1. **Basic Information**

1.1. Desiree Number PL01.08.19
1.2. Title: Strengthening Security at the Border
1.3. Sector: Human Resources
1.4. Location:
   Poland, CBC eligible areas in the voivodeships - Zachodniopomorskie, Lubuskie, and Dolnoslaskie situated along the Polish – German border.

2. **Objectives**

2.1. Wider Objectives:
   - Fulfilment by Poland the obligations resulting from Titles IV Treaty on European Commission and VI Treaty on European Union
   - Approximation of border standards with the Schengen requirements included in the Protocol to the Treaty of Amsterdam of October 2, 1997.
   - Achieving compliance with the priorities included in the “Accession Partnership” (AP) and the “National Programme for the Adoption of the Acquis” (NPAA)
   - Fight against crime and improvement of public security.

2.2. Immediate Objective:
   - Strengthening the institutional capacity of the Police and Border Guard.
   - Tightening the bilateral, cross-border co-operation with the partner from EU
   - Bettering the control of the area along the entire Polish western border
   - Improvement of the technical abilities of the Police and Border Guard in the field of logistics, communication and infrastructure

2.3. Reaching compliance with the objectives and priorities stated in “Accession Partnership” and “National Programme for the Adoption of the Acquis”.

   Project complies with the settlements of the “National Programme for the Adoption of the Acquis” in the field of Justice and Home Affairs, chapter 3.7.1, especially 3.7.1.3 concerning adjustment of state border protection system to the EU requirements
   Project complies with the foundations of the “Accession Partnership”, chapters concerning Justice and Home Affairs – strengthening the institutional ability, reinforcement of law enforcement bodies.

2.4. Cross Border impact

   Implementation of the settlements of the governmental agreement on cross-border Police and Border Guard co-operation signed between Poland and Germany on the 5th of April 1995 in Bonn.

   Development of infrastructure - technical and institutional base for the realisation of future cross-border undertakings.

   Continuing the 1997, 1999 and 2000 Phare cross-border co-operation programmes

   Compliance with the co-operation protocol signed between Headquarters of the Polish Police and Border Guard and their German counterparts on 11 January 2001 in Berlin.

   Direct impact on the reduction of cross-border traffic inconveniences and the increase in the sense of security among citizens of Germany and other EU Member States, who visit the border area, or pass it through in transit.

3. **Description:**

3.1. Background and justification:

   Polish Police and Border Guard undertakes plenty of activities adjusting their agencies' operation to the obligatory standards of the EU Member States. Poland's obligations result from Poland's acceptance of the rules defined in “The Pre-accession Pact on organised crime” signed between EU member states and Central and East European countries; Amsterdam Treaty, that obliges Poland to adopt the so-called “Schengen acquis” and to adjust its law to the Schengen legal procedures. Reinforcement of the Police and Border Guards potential, development of Poland's internal security and protecting the borders are issues of legitimate concern in the process of Poland’s accession to EU.
In order to take effective steps aiming at preventing from and combating the crime in the border area, on the 5th of April 1995, the governments of the Republic of Poland and Federal Republic of Germany signed the agreement on cross-border Police and Border Guard co-operation. This particular project strictly relates to the agreement’s settlements, as well as constitutes the continuation of the 1997, 1999 and 2000 Phare CBC Programmes.

3.2. Linked activities:
To date a project to equip the police and border force with the state-of-the-art SW communication system has been implemented under the „Agreement between the Ministry of the Interior of the Republic of Poland and the Federal Ministry of the Interior of the Federal Republic of Germany on equipment aid over 1995 – 1998”. Under the Cross-border co-operation Programme Poland – Germany Phare CBC’96 programme the passport readers were purchased in order to make the border traffic more efficient for the Polish Border Guard. Within the Phare CBC 1997 programme 25 off-road passenger vehicles (Land Rover Defender 100 Storm “OK”) for three provinces situated along western border, have been purchased. The vehicles were officially handed over to the beneficiary Police units on 28th of March 2000. The modernisation of the Training and Linguistic Centres in Zielona Góra and Szczecin has been conducted. Within the Phare CBC 1999 the project “Safety of the western border – equipment purchase for the Police and Border Guard” of 2 MEUR was approved for the radio communications equipment. Within the Phare CBC 2000 programme portable infra-red cameras, cars equipped with technological surveillance devices, off-road cars for the Police and computer teletransmission equipment have been purchased. Moreover, the continuation of The Foreign Languages Regional Laboratory in Szczecin and Training and Linguistic Centre in Zielona Góra projects has been approved.

3.3. Results:
The services and equipment supplied under the project will strengthen Polish institutions and forces responsible for an efficient border management. They will contribute to i.a. greater operating efficiency of the Border Guards and Police combined with their higher safety. This should reduce illegal migrations to Poland, and consequently, to the EU countries. The officers of the Border Guards and Police will be equipped with state-of-the-art technological devices. Those employed in the institutions and forces covered by the project will be much better trained. This will enhance their performance and, in turn, they will render much better services. Advisory services and expert opinions will support the decision-makers. This will also ensure better co-operation with the German services through the more effective exchange of information and the use of compatible equipment.

3.4. Activities:
Project consists of 2 sub-projects:
- The purchase of 4 portable infrared cameras. This will ensure greater efficiency of officers on duty on that leg of the border. The purchase of 2 cars equipped with technological surveillance devices will enable a better control of border regions and increase the detection rate of illegal border crossings, ensuring immediate response on the part of operating force.

- The supply of transmission equipment for the Police forces along the western border. The purchase and installation of the following teletransmission equipment in the local Police stations: base stations (c.a. 59 units), retransmission stations (c.a. 3 units), mobile radio phones (c.a. 460 units), portable radio phones (c.a. 235 units) will effect in putting in motion the extended number of teletransmission directions.

4. Institutional Framework
The project will be supervised by the Ministry of Interior and Administration of the Republic of Poland. The institution responsible for preparing and carrying on the tenders, monitoring and co-ordination of the project is the Implementing Authority for Phare Cross Border Co-operation Programme. The beneficiaries are Province Police Headquarters in Gorzów Wielkopolski, Szczecin, Wrocław and Divisions of Border Guard on the western border supervised by the General Police Headquarters and
Headquarters of Border Guard. Will become owner of the equipment: for sub-project 1: the Border guard; for sub-project two: the Police.

5. Detailed Budget

<table>
<thead>
<tr>
<th>Title of the Sub-project</th>
<th>Phare Investment (I)</th>
<th>National Co-financing</th>
<th>Total Phare (I+IB)</th>
<th>IFI</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sub-project 1:</td>
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<tr>
<td>- Contract 1</td>
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<tr>
<td>- Contract 2</td>
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<td>0.07</td>
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<tr>
<td>Sub-project 2:</td>
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<tr>
<td>- Contract 1*</td>
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<tr>
<td><strong>TOTAL</strong></td>
<td><strong>2.0</strong></td>
<td><strong>2.0</strong></td>
<td><strong>0.7</strong></td>
<td><strong>-</strong></td>
<td><strong>2.7</strong></td>
</tr>
</tbody>
</table>

*Project is to be completed within one tender procedure. The contacts may be signed with 1 to 4 suppliers.

The Polish authorities assure that the public cofinancing is available either through the reserve budget foreseen specifically by the Ministry of Finance for this purpose each year, or directly through the budget of the relevant Ministry.

6. Implementation Arrangements

6.1. Implementing Agency:
Programme Authorising Officer will come from the Ministry of Internal Affairs and Administration to be appointed by the National Aid Co-ordinator after approval of the programme. The implementing unit will be the Implementing Authority for Phare Cross-Border Co-operation Programme.
The Implementing Authority for Phare Cross Border Co-operation Programme
Krucza 36 Street; 00-522 Warsaw
e-mail: Phare@wwwpwp.it.pl

6.2. Non standard aspects:
The General Guidance for the Phare, ISPA and SAPARD will be strictly obeyed.

6.3 Contracts:
Three contracts: 1.08M€, 0.27M€, 1.35M€

7. Implementation Schedule

7.1. Start of tendering/call for proposals
Tender specifications will be ready by the 1st quarter of 2002

7.2. Start of project activity;
The expected date of commencement of the implementation is planned for the 1st quarter of 2002

7.3. Project completion:
The project is to be completed by the 4th quarter of 2003.

8. Equal Opportunity
During the implementation of the project, equal opportunities will be ensured for both women and men. The only criteria applied in the recruitment and evaluation of the staff will be the qualifications and professional experience they possess.

9. Environment
The project will not affect the environment, and the equipment to be purchased will meet EU requirements in the field of environmental protection.

10. Rates of return
The project is a non-commercial undertaking, thus the concept of profit economic indicators doesn’t apply. However, significant indirect financial benefits, such as more efficient Police and Border Guard operation in the border area, are expected to be gained.

11. Investment criteria
11.1. Catalytic effect:
The investments will play a significant role in organising the co-operation of law-enforcement bodies in the fight against cross-border crime.

11.2. Co-financing:
Co-financing shall come from the financial resources of the beneficiaries, to an amount significantly in excess of 25% of the planned Phare funds.

11.3. Additionality:
No additional financial sources have been found. Phare funds shall provide a very important supplement for the budget of the beneficiaries, but does not displace any possible contributions from other parties.

11.4. Project Readiness and Size:
The most of the technical documentation has been already prepared and the rest will be finalised before the project financing agreement is signed. The project complies with minimum project size requirements.

11.5. Sustainability:
The project complies with EU norms and standards and is in line with EU policy acquis in the field of crime fighting and the improvement of the security of citizens. It will not have any adverse effects on the environment, and the Police and Border Guards units shall cover future maintenance and operating costs of the purchased equipment.

11.6. Compliance with state aids provisions
The purchase shall be made in accordance with the state aids provisions of the Europe Agreement

12. Conditionality and sequencing
The detailed project and tendering documentation shall be prepared before the project financing agreement is signed. The project will be co-financed within the purchases made by particular beneficiaries for 2002 and 2003. The tendering documentation will be prepared depending on particular sub-project between 4th quarter of 2001 and the 1st quarter of 2002.

In order to ensure full use of the support provided by this project, in addition to necessary co-financing and proper and effective use of the equipment purchased, the Polish government will ensure that:
- amendments are made to the legislation in particular to the Border Guard Act and Police Act to ensure more effective action of the border guard and police;
- effective measures are taken to ensure that the law enforcement agencies including particularly the police, border guard and customs are co-operating adequately;
- evidence is provided that the EU capital investment already provided are being used to proper effect and are achieving adequate results.
### LOGFRAME PLANNING MATRIX OF THE PROJECT

<table>
<thead>
<tr>
<th>Project number:</th>
<th>Total Budget (MEUR): 2.700</th>
<th>CBC Phare contribution (MEUR): 2.000</th>
</tr>
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<tr>
<td>Wider Objectives</td>
<td>Indicators of Achievement</td>
<td>How, When and By Whom Indicators Will Be Measured</td>
</tr>
<tr>
<td>- fulfilment by Poland the obligations resulting from Titles IV TEC and VI TEU, achieving compliance with the priorities included in the &quot;AP&quot; and the &quot;NPAA&quot;, approximation of border standards with the Schengen requirements, fight against crime and improvement of public security</td>
<td>- reaching EU norms and standard, - the implementation of the priorities within Poland’s foreign and interior policy, - decreased number of crimes and violations, especially in the area along the western border</td>
<td>- EU representatives and European Commission experts’ reports, - Ministry of Internal Affairs and Administration, and Police reports, - statistics</td>
</tr>
<tr>
<td>Immediate Objectives</td>
<td>Indicators of Achievement</td>
<td>How, When and By Whom Indicators Will Be Measured</td>
</tr>
<tr>
<td>- strengthening the institutional capacity of the Police and Border Guard, tightening the bilateral, cross-border co-operation with the partner from EU, bettering the control of the area along the entire Polish western border, improvement of the technical abilities of the Police and Border Guard in the field of logistics, communication and infrastructure</td>
<td>- increased rate of the detection of crimes and violations, - decreasing number of smuggled stolen vehicles and illicit goods, - reduced illegal border crossings, - more intensive Polish -German Police and Border Guard co-operation expressed in the arrangement of joint training and events</td>
<td>- Polish and German Police reports, -statistics, - reports produced by both German and Polish local authorities from western border area</td>
</tr>
<tr>
<td>Outputs</td>
<td>Indicators of Achievement</td>
<td>How, When and By Whom Indicators Will Be Measured</td>
</tr>
<tr>
<td>- police and border guard officers from the western voivodships equipped with the modern and compatible with German partners equipment, the professional knowledge from the partner (the UE member) gained, police officers from Poland trained in modernised training centres,</td>
<td>- the transportation equipment for the Police and Border Guard units operating along western border provided, - modern means of computer communication purchased – new teletransmission directions established, - number Polish officers trained by the partners from EU</td>
<td>- contract documentation, - bills and invoices, - contractors’ reports, - beneficiaries’ reports</td>
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<tr>
<td>Inputs</td>
<td>Means</td>
<td>Costs</td>
</tr>
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</table>
- 4 infrared cameras and 2 cars equipped with technological surveillance devices
- teletransmission equipment

- 3 contracts

EU - 2 MEUR
Polish - 0.7 MEUR
Total - 2.7 MEUR

- all involved in the project focused on precise implementation of the project,
- increase of the equipment costs

Annexes 2-4: Implementation, contracting and disbursement schedules

<table>
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<tr>
<th>(Date of Drafting)</th>
<th>Planning Period</th>
<th>Wrzesien 2001 – Wrzesien 2003</th>
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**Implementation schedule**

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**Contracting schedule**

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**Disbursement schedule**

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**Legenda:**

D = (design of sub-projects)
C = (tendering and contracting)
I = (contract implementation and payment)
Annex 5 – Additional explanation

1. CBC’99 – PL9913.01.01 purchase of 9 base stations, 8 repeater stations, 33 stationary radiotelephones, 50 mobile radiotelephones and 500 portable radiotelephones constitutes 90% of the needs as for radiotelephones and 100% needs as for repeater stations.

Planned purchase of 2 MSU planned within CBC’00 - PL0009.07.01.01 L001 and 2 MSU within CBC’01 will fulfil 14% of the needs in this respect. Planned purchase of 8 portable thermovision cameras within CBC’00 and CBC’01 will fulfil 17% of the needs in this respect.

Above data have been endorsed by the State Border Protection Management.

2. Locations of the equipment.

The equipment purchased under Contract CBC’99 – PL 9913.01.01 will be located in Pomorski OSG, Luzycki OSG and Lubuski OSG.

Pomorski OSG (Regional BG Unit) – Zachodnio-Pomorskie voivodeship.

a) Repeater stations:
   − Osinowo Dolne – gmina Cedynia, powiat Gryfino;
   − Krajnik Dolny – gmina Chojna, powiat Gryfino;
   − Czelin – gmina. Mieszkowice, powiat Gryfino;

b) Stationary radiotelephones:
   − Namyslin – gmina. Boleszkowice, powiat Myslibórz;
   − Czelin – gmina. Mieszkowice, powiat Gryfino;
   − Cedynia – gmina Cedynia, powiat Gryfino;
   − Chojna – gmina Chojna, powiat Gryfino;
   − Gryfino – gmina Gryfino, powiat Gryfino;
   − Kamieniec – gmina Kolbaskowo, powiat Police;
   − Barnislaw – gmina Kolbaskowo, powiat Police;
   − Koscina – gmina Dobra, powiat Police;
   − Stolec – gmina Dobra, powiat Police;

Lubuski OSG (Regional BG Unit) – Lubuskie voivodeship.

a) Repeater stations:
   − Zasieki – gmina Brody, powiat Zary;
   − Swiecko – gmina Gubin, powiat Krosno;

b) Base stations:
   − Krosno – gmina Krosno, powiat Krosno;
   − Krosno – gmina Krosno, powiat Krosno;
   − Swiecko – gmina Gubin, powiat Krosno;

c) Stationary radiotelephones:
   − Sobolice – gmina Przewóz, powiat Zary;
   − Przewóz - gmina Przewóz, powiat Zary;
   − Leknica – gmina Leknica, powiat Zary;
   − Tuplice – gmina Tuplice, powiat Zary;
   − Zasieki – gmina Brody, powiat Zary;
   − Strzeków – gmina Gubin, powiat Krosno Odrzanskie;
   − Polanowice – gmina Gubin, powiat Krosno Odrzanskie;
   − Gubin – gmina Gubin, powiat Krosno Odrzanskie;
   − Zytowan - gmina Gubin, powiat Krosno Odrzanskie;
   − Cybinka – gmina Cybinka, powiat Slubice;
   − Rybocice – gmina Slubice, powiat Slubice;
   − Slubice - gmina Slubice, powiat Slubice;
   − Górzycy - gmina Górzycy, powiat Slubice;
   − Kostrzyn – gmina Kostrzyn, powiat Gorzów Wielkopolski.

Luzycki OSG (Regional BG Unit) – Dolnoslaskie voivodeship.

a) Repeater stations:
   − Wegliniec – gmina Wegliniec, powiat Zgorzelec;
   − Lutogniewice – gmina Bogatynia, powiat Zgorzelec;
b) Base stations:
- Luban – gmina Luban, powiat Luban;
- Luban – gmina Luban, powiat Luban;
- Luban – gmina Luban, powiat Luban;
- Bratków – gmina Bogatynia, powiat Zgorzelec;
- Jedrzychowice – gmina Zgorzelec, powiat Zgorzelec;
- Zgorzelec - gmina Zgorzelec, powiat Zgorzelec;
- Sieniawka - gmina Bogatynia, powiat Zgorzelec;

2) Stationary radiotelephones:
- Bielawa – gmina Pienisk, powiat Zgorzelec;
- Pienisk - gmina Pienisk, powiat Zgorzelec;
- Zgorzelec - gmina Zgorzelec, powiat Zgorzelec;
- Radomierzyce - gmina Zgorzelec, powiat Zgorzelec;
- Porajów - gmina Bogatynia, powiat Zgorzelec;
- Jedrzychowice – gmina Zgorzelec, powiat Zgorzelec;
- Zgorzelec - gmina Zgorzelec, powiat Zgorzelec;
- Sieniawka - gmina Bogatynia, powiat Zgorzelec;
- Sieniawka - gmina Bogatynia, powiat Zgorzelec.

Main purposes of the application of the mentioned above equipment are:
- voice radio-communications coverage for the area of the western border;
- improving operational efficiency of the service;
and in consequence improving operational efficiency of fighting organised crime.

2 MSU purchased under CBC’00 - PL0009.07.01.01 L001 will be located in Pomorski OSG and Lubuski OSG; 2 MSU purchased within CBC’01 will be located in Luzycki OSG and Lubuski OSG, 1 set per each.

Portable cameras purchased within CBC’00 and CBC’01 will be located as follows:
- CBC’00 - 1 set in Pomorski OSG;
  2 sets in Lubuski OSG;
  1 set in Luzycki OSG;
- CBC’01 - 1 set in Pomorski OSG;
  2 sets in Lubuski OSG;
  1 set in Luzycki OSG;

Above mentioned equipment will be used by the Border Guard to fight organised crime on the western border.

3. Relation of the current project to the previous ones.

<table>
<thead>
<tr>
<th>Equipment purchased (or planned to be purchased) within PHARE CBC PL-N in the previous years (before PHARE CBC 2000 budget)</th>
<th>Equipment still to be purchased within PHARE CBC PL-N, including PHARE CBC 2001 (description and value in mln EUR)</th>
<th>Fulfilment of needs (%) after concluding projects of the previous years and those within PHARE CBC PL-N 2001</th>
<th>Polish financial input in the previous years (until 2000r.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Hand-held passport readers and HUSKY portable computer sets were purchased under CBC-96 PL9604.01.02.03. 2. Radio-communications equipment i.e. repeater stations; base stations; stationary, mobile and portable radiotelephones will be purchased within CBC-99 PL9913.01.01.</td>
<td>1. Mobile Surveillance Units and portable thermovision cameras will be purchased within CBC-00 PL0009.07.01.01 L001 (1mln. EUR). 2. Mobile Surveillance Units and portable thermovision cameras will be purchased also within CBC-01 (1mln. EURO).</td>
<td>1. As in point 1 of this material. 1. As in point 1 of this material.</td>
<td>1. CBC 96 – real input: 390,222.32 EUR (encoding modules for classified transmission); 2. CBC 99 – declared input: 335,000 EUR (installing repeater stations and building masts. 3. CBC 2000 – declared input: 350,000 EUR (purchase of computer equipment)</td>
</tr>
</tbody>
</table>