SUMMARY PROJECT FICHE

1. BASIC INFORMATION
   1.1 Desiree Number: CY0001.03
   1.2 Title: Measures to support the Cyprus accession to the Schengen Agreement
   1.3 Sector: Justice and Home Affairs
   1.4 Location: Police Headquarters, Nicosia

2. MAIN OBJECTIVES
   2.1 Wider Objective(s):
   To strengthen the border control management, in view of Cyprus’ future role as external border of the European Union (EU), through the preparation of the relevant national institutions and corresponding infrastructure for the accession to the Schengen Agreement.

   2.2 Immediate Objective(s):
   • To prepare the institutional framework and to amend the specific procedures, in accordance with the provisions of the Convention Applying the Schengen Agreement;
   • To improve the existing infrastructure, systems and equipment, in accordance with the requirements for accession to the Schengen Agreement.

   2.3 Accession Partnership:
   Short-term priorities: Upgrade border control equipment and improve training of personnel to prevent illegal immigration, ensure further progress in the detection of forged documents.
   Cyprus Position Paper: Cyprus is well aware of its responsibility as a future external border of the EU and is adjusting its operations and procedures so as to be in line with the Schengen Acquis by accession. To this effect, it has already started an upgrading programme for acquiring and improving the existing infrastructure.

3. DESCRIPTION
   3.1 Background and Justification:
   Based on the Decision No. 48/197 (29 July 1998) of the Cyprus’ Council of Ministers concerning the harmonisation with the Schengen Agreement, the Police was designated as the authority responsible for the establishment and operation of the Schengen Information System (SIS).
   In this context, EU experts provided through TAIEX, in the first semester of the year 1999, advised the Cyprus’ Government on matters relating to the Schengen Agreement, the SIS and the SIRENE (the system performing special searches in SIS). Concerning these two systems, the experts made recommendations for
   • the purchase of hardware for the national SIS (NSIS);
   • the development of interfaces for the transfer of Cypriot data to the NSIS and of a specific application to make NSIS queries through the national Police data processing system;
   • the SIS network and user requirements;
   • the access of other governmental agencies (e.g. Customs) to access and read SIS data on relevant searches and the integration of the public prosecutors and magistrates into the SIRENE system;
   • the co-operation with the Europol and Interpol offices and the possibility to integrate these offices and the SIRENE one within a Department of International Affairs for the Police in Cyprus;
   • the improvement of the existing infrastructure, in compliance with the requirements of the Schengen Agreement.
   In addition to the above and in relation to the EU Council Recommendations 398Y0617(01) of 28 May 1998 on Forgery Detection Equipment at Entry/Exit Points, Cyprus has proceeded in 1999, to the classification of all entry/exit points of the Republic (as minimum-, intermediate- and upper-level) and has identified the equipment which needs to be purchased.
Cyprus makes significant efforts to create favourable conditions for controls of external borders that meet the Schengen standards. New airports will be built in Larnaca and Paphos, which will satisfy all Schengen requirements and the passenger control area at the seaports will be improved. The Port and Marine Police is procuring 3 speedboats, in addition to the existing 10 vessels suitable for use on open seas and 6 speedboats. Three wide-range radar units will be purchased, so that full monitoring of marine traffic will be possible. In order to ensure efficiency and flexibility in monitoring the coast, it is planned to set up six coast guard stations with mobile equipment.

Concerning the legislation, Cyprus is already preparing a national Data Protection Law in accordance with the EU standard, as one of the prerequisites for joining the Schengen Agreement. It is envisaged that the new law will be enacted in December 2000.

3.2 Linked activities:
During the last few years, Cyprus has benefited from participation in seminars and other training activities on issues related to border control and detection of forged documents, within the framework of the Third Pillar Programmes and through TAIEX. The activities of this project are complementary and build upon the previous assistance.

In addition, the provisions of this project complement the allocations from the national budget for improvement of infrastructure (204,000 EUR), purchase of IT equipment (510,000 EUR), of forged detection document equipment (646,000 EUR), as prescribed by the relevant EU Council Recommendation and coastal surveillance equipment for the port and marine police (1,306,450 EUR).

3.3 Results:

Amendment of Organisation and Procedures, and Training of Personnel
- Institutional framework supporting accurate implementation of the Schengen Agreement;
- Organisational structures of the institutions involved, adapted to assure the implementation of the Schengen Agreement;
- Working procedures and corresponding staff instructions, fully compatible with the provisions of the Schengen Agreement;
- Specific training programmes;
- Managers and staff trained in new systems and procedures;

Improvement of Systems and Equipment
- National Schengen Information System (NSIS) in place and operational;
- Specific databases and application software;
- NSIS interfacing with other departmental systems;
- Equipment purchased;
- Operational staff trained in the use of the NSIS;
- Completion of the preparations for connection with the Central Schengen Information System (CSIS).

3.4 Activities:
In order to meet the specific objectives and to produce the results indicated in section 3.3, the project will address two main areas: amendment of organisational framework and procedures, and training of personnel; and improvement of the existing systems and equipment. These two project components are a logical grouping of activities supporting the harmonisation with the Schengen Agreement.

3.4.1 Amendment of Organisation and Procedures, and Training of Personnel
In accordance with the recommendations of the EU experts, a number of inter-departmental areas need to be addressed in order to make them compatible with the provisions of the Schengen Agreement. These are in the area of legislation, institutional framework, organisation and procedures.

This component will therefore provide:

- Expert assistance with adaptation of the existing institutional framework, in relation to the issue and control of visas, and treatment of fraudulent cases;
- Expert assistance with the amendment of the working procedures within the involved institutions;
- Expert assistance with the development of clear and precise provisions that govern co-operation with relevant European and international institutions in this field.
• Training in the implementation of the Schengen Agreement, including the use of the specific systems, primarily, for the Border Police officers and staff of the Ministry of Foreign Affairs, but also for the personnel of other relevant institutions, i.e. Customs officers in the use of SIS data on relevant searches, and public prosecutors and magistrates in the use of the SIRENE system, in order to assure that consideration of the legal aspects of incoming/outgoing requests for searches with a view to extradition can be handled in a timely manner (Art. 95, Convention for the Application of the Schengen Agreement).

A study visit to one of the EU Member States is also envisaged for the Cyprus Police team, in order to assess the implications of the use of NSIS in the operational environment. This will also assist the development of specific training courses for the Police personnel involved in border control activities.

3.4.2 Improvement of Systems and Equipment

On the basis of the EU experts’ recommendations, the competent authorities proceeded with the preparation of a three-year programme (2000-2002), for the technical preparation of the implementation of the national Schengen Information System (NSIS). This programme includes the improvement of infrastructure and equipment, development of specific databases and methodologies, and the training of personnel.

Concerning the infrastructure, the Cyprus police decided to build an additional floor dedicated to host the national SIS and the dedicated personnel. The total value of this investment is 204,000 EUR.

Concerning the equipment software and training, the programme includes three phases, as follows:

- The first phase (January - December 2000) addresses the Central Police Computing Centre. It is financed by the Cyprus Government and has an estimated cost of 510,000 EUR.
- The second and third phases (2001 and 2002) will realise the technical conditions for the implementation of the NSIS nation-wide, as far as equipment and software is concerned. The NSIS will be realised and implemented as ‘turn-key’ solution and at the end of the phase three, each end-user will have access to NSIS data in the central databases.

This component will therefore provide:

• Short-term technical assistance with the design of appropriate databases required for the setting of the NSIS;
• Technical assistance for the development and implementation of the databases and application software;
• Technical assistance for the development and implementation of interfaces with six other departmental systems, i.e. Police, Ministry of Foreign Affairs, Ministry of Interior, Ministry of Justice and Public Order, Law Office and Customs and Excise Department;
• Equipment specified in the programme for the phases two and three, in accordance with the recommendations of the EU experts, for 200 end-users within the Police Department and for the functioning of the interfaces with the six governmental departments mentioned above;
• Training of the Police computer experts in the use of the new equipment and system software, databases and applications, installation and operation of NSIS;
• Training of the end-users on matters pertaining to the use of the new system, according to the new procedures and methodologies.

A study visit to one of the EU Member States is envisaged for a Police team comprising technical and functional experts, in order to clarify the technical and functional details for setting up an NSIS.

3.4.3 Technical Assistance and Operational Budget

As indicated below in the section 6.1 – Implementing Agency, the Cyprus Police will create a Project Management Unit within the Research and Development Department. This small project component will provide: short-term technical assistance to advise and to support the new PMU in carrying out its tasks, in relation to the preparation and organisation of project documentation, the tendering, contracting, implementation and the daily management of project activities, in accordance with the Financing Regulation rules, procedures and standards etc.

4. INSTITUTIONAL FRAMEWORK

The Cyprus Police is a single body, the main duties of which are the maintenance of Law and Order, the preservation of peace, the prevention and detection of crime and the apprehension of offenders, the protection of the public and public installations, the improvement in the movement of road traffic and the reduction of road accidents.
The responsibility for border control management falls upon the following Police Services/Units:

- Security Services
- Port and Marine Police
- Police Airwing
- Aliens & Immigration Service
- Research & Development Department

In order to achieve an effective border control the Police is closely co-operating with the Ministry of Justice & Public Order, the Ministry of Foreign Affairs, the Ministry of Interior, Law Office of the Republic and the Customs & Excise Department.

The total manpower of the Cyprus Police (excluding the Fire Service) comprises today 4,288 members, who are distributed to the six Police Departments, to the six Police Divisions and to the seven Police Units.

The Cyprus Police will support the implementation of this project by assuring the necessary organisational environment, making available the necessary personnel and by co-financing the project with a total budget of 714,000 EUR (equivalent in Cypriot Pounds) covering the cost of the new constructions and equipment (see 3.4.2). In addition, the Cyprus Police will cover the cost of the national experts, the required infrastructure and equipment, and the related running and administrative costs.

5. **DETAILED BUDGET**

<table>
<thead>
<tr>
<th>COMPONENT</th>
<th>Commission support</th>
<th>National Co-financing</th>
<th>IFI</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Amendment of Organisation and Procedures, and Training of Personnel</td>
<td><strong>Investment Support</strong></td>
<td><strong>Institution Building</strong></td>
<td><strong>Total Commission (=I+IB)</strong></td>
<td><strong>IFI</strong></td>
</tr>
<tr>
<td></td>
<td>0.092</td>
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<td><strong>0.092</strong></td>
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</tr>
<tr>
<td>Improvement of Systems and Equipment</td>
<td>1.773</td>
<td>0.105</td>
<td><strong>1.878</strong></td>
<td></td>
</tr>
<tr>
<td>Short Term Technical Assistance for tender preparation and project quality assurance</td>
<td>0.030</td>
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<td><strong>0.030</strong></td>
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<tr>
<td><strong>TOTAL</strong></td>
<td></td>
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<td><strong>2.000</strong></td>
<td><strong>0.714</strong></td>
</tr>
</tbody>
</table>

(*) In relation to infrastructure, equipment, software, related developments, installation, testing and documentation;  
(**) In relation to changes in legislation, organisation, management, procedures, training and general activities and services as result of investments;  
(***) In relation to current investments of the Cyprus Police: building of a new floor, dedicated for the national Schengen Information System and the personnel (204,000 EUR) and purchase of equipment (510,000 EUR).

6. **Implementation arrangements**

The programme will be implemented in a decentralised manner according to the procedures established by the Commission.

7. **IMPLEMENTATION SCHEDULE**

7.1. **Start of tendering**: November 2000.  
7.3. **Project completion**: December 2002.

8. **EQUAL OPPORTUNITY**

Article 28 of the Constitution safeguards the right of all persons to equality before the law, the administration and justice and of equal protection thereof and treatment thereby. Any direct or indirect discrimination against any person on the ground, inter alia, of his sex, is prohibited.
Furthermore, the prevailing legislation with respect to equality of treatment for men and women is partly in conformity with the acquis communautaire. The following laws currently in force cover equality issues: the Equal Pay between Men and Women for Work of Equal Value Law (Law 158/89), the Protection of Maternity Law of 1997 (Law 100(I)/97), the Termination of Employment Law 1967 (Law 24/67) as amended, and the Commissioner for Administration Law 1991 (Law 3/91) as amended. Cyprus has ratified by Law 39/62 the European Convention for the Protection of Human Rights and Fundamental Freedoms. Various international Conventions which guarantee equal rights between men and women have also been ratified. Harmonised legislation is under preparation and full compliance with the acquis communautaire will be achieved gradually by 1/1/2003.

The Cyprus Police which is the implementing agency of this project is an equal opportunity employer.

9. **CONDITIONALITY AND SEQUENCING**

EU financing is granted provided that the necessary national co-financing will be provided from budgetary resources of the Government of the Republic of Cyprus.

If the conditions are not in place for decentralisation (adequate structures as per the Commission “Guidance note on Cyprus and Malta” not in place or operational, Memorandum of Understanding on the establishment of the National Fund not yet signed), the Commission reserves the right to implement the programme in a centralised manner.

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**ANNEXES**

1. Logical framework matrix in standard format
2. Detailed implementation time chart in standard format
3. Contracting and disbursement schedule by quarter for full duration of programme
<table>
<thead>
<tr>
<th>Wider Objective</th>
<th>Indicators of Achievement</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
</tr>
</thead>
<tbody>
<tr>
<td>To strengthen the border control management, in view of Cyprus’ future role as external border of the European Union.</td>
<td>Full preparation of Cyprus at the time of accession. Relevant national institutions prepared. Corresponding institutional infrastructure in place.</td>
<td>European Commission/EC Delegation, Cyprus Government and Planning Bureau at the end of the project</td>
<td>• Political commitment to EU continued; • National legislation in line with EU legislation and best practice enacted; • Adequate resource availability; • Absorption capacity of the involved departments to ensure sustainability.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Immediate Objectives</th>
<th>Indicators of Achievement</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
</tr>
</thead>
<tbody>
<tr>
<td>• To prepare the institutional framework and to amend the specific procedures, in accordance with the provisions of the Convention Applying the Schengen Agreement;</td>
<td>- Roles and responsibilities of the relevant institutions concerning the issue and the control of visas, as well as the use of the SIS data, accurately defined to support the harmonisation with the provisions of the Schengen Agreement;</td>
<td>Monitoring and assessment review at the end of the project by the institutions involved in the project. Regular reviews by the European Commission representatives.</td>
<td>• Full commitment of the involved institutions; • Full commitment of the management and staff; • Close co-ordination with other governmental departments and agencies; • Adequate resource availability.</td>
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<td>- Exchange of SIS data between the national institutions and European/ international organisations institutionalised;</td>
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<td></td>
<td>- Departmental procedures developed, approved and in current use.</td>
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<tr>
<td>To improve the existing infrastructure, systems and equipment, in accordance with the requirements for accession to the Schengen Agreement.</td>
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<tr>
<td>- Departmental infrastructure improved, in line with the provisions of the Schengen Agreement;</td>
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<td>- Amended documentation and procedures, in accordance to the Schengen requirements, in current use;</td>
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<tr>
<td>- National systems fully prepared to be connected to the central SIS.</td>
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<tr>
<td>Monitoring and assessment review at the end of the project by the institutions involved in the project. Regular reviews by the European Commission representatives.</td>
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<tr>
<td>- Full commitment of the involved institutions;</td>
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<tr>
<td>- Full commitment of the management and staff;</td>
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<tr>
<td>- Timely development and procurement;</td>
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<tr>
<td>- Timely availability of adequate resource;</td>
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<tr>
<td>- Assure compatibility with other IT network and departmental systems.</td>
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</table>
### ANNEX 1

<table>
<thead>
<tr>
<th>Outputs</th>
<th>Indicators of Achievement</th>
<th>How, When and By Whom Indicators Will Be Measured</th>
<th>Assumptions and Risks</th>
</tr>
</thead>
</table>
| **Amendment of Organisation and Procedures, and Training of Personnel** | - The roles and responsibilities of the involved institutions redefined to supporting the implementation of the Schengen Agreement;  
- The organisational structures of the institutions involved amended and assuring the implementation of the Schengen Agreement in an efficient manner;  
- Working procedures fully compatible with the provisions of the Schengen Agreement, developed and in current use;  
- Staff instructions prepared and distributed;  
- Training programmes developed and delivered;  
- Managers and staff using the new systems and procedures;  
- The Project Steering Committee and Project Management Unit will regularly review and monitor the project implementation vis-à-vis the implementation plans, the outputs and the indicators of achievement. Regular reviews by the European Commission representatives. | - Full commitment of the involved institutions;  
- Full commitment of the management and staff;  
- Timely availability of adequate resources;  
- Effective monitoring of project implementation;  
- Ability to select and recruit appropriate consultants. |
| **Improvement of Systems and Equipment** | - NSIS in current use;  
- Databases and application software developed, tested, piloted, implemented and in current use;  
- NSIS exchanging regularly data with other departmental systems;  
- Equipment purchased in place and in current use;  
- Relevant Police staff operate the system and exercise effectively their functions;  
- NSIS fully capable to be connected to the CSIS. | | |

- NSIS in place and in operation;  
- Specific databases and application software;  
- NSIS interfacing with other departmental systems;  
- Equipment purchased;  
- Operational staff trained in the use of the NSIS;  
- Completion of the preparations for connection with the CSIS.
### Inputs

| Financial: | National Budget: 714,000 EUR | EU contribution: 2,000,000 EUR |

### Indicators of Achievement

- National budget approved.
- Financing Agreement approved.

### How, When and By Whom Indicators Will Be Measured

- Ministry of Finance and the Commission Services

### Assumptions and Risks

- Support from the Cyprus Government.
- Budgets approved and available
# ANNEX 2

## DETAILED TIME IMPLEMENTATION CHART FOR THE PROJECT

Measures to support the Cyprus accession to the Schengen Agreement (CY0001.03)

<table>
<thead>
<tr>
<th>COMPONENT</th>
<th>2000</th>
<th>2001</th>
<th>2002</th>
<th>2003</th>
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<td>SON</td>
<td>JFMAMJASOND</td>
<td>JFMAMJASOND</td>
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<td>Amendment of Organisation and Procedures, and Training of Personnel</td>
<td>I I I I I I I I I I I</td>
<td>I I I I I I I I I I I</td>
<td>I I I I I I I I I I I</td>
<td>I I</td>
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<tr>
<td>Improvement of Systems and Equipment</td>
<td>D D D C C C C I I I I I I I</td>
<td>I I I I I I I I I I I</td>
<td>I I I I I I I I I I I</td>
<td>R X</td>
</tr>
<tr>
<td>Short Term Technical Assistance for tender preparation and project quality assurance</td>
<td>I I I I I I I I I I I</td>
<td>I I I I I I I I I I I</td>
<td>I I I I I I I I I I I</td>
<td>I I I I I I I I I I I</td>
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</tbody>
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D = Design  
C = Contracting  
I = Implementation  
R = Review  
X = Closure
CUMULATIVE CONTRACTING AND DISBURSEMENT SCHEDULE

Measures to support the Cyprus accession to the Schengen Agreement (CY0001.03)

<table>
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</thead>
<tbody>
<tr>
<td>CONTRACTED</td>
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<td>0.026</td>
<td>0.052</td>
<td>1.938</td>
<td>1.966</td>
<td>1.984</td>
<td>1.995</td>
<td>2.000</td>
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<tr>
<td>DISBURSEMENT</td>
<td>0</td>
<td>0.052</td>
<td>0.650</td>
<td>0.898</td>
<td>1.146</td>
<td>1.394</td>
<td>1.634</td>
<td>1.865</td>
<td>2.000</td>
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All figures in million EUR