STANDARD SUMMARY PROJECT FICHE

1. Basic Information

1.1 Désirée Number: RO-0006.11
1.2 Title: STRENGTHENING THE CAPACITY TO MANAGE THE VETERINARY ACQUIS
1.3 Sector: Agricultural restructuring (AG)
1.4 Twinning component: RO2000/IB/AG/03, Improvement of the capabilities at central and regional level to enforce and observe the new, harmonised, veterinary norms
1.5 Location: Romania, National Sanitary Veterinary Agency central and its subordinated institutions.

2. Objectives

2.1 Wider Objective(s):
Align with current EU standards animal health and diagnosis controls and observance of food hygiene to contribute to maintenance of confidence in the safety of food and to safeguard the health status of herds and flocks.

2.2 Immediate Objectives:

2.2.1 Improve capabilities at the central and regional level to enforce and observe the new veterinary norms harmonized with the EU legislation

2.2.2 Improve capabilities at the national and regional level to detect, diagnose and eradicate diseases as rapidly as possible based on an effective surveillance and communication system and further strengthening of the national reference laboratory and regional diagnosis laboratories.

2.2.3 Further approximate and harmonize fully with the EU the border control and import and transit control procedures.

2.2.4 Continue alignment and upgrade facilities to harmonize veterinary inspection practices with EU norms.

2.3 Accession Partnership and NPAA priority

2.3.1. Accession Partnership

Short-term

- veterinary and phytosanitary sector: continue alignment and upgrade inspection arrangements, in particular at the future external borders
• start the establishment of nation-wide animal identification system.
• adopt a law on control of pesticides in agriculture and start the establishment of control system for residual pesticides in agricultural products.

Medium-term

• reinforce CAP management mechanisms and administrative structures (monitor agricultural markets and implement structural and rural development measures, set up bodies and control mechanisms)
• reinforcement food control administration
• veterinary and phytosanitary sector: complete system of animal identification; implement quality control system (Hazard Analysis Critical Control Point), animal waste treatment, modernisation of meat and dairy plants residue and zoonosis control programmes; complete inspection

2.3.2. National Programme for Adoption of the Acquis (1999)

Short-term (1999-2000)

• Legal harmonization of sanitary control and residue control
• Personnel training for the implementation of new legislation and techniques
• Organization and equipment of the Central Unit for Inspection and a Custom point for inspection


• extension of computerised information system for all 42 Plant Protection and Sanitary Veterinary Quarantine Institutes and 32 Custom Sanitary Veterinary Quarantine Institutes
• Upgrade of the Central Sanitary Veterinary Quarantine Laboratory
• Continuous equipment of the Sanitary Veterinary Customs Points

2.4 Contribution to National Development Plan ..................Not applicable

2.5 Cross Border Impact..................................................Not applicable
3. Description

3.1 Background and justification:

3.1.1 Veterinary services structures
The central veterinary authority in Romania is the National Sanitary Veterinary Agency (NSVA) under the supervision of the Ministry of Agriculture and Food. NSVA is the central veterinary authority responsible for drafting and enforcing legislation. At the central level NSVA has 3 directions (Anti-epizootic and veterinary assistance, Hygiene and public health, Veterinary police) and directs 42 veterinary divisions at the county (județ) level which has 2959 Comuna Sanitary Veterinary Circumscriptions (CSVC) with 1-2 veterinarians and 2-4 veterinary assistants. There are 425 veterinary inspection offices at the district level and 18 state veterinary clinics subordinated to the 41 veterinary districts. There are three central institutes as follows: Institute for Diagnosis and Animal Health, Institute for Hygiene and Veterinary Public Health and Institute for Control of Biological Products and Medicaments for Veterinary Use. At the county (județ) level there are 42 diagnosis laboratories and 42 food control laboratories. The coordination of border inspection points (BIPs) and the Department for UE veterinary aspects, EU integration and legislative harmonisation have been moved from the NSVA headquarters to the Central Institute for Veterinary Diagnosis.

A strategic programme on surveillance and fighting of animal diseases has been adopted in December 1998 and a reform committee established. The implementation of a country-wide animal identification and traceability system has started. A number of sanitary veterinary norms have been harmonised with the acquis but it is still to early to assess their effectiveness.

Some central and local structures need a review and further strengthening of their administrative capacity, development of appropriate communication systems and development of a secured cooperation with private sector veterinarians and producers representatives.

The certification system is not fully in line with the acquis. Export certificates have been established in conformity with the EU regulations but issuance of health certificates are not always properly handled. Further regulations have been introduced for the import and export of animals, animal products and fodder to improve compliance. Efforts have increased to enhance the border inspection posts facilities. However, additional efforts are needed to provide for the handling capacity required to comply with the acquis in this area.

Under 1998 Phare Programme support is provided to align with EU standards animal health control diagnostic standards. A twinning project is providing support for alignment of a number of EU regulations regarding the animal health and diagnosis, border
inspection procedures, animal identification and registration and review of the structure and functions of the sanitary veterinary services, while investment is provided to improve diagnosis capabilities at 5 local and the central laboratory for animal health and diagnosis. Limited investment is also provided to equip 5 BIPs on Eastern borders with communication and testing equipment.

3.1.2 **Laboratories and Surveillance System**

*Institute for Diagnosis and Animal Health* has lead responsibility and expertise for diagnosis of OIE List A diseases. The Institute undertakes tests which county (judet) laboratories cannot perform. A National Reference Unit will be set up for the most important infectious diseases of livestock. Diagnostic laboratory techniques will be standardized. Additional equipment and specialized training for laboratory staff is required to develop the Institute's capacity to make the full range of tests required under EU regulations. Administrative capacity of the Institute and its regional structure need further strengthening. Therefore assistance and managerial training is required. Laboratories in the European Union might be invited to sponsor exercises

*Institute for Control of Biological Products and Medicaments for Veterinary Use* (Bucharest) tests the sensitivity of the biological reagents and vaccines used to detect and control OIE List A diseases to ensure these are in line with EU and international reference standards. New equipment and training is required to develop institute's capacity to properly fulfill its tasks and to develop additional capacity required for preparation of the EU accession.

*Institute for Hygiene and Veterinary Public Health* (Bucharest) functions as national reference laboratory for residue and its thus responsible for the national residue plan. It is responsible for the detection and identification of pesticide and veterinary medicine residues in animal and plant products. The institute is 40 years old and its premises as well as the basic equipment need upgrading and development. Equipment and training is required to upgrade and further develop the Institute capabilities to comply with EU requirements. Limited equipment and training is provided under the 1997 Phare programme. Request for additional support has been addressed through a separate fiche (food quality) for 2000

There are smaller, multi-functional laboratories in every county (judet) which undertake more routine local surveillance tests for the main central laboratories, local veterinarians and BIPs. These too require equipment and training to undertake the testing required under the *acquis* and current EU-Romania trade regimes.

Equipment requirements for diagnostic and testing laboratories were assessed in 1997 by experts funded from the Multi-Country Veterinary Diagnosis and Control Programme (MCVP). Equipment needs for diagnosis of infectious diseases have been reviewed as part of the France-Romania veterinary twinning
programme (RO98/IB-AG-01). Limited training is supplied with the deliveries of equipment and ensure essential testing work is not disrupted.

More substantial training and internship needs to be provided under the 2000 Phare budget. Training needs include sampling and diagnosis methods, use of new equipment, adequacy of recording and other administrative practices, reporting, and best practices for collaborative work with other units and institutions involved in animal health follow-up, control and monitoring.

3.1.3 Border Inspection Posts (BIPs) and import and transit procedures

The 1998 Phare programme assistance is provided to align and standardize border control procedures with requirement of EU Directives and to equip five border inspection posts, handling the bulk of Romanian third country trade in animals, with testing and communication facilities to improve 5 BIPs. While priorities is given to fully equip BIPs at borders that remain the external border of the Union after accession together with posts at ports and airports that deals with an international traffic in life animal and animal products a communication system with national veterinary services headquarters need to be developed for the other BIPs situated on the borders which will become internal after the date of accession. The computer network would enable the country to prepare for the introduction of the A.N.I.M.O and S.H.I.F.T system. Consideration should be given to establish a national database (to which each BIP would contribute) that gives of each consignment (import or transit) the result of the checks and other relevant data. Continuation of assistance is required for further investment in communication and testing equipment. Supply of this equipment will be conditional on completion of nationally-funded improvements, e.g. building secure unloading and inspection facilities. Also assistance is required to develop a programme to approximate and fully harmonise with EU import from third countries procedures and start implementation of the EU checking procedures. Technical assistance and training will be given in the checking and recording procedures based on best EU practices

BIP upgrading will consist of introducing facilities for unloading, lairage and inspection of live animals and for unloading, inspection and storage of products. Subject to Parliamentary adoption of the annual budgets concerned, national funds will be used for physical alterations with Phare aid being used to procure high cost imported materials or equipment, such as communication equipment, computer and networking to veterinary headquarters and software for developing data bases such as ANIMO, SHIFT, etc.; controlled temperature and hygienic storage or examination finishing, etc.
3.2 **Linked activities:**

According to a Commission SCR review of Phare agricultural assistance (all countries) published in November 1999, Phare aid for Romanian improvement of food safety, animal and plant disease controls has amounted to only 1% of the Phare aid given in this sector between 1989 and 1998.

The first project for Romanian veterinary and animal health was completed in 1996 (plans for reorganization and privatization of state veterinarians). More substantial allocations have been made from the 1998 programme, comprising 0.55 Meuro for twinning on disease detection and control and a further allocation of 2.5 Meuro for essential investment in procurement of equipment to improve laboratory facilities, BIPs, TB diagnostic services and start an animal identification systems. The activities under 1998 programmes are on going none of them being at this stage completed.

Romania has also received assistance from Phare’s Multi-Country Programme for Improvement of Veterinary and Diagnostic Services, mainly in the form of expert visits to identify BIP priorities for improvement and links to EU and international data bases and from TAIEX.

German bilateral assistance was given in 1997 via GTZ for the improvement of animal breeding/milk analysis using identification tags and a computerised registration system. The experience gained by the National Agency for the Improvement and Selection of Livestock (ANARS) has resulted in ANARS being chosen to operate the 1998 Phare pilot registration project.

3.3 **Results:**

- Sanitary Veterinary structures under NSVA reviewed, plans for adjustment and implementing programme approved and enforced.
- Administrative capacity of the sanitary veterinary structures strengthened and able to effectively enforce the new adopted legislation.
- Management staff at central and local levels trained and internship programmes in similar member states institutions successfully completed.
- Local training capacity developed based on an existing veterinary school or research institute in agreement with the NSVA.
- Four additional border inspection posts situated on the external border of the Union after accession will be equipped in accordance with EU facilities norms. Buildings and loading/unloading, lairage, storage facilities being ensure and refurbished with national funds.
- 16 BIPs equipped with communication and computers equipment. A network with the headquarters set up. Telecommunication costs as well as maintenance should be secured by the NSAV budget.
- Software installed in the computer network, applications developped and training succesfully accomplished for creation of a data-base and information system linking the headquarters with BIPs and the local veterinary departments. The server provide under the MCVP will constitute the cove of the future network.
- The National reference laboratories for animal health and diganosis and the laboratories of the Institute for Control of Biological Products and
Medicaments for Veterinary Use equipped to perform tests in accordance with EU requirements.

- training for laboratories staff in modern laboratory techniques and methods successfully completed;

### 3.4 Activities:

An 18-month twinning project involving maximum two member states to strengthen the administrative capacity of veterinary services and to perform the tasks and enforce and observe the legislation transposed under the previous twinning project. A PAA will be seconded alongside the Romanian Veterinary Agency for maximum 12 moths.

Short term expertise will be provided for animal health and diagnosis, laboratory testing method, BIPs, food hygiene, etc. Twinning is planned to start in May 2001. The twinning will give assistance in the following sectors:

- Continuation of harmonization of legislation relating to animal health, animal identification, border inspection and control and EU/Romanian veterinary standards, food hygiene, animal feed ingredients and animal waste products;
- Enforcement of newly adopted legislation
- Review of structures, plans for adjustment and development of implementing programme.
- Training in application of EU legislation, standards and controls
- Measures to reduce or eliminate epizootic diseases and other statutorily-controlled diseases of animals
- Support for Romanian participation in regional and international cooperation to improve animal health, safety and welfare
- Assessment of needs for equipment in the two laboratories in the context of the strategy
- Support for networking the BIPs and judet veterinary directorates with the headquarter (design of the network, assessment of needs for additional equipment).
- Support for developing applications for database.

#### 3.4.1

Development of a local training capacity for management and administration of public veterinary services based on one of the existing veterinary academic or research institution agreed by the NSVA.

#### 3.4.2

Procurement of equipment for BIP, laboratories and network linking the NSVA headquarters, BIPs and the judet Veterinary departments.

#### 3.4.3

Installment of equipment, training of staff and development of applications in order to set up a database.

#### 3.4.4

Training and internships for laboratories staff in modern laboratory
techniques and methods in-house and in similar laboratories from member state. Preference should be given for development of this activity under the twinning project.

Profile of PAA

The PAA will be a senior civil servant with proven experience in managing veterinary administration in one of the member states. He/she will be a veterinarian with sound knowledge on veterinary acquis and proven experience in management and administration of veterinary inspections services. Experience in reforming and development of institutions will be an asset. Strong communication facilities and ability to work in difficult environment is required.

He/she should have had experience of the systems and (re)organization of veterinary services, enforcement of new EU veterinary regulations. Ability to manage a team of experts and coordinate multipurpose activities.

He/she should also have ability to link with EU professional and sector organizations and with EU institutions in general.

4. Institutional Framework

The project Implementing Agency is CFCU, while the Implementing Authority is the National Sanitary Veterinary Agency under the Ministry of Agriculture. The General Directorate for European Integration and International Co-operation will keep the overall coordination and implementing responsibility of Phare assistance at the Ministry level.

The National Sanitary Veterinary Agency (ANSV) of the Ministry of Agriculture will have the main responsibility for technical implementation of different project components.

The Director General of ANSV will have co-ordinating responsibility and be accountable for the laboratory equipment and other procurement elements described above. However in the interests of operational efficiency and cost-effectiveness, purchases will be made on a call-off basis using a general procurement contract managed by the PIU, MoAF.

5. Detailed Budget

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<th>Phare Support Investment</th>
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<th>Total Phare (=I+IB)</th>
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* To be allocated from national budgets for 2001 and 2002, subject to Parliamentary adoption
6. Implementation Arrangements

6.1 Implementing Agency

CFCU - Ministry of Finance
36-38, Mendeleev Street, 4th Floor
Bucharest, Sector 1

Implementing Authority

National Sanitary Veterinary Agency under the Ministry of Agriculture

Contact person for twinning:
Dr. Mircea Chertes, General Director, National Sanitary Veterinary Agency
Address: Bvld Carol I 24, Bucharest
Phone: 0040 1 315 78 75, 312 49 67
Fax: 00 40 1 311 06 36

6.2 Twinning

The Director General or his/her alternate of ANSV will be the Romanian partner for selecting the twinning partner and negotiating the twinning covenant. Counterparts will be provided either from the ANSV staff or subordinated institutions. Offices space and facilities will continue to be located in the National Institute for Veterinary Disease and Diagnosis in Bucharest.

ANSV will select and agree a Veterinary Academic or Research Institute to develop a local training capacity for management and administration of veterinary services. Support is provided under the project for development of this capacity using the existing infrastructure of the selected institution.

6.3 Non-standard aspects

The Director General of ANSV will delegate responsibility to the NSVA and its subordinated institutions for preparation of technical specification for equipment to be procured under the investment budget. The Ministry PO will have the responsibility for making available the national contribution before the effective implementation of project take place. The TORs, covenant and tender dossier will be prepared by the PIU based on the technical inputs provide by NSVA. Contracts managed by the Project Implementation Unit (PIU) of MoAF. Contact: PIU Telephone +40.1/311 02 76; Fax +40.1/312 40 29; email: pmuagr@dial.roknet.ro

7. Implementation Schedule

7.1 Preparatory activity

Tendering: end September 2000 or the date of signature of the Financing Memorandum for Phare 2000, whichever is the earlier.

Technical specification for supply: May 2001

7.2 Start of project activity: March 2001

7.3 Project Completion: September 2002

8. Equal Opportunity

Selection of staff and other personnel to work on the projects will be based on objective assessments of qualifications and experience, without regard to gender.

9. Environment ...............................................................Not applicable

10. Rates of return ............................................................Not applicable

11. Investment criteria .......................................................Not applicable

12. Conditionality and sequencing

12.1 Procurement of equipment is conditional upon provision of national co-financing.

12.2 Development of training capacity for management and administration of public veterinary services is conditional upon the selection and signature of an agreement with a veterinary academic or research institution which will provide its infrastructure and staff for developing this new activity.

12.3 In the case of BIP improvements, provision of Phare equipment is conditional on completion of the necessary building works under the responsibility of the Romanian authorities

12.4 For all projects with the Ministry of Agriculture, Phare support is conditional on the Ministry of Agriculture providing sufficient qualified full-time personnel for project preparation and implementation. Prior to signature of the Phare 2000 Financing Memorandum the Ministry will provide information satisfactory to the EC Delegation in Bucharest concerning the allocation of appropriate human resources for the Programme Implementing Unit and the various specialised services concerned with specific Phare projects, and these staffing levels will be maintained throughout the duration of the programmes.

12.5 Projects implemented through twinning require the full commitment and participation of the senior management of the beneficiary institution. In addition to providing the twinning partner with adequate staff and other resources to operate effectively, the senior management must be fully involved in the development and implementation of the policies and institutional change required delivering the project results.

ANNEXES TO PROJECT FICHE
1. Logical framework matrix in standard format
2. Detailed implementation chart
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period)
**LOGFRAME PLANNING MATRIX**

**Improvement and harmonisation of veterinary legislation and enforcement capabilities**

<table>
<thead>
<tr>
<th>Wider Objective</th>
<th>Indicators of Achievement*</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
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</thead>
</table>
| Align with current EU standards animal health and diagnosis controls and observance of food hygiene to contribute to maintenance of confidence in the safety of food and to safeguard the health status of herds and flocks. | Legislation harmonized with EU acquis Staff trained and local capacity for training developed Laboratories properly equipped BIPs equipped and network established with the headquarters Database developed | Commission and Romanian records of accession discussions scheduled to open in 2000 | Assumption  
Sufficient staff and well qualified staff is maintained in the public veterinary services  
Risks  
Unavailability of appropriate national contribution  
Delay in approving new legislation  
Stability of management of the NSVA |

<table>
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<tr>
<th>Immediate Objectives</th>
<th>Indicators of Achievement*</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
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</table>
| Improve capabilities at the central and regional level to enforce and observe the new veterinary norms harmonized with the EU legislation  
Improve capabilities at the national and regional level to detect, diagnose and eradicate diseases as rapidly as possible based on an effective surveillance and communication system and further strengthening of the national reference laboratory and regional diagnosis laboratories. |  
- Structures under the NSVA reviewed and strengthened  
- Local training capacity for managerial and administration of veterinary services set up  
- List of acquis agreed in the twinning covenant transposed into Romanian legislation  
- Laboratories equipped at the required standards  
- Four additional BIPs equipped and BIPs plus judet veterinary | quarterly reports from twinning partnership  
EU and twinning partner technical reports  
quarterly reports from pilot contractor  
Romanian Official Journal  
Number of staff trained  
Training center established  
Certificates of acceptance for equipment supplied and installed  
Operation of the new network and number of input in the newly created database | Availability of government resources to undertake building improvements and to retain trained staff  
Adequate inter-Ministerial co-operation on health and hygiene control and rationalization of local laboratory structures |
Further approximate and harmonize fully with the EU the border control and import and transit control procedures.

Continue alignment and upgrade facilities to harmonize veterinary inspection practices with EU norms.

<table>
<thead>
<tr>
<th>directorates linked with the HQ in a computerized network</th>
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<tr>
<td>• test samples and diagnostic reference standards within EU permitted tolerances</td>
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<td>Outputs</td>
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<td>• Laboratories able to undertake relevant tests and diagnoses to levels of sensitivity and accuracy applying in EU • resources and costed national implementation plans drawn up and applications made for national funds and foreign aid • up to 10 further BIPs operating to EU standards • national veterinary network operational with databases set up</td>
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| Inputs | | Six-monthly programme review reports by MoAF Procurement contractors’ quarterly reports to MoAF Twinning partners’ quarterly reports |
|--------|------------------------------------------------|-------------------------------------------------|----------------------|
| • 18 months twinning • Supplies of laboratory equipment and facilities • Provision of formal and on-job training in Romania and Member States • Twinning exchanges with Member States’ veterinary and animal health officials • advice and examples of legal and administrative measures needed for EU alignment • supply of BIPs equipment • supply of computer and network equipment | | |

* Must be **quantified** and **measurable**
Annex 2, DETAILED TIME IMPLEMENTATION CHART FOR PROJECT NUMBER RO-0006.11

IMPROVEMENT AND HARMONISATION OF VETERINARY LEGISLATION AND ENFORCEMENT CAPABILITIES

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D = Design
C = Contracting
I = Implementation

continued (2003 -2005) on next sheet
# Detailed Time Implementation Chart for Project Number RO-00XX-XX

## Improvement and Harmonisation of Veterinary Legislation and Enforcement Capabilities

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<td>Supply of BIPs and network equipment</td>
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D = Design  
C = Contracting  
I = Implementation
Annex 3, CUMULATIVE CONTRACTING AND DISBURSEMENT SCHEDULE (MEURO 4,000)

### Improvement and harmonisation of Veterinary Legislation and enforcement capabilities

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<td>BIPs and network</td>
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<td><strong>TOTAL DISB</strong></td>
<td>40</td>
<td>1,160</td>
<td>2,680</td>
<td>3,650</td>
<td>3,850</td>
<td>3,950</td>
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