Project No: LE99.04.02

Title of Project: Modernisation and Capacity Building of Food Control at National and Regional Level.

1. Location

Department of Public Health, Ministry of Welfare; Riga, 28 Skolas Str., LV - 1010; contact person: Signe Velina, Deputy Director;

Latvian Food Centre of the Ministry of Welfare; Riga, 38 Kr. Valdemara Str., LV - 1010, contact person: Rasa Andersone, Head of the Department of Information and International Cooperation.


State Veterinary Service; 2, Republikas sq., Riga, LV-1981, Latvia; Contact person: Jazeps Rimeicans, Head of State Veterinary Service

2. Objectives

General Objective

To ensure the circulation of safe food products on the Latvian market as well as free movement of such products between Latvia and EU.

Specific Objectives

- To achieve a high level of food safety, hygiene and quality according to the EU norms and regulations;
- To harmonise Latvian legislation in the area of food safety.
- To improve the efficiency of the Food control and supervision system operating under the Ministry of Welfare and Ministry of Agriculture.
- To provide investments for upgrading the accredited food control laboratories.
- To improve the capacity of the Ministry of Welfare in the areas of food quality and safety control, implementation of food policy in co-operation with the key partners and the communication system dealing with the Ministry of Agriculture.
- To identify imperfections and raise qualification in food safety management and establish a communication system on food safety.
- To provide investment and appropriate technical assistance for support to veterinary services in order to improve capacity of laboratories.
References:

NPAA

Short term priorities
Develop Ministry: administrative capacity IB –14
Veterinary services

Medium term priorities
Elaboration of action plan for improvement of the national food quality control system LA-16
LA - 17; Legislation: To provide society with healthy, qualititative and safe food, promoting its competitiveness and export.
Implement instruments of CAP to stabilise agriculture EA-10; statistical information
Implement programme to improve the competitiveness of cattle breeding industry EA-14
Develop Ministry of Agriculture administrative capacity IB-14

ACCESSION PARTNERSHIP

Short term priorities

Economic reform:
Modernisation of the agriculture sector.

Reinforcement of industrial and administrative capacity:
Reinforcement of the Ministry of Agriculture and the veterinary service administration.
Strengthening of the institutional and administrative capacity: reinforcement of food administration;
Internal Market: alignment with the Acquis in the fields of consumer protection.

Medium term priorities

Agriculture:
… including alignment with the agricultural acquis (including veterinary matters).
Adoption and implementation of the veterinary requirements, upgrading of certain testing and diagnostic facilities.

3. Description

The present project is a continuation of Phare-funded activities in the field of food safety, hygiene and control of the Ministry of Agriculture, Ministry of Welfare and other Latvian institutions involved. The project should be seen as complementary and built on the results and findings of the previous and ongoing projects (s. Annex 5).

The project aims at improving the capacity of institutions under the supervision of Ministry of Welfare and Ministry of Agriculture, which are responsible for the safety and quality assurance of food, according to the Regulations No 221 of the Cabinet of Ministers of the Republic of Latvia “On the distribution of the competencies between ministries for the assurance of state supervision and control of food circulation” (see Annex 7 part 2).

The project consists of technical assistance to the harmonisation of legislation; the improvement of qualification of persons involved in the operations of state supervision and control of food and in the accredited control of food (e.g. food inspectors and laboratory staff), the organisation of seminars, training courses and exchange of experience; of the supply equipment for food inspectors carrying out the express analyses in the food establishments as well as in equipment for food testing laboratories. It will also improve the capacity of the Ministry of Agriculture in respect to efficient food control and supervision system concerning the training and provision of
guidelines and express methods and equipment for institutions of Ministry of Agriculture involved in food control.

The project will also contribute to the improvement of the overall communication system on food safety in particular between the institutions of the Ministry of Welfare and the Ministry of Agriculture.

The capacity of the institutions involved in the project is meant to be built through Twinning. The twinner will be located in the Ministry of Welfare.

The upgrading of laboratories in the framework of this project will give a common value for the improvement of food control and can be used by institutions of both Ministries. Through the improvement of capacity (adequate legislative tools, training, equipment and information flow) of both ministries Latvia’s overall capacity of ensuring the circulation of healthy and safe foodstuffs will be raised covering the whole chain of circulation of food stuffs (as reflected in annex 7).

The project will continue to upgrade the veterinary laboratories by supplying necessary equipment and providing training for Ministerial and laboratory’s personal in management reorganisation and restructuring of laboratories, feed grain quality control, residue control diagnostic and eradication of animal infectious diseases. The project is closely linked with other activities foreseen by the veterinary services. The following changes are foreseen in the veterinary field for which the supply of equipment under the project is very relevant:

1) Year 1999 – 2000. Residue positive identification will begin.
3) Up to year 2003 Feed grain quality and food value control system will be fully implemented.
4) Year 2000-2005. There will be the possibility connect to the Ministry’s of Agriculture domestic animal computer network supervision and identification system and receiving information on animal health condition.
5) Up to Year 2001. Establishment of organised sample gathering and transportation network in order to provide operative transportation.

Component 1: Design of the Control System and Capacity Building for Ministry of Welfare Through Twinning

To combine the experience from the EU with the enhancement of the food safety, hygiene and quality in Latvia, twinning expertise from an EU member-state official is required.

Inputs:

- Strengthening of State control and supervision system:
  - Assistance to the Human Resources Development programme targeting both the food control authorities and the laboratories, including an in-depth assessment of the competences/infrastructures/needs at the beginning of the project.
  - Assistance to the preparation of guidelines on HACCP system implementation according to the groups of foodstuffs (meat and meat products, milk and milk products etc.) and issuing of these guidelines to each regional food control authority.
  - Future development and upgrading of national food control and supervision framework in Latvia in accordance to EU requirements and modern scientific analytical level in risk assessment.
- Harmonisation of Legislation:
  • Support to the harmonisation of Latvian legislation with that of the EU, taking into
    account future developments of the EC directives as well as EU legislation outside the
    scope of the ALL project;
  
  Please note: The ALL (Approximation of Latvian Legislation – Phare) will during 1999
  review already for compliance existing legislation with EU and Commission experts.
  This activity is therefore not included in this project in order to avoid overlapping.
  • Assist in preparation of related seminars as mentioned in Component 2.1

- Design of investment needs for upgrading of accredited food control laboratories:
  • Evaluation of the competence of the accredited food control laboratories (including re-
    accreditation)

- Communication system on food safety:
  • assistance in the assessment of the present communication tools in the institutions
    involved in the project and supervise the creation of the network described in
    component 4

- Capacity-building in Ministry of Welfare
  • Institutional analysis of Ministry of Welfare and their institutions in the area of food
    safety control in order to identify imperfections.
  • Assistance to the arrangement of and training within the Ministry of Welfare and its
    institutions in accordance with the human resource development plan. The personnel
    involved in food quality, hygiene and safety control needs to improve their capacity
    also in the international development.
  • Arrangement of 2 seminars with the provision of adequate training materials on
    nutrition. The participants will be health promotion workers, teachers, producers and
    mass media in order to raise public awareness and knowledge about food quality,
    hygiene and safety.

Expected outputs and results:

• **Strengthened institutional capacity for implementation of food quality policy in Latvia.**
• Guidelines in Latvian on implementation of HACCP system available for food control
  authorities
• Upgrading of human resources competence
• Regular organising of inter-laboratory comparative series and evaluation of the competence
  of accredited food control labs by using of national accreditation system and WECC
  principles and carrying out corrective measures (including re-accreditation of labs).
• A well functioning communication system as well as a register between food safety
  institutions.
Components 2-4 are practical implementation following to the recommendations on the food safety control as reflected in Component 1

Component 2 – Institution Building and supply of equipment for Food Safety, Hygiene and Quality

In order to achieve high level in food safety, hygiene and quality in accordance with the EU norms, it is necessary:

Component 2.1 – Supply of Equipment

• Equipment for food hygiene testing

Institutions carrying out official control of foodstuffs as well as labs working in cooperation with state control institutions should be equipped for rapid food hygiene testing and other express methods for microbiological and toxicological risk assessment.

• Equipment for food control laboratories:

As a part of the upgrading of the accredited food control laboratories there will be a need for supply of equipment to the 10 regional labs, to 3 different level (A, B, C) food testing labs and the certification institutions. An inventory of the existing equipment and an assessment of the needed supply will be made during the final preparation for the project (see Annex 8, Annex 9 part 1, Annex 9 Part 2, Annex) and co-ordinated with the Ministry of Agriculture (State Veterinary Service) and with ongoing “Mega Pesca” Food Quality Project in the framework of Phare Programme and technical out-fit in regional labs.

Expected outputs and results:

• The equipment of the institutions involved in the project with express methods and equipment for approbation will be available as well as implementation of these express methods of compliance assessment. (Equipment as: Rapid hygiene - Microbial monitoring systems and other instruments for temperature measurement, extra out-fit like batteries, gloves etc.).

• 10 regional, 3 different level (A, B, C) food testing laboratories and certification institutions will be equipped for food analytical control (see Annex 9 Part 1, 2).

Component 2.2 - Training

State control and supervision system

To improve the state control and supervision system through training and exchange of experience, following activities are necessary:

Inputs:

• Training:

In consistency with the human resource development plan prepared by the twinning expert the following activities are planned:

• 2 training-sessions (one every year) each of 2-3 days in the field of food control. The approximately 60-80 participants (10 persons from State Veterinary Service) will come from the food control authorities covering the regions. (6 local experts and 6 short-term experts for each seminar).

• Exchange of experience with EU countries between the two training-sessions mentioned
above. One-week training tour to an EU member-state institution with the focus on practical work (approximately 20 persons). A visit of 10 food inspectors from EU to Latvia for one week. The twinning expert will make follow-up and links to the other training activities.

- One 1-2 day seminar every year covering the newest technologies and updated methods. The participants will be 10 persons from chemical labs and 10 microbiologists. The involvement of 3 local and 3 short-term experts is required for each seminar.
- One 3-days work-shop to follow-up on the above mentioned seminar covering the same technologies and 10 participants from chemical labs, 10 microbiologists. The involvement of 6 local experts is required.

**Study trip:**
Exchange of experience with EU member-states about the work with the new technologies, new laboratory equipment, etc. Participants will be 20 laboratory experts and 2 representatives from 10 regions.

**Expected outputs and results**

- Trained personnel from food control authorities covering all regions of Latvia
- Trained personnel of institutions carrying out accredited food control procedures, organising and participating in the seminars, workshops
- Organised the exchange of experience with EU co-operation partners in the work with the new technologies, new laboratory equipment, etc. (20 laboratory experts - 2 representatives from 10 regions)

To carry out activities related to harmonisation of legislative acts in accordance with EU requirements in the sphere of food safety and to update current legislative acts in accordance with the existing EU legislation (see Annex 7 Part 1). This includes:

**Inputs:**

- **Translations:**
  Latvian – English translation of existing Normative acts and Drafts of Normative acts of the Republic of Latvia and guidelines in the area of food safety.

- **Seminars:**
  5 2-days seminars covering the implementation of already harmonised directives and those harmonised in 1999 and 2000. Participants will be food manufacturers, food importers and exporters etc., laboratory staff, certification and inspection bodies as well as the state control and supervision of food (food inspectors) and other institutions. These will be arranged with assistance from the twinning expert mentioned in component 1.

  - **HACCP national evaluation system:** 100 participants, 3 local and 3 foreign experts.
  - **Contamination monitoring systems:** 100 participants, 3 local and 3 foreign experts.
  - **Communication systems:** 150 participants, 6 local and 5 foreign experts.
  - **Registers of food enterprises and “New legislation”:** 200 participants, 5 local and 3 foreign experts.
  - **“Novel food”, Genetically Modified food and “Food born” diseases:** 100 participants, 3 local and 3 foreign experts.

**Expected outputs and results**

- existing Normative acts and Drafts of Normative acts of the Republic of Latvia in the area of food safety are translated (Latvian - English);
• Organised 5 seminars and educational materials produced for corresponding persons in order to help in implementation of legislation and other above mentioned issues;

Component 3 – Veterinary service

• Equipment:

At present laboratories have very limited equipment provision to reach the standards in their activities as required in European Union. The supply of equipment will increase the quality of tests in laboratories as well as their capacity to apply new techniques. The management training, what is closely related to the supply of the equipment, is complimentary to the understanding and assessment of needs required.

The Latvian side will cover the foreseen training courses for the component 3 and equipment co-financing

The list of equipment shown in Annex 9 part 4 is provisional. The final list and technical specifications will be elaborated in coordination with the ongoing “Mega Pesca” Food Quality Phare Project and the technical out-fit in regional labs.

Expected outputs and results

• Protection of consumers is raised.
• Improvement capacity and test quality in areas of the In feed grain, mixed fodder quality, residue control and diagnostic and eradication of animal infectious diseases
• Modernisation of laboratory equipment and diagnostic methods. Compatibility of analytical methods according EU requirements

Component 4: Implementation of the Communication system

In order to improve the capacity of the Ministry of Welfare in food safety and quality control, it is necessary to establish a communication-system in the area of food safety through the creation of a database, a network and the creation of a register.

Inputs:

Creation of the database and network
• supply of computer equipment (software and hardware)

Data Base
• Elaboration of an inventory of the present data bases within the institutions involved in food control: Public Health Department of the Ministry of Welfare, Latvian Food Centre, State Sanitary Inspection, National Environmental Heath Centre, Institutions of conformity assessment, State Veterinary Service, State Border Inspection of the Ministry of Agriculture, Consumer Protection Centre of the Ministry of Economics.
• Creation of a register to monitor food safety information present already in the Databases.

Network
• A common network (software as well as hardware) with access to the necessary databases in order to ensure the exchange of information on situation in the field of:
  - supervision of food quality (including nutrition parameters) and safety (monitoring of food contamination, participation in the international network of monitoring the infectious diseases, etc.)
- general registering of all food processing enterprise according to control body in order to identify gaps (i.e. enterprise which are not control) and overlaps (enterprises which are check by more than of control body).

The network will be the communication system between local as well as foreign institutions. The Latvian Food Centre will operate as the central institution in this respect.

The involvement of local experts (at least one representative from each institution involved in the project) and the twinning expert as described in component 1 is foreseen.

**Expected outputs and results**
- Established common data network (software as well as hardware), communication system (the rapid information exchange system) for the involved institutions.
- Established Register of food enterprises;
- Established monitoring system of food contamination, infectious diseases and food quality (nutrition) data, etc.
- Decrease of the “food born” diseases (indirect valuation of result) may appear after the
4. Institutional Framework

**FOOD CONTROL AT NATIONAL AND REGIONAL LEVEL IN LATVIA:**

**FIGURE**

- Parliament (Saeima)
- Cabinet of Ministers
- Ministry of Economy
- Ministry of Finance
- Ministry of Welfare

**Ministry of Agriculture**
- Department of Public Health
- State Sanitary Border Inspection
- State Veterinary Service
- Veterinary Inspection Meat, Dairy, Fish
- State Veterinary Medical Diagnostic Center
- Regional Veterinary Services

**Food Council**
- Consumer Protection Center*
- Latvian Food Center
- Conformity Assessment Bodies (LATSERT, BALTSERT etc.)

**Ministry of Economy**

**Ministry of Finance**
- State Sanitary Inspection

**Ministry of Welfare**
- Department of Public Health
- National Environmental Health Center
- Regional Sanitary Inspections
- Regional Environmental Health Centers

* Involved in the food control on consumer complaints

- institutions in project involved

*9 March 99*
In order to ensure acquis-transposition in the area of food safety and implement the relevant priorities defined in the "Accession Partnership" strategy; it is necessary to strengthen adequate administrative structures, which have been created by the Latvian government. In line with that the Ministry of Welfare has to take the necessary responsibility for EU matters and ensure good management, technical and professional competence in the area of food safety. It also has to take central co-ordination functions.

In the veterinary area progress has been made in adopting and implementing legislation. Regulations on veterinary control of vehicles and loads as customs checkpoints and rules on border sanitary inspections have been passed. The State Veterinary Service has been established under the authority of the Ministry of Agriculture, creating a coherent institutional framework for the implementation of the veterinary legislation. The Sanitary Border Inspection Service established in 1997 carries out veterinary, phytosanitary and sanitary hygiene controls at the state border.

According to the “Regulations on the distribution of the competencies between ministries for the assurance of state supervision and control of food circulation” No 221 accepted in the Cabinet of Ministers on 16 of June 1998 (see Annex 7), the State supervision and control of food circulation in internal market is ensured by the state supervision and controlling institutions under the subordination of the Ministry of Agriculture and the Ministry of Welfare and by authorised competent institutions as provided in normative acts.

The Latvian Food Council is a consultative institution, which elaborates the state surveillance policy of food circulation and co-ordinates its realisation. The Food Council consists of representatives of the Ministry of Economy, Ministry of Welfare, Ministry of Agriculture, Ministry of Finance, Ministry of Environmental Protection and Regional Development, the Latvian Certification Centre, the National Department of Fisheries of the Ministry of Agriculture, the National Veterinary Department, and the Technical Committee of Standardisation, and the Director of the Latvian Food Centre. Authorised representatives of organisations for the protection of consumer interests, associations and federations of producers involved in food circulation, and other organisations, and science and educational institutions participate in the work of the Food Council in an advisory capacity (according to Statement of the Food Council accepted in the Cabinet of Ministers on 7 November 1995 and “Law on Supervision of Food Circulation” of 6th of March 1998).

The Latvian Food Centre is the executive institution of the Food Council and a co-ordinator of state supervision and control of food circulation (according to the “Law on Supervision of Food Circulation” of 6th of March 1998 and according to the Statement of the Latvian Food Centre, accepted in the Cabinet of Ministers on 7 November 1995).

It is not foreseen to establish new institutions in the framework of this project.
5. **Budget (1999-2000) in MEUR**

<table>
<thead>
<tr>
<th></th>
<th>Investment</th>
<th>Institution building</th>
<th>Total Phare (I+IB)</th>
<th>Recipient*</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Twinning:</td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>1.1 Twinning</td>
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<td>0.25</td>
<td>0.25</td>
<td>0.02</td>
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<td>2 Institution building and equipment for food safety, hygiene and quality:</td>
<td>0.85</td>
<td>0.29</td>
<td>1.14</td>
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<td>1.64</td>
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<td>2.1. Equipment</td>
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<td>0.85</td>
<td>0.37</td>
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<td>2.2. Training</td>
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<td>0.29</td>
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<td>3. State Veterinary Service</td>
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</tr>
<tr>
<td>Equipment</td>
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<td></td>
<td>1.00</td>
<td>0.25</td>
<td>1.25</td>
</tr>
<tr>
<td>4. Implementation of Communication system</td>
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<td>0.11</td>
<td>0.057</td>
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<td>TOTAL</td>
<td>1.96</td>
<td>0.54</td>
<td>2.50</td>
<td>0.827</td>
<td>3.327</td>
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</table>

* Budget of institutions involved in the project: National Environmental Health Centre (248 000 EUR); State Sanitary Inspection (120 000 EUR); LATSERT (121 000 EUR); Latvian Food Centre and Balsert (40 000 EUR), Public Health Department of the Ministry of Welfare (6 000 EUR); institutions of Ministry of Agriculture in total 272 000 EUR

6. **Implementation Arrangements**

**Twinning**
The EU Member State administrations seconding the PAAs and short-term experts will continue to pay the salaries of these civil servants. This will be arranged in a Framework Agreement between the European Commission and the Member State.

**Technical implementations**
This will be the responsibility of Ministry of Welfare, Ministry of Agriculture and Latvian Food Centre. The steering committee will be chaired by the Ministry of Welfare and Ministry of Agriculture, and will work on a consensus basis with equal rights. It will be composed of representatives from all the institutions involved in the project.

**Contractual and Financial Implementation**:
The component 1 will be implemented through twinning, component 2-4 by the CFCU, PAO – Valentina Andrejeva, State Secretary of Ministry of Finance, subject to the EC Delegation’s endorsement.
7. Implementation Schedule

The project is in the planning stage. The expected time frame and implementation schedule after the confirmation, specification and assignment of financing of the project is planned to be the following:

- Start of tendering: **Quarter I 1999**
- Start of project activity: **Quarter III 1999**
- Completion: **31 December 2000**

9. Equal Opportunity

The main criteria in Tender process for the staff evaluation are professional qualification and experience in similar assignments, but not their sex or age. There is equal opportunity for both men and women.

10. Investment Criteria

*Catalytic Effect:* The project will assist in the implementation of *acquis* and free movement of goods.

*Co-financing:* Co-financing will be provided from the Institutions involved in the project

*Additionality:* Phare intervention will not displace other financies from the private sector or IFIs.

*Project Readiness and Size:* A legislative basis has been elaborated to ensure a successful branch development as well as Cabinet of Ministers Regulations has been passed in respect of division of responsibilities.

*Sustainability:* The implementation will be completed by December 2000.

*Competition Criteria:* Contractors will be selected according to EU Phare and DIS procedures.

11. Conditionally and Sequencing

- Adequate staffing in the recipient institutions has to be in place for implementation and monitoring of project;
- The project components must be closely co-ordinated with other programs and projects funded by the budget, or bilateral sources.
- Co-financing via national budget.
# LOGFRAME PLANNING MATRIX FOR

## Modernisation and Capacity Building of Food Control at National and Regional Level.

**Programme name:**

**and number:**

**Date of drafting:**

**Contracting period expires:**

**Disbursement period expires:**

**Project Number LE 99.04.02**

**Total Budget:** 3,307 MEUR

**Phare contribution:** 2,500 MEUR

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<thead>
<tr>
<th>Wider Objective</th>
<th>Indicators of Achievement*</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
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</thead>
<tbody>
<tr>
<td>To ensure healthy and safe foodstuffs in Latvian market as well as free movement of such products between Latvia and EU.</td>
<td>Increase of export of safe, healthy and qualitative food to EU</td>
<td>Annual Report on Foreign Trade Turnover</td>
<td>Change in the structure and functions of the institutions involved; Outflow of employees from the system because of the low salaries;</td>
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<tr>
<td>Decrease of “food born” diseases</td>
<td>Decrease of “food born” diseases</td>
<td>Quarterly Bulletin on external trade of Latvia</td>
<td></td>
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<tr>
<td>Improved institutional capacity of MoA and SVS</td>
<td>Annual Report on Foreign Trade Turnover</td>
<td>Monthly Reports on the Situation of “Food Born” Diseases</td>
<td></td>
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<table>
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<th>Immediate Objectives</th>
<th>Indicators of Achievement*</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
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</thead>
<tbody>
<tr>
<td>To achieve high level in food quality, hygiene and safety in accordance with the EU requirements; To improve the capacity of the Ministry of Welfare to ensure the food quality and it’s safety; Provide assistance for support of veterinary services.</td>
<td>Recognition of trading partners concerning the compliance of Latvian food products with the EU requirements</td>
<td>Department of the Public Health</td>
<td>Inadequate financial means from the state budget;</td>
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<tr>
<td>The number of “food-born” diseases decrease</td>
<td>The number of “food-born” diseases decrease</td>
<td>(Monthly Reports on the Situation of “Food Born” Diseases)</td>
<td></td>
</tr>
<tr>
<td>Improved institutional capacity of veterinary services</td>
<td>Annual Report on Foreign Trade Turnover</td>
<td>Harmonised the legislative acts.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Outputs</th>
<th>Indicators of Achievement*</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
</tr>
</thead>
<tbody>
<tr>
<td>Harmonised legislative acts.</td>
<td>EU starts negotiations with Latvia</td>
<td>Report of EU experts</td>
<td>Change in the structure and functions of the institutions involved;</td>
</tr>
<tr>
<td>Developed and improved conformity assessment system.</td>
<td>Free movement of food products</td>
<td>Official statistics</td>
<td>Inadequate training of personnel;</td>
</tr>
<tr>
<td>Established effective and reliable food control system</td>
<td>The number of “food-born” diseases decrease</td>
<td>Official publications</td>
<td>Outflow of employees from the system because of the low salaries</td>
</tr>
<tr>
<td>Upgraded labs in accordance with action plan</td>
<td>Equipment installed</td>
<td>Established effective and reliable food control system</td>
<td></td>
</tr>
<tr>
<td>Increased number of analysis and inspections made</td>
<td></td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Inputs</th>
<th>Indicators of Achievement*</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
</tr>
</thead>
<tbody>
<tr>
<td>Updating of current legislative acts</td>
<td>Harmonised the legislative acts.</td>
<td>- Latvian Food Centre,</td>
<td>Change in the structure and functions of the institutions involved;</td>
</tr>
<tr>
<td>Provision of veterinary and laboratory equipment</td>
<td>Trained the personnel of state supervision institutions in the field of food control</td>
<td>- State Sanitary Inspection,</td>
<td>Inadequate training of personnel;</td>
</tr>
<tr>
<td>To train the personnel of state supervision institutions in the field of food control</td>
<td>Improved the skills of the personnel in the sphere of provision of food quality and safety.</td>
<td>- National Environmental Health Centre</td>
<td>Outflow of employees from the system because of the low salaries</td>
</tr>
<tr>
<td>To create the common network with access to the necessary databases.</td>
<td>Created the common network with access to the necessary databases</td>
<td>- State Veterinary Service</td>
<td></td>
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</tbody>
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**Annex 1**
Annex 2

Detailed Cost Breakdown (MEUR)
Food Control – LE 99.04.02

<table>
<thead>
<tr>
<th>Component</th>
<th>1999 / 2000</th>
<th>Total (MEUR)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Budget</td>
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<td>Institution Building</td>
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<td>0.540</td>
</tr>
<tr>
<td>A. TA</td>
<td>0.507</td>
<td></td>
</tr>
<tr>
<td>B. Twinning</td>
<td>0.250</td>
<td></td>
</tr>
<tr>
<td>C. Other</td>
<td>0.1</td>
<td>0.290</td>
</tr>
<tr>
<td>Investment</td>
<td>0.200</td>
<td>1.960</td>
</tr>
<tr>
<td>A. Studies</td>
<td></td>
<td></td>
</tr>
<tr>
<td>B. Financial</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Support</td>
<td></td>
<td></td>
</tr>
<tr>
<td>C. Equipment</td>
<td>0.200</td>
<td>1.960</td>
</tr>
<tr>
<td>D. Other</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total (MEUR)</td>
<td>0.807</td>
<td>2.500</td>
</tr>
</tbody>
</table>
## IMPLEMENTATION SCHEDULE

**Date of drafting:** January 1999

### TITLE OF PROJECT

*Modernisation and Capacity Building of Food Control at National and Regional Level.*

**LE 99.04.02**

<table>
<thead>
<tr>
<th>Title</th>
<th>1999</th>
<th>2000</th>
<th>2001</th>
</tr>
</thead>
<tbody>
<tr>
<td>Services contract</td>
<td>D</td>
<td>D</td>
<td>CI</td>
</tr>
<tr>
<td>Supply contract</td>
<td>D</td>
<td>D</td>
<td>CI</td>
</tr>
<tr>
<td>Twinning</td>
<td>D</td>
<td>D</td>
<td>CI</td>
</tr>
<tr>
<td><strong>Total Programme</strong></td>
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</tr>
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</table>

Legend: D: design of sub-projects, C: tendering and contracting, I: contract implementation and payment
<table>
<thead>
<tr>
<th>Title</th>
<th>Commitment Schedule (Quarters)</th>
<th>Cost Estimate</th>
</tr>
</thead>
</table>
| **Modernisation and Capacity Building of Food Control at National and Regional Level**
**LE 99.04.02**     |                               |               |
| **PLANNED**        |                               |               |
| **1999**           | I  | II | III | IV | I  | II | III | IV | I  |
| Services contract | 0,290 MEUR                    | 0,290 MEUR    |
| Supply contract    | 0,960 MEUR                     | 1,000 MEUR    |
| Twinning           | 0,250 MEUR                     | 0,250 MEUR    |
| **Total Programme:** |                              | 2,500 MEUR    |

Date of drafting: January 1999
## DISBURSEMENT (PAYMENT) SCHEDULE

<table>
<thead>
<tr>
<th>Title</th>
<th>Date of drafting</th>
<th>January 1999</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>TITLE OF PROJECT</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Modernisation and Capacity Building of Food Control at National and Regional Level</td>
<td></td>
<td></td>
</tr>
<tr>
<td>LE 99.04.02</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Disbursement Schedule (Quarters)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>1999</td>
<td>2000</td>
</tr>
<tr>
<td></td>
<td>I</td>
<td>II</td>
</tr>
<tr>
<td>Services contract</td>
<td>0.075 MEUR</td>
<td>0.151 MEUR</td>
</tr>
<tr>
<td>Supply contract</td>
<td>0.525 MEUR</td>
<td>1.150 MEUR</td>
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<tr>
<td>Twinning</td>
<td>0.062 MEUR</td>
<td>0.125 MEUR</td>
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<tr>
<td>Total Programme</td>
<td>0.662 MEUR</td>
<td>1.426 MEUR</td>
</tr>
</tbody>
</table>

**Cost Estimate**

| Services contract        | 0.290 MEUR       |
| Supply contract          | 1.960 MEUR       |
| Twinning                 | 0.250 MEUR       |
| Total Programme          | 2.500 MEUR       |
ANNEX 5  Relation of project with Previous Phare activities and with ongoing projects financed from other sources (national, bilateral or multilateral funding)

Food Control – LE 99.04.02

<table>
<thead>
<tr>
<th>Budget</th>
<th>Contract number</th>
<th>Description</th>
<th>Implementation Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>EU Phare</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>0.109 MEUR</td>
<td>97-5422.00</td>
<td>Pilot project to create a border inspection system (veterinary) inline with EU standards</td>
<td>Ongoing</td>
</tr>
<tr>
<td>0.120 MEUR</td>
<td>97-5388.00</td>
<td>Pilot project to support an animal identification system in line with EU standards</td>
<td>Ongoing</td>
</tr>
<tr>
<td>0.240 MEUR</td>
<td></td>
<td>Support to veterinary and phytosanitary services</td>
<td>TOR’s not yet agreed</td>
</tr>
</tbody>
</table>

Unfortunately, Ministry of Welfare until now has not received any PHARE money in relation to food quality control improvement and strengthening of the Ministry of Welfare capacity. There was planned money from PHARE 1996 and 1997 money for modernisation of Environmental health services which would include modernisation of food control system, but this money was allocated for occupational health and safety.

There has also been allocated some PHARE money for the Ministry of Economy and Ministry of Agriculture for issues related to food control, but the Ministry of Welfare who has to take the necessary responsibility for EU matters and ensure high management, technical and professional competence in the area of food safety has not received any assistance until now.

1. Food quality and control improvement

Assistance to Support Food Quality Control Systems at National and Sectoral Level

Recipient: MoA

Budget: EUR 1,763,112 (LE 9604.02.01 + LE 9602.02.01)


Overall Objective: To raise the quality of agricultural raw materials and processed food in line with market requirements, and to reach agreed quality levels which will permit certification, with a view to increasing overall health standards and improving Latvian producers’ ability to compete locally and abroad.

2. The ALL project will provide support on the transposition of priority legislation included the National Project for Integration in EU.
<table>
<thead>
<tr>
<th>Bilateral</th>
</tr>
</thead>
<tbody>
<tr>
<td>2,110,000 DKK</td>
</tr>
<tr>
<td>780,000 DKK</td>
</tr>
</tbody>
</table>

A. Food quality and control improvement

2. Assistance to the Ministries of Economy, Agriculture and Welfare: Training for Health Inspectors (Danish bi-lateral)
Annex 6

Reference to feasibility/pre-feasibility studies

Food control – LE 99.04.02

1. Feed grain and mixed fodder quality control in accordance with EC requirements. The project is worked out in co-operation with WIBA – Consult (Denmark). Fulfilling of this project is included in this programme.

2. Residue control programme. State Veterinary Medicine Diagnostic Centre (SVMDC) is responsible for implementation of the plan for monitoring residues of pharmacological substances and environmental contaminants in live animals and animal products.

The plan is a part of residue control system, which prevents illegal administration of prohibited substances and abusive administration of approved substances on stock farms and prevents the presence of residues in food. The checks provided for this programme ensure food safety according ES requirements and give possibility for food export.

For carrying out the annual residue control plan EUR 34500 is assigned from State budget. SVMDC need additional finance to provide equipment for testing and performing positive identification of all required and relevant substances and to perform validation of analytical methods.

3. Reorganisation and modernisation of State veterinary laboratories. As a result the 6 laboratories were designed from 26 regional laboratories. 6 laboratories have been accredited in Latvian National Accreditation Committee, according with LVS EN 45000 standards. Food control laboratory, that is a part of SVMDC has task as national reference laboratory in control of food products of animal origin, including control of milk and milk products in accordance with Directive 92/46 EEC. The project for future development of laboratory was worked out in 1997, but it was not performed because of deficiency of financial resources.

4. A project for diagnosing and eradication of animal infectious disease have been worked out. Equipment for initial developing a diagnostic laboratory within framework of PHARE programme is received. To analyse various biosubstrates a modern qualitative equipment with broad spectrum indices is necessary.