1. **Basic Information**

1.1 CRIS Number: 2005/017-488.04.03

Twinning No.: PL2005/IB/AG/07

1.2 Title: Strengthening veterinary administration, phase II

1.3 Sector: Agriculture

1.4 Location: Poland

2. **Objectives**

2.1 Overall Objectives:

- Strengthening of state veterinary control over animal health, veterinary border control and laboratory diagnostic system in accordance with the EU *acquis*.
- TSE monitoring system implemented in accordance with the Monitoring Report*monitoring EU acquis*.

2.2 Project purpose:

- Strengthening of the Polish veterinary administration by improving the ability of the Polish veterinary officers to apply the EU veterinary law concerning control over animal health and veterinary border control.
- Assurance of efficient and modern diagnostic methods in veterinary laboratories.
- TSE screening in Poland upgraded, so as to better enforce standards defined in the Regulation 999/2001/EC.

2.3 Justification:

The state of adjustment of the Polish veterinary service to the functioning in the conditions of the Internal Market is described in Chapter 7 “Agriculture” of the Comprehensive monitoring report on Poland’s preparation for membership. The need of the further strengthening of the administrative capacity of the Polish veterinary administration as well as the necessity of the implementation of several harmonised law regulations are underlined in the report mentioned above.

Particular efforts are needed to improve the veterinary control system in the Internal Market and to strengthen the administrative structures for controls at the site of origin and non-discriminatory spot checks during transport and at destination. The new legislation on trade in live animals and animal products as well as on animal welfare needs to be implemented.

The necessity of TSE monitoring is described in Chapter 7 “Agriculture” of the Comprehensive monitoring report on Poland’s preparation for membership – “TSE surveillance needs to be upgraded, in particular as regards testing of risk animals”.
3. **Description**

3.1 **Background and justification:**
Six basic veterinary acts (Act on veterinary border control, Act on veterinary control of intra-Community trade, Act on animal health and infectious diseases control, Act on veterinary requirements for food of animal origin, Act on Veterinary Inspection as well as Act on animal welfare) and several executive regulations as well as EU law acts came into force at the day of Poland’s accession to the EU. Some settlements included in these acts are new in the Polish veterinary legislation. Thus, to implement them effectively, it is necessary to perform training for veterinary officers, particularly employed at the lowest administrative level.

The present project is a partial continuation of the Transition Facility 2004 project–*Strengthening veterinary administration*. However the objectives of both projects are complementary, no overlap and duplication will occur, due to the fact that under TF 2004 project mainly food safety issues will be addressed, whereas under TF 2005 project the issues concerning veterinary border control, animal health and laboratories will be developed. The activities planned to be carried out within both projects are specified complementarily, the stress will be laid on training and re-training of veterinary officers employed at the lowest (district) administrative level. Training should be permanent and annually repeated to increase the level of knowledge.

The scope of activities is presented in a general and flexible way and will be planned in details in future, according to up-to-date needs of the Beneficiary. The implementation of both projects will be co-ordinated in order to avoid overlapping activities. The fact that the activities will be carried out under two separate projects, will allow to train more veterinary officers, to absorb the TF funds efficiently, as well as to adjust the training program to current needs of the Veterinary Inspection.

Activities undertaken within this project will allow to continue objectives met within the framework of the project TF 2004 - *Strengthening veterinary administration*. Within the framework of this project it is planned to undertake and develop activities which were partially the subjects the previous Phare projects (Phare 1999, Phare 2000) addressed to the Polish veterinary administration. These activities will allow for further strengthening of the Polish veterinary administration after accession to the EU and lead to improve functioning of the Veterinary Inspection in conditions of the Internal Market and implementation of rules and standards being used by veterinary services in the Member States.

It is planned to include some lecturers of the Faculties of Veterinary Medicine in the target group of the training courses. Then, knowledge and training materials will be passed to veterinary students which will allow for better education and awareness of EU and Polish veterinary law of the future veterinary surgeons and officers.

In the area of purchasing of tests for TSE diagnosis, the project is a continuation of previous Phare projects:
- PL2002/000-580.04.01 TSE control in Poland.
- PL2003/005-710.04.03 - TSE control in Poland, part II.

This solution ensures proper and effective TSE control as required in Regulation 999/2001/EC, as amended by Commission Regulation (EC) No 260/2005 of 16 February 2005 regarding the rapid tests.

Upgrading the TSE control arrangements forms an important component of actions aimed at the modernisation of the meat producing and animal waste neutralisation sectors. A key
element of the TSE control involves the introduction of an appropriate level (number of conducted tests) and quality standards of testing, through a network of regionally available laboratories. In order to assure consumers - both inside and outside the country – on the safety of Polish meat and products of animal origin, Poland needs to introduce control standards which will allow to continually prove and verify the national BSE status.

The EU legislation placed Poland in the fourth category of BSE risk classification, which means country with low incidence of BSE. Until the end of 2004 20 BSE cases have been diagnosed in Poland.

In order to effectively control Poland’s BSE status it is necessary to apply the EU conformity examination methodology as described in Regulation (EC) No 999/2001 of the European Parliament and of the Council of May 22, 2001 (and its amendments) laying down rules for the prevention, control and eradication of certain transmissible spongiform encephalopathies. As a result of the project Poland will meet EU compliance requirements in the area of TSE control and will have reached the necessary testing capacities. On average, approximately 40,000 rapid TSE tests are currently conducted monthly in the Polish diagnostic laboratories. The unit price of the test in Poland, basing on the previous experience, is not more than 10 Euro. It can vary depending on a producer and a number of tests to be supplied. The TF 2005 support in delivering the required quality and quantity of tests will guarantee minimum 5 month period of testing (5 months x 40,000 tests x 10 Euro = 2,000,000 Euro). Taking into account the technological progress and the fact that more producers of tests are available, one may assume that the unit price of tests will continue to decrease. Thus, during the period of project implementation, probably it will be possible to purchase more than 200,000 tests using the funds allocated for this contract. The project may be adjusted with a higher target if market developments allow.

3.2 Linked activities:

- Laboratory equipment for diagnosis of list A diseases. Some small investment in the National Veterinary Research Institute has been made. The Multi-Country Programme (MCVP) has initiated the process.
- Residue monitoring programme. Some investment has been made under Phare 95 programme. PL9506.01.05 – Modernisation of the veterinary system of chemical and biological residues in animal tissues and foodstuffs of animal origin. Purchase of laboratory equipment.
- Local laboratories for milk and dairy products: Project Phare PL95060118 – National Reference Laboratory for Milk and Diary Products – purchase of laboratory equipment provided the background for establishing the central laboratory in the National Veterinary Research Institute in Pulawy – Budget 497,000 Euro. The national reference laboratory at the central level has been established under the project.
- MCVP – Multi-Country Veterinary Programme. The programme has provided a model of contingency plan and a list of equipment for animal infectious diseases eradication.
- Phare Project PL9805.02 – Reform and strengthening of veterinary administration. Twinning project implemented in co-operation with France and Germany. The project was aimed at the following objectives: training of the Polish veterinary administration (Animal Health, Animal Welfare, Public Health, Border Inspection Control, Drugs, Residues, Rendering, Laboratories), harmonisation of the veterinary legislation, purchase of IT equipment for the Veterinary Inspection.
- Phare project PL9906.02 – Veterinary administration at future external borders. Twinning project implemented in co-operation with Germany and France. It was a project focused on reinforcing, equipping and rebuilding selected Border Inspection
Posts, training the staff to carry out border control operation and improve working conditions of border inspectors, purchasing of laboratory equipment needed for checks at the border, providing necessary software, hardware, networking required for the veterinary control and its communications. Investment component of the project, financed from the Phare funds, has not been executed.

- **Phare project PL0006.04 – *Veterinary system for laboratories and disease control*.
  The project was aimed at strengthening of the system of animal infectious diseases eradication as well as development of the Polish veterinary diagnostic laboratories. The veterinary crisis management centres at all administrative levels have been equipped within the framework of the project. Contingency plans for 8 infectious animal diseases have been elaborated. Purchase of laboratory equipment for the National Veterinary Research Institute and the regional veterinary diagnostic laboratories has been executed. Veterinary officers and laboratory staff participated in training courses, workshops, simulation exercises and study visits concerning animal diseases control and laboratory diagnosis.

- **Phare project PL0006.05 – *Border Inspection Posts, phase II*. Twinning project implemented in co-operation with Germany and France. It was a continuation of the project PL9906.02. This project was focused on reinforcing, equipping and rebuilding selected Border Inspection Posts, training the staff to carry out border control operation and improve working conditions of border inspectors, purchasing of laboratory equipment needed for checks at the border.

- **Phare project PL0104.05 – *Animal feeding stuff control system*.
  This is a twinning project implemented in co-operation with Italy and Denmark. It is aimed at strengthening of the Polish system of control over feeding stuff. Training of veterinary officers and laboratory staff as well as the purchase of laboratory equipment are planned within the project.

- **Phare project PL2002/000-580.04.01 – *TSE control on Poland*.
  This is a twinning light project. The project is aimed at following objectives: training for veterinary officers and laboratory staff regarding TSE diagnosis, purchase of TSE diagnostic tests, purchase of laboratory equipment for TSE diagnosis.

- **Phare project PL2003/005-710.04.03 - *TSE control on Poland, phase II*. The project is a continuation of the project PL2002/000-580.04.01 – *TSE control on Poland*.

- **Phare project PL2003/004-379/04.01 – *Strengthening veterinary administration*.
  The project is aimed at the following objectives: creation of the computer system processing and collecting laboratory data, purchase of IT equipment for laboratories, training for veterinary service.

- **Transition Facility project 2004/016-829.04.01 - *Strengthening veterinary administration*.
  This project will be a continuation of the project PL2003/004-379/04.01 – *Strengthening veterinary administration*, aimed at training of the veterinary administration. The scope of the project will cover mainly veterinary aspects of food safety.

- **PSO Capacity Building Programme (PCB 2004) PPA 04/PL/8/17 – *Increasing quality and organisational efficiency in the veterinary supervision to EU standards, based on the experience of the Netherlands*.
  The bilateral project with the Netherlands, aimed at training of the veterinary administration, maximum budget 100,000 Euro.

### 3.3 Results:

- Several training courses and simulation exercises concerning control and eradication of infectious animal diseases such as FMD, CSF, ND, AI executed. The
participants, mainly veterinary officers fully trained and ready to apply contingency plans as well as EU and Polish legislation;

- Veterinary border officers re-trained to perform veterinary border control at the external EU borders;
- Personnel of veterinary diagnostic laboratories trained and ready to perform new, modern laboratory techniques applied by EU reference laboratories.
- Supply of 200,000 TSE tests (the target may be revised upwards as a result of market evolutions).
- Quality of the tests meets EU conformity standards.

3.4 Activities:

Further support of veterinary administration will be assured within the present proposal. The project will be implemented in the framework of twinning, a TA contract and a supply contract.

The employees of the veterinary administration should be trained in order to implement EU law properly and enhance the control abilities over functioning of the Internal Market. Therefore, training and re-training for the Polish veterinary administration regarding matters not developed satisfactorily in the framework of the former Phare and Transition Facility projects addressed to the Polish veterinary administration will be assured. Activities undertaken within this project will allow to perpetuate objectives met within the framework of the former projects. Implementation of both projects TF 2004 and 2005 will be co-ordinated in order to avoid overlapping of activities. However some objectives of the TF 2004 and 2005 are complementary, the TF 2004 project will be focused mainly on hygiene of foodstuffs issues, whereas the 2005 project will be aimed at veterinary border control, laboratory issues and animal health. The representatives of the universities and research institutes will be invited to co-operate with the EU experts and will take part in training.

The Veterinary Inspection (particularly district level staff), the Ministry of Agriculture and Rural Development, the National Veterinary Research Institute and lecturers of the Faculties of the Veterinary Medicine will constitute target groups for the assistance provided in the framework of the present project.

Project will renew a number of TSE tests and will ensure proper TSE control. Poland will meet EU requirements in range of TSE control.

**Contract 1 – Twinning in the field of veterinary border control and laboratory analyses**

The purpose of the twinning will be mainly training for the veterinary administration in the field of veterinary border control and laboratory analyses. Similar subjects were developed during former Phare projects, however due to the elapse of time Polish side considers it as necessary to receive additional assistance in the above mentioned fields.

Currently, the following training subjects are of key importance: different aspects of veterinary *acquis*, veterinary border control, sampling and analysis in veterinary field (including laboratories), EU funds in agriculture/veterinary field.

Although within the TF 2004 project wide range of training will be provided to the veterinary administration, the twinning within the present project will focus on deepening of veterinary
border control and laboratory analyses issues, whereas the TF 2004 project will be aimed mainly at hygiene of foodstuffs issues.

The twinning within TF 2005 project will take into account the following topics:
Veterinary border control of non-harmonised products introduced into customs warehouses and transited through the EU territory;
Veterinary border control of animal feeding stuffs not covered by the Directive 97/78/EC;
Monitoring of commodities eligible for veterinary border checks, in particular procedures in case of detection of the substances sampled for;
Integrated TRACES system;
Veterinary border control in the light of cooperation with customs services;
Laboratory analyses methods – latest techniques and developments applied by reference laboratories in the EU;
EU funds in agriculture/veterinary field.

The employees of veterinary administration will participate in short-term training, workshops, long-term training (including training for trainers), seminars.
Within the contract the training programme will be elaborated as well as training materials (handbooks, manuals, guidance, etc.).

Starting date of the project implementation is about 2007. The subjects of training proposed above are valid during programming period and can be modified in the future depending on the future needs and the activities carried out under the TF 2004 project. Thus, subjects are presented in a general way and will be further developed in future according to the up-dated needs. Detailed scope of activities will be specified and agreed in future in co-operation with the twinning partner.

General Profile of the Resident Twinning Adviser (RTA):
• A civil servant from the EU Member State governmental institution, experienced in veterinary administration;
• University veterinary education will be advantage;
• Familiarity with the veterinary legislation in the EU Member States;
• Good knowledge of its implementation practices;
• Familiarity with the structures and procedures of the relevant ministry of a EU Member State Ministry and associated bodies;
• Experience in training would be welcome;
• Good communication and management skills;
• Fluency in written and spoken English.

The short and medium-term experts should be specialists in particular veterinary fields and should be able to demonstrate a professional background in implementation of EU veterinary law. The short and medium-term experts should possess specific knowledge and expertise particularly in the following areas: veterinary border control, laboratory analyses.

**Contract 2 – Technical assistance in animal health issues**

The purpose of the Contract 2 will be technical assistance for the veterinary administration in the field of animal health issues, carried out mainly by simulation exercises and other practical tools. Phare project PL0006.04 – *Veterinary system for laboratories and disease control* has developed the model of simulation exercises to be followed in the future, however
Polish side plans to implement the model and revise it in the simulation exercises, covering the whole territory of Poland. Additionally, the obligation to organise simulation exercises is included in relevant EU legislation for particular animal diseases.

The activities which are expected to be implemented under the Contract 2 are as follows:
- to evaluate the current system of control and eradication of animal diseases;
- to organise simulation exercises for animal diseases such as FMD, CSF, ND, AI;
- to assess the results of the simulation exercises and propose corrective actions concerning the functioning of Polish system of control and eradication of animal diseases.

**Contract 3 – Supply of diagnostic tests for TSE**
The purpose of the Contract 3 will be purchasing of TSE tests.

Under the Comprehensive Monitoring Report recommendations were made which are relevant to the current project. The recommendations concerning the monitoring of TSE have been introduced.

The activities which are expected to be implemented under the Contract 3 are as follows:
- In the frame of the project, the TSE laboratories in Poland will receive in total a minimum of 200,000 tests (which reflects the need for approximately 5 months, according to current situation in Poland, see paragraph 3.1) to improve the capacity of TSE screening in Poland, as prescribed in Regulation (EC) No 999/2001 of the European Parliament. The number of tests to be purchased has been estimated on the basis of the situation in 2005 and can be increased in future, depending on the unit price of the test during the period of project implementation and the future needs of the Polish diagnostic laboratories.

- The tests will be performed using the laboratory equipment, purchased within the project PL2003/005-710.04.03 - *TSE control on Poland, phase II*.

- The supply of a large number of tests (minimum 200,000) within one contract will allow to achieve more beneficial unit price. Taking into account the technological progress and the fact that more producers of tests are available, one may assume that the unit price of tests will continue to decrease. Thus, during the period of project implementation, probably it will be possible to purchase up to 400,000 tests.

- The supplies of tests will be executed periodically (i.e. once monthly), basing on the distribution list provided by the Beneficiary. Taking into account the limited shelf life of the test (standard 6 months) and high costs of storage, such a solution is most profitable for the Beneficiary, due to the fact that he will receive continuously only the limited number of tests, which he will be able to conduct without long-lasting storage.

- Currently, during the programming period, it is impossible for the Beneficiary to define the specific scope of the contract and to declare finally if the supply will include the rapid tests for bovine only or for sheep and goats as well. It will be decided during the period of project implementation, which solution will be most profitable from practical, economical and legal point of view. The eventual change of the project file will be performed in accordance with the procedure of the modification of the project fiches, which requires acceptance of the European Commission.

3.5 Lessons learned:
The Ministry of Agriculture and Rural Development was an implementing institution in several Phare projects dedicated to the Polish veterinary administration (PL9805.02,
PL9906.02, PL0006.04, PL0006.05). Those projects were very complex, combining twinning, service contracts and investment contracts. Thus, the employees of MARD are experienced in the EU projects’ programming and implementation, have knowledge of the procedures and are aware of the needs of the Polish veterinary administration. Under the Interim Evaluation Report No R/PL/AGR/03.101 recommendations were made which are relevant to the current project. The recommendations mentioned below have been taken into consideration while designing current project:

1. Quality of programming, and programme design, is reduced by the excessive time lag between preparation of Project Fiches and subsequent implementation. Projects realisation is impaired by the long time gap between programme preparation and implementation.
2. All projects covered by the Report contain substantial investments in provision of equipment and training of Polish experts. Training of staff must be continued, and experts must be encouraged to remain in the sector through provision of adequate financial packages and motivating working conditions.

4. **Institutional Framework**

4.1. The project will be implemented and supervised by the Ministry of Agriculture and Rural Development and the General Veterinary Inspectorate. The beneficiary institutions will be mainly the District Veterinary Inspectorates, as well as the General Veterinary Inspectorate, the Province Veterinary Inspectorates, the Border Veterinary Inspectorates, the Ministry of Agriculture and Rural Development and the National Veterinary Research Institute (NVRI) in Pulawy.

Veterinary service at all administrative levels (particularly the district and border level), staff of the National Veterinary Research Institute will also be target groups of the training provided in the framework of the project.

4.2. The results of the project will not influence institutional framework.

5. **Detailed Budget**

<table>
<thead>
<tr>
<th>Transition Facility</th>
<th>Support</th>
<th>Total TF (=I+IB)</th>
<th>National Public Funds*</th>
<th>Other Sources **</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Twinning in the field of veterinary border control and laboratory analyses</td>
<td>800 000</td>
<td>800 000</td>
<td>400 000</td>
<td>1 200 000</td>
<td></td>
</tr>
<tr>
<td>TA contract in animal health issues</td>
<td>800 000</td>
<td>800 000</td>
<td>0</td>
<td>800 000</td>
<td></td>
</tr>
<tr>
<td>Supply of diagnostic tests for TSE</td>
<td>1 500 000</td>
<td>1 500 000</td>
<td>500 000</td>
<td>2 000 000</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>1 500 000</td>
<td>1 600 000</td>
<td>3 100 000</td>
<td>900 000</td>
<td>4 000 000</td>
</tr>
</tbody>
</table>

(*) contributions from National, Regional, Local, Municipal authorities, FIs loans to public entities, funds from public enterprises
(**) private funds, FIs loans to private entities

*The Polish authorities have assured that the co-financing will be available.*
The amount for co-financing for Contract 1 is entirely parallel co-financing. All costs for study visits outside Poland as part of the Twinning will be borne by the beneficiary country.

Contract 3 will be jointly co-financed.

In the case of Joint Co-financing, where the final overall cost is lower than foreseen in the project fiche, the National Public and Transition Facility Co-financing are reduced proportionally so as to maintain the agreed rate of co-financing. In the case of Parallel Co-financing, where the final cost is lower than foreseen in the project fiche, it must be shown that the overall objectives of the project have been fully achieved.

6. Implementation Arrangements

6.1 Implementing Agency
PAO: Tadeusz Kozek, Under-secretary of State at the Office of the Committee for European Integration, Aleje Ujazdowskie 9, 00-918 Warszawa; phone +48 (22) 455-52-41.
CFCU: Foundation Co-operation Fund, CFCU Director, ul. Górnośląska 4a, 00-444 Warszawa; phone: +48 (22) 622-84-64, fax: +48 (22) 622-95-69.
The CFCU is responsible for handling tendering, contracting and payments of contracts on behalf of the Ministry of Agriculture and Rural Development.

6.2 Twinning
The veterinary border control and laboratory issues will be addressed within the framework of the twinning. The project beneficiaries will be: General Veterinary Inspectorate, MARD and other above mentioned institutions.
Contact person:
Magdalena Saniewska,
Ministry of Agriculture and Rural Development
ul. Wspólna 30, 00-930 Warszawa
phone +48 (22) 623 10 51
fax +48 (22) 621 44 42
e-mail: m.saniewska@minrol.gov.pl

6.3 Non-standard aspects
N/A

6.4 Contracts
• Twining in the field of veterinary border control and laboratory analyses. Total budget: 1 200 000 Euro (TF: 800 000 Euro, Poland: 400 000 Euro parallel co-financing).
• TA contract in animal health issues. Total budget: 800 000 Euro gross value (TF: 800 000 Euro)
• Supply of TSE tests. Total budget: 2 000 000 Euro (TF: 1 500 000 Euro, Poland 500 000 joint co-financing)

7. Implementation Schedule

7.1 Start of tendering
I’2006
7.2 Start of project activities
8. Sustainability

The Ministry of Agriculture and Rural Development and all institutions which benefit from the project have foreseen adequate staff and financial resources to maintain administrative function.
Training of staff must be continued, and experts must be encouraged to remain in the sector through provision of adequate financial packages and motivating working conditions.

9. Conditionalities and sequencing

9.1. Conditionalities:
- Start of the TF 2004 project – *Strengthening veterinary administration*;
- Co-financing available;
- Current training needs of Veterinary Inspection defined;
- Competent Consultant and twinning partner selected;
- Laboratory equipment purchased within the project PL2003/005-710.04.03 - *TSE control on Poland, phase II*.

9.2. Sequencing:
- Start of tendering – I q. 2006;
- Start of project activities – IV q. 2006;
- Implementation of the project in co-operation with the Consultant, twinning partner and beneficiary institutions– 2007-2008.
## Annex 1: Logframe planning matrix

<table>
<thead>
<tr>
<th>LOGFRAME PLANNING MATRIX</th>
<th>Programme name and number</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Strengthening veterinary administration, phase II</strong></td>
<td>Contracting period expires 2007, Disbursement period expires 2008</td>
</tr>
<tr>
<td><strong>Overall objectives</strong></td>
<td>Total budget 4,0 mln Euro, Transition Facility Budget 3,1 mln Euro</td>
</tr>
</tbody>
</table>

**Objectively Verifiable Indicators**

- Strengthening of state veterinary control over animal health, veterinary border control and laboratory diagnostic system in accordance with the EU acquis.
- TSE monitoring system implemented in accordance with the EU acquis.

**Sources of Verification**

- Reports and documents of MARD, the Office of the Committee for European Integration in Poland as well as EC veterinary authorities.

**Project purpose (Immediate Objectives)**

- Strengthening of the Polish veterinary administration by improving the ability of the Polish veterinary officers to apply the EU veterinary law concerning control over animal health and veterinary border control.
- Assurance of efficient and modern diagnostic methods in veterinary laboratories.
- TSE screening in Poland upgraded, so as to better enforce standards defined in the Regulation 999/2001/EC.

**Objectively Verifiable Indicators**

- Institutional capacity of the Polish veterinary administration improved by the end of the project;
- Competency of the Polish veterinary officers to implement EU regulations improved by the end of the project.

**Sources of Verification**

- Project progress reports, reports on special investigative research, project evaluation reports (intermediate and final), EC veterinary authorities reports and regulations.
- The Programme should be implemented in its entirety. No partial implementation should be deemed a success. Sound understanding and involvement of the veterinary service, as well as the central and local governments into adjusting the sector in order to satisfy the EU requirements; creation of a system to help to manage crisis situations.
- Several training courses and simulation exercises concerning control and eradication of infectious animal diseases such as FMD, CSF, ND, AI executed. The participants, mainly veterinary officers fully trained and ready to apply contingency plans as well as EU and Polish legislation;
- Veterinary border officers re-trained to perform veterinary border control at the external EU borders;
- Personnel of veterinary diagnostic laboratories trained and ready to perform new, modern laboratory techniques applied by EU reference laboratories.
- Supply of approximately 200,000 TSE tests.
- Quality of tests meets EU conformity standards

<table>
<thead>
<tr>
<th>Activities</th>
<th>Objectively Verifiable Indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number of competent and certified veterinary officers by the end of the project;</td>
<td>A: National co-financing available for the Project;</td>
<td>A: National co-financing available for the Project;</td>
</tr>
<tr>
<td></td>
<td>Number of training courses and simulation exercises provided by the end of the project;</td>
<td>A: Implementation according to the initial time schedule;</td>
<td>A: Implementation according to the initial time schedule;</td>
</tr>
<tr>
<td></td>
<td>Number of training days and consultant advise man/days provided by EU experts by the end of the project;</td>
<td>A: Implementation of patterns from the EU Member States and their adjustment to the Polish needs;</td>
<td>A: Implementation of patterns from the EU Member States and their adjustment to the Polish needs;</td>
</tr>
<tr>
<td></td>
<td>Number of instructions and manuals elaborated and distributed by the end of the project;</td>
<td>A: Harmonisation of the national models with the EU ones;</td>
<td>A: Harmonisation of the national models with the EU ones;</td>
</tr>
<tr>
<td></td>
<td>Number of tests purchased and conducted.</td>
<td>A: Continuation of work of trained personnel in Veterinary Inspection Service structures;</td>
<td>A: Continuation of work of trained personnel in Veterinary Inspection Service structures;</td>
</tr>
<tr>
<td></td>
<td></td>
<td>R: Not adequate time is given to personnel for attending training activities;</td>
<td>R: Not adequate time is given to personnel for attending training activities;</td>
</tr>
<tr>
<td></td>
<td></td>
<td>R: High job fluctuation among Veterinary Inspection Service staff.</td>
<td>R: High job fluctuation among Veterinary Inspection Service staff.</td>
</tr>
</tbody>
</table>
Further support of veterinary administration will be assured within the present proposal. The project will be implemented in the framework of twinning and a TA contract. The employees of the veterinary administration should be trained in order to implement EU law properly and enhance the control abilities over functioning of the Internal Market. Therefore, training and re-training for the Polish veterinary administration regarding matters not developed satisfactorily in the framework of the former Phare and Transition Facility projects addressed to the Polish veterinary administration will be assured. Activities undertaken within this project will allow to perpetuate objectives met within the framework of the former projects. Implementation of both projects TF 2004 and 2005 will be co-ordinated in order to avoid overlapping of activities. However some objectives of the TF 2004 and 2005 are complementary, the TF 2004 project will be focused mainly on hygiene of foodstuffs issues, whereas the 2005 project will be aimed at veterinary border control, laboratory issues and animal health. The representatives of the universities and research institutes will be invited to co-operate with the EU experts and will take part in training. The Veterinary Inspection (particularly district level staff), the Ministry of Agriculture and Rural Development, the National Veterinary Research Institute and lecturers of the Faculties of the Veterinary Medicine will constitute target groups for the assistance provided in the framework of the present project.

Contract 1 – Twinning in the field of veterinary border control and laboratory analyses

The purpose of the twinning will be mainly training for the veterinary administration in the field of veterinary border control and laboratory analyses. Similar subjects were developed during former Phare projects, however due to the elapse of time Polish side considers it as necessary to receive additional assistance in the above mentioned fields. Currently, the following training subjects are of key importance: different aspects of veterinary acquis, veterinary border control, sampling and analysis in veterinary field (including laboratories), EU funds in agriculture/veterinary field.

Although within the TF 2004 project wide range of training will be provided to the veterinary administration, the twinning within the present project will focus on deepening of veterinary border control and laboratory analyses issues, whereas the TF 2004 project will be aimed mainly at hygiene of foodstuffs issues.

The twinning within TF 2005 project will take into account the following topics:
- Veterinary border control of non-harmonised products introduced into customs warehouses and transited through the EU territory;
- Veterinary border control of animal feeding stuffs not covered by the Directive 97/78/EC;
- Monitoring of commodities eligible for veterinary border checks, in particular procedures in case of detection of the substances sampled for;
- Integrated TRACES system;
- Veterinary border control in the light of co-operation with customs services;
- Laboratory analyses methods – latest techniques and developments applied by reference laboratories in the EU;
- EU funds in agriculture/veterinary field.

Contract 2 – Supply contract

Reports and documents of MARD, the Office of the Committee for European Integration in Poland as well as EC veterinary authorities

Project progress reports, reports on special investigative research, project evaluation reports (midterm and final).
The employees of veterinary administration will participate in short-term training, workshops, long-term training (including training for trainers), seminars.
Within the contract the training programme will be elaborated as well as training materials (handbooks, manuals, guidance, etc.). Starting date of the project implementation is about 2007. The subjects of training proposed above are valid during programming period and can be modified in the future depending on the future needs and the activities carried out under the TF 2004 project. Thus, subjects are presented in a general way and will be further developed in future according to the up-dated needs. Detailed scope of activities will be specified and agreed in future in co-operation with the twinning partner.
General Profile of the Resident Twinning Adviser (RTA):
• A civil servant from the EU Member State governmental institution, experienced in veterinary administration;
• University veterinary education will be advantage;
• Familiarity with the veterinary legislation in the EU Member States;
• Good knowledge of its implementation practices;
• Familiarity with the structures and procedures of the relevant ministry of a EU Member State Ministry and associated bodies;
• Experience in training would be welcome;
• Good communication and management skills;
Fluency in written and spoken English.
The short and medium-term experts should be specialists in particular veterinary fields and should be able to demonstrate a professional background in implementation of EU veterinary law. The short and medium-term experts should possess specific knowledge and expertise particularly in the following areas: veterinary border control, laboratory analyses.
Contract 2 – Technical assistance in animal health issues
The purpose of the Contract 2 will be technical assistance for the veterinary administration in the field of animal health issues, carried out mainly by simulation exercises and other practical tools. Phare project PL0006.04 – Veterinary system for laboratories and disease control has developed the model of simulation exercises to be followed in the future, however Polish side plans to implement the model and revise it in the simulation exercises, covering the whole territory of Poland. Additionally, the obligation to organise simulation exercises is included in relevant EU legislation for particular animal diseases.
The activities which are expected to be implemented under the Contract 2 follows:
• to evaluate the current system of control and eradication of animal diseases;
• to organise simulation exercises for animal diseases such as FMD, CSF, ND, AI;
• to assess the results of the simulation exercises and propose corrective actions concerning the functioning of Polish system of control and eradication of animal diseases.
Contract 3 – Supply of diagnostic tests for TSE. The purpose of the Contract 3 will be purchasing of TSE tests. Under the Comprehensive Monitoring Report recommendations were made which are relevant to the current project. The recommendations concerning the monitoring of TSE have been introduced. The activities which are expected to be implemented under the Contract 3 follows:

- In the frame of the project the TSE laboratories in Poland will receive in total about 200,000 tests (which reflects the need for approximately 5 months, according to current situation in Poland) to improve the capacity of TSE screening in Poland, as prescribed in Regulation (EC) No 999/2001 of the European Parliament. The number of tests to be purchased has been estimated on the basis of the situation in 2005 and can be modified in future, depending on the unit price of the test during the period of project implementation and the future needs of the Polish diagnostic laboratories.

- The tests will be performed using the laboratory equipment, purchased within the project PL2003/005-710.04.03 - TSE control on Poland, phase II.

- The supply of a large number of tests (approximately 200,000) within one contract will allow to achieve more beneficial unit price. Taking into account the technological progress and the fact that more producers of tests are available, one may assume that the unit price of tests will continue to decrease. Thus, during the period of project implementation, probably it will be possible to purchase more than 200,000 tests using the funds allocated for this contract.

- The supplies of tests will be executed periodically (i.e. once monthly), basing on the distribution list provided by the Beneficiary. Taking into account the limited shelf life of the test (standard 6 months) and high costs of storage, such a solution is most profitable for the Beneficiary, due to the fact that he will receive continuously only the limited number of tests, which he will be able to conduct without long-lasting storage.

- Currently, during the programming period, it is difficult for the Beneficiary to decide on the specific scope of the contract and to declare finally if the supply will include the rapid tests for bovine only or for sheep and goats as well. It will be decided during the period of project implementation, which solution will be most profitable from practical, economical and legal point of view.

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- Start of the TF 2004 project *Strengthening veterinary administration*;
- Co-financing available;
- Current training needs of Veterinary Inspection defined.
# Annex 2-3: Implementation, contracting and disbursement schedules

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### Implementation schedule

D = design of sub-projects  
C = tendering and contracting  
I = contract implementation and payment

### Contracting schedule

| 0.225 | 0.225 | 0.9 | 1.35 | 1.8 | 2.25 | 2.7 | 2.9 | 3.1 | 3.1 |

### Disbursement schedule

| 0.225 | 0.225 | 0.9 | 1.35 | 1.8 | 2.25 | 2.7 | 2.9 | 3.1 | 3.1 |
Annex 4: Needs assessment for Contract 3 – Supply of diagnostic tests for TSE.

The aim of Annex 4 is to present the needs of the Polish Veterinary Inspection in the field of supply diagnostic tests for TSE.

The purpose of the Contract 3 will be purchasing of TSE diagnostic tests.

In the frame of the project, the TSE laboratories in Poland will receive in total a minimum of 200,000 tests (which reflects the need for approximately 5 months, according to current situation in Poland) to improve the capacity of TSE screening in Poland, as prescribed in Regulation (EC) No 999/2001 of the European Parliament. The number of tests to be purchased has been estimated on the basis of the situation in 2005 and can be increased in future, depending on the unit price of the test during the period of project implementation and the future needs of the Polish diagnostic laboratories.

In order to effectively control Poland’s BSE status it is necessary to apply the EU conformity examination methodology as described in Regulation (EC) No 999/2001 of the European Parliament and of the Council of May 22, 2001 (and its amendments) laying down rules for the prevention, control and eradication of certain transmissible spongiform encephalopathies. As a result of the project Poland will meet EU compliance requirements in the area of TSE control and will have reached the necessary testing capacities. On average, approximately 40,000 rapid TSE tests are currently conducted monthly in the Polish diagnostic laboratories. The unit price of the test in Poland (excluding the price of equipment necessary to carry out the tests), basing on the previous experience, is not more than 10 Euro. It can vary depending on a producer and a number of tests to be supplied. The TF 2005 support in delivering the required quality and quantity of tests will guarantee minimum 5 month period of testing:

\[
5 \text{ months} \times 40,000 \text{ tests} \times 10 \text{ Euro} = 2,000,000 \text{ Euro}
\]

The tests will be performed using the specific laboratory equipment, purchased within the project PL2003/005-710.04.03 - TSE control on Poland, phase II.

The supply of a large number of tests (minimum 200,000) within one contract will allow to achieve more beneficial unit price. Taking into account the technological progress and the fact that more producers of tests are available, one may assume that the unit price of tests will continue to decrease. Thus, during the period of project implementation, probably it will be possible to purchase up to 400,000 tests.

The supplies of tests will be executed periodically (i.e. once monthly), basing on the distribution list provided by the Beneficiary. Taking into account the limited shelf life of the test (standard 6 months) and high costs of storage, such a solution is most profitable for the Beneficiary, due to the fact that he will receive continuously only the limited number of tests, which he will be able to conduct without long-lasting storage.

Currently, during the programming period, it is impossible for the Beneficiary to define the specific scope of the contract and to declare finally if the supply will include the rapid tests for bovine only or for sheep and goats as well. It will be decided during the period of project implementation, which solution will be most profitable from practical, economical and legal point of view. The eventual change of the project fiche will be performed in accordance with the procedure of the modification of the project fiches, which requires acceptance of the European Commission.