1. Basic Information
   1.1 CRIS Number: 2005/017-488.04.01
      Twinning No.: PL2005/IB/AG/05
   1.2 Title: Improving the control of food safety in the production of plant crops
   1.3 Sector: Agriculture
   1.4 Location: Poland

2. Objectives
   2.1 Overall Objective(s):
   Ensuring food safety and environmental protection in plant crop production due to applying efficient control.

   2.2 Project purpose:
   - Strengthening of the control activities by State Plant Health and Seed Inspection Service through the practical enforcement of the EU legislation and the requirements of common market concerning safe food in the frame of Intergrated Control.
   - Increasing the level of knowledge and skills transfer necessary for efficient functioning of the State Plant Health and Seed Inspection Service

   2.3 Justification
   The state of adjustment of the Polish services responsible for food safety to the functioning in the conditions of the Internal Market is described in Chapter 7 "Agriculture" of "Comprehensive monitoring report on Poland preparation for membership" of 5 November 2003. In the report mentioned above the need for further strengthening of the administrative capacity of the Polish administration in relation to food safety had been stressed.
   European Commission's mission inspecting condition of Polish preparation to EU membership in their reports indicated a need for improvements concerning food safety. In the mentioned reports there was highlighted a necessity of the future strengthening productivity of Polish Administration regarding quality control of plant and plant products and a need of introducing harmonised legislation in this scope.
   According to EU experts recommendation - in Poland the official system of food safety control is being created, which will cover the whole range of food production starting from gaining of raw material, through all phases of its manufacture, till the final product. This system has to cover supervision over all stages of food production. In the aim for activities integration of all Inspections responsible for food safety the “Strategy for food safety” was elaborated. According to this document it is being created the system similar to systems functioning in the Member States, to insure equal condition on the whole area of Common Market.

3. Description
   3.1 Background and justification:
The Polish Accession to the EU is connected with the necessity of formal fulfilment of aligning the plant material safety control system with the homogenous system functioning in all the EU Member States.

The Member States must adopt legislation concerning residues of plant protection products in the plant products and to take steps which will bring on better protection of the consumers of plant and plant products. According to Article 17 of Directive 91/414/EEC Member States have to check whether the use of plant protection products in their country complies with the provisions of Directive 91/414/EEC.

The EU requirement is to ensure food safety quality in the food chain from the "field to the table". Plant Health and Seed Inspection Service is the unit responsible for control of primary production in the frame of the plants and plant products quality control system. Implementation and dissemination of the safe food rules assuming its by official control system involving the activities of Integrated Control (IC) which is quality management system on the stage of primary production. The system of IC guarantees introduction on the EU internal market of the safe food confirmed by certificates. Integrated Control determines the arrangement of the control system on the stage of the production and is an element of the official quality control system of agricultural products. The dissemination of the rules of IC in agricultural practice to the great number of the food producers is the aim of the project which guarantees high level of food safety on internal market.

The relevant EU legislation is placed in Annex 4.

The new national phytosanitary law of December 18, 2003 on plant protection (O.J. No 11, item 94) concerning safety control of quality of plant and plant products concerning consumer's safety based on Community legislation, need to be implemented in everyday practice of the Plant Health and Seed Inspection Service. Control with the said obligations will be carried out by inspectors of Plant Health and Seed Inspection Service. Thus, in order to implement them effectively it is necessary to perform training courses for phytosanitary inspectors and plant producers regarding the means of assuring plant and plant products high quality and consumer's safety. It is also necessary to prepare training and informational materials in order to spread principles of plant and plant products high quality. These activities allow for the strengthening and operational improvement of efficacy of Polish Administration. Moreover, these activities will lead to increasing of the producers’ knowledge in the frames of high quality production and plant and plant products safe for consumers.

In Polish conditions implementation of the most important components of Directives and Ordinances concerning safety and the assurance of high quality of plant crops has been based on preparation and dissemination of Integrated Control.

During project realisation the training of the Plant Health and Seed Inspection Service's employees concerning production and control of plant and plant products regarding their safety and high quality are foreseen.

Project is necessary because there is an urgent need for activities of institutional building in a form of reinforcing the State Plant Health and Seed Inspection Service which constitutes the key element of creation of institutional system in Poland supporting development of food safety control.

Project will be implemented with due respect for the principles of environmental protection, the state of which has an impact on food safety production meeting the requirements of the EU’s competitive common market.

State Plant Health and Seed Inspection Service is the official administrative unit subordinated to the Ministry of Agriculture and Rural Development and responsible for realisation of state duties related to plant protection. Issues covered by this project that are in the competence of State Plant Health and Seed Inspection Service are not foreseen for the structural funds support.

3.2 Linked activities:
Support has been given from the PHARE funds and bilateral assistance sources for the training of the Seed Inspection Service staff and for the equipping in laboratory equipment, in the following projects:

**Project PL 9506-01-03**
Harmonisation of the Polish regulations on plant protection to the law binding in EU.

**Project PL 9607-01-08**
Technical support in implementation of GLP rules and norm 45001 requirements in some of the laboratories subordinate to (former Seed Inspection Service), actually the Plant Health and Seed Inspection Service Poland (PHSIS).

The project enabled undertaking of immediate activities aiming at implementation of directives concerning seed marketing that are binding in the EU.

Training project. The training comprised issues connected with the EU and plant legislation. Participants included employees of regional PHSIS units.

**Project PL 9607-01-10**
Seed production, seed and plant related products - technical support in implementation of EU system solutions.

The project enabled immediate undertaking of activities aimed at implementation of directives concerning the seed marketing obligatory in EU.

Training project. The training range comprised issues connected with the EU and the area of EU plant legislation.

Participants included employees of the Plant Health and Seed Inspection Service Poland and Ministry of Agriculture and Rural Development.

**Project PL 9704-01-09**
Technical assistance and laboratory equipment for (former Seed Inspection Service), actually the Plant Health and Seed Inspection Service Poland.

**Project PSO 98/PL/9/2**
Improvement of evaluation methods for potato planting in Poland.

**Project PL 9906-01**
Phytosanitary administration along the future, outer EU borders.

The project enabled the achievement of activity standards and effectiveness of phytosanitary services in accordance with the level of phytosanitary administration in the EU member states.

As a result of both projects (i.e. PL9906.01 and 2002/000-196.04.01) one integrated information system will be established in PHSIS, that will comprise activities carried out previously by the (former Seed Inspection Service), actually the Plant Health and Seed Inspection Service Poland.

**Project PL 0006.06 “Phytosanitary Administration”**.

The project enabled to increase the working efficiency of Polish plant protection services with regard to detection and diagnostic of harmful organisms, implement the modern methods of control of plant protection substances and to disseminate knowledge on phytosanitary issues and use of pesticide related EU legislation among PHSIS staff, advisory services and agricultural producers.

Two projects are in the process of realisation:

- Project 2002/000-196.04.01 Integrated information system for seed certification and marketing
- Project Phare 2003/005-710.04.01 The improvement of the phytosanitary activities of the Field Units of the Plant Protection and Seed Service.

Transition facility PL2004/IB/AG/02 Strengthening Administration responsible for phytosanitary and fertiliser issues. The project has been prepared in the frame of EU integration multi-sector training programme.

**3.3 Results:**
• The institutional potential of the State Plant Health and Seed Inspection Service upgraded.
• The efficient and proper implementation of EU legislation in the frames of safe food control production achieved and protection of agricultural environment positively affecting food production improved.
• The professional qualifications of inspectors and operational efficacy of the State Plant Health and Seed Inspection Service in the frames of safe food production improved. This shall result in efficient and suitable control in conditions of the common market.

“Actions, studies and all other types of activities eligible for support under the Structural Funds Technical Assistance measure (Article 2.4 of Council Regulation (EC) No 1260/1999 and Article 23 of Council regulation (EC) No 1260/1999) or the Rural Development Programme Technical Assistance Measure (Article 33e of Council Regulation (EC) No 1257/1999 as amended by the Act of Accession) are excluded from the scope of this project.”

3.4 Activities:
3.4.1. Twinning
The necessary improvement of the level of skill in the State Plant Health and Seed Inspection Service of EU legislation implementation and executing concerning food safety during plant crops production requires the assistance of EU Member States’ experts. Twinning co-operation with EU Member State(s) will enable the implementation of standards in force in the EU, thus raising the institutional potential of PHSIS.
Twinning covenant will cover activities related to training courses and workshops for inspectors of the Service, to prepare expertises concerning the level of EU legislation implementation in Polish conditions and to develop manuals and information materials. Twinning will help to improve knowledge of the Service employees in field of EU procedures and standards.

Within twinning co-operation, one long-term expert will be needed. Main requirements concerning the long-term expert are:
- Expert on food safety issues with speciality in good agricultural practice;
- Good competence of the EU and MS national food safety standards;
- High quality communicative skills.

Main tasks of the long-term expert are:
- To prepare expertises concerning the level of implementation EU legislation in Poland concerning food safety
- Transfer of knowledge from and through EU experts on functioning food safety control system.
- Providing advisory service for the PHSIS;
- To assist Polish experts and short term experts in preparing detailed work programs;
- To provide, with the help of MS experts, information and documents/papers related to different theoretical and practical knowledge concerning food safety;
- To assist, with the help of MS experts, the preparation of strategic documents;
- To assist in elaboration of manuals on food safety control system covering also the procedures applied in Integrated Control.
- Together with support of the MS experts give advice and to present lectures in workshops and conferences;
- Establishing organizational details and subject for training subject
- Estimation of inspectors qualification as regards food safety control
- Organisation of training programme;
- Supervision on training courses;
- Co-ordination and monitoring of project execution;
- To prepare quarterly meetings and project forum meetings;
- To collect, review and comment reports of the short term experts;
- Draft the quarterly project reports.

The training (seminars, workshops) for inspectors should be focused on food safety - in particular Integrated Control, the subjects that were not covered or not fully implemented in the frames of the project Phare PL0006.06 “Phytosanitary Administration”. The training will also cover the issues of environmental protection principles at work. The beneficiary of trainings will be employees of the State Plant Health and Seed Inspection Service, 16 Voivodship Inspectorates and 271 Field Units. There will be the set of workshops for training courses for at least 600 field inspectors from State Plant Health and Seed Inspection Service.

3.5 Lessons learned:
The Plant Health and Seed Inspection Service was an implementary institution in the projects dedicated to the Polish phytosanitary administration (PL0006.06, PL 9906.01). Those projects were very complex combining twinning, service contracts and investment contracts. Thus, the Plant Health and Seed Inspection Service possesses already necessary experience regarding preparation and realisation of the Phare project and is responsible for overall monitoring and co-ordination of co-operation in the frames of the Phare project. The Plant Health and Seed Inspection Service is responsible for reporting and providing the Ministry of Agriculture and Rural Development with reports and accordingly to activities consistent with the Government position. Acquired experiences resulted in incorporation of EU legislation into Polish law.

In the frames of the project Phare PL0006.06 “Phytosanitary Administration” (along with twinning part) preparation of GAP and IC were started. This project initiated also the training process of the Plant Health and Seed Inspection Service referring IC. The training was concentrated on implementation of geneal issues concerning GAP. There was stated the lack of detailed trainings regarding IC.

Based on the lesson learned and need assessment presentm project will represent continuation, broading and more detailed approach to matters in question.

4. Institutional Framework

- The Project will be implemented and co-ordinated by State Plant Health and Seed Inspection Service Main Inspectorate.
- State Plant Health and Seed Inspection Service is the official administrative unit subordinated to the Ministry of Agriculture and Rural Development and responsible for realisation of state duties of related to plant protection. The project is focused on all organisational units of the Inspection besides border posts which were equipped in frames of the project Phare 99.
- The Beneficiary of the project will be State Plant Health and Seed Inspection Service.

5. Detailed Budget (in EUR)
<table>
<thead>
<tr>
<th>€M</th>
<th>Transition Facility Support</th>
<th>Co-financing</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Investment Support</td>
<td>Institution Building</td>
<td>Total TF(=I+IB)</td>
</tr>
<tr>
<td>Contract 1</td>
<td>0</td>
<td>800 000</td>
<td>800 000</td>
</tr>
<tr>
<td>Total</td>
<td>0</td>
<td>800 000</td>
<td>800 000</td>
</tr>
</tbody>
</table>

(*) Co-financing will be available
(**) private funds, FIIs loans to private entities

The amount for co-financing for Contract 1 is entirely parallel co-financing. All costs for study visits outside Poland as part of the Twinning will be borne by the beneficiary country.

Moreover Poland will meet the following other costs:
- partial covering of the costs related to all training activities organised in the frame of the project
- partial covering of The costs related to local training programmes to be organised by Polish specialists.

In the case of Joint Co-financing, where the final overall cost is lower than foreseen in the project fiche, the National Public and Transition Facility Co-financing are reduced proportionally so as to maintain the agreed rate of co-financing. In the case of Parallel Co-financing, where the final cost is lower than foreseen in the project fiche, it must be shown that the overall objectives of the project have been fully achieved.

6. Implementation Arrangements

6.1 Implementing Agency
CFCU: Foundation „Co-operation Fund”, Górnioślańska 4 a, 00-444 Warsaw, CFCU Director, Tel. +48 22 622 00 31, Fax +48 22 622 95 69.
Project Authorising Officer (PAO): Mr. Tadeusz Kozek, Under-secretary of State, Office of The Committee for European Integration, (Ujazdowskie Street, 00-918 Warsaw, phone:+48 22 455 52 41)

The Central Financing and Contracting Unit (CFCU) shall be responsible for holding of tenders, conclusion of contracts and effecting of contract payments on behalf of the Ministry of Agriculture and Rural Development which itself shall be responsible for preparing projects and managing their technical implementation.

6.2 Twinning
The twinning programme will be under joint responsibility of State Plant Health and Seed Inspection Service Main Inspector and Plant Protection Service from Twinning Country/ies, who will meet twice a year or more frequently if necessary. The programme shall have two managers: one Polish and one representing the Twinning Partner Country/ies. State Plant Health and Seed Inspection Service Head Office will be responsible for implementation of the project. Twinning partner will be chosen from among the countries which will present their offers for cooperation.
Twinning partner will be selected according to following criteria and requirements:
- Availability of structure and qualified human resources enabling to delegate experts providing technical support
- Availability of system of food safety control
State Plant Health and Seed Inspection Service Head Office will be the beneficiary institution in the twinning component.
The envisage period of assignment for the RTA - 1 year.
Contact person:
Adam Zych
The General Director of the State Plant Health and Seed Inspection Service Main Inspectorate
00-930 Warsaw, Wspólna 30 Street, Poland
tel. (22) 623 23 02; fax: (22) 623 23 04; e-mail: gi@pior.gov.pl

6.3 Non-standard aspects
N/A

6.4 Contracts
Contract 1 - Twinning – (Transition Facility: 800 000 Euro, National parallel Co-financing: 200 000 Euro).
Polish co-financing will be covered by the national budget.

7. Implementation Schedule
The project Implementation will take place in the years 2005-2006
7.1 Start of tendering/call for proposals
4th quarter of 2005
7.2 Start of project activity
2nd quarter of 2006
7.3 Project Completion
2nd quarter of 2007

8. Sustainability
The State Plant Health and Seed Inspection Service will assure suitable number of staff and adequate financial resources to implement the project.

9. Conditionality and sequencing
9.1 Conditionality
Not applicable.

9.2 Sequencing
- Negotiations and selection of the Twinning Partner - III quarter of 2005;
- Approving and endorsing of the Twinning Covenant - IV quarter of 2005;
Annex 1: Logframe matrix

<table>
<thead>
<tr>
<th>LOGFRAME PLANNING MATRIX FOR THE PROJECT</th>
<th>Programme name and number TF 2005</th>
</tr>
</thead>
<tbody>
<tr>
<td>Improving the control of food safety in the production of plant crops</td>
<td>Contracting period expires IV quarter 2007 Disbursement period expires IV quarter 2008</td>
</tr>
<tr>
<td>Total budget 1,00</td>
<td>Transition Facility Budget: 0.8</td>
</tr>
</tbody>
</table>

**Overall objective**

Ensuring food safety and environmental protection in plant crop production due to applying efficient control.

**Objectively Verifiable Indicators**

- Adjustment to EU standards in terms of the level and effectiveness of activities undertaken by the PHSIS;
- Achievement of readiness to apply food safety procedures in accordance with the procedures applied in the EU Member States

**Sources of Verification**

- Documents provided by the Ministry of Agriculture and Rural Development.
- Analyses and evaluations made by the Head Office of the Plant Protection and Seeds Service.
- Analyses and assessments made by the EU experts.

<table>
<thead>
<tr>
<th>Project purpose (Immediate Objectives)</th>
<th>Objectively Verifiable Indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
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</table>
- Strengthening of the control activities by State Plant Health and Seed Inspection Service through the practical enforcement of the EU legislation and the requirements of common market concerning safe food in the frame of Integrated Control.
- Increasing the level of knowledge and skills transfer necessary for efficient functioning of the State Plant Health and Seed Inspection Service.
- Relevant State Plant Health and Seed Inspection Service staff prepared to meet EU requirements;
- Training and materials prepared;
- Implemented certification system of high quality products fulfilling food safety requirements;
- Implemented control system fulfilling requirements of food safety;
- Documents provided by the Ministry of Agriculture and Rural Development and periodic reports.
- Analyses and evaluations made by the Head Office of the Plant Protection and Seeds Service.
- Analyses and assessments made by the EU experts.

<table>
<thead>
<tr>
<th>Results</th>
<th>Objectively Verifiable Indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
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</tbody>
</table>
• The institutional potential of the State Plant Health and Seed Inspection Service upgraded.
• The efficient and proper implementation of EU legislation in the frames of safe food control production achieved and protection of agricultural environment positively affecting food production improved.
• The professional qualifications of inspectors and operational efficacy of the State Plant Health and Seed Inspection Service in the frames of safe food production raised. This shall result in efficient and suitable control in conditions of the common market.

<table>
<thead>
<tr>
<th>Activities</th>
<th>Objectively Verifiable Indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Preparation of expertises concerning the level of EU legislation implementation in Polish condition</td>
<td></td>
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<td></td>
</tr>
<tr>
<td>The trainings for inspectors (seminars, workshops) increasing knowledge concerning food safety, and in particular Integrated Control.</td>
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<tr>
<td>Preparation of training and informational materials concerning production of high quality and safe food.</td>
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<tr>
<td>Twinning provided</td>
<td></td>
<td>Documents provided by the Ministry of Agriculture and Rural Development.</td>
<td>Engagement of the services staff in realization of tasks</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Advisery services for the PHSIS staff provided</td>
<td>The skills on legal structure and organization rules of EU</td>
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<tr>
<td></td>
<td></td>
<td>60 controls on the farms carried out by the inspectors</td>
<td>Relatively huge fluctuation of employees in PHSIS</td>
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<tr>
<td></td>
<td></td>
<td>Activities in order to assure the importance of subject food safety control by spreading the information in the media</td>
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<tr>
<td></td>
<td></td>
<td>Manuals on food safety control systems covering also the procedures applied in Integrated Control elaborated.</td>
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<tr>
<td></td>
<td></td>
<td>Progress and final monitoring reports.</td>
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</table>

Preconditions

- High quality support
• Assumption of the project accepted by relevant authorities;
• Appropriate choice of a twinning partner;
• Co-financing available.
Annex 2-3: Implementation, contracting and disbursement schedule

Improving the control of food safety in the production of plant crops

<table>
<thead>
<tr>
<th>Date of Drafting</th>
<th>November 2004</th>
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<tbody>
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<td>Planning Period</td>
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<td>II q. 2007</td>
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<table>
<thead>
<tr>
<th>Budget Allocation Cost Estimate (in MEUR)</th>
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<table>
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<tr>
<th>Implementation schedule</th>
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<th>D</th>
<th>C</th>
<th>I</th>
<th>I</th>
<th>I</th>
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<td>Disbursement schedule*</td>
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<td>0,5</td>
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</tr>
</tbody>
</table>

Key:
D = design of sub-projects
C = tendering and contracting
I = contract implementation and payment

* show amounts in MEuro increasingly
Annex 4

List of relevant directives

2. COUNCIL DIRECTIVE of 12 December 1991 concerning the protection of waters against pollution caused by nitrates from agricultural sources (91/676/EEC)
4. COUNCIL DIRECTIVE 79/409/EEC of 2 April 1979 on the conservation of wild birds
Annex 5

Preparatory work

Preparatory work in many ways using the experience from the previous project PL 0006.06, as well as need assessment done for the preparation at the "Strategy for food safety". In other words this concerns the institutional building in one of the Phare priority areas - food safety. In the project construction were duly considered the lessons learned from previous Phare project as well as the needs identification and assessment that had been carried out in the course of "Strategy for food safety".