1. Basic Information

1.1 CRIS number: 2003/004-379/05.09
1.2 Title: Development of „Vistula Park” economic region in Swiecie.
1.3 Sector: Economic and Social Cohesion
1.4 Location: Poland, Kujawsko - Pomorskie Voivodship, Town of Swiecie

2. Objectives

2.1 Overall objectives
Strategic objective of the project is to activate SMEs sector.

2.2 Project Purpose/Immediate Objective
Increasing attractiveness of Swiecie through providing infrastructure for new investment areas

2.3 Accession Partnership and NPAA Priority
The project is designed to address issues related to the AP priority in economic and social cohesion policy regarding the preparation for the implementation of regional programmes and Community Initiatives. The project in particular responds to the economic criterion identified in the AP concerning improving the competitiveness of the Polish economy. The project corresponds also to the NPAA priority “Regional policy and co-ordination of structural instruments”.

2.4 Contribution to Preliminary National Development Plan
The project is in line with the sixth axis of the preliminary NDP, which is “Strengthening development potential of regions and counteracting marginalisation of certain areas”. The priorities of this axis will be implemented by means of several measures including development and modernisation of infrastructure serving to strengthen competitiveness of regions. The project is compliant with the priorities of the Operational Programme of the Kujawsko – pomorskie Voivodship.

3. Description

3.1 Background and justification
Urban/rural commune of Swiecie is located near national highway no. 5 connecting Poznan with Gdansk, no. 1 Cieszyn – Gdansk and near a planned A 1 “North-South” motorway with “Nowe Marzy” motorway junction. The area included in the project is adjacent to national highway no. 5. Moreover, the town and commune is well accessible for railway transport owing to close location of strategic Gdansk/Porty – Slask railway line and vicinity of regional airport in Bydgoszcz (40 km). Regional capital centres are not remote, that is why services and goods – mainly from paper and wood processing sectors – can be sold in those nearby markets.

The subject of the project is the creation of a “Vistula Park” economic development area through providing a 35 ha area with necessary infrastructure (access roads, water supply lines, sewage systems, gas supply network, electrical grid, telecommunication). In accordance with the strategy for the development of the town and the commune of Swiecie, the “Vistula Park” economic development area (125 ha of total area) could be provided with new infrastructure by the year 2010. Next stages of the area’s development (remaining 90 ha) will be proposed to be carried out within the framework of the regional operational programme whose implementation will be co-financed from structural funds. Due to the character of local economy oriented for paper industry, wood processing and services, the beneficiary proposed the following fields of activity within the “Vistula Park”: paper, wood, chemical industry, transport services, wood industry waste management and new technologies industry. The selection of branches that will be located in „Vistula Park” area is a result of analyses of the local economic potential and labour market carried out by the town and commune.

A support base for SMEs development in „Vistula Park” area will be provided by a business incubator organised within actions carried out together with Starostwo Powiatowe in Swiecie. The creation of the incubator is financed from means which Kujawsko-Pomorskie Voivodship received from voivodship contract (an agreement between the marshal of the voivodship and the minister responsible for regional development). This investment is being implemented in the 2001 – 2002 period. The incubator will start operation in the III quarter of 2002. It is planned to locate 8 SMEs in the incubator. After the incubation
period (up to 36 months) the SMEs will have the priority to purchase the right to relocate their enterprises to the area provided with infrastructure. The entrepreneurship incubator will be a place of location for start-up companies. In this way, they shall gain easy access, on preferential conditions, to production, office and training areas in the incubator.

About 50% of the "Vistula Park" area provided with infrastructure will be reserved within this project for entrepreneurs relocating their businesses from the incubator. The second part will be available for remaining SMEs. The beneficiary will provide the following preferences to support development of the area included in the project: in the first year of activity companies will cover 50% of rental fee, 75% in the second year and 100% in third year. The rest will be paid by the beneficiary.

As a result of the realisation of this project at least 25 new SMEs will start operating and 200 new work places will be created.

The whole area included in the project is the property of the commune. The beneficiary has intent letters and enquiries about the area from potential investors, which guarantee covering 70 % of the area. The town and commune of Swiecie offers a set of preferences for SMEs development, for example it supports organisation of training sessions and skill improvement courses. In order to do this, an Entrepreneurship Support Centre has been created on the initiative of the beneficiary. The centre is co-financed by the commune. Moreover in connection to the project, a communal credit guarantee fund has been created (0.125 MEUR capital) for newly formed companies. Vistula Park Ltd., which is totally the property of the commune, will be responsible for management of the project.

3.2. Linked activities
The realisation of the project is connected with the development of technical infrastructure in the region, mainly the realisation of A1 motorway investment projects. Owing to this, the transport accessibility of this area shall improve. In connection to the project, the "Construction of southern ring-road for Torun" in the course of S10 highway, co-financed from PHARE 2001 ESC sources, is being realised. The construction of business incubator is also being realised within a voivodship contract with the use of partnership with District of Swiecie, to end in III quarter of 2002. This will create favourable conditions for supporting and creating new SMEs.

3.3. Results
The Project shall result in utilities in 35 hectares of land prepared for business activity for app. 25 SME with app. 200 new work places through provision of the following service infrastructure (internal and access roads, parking lots, water supply lines, sewage disposal systems, telecommunication lines, power supply lines, lighting system, rain water disposal systems).

3.4. Activities
The following activities are projected: construction of the following facilities in the economic development area (35 ha):

- 3.5 km of internal and access roads;
- parking lots of app. 5000 m2 area.
- 8 km of water supply lines;
- 10 km of sewage disposal systems;
- 12 km of telecommunication lines;
- 8 km of power supply lines;
- 8 km of gas supply lines;
- lighting system;
- 5 km of rain water disposal systems,
- 1 initial-purification plant.

3.5. Lessons learned
Under the Final Assessment Report for Assistance funded under PL-9808 Special Preparatory Programme (SPP) and PL-9909 Regional Policy and Cohesion, prepared by OMAS, some recommendations have been made. They are also relevant to the above-mentioned project. Therefore the Ministry of Economy, Labour and Social Policy together with the IA and Office of the Committee for European Integration have established stronger institutional co-operation between those organizations (responsible for the programming and implementation of the Phare – ESC assistance).

LPM (Logical Planning Matrix) methodology is applied correctly and contains clear, quantifiable indicators of achievement of the project's objectives.
The implementation of the Phare 2003 ESC Programme should be based on the experience gained during the implementation of previous Phare programmes, especially ESC 2000, 2001 and 2002 ESC Programmes. Therefore the documents concerning land acquisition and conformity with the local spatial development plans are required during the current programming exercise. For this purpose the Polish authorities (Ministry of Economy, Labour and Social Policy and Office of the Committee for European Integration) have established a detailed system (in form of a checklist) that should be used at the early stage of programming Phare 2003 ESC assistance, eliminating proposals which do not meet the above-mentioned criteria.

4. INSTITUTIONAL FRAMEWORK

Town and Commune of Swiecie will be the owner of the site and beneficiary. Beneficiary will hold tenders in order to appoint a contractor and an engineer. The employer will be the Town and Commune of Swiecie. The investment shall be realised in accordance with the regulations of Decentralised Implementation System – “A Practical Guide to Phare, Ispa & Sapard Contract Procedures”. The implementation of the project shall not bring about any changes to the above-mentioned institutional framework.

5. DETAILED BUDGET

<table>
<thead>
<tr>
<th>Investment Support</th>
<th>Institution Building</th>
<th>Total Phare co-financing</th>
<th>National &amp; Financial Institutions</th>
<th>Total</th>
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<td>3 180 000</td>
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<tr>
<td>TOTAL</td>
<td>2 000 000</td>
<td>2 000 000</td>
<td>1 180 000</td>
<td>3 180 000</td>
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</table>

Co-financing will be available. National co-financing includes the means of the Beneficiary. The cost of a project manager is 0.122 MEUR.

6. IMPLEMENTATION ARRANGEMENTS

6.1. Implementing Agency

PAO: Ms. Krystyna Gurbiel, Undersecretary Of State In The Ministry Of Economy, Labour and Social Policy, Pl. Trzech Krzyzy 3/5, 00-507 Warsaw, Poland, Phone: +48.22.693.56.28, 629.31.47, Fax: +48.22.693.40.05

Implementing Authority for Phare Cross Border Co-operation Programme, Contact person: Ms. Grazyna Weclewka, Krucza 36 Street, 00-522 Warsaw, Poland, Phone +48.22.695.99.10-11, fax +48.22.695.99.12-13

6.2. Twinning: N/A

6.3. Non-standard Aspects: N/A

6.4. Contracts

Contract 1 (work): 3.05 MEUR: Joint co-financing 2.0 MEUR - Phare, 1.05 MEUR Beneficiary

Contract 2 (engineer): 0.12 MEUR - Beneficiary

7. IMPLEMENTATION SCHEDULE

Start of tendering / call for proposals: third quarter 2003
Start of project activity: second quarter 2004
Completion of the project: third quarter 2006

8. EQUAL OPPORTUNITIES

The procedures related to the implementation of the project will be implemented according to the law and will respect equal opportunities for all interested institutions and natural persons in spite of their sex, race and nationality. The employment of men and women will be based on applicable EU standards with
9. ENVIRONMENT

A report concerning the environmental impact of the investment has been prepared in accordance with Council Directive 85/337/EEC. After analysis of the report it can be stated, that the project shall not have negative influence on the environment. The report can be found in the seat of the Beneficiary. The project shall be adapted to the local conditions regarding the natural and socio-cultural resources. The poor quality of soils in the region excludes any agricultural activities. Specification of the project does not require the use of new pro-ecological technologies on a large scale. According to the assumptions of the plan, only the activities that do not have a negative environmental impact shall be allowed.

10. RATES OF RETURN

According to economic analysis, with 10% discount rate, ENPV (Net Present Value) equals € 120 200 , whereas EIRR = 7.6%. The indicators are within average values for projects of this type. The complete feasibility study is available in beneficiary’s seat.

11. INVESTMENT CRITERIA

11.1. Catalytic effect
PHARE support shall aid in realising socio-economic integrity objectives in Kujawsko-Pomorskie Voivodship, otherwise, the objectives would have been realised in a later stage on a much smaller scale.

11.2. Co-financing
The project is co-financed by Polish partners, i.e. Town and Commune of Swiecie.

11.3. Additionality
PHARE project does not involve displacement of other sources of financing, particularly from private sector and IFI system, it is a co-financing of selected priority tasks and does not substitute national funds.

11.4. Project readiness and size
The project will be ready for implementation as regards contracts and expenses because the planned actions will meet co-financing conditions before implementation of Phare 2003 programme begins. Feasibility analysis and t Environmental Impact Assessment are completed and delivered. The tender documents shall be ready in January 2004

11.5. Sustainability
The project shall contribute to long-term constant development of the region, as stated in Operational Programme for Kujawsko – Pomorskie Voivodship. The investment is permanent, the beneficiary guarantees its stability from town funds and the investment does not require further expenses, apart from indispensable expenses for technical maintenance, financed by the beneficiary.

11.6. Compatibility with state support principles
All aspects of the project shall be implemented in accordance with the conditions for the state support, as defined in the European Agreement.

11.7. Contribution to the draft National Development Plan
The project is in line with the fifth axis of the draft NDP, which is “Strengthening development potential of regions and counteracting marginalisation of certain areas”. This axis will be implemented by means of several priorities including development and modernisation of infrastructure serving to strengthen competitiveness.

12. CONDITIONALITY AND SEQUENCING

Co-financing of individual activities shall depend on the following conditions:
- Co-financing of the project by the beneficiary
- Observing the time schedule defined in the programme
- Suitable analysis of the environmental impact and feasibility analysis are carried out and accepted before the start of the project
- Obtaining the construction permit before the tender period
- Meeting all tender, contracting, reporting and monitoring conditions
The choice of a suitable contractor able to carry out the work properly

Important dates:
- preparing tender documents: third quarter 2003
- the sources reserved for Phare co-financing submitted to the National Fund: fourth quarter 2003
- running a tender: first quarter 2004
- signing the contract: third quarter 2006
- completing the work: third quarter 2006

Annexes
- Annex 1. The Logframe matrix
- Annex 2 – 3. Detailed implementation, contracting and disbursement schedule
- Annex 5 and 6 EIA and Habitat
## ANNEX 1 - PROJECT LOGICAL FRAMEWORK MATRIX

### PROJECT TITLE: DEVELOPMENT OF "VISTULA PARK" ECONOMIC REGION

<table>
<thead>
<tr>
<th>Programme number</th>
<th>Overall Objective</th>
<th>Objectively verifiable indicators</th>
<th>Sources of verification</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Activation of SME in Świecie region.</td>
<td>Increase of turnover of SMEs from Świecie district by x%</td>
<td>Statistical data published by Statistics Office</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Project purpose:</th>
<th>Objectively verifiable indicators</th>
<th>Sources of verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>To increase attractiveness of Świecie for business investors through providing infrastructure for new investment areas</td>
<td>25 new firms in 3 years from completion of the project, 200 new places of employment in 3 years from completion of the project, 25 % increase in local authority budget income from taxes.</td>
<td>Statistical data published by Statistics Office, Local authority data</td>
<td>Unhindered implementation of other elements of SME promotion programme in the voivodship especially SME incubator</td>
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</tbody>
</table>

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<thead>
<tr>
<th>Results</th>
<th>Objectively verifiable indicators</th>
<th>Sources of verification</th>
<th>Assumptions</th>
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<tbody>
<tr>
<td>The Project shall result in utilities in 35 hectares of land prepared for business activity for app. 25 SME with app. 200 new work places through provision of the following service infrastructure (internal and access roads, parking lots, water supply lines, sewage disposal systems, telecommunication lines, power supply lines, lighting system, rain water disposal systems).</td>
<td>app. 3.5 km of internal and access roads; parking plots of app. 5000 m² area. app. 8 km of water supply lines; app.10 km of sewage systems; app. 12 km of telecommunication lines; app. 8 km of power supply lines; app. 8 km of gas supply lines; lighting app. 5 km of rain water disposal system 1 initial-purification plant.</td>
<td>Engineer’s Take Over Certificate Data from local authority Immediately after the completion of project activity.</td>
<td>Co-financing of the project from national and foreign sources; Keeping the schedule provided in the programme</td>
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<tr>
<th>Activities</th>
<th>Means/resources</th>
<th>Assumptions</th>
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<td>Construction of: 3.5 km road and parking (5000 m²) 8 km of water supply network and 10 km of sewage disposal network 8 km of power supply lines, lighting system and 8 km of gas network telecommunication lines (12 km) 5 km of rainwater disposal system with initial-purification plant.</td>
<td>Financial input: Euro 3.177 mln. of which Euro 2.0 mln from PHARE, Euro 1.177 mln from beneficiary budget</td>
<td>Preliminary conditions: a legal document approving realisation such activity</td>
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**Annexes 2-3-4: Detailed Implementation Chart, Contracting and Disbursement Schedule of the Project**

**Project Title:** Development of “Vistula Park” Economic Region in Świecie.

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**Legend:**
- **D** = design of sub-projects;
- **C** = tendering and contracting;
- **I** = contract implementation and payment.

**Date of Drafting:** July 2002

**Planning period:** 12/2003-09/2006

**Budget allocation (M€):**
- **Cost estimate:**
  - 2.00
  - 2.0

**Disbursement (Payment):**
- **Q3 2003:** 0.01
- **Q4 2003:** 0.02
- **Q1 2004:** 0.03
- **Q2 2004:** 0.05
- **Q3 2004:** 0.07
- **Q4 2004:** 0.1
- **Q1 2005:** 0.3
- **Q2 2005:** 0.8
- **Q3 2005:** 1.5
- **Q4 2005:** 2.0
- **Q1 2006:** 2.0
- **Q2 2006:** 2.0
- **Q3 2006:** 2.0
- **Q4 2006:** 2.0
ENVIRONMENTAL IMPACT ASSESSMENT

(Please complete this section for each project in case of grouped applications)

1. Development consent

Has development consent\(^1\) already been given to this project?

Yes ☐ No ☐

If yes, on which date \_\_/\_\_/\_\_\

If no, when was the formal request for the development consent introduced \_05\_\_/\_\_/\_\_\
and by which date is the final decision expected ? \_30\_\_/\_\_/\_\_\

Specify the competent authority or authorities, which has given or will give the development consent

Starostwo Powiatowe w Swieciu

Is the above authority considered to be the competent authority responsible for performing the duties of Directive 85/337/EEC as amended by 97/11/EEC on Environmental Impact Assessment?

Yes ☐ No ☐

- If no, please specify for this project who is designated as competent authority for the purposes of the EIA Directive:

………………………………………………………………………………………………………………………
………………………………………………………………………………………………..


2.1. Is the project a class of development covered by:

Annex I of Directive 85/337/EEC, as amended by Directive 91/11/EC (go to question 2.2)

Annex II of Directive 85/337/EEC, as amended by Directive 91/11/EC (go to question 2.4)

Not covered by Directive 85/337/EEC, as amended by Directive 91/11/EC (only the section on nature conservation needs to be completed) X

2.2. Has an EIA already been carried out?

Yes ☐ No ☐

If yes, has the EIA been carried out before development consent has been given?

Yes ☐ No ☐

\(^1\) i.e. decision of the competent authority or authorities which entitle the developer to proceed with the project

On which date has it been finalised: 

If no, provide an estimation of the date when the procedure will be finalised: 

2.3. When covered by Annex I of the EIA Directive a similar procedure as the one described in the EIA directive will need to be applied and the following documents included.

Necessary documents are:

a) the **non-technical summary of the Environmental Impact Study** carried out for the project. A non-technical summary shall include at least:

? a description of the project comprising information on the site, design and size of the project,
? a description of the measures envisaged in order to avoid, reduce and, if possible, remedy significant adverse effects,
? the data required to identify and assess the main (direct and indirect effects) which the project is likely to have on the environment on the following factors:
? human beings, fauna and flora (including those environmentally sensitive areas which might fall in future under the protection of the Birds (79/409/EEC) and Habitats (92/43/EEC) Directives);
? soil, water, air, climate and the landscape;
? material assets and the cultural heritage;
? the interaction between the factors mentioned in the first, second and third indents
? and any further information which might derive from any of the obligations deriving from Annex IV of the EIA Directive.

b) the results of **consultations with the competent environmental authorities**; indicating in what way the concerns of the designated consultees have been taken into account.

c) the results of **consultations with the public** concerned. The information provided should cover the following:

? the concerned public which has been consulted,
? the places where the information has been consulted,
? the time which has been given to the public in order to express its opinion,
? the way in which the public has been informed (for example, by bill-posting within a certain radius, publication in local newspapers, organisations of exhibitions with plans, drawings, tables, graphs, models, etc.),
? the manner in which the public has been consulted (for example, by written submissions, by public enquiry, etc.)
? the way in which the concerns of the public have been taken into account.

d) in case a project is likely to have significant effects on the environment in another state the results of the **transboundary consultation** with those states effected by the project needs to be provided demonstrating that the procedure of article 7 of the EIA Directive. In addition, information indicating in what way the concerns of the designated consultees and concerned public have been taken into account will also need to be provided.

e) Evidence that the **decision to grant or refuse development consent** has been made **available to the public** by the competent authority, including the

? the content of the decision and conditions attached thereto,
? the main reasons and considerations on which the decision has been based,
? a description, where necessary, of the main measures to avoid, reduce and, if possible, offset the major adverse effects.

Note: In relation to b), c) and d) these may be represented in the form of a statement, conclusion or certification by the competent environmental authorities describing and testifying that all obligation as described in the intends above have been followed.

z up. Burmistrza
Janusz Czaplewski

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3 A guidance document describing the minimum criteria to ensure that a similar procedure has been applied can be found on [http://www.inforegio.cec.eu.int](http://www.inforegio.cec.eu.int)
2.4. When covered by Annex II of the EIA Directive has an Environmental Impact Assessment been carried out for this project?

Yes [ ] No [ ]

− If yes include the necessary documents (see question 2.3.).

− If no explain the reasons⁴ and give the thresholds, criteria or case by case examination carried out to reach the conclusion that the project has no significant environmental effects:

  ……………………………………………………………………………………………………………………………

  ……………………………………………………………………………………………………………………………

  ……………………………………………………………………………………………………………………………

Use more space if necessary

Have the results of the determination whether a project listed in Annex II of the Directive requires a formal EIA or not (made by the competent authority) made available to the public?

Yes [ ] No [ ]

If yes, on which date /___/___/___/

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⁴ The decision needs to be based on the procedure described in article 4.2, 4.3 and 4.4 and the screening criteria of Annex III of Council Directive 97/11/EC amending Directive 85/337/EEC.
1. Assessment of effects on sites of nature conservation importance

1.1. Is the project likely to affect sites of nature conservation importance (i.e. potential Natura 2000 sites)?

Yes ☐ No ☒

- If yes - please go to question 1.2.

- If no - please fill out Annex I (Declaration by the authority responsible for sites of nature conservation importance = potential future Natura 2000 sites)

1.2 In this case an appropriate assessment according to art. 6(3) of the directive 92/43/EEC ("Habitats Directive") is obligatory.

1.2.1 Have this appropriate assessment been carried out?

Yes ☐ No ☐

This appropriate assessment can take the form of an EIA according to Directive 85/337/EEC as amended by 97/11/EC. If this is not the case, please describe briefly the procedure carried out and include a non-technical summary of the impact study.

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ANNEX I - Declaration by the authority responsible for sites of nature conservation importance
(= potential future Natura 2000 sites)
(EQUIVALENT TO Annex I(a) of the Cohesion Fund form)

Responsible authority  Wojewoda Kujawsko - Pomorski
Having examined\(^6\) the project application
(title) Development of Economy Zone Vistula Park in Świecie
which is to be located at Świecie
we declare that (tick the appropriate box):
☐ The project is not likely to have significant effects on a site of nature conservation importance
on the following grounds:
The Project under consideration shall have no impact on areas of special importance for
environment protection and conservation included in the NATURA 2000 scheme.
Therefore an appropriate assessment required by Article 6 (3) was not deemed necessary.
☐ Following an appropriate assessment, according to Art. 6(3) of Directive 92/43/EEC, the project
will not have significant negative effects on a site of nature conservation importance.
Signed: Wojewódzki Konserwator Przyrody Maria Balakowicz
(Authority responsible for monitoring sites of nature conservation importance)
Official Seal:

\(^6\) taking into account the requirements of Art. 6(3) of Directive 92/43/EEC
### ANNEX II - Information to the European Commission according to Article 6(4) of the Habitats Directive (92/43/EEC) for Candidate Countries

<table>
<thead>
<tr>
<th>Candidate Country:</th>
<th>Date:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Competent national authority:</td>
<td></td>
</tr>
<tr>
<td>Address:</td>
<td></td>
</tr>
<tr>
<td>Contact person:</td>
<td></td>
</tr>
<tr>
<td>Tel., fax, e-mail:</td>
<td></td>
</tr>
</tbody>
</table>

#### 1. PROJECT

Name of the site affected:

This site is (please tick):
- [ ] a site identified by the national competent authority as qualifying under Art. 4(1) and (2) of the Birds directive (79/409/EEC)
- [ ] a site identified by the national competent authority as qualifying under Art. 4 (1) of the Habitats directive (92/43/EEC)
- [ ] a site listed in the latest inventory on Important Bird Areas (IBA 2000) or (if available) in an equivalent more detailed scientific inventories endorsed by national authorities
- [ ] a wetland of international importance designated under the Ramsar Convention or qualifying for such protection
- [ ] a site to which the Bern convention on the conservation of European Wildlife and Natural Habitats (Art. 4) applies, in particular a site meeting the criteria of the Emerald network
- [ ] areas protected under national nature conservation legislation

Summary of the project having an effect on the site:

#### 2. NEGATIVE EFFECTS

Summary of the assessment of the negative effects on the site:

N.B.: this summary should focus on the adverse effect expected on the conservation value of the site, include the appropriate maps and describe the already decided mitigation measures.

#### 3. ALTERNATIVE SOLUTIONS

Summary of alternative solutions studied by the candidate country:

Reasons why the competent national authorities have concluded that there is absence of alternative solutions:

#### 4. IMPERATIVE REASONS

Reason to nevertheless carry out this plan or project:
- [ ] Imperative reasons of overriding public interest, including those of a social or economic nature (in the absence of priority habitat/species)
- [ ] Human health
- [ ] Public safety
- [ ] Beneficial consequences of primary importance for the environment
- [ ] Other imperative reasons of overriding public interest

Short description of the reason:

#### 5. COMPENSATION MEASURES

Foreseen compensatory measures and timetable: