003.
8. **Equal Opportunity**
   The Ministry of Interior is an equal opportunity employer.

9. **Environment**  N/A

10. **Rates of Return**  N/A

11. **Investment Criteria**  N/A

12. **Conditionality and Sequencing**

**Component 1**
This component will be implemented following the adoption by the Parliament of the Law on Romanian State Frontier and the Law on Organisation and Function of the Romanian Border Police.

**Component 2**
The Twinning will be launched only after the implementation of the Phare national project RO9907-01-01/03 and after the organisational and procedural actions to be taken by the Romanian part are produced and implemented, i.e. Inter-ministerial Committee, Strategy approved by the Romanian Government, Integrated Border Management Strategy partially implemented.
The sub-projects "Further Legislative Approximation in the Field of Border Management and Control" and "Further Development of the Integrated Border Management Strategy" which will be implemented through twinning, requires the full commitment and participation of the senior management of the beneficiary institution. In addition to providing the twinning partner with adequate staff and other resources to operate effectively, the senior management must be fully involved in the development and implementation of the policies and institutional change required delivering the projects results.

**Component 3**
The Phare supply contract will be launched only after the approval by the MOI of the Report on Concept and Procedures for Combating the Traffic of Persons with Forged and Faked Documents, which will be produced through the Phare national project RO9907-01-01/03.

***************

**Annexes To Project Fiche**

1. Logical framework matrix in standard format
2. Detailed implementation chart
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period)
4. Budget Details
## LOGFRAME PLANNING MATRIX

### PROJECT:

**STRENGTHENING BORDER MANAGEMENT**

<table>
<thead>
<tr>
<th>Overall objective</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Full harmonisation of the relevant Romanian legislation with the EU legislation and best practice concerning the border management and controls, including the Schengen Acquis, and the improvement of the operational capacity of the Romanian Border Police.</td>
<td>RBP in full compliance with the accession requirements in the key areas addressed by this project.</td>
<td>Commission’ Regular Reports. Regular Operational Capacity Reports, as part of the Screening process.</td>
</tr>
</tbody>
</table>

### Project purpose

To continue the process of harmonisation of the national secondary and third-level legislation with the EU/Schengen Acquis and the strengthening of the border security, through enhanced border surveillance and control procedures and infrastructure, and inter-agency co-operation at national, regional and European level.

- Secondary and third-level legislation, in line with EU standards and best practices, published;
- Integrated Border Management Strategy extended in order to secure the border against major threats;
- Modern equipment procured in order to enhance RBP capabilities to detect faked and forged documents.

<table>
<thead>
<tr>
<th>Results</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Further legislative harmonisation in the Field of Border Management and Control</td>
<td>Secondary Legislation elaborated, in line with the national legislation and the provisions of the Schengen Acquis; Schengen Manual and Schengen Guide assimilated in benefit of Border Police</td>
<td>Official Journal of Romania. Regular reports of the RBP. Manuals and guides for the RBP staff.</td>
<td>Full commitment of the parties involved. Timely and adequate resources available</td>
</tr>
</tbody>
</table>
- Secondary legislation, in line with the Law on Romanian State Frontier and the Law on Organisation and Functioning of the Romanian Border Police, and the Schengen Acquis;
- Assessment of Regulation of Border Police and introduction of RBP Schengen Manual and Schengen Guide;
- Manuals/guides for the RBP staff;
Annex 1: Logframe Matrix for project: RO0107.16

- RBP staff trained;
- Increased capability of the RBP to implement the provisions of the Schengen Acquis.

2. Further Development of the Integrated Border Management Strategy
- Concept and procedures for ship control, in line with the relevant EU/Schengen Acquis;
- Integrated Border Management Strategy (RIBMS) implemented in the seaports and at the Romanian-Hungarian border;
- Recommendations for the development and implementation of an IBMS Management System (software package) at national level;
- Increased exchange of enforcement information with other agencies at national and European level.

3. Improvement of free movement of Romanian citizens
- Increased capacity of the Romanian Border Police in the field of border control related to travel documents
- Improvement of the quality of checking procedure in Border Crossing Points at the borders with TACIS countries

<table>
<thead>
<tr>
<th>Activities</th>
<th>Means</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Elaboration of the Regulation on the Romanian State Border; Training of the RBP staff in line with the provisions of the Regulation; Elaboration of the legal basis of inter-agency co-operation and procedure in the benefit of the Romanian Coast Guard and involved agencies;</td>
<td>Twinning arrangements for part of the Institutional Building of the components 1 and 2 Phare supply contract, awarded as result of open tender procedure, for the component 3</td>
<td>Full commitment of the parties involved. Timely and adequate resources available</td>
</tr>
<tr>
<td>Concept and associated procedures for ship control developed and documented; Basic rules of EU/Schengen Acquis integrated in the national legislation and implemented in the seaports; Integrated Border Management Strategy extended and implemented; Software package for RIBMS Management System documented; Rate of information exchange with other agencies increased; New procedure of proving faked and forged documents introduced; The capability of checking more features of the travel document increased.</td>
<td>Standard project implementation reports Protocols concluded between agencies. Regular reports of the Border Police and of the other agencies. Work Methodology in Cross Border Check Units</td>
<td>Timely and adequate technical information and assistance provided by the Member State assistants. Full commitment of the other agencies involved. Timely and adequate resources available.</td>
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<tr>
<td>Preconditions</td>
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<tr>
<td>---------------</td>
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<tr>
<td>Continued political commitment to EU accession.</td>
<td></td>
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<tr>
<td>National legislation in line with EU legislation and best practice enacted.</td>
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<tr>
<td>Budgets approved and available.</td>
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</table>
# DETAILED TIME IMPLEMENTATION CHART FOR THE PROJECT

**Title:** STRENGTHENING OF BORDER MANAGEMENT

<table>
<thead>
<tr>
<th>COMPONENT</th>
<th>2001</th>
<th>2002</th>
<th>2003</th>
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</tr>
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<tr>
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<td>2004</td>
</tr>
<tr>
<td></td>
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<tr>
<td>1. Further legislative harmonisation in the Field of Border Management and Control</td>
<td>D D D D D C C I I I I I I R</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>3. Improvement of free movement of Romanian citizens</td>
<td>D C C C C C C I I I I I I R</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

- D = Design
- C = Contracting
- I = Implementation
- R = Review
- X = Closure

Annex 2 - Detailed implementation chart for project: RO0107.16
# CUMULATIVE CONTRACTING AND DISBURSEMENT SCHEDULE

**Title:** Strengthening of Border Management

<table>
<thead>
<tr>
<th></th>
<th>31/12/01</th>
<th>31/03/02</th>
<th>30/06/02</th>
<th>30/09/02</th>
<th>31/12/02</th>
<th>31/03/03</th>
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<th>30/09/03</th>
<th>31/12/03</th>
<th>31/03/04</th>
<th>30/06/04</th>
<th>30/09/04</th>
<th>31/12/04</th>
</tr>
</thead>
<tbody>
<tr>
<td>Contracted</td>
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<tr>
<td>Disbursement</td>
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<td>1.10</td>
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<td>1.10</td>
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<td>1.10</td>
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</tbody>
</table>

1.10 (Million EURO)
BUDGET DETAILS

Total investment budget – 0,40 MEURO

1. Improvement of free movement of Romanian citizens:
   - Procurement of 10 sets of Video Spectral Comparators.

   The Video Spectral Comparators will be distributed to the cross-border checkpoints on the Eastern Romanian Border as follows:

<table>
<thead>
<tr>
<th>CROSS BORDER CHECKPOINT</th>
<th>QUANTITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Halmeu</td>
<td>1 set</td>
</tr>
<tr>
<td>Siret</td>
<td>1 set</td>
</tr>
<tr>
<td>Stanca Costesti</td>
<td>1 set</td>
</tr>
<tr>
<td>Nicolina</td>
<td>1 set</td>
</tr>
<tr>
<td>Albita</td>
<td>1 set</td>
</tr>
<tr>
<td>Sculeni</td>
<td>1 set</td>
</tr>
<tr>
<td>Oancea</td>
<td>1 set</td>
</tr>
<tr>
<td>Galati – Giurgiulesti</td>
<td>2 sets</td>
</tr>
<tr>
<td>Tulcea – port</td>
<td>1 set</td>
</tr>
</tbody>
</table>