1. Title: **Justice and Home Affairs**
   Strengthening of the Border Management System

2. Location  
   Hungary, Ministry of the Interior in coordination with other Ministries and Government Agencies, in particular the Ministry of Foreign Affairs and the Hungarian Customs and Finance Guard.

3. Objectives  
   Improve the practical co-operation of Hungary and the Member States of the European Union in their fight against international organised crime by promoting the exchange of electronic information and by other forms of strengthening the general co-operation of law enforcement institutions according to the priorities laid down in the *Accession Partnership* as well in the Hungarian National Programme for the Adoption of the Acquis Communautaire.

4. Description  
   The Project is based on the *Mission Report on the Identification of Projects in the Field of Justice and Home Affairs to be Implemented Under the National Phare Programme for Hungary* (23-27 June 1997). It comprises four sub-projects:

A. **Institution building and training in the field of asylum and refugees**  
   Reinforcement of institutional and administrative capacity in this area for implementation of appropriate refugee legislation consistent with the 1951 Geneva Convention and other international legal instruments:
   - Development of an EU conform structure and co-operation of authorities and organisations dealing with asylum-seekers and refugees
   - Training of officials who come in contact with asylum-seekers and refugees (border guards, eligibility officers, police officers, courts etc.)

B. **Special Training In The Fight Against Organised Crime**  
   Training of instructors and specialists of the Hungarian Criminal Intelligence Academy in tasks concerning:
   - Training of under-cover agents
   - Specialised operational techniques such as infiltration and disorganisation of criminal gangs
   - Use of special equipment for profiling, monitoring, detection and surveillance
   - Intelligence analysis and data processing
   - General tasks relating to data protection (computerised crime, internal conspiracy)
   - Establishing the witness protection programme in Hungary
   - Cross border co-operation in operative surveillance and in controlled delivery
   - Prevention of crime within law enforcement authorities and fight against corruption
   - Risk assessment.
   - All other relevant tasks in fighting modern organised crime including racketeering, blackmail, extortion, execution, bomb attacks and other violent crimes, trade of human beings, paedophilia and sexual exploitation of children, theft of art objects, smuggling and document falsification.

C. **Equipment for the Border Management System**  
   Purchase and installation of equipment to strengthen the Hungarian border management system and to harmonise it with the one of the European Union including communication, transport, controlling, screening and infrastructure equipment and technical devices. The selection of
equipment will be based on the needs assessment study prepared with the support of Phare Project HU9703-02.

D. Provision Of A Unified Border Management Data Processing System
Purchase and installation of a data processing system including computer equipment, software and system elements for the joint use by Police, Border Guard, Customs and Finance Guard, State Prosecutors and the Migration Offices. System details are to be defined in detail by the feasibility study supported by Phare Project HU9703-02.

4. Institutional Framework
Project objectives are consistent with the institutional development programme of the Ministry of the Interior. They fit into the government co-ordination structure concerning its fight against organised crime and the implementation of the new refugee legislation.

5. Budget (in MECU)

<table>
<thead>
<tr>
<th>Budget: MECU</th>
<th>Investment</th>
<th>Institution building</th>
<th>PHARE (= I+IB)</th>
<th>Recipient</th>
<th>Other</th>
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* Column Other refers to Bilateral Aid and Assistance

6. Implementation Arrangements
The implementing Agency for this project is the Central Finance and Contract Unit (CFCU) within the Hungarian State Treasury. The different functions of contracting, tendering, administration, accounting and payment are carried out by the CFCU as defined in the Memorandum of Understanding on the establishment of the CFCU. The national authority responsible shall be the Hungarian Ministry of the Interior in co-ordination with other ministries and government institutions concerned. Twinning activities will follow the standard procedures applicable.

7. Implementation Schedule

<table>
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<tr>
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<th>Start of tendering</th>
<th>Start of project activity</th>
<th>Completion</th>
</tr>
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<td>A Asylum &amp; Refugees</td>
<td>May 1999</td>
<td>August 1999</td>
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<td>B Organised crime</td>
<td>March 1999</td>
<td>June 1999</td>
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<td>D Data Processing</td>
<td>September 1999</td>
<td>December 1999</td>
<td>March 2001</td>
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</table>

8. Equal Opportunity
The training programme is open to women and men.
9. Environment  Not applicable

10. Rates of Return  N.A.

11. Investment Criteria
The project acts as a catalyst to mobilise governmental funds for the fight against organised crime and the implementation of the new refugee legislation according to the 1951 Geneva Convention. Substantial national resources will be added to the Phare funds. The training sub-project keys into an ongoing modernisation effort. The equipment sub-project and the data processing sub-project will be designed in a way to ensure their sustainability. Both will be based on a Phare-funded needs assessment study.

12. Conditionality and Sequencing
An appropriate institutional structure ensuring equal access of all concerned law enforcement agencies and avoiding double investment will be put in place. The development of the border management system is declared a priority in the strategy of the Hungarian law enforcement authorities. The start of the project is conditional on the completion of a study to be financed out of programme HU 9703 on the development needs of the border management system. The exact amount of co-financing to be provided by the Hungarian budget shall be the result of a government decision based on the aforementioned study.
HU98.05.01.

Relation of project with previous Phare activities and ongoing projects financed from other sources

The first Phare programme in the field of “Justice and Home Affairs” in Hungary was HU 9703, with a budget of 4 MECU, aimed at assisting the development of institutions responsible for the “Third Pillar”.

The objectives of the programme include:

- training for law enforcement officials
- improving the efficiency of co-operation with the EU Member States’ institutions,
- developing an EU conform, efficient border management system
- improving consular procedures

Other donor activities in this area include:

Government aid from the Federal Republic of Germany in the form of training and equipment supply for the National Police Headquarters and the Border Guards, between 1995 and 1998 (MDEM 4.1);

Joint support programme on the application of the EU acquis on asylum and related standards and practices in the associated countries of Central and Eastern Europe, in the framework of the Phare Horizontal Programme on Justice and Home Affairs, implemented by the German Federal Office for the Recognition of Foreign Refugees;

professional assistance in the framework of bilateral aid from the United Kingdom, the Nederlands and Germany.

The programme is indirectly related to several previous Phare Programmes implemented by the Hungarian Customs and Finance Guard (see fiche 98.03.02.) for the reconstruction of different border crossing points.

The 1998 Programme proposal for Strengthening Border Management was based on the National Programme for the Adoption of the Acquis, but also follows up the previous Phare assistance.
A feasibility study for the computerisation of the border management system is being prepared in the framework of the HU9703 Institution Building Programme.

The study will include a detailed institutional and equipment needs assessment for harmonising the border management system to that of the EU and recommendations for the development and operation of a new system as well as for the procurement of the necessary information technology.

Equipment and information technology supply proposed by the HU 9703-study is to be funded by the present ‘98-Programme.
## LOGFRAME PLANNING MATRIX FOR PROJECT

<table>
<thead>
<tr>
<th>Programme Number: HU98.05.01</th>
<th>Project Title: Strengthening of the Hungarian Border Management System</th>
<th>Planning period: 09/1998 – 31/12/2000.</th>
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<tr>
<td>Total budget: 99.0 MECU</td>
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<td>Assumptions and Risks:</td>
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### Immediate Objectives:
- Hungary and the Member States of the European Union co-operate successfully in their fight against international organised crime according to priorities laid down in the Accession Partnership with Hungary as well as in the Hungarian National Programme for the Adoption of the Acquis Communautaire

### Indicators of Achievement:
- Improved prevention and detection in the fight against organised crime, and improved co-operation with law enforcement institutions of EU Member States.

### Sources of Information:
- Independent evaluation reports of experts.
- Data related to the technical needs of Border Guards.
- Specification provided by the feasibility study of PHARE COP'97.

### Assumptions and Risks:

### Results of Project:
1. High-quality training provided by the Hungarian Criminal Intelligence Academy
2. Effective border management system in place
3. High-quality data processing system for border management in place.

### Indicators of Achievement:
- Graduates of the Hungarian Criminal Intelligence Academy well trained in modern crime detection and prevention techniques
- Better prevention of illegal activity at Hungary’s borders and growing rate of detection
- Unified data compatible with the EU system regularly available to all competent law enforcement units.

### Sources of Information:
- Performance reports of the Hungarian Criminal Intelligence Academy
- Police and customs statistics
- Evaluation reports and statistical data

### Assumptions and Risks:
- High-quality students in sufficient numbers available for training at the Hungarian Criminal Intelligence Academy
- Funds for project operation available if and when required
- Smooth co-operation of all concerned law enforcement agencies.

### Outputs of Project:
1. Cadre of well-trained instructors and specialists available for work at the Hungarian Criminal Intelligence Academy
2. Equipment for effective border management acquired and installed
3. Data processing system designed, acquired and installed.

### Indicators of Achievement:
- Professionally trained instructors and specialists disseminate their newly acquired knowledge to law enforcement officials
- Law enforcement officers managing the border controls well equipped and familiar with the use of their equipment
- Data processing system fully operational.

### Sources of Information:
- Project management reports, project evaluation reports and other project statistics.

### Assumptions and Risks:
- High-quality candidates for instructor/specialist training available
- Co-finance for project implementation available if and when required
- High-quality project management provided by implementing agencies.
Annex 2

HU98.05.01 - Detailed cost breakdown

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<th>Budget:</th>
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<th>Recipient</th>
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## Annex 3

### HU98.05.01 - Detailed implementation time chart

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Annex 4

HU98.05.01 - Cumulative contracting & disbursement schedule (MECU)

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N.B. : All contracting should normally be completed within 6-12 months of signature of the FM