Standard Summary Project Fiche for the Transition Facility

1. Basic Information
   1.1 CRIS Number: 2007/019-303.05.01
   1.2 Twinning contract BG/07/IB/JH/01

   1.3 Title: Enhancement of the administrative capacity of the Police in counteraction to drug crimes at national and regional level
   1.4 Sector: Justice and Home Affairs
   1.5 Location: Bulgaria, Ministry of Interior, Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” – National Police Service

2. Objectives

   2.1 Overall Objective(s):

   To reduce drug supply (i.e. drug production, trade and distribution throughout the country and cross-border trafficking in drugs) and to contribute to the prevention of drug crimes through further development of the administrative capacity of the Bulgarian Police in the field of fight against drug crimes and exchange and dissemination of the EU best practices for combating drug crimes.

   2.2 Project purpose:

   Further development of the intelligence led policing model at regional level for efficient detection and investigation of drug crimes and improvement of the coordination and cooperation at national and regional level.

   2.3 Justification:

   The Project was elaborated according to the priorities of the Comprehensive Monitoring Report from September 2006, as follows:

   “The number of cases prosecuted successfully related to trafficking of human beings, drug smuggling, money laundering, counterfeiting of goods, currency and documents, is still low. Organised crime continues to be a problem. Co-operation needs to be enhanced between the Chief Directorate Combating Organised Crime and financial institutions, Europol and the relevant services abroad. Bulgarian law provides the legal tools necessary for the investigation and prosecution of organised crime. However, this has yet to yield significant results.”

   “Bulgaria continues to be a major transit country for smuggling of drugs. Effective implementation of anti-drugs measures remain a challenge.”

   European Anti Drug Strategy 2005 - 2012

   “...The EU and its Member States strive to ensure a high level of security for the general public by fighting drugs production, cross-border trafficking in drugs and the diversion of precursors used in drug production, and by intensifying preventive action against drug-related crime, through effective cooperation embedded in a joint approach.”

   “...The following priorities have been identified in the area of supply reduction:

   “… Enhancing law enforcement, criminal investigation and forensic science cooperation between EU Member States that have common interests and/or face the same drug-related problems. “
The project addresses also main priorities set out in the national strategy documents concerning combating drug crimes and organized crime, adopted by the Bulgarian government, namely:

EU Drugs Action Plan 2005-2008
“The actions are based on five priorities:
- coordination of anti-drugs policy at EU level;
- demand reduction;
- supply reduction;
- international cooperation;
- information and research on drugs, and evaluation of the actions undertaken”

“Reducing supply means improving training for professionals and strengthening police cooperation between Member States and, where appropriate, with Europol, Eurojust and third countries. Achieving this aim will entail:
- implement operational enforcement programmes (joint investigation teams, etc.) and joint intelligence projects; “

“.... Measures will also be adopted to combat the diversion and smuggling of drug precursors”

“... The action plan also covers activities connected with the supply of drugs, chiefly in the form of measures targeted at money laundering and the seizure and re-use of financial products connected with drugs, in particular through exchanges of information and best practices.”

Main principles and goals
“- Reduction of supply and demand
- Improvement of the interaction and co-operation among state institutions involved in fight against drugs;
Wide public awareness; incorporate the drug issue in the school education system in a more active and targeted way;

Specific goals

.....Reduction of the supply of illegal drugs through increasing the efficiency of law enforcement bodies

Tasks
Section 6: Supply reduction strategic objectives
Task 15. Reduce the “spill out effect” (diversion drugs form international traffic towards inside the country) within the country
Task 16. Reduce the number of drug related crimes
Task 17. Increase the analytical capacity for study of narcotic substances
Task 21 Monitoring and assessment of results in the area of supply reduction”

National Strategy for Countering Crime:
“Short term objectives
7.6 Improving the co-ordination between the law-enforcement agencies for maximal use of their capacity for timely detection, detention and referral to the judiciary of perpetrators of bombings, murders, rapes, thefts, robberies, auto-thefts, drugs-dealing and other crimes against the rights and freedoms of citizens”

Medium term
7.10. Limiting the abilities of drug dissemination throughout the country in particular in schools and public places.
7.12. Creation of terms and conditions for public negative attitude towards the dissemination and drug use, abuse of alcohol and smoking through active information policy”
3. Description

3.1 Background and justification:

The project aims at strengthening the efforts in counteracting the crimes related to drug substances at national and regional level in order to reduce their supply and demand. It also contributes to the further development of the interagency coordination, information exchange and effectiveness of the actions of the relevant police structures.

The project takes into account the main targets set in the European Union Drugs Strategy 2005–2012 that covers all European Union drug-related activities and the EU Drugs Action Plan (2005–2008)\(^1\) as a crucial instrument for transposing the European Union Drugs Strategy 2005–2012 into concrete actions. The ultimate aim of the Action Plan is to significantly reduce the prevalence of drug use among the population and to reduce the social harm and health damage caused by the use of and trade in illicit drugs.

The objectives of the proposed action cannot be sufficiently achieved by the Member States because of the need for an exchange of information at EC level and for the Community-wide dissemination of good practices.

Given that the present integrated, multidisciplinary approach of combining demand and supply reduction when addressing the drugs issue is the basis of the Union’s approach to the drugs problem, this approach requires cooperation and coordination. Given the horizontal nature of the drug problem, this cooperation and coordination will need to be further developed in justice and home affairs, health and education sectors.

Due to the need for a coordinated and multidisciplinary approach and by reason of the scale or impact of the issue EU expertise and assistance in the field of combating drugs production, drugs dissemination throughout the country and the cross-border trafficking in drugs is needed. The most crucial issue remains the prevention and investigation of drug-related crime. This could be made more effective only through intensive cooperation among the law enforcement authorities.

Regarding counteraction to drug crimes, Bulgaria has aligned its legislation with the achievement of European Law and European Convention for drugs (2005-2012).

In February 2003 the Government of Republic of Bulgaria adopted the National Anti-Drug Strategy, which establishes balanced and comprehensive approach towards solving the problem with drug smuggling and drug dissemination. To this end the necessity of joining the efforts of all institutions involved at national, regional, and local level emerges. Drug smuggling and drug dissemination are the most profitable forms of organized crime along with trafficking in human beings, smuggling and money laundering.

For the last ten years a new tendency has developed: Bulgaria has become a final destination rather than a transit country for different kinds of narcotic substances. The law enforcement agencies execute permanent control on the structure and methods used by criminal groups with the purpose of prevention of drugs dissemination.

Special attention should be paid to the prevention of drug use among young people who are the most vulnerable. The current trend observed in Bulgaria shows increase in the drug disseminations rates and the target group includes young people between the age of 18 and 30 years, which has a large negative social impact.

Having in mind the seriousness of the problem related to drug misuse and drug smuggling, additional efforts are needed for further strengthening of the competent law enforcement institutions and for improvement of the communication and cooperation among them.

The Penal Code defines the contents of the different types of crimes related to narcotic substances and precursors and provides for the procedures on investigation and penalties for these crimes.

The Act regulates the organisation, powers and tasks of the state bodies exercising control over drug and precursor related activities; measures against abuse and illegal trafficking of such substances; relevant scientific, research and expert activities.

\(^1\) OJC 168, 8.7.2005, p. 1.
The National Drugs Council (NDC) was set up in compliance with the Drug and Precursor control Act of 1999. It is the body responsible for the implementation of the national policy against drug abuse and drug trafficking. NDC is a collective body chaired by the Minister of Health. His Deputies are the Chief Secretary of the Ministry of Interior and a Deputy Minister of Justice. The members of the NDC are representatives of the President of the Republic of Bulgaria, of the Supreme Court of Cassation, the Supreme Administrative Court, the Supreme Prosecution of Cassation, the Specialised Investigation Service and other concerned Ministries and institutions.

The Ministry of Interior is the law enforcement body responsible for fighting illegal drug trafficking and distribution in Bulgaria, in particular the National Police Service. According to the amendments to the Penal Procedure code (in force since 29.04.2006) the investigation is held by the police investigators (MoI) and the pre-trail investigators (National Pre-trail Investigation Service).

For the purposes of better in formation exchange, management, control and operative cooperation was created and is functioning the National Drugs Intelligence Unit as multi agency body with the participation of the Chief Directorate Combating Organized Crime - MoI, Border police Directorate - MoI, Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” - MoI, Customs Agency - Ministry of Finance, Financial Intelligence Agency - Ministry of Finance, The NDIU guarantees the effective collection and assessment of at national level concerning individuals or groups dealing with drug trafficking and drug dissemination at national level. The National Drugs Intelligence Unit has a common data base of all law enforcement agencies, having competences in the field.

It represents well developed cross-ministerial model for Bulgarian interdiction and international cooperation. The NDIU is the key player in setting up priorities in the fight against drugs crimes, which is the core of the intelligence led policing on national level.

The current project aims at further development and implementation of the intelligence led policing at regional and local level. The target groups are the specialized units dealing with drug crimes at regional police directorates and local police units.

The Project was elaborated according to the priorities of the Comprehensive Monitoring Report from September 2005, as well as considering the recommendations of the Comprehensive Monitoring Reports for Bulgaria from May 2006 and October 2005.

The project will involve all competent structures of the National Police Service.

The Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” within the National Police is one of the state institutions entrusted with powers to fight drug dissemination and smuggling. According to the Regulation for Implementation of the Ministry of Interior Act, it coordinates, supervises and participates directly in the relevant fields of activity of the 28 Regional Police Directorates throughout the country. Considering the wide social impact of drug crimes, in 2004 a specialised unit dealing with drug dissemination was established in the Crime Police department at Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention”. To this end, further efforts to strengthen its administrative capacity and to improve the cooperation with the other competent structures within the Ministry of Interior and other national authorities are needed.

The efficiency of the actions in the field of countering drug crimes will be improved through operation of well equipped mobile patrols using modern technical and electronic means.

The specialised Anti-Drugs Unit at the Criminal Police department – National Police Service is responsible for the methodical guidance of the fight against drug distribution throughout the country in coordination with the other competent authorities.

The Chief Directorate Combating Organized Crime within the National Police Service is responsible for countering of illegal production and traffic of drug substances, their analogues and precursors and illegal plant growing for production of drugs.

The Chief Directorate Border Police within the National Police Service is responsible for countering the illegal drug trafficking through the border.

3.2 Linked activities:

A number of activities have been carried out under the EU projects and bilateral co-operation programmes in order to reduce drug supply activities.
The aim of this project follow activities realised under the Phare support in the frame of BG 2000/IB/IH/02 (BG 0005.03) “Developing and Implementing the National Anti-Drug Strategy”. This is a complex project aimed at acceleration the development of measures required to address domestic & international drug policy within the framework of the Aquis Communauté.

The concrete results related to the Ministry of Interior within the above mentioned twinning project are:

- Establishment of the National Drug Intelligence Unit;

The legal framework for establishment of the National Drug Intelligence Unit was created, defining its aims and objectives as cross ministerial structure for integrated information gathering, assessment and tasking developing. The National Drug Intelligence Unit has been operating since October 2004.

The National Drug Intelligence Unit has following functions:

- To collect, process and analyse intelligence and provide it to relevant users;
- Set up a unified drugs intelligence database;
- To gather, process and analyse intelligence on persons and crime organizations involved in drug trafficking and supply;
- To prepare strategic analyses and situation reports, which will support the decision making process in the responsible agencies;
- To cooperate with counterpart foreign drugs intelligence units.

The National Drug Intelligence Unit comprises governmental agencies, which play an active role in the detection and determent of drug trafficking and supply. These are the competent MoI services – the National Service for Combating Organized Crime, the National Police Service, the National Border Police Service and the National Security Service, as well as the Customs Agency and Bureau of Financial Intelligence with the Ministry of Finance. Each of these units and departments have 2 representatives seconded in the NDIU – one responsible for data processing and one expert analyst.

In the field supply reduction was implemented also UNDCP project AD/Rer/01/F35 Strengthening of capacity for collection and analysis of criminal intelligence in South Eastern Europe. In the frames of the project Bulgaria received approx. 160 000 Euro for training and information exchange.

The current project reflects the philosophy of the National Anti Drug Strategy and is the next stage of implementation of concrete measures from the Action Plan for implementation of the National Anti-Drug Strategy 2006 - 2008, in particular the reduction of the drug dissemination throughout the country (task 15), reduction of drug crimes (task 16), enhancement of the analytical capacity for analysis of drug substances (task 17), improvement of the coordination among the law enforcement authorities at national, regional and international level (task 19).

It will use the knowledge obtained in the framework of previous PHARE projects and will develop it further.

There is no duplication and overlapping with previous and on-going projects.

3.3 Results:
The following mandatory results should be achieved after project completion:

1. Reduction of the drug supply through increase of quantity of the detected and seized drugs and synthetic substances at the border and the illegal internal drug market
2. Further development of the capacity of the regional police units for intelligence led policing model (decision making process based on the analysis of the environment) through increased number of detected and investigated drug related crimes;
3. Increased number of the checks of the joint mobile teams between Police and Customs in the border area and police operations aimed at reduction of trafficking in drugs
4. Increased number of trained police officers and officials of the competent national bodies dealing with prevention and investigation of drug crimes.

Both project partners shall commit themselves to work towards a commonly agreed result in a joint project implementation process. The results will be measured by the following OVIs:

- Level of compliance with the EU best practices in the field of information exchange and coordination among the competent authorities, risk analysis system and usage of modern equipment for drug crimes detection
- Reduction of the drug supply crimes in the country compared with the last 2 years (baseline data\(^2\) - 2.55% increase of drug supply during the period 2005-2006, according to the statistics at the beginning of the project; target value - 5% less after two years period following project completion
- Increased number of detected drug supply crimes compared with the last 2 years (baseline data\(^3\) - 1% increase of detected crimes according to the statistics at the beginning of the project; target value - 5% more after two years period following project completion).
- Increased number of exchanged data among the competent authorities in the field of prevention and detection of drug crimes; (baseline data - 1,336 data exchanged, according to the statistics for year 2006, at the beginning of the project; target value - 4% increase after one year period following project completion).
- Increased number of conducted joint police operations for countering the drug crimes at national and regional level - not less then 7 operations each month
- Increased number of checks conducted by the joint mobile teams - not less then tree checks each month
- Framework Qualification Plan elaborated
- 300 trained police officials and officials of other competent national authorities in prevention and investigation of drug crimes

3.4 Activities:
The proposed methodology for implementing the intended reform is based on the set out in the Twinning manual methods namely workshops and seminars in the BC, fact-finding travels and study visits in the MS, etc.

**Twinning Contract – 0.600 MEuro – Duration 12+3 months**

- Assessment of the current situation regarding existing structures and working procedures in the field of prevention and investigation of illicit drug dissemination
- Elaboration of need and gap analysis in view of introducing the EU best practices and standards in the relevant field
- Elaboration and implementation of an Operative Concept on prevention and investigation of illicit drug production, trade and dissemination based on the findings of the need and gap analysis
- Development and implementation of methodology needed for introduction of intelligence led policing model at regional level
- Assessment of the current state of cooperation and coordination between the competent authorities involved in counteraction to drug crimes at national and regional level;

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\(^2\) Baseline data – The number of registered drug supply crimes for year 2005 are 2,623 and for year 2006 are 2,690. The average percentage value in 2006 compared to 2005 is 2.55% increase.

\(^3\) Baseline data – The number of registered detected drug supply crimes for year 2005 are 2,369 and for year 2006 are 2,454. The average percentage value in 2006 compared to 2005 is 1% increase.
Elaboration of a Recommendation Paper for improvement of the communication and coordination between the competent structures within the Ministry of Interior as well as with the competent national authorities involved in counteraction to drug crimes at national and regional level;

Planning and conducting a joint police operation at national and regional level

Elaboration of a Framework Plan for centralised and decentralised qualification on fight against drug crimes for the police officers;

Conducting training seminars for police management staff;

Organising train-the-trainer seminars;

Organising pilot seminars by the trained trainers for the operational staff, under the supervision of the MS experts

The actions necessary to achieve the mandatory results will be specified in the jointly drafted work plan, which will also specify the order in which they must take place and the persons responsible for each one.

The experts participating in the study visit will compile a report that will be distributed within the administration and train the colleagues on the newly acquired skills as appropriate.

In order to guarantee the sustainability of the project all presentations made during the training seminars will be included in a Training manual, which could be use for further training activities beyond of the scope of the project.

3.5 Lessons learned:
The drug sector is an extremely complex one, which, at the national level, involves a wide range of authorities, as well as non-governmental organizations. It is also a field requiring intensive international cooperation with the relevant authorities and international organizations. The range of activities planned and undertaken in the drug sector is extremely wide and calls for good coordination to create synergies and avoid duplications, both at the national and international level.

The most proper tool for achieving the main objective of the current project, namely further strengthening of the administrative capacity in concrete area of R Bulgaria as a new MS, is the twinning as an instrument for institution building. The expertise and the assistance in the field of prevention, investigation and counteracting drug trafficking and drug crimes within the country is a national issue and require the commitment of public sector actors. The twinning project is joint exercise between partners, which take on responsibilities. The BC commits itself to undertaking and funding reforms, the MS to accompanying this process for the duration of the project.

In the process of managing and implementing the Phare projects, the Ministry of Interior, and in particular the directorates directly involved in their implementation gained substantial experience. This project will use the experiences, made within Phare projects BG 9911.02, BG 0005.03, BG 0203.10, BG 0203.01, BG 2004/016-711.08.04, BG 2004/1B/1H/09, BG 2005/017-353.07.04, BG 2005/017-586.02.02

Projects elaborated under PHARE Program contributed to strengthening the MoI institutional capacity through development of new structures and working procedures in compliance with the EU acquis' standards and achievements in the field of Justice and Home affairs.

The overall PHARE activity contributed to the enhancement of the capacity within the ministry for programming, elaborating, managing, implementing and monitoring projects. That capacity presents an important precondition needed to solve key issues of police management in compliance with the EU acquis and standards in the area of Justice and Home affairs.

4. Institutional Framework

The project beneficiary will be the Bulgarian Ministry of Interior and in particular the Bulgarian Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” – National Police Service. According to the Regulation for Implementation of the Ministry of Interior Act, the Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention”
coordinates, supervises and participates directly in the relevant fields of activity of the 28 Regional Police Directorates throughout the country.

The Project Manager for the beneficiary will be the Deputy Director of the Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” – National Police Service. In order to guarantee the successful achievement of project objectives during project implementation a number of partner organisations will be involved. In the project activities will take part following authorities:

- Within the MoI – Chief Directorate Combating Organised crime, Chief Directorate Border Police, National Forensics Institute, Press Office and Public Relations Directorate
- National Centre for Addictions (executing tasks as National Focal Point) – Ministry of Health. The National Centre for Addictions deals with the coordination and methodological guidance of the activities, related with preventing the abuse of narcotic substances.

A Steering Committee with participation of both twinning partners and representatives of all partner organisations will be created.

Members of the Steering committee will be the MS project leader, the BC project leader, the RTA and his counterpart from Bulgarian side, the sub-projects leaders within the project, representative from the partner institutions - Chief Directorate Combating Organised crime, Chief Directorate Border Police, National Forensics Institute, Press Office and Public Relations Directorate and the National Centre for Addictions at the Ministry of Health. In the Steering Committee meetings will take part also the responsible Twinning Task Manager in CFCU.

The Steering Committee will meet on an interval of three months or more frequently, if required. The Steering Committee will monitor, supervise and coordinate the overall progress and implementation of the project activities.

The SPO Office – Projects and Programmes Department at the Ministry of Interior and the Project Implementing Unit of the Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” will be responsible for the technical implementation and the co-ordination of the Project.

The Administrative office - CFCU will perform the administrative and financial implementation.

5. Detailed Budget

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<th>€M</th>
<th>Transition Facility support</th>
<th>Co-financing</th>
<th>Total cost</th>
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<tr>
<td>Total</td>
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* National co-financing on Twinning component - up to 10%

The national co-financing will be ensured by the state budget through Directorate “National Fund” – Ministry of Finance. The Bulgarian authorities will provide 25% co-financing of the investment components and 10% co-financing of the Twinning projects.

To ensure smooth implementation of the project, the beneficiary will provide adequately equipped office space with telephone, PC (Internet) and fax. Photocopier and access to the necessary information as well as secretarial support will be ensured during the project lifetime. In addition the beneficiary will provide space, facilities and training materials for workshops (training), consultations and seminars. The national co-financing will be specified in the twinning contract.
6. Implementation Arrangements

6.1 Implementing Agency
The Administrative Office (AO) within the administration of the BC, responsible for the overall procedural, financial and contractual management of the Twinning projects will be CFCU (Ministry of Finance in Sofia) and will work in close co-operation with the beneficiary at the Ministry of Interior, and in particular the SPO and the operational Project Implementation Unit.

Administrative Office
CFCU: Ministry of Finance
Mr. Lubomir Tushanov
Director
BG 1000 Sofia
Tel: +359 2 9859 2772
Fax: +359 2 9859 2773

The responsibility for technical project preparation, implementation and control will remain with the SPO and the beneficiary institution Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” – National Police Service.

SPO
- Lachezar Elenkov
- Director of “Coordination, Information and Analysis Activities” Directorate
- Ministry of Interior
- Sofia
- 29, 6 Septemvri Str.
- Tel: 00 359 2 9822949
- Fax: 00 359 2 9824978

The Beneficiary will nominate experts for the selection procedure.

6.2 Twinning
Twinning procedure is envisaged for the Institutional Building component. The Twinning Manual will apply for this project. In this order standard twinning procedures are to be used. The implementation period of the twinning project (i.e. legal duration of the twinning contract) will be 12+3 months.

The implementation of the twinning project requires following **MS input:**
The successful implementation of the Twinning project requires commitment of two Project Leaders, appointed in the MS and the BC administrations respectively.
The MS Project Leader will continue to work in his/her MS administration but who devotes a portion of his/her time to conceiving, supervising and co-ordinating the overall thrust of the project.
The MS Project Leader should be a high-ranking official commensurate with the requirement for an operational dialogue and backing at political level.

The required MS project leader's qualification is as follows:
- Public sector expert, in particular police staff/officer;
- At least 10 years of experience in law enforcement institution, preferable in the field prevention and investigation of drug crimes;
- At least 5 years professional experience in the organisation of the practical application of the EU acquis;
- Management skills, administrative and organisational experience;
- International expertise;
- Good knowledge of English
S/he is always complemented by the **Resident Twinning Adviser (RTA)**, from a MS to work on a
day-to-day basis with the beneficiary administration in the BC and accompany the implementation of
the Twinning project.

The Ministry of Interior and in particular the Chief Directorate “Criminality Counteraction,
Maintaining of Public Order and Prevention” – National Police Service requires a Resident Twinning
Advisor. The RTA’s qualification, status and duties are in line with those set out in the Twinning
manual.

In particular following professional profile of the RTA is required:
- Public sector expert, in particular police staff /officer/;
- At least 3 years professional experience in the organisation of the practical application of the
  EU acquis;
- At least 3 years experience in the field of prevention and investigation of drug crimes;
- Management skills, administrative and organisational experience;
- Good knowledge of English;
- Experience in international co-operation and negotiations;
- Experience in use of confidential information.

RTA will be seconded to work and be based in the BC for twelve consecutive months.

**MS Short term experts:**
To achieve its objectives, the Twinning project needs short-term expert inputs:

**2 experts on prevention and investigation of drug trafficking and drug dissemination**
The Experts must have at least 5 years experience in public security organisation (public sector
experts), in particular in the field of prevention and investigation of drug crimes. They must have
relevant university degree. They should have knowledge concerning the EU acquis and EU policy in
the field and sound practical experience. International experience is advantage. The experts should
have good command in at least one of the working languages of twinning projects English.

**2 experts on risk analysis, detection and investigation of drug crimes**
At least 5 years professional experience in public security organisation (public sector experts), in
particular in the field of risk analysis, detection and investigation of drug crimes is required.
Relevant education is required. The experts should have sound practical experience in the field. They
international experience is advantage. The experts should have good command in at least one of the
working languages of twinning projects English, German or French. They must be experienced in
conduction of staff training.

**1 training expert** on drug trafficking and drug dissemination
At least 5 years professional experience in public security organization (public sector expert), in
particular in the field of police training. The expert must have relevant education and practical
experience of conducting training for police officials in the field of drug criminality. He/she must have
international experience and good command in at least one of the working languages of twinning
projects English, German or French.

The contribution of each short term expert to project activities will be specified in the Twinning
work plan.

**BC input**
The BC Project Leader acts as the counterpart of the MS Project Leader and ensures in close co-
operation the overall steering and co-ordination of the project. The Bulgarian Project Leader shall
direct the implementation of the project and shall be responsible for the substance and the
progress of the project. S/he is high ranking official in the BC administration, who is in a position
to operate at the appropriate political level. The BC project leader possesses sufficient authority to administer and properly implement the project in practice.

The Bulgarian Project leader will be the Deputy Director of the Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” – National Police Service.

Contact details:
Plamen Vassilev
**Deputy Director**
Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” National Police Service
Sofia
Silvnica Blvd. 235
Tel.: 00 359 2 982 30 62
Fax: 00 359 2 931 60 80

The RTA counterpart in the BC administration will be nominated from Bulgarian side before starting of the project. S/he will work on a day-to-day basis with the RTA and provide the necessary support.

**BC experts**
At project level, BC staff will actively participate to implement the particular project components. The BC staff inputs will be detailed within the Twinning work plan to ensure that there is full recognition of both the practical and political commitments required to achieve the desired results.

**RTA assistant**
The RTA will be supported by full time assistant (BC national), who deals with both translation, interpretation and other general project issues on a daily basis that are essential for the successful implementation of the project.
Recruitment must take place in accordance with standard rules for subcontracting, as outlined in section 7.6 of the Twinning Manual.

**RTA assistant profile:**
A full time RTA assistant (BC national), should have university degree, strong communication and organisational skills, very good knowledge in English and the language of the project, agreed between the twinning partners as working language. Previous experience in the field of EU financed projects will be considered an advantage.

**Reporting requirements:**
The twinning partners shall submit following reports:

- Jointly drafted **Interim Quarterly Reports** at three-monthly intervals according to the Twinning Manual requirements.
- A jointly drafted **Final report** describing the project implementation, including detailed information on the results achieved, follow-up recommendations and any necessary corrective actions. The final financial report must be accompanied by an audit certificate from a recognised, independent auditor, following the template in Annex VI to the Twinning Contract.

Reports will follow the templates of Annex C4 of the Common Twinning Manual.

In addition to these formal reporting stages, the twinning partners are obliged to inform in writing the Administrative Office and the Monitoring bodies, of the action of any critical aspects or conditions of project implementation, or any amendments/modifications necessary within the budget.
All reports could be produced in one of the languages eligible for reporting purposes as per the Twinning manual (English, German or French language).
The reports should be presented in electronic and hard copy. These reports shall be signed by both project leaders.

Each report must be presented in electronic format and in one hard copy to the following addresses:

Mr. Lubomir Tushanov  
CFCU Director  
Administrative Office  
102, Rakovski Str.  
1000 Sofia, Bulgaria

BC Project leader  
Plamen Vassilev  
Deputy Director  
Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” National Police Service  
Sofia  
Slevnica Blvd. 235  
Tel.: 00 359 2 982 38 18  
Fax: 00 359 2 931 60 80

Kick-off and final meeting with all parties involved in the project implementation (i.e. Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention”, Chief Directorate Combating Organized Crime, Chief Directorate Border Police, National Forensics Institute, Press Office and Public Relations Directorate and the National Centre for Addictions at the Ministry of Health) will be held.

Language  
The twinning partners will agree upon common working languages and the language skills required of the RTA for carrying out day-to-day duties and upon English, German or French as the language to be used for reporting purposes. There will be also need for provision of funds for translation of the relevant documentation (legal acts) and interpretation in the project budget. Specific services will be provided in the language of the BC (i.e. brochures).

Monitoring  
The progress of this project will be monitored during the regular Progress Monthly meetings and the Sectoral Monitoring Sub-Committee Justice and Home Affairs in order to review results and achievements of the project against those set out in the work plan. The effect on the reduction of drug crimes will be assessed on regular basis. Therefore the Chief Directorate “Criminality Counteraction, Maintaining of Public Order and Prevention” – National Police Service must provide full operational analysis and statistics for the periods in question. Close monitoring of project will be carried out in order to identify and rectify any problems that may arise.

Private Sector; Sub-contracting  
The twinning partners must provide adequate certification to activity to be subcontracted to the private sector, in the Twinning Contract and Twinning work plan. All services that are to be contracted by the administrative office or by the Member State partners (as specified under section 7.6 of the Common Twinning Manual) should be detailed in the project budget, with an annotation making clear by which authorities they will be contracted.

6.3 Non-standard aspects
N.a

6.4 Contracts
Twinning Contract - 0,600 MEURO;

7. Implementation Schedule
7.1 Start of tendering/call for proposals
Twinning Contract– 4Q/2007

7.2 Start of project activities
Twinning Contract– 3Q/2008

7.3 Project completion
Twinning Contract– 3Q/2009

8. Sustainability

The strong political will for counteracting the drug crimes is reflected in the National Anti drug Strategy of Republic of Bulgaria for the period 2003 –2008. The compliance of the priorities with the European standards and requirements is the main precondition for the sustainability of the measures taken. The successful implementation is possible due to the strong Government commitment to build an efficient law enforcement capacity and to combat effectively drug crime. Sustainability of the project will be ensured by setting up a training programme at central level at the Academy of the Ministry of Interior in Sofia and by strengthening the system for decentralized qualification in the Regional Police Directorates throughout the country. The trained BC trainers within the project will be used for further training of the police staff dealing with counteracting drug crimes beyond the project timeframe.

In order to guarantee the sustainability of the project all presentations made during the training seminars will be included in a Training manual, which could be use for further training activities beyond of the scope of the project.

The elaborated in the frame of the project Operative Concept on prevention and investigation of illicit drug dissemination, will be an action oriented paper setting the main targets and police tactics for effective prevention and investigation of drug crimes within the Bulgarian Ministry of Interior. The elaborated methodology for introduction of intelligence led policing model at regional level will contribute to the more efficient evidence gathering and investigation of drug crimes.

The joint operations among competent authorities should be repeated on a regular basis beyond of the project.

The Bulgarian Authorities are fully aware of their responsibilities for their financial participation concerning the co-financing of Transition facility project and are ready to ensure that the required resources (financial, staff) will be mobilised in a Twinning project.

9. Conditionality and sequencing

N.A.

Annexes to Project Fiche

1. Logical framework matrix in standard format (compulsory)
2. Detailed implementation chart (compulsory)
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period) (compulsory)
4. Statistics
5. List of relevant Laws and Regulations (optional)
## LOGFRAME PLANNING MATRIX FOR PROJECT FICHE

<table>
<thead>
<tr>
<th>Programme name and number</th>
<th>TF CRIS Number: 2007/019-303.05.01</th>
</tr>
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<td><strong>Total budget:</strong> 0,600MEUR</td>
<td><strong>TF Contribution:</strong> 0,600 MEUR</td>
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<table>
<thead>
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<th>Overall objective</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
</table>
| To reduce drug supply (i.e. drug production, trade and distribution throughout the country and cross-border trafficking in drugs) and to contribute to the prevention of drug crimes through further development of the administrative capacity of the Bulgarian Police in the field of fight against drug crimes and exchange and dissemination of the EU best practices for combating drug crimes | • Implemented recommendations contained in the September 2006 Comprehensive Monitoring Report  
• Level of compliance with the EU best practices in the field of information exchange and coordination among the competent authorities, risk analysis system and usage of modern equipment for drug crimes detection  
• Cooperation at national and regional level among the competent authorities in the field of counteraction of drug crimes improved through increased number of joint operations - not less than 2 joint police operations, per month, were conducted during the period 2005-2006; and increased number of exchanged data for the last one year - 1 336 data exchanged for year 2006  
• Reduction of the level of the drug related crimes in the territory of R Bulgaria compared to the trends in the last 2 years (baseline data\(^4\) – 1,14% increase of drug related crimes during the period 2005 -2006, according to the statistics). | • EC Schengen Evaluation Reports  
• Sectoral Monitoring Subcommittee (SMSC) Reports for the Home Affairs Sector  
• Twinning Reports  
• Statistics on the anti-drug activities carried out by the MoI | • Continued political will to en-sure closer political and economic integration with neighbouring countries and the EU;  
• The MoI demonstrates capacity to effectively combat organised crime in accordance with EU standards and requirements; |

\(^4\) Baseline data – The number of registered drug related crimes for year 2005 are 2709 and for year 2006 are 2740. The average percentage value in 2006 compared to 2005 is 1,14% increase.
<table>
<thead>
<tr>
<th>Project purpose</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Provision of expertise and assistance to the Bulgarian Police in the field of prevention of drug crimes, further development of the intelligence led policing model at regional level for efficient detection and investigation of drug crimes and improvement of the coordination and cooperation at national and regional level</td>
<td>• Intensified co-operation with the agencies, having competencies in the field of counteraction of drug crimes through enhanced number of exchanged data and joint operation for prevention and detection of drug crimes; • Increased number of trained police officials and officials of other competent national authorities in prevention and investigation of drug crimes.</td>
<td>• EC Schengen Evaluation Reports • Sectoral Monitoring Subcommittee (SMSC) Reports for the Home Affairs Sector • Twinning Reports • Statistics on the anti-drug activities carried out by the MoI</td>
<td>• Continued political will to ensure closer political and economic integration with neighbouring countries and the EU; • The MoI demonstrates capacity to effectively combat organised crime in accordance with EU standards and requirements;</td>
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<table>
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<th>Results</th>
<th>Objectively verifiable indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
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<tbody>
<tr>
<td>1. Reduction of the drug supply through increase of the detected and seized drugs and synthetic substances at the border and the illegal internal drug market 2. Further development of the capacity of the regional police units for intelligence led policing model (decision making process based on the analysis of the environment) through increased number of detected and</td>
<td>• Reduction of the drug supply crimes in the country compared with the last 2 years (baseline data(^5) – 2.55% increase of drug supply during the period 2005 - 2006, according to the statistics at the beginning of the project; target value – 5% less after two years period following project completion) • Increased number of detected drug supply crimes compared with the last 2 years (baseline data(^6) – 1% increase of</td>
<td>• EC Schengen Evaluation Reports • Sectoral Monitoring Subcommittee (SMSC) Reports for the Home Affairs</td>
<td>• The Bulgarian authorities to fulfil their obligations for co-financing • Readiness for co-operation among the authorities involved in the compulsory border control • The beneficiary to guarantee the participation of the selected experts in the field • Commitment of the beneficiary to maintain all acquired means;</td>
</tr>
</tbody>
</table>

\(^{5}\) Baseline data – The number of registered drug supply crimes for year 2005 are 2,623 and for year 2006 are 2,690. The average percentage value in 2006 compared to 2005 is 2.55% increase.  
\(^{6}\) Baseline data – The number of registered detected drug supply crimes for year 2005 are 2,369 and for year 2006 are 2,454. The average percentage value in 2006 compared to 2005 is 1% increase.
investigated drug related crimes;

3. Increased number of the checks of the joint mobile teams between Police and Customs in the border area and police operations aimed at reduction of trafficking in drugs

4. Increased number of trained police officers and officials of the competent national bodies dealing with prevention and investigation of drug crimes.

detected crimes according to the statistics at the beginning of the project; target value – 5% more after two years period following project completion

- Increased number of exchanged data among the competent authorities in the field of prevention and detection of drug crimes (baseline data - 1,336 data exchanged, according to the statistics for year 2006, at the beginning of the project; target value – 4% increase after one year period following project completion)

- Increased number of conducted joint police operations for countering the drug crimes at national and regional level – not less than 7 operations each month

- Increased number of checks conducted by the joint mobile teams – not less than 3 checks each month

- Framework Qualification Plan elaborated 300 trained police officials and officials of other competent national authorities in prevention and investigation of drug crimes

<table>
<thead>
<tr>
<th>Sector</th>
<th>Twinning Reports</th>
</tr>
</thead>
<tbody>
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<td></td>
<td>Statistics on the anti-drug activities carried out by the MoI</td>
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<tr>
<td>Activities</td>
<td>Means</td>
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</table>
| Related to result 1, result 2  
Assessment of the current situation regarding existing structures and working procedures in the field of prevention and investigation of illicit drug dissemination  
Elaboration of need and gap analysis in view of introducing the EU best practices and standards in the relevant field  
Elaboration and implementation of an Operative Concept on prevention and investigation of illicit drug production, trade and dissemination based on the findings of the need and gap analysis  
Development and implementation of methodology needed for introduction of intelligence led policing model at regional level | It is envisaged that the project will be implemented by means of Twinning Contract  
**Twinning Contract** | • The Bulgarian authorities to fulfil their obligations for co-financing  
• Readiness for co-operation among the authorities involved in the compulsory border control  
• The beneficiary to guarantee the participation of the selected experts in the field  
• Commitment of the beneficiary to maintain all acquired means |
Planning and conducting a joint police operation at national and regional level

Related to result 2 and 4
Elaboration of a Framework Plan for centralised and decentralised qualification on fight against drug crimes for the police officers;
Conducting training seminars for police management staff;
Organising train-the-trainer seminars;
Organising pilot seminars by the trained trainers for the operational staff, under the supervision of the MS experts
### ANNEX 2

#### DETAILED IMPLEMENTATION CHART

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<th>Component</th>
<th>2007</th>
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<th>2010</th>
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D - design,  
C - contracting,  
I - implementation,  
T - tendering,  
X - closure
### Annex 3

**Contracting and Disbursement Schedule, by Quarter, for Full Duration of Project**

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<tr>
<th>Component</th>
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<th>2009</th>
<th>2010</th>
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<td>3 Q</td>
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<tr>
<td>Disbursed</td>
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- **Contract 1**
  - Contracted: 0.600
  - Disbursed: 0.480, 0.480, 0.540, 0.600, 0.600, 0.600, 0.600, 0.600
Chief Directorate «Crime Counteraction, Maintaining of Public Order and Prevention”  
Drug Crime Investigations  

<table>
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<tr>
<th>Current Period</th>
<th>Regis rated announcements /Total Number/</th>
<th>Crimes /Total Number/</th>
<th>Crimes Perpetrator</th>
<th>% of “crimes With unknown Perpetrator perpetrated In the end of The period In comparison with the total number</th>
<th>% of &quot;disclosed Crimes, With unknown perpetrator In comparison with the total number of With unknown perpetrator In registration</th>
<th>Crimes ratio</th>
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<td>794</td>
<td>681</td>
<td>670</td>
<td>783</td>
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<td>830</td>
<td>788</td>
<td>448</td>
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<td></td>
<td>2001</td>
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Chief Directorate «Crime Counteraction, Maintaining of Public Order and Prevention”
Drug Crime Investigations
For the period: 01.01.2003 - 31.12.2004

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<th>In - The period Disclosed As a part of registered crimes Unknown perpetrator</th>
<th>% Disclosed. In comparison of registered crimes Unknown perpetrator</th>
<th>In Registration</th>
<th>Disclosed from them</th>
<th>% of disclosed In comparison of registered crimes Unknown perpetrator</th>
<th>Disclosed from the previous period</th>
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<td>3.5. Drugs crimes (Art.242,Para.2-3; Art.250,Para.2; Art.282,Para.5; Art.253,Para.4, Art.354a-354a PC)</td>
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Chief Directorate «Crime Counteraction, Maintaining of Public Order and Prevention»
Drug Crime Investigations


Main period: 01-01-2006 - 31-12-2006 r. Resolved to: 31-12-2006 r. input to: 05-01-2007 r.
Comparative period: 01-01-2005 - 31-12-2005 r. Resolved to: 31-12-2005 r. input to: 05-01-2006 r.
About: 05-01-2007 19:43:09

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LIST OF RELEVANT LAWS AND REGULATIONS

- Criminal Procedure Code
- Penal Code
- Special Intelligence Means Act
- Ministry of the Interior Act
- Classified Information Protection Act
- Foreign Nationals in the Republic of Bulgaria Act
- Bulgarian Identity Documents Act
- Access to Public Information Act
- Personal Data Protection Act
- Rules on the Implementation of the Ministry of the Interior Act
- Rules on the Implementation of the Classified Information Protection Act
- Rules on the Implementation of the Bulgarian Identity Documents Act
- Rules on the Implementation of the Foreign Nationals in the Republic of Bulgaria Act
- Rules on the Implementation of the Personal Data Protection Act

Instructions

- Methodic instructions on the organization of operative tracing and search police activities.
- Operative instructions for the law enforcement authorities for working with signals on common crimes, other law and public order offences.
- Regulations on the conditions and the order of confiscation, preservation, destruction and granting of narcotic substance and plants for scientific activities for taking representative samples from them. (Amendments in force since 13.10.2006, issue number 82, dated 10.10.2006).

Governmental Strategic Plans and Research, Related to the Project

- EU Drug Plan 2005-2008
- National Strategy for Counteracting Crime
- National Program for Adoption of the Acquis.