Standard Summary Project Fiche

1. Basic Information

1.1. Désirée No. CZ00-07-04

1.2. Title Strengthening National Policy to Combat Illicit Drugs

1.3. Sector Justice and Home Affairs

1.4. Location National Drug Commission, Ministries of Health, Labour and Social Affairs, Interior, Justice, Education

2. Objectives

2.1. Wider Objective

- To consolidate a functioning democratic system, including respect for the rule of law
- To strengthen the institutional and regulatory capacity to implement the acquis

2.2. Immediate Objectives

The Immediate Objectives of this Project are to:

- Develop and reinforce an efficient legal and institutional framework for planning and implementation of an effective drug policy in the Czech Republic to be in compliance with acquis;

2.3. Accession Partnership / NPAA Priority

The Accession Partnership (December 1999) highlights the following priorities:

- Medium-term: further upgrade law enforcement bodies and the judiciary (staff numbers, training and equipment), continue the fight against organised crime, trafficking in women and children, drug trafficking and corruption; ensure better co-ordination between law enforcement bodies.

The National Programme (May 1999) highlights the following priorities:

- Short-term: evaluate efficiency of the Police President’s Directive N. 39 which addresses Police procedures in the CR discovering illegal activities related to the use of drugs;
- Medium-term: work out a methodological system for co-ordination of repressive bodies and institutions operating in penal proceedings and create sufficient expert capacities. The methodological system of experts should be set up by the end of the year 2000.

3. Description

3.1. Background / Justification

The breakdown of the former totalitarian system resulted in dramatic changes of drug scene in the Czech Republic. Current trends show that the drug addict increase will continue.

The Czech drug policy is based on The National Strategy of Drug Policy 1998-2000 approved by the Government. The implementation of drug policy is co-ordinated by the National Drug Commission (NDC), a Governmental advisory body. Head of the NDC is the Prime Minister, the Executive Deputy Chairman is the Minister without portfolio. Members of the NDC are Ministers of Interior, Defence, Justice, Health, Education and Social Affairs. The composition of the Commission reflects the need for co-operation between the areas of DDR and DSR. The NDC meets at minimum three times in a year. The executive body of the NDC is its Secretariat with 7 person in staff.

NDC co-ordinates the drug policy at local and at central level through Secretariat and its co-
operation with ministries contact persons in the Council of Representatives (RC) – the NDC advisory body. The aim of its work is a closer inter-ministerial co-operation in the field of drug policy. The CR meets once a month and prepares a new National Strategy of Drug Policy 2001 – 2004 aligned with the EU Action Plan to Combat Drugs for Period 2000 - 2004.

Within the framework of reform of the health/social care systems, the basic guiding principles for reform of drugs policy are:

- Decentralisation;
- Reliance on a health insurance system, with inhabitants responsible for their health;
- Focus on secondary and tertiary prevention of drug addiction.
- Capacity building of various groups of professionals working in all involved Government bodies as well as sectors in the drugs field (DSR & DDR). Therefore the Council of Representatives defined mentioned wider as well as immediate objectives in this project.

### 3.2. Linked Activities

The aims of this project follow recent activities realised under the Phare support in the frame of Multi-Country Drugs Programmes:

**Drug Information System Project**

Development of information and communication structure on drugs in the CEECs. An Information Map and National Report have been created following EMCDDA guidelines; a Local Contact Person and Focal Point have been selected; Internet access has been provided.

**Project on Technical Assistance to Drug Demand Reduction**

Aimed at reinforcing networks on DDR in the region; at facilitating further DDR policy development; and at improving DDR expertise. Results: Czech experts on DDR received training on project formulation and management. A national team has been established for the country’s participation in a sub-regional project on harm reduction. National demand reduction Resource Centre has been established.

**Drug Demand Reduction Staff Training Project I and II**

In the phase I. selected experts improved their knowledge and skills in short-term stages in various EU countries. After return, they prepared seminars for their Czech colleagues.

The phase II started 1999. Under the NDC, the National Project Team and National Core Group have been established. The aim is educational curricula for professionals in the field of drug addicts’ treatment establishment.

Recent activities provided and funded by the Czech National Drug Commission and/or Ministry of Health includes:

**PAD**

Project on analysis of new drug legislation in the Czech Republic (since the 1. 1. 1999), incl. estimation of social cost of drug abuse, qualitative analysis and cost & benefit analysis of the legislative intervention. Project is co-ordinated by the NDC, started in 1999. Results: the research protocol and research teams have been established, relevant data source identified. Research shall run in 2000, completion is planned in VI/ 2001.

**Minimal treatment standards and drug addicts treatment programme accreditation**

Project realised by the Ministry of Health. Minimal treatment standards of various types of services have been defined. Standards are under adoption of the Ministry of Health.

Co-operation with Phare projects CZ9904-01 and CZ2000-06-03
This project will co-operate with the components of the Phare projects CZ9904-01 subproject 1 on strengthening the combating of economic crime and CZ2000-06-03 on strengthening actions against proceeds from Money Laundering, which are addressing the combating of drugs.

3.3. Results / Outputs

The following Outputs will be delivered and Guaranteed Results achieved via this Project:

- establishment of the complex system of data collection, analysis and dissemination compatible with the EMCDDA :
- questionnaire - type, content and sources of collected data incl. data collecting map,
- specifying of investment component – HW+SW needed ,
- development of Central Information Server,
- Reinforcement and implementation of the National Drug Strategy within the framework of the social/health care system :
  - development of model of decentralised co-ordination network – both, horizontal and vertical;
  - decentralised funding model development,
- set of drug policy evaluation instruments and process of evaluation development,
- Development of training curricula in drug area (DSR & DDR) and well-trained staff :
  - best-practice manuals according EU development (e.g. for policemen, for pedagogists, general practitioners, methadone maintenance programme, therapeutic communities, after-care, etc.),
  - type, target groups, educational curricula of organised training and seminars set up with specific lecturers,
  - model of institutionalised further education programmes of various groups of professionals development.

From above described results shall profit all members of the National Drug Commission (e.g. Ministry of Health, Ministry of Social Affairs, Ministry of Justice, Ministry of Education, Ministry of Interior, etc.) as well as experts working in various drug addicts treatment programmes.

3.4. Activities / Inputs

Phare assistance will be provided via 2 sets of tender/contracts:

- **Twinning and Training Package**, focused on the:
  - Further adaptation, reinforcement and implementation of national drug strategy (decentralisation, co-ordination, inter-ministerial co-operation, planning, funding, evaluation, etc.),
  - Strengthening, enforcement and prevention capacities, building closer co-ordination with EU.

- **Investment Component**, focused on:
  - HW and SW for network building of the drug related data collection, analysis and dissemination systems (for two National Focal Points - 1 in the health/care area and 1 in supply area),
  - Technical assistance and equipment (HW + SW) for the National Drug Commission - the Central Information Centre establishment (NDC) - and to implement a new drug strategy and evaluate its outputs, with relevant training,
Required investment component will be procured alongside the twinning covenant. Czech side will co-finance investment component needed to reach the project aims. We are not able to specify HW+SW as well as its quality without twinning covenant advice.

The Project’s Activities are aimed at aligning the Czech Republic’s approach to drugs with that of EU Member States, as it is declared in the EU Action Plan to Combat Illicit Drugs for period 2000–2004, namely to:

- Ensure drug policy highest priority on the national as well as international level,
- Follow in a balance approach to combat illicit drugs (drug supply as well as drug demand reduction),
- Ensure EU compatible data collection, analyse and dissemination on drug issue,
- Promote international co-operation, drug control integration within the framework of EU,
- Ensure sufficient financial sources to realise an effective drug policy.

**Twinning and Training Package– CZ 2000/IB/JH/03: 0.75 M €**

**Key Activities** to be undertaken via the Twinning and Training Package include the:

- Development of institutional capacity to analyse, develop, co-ordinate, monitor and evaluate delivery instruments, financial planning and operational manuals (best-practice) for various types of drug addicts treatment services as well as institutions involved in drug supply,
- Development of information network management/reporting systems, within the National Focal Points: for the collection, processing, analysis of data at a national and local level, as well as at international level, and for the dissemination of relevant information for key target groups (connecting with reporting places, completion of collected data, new HW development),
- The appropriate training of National Drug Commission members representatives (employers of relevant ministries) in drug area, exchange of experience through workshops, seminars and study trips in the EU Member States to see the practice in the EU countries mainly in the field of drug strategies, data collection, analysis (DSR & DDR).

The Twinning and Training Package shall include the following components, in support of the anticipated activities/objectives:

- A 1-year **Pre-Accession Adviser** (PAA), to be located in the National Drug Commission office in Prague, plus support to involved ministries.

  The expert will provide advice to improve and implement the national drugs strategy, as well as provide advice to build the network of drug related data collection, analysis and dissemination. He or she will also provide overall co-ordination for the remaining project activities. The expert should have knowledge and experiences in both drug supply - as well as drug -demand reduction fields and meet the following requirements:

  ⇒ to have experience in national drug strategy development, implementation and co-ordination,
  ⇒ strategic management skills,
  ⇒ experience in system of drug related data collection, analysis and dissemination development and implementation,
  ⇒ be fluent in English language (written and spoken).

- Approximately **18 person-months of short-term experts** (STEs), to provide specific legal, administrative and operational inputs, under the responsibility of project co-ordinator for the
National Drug Commission, the Ministry of Health, the Ministry of the Interior, the Czech Police, Investigators, the Ministry of Justice, the Courts, Supreme Prosecutors Office, the Ministry of Labour and Social Affairs, and the Ministry of Education. They should have experience in:

- Co-ordination structures on central and local level, including social partners;
- Drug policy funding, delivery mechanisms and operational procedures,
- Law enforcement, co-ordination, delivery mechanisms and operational procedures,
- Professional skills reinforcement through training development in DSR & DDR (e.g. for policeman, pedagogists, social workers, psychiatrists, administrators, etc.),
- Fluency in the English language (written and spoken).

- **Other services and intangible supplies** including development of information management systems, IT requirements, study fellowships (conferences, seminars, fellowships in the Member States as relevant, etc.).

**Investment Component: 0.25 M€**

A related investment component focused on the development of:

- Hardware and software for the information systems within the National Focal Points (DSR, DDR), for drug related data collection, analysis and dissemination;
- Technical assistance and equipment (HW + SW) for the National Drug Commission (establishment of the Central Information Centre – server);
- Required investments will be used strictly in the framework of relevant institution building (Ministry of Health, Ministry of Interior, Ministry of Finance, Ministry of Justice, National Drug Commission).

The technical specifications will be based on a needs analysis provided by Czech and EU experts.

4. **Institutional Framework**

The project will be co-ordinated by the Council of Representatives – an advisory body of the National Drug Commission. The head of Council of Representatives is Executive Secretary of the National Drug Commission – Josef Radimecký. The members of Council are representatives of Ministries of Health, Social Affairs, Interior, Justice, Education and Defence, representative of Ministry of Finance and Foreign Affairs are permanent guests of the Council. In every Ministry there is by its Minister nominated one contact person responsible for drug policy implementation within the framework of Ministry conception. These contact persons are the members of the Council of Representatives. An executive body of the National Drug Commission is its Secretariat with 7 persons in staff.

5. **Detailed Budget (in M €)**

<table>
<thead>
<tr>
<th>Project Components</th>
<th>Investment Support</th>
<th>Institution Building</th>
<th>Total Phare (= I + IB)</th>
<th>National Co-financing</th>
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<th>TOTAL</th>
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</table>
6. Implementation Arrangements

6.1. Implementing Agency

The CFCU is the Implementing Agency responsible for tendering, contracting and accounting. Responsibility for technical preparation and control will remain with the beneficiary: Under the overall co-ordination of the NDC, the Project’s participants and beneficiaries are: the NDC and sectoral line Ministries/agencies responsible for the drug policy implementation (Health, Social Affairs, Interior, Justice, Education, Defence and Finance, social/health care services).

6.2. Twinning – CZ 2000/IB/JH/03

The Contact Person is Mr Josef Radimecký, M.A., Executive Secretary of the National Drug Commission, Office of the Government of the Czech Republic, National Drug Commission, Nábreží Edvarda Beneše 4, 118 01 Prague 1 – Malá Strana, Phone + 420 2 96153222, Fax + 420 2 96153264, e-mail: radimec@vlada.cz.

6.3. Non-Standard Aspects

DIS rules and procedures will be applied fully.

6.4. Contracts

It is envisaged that 2 contracts/tenders be financed:

- Twinning and Training Package = 0.75 MEUR,
- Investment Component = 0.25 MEUR.

7. Implementation Schedule

<table>
<thead>
<tr>
<th>Event</th>
<th>Timeframe</th>
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<tbody>
<tr>
<td>Start of Twinning Selection</td>
<td>3Q/00</td>
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<tr>
<td>Start of Project Activity</td>
<td>2Q/01</td>
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<tr>
<td>Project Completion</td>
<td>1Q/02</td>
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<tr>
<td>Start of Equipment Tender</td>
<td>1Q/01</td>
</tr>
<tr>
<td>Start of Delivery:</td>
<td>2Q/01</td>
</tr>
<tr>
<td>Project Completion:</td>
<td>2Q/02</td>
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</table>

8. Equal Opportunity

Equal opportunity principles and practices in ensuring equitable gender participation in the Project will be guaranteed.

9. Environment N/A

10. Rates of Return N/A

11. Investment Criteria

The investment components of this Project all relate to Institution Building activities. All investment is to be tendered immediately. Specifications will be reviewed by independent experts within the framework of twinning where possible and appropriate.

12. Conditionality and Sequencing

Drug addicts treatment programmes system of accreditation – should be adopted by the Ministry of Health in April 2000, and then implemented.

National strategy of drug policy 2001 - 2004 – should be adopted by the Government in September 2000 and after proposed time schedule implemented, with every year evaluation and/or redefinition.

Probation and Mediation Services Act expected adoption by the Government and by the Parliament in half of 2001 year.
Annexes to the Project Fiche

1. Logical Framework Matrix
2. Detailed Implementation Chart
3. Cumulative Contracting and Disbursement Schedule (in MEUR)
4. Explanation, Comments and Remarks to the Project
## Strengthening National Policy to Combat Illicit Drugs

### Project Number: CZ 00-07-04  
Date of Drafting: 04/2000  
Contracting Period Expires: 31/10/2002  
Disbursement Period Expires: 31/10/2003  
Total Budget: **1.084 MEUR**  
Phare Contribution: **1.0 MEUR**

### Wider Objective

- To consolidate a functioning democratic system including the respect for the rule of law
- To strengthen the institutional and regulatory capacity to implement the *acquis*

### Indicators of Achievement

- Drug policy implementation plan and time schedule is developed,
- Network of data collection, analysis, dissemination is developed,
- Systems of further education of professionals are developed,
- Annually plan fulfilment report and approved by NDC, Government,
- Annually report approved by NDC, feedback from EMCDDA, biannually from UNDCP CND,
- Annually report approved by NDC and/or relevant ministries

### Sources of Information

- Annually reports approved by NDC,
- Comparison of Czech report and statistics with

### Assumptions and Risks

- Adoption of National Drug Strategy by Government,
- Amount of allocated funds,
- Attitude of Government to drug policy,
- Institutional co-operation,
- Exchange of information on both, horizontal and vertical level,

### Immediate Objective

- Develop and reinforce an efficient legal and institutional framework for planning and implementation an effective drug policy in the Czech Republic to be in compliance with *acquis*;

### Indicators of Achievement

- Are there databases (prevention, health care situation and services, police)
- Is there network on vertical & horizontal level on drug policy implementation,
- Drug policy evaluation instruments and criteria according EU are developed,
- Number of developed curricula for various groups of professionals,
- Annually, ad hoc group of experts of NDC, report to EMCDDA, biannually reports to UNDCP CND,
- Annually reports on activities and county, regional strategies for the next year by Secretary of NDC,
- Evaluation of developed curricula by ad hoc group experts of NDC, annually reports approved by NDC,
- Comparison of Czech report and statistics with

### Sources of Information

- Annually reports approved by NDC,
- Comparison of Czech report and statistics with
<table>
<thead>
<tr>
<th>Results</th>
<th>Indicators of Achievement</th>
</tr>
</thead>
<tbody>
<tr>
<td>establishment of the complex system of data collection,</td>
<td>EU comparable data sources (prevention, health care, police) shall be accessible to experts,</td>
</tr>
<tr>
<td>analysis and dissemination compatible with the EMCDDA:</td>
<td>public, local, regional drug strategies are developed,</td>
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<tr>
<td>questionnaire - type, content and sources of collected data incl.</td>
<td>positive trends in statistical figures, plan on activities and funds based on actual needs</td>
</tr>
<tr>
<td>Data collecting map,</td>
<td>in drug area, number of educated professionals in DSR &amp; DDR,</td>
</tr>
<tr>
<td>specifying of investment component – HW+SW needed,</td>
<td>enactment of laws and measures,</td>
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<tr>
<td>development of Central Information Server,</td>
<td>Sources of Information</td>
</tr>
<tr>
<td>Reinforcement and implementation of the National Drug Strategy within</td>
<td>annually evaluation of reports and statistics, by Secretary of the NDC and by the NDC,</td>
</tr>
<tr>
<td>the framework of the social/health care system:</td>
<td>local, regional and nation-wide epidemiological research projects, by Secretary of NDC,</td>
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<tr>
<td>development of model of decentralised co-ordination network –</td>
<td>by NDC, annually report on National Drug Strategy tasks fulfilment made by Secretary of</td>
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<tr>
<td>both, horizontal and vertical;</td>
<td>NDC (with participation of relevant ministries), evaluation and approved by NDC,</td>
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<td>decentralised funding model development,</td>
<td>comparison of Czech report and statistics with EU and CEEC,</td>
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<tr>
<td>set of drug policy evaluation instruments and process of</td>
<td>Assumptions and Risks</td>
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<tr>
<td>evaluation development,</td>
<td>institutional co-operation, attitude of local, region authorities to drug policy,</td>
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<td>Development of training curricula in drug area (DSR &amp; DDR) and</td>
<td>amount of funds allocated on research in drug area, professionals motivation to further</td>
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<td>well-trained staff:</td>
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<td>best-practice manuals according EU development (e.g. for policemen,</td>
<td>Inputs</td>
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<td>for pedagogists, general practitioners, methadone maintenance</td>
<td>Technical assistance via a twinning package providing training and advice on the</td>
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<td>programme, therapeutic communities, after-care, etc.), type,</td>
<td>adaptation, reinforcement and implementation of the national drug strategy; and on</td>
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<tr>
<td>target groups, educational curricula of organised training, seminars</td>
<td>strengthening enforcement and prevention capacities and building close coordination with</td>
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<td>contracted lecturers, model of institutionalised further education</td>
<td>the EU.</td>
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<td>programmes of various groups of professionals development.</td>
<td>Assumptions and Risks</td>
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<tr>
<td></td>
<td>bureaucratic approach to Project realisation,</td>
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<td></td>
<td>lack of acceptance of the Czech national priorities,</td>
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<td>lack of individual approach to Applicants,</td>
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</table>
## Detailed Implementation Chart for the Project

<table>
<thead>
<tr>
<th>Year</th>
<th>2000</th>
<th>2001</th>
<th>2002</th>
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<td><strong>Twinning and Training Package</strong></td>
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<tr>
<td>-Launch Twinning request to Member States (June 2000)</td>
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<tr>
<td>-Selection of MS(s) for twinning</td>
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<tr>
<td>-Elaboration of twinning covenant</td>
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<td>-Submit Twinning covenant to Commission &amp; Steering Committee for approval</td>
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<tr>
<td>-Twinning Package commences</td>
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<td>-Info management/reporting NFP development, instrum. delivery</td>
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<td>-National Strategy changing, planning, funding, evaluation instrum. Development</td>
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<td>-Operational manuals development, curricula developm., seminars</td>
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<td><strong>Investment Component</strong></td>
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<td>- Tender Launch</td>
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<td>- Contract(s) Signature</td>
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## Cumulative Contracting and Disbursement Schedule for the Project (M €)

### Cumulative Quarterly Contracting Schedule (M €)

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<tr>
<th>Project</th>
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### Cumulative Quarterly Disbursement Schedule (M€)

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Explanation, Comments and Remarks to the Project


The origin of the Czech Phare 2000 Project contented activities in both, Drug Demand and Drug Supply Reduction. EU experts (experts mission 7th February 2000) in Prague stated, that this Phare Project targets only in Drug Demand Reduction. Therefore reduced we planning activities only in the field of DDR. In this version we have changed it again. Besides that we fulfil this time the third another version of Logframe.

From the Project realisation will benefit all of ministries involved in drug policy (Ministry of Health, Ministry of Social Affairs, Ministry of Interior, Ministry of Justice, Ministry of Education, Youth and Sports) which are the members of the National Drug Commission.

We would like to highlight the need of individual approach to each respective candidate country and of respect of priorities defined on national level by interdisciplinary advisory group of the National Drug Commission.