STANDARD SUMMARY PROJECT FICHE
Project No. HU0005-03

1. Basic Information
1.1 Désirée Number:
1.2 Title: Schengen Compatible Border Management
1.3 Sector: Justice and Home Affairs
1.4 Location: Hungary, Budapest and offices of participating government agencies in the border regions of Hungary

2. Objectives
2.1 Wider Objective(s)
The wider objective of the project is the effective administration of the Acquis in the fields of justice and home affairs.

2.2 Immediate Objective:
The project has three immediate objective as follows:
• Improved Green Border surveillance
• Safe transport of patrol units to and of the illegal migrants from points of capture
• Improved document control, in particular at the future external borders.

2.3 Accession Partnership and NPAA priority
The project is in line with the AP priorities concerning border management. Section 3.1 of the AP specifically refers to the need to up-grade border posts and ‘green border control’; improve data and telecommunication infrastructure to enable full participation in the Schengen Information System.

The project is also reflecting important NPAA priorities. They are stated in general terms in the NPAA chapter 7 on Co-operation in the field of Justice and Home Affairs, and, more specifically, in its section 7.1 on Strengthening of Border Control, Visa Policy. Points d. - e.1.-5., and 8.-9.

2.4 Contribution to National Development Plan - Not applicable.

2.5 Cross Border Impact - Not applicable.

3. Description
3.1. Background and Justification
Since 1993, Hungary is implementing a border management development plan that is based on a long-term strategy. The management of present border crossing points for persons and goods has been systematically improved. With a view to the future, structures and operations are being put in place that meet the management requirements at the future external borders of European Union.

A main element in this modernisation work is the professional upgrading and re-equipping of the Hungarian Border Guard. By law, the Border Guard is responsible for green border control and also for certain crime detection and investigation tasks as part of the fight against
organised crime. For its tasks, operational mobility and state-of-the-art detection methods are of particular importance.

The project will also help carrying out the recommendations of two important expert missions, both of which were Commission-funded. The recommendations are contained in:

- The *Mission Report on the Identification of Projects in the Field of Justice and Home Affairs to be Implemented under the National Phare Program for Hungary (23-27 June 1997)*, and
- The *Feasibility Study on Information Technology and equipment needs of law enforcement agencies in connection with accession to the EU* completed in September 1998.

With the supplies foreseen under the present project an important stage of the Border Guard investment programme will be completed. Modern equipment for green border management and control will be at the disposal of the Border Guard. Subsequent upgrading stages will be financed from Hungarian national sources and to a smaller part from bilateral aid funds.

### 3.2 Linked activities:

By far the largest share of the modernisation drive in the field of justice and home affairs has been funded by the Hungarian national budget. Yet the modernisation effort incorporates also a number of Phare funded operations. Among them are five twinning arrangements that involve the Ministry of Interior and its subordinate agencies. The 1997 and 1998 Phare Programmes funded two each and Phare 1999 funds one. The twinning has covered – or is covering - aspects of border management, training of law enforcement officials, refugee affairs, fight against organised crime, and asylum matters. Supplies of modern data processing equipment and other supplies have supplemented - and are supplementing - the training and advice provided by twinning experts.

The projects directed at the Ministry of Interior reinforce several other Phare projects in the area of justice and home affairs. In addition to Phare, a number of bilateral and multilateral agencies are assisting the modernisation of the Hungarian Police and the Border Guard. Substantial equipment support has recently been received from the German Government.

In some cases successive Phare interventions cover similar types of equipment. Justification for this is provided by the fact that investment financing had to be distributed over a number of budget years both on the Hungarian and the Phare sides. Similar projects from different years focus on border sections and operational units.

Finally, the upgrading of the Police and the Border Guard is also related to the ongoing upgrading of other law enforcement agencies, most notably the Hungarian Customs and Finance Guard. The customs service has been a recipient of Phare support since 1991 the bulk of which concerned the reconstruction of major border crossing points. Upgrading the customs border posts is closely linked to the various reforms for a better border management and especially the reforms needed for Schengen compatibility.

### 3.3 Results:

- GPS mobile reconnaissance with satellite positioning and telecommunication system, and thermal camera system installed and operational
- Vehicles for patrol units in place.
• Border Guard control equipment delivered and operational
• Operator training completed by suppliers.

3.4 Activities:
All technical preparations for the project have been completed, and the detailed equipment list is ready. The Ministry of Interior proposes to acquire the Phare-funded equipment in one tendering and contracting operation with several lots. Operator training will have to be supplied by the vendors of the equipment. In line with the funding preferences expressed by the Commission, the Ministry will fund the required vehicles out of the local co-finance contribution.

4. Institutional Framework
The Ministry of Interior will be responsible for the technical implementation of the project as Employer. It will ensure the full co-ordination with other Ministries and its Agencies. Specialists of the Ministry of Interior and the Border Guard have prepared the equipment list presented in Annex 4. They will also co-ordinate and supervise the implementation of the project.

The Engineer for the project will be appointed after tendering. Owner will be the Hungarian State. Trustee of the property will be the Ministry of Interior and its Agencies.

5. Detailed Budget (Million EUR)
The local co-finance contribution is earmarked in the long-term equipment plan of the Ministry of Interior. The certainty of the co-financing has been confirmed by the leadership of the Ministry and by the Ministry of Finance.

<table>
<thead>
<tr>
<th>Component</th>
<th>Investment</th>
<th>Institution Building</th>
<th>Total Phare (=I+IB)</th>
<th>Recipient</th>
<th>IFI</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>GPS and Thermal Camera System, Transport Equipment, Control Equipment</td>
<td>5.26</td>
<td>0</td>
<td>5.26</td>
<td>5.0</td>
<td>0</td>
<td>10.26</td>
</tr>
<tr>
<td>Total:</td>
<td>5.26</td>
<td>0</td>
<td>5.26</td>
<td>5.0</td>
<td>0</td>
<td>10.26</td>
</tr>
</tbody>
</table>

6. Implementation Arrangements
6.1 Implementing Agency

PAO: Judit RÓZSA, Head of the CFCU, Ministry of Finance
Address: József nádor tér 2-4. 1051 Budapest
Telephone: (36-1) 327-2520
Fax: (36-1) 327-5972
E-mail: jrozsa.cfcu@sdi.hu

SPO: Dr. Krisztina Berta Director General, EU Integration Office
6.2 Twinning
Not applicable.

6.3 Non-standard aspects
The DIS Manual will be strictly followed.

6.4 Contracts
One supply contract for the Phare-funded equipment with a value of 5.26 Million Euro. Vehicles funded exclusively from the national co-financing contribution will be purchased in line with the Hungarian Public Procurement Procedures.

7. Implementation Schedule

<table>
<thead>
<tr>
<th>Component</th>
<th>Start of tendering</th>
<th>Start of project activity</th>
<th>Project completion</th>
</tr>
</thead>
</table>

8. Equal Opportunity
Both the Ministry of Interior and the Hungarian Border Guard are equal opportunity employers.

9. Environment
The project has no measurable impact on the environment.

10. Rates of Return - Not applicable

11. Investment Criteria

11.1 Catalytic effect:
The project will finance activities that will help putting in place a Schengen compatible border management. Without Phare support, they could only take place well beyond Accession.

11.2 Cofinancing:
Hungarian government institutions will contribute about 50 percent of the project’s total costs.

11.3 Additionality:
No other financiers will be displaced by the Phare intervention.

11.4 Project readiness and size:
The necessary strategic studies have been completed with the active participation of Commission experts (NPAA). Preparation for Phare tendering and contracting can commence immediately.
11.5 **Sustainability:** Relevant government policies ensure sustainability. All beneficiary institutions are in a position to operate the project and the procured equipment effectively in the long run. Funds for the operation will be provided by the central budget.

11.6 **Compliance with state aids provisions:** The investment will respect the state aids provisions of the Europe Agreement.

11.7 **Contribution to National Development Plan:** Not applicable

12. **Conditionality and sequencing**

   Phare support will be conditional upon the implementation of the twinning project HU97 JH 01 on border management and upon the provision of co-financing from Hungarian sources.

**ANNEXES TO PROJECT FICHE**

1. Logical framework matrix in standard format
2. Detailed implementation chart
3. Contracting and disbursement schedule
4. Reference to feasibility /pre-feasibility studies
5. List of relevant Laws and Regulations
**LOGFRAME PLANNING MATRIX FOR PROJECT**

<table>
<thead>
<tr>
<th>Programme Number: HU0005-03</th>
<th>Contracting period expires: 09/2002</th>
<th>Disbursement period expires: 09/2003</th>
</tr>
</thead>
<tbody>
<tr>
<td>Project Name: Schengen Compatible Border Management</td>
<td>Total budget: 10.26 million EUR</td>
<td>Phare contribution: 5.26 million EUR</td>
</tr>
</tbody>
</table>

**Wider Objectives:**
Effective administration of the *Acquis* in the fields of justice and home affairs

**Indicators of Achievement:**
Improving the co-operation with Law Enforcement institutions on the field of border management system.

**How, When and By Whom Indicators Will Be Measured:**
Government evaluations on the Accession process, Commission Regular Reports

**Assumptions and Risks:**
- Continued commitment to achieving the justice and home affairs Acquis
- Appropriate funding of investment and operations of justice and home affairs institutions
- Smooth co-operation of all concerned law enforcement agencies.

**Immediate Objectives:**
- Improved *Green Border* surveillance
- Safe transport of patrol units to and of the illegal migrants from points of capture
- Improved document control, in particular at the future external borders.

**Outputs of Project:**
- GPS mobile reconnaissance with satellite positioning and telecommunication system, and thermal camera system installed and operational
- Vehicles for patrol units in place.
- Border Guard control equipment delivered and operational
- Operator training completed by suppliers.

**Indicators of Achievement:**
- growing rate of detection and prevention and of illegal activities at Hungary’s border.
- All equipment procured and installed in time and at the right quality, as planned.
- Reports of the Border Guard, National Police and Ministry of Interior,
- Reports of the Ministerial Monitoring Sub-committee
- Reports of Member States
- Reports of Human Rights organisations.

**How, When and By Whom Indicators Will Be Measured:**
- Reports of the Border Guard, National Police and Ministry of Interior
- Handing-over notes
- Project Management reports, project evaluation reports and other project statistics.

**Assumptions and Risks:**
- Appropriate funding of investment and operations of all participating institutions
- Co-finance for project implementation available if and when required
- High-quality project Management provided by implementing agencies.

**Inputs:**
5.26 million EUR Phare funds and 5 million EUR Hungarian co-financing. The Ministry of Interior will provide project management in co-operation with other beneficiaries. Administrative and financial implementation will be ensured by the CFCU.
### Schengen Compatible Border Management

Project No. HU0005-03

#### DETAILED IMPLEMENTATION CHART

<table>
<thead>
<tr>
<th>Component</th>
<th>2000</th>
<th>2001</th>
<th>2002</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>S</td>
<td>O</td>
<td>N</td>
</tr>
<tr>
<td>GPS and Thermal Camera System, Transport Equipment,</td>
<td>D</td>
<td>T</td>
<td>T</td>
</tr>
<tr>
<td>Control Equipment</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Vehicles</td>
<td>D</td>
<td>T</td>
<td>T</td>
</tr>
</tbody>
</table>

D: Design  
T: Tendering and contracting  
I: Implementation
**Schengen Compatible Border Management**  
Project No. HU0005-03

**CUMULATIVE CONTRACTING AND DISBURSEMENT SCHEDULE***) (million EUR)

<table>
<thead>
<tr>
<th></th>
<th></th>
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<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Contracted</td>
<td>0</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
</tr>
<tr>
<td>Disbursed</td>
<td>0</td>
<td>0.20</td>
<td>3.00</td>
<td>5.00</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
<td>5.26</td>
</tr>
</tbody>
</table>

*) Only for the Phare funded component of the project.

**NB:**  
1. All contracting must be done by 30.09.2002  
2. All disbursements must be done by 30.09.2003
Reference to feasibility /pre-feasibility studies

- Feasibility Study on Information Technology and equipment needs of law enforcement agencies in connection with accession to the EU completed in September 1998.

Indicative List of Equipment for the Border Guard

<table>
<thead>
<tr>
<th>Description</th>
<th>Phare units</th>
<th>Co-finance units</th>
</tr>
</thead>
<tbody>
<tr>
<td>GPS mobile reconnaissance units with satellite positioning and telecommunication system for the modernisation of the duty system, its actions, co-ordination, co-operation, mobility, control, operation activities and the security of the equipment</td>
<td>50</td>
<td>0</td>
</tr>
<tr>
<td>Thermal camera system (mobile) for border guard directorates, border police and patrol units to fulfil their duties of detection of persons and objects at night</td>
<td>89</td>
<td>0</td>
</tr>
<tr>
<td>Thermal camera system (fixed at crossing point) for control of the border crossing point’s area (up to 3-4 kms) at night</td>
<td>18</td>
<td>0</td>
</tr>
<tr>
<td>Thermal camera built on vehicle for the detection of and protection against illegal migration, trafficking in people and other criminal acts in the border areas</td>
<td>7</td>
<td>0</td>
</tr>
<tr>
<td>4WD microbus for the transport of patrol units to and of the illegal migrants from the point of capture to the directorates and/or the reception centres</td>
<td>0</td>
<td>65</td>
</tr>
<tr>
<td>30 person bus coaches for the transport of large border guard units as well as the transport of deportees from the reception centres to the border crossing point of deportation</td>
<td>0</td>
<td>14</td>
</tr>
<tr>
<td>microbus for the reception centres to fulfil their duties in alien policing</td>
<td>0</td>
<td>4</td>
</tr>
<tr>
<td>border control equipment (27 pcs magnifying lamp, 18 pcs handheld document tester, 20 pcs measuring device for different gases, 21 pcs endoscope, 13 pcs mobile radiation kit, 28 pcs portable document inspection kit, 15 pcs stereo microscope)</td>
<td>0</td>
<td>142</td>
</tr>
</tbody>
</table>
Additionally, an estimated cost breakdown is provided here:

<table>
<thead>
<tr>
<th>Denomination</th>
<th>Quantity Phare</th>
<th>Quantity co-financing</th>
<th>Estimated unit price (EUR)</th>
<th>Total (EUR)</th>
</tr>
</thead>
<tbody>
<tr>
<td>GPS units</td>
<td>50</td>
<td>0</td>
<td>1,400.00</td>
<td>70,000.00</td>
</tr>
<tr>
<td>Mobile thermal camera</td>
<td>89</td>
<td>0</td>
<td>26,960.00</td>
<td>2,399,440.00</td>
</tr>
<tr>
<td>Thermal camera at crossing points</td>
<td>18</td>
<td>0</td>
<td>57,800.00</td>
<td>1,040,400.00</td>
</tr>
<tr>
<td>Thermal camera in vehicle</td>
<td>7</td>
<td>0</td>
<td>250,000.00</td>
<td>1,750,000.00</td>
</tr>
<tr>
<td>4WD microbus</td>
<td>0</td>
<td>65</td>
<td>27,000.00</td>
<td>1,755,000.00</td>
</tr>
<tr>
<td>30 person coach bus</td>
<td>0</td>
<td>14</td>
<td>96,200.00</td>
<td>1,346,800.00</td>
</tr>
<tr>
<td>Microbus</td>
<td>0</td>
<td>4</td>
<td>26,000.00</td>
<td>104,000.00</td>
</tr>
<tr>
<td>Magnifying lamp</td>
<td>0</td>
<td>27</td>
<td>250.00</td>
<td>6,750.00</td>
</tr>
<tr>
<td>Handheld document tester</td>
<td>0</td>
<td>18</td>
<td>4,610.00</td>
<td>82,980.00</td>
</tr>
<tr>
<td>Measuring device of gases</td>
<td>0</td>
<td>20</td>
<td>1,200.00</td>
<td>24,000.00</td>
</tr>
<tr>
<td>Endoscope</td>
<td>0</td>
<td>21</td>
<td>4,880.00</td>
<td>102,480.00</td>
</tr>
<tr>
<td>Mobile radiation kit</td>
<td>0</td>
<td>13</td>
<td>2,320.00</td>
<td>30,160.00</td>
</tr>
<tr>
<td>Portable document inspection kit</td>
<td>0</td>
<td>28</td>
<td>280.00</td>
<td>7,840.00</td>
</tr>
<tr>
<td>Stereo microscope</td>
<td>0</td>
<td>15</td>
<td>1,610.00</td>
<td>24,150.00</td>
</tr>
<tr>
<td><strong>Tendering value total:</strong></td>
<td></td>
<td></td>
<td></td>
<td><strong>8,744,000.00</strong></td>
</tr>
</tbody>
</table>

|                          |                |                        |                             |             |
| Phare fund              | 5,259,840.00   |                        |                             |             |
| Net co-financing fund to the procurement tender | 3,484,160.00 |                        |                             |             |
| Supplementary cost      | 1,498,188.80   |                        |                             |             |
| Gross co-financing      | 4,982,348.80   |                        |                             |             |
| **Total**               | 10,242,188.80  |                        |                             |             |

**Supplementary cost:**
Equipment paid under National CO-financing is subject to customs charges and VAT, which will have to be paid out of the national budget. (Equipment paid for by far is tax and customs free).
List of Relevant Laws and Regulations

Acquis Communautaire:

- United Nations Convention against the Illicit Traffic in Narcotic Drugs and Psychotropic Substances (Vienna, 20 December 1988) (No.:89)
- Pre-Accession Pact on Organised Crime between the Member States of the EU and the Applicant Countries of Central and Eastern Europe and Cyprus (8331/98).
- Action Plan to combat organised crime (7421/97 of 21/04/97).
- Working Document for Hungary (20/12/99) Programming by priority
  - Hungary Regular Report of 13/10/99 page 4
  “Following the bilateral agreements Hungary has concluded with most of its neighbouring countries, foreign law enforcement bodies are allowed to carry out pursuits across the border.”
- The Schengen Agreement (1985)
- Convention on Implementing the Schengen Agreement (1990):
  - Title II, Chapter I (Crossing the internal borders).
  - Title II, Chapter II (Crossing the external borders) Articles 2 - 8.
  - Title III, Chapter I (Police co-operation) Articles 40, 41, 44.