Title: IMPROVEMENT OF VETERINARY BORDER CONTROL
1. Basic Information
   1.1 CRIS Number: BG2003/004-937.03.01
   1.2 Title: IMPROVEMENT OF VETERINARY BORDER CONTROL
   1.3 Sector: AGRICULTURE
   1.4 Location: BULGARIA

2. Objectives
   2.1 Overall Objective(s):
   Support and assistance to the re-organization, preparation and adjustment of the veterinary sector of Bulgaria in view of the future integration in the European Union through effective transposition and implementation of the EU control systems.

   2.2 Project purpose:
   Effective protection of the territory of Bulgaria and of the EC Member States against the penetration of contagious diseases of animals and public health protection.

   2.3 Accession Partnership (AP) and NPAA priority
   Accession Partnership
   The following are quotations from the Accession Partnership:
   Agriculture:
   “….Alignment with the agricultural acquis including veterinary matters, in particular external border control. Adoption and implementation of the veterinary requirements, upgrading of the testing and diagnostic facilities.”

   Commission’s Working Document for Bulgaria 2001
   Short-term priority
   - “Continue alignment of the veterinary and phyto-sanitary legislation and upgrade inspection arrangements, in particular at the future external borders”.

   Medium-term priorities
   - “Reinforce Common Agricultural Policy management mechanisms and administrative structures (monitoring agricultural markets and implement structural and rural development measures, set up bodies and control mechanisms).”
   - “Continue to restructure the agri-food sector; reinforce food control administration”.
   - “Complete system of animal identification; implement quality control system, animal waste treatment, residue and zoonosis control programme; complete inspection systems on future external borders.”
   - “Continue to upgrade and modernise infrastructure at the future EU external borders”.

   NPAA Priorities (see Annex 5)

   2.4 Contribution to National Development Plan
   Position Paper 2002
   The National Veterinary Service (NVS) has adopted the following strategy for developing the long-term BVIPs:
   A comprehensive study financed under Financial Memorandum 2001 will be carried out to identify and specify the construction works required at each of the seven remaining unmodernised long-term BVIPs (apart from Kapitan Andreevo) so that the staff could be able to undertake full inspection and testing according to the EU requirements.

   Under Phare programme 2002 Bulgaria will upgrade three BVIPs- Burgas, Varna and Kalotina; Bulgaria will reconstruct Sofia airport supplying appropriate equipment in compliance with the EU requirements by 2004;
Under Phare 2003 Bulgaria will apply for the construction of BVIPs Zlatarevo, Bregovo and Gueshevo.

In case not all BVIPs are constructed upon accession, the import and export will be carried out only through the BVIPs, which are ready and in compliance with EU requirements.

**National Veterinary Service Strategy**

The NVS has prepared its *Strategy for development and the relevant timetable up to 2006* (Annex 6). The document was included in the Position Paper of Bulgaria in the Veterinary sub-sector (Food Safety).

**2.5 Cross Border Impact:**

- Facilitation of the traffic and procedures of control at the BIPs;
- Quicker checks at the BIPs, saving time for the passengers;
- Decreased pollution at the BIPs sites.

### 3. Description

#### 3.1 Background and justification

The conditions of market economy and EU legislation impose strong requirements toward the origin and health status of the animals and animal products. In order to provide the necessary veterinary guarantees, the NVS has started with the adoption of the legislation and the programme for improvement of border control at BIPs. By the end of 2003 legislation relating to the adjustment of border control, improvement of diagnostic methods and animal health should be harmonized with the relevant EU legislation.

At present there are 35 Border veterinary inspection posts in Bulgaria for import and export of live animals, products of animal origin and veterinary medicinal products. Eight of the existing 35 BVIPs are designated as long-term. These long-term BVIPs are to become external borders of the EU.

According to the NVS strategy (Annex 6) long-term BVIPs Bregovo and Kalotina (at the Serbian border), Gueshevo and Zlatarevo (at the Macedonian border), Kapitan Andreeevo (at the Turkish border), Bourgas and Varna ports (at the Black sea) and Sofia Airport will be modernized and equipped in order to comply with the European requirements for border control. Out of the listed 8 BIPs those in Kalotina and Kapitan Andreeevo are for live animals and the others are only for products of animal origin for human and non human consumption.

The construction at BIP Kapitan Andreeevo (at the Bulgarian-Turkish border) was implemented under Phare Project BG9913-01. The priority BVIPs presented for financing from Phare 2002 are Kalotina, Varna and Bourgas. The other 3 long-term BVIPs – Bregovo, Gueshevo, Zlatarevo are presented for financing under Phare 2003. Sofia air-port will be upgraded with national funds.

The existing facilities at these BVIPs are given in the Annex to the TAIEX Report Ref.:AC/CVO/BP/(29). The financial support required with the present project corresponds to the traffic of goods and their nature.

The budgets for the BVIPs takes into consideration their respective specificities. In particular, Gueshevo being in mountaneous areas, care was taken to consider the necessary groundworks for levelling the land, and the increased transport costs of the materials to the post (see Annex 4).

#### 3.2 Linked activities:

The project is linked to the following previous and ongoing Phare activities, none of which would be overlapped.

The relationship of the proposed Phare 2003 projects with earlier Phare projects is shown in the table below.
<table>
<thead>
<tr>
<th>Project Name</th>
<th>Activity</th>
<th>Result</th>
<th>Successor project and relation to the previous one.</th>
</tr>
</thead>
<tbody>
<tr>
<td>BG 9001-01-08 A Master Plan for Technical Support for NVS</td>
<td>Legislation</td>
<td>Diseases control</td>
<td>BG 9103-06-07 – TA to Improvement of veterinary legislation and BG 98/AG/IB/01</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Animal Identification, registration and information systems</td>
<td>BG 9206-03-04 and 05 – TA and supply of equipment for FMD. BG 9507-02-06 - Supply of equipment for FMD</td>
</tr>
<tr>
<td>BG98/AG/IB/01</td>
<td>Zoonoses Workshop in Bulgaria</td>
<td>Ordinance for prophylaxis and protection against tuberculosis Ordinance for prophylaxis and protection against some zoonoses.</td>
<td>BG 0101.04 Improvement of veterinary control</td>
</tr>
<tr>
<td>BG9913-01-03</td>
<td>Reconstruction of BVIP Kapitan Andreevo</td>
<td>Built and equipped first BVIP in accordance with EU requirements</td>
<td>BG/IB/2001-AG-03 Improvement of veterinary control</td>
</tr>
<tr>
<td>BG 0101.04 Tw. BG/IB/2001-AG-03</td>
<td>Improvement of veterinary control. Comprehensive BVIP study for 7 remaining long term BIPs ToR for the preparation of the working designs and construction works for each long term BVIP detailed list and technical specification of the equipment required</td>
<td>3 long-term BVIPs reconstructed in accordance with EU requirements Two well established, National laboratories working in accordance with EU standard 45001 – 3. Secondary BG legislation on feedingstuffs harmonized with the relevant EU legislation. Three laboratories for quality control of Feedingstuffs and Feed Additives analysis equipped</td>
<td>BG 0201.04 Improvement of Veterinary Border Control, Improvement of The Diagnostic system for animal health control and Improvement of Feedingstuffs and Feed Additives Control</td>
</tr>
<tr>
<td>BG 0201.04 Tw. BG02/IB-AG-03</td>
<td>Improvement of Veterinary Border Control, Improvement of The Diagnostic system for animal health control and Improvement of Feedingstuffs and Feed Additives Control</td>
<td></td>
<td>Phare 2003</td>
</tr>
</tbody>
</table>

3.3 Results:
Constructed and equipped BVIPs Bregovo, Gueshevo and Zlatarevo as per the recommendations of the Comprehensive BVIP study (BG0101-04) and introduced EU veterinary border control procedures of the import/export/transit system;
3.4 Activities:

- Construction of 3 long-term BVIPs - Bregovo, Gueshevo and Zlatarevo including all complex inspection facilities for products of animal origin.
- Supply and installation of equipment for the 3 long term BVIPs at Bregovo, Gueshevo and Zlatarevo.

The activities towards construction and equipment of the above long-term BVIPs depend on the results of the Comprehensive BVIP study (BG0101-04), which shall provide the working designs and technical specification of the equipment required to satisfy BVIP operation in line with relevant EU norms for each long term BVIP.

3.5 Lessons learned:

The Kapitan Andreevo project was a pilot experience in construction of BVIPs with regard to the necessary procedures for expropriation, purchase of land, co-ordination with other border authorities, tendering, construction works, etc. Experience demonstrated that it is better to split the construction and the supply of equipment in different tenders/contracts.

The Kapitan Andreevo project demonstrated various complications related particularly to the land issue. Excessive delays were caused by the land expropriation procedure. For this reason, the allocation of land for each of the three BVIPs has been taken as a priority. A working group was set up already in 2002 to address the issue. The locations of the BVIPs are an advantage, in the sense that the land is public state property. It is now an issue of allocating it to the Ministry of Agriculture in order to construct the premises, which is much simpler. The allocation procedure is expected to be completed by end 2003.

The Kapitan Andreevo BVIP has allowed for all the responsible stakeholders at Governmental level (in particular within the Ministries concerned) to go through the complete inter-Ministerial procedure necessary to the construction of the BVIP.

The Kapitan Andreevo has also given a good estimation of the costs involved in the construction of the BVIPs, which then only needed to be tailored to the specific conditions of Zlatarevo, Bregovo and Gueshevo. In particular, it demonstrated that it is preferable to avoid design and build contracts, and rather split the phases.

4 Institutional Framework

The recipient of the project is the National Veterinary Service at the Ministry of Agriculture and Forestry (MAF), which is the institution responsible for the overall implementation of the project. (see Annex 7 – Structure of NVS)

The NVS, through its border inspections for veterinary control and quarantine, carries out control during import, export and transit of animals, raw materials, animal products, feedstuffs, and veterinary medicinal products.

The Department of Border Veterinary Control (6 persons), which is part of Directorate “Public Health and Border Veterinary control” at the NVS, organizes the veterinary control along the borders. It coordinates and controls the activities of the border veterinary control inspectorates.

The total number of staff involved in border veterinary control throughout the country is 255 (170 veterinarians, 82 veterinary technicians and 3 auxiliaries).

In 16 regional veterinary services there are regional veterinary inspectorates for border control that supervise the activities on 35 border inspection posts. This trained staff will serve as the basis for the 8 long-term BVIPs.

The structure of BIPs control is shown in Annex 7.1.
5 Detailed Budget

<table>
<thead>
<tr>
<th>Phare</th>
<th>Support</th>
<th>Total Phare (=I+IB)</th>
<th>National Co-financing*</th>
<th>IFT*</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Investment Support</td>
<td>Institution Building</td>
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</tr>
<tr>
<td>Contract 1 Civil Construction works</td>
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<td>2.025</td>
<td>0.621</td>
<td>2.646</td>
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<tr>
<td>Contract 2 Supervision Services</td>
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<td>0.054</td>
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<td>0.054</td>
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</tr>
<tr>
<td>Contract 3 Supplies</td>
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<td>0.450</td>
<td>0.150</td>
<td>0.600</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>2.475</td>
<td>2.475</td>
<td>0.825</td>
<td>3.300</td>
<td></td>
</tr>
</tbody>
</table>

The national co-financing of 25% will be covered from the national budget, through the National Fund Directorate at the Ministry of Finance. It will a/o be used for the procurement of the supervising services, which will be procured under the national Public Procurement Act.

The Phare contribution for the reconstruction works and supplies will be 75% of their cost, with a maximum of Phare contribution of 2.475 MEuro. Phare and national co-financing will be used jointly, with the exception of the supervising services which will be exclusively covered from national funds. If the total cost exceeds 3.3 MEuro, the extra support required will be provided by additional national co-financing. The additional national co-financing will be provided by:
- either allocating extra national funds to conclude a contract with the contractor proposed further to the completion of the procurement process following the Practical Guide to Phare, Ispa and Sapard Contract Procedures,
- or increasing of the cost of the on-going Phare financed contract via an addendum

All running costs and the maintenance of the premises constructed under this project will be provided by the Bulgarian authorities.

6 Implementation Arrangements

The CFCU (Ministry of Finance) will be the Contracting Authority responsible for tendering, contracting, payments and financial reporting and will work with close co-operation with the beneficiary. The Deputy Minister of Ministry of Finance will act as PAO of the project. His contact details are:

Deputy Minister of Ministry of Finance and PAO
Address: 102 Rakovski Str.
1040 Sofia
Tel: 359 2 985 927 81  Fax: 359 2 980 68 63

The PIU at the Ministry of Agriculture and Forestry will be responsible for monitoring of project implementation and coordination of the activities at all stages of the project cycle. Contact details of the PIU:

Head of Phare Department
Ministry of Agriculture and Forestry
Address: 55 Hristo Botev Blvd.
Sofia
Tel: 359 2 981 6163  Fax: 359 2 981 75 42
e-mail: demina@phare-agr.orbitel.bg

The beneficiary will be the National Veterinary Services, which will be responsible for the technical part of the project. Beneficiary contact point:

Expert in “International Cooperation, European Integration and Certification” Directorate
National Veterinary Service
Address: 15A Pencho Slaveikov Blvd
1606 Sofia
Tel No: + 359 2 952 09 18  Fax No: + 359 2 954 95 93
E-mail: Nevena.Mangarova@nvms.government.bg
The Steering Committee, overseeing the project implementation and securing exchange of information between the major stakeholders, has representatives of the following institutions:

The Contracting authority,
The EC Delegation,
MAF - Directorate European Integration and Phare Department,
The Beneficiary
The Contractor.

6.1 Twinning
N.A

6.2 Non-standard aspects
The PRAG Procedure will be strictly followed.

6.3 Contracts:
Contract(s) 1 to 3 - works – 2.646 Meuro either one contract or broken down per BVIP (Annex 4)
Contract 2 – supervising services – 0.054 Meuro
Contract 3 – supplies – 0.6 Meuros

7 Implementation Schedule - see Annex 2

7.1 Start of tendering/call for proposals: June 2004
7.2 Start of project activity January 2005
7.3 Project completion March 2005

8 Equal Opportunity
All participating Bulgarian institutions are equal opportunity employers. No discrimination of whatever nature will be applied.

9 Environment
An EIA report will be prepared under the Comprehensive BVIP study (BG0101-04) which is in charge of respecting the national regulations related to environmental assessment. In particular, once the draft documents are ready, they have to be submitted to the Ministry of Environment for review of the environmental assessment needs and procedures and endorsement.

10 Rates of return
Calculations were done using the “worst case scenario”, without taking into consideration the expected increase of throughput resulting from the closure of other BVIPs resulting in increased trade in the long-term ones.
The IRR consolidated for all three BVIPs is 7% and the NPV 1.12 MEURO (with 3% discount rate), over a period of 20 years.

11 Investment criteria

11.1 Catalytic effect:
The Phare contribution will accelerate the development of veterinary border controls according to the EU standards.

11.2 Co-financing:
The recipient will finance 25 % of the total project costs.

11.3 Additionality:
The Phare contribution shall not displace other financiers, especially from private sectors or IFIs.

11.4 Project readiness and size:
Technical specifications and tender documentation will be ready at the time of signature of the Financing Memorandum.

11.5 Sustainability:
Sustainability of project results is assured through the need and commitment by Bulgaria to the upgrading and streamlining of its existing veterinary border controls. As indicated above, this will result in a decrease from 35 to 8 long term BIPs, with the associated improvement in quality standards. As a result, the remaining BIPs will be funded through the state budget and generate returns from control and disinfection fees.
All supported investment actions (including supply) are sustainable in the long term beyond the date of Accession. They will comply with the EU norm and standards and will be coherent with the sector policies of the EU. Future maintenance and operation costs will be covered by the Bulgarian national budget.

11.6 Compliance with state aids provisions
All investments will respect the state aid provisions of the European Agreement.
11.7 Contribution to NDP and/or Structural Funds Development Plan/SPD
Not applicable.

12 Conditionality and sequencing

- The land plots, on which the three long-term BIPs (Gueshevo, Bregovo and Zlatarevo) are to be placed on, are public-state-owned areas. This actually means that their legal statute is defined by the Law on the Structural Organisation of the Territory (SG 1, 2001) and the Ordinance on the Border Inspection Posts (SG 2, 1998). The legal rights on usage of these areas is effected in joint cooperation among the Ministry of Regional Development and Public Works, the Ministry of Agriculture and Forests, the Ministry of Internal Affairs, the Ministry of Health, the Ministry of Transport and Communications and the Ministry of Finance. An inter-Ministerial working group is taking decisions on land allocation. The plots will legally be available by end of 2003.

- The comprehensive border veterinary inspection study BG0101-04, which is a sub-project in the Financial Memorandum 2001, is expected to be completed by end of May 2004 and provide all necessary documents for tendering.

- The supervising company contracted by the time project activities start.

- Availability of Bulgarian experts to be involved in project implementation. The project is a priority for NVS and for Bulgaria and the availability of the counterparts is fully secured and committed.

ANNEXES TO PROJECT FICHE

1. Logical framework matrix in standard format
2. Detailed implementation chart
3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period)
4. Estimation of the budget
5. NPAA priorities
6. NVS strategy
7. Structure of the NVS
7.1 Structure of BIPs control
8. Administrative capacity
### LOGFRAME PLANNING MATRIX FOR
**PROJECT:** Improvement of Veterinary Border Control

<table>
<thead>
<tr>
<th>Programme name and number</th>
<th>Contracting period expires: Nov. 2005</th>
<th>Disbursement period expires: Nov. 2006</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total budget:</strong></td>
<td>3,300 MEuro</td>
<td>Phare budget: 2,475 MEuro</td>
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</tbody>
</table>

#### Overall objectives(s)
- Support and assistance to the re-organization, preparation and adjustment of the veterinary sector of Bulgaria in view of the future integration in the European Union through effective transposition and implementation of the EU control systems.

#### Project purpose
- Effective protection of the territory of Bulgaria and of the EC Member States against the penetration of contagious diseases of animals and public health protection

#### Results
- Constructed and equipped BVIPs Bregovo, Gueshevo and Zlatarevo as per the recommendations of the Comprehensive BVIP study (BG0101-04) and introduced EU veterinary border control procedures of the import/export/transit system;

<table>
<thead>
<tr>
<th>Objectively Verifiable Indicators</th>
<th>Sources of Verification</th>
<th>Assumptions</th>
</tr>
</thead>
</table>
| - Legislation related to the adjustment of border control adopted and published by end 2005 | - Commission regular report  
- Customs statistics  
- FVO reports | The drafted legislation is adopted by the relevant bodies  
- Support by state budget  
- Necessary human resources available. |
| - The long-term BIPs work in accordance with EU requirements, as confirmed by FVO, by mid 2006. | - An annual report to the European Commission  
- FVO reports  
- Official documentation of MAF and its authorities  
- Official documentation of NVS | |
| - BVIPs’ staff performs checks and controls in line with EU legislation by early 2006 as confirmed by FVO | - Periodical reports to the EC Delegation in Sofia  
- FVO reports  
- Progress reported regularly to the beneficiary, the Phare department at | The construction works are done on time  
- The equipment is delivered and installed on time  
- Human resource available. |
<table>
<thead>
<tr>
<th>Activities</th>
<th>Means</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>CIVIL CONSTRUCTION WORKS</td>
<td>• Works contract</td>
<td>• Effective collaboration of</td>
</tr>
<tr>
<td></td>
<td>• Contract for supply of equipment</td>
<td>contractor with Phare</td>
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<td></td>
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<td>department, beneficiary</td>
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<td>and EC Delegation.</td>
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<tr>
<td>SUPPLIES</td>
<td></td>
<td>• Support from other relevant</td>
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<td>institutions</td>
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<td></td>
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<td>• Adequate co-financing is</td>
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<td>provided</td>
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<tr>
<td>PRECONDITIONS</td>
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<tr>
<td></td>
<td>• Comprehensive BVIPs study (BG0101-04),</td>
<td>• Requested budget is</td>
</tr>
<tr>
<td></td>
<td>completed.</td>
<td>provided</td>
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<td></td>
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<td>• Land is allocated</td>
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</table>
ANNEX 2 – Detailed implementation chart and detailed workplan

*Project title:* IMPROVEMENT OF VETERINARY BORDER CONTROL

<table>
<thead>
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<th>Components</th>
<th>2004</th>
<th></th>
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</tbody>
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| 2006            |      |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |
|                 | J    | F        | M        | A        | M        | J        | J        | A        | S        | O        | N        | D        |          |          |          |          |          |          |          |          |          |          |          |          |          |          |
|                 |      | P        | P        |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |          |

T – Tendering  
C – Contracting  
I – Implementation  
P - Payments
ANNEX 3: Cumulative Contracting and Disbursement Schedule

**Project title:** IMPROVEMENT OF VETERINARY BORDER CONTROL,

<table>
<thead>
<tr>
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</thead>
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<tr>
<td><strong>Contracted</strong></td>
<td>2.700</td>
<td>2.700</td>
<td>2.700</td>
<td>2.700</td>
<td>3.300</td>
<td>-</td>
<td>-</td>
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<tr>
<td>Disbursed W</td>
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<td>1.160</td>
<td>1.530</td>
<td>1.900</td>
<td>2.270</td>
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<tr>
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<td>0.360</td>
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<tr>
<td>Disbursed Superv</td>
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<td>0.018</td>
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<tr>
<td><strong>Totals Disbursed</strong></td>
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<td>1.178</td>
<td>1.557</td>
<td>1.936</td>
<td>2.675</td>
<td>3.300</td>
</tr>
</tbody>
</table>
ANNEX 4

Cost of border veterinary facilities calculated on the basis of Border Veterinary Inspection Post (BVIP) “Kapitan Andreevo”

1. BVIP Zlatarevo 900 000 EU
2. BVIP Bregovo 900 000 EU
3. BVIP Gyueshevo 1 500 000 EU

TOTAL: 3 300 000 EU

4. BVIP Zlatarevo
   Construction works (Structural and architectural works) -
   ✓ Building for control of animal products fit for human consumption
   ✓ Building for control of animal products unfit for human consumption
   ✓ Building for disinfection of trucks
   ✓ Incinerator facility
   ✓ Fence
   ✓ Weighbridge
   ✓ Diesel aggregate
   ✓ Vertical levelling
   ✓ Labour, materials, mechanical works and temporary buildings

   TOTAL FOR BVIP ZLATAREVO – 700 000 EU

   Equipment – TOTAL FOR BVIP ZLATAREVO – 200 000 EU

   GRAND TOTAL FOR BVIP ZLATAREVO – 900 000 EU

5. BVIP Bregovo
   Construction works (Structural and architectural works)
   ✓ Building for control of animal products fit for human consumption
   ✓ Building for control of animal products unfit for human consumption
   ✓ Building for disinfection of trucks
   ✓ Incinerator facility
   ✓ Fence
   ✓ Weighbridge
   ✓ Diesel aggregate
   ✓ Vertical levelling
   ✓ Outer telephone installation
   ✓ Labour, materials, mechanical works and temporary buildings

   TOTAL FOR BVIP BREGOVO – 700 000 EU

   Equipment – TOTAL FOR BVIP ZLATAREVO – 200 000 EU

   GRAND TOTAL FOR BVIP ZLATAREVO – 900 000 EU
6. BVIP Gueshevo

**Construction works** (Structural and architectural works)
- Building for control of animal products fit for human consumption
- Building for control of animal products unfit for human consumption
- Building for disinfection of trucks
- Incinerator facility
- Fence
- Weighbridge
- Diesel aggregate
- Vertical levelling
- Outer telephone installation
- Labour, materials, mechanical works and temporary buildings

**TOTAL FOR BVIP GUESHEVO – 1 300 000 EU**

**Equipment** –  **TOTAL FOR BVIP GUESHEVO – 200 000 EU**

**GRAND TOTAL FOR BVIP GUESHEVO – 1 500 000 EU**

The land plot selected for BVIP Gueshevo is the only one available for construction within the existing BIP. It is situated on a rocky mountainous site and therefore funds should be envisaged for vertical leveling and ground works.

**GRAND TOTAL FOR THE CONSTRUCTION WORKS FOR THE THREE BVIPS – 2 700 000 EU**

Grand total for the Equipment for the Three BVIPs – 600 000
ANNEX 5

NPAA

7.14. Veterinary Issues

The Law on Veterinary Activities (SG42/05.05.1999) (called hereinafter “LVA”) is the basic veterinary legislative act in Bulgaria. It regulates social relationships in connection with veterinary activities for the protection of health and productivity of animals, the guarantees of the quality and safety of the products of animal origin as well as the protection of environment with regards to veterinary control. According to the LVA the Minister of agriculture and forestry issues ordinances and instructions for its implementation in order to provide for the complete introduction of the EU legislation in the veterinary area.

7.14.1. CHECKS ON LIVE ANIMALS AND ANIMAL PRODUCTS

7.14.1.1. Adoption of Ordinance concerning veterinary and zootechnical checks during movement of animals to the Act on Veterinary Activity

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<td>Administrative Infrastructure</td>
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<td>Ministry of Agriculture and Forestry</td>
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<td>National Veterinary Service</td>
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7.14.1.2. Adoption of Ordinance concerning the internal veterinary checks governing trade of animal products to the Act on Veterinary Activity

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<td>National Veterinary Service</td>
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7.14.2. Identification of animals

For the epidemiological control the National Veterinary Service shall introduce animal identification and animal holding registration. Identification of the animals shall be carried out through ear-tagging and registering of pigs, big and small ruminants and solid hoofed animals. During the identification the veterinary authorities shall issue health passports to each animal. The way and order of the animal identification and animal holding registration shall be specified in an Ordinance of the Minister of agriculture and forestry.

7.14.2.1. Adoption of Ordinance on identification of porcine and registration of porcine holdings to the Act on Veterinary Activity

<table>
<thead>
<tr>
<th>Date of Adoption: 31.10.2002 - Date of Entry into Force: 31.10.2002</th>
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<tr>
<td>Administrative Infrastructure</td>
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<tr>
<td>Ministry of Agriculture and Forestry</td>
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<td>National Veterinary Service</td>
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7.14.3. CERTIFICATION

7.14.3.1. Adoption of Ordinance on the veterinary certification to the art. 43 from Act on Veterinary Activity

7.14.6. ANIMAL HEALTH - TRADE WITH ANIMAL PRODUCTS

LVA defines the following items subject to epidemiological control to be guaranteed that foods of animal origin are not carriers of dangerous diseases:

• Animals and holdings in which they are collected, settled and reared;
• Movement, trade, import, transit and export of animals, raw materials and animal products, feedingstuffs and feedingstuff components;
• Establishments for obtaining, storage and processing of raw materials and products of animal origin and other establishments of epidemiological interest;
• Rendering facilities, places of collecting and destroying of dead animals, slaughterhouse wastes and confiscates, kitchen wastes from public nutrition facilities and restaurants in trains, aircrafts and sea vessels;
• Animal market places and exhibitions and collecting centers for animal products.

LVA also includes obligations for animal owners and authorities of local authorities with a view to guarantee safety of the animal products.

7.14.6.1. Adoption of Ordinance concerning public health and animal health problems affecting the production and placing on the market of rabbit meat and farmed game meat to the Act on Veterinary Activity

Date of Adoption: 31.05.2002 - Date of Entry into Force: 31.05.2002

7.14.6.2. Adoption of Ordinance on health and veterinary requirements to wild game meat to the Act on Veterinary Activity

Date of Adoption: 31.05.2002 - Date of Entry into Force: 31.05.2002

7.14.6.4. Adoption of Ordinance laying down Animal Health and Public Health requirements governing Trade in and import into Bulgaria of balai products to the Act on Veterinary Activity


7.14.6.5. Adoption of Ordinance on health requirements affecting trade in fresh meat to the Act on Veterinary Activity

7.14.6.6. Adoption of Ordinance on health requirements affecting trade in fresh poultry meat to the Act on Veterinary Activity

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7.14.6.7. Adoption of Ordinance on health requirements affecting trade in meat products to the Act on Veterinary Activity

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<tr>
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<tr>
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7.14.7. PUBLIC HEALTH

Chapter 6 of the Law on Veterinary Activity regulates the state veterinary control and includes all provisions laying down basic principles of veterinary control regarding public health safety in accordance with the EU Directives.

The National Veterinary Service through its subordinated veterinary inspections shall carry out preventive, regular and permanent veterinary public health control and expertise on animals, raw materials and products of animal origin, feedingstuffs and feedingstuff additives.

The production, processing, storing and trade of raw materials and products of animal origin, additives, feedingstuffs and feedingstuff components is allowed in buildings, premises etc. approved by the National Veterinary Service under conditions and order specified in ordinances issued by the Minister of Agriculture and Forestry.

7.14.7.1. Adoption of Ordinance on the veterinary and sanitary requirements to the production and placing on the market of meat products to the Act on Veterinary Activity

<table>
<thead>
<tr>
<th>Date of Adoption: 30.04.2002 - Date of Entry into Force: 30.04.2002</th>
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<tr>
<td>Ministry of Agriculture and Forestry 31977L0099</td>
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7.14.7.2. Adoption of Ordinance on the veterinary and sanitary requirements to the production and placing on the market of fresh poultry meat

<table>
<thead>
<tr>
<th>Date of Adoption: 30.04.2002 - Date of Entry into Force: 30.04.2002</th>
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7.14.7.3. Adoption of Ordinance on veterinary and sanitary requirements to the production of minced meat and meat preparations to the Act on Veterinary Activity

<table>
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<tr>
<th>Date of Adoption: 31.07.2002 - Date of Entry into Force: 31.07.2002</th>
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7.14.7.7. Adoption of Ordinance on veterinary-sanitary requirements in production and trade of egg products to the Act on Veterinary Activity

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<td>National Veterinary Service</td>
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<tr>
<td>National Veterinary Service</td>
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7.14.9. CHECKS ON IMPORT OF ANIMAL PRODUCTS FROM TCS

7.14.9.1. Adoption of Ordinance on common principles concerning border veterinary control on import and transit of animal products to the art. 43 from Act on Veterinary Activity

The Ordinance on common principles concerning border veterinary control on import and transit of animal products will be issued to the article 43 of the LVA. The veterinary checks for each consignment subject to veterinary checks in the border inspection post are defined in the ordinance - documentary checks, identity checks, physical checks. Common requirements/conditions for approving of border inspection posts are included in the Ordinance.

| Date of Adoption: 30.05.2002 - Date of Entry into Force: 01.01.2005 |
|--------------------------|------------------|
| National Veterinary Service | 31997L0078 |

7.14.9.2. Adoption of Ordinance on health and veterinary inspection problems upon importation of bovine animals and swine and fresh meat to the Act on Veterinary Activity

| Date of Adoption: 30.11.2002 - Date of Entry into Force: 30.11.2002 |
|--------------------------|------------------|
| Ministry of Agriculture and Forestry | 31972L0462 |
| National Veterinary Service | 31971L0118; 31991L0494 |

7.14.9.3. Adoption of Ordinance on the health requirements on import of fresh poultry meat to the Act on Veterinary Activity

| Date of Adoption: 30.11.2002 - Date of Entry into Force: 30.11.2002 |
|--------------------------|------------------|
| Ministry of Agriculture and Forestry | 31971L0118; 31991L0494 |
| National Veterinary Service | 31971L0118; 31991L0494 |

7.14.9.4. Equipment of border Inspection Post "Kapitan Andreevo" and 'green fence' with Turkey

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<tr>
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7.14.9.5. Border Inspection Control

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<thead>
<tr>
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<th>Year</th>
<th>Source</th>
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<tr>
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<td></td>
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7.14.9.6. Improvement of border veterinary control

<table>
<thead>
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<th>Source</th>
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<td></td>
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<td>National budget/2003</td>
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<td></td>
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<td>PHARE National Programme/2002/Number &amp; name (to be defined)/Component (to be defined)</td>
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<td>National budget/2004</td>
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<td>2005</td>
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<td></td>
<td>Grand Total:</td>
<td>5 050 000</td>
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In execution of the European Agreement for association of the Republic of Bulgaria to the European Union (EU) since 1996 started the harmonisation of the national legislative and regulatory framework on the basis of European principles of legal regulation in the domain of veterinary activities. This agreement states that ‘one of the priority trends of harmonisation of legislation is the protection of health of humans, animals and plants in order to ensure the consumer protection’, a substantial part of those being relevant to the official authorities given to the veterinary medical activities and their official bodies of power.

The newly adopted Law on Veterinary Activities (LVA) was entered into force on June 5, 1999. It implements a considerable share of all the basic requirements of the horizontal veterinary legislation of the Community and enables the vertical requirements of that legislation to be enforced on its basis through specific regulations or ordinances. As per EU experts on veterinary legislation ‘the Bulgarian Law on Veterinary Activities is an example of best kind for what the model for such law should be for all European countries, the Member States included. This law is an efficient tool of Bulgarian administration to be used in organising the veterinary services, the introduction of the requirements of the European Union and their implementation’.

The Regulation for the Implementation of the Law on Veterinary Activities (RILVA) was entered into force in July this year, its objectives being to facilitate and make easier the implementation of the Law within its full integrity. In it the basic principles and issues of the Law has been further developed and it lays down the procedures related with the terms and order to be followed when effecting the activities of the private veterinary practices, the rules for compensating owners of animals destroyed, the terms governing the procedures for approval of production and processing plants, including and particularly such authorised for export, and others.

Pursuant to the plan laid down in the White Paper presented at the Bilateral Screening meeting on veterinary matters between representatives of the European Commission and Republic of Bulgaria, which took place in Brussels in 1999 the overall harmonisation of the national legislation in that domain should be completed by the end of 2001.

This Strategy for development of the National Veterinary Services for the period 2000 - 2006 has been fully adjusted to and developed in compliance with the currently applicable legislation of the EU and Commission Decision 1999/857 defining the short- and mid-term principles, priorities and conditions involved in the document on Accession Partnership with Republic of Bulgaria.

Hereinunder the major tasks laid down in the NVS development strategy for the period 2001-2006 are presented in separate chapters where they are broken by years, main directions and trends.

YEAR 2000

1. Animal Health

- Legislation: adoption of regulations and other regulative acts for exotic diseases, bovine brucellosis, ovine and caprine brucellosis, bovine tuberculosis, bluetongue in ruminants, enzootic leucosis in bovines, New Castle disease in fowls, rendering harmless of wastes of animal origin, salmonelosis in fowls, avian typhus, infectious diseases in fish. The updating of regulations for registration, permitting production and the wholesale of veterinary medicinal preparations, and also on the establishing and operation of veterinary pharmacies shall also be effected and adopted.

- Programmes for epizootologic surveillance on some problematic contagious diseases of extremely dangerous and exotic diseases, in particular bluetongue, FMD, ovine and caprine pox, bovine transmissible spongiform encephalopathies.
• Control on zoonoses - collecting information to be used in updating the Cadastre of the stationary anthrax outbreaks.

• Training - two-day course on fish diseases for the regional epidemiologists, three-day course on zoonoses for the regional epidemiologists carried out under the Twinning programme, five-day course on fish diseases for the regional epidemiologists carried out under the Twinning programme, training sessions with videos on extremely infectious and exotic diseases carried out with the assistance of the training materials provided under the Phare programme.

2. Diagnostic Activities

• Restructuring - transfer of certain laboratory and research units, such as the Central Research Veterinary Institute, the regional research veterinary institutes in Stara Zagora and Veliko Tarnovo, and the regional veterinary stations to the structure and under the authority of the NVS.

• Legislation - developing a project for ordinance on the order and terms to be followed when effecting laboratory diagnostic investigations and veterinary sanitary expertise for diagnostic purposes.

• Surveillance - developing programmes for serological monitoring of extremely dangerous exotic diseases, such as bluetongue, FMD, ovine and caprine pox, spongiform encephalopathy, etc.

• Training - organised by the TAIEX office two-days workshop in Bucharest on diagnostics of classical swine fever (CSV) with the participation of two local experts.

• Assistance - developing a project under the Phare Programme to provide for equipment to be delivered in a laboratory for diagnostics of bovine tuberculosis.

3. Information System

• Adopting the regulative framework on identification of large ruminants and registering animal holdings;

• Providing the computerised information system with the hardware equipment for the NVS Chief Directorate and for the 13 of all 28 Regional Veterinary Services (RVS) in the country;

• Training on and putting into operation the software package needed for the overall functioning of the information system;

• Developing final draft of regulation on identification of small ruminants and registration of animal holdings thereof;

• Effecting a tender to select a company to deliver the needed ear-tags for small ruminants identification and the newly born (during the current year) large ruminants;

• Effecting a trial ear-tagging of 400 small ruminants on the territory of the district veterinary office of the town of Kostinbrod and the Regional Veterinary Service of Burgas, in order to determine both the level of acceptability of small ruminants ear-tags and the most suitable season for carrying-out the tagging;

• Training in Italy of 18 experts on operating with the ANIMO system.

4. Animal Welfare Issues

• The following regulative acts on Animal Welfare issues harmonised with the EU legislation are to be adopted:

  ⇒ laying hens kept in battery cages;
  ⇒ rearing of calves;
  ⇒ rearing of pigs;
  ⇒ minimising animal suffering during slaughtering;
  ⇒ animal welfare during transportation;
  ⇒ animal welfare issues when rearing animals under intensive methods;
  ⇒ effecting a workshop on Animal Welfare issues with the participation of 30 local experts and trainers provided under the Twining project.

5. State Veterinary Sanitary Control (Public Health)

• Adopting regulative acts on the following topics:

  ⇒ veterinary sanitary and hygiene requirements to production and trade of fish products;
  ⇒ minimal hygiene requirements to fish products processed and kept on board of fishing vessels;
  ⇒ health requirements to and placing on the market of aquacultures and aquatic animals;
⇒ veterinary sanitary and hygiene requirements to developing projects and constructing meat processing establishments, the yield of raw milk, and the production and placing on the market of milk and milk products produced of heat treated milk;
⇒ control of certain substances and residues therefrom which could appear as present in live animals or animal products;
⇒ ban of the use in livestock breeding of certain substances with hormonal or thyrostatic action, or betagonists;
⇒ establishing norms for maximum acceptable levels of veterinary medicinal products in products of animal origin;

• Funding:
⇒ effecting a tender under the Phare programme within the Twinning project to provide for and deliver laboratory equipment of 8 specialised laboratories for control of milk, meat, fish, poultry and bee honey, and also for one central laboratory for control of residues from technogenic contaminants.

• Establishing and Entering into Force National Monitoring Programmes for:
⇒ poultry meat;
⇒ cattle;
⇒ equidae;
⇒ game.

• Preparing and establishing a strategy for restructuring of establishments processing and producing raw materials and products of animal origin:
⇒ carrying-out checks and inspections of 596 registered milk processing establishment (46 of which are with temporary ban and 146 of which are with permanent ban for operation);
⇒ carrying-out checks and inspections of 680 registered meat yielding (slaughtering) and meat processing establishment for red and white meats.

• Accrediting (authorisation) of laboratories
⇒ accrediting of 6 laboratories, after which the total number of accredited laboratories at the NVS structure would become 12;
⇒ 4 laboratories are ready to be accredited.

• Completing the system of uniform registry of all establishment processing raw materials and products of animal origin target of the control of the State Veterinary Sanitary Control (SVSC) authorities.

• Training
A. Training in Italy under the Twinning project on the following topics:
⇒ the specific requirements of EN45001 on laboratory accrediting;
⇒ methods for analysis of residues from medicinal products, environmental contaminants, microbe contaminants and analysis of quality of food products of animal origin;
⇒ harmonisation of legislative framework in the domain of the control of and consumer protection in the production and processing of sheep or goat milk, and milk products therefrom;
⇒ acquainting with and getting deeper knowledge in the HACCP system, the methods for producer’s own control and for enhancing the official control at producing food products of animal origin;
⇒ review of and improving the veterinary sanitary and hygiene requirements to the establishments dealing with food products of animal origin, in order to achieve the EU standards.

B. Training in Bulgaria:
⇒ training of experts and staff of the establishments producing fish and fish products, the SVSC and the National Fishery Agency, in order to improve the implementation of the GMP and HACCP procedures in the activities of the fish processing plants;
⇒ training of veterinary inspectors on implementation of the EU legislation in the domain of those products for which the relevant new national regulations are already adopted;
⇒ organised by the TAIEX office in Brussels training of inspectors from the SVSC system to improve the control on implementation of GMP and HACCP in slaughterhouses and establishments processing milk, meat, poultry and fish;
⇒ visit of specialists from Italy to carry-out an assessment of the status of the SVSC laboratories and the laboratory control as a whole.
1. Border Veterinary Control and Quarantine

- **Training** - one-week course on the ANIMO system to be held in Italy for 18 experts (under the Twinning Project 1998);
- Preparing Term of Reference (TOR) for the total design and construction of Border Point for Veterinary Control and Quarantine at the town ‘Kapitan Andreevo’ (under the Phare project for 1999);
- Promulgating the Ordinance for the Organisation (rules and procedures to be followed) of veterinary checks of import of live animals.

YEAR 2001

1. **Animal Health**

- **Legislation**: adoption of regulations and other regulative acts for the diseases in bivalve molluscs, porcine brucellosis, anthrax, rabies, certain contagious diseases in poultry, certain contagious diseases in equidae, certain contagious diseases in ovine and caprine animals. Completing the process of total adoption and full implementation of the whole EU legislation referred to and applicable in the animal health domain.

- **Programmes for epizootologic surveillance**: updating and implementation of the blue tongue monitoring programmes and further implementation of the programmes for surveillance of FMD, ovine and caprine pox, and spongiform encephalopathies; preparing a five-years programme for eradication of bovine tuberculosis; preparing a five-years programme for confining and eradication of enzootic bovine leucosis; preparing a five-years programme for eradication of classical swine fever in those regions of the country where porcine animals of the east-Balkan breed are kept, and a step-by-step discontinuing the vaccination against that disease; preparing a two-years programme for providing and installing the equipment needed for disinfecting and disinsecting (funded under the Phare programme).

- Control on zoonoses; preparing programmes for confinement of echinococcosis and trichinosis. Rendering harmless wastes of animal origin: preparing a programme for modernisation of plant rendering harmless such wastes; preparing a plan for modernisation of one rendering plant (incinerator) to be funded under the Phare programme or SAPARD; updating the cadastre of the stationary anthrax outbreaks.

- **Training**: two-weeks course for 10 Bulgarian experts in Italy on control on zoonoses; three-days course on exotic diseases for the regional epidemiologists; training with videos on extremely infectious and exotic diseases through training materials provided by the Phare programme for all official and privately practising veterinarians; two-days course for all the chief veterinarians of district veterinary clinics on the issues referred to the control on the registered veterinary pharmacies, pharmaceutical warehouses, veterinary ambulatory, clinics and licensed veterinary stations, and on the issues referred to small ruminants ear-tagging and identification.

2. **Diagnostic Activities**

- Adopting an Ordinance (regulation) on the terms and procedures to be followed when effecting laboratory diagnostic testings and veterinary sanitary expertise assessments of diagnostic importance.

- Completing the furbishing with all the necessary equipment of the Laboratory for diagnostic testings for exotic diseases to be carried out under the Twinning project.

- Providing all the necessary equipment to a reference laboratory for diagnostics of classical swine fever.

- Providing all the necessary equipment to a reference laboratory for diagnostics of Newcastle disease.

- Training of one expert in diagnostics of bovine tuberculosis.

3. **Information System**

- Implementing and putting into operation the system for disease notification.

- Implementing and putting into operation the ANIMO information system.

- Designing and preparing for entering into operation the information system of the Sofia SVSC Inspectorate for effecting checks and inspections in production and processing plants.

- Delivering, installing and testing the information hardware equipment for the other 15 RVS in the country and providing the relevant qualified staff needed for its operation.
• Delivering, installing and testing the information software for the data-base to serve the 13 border inspection posts.
• Carrying-out the training on the use of and operation with the relevant software packages for the staff of the NVS Chief Directorate and those same 13 border inspection posts to operate with it.
• Providing and testing the communication lines between those 13 border inspection posts and the Information (host) Centre at the NVS Chief Directorate.
• Starting the process of establishing the computerised data-base of all large ruminants.
• Delivering the necessary ear-tags and consumables for ear-tagging the small ruminants throughout the country.
• Starting the process of overall identification and ear-tagging of small ruminants.
• Carrying out a training workshop on the ANIMO system for 40 experts.

4. Animal Welfare Issues
• Training on animal welfare specifics of all experts nominated to be responsible for those issues at the RVS.
• Training in Italy on animal welfare specifics of 10 experts under the Twinning project.
• Building up the necessary administrative structures at the NVS Chief Directorate and the RVS for specialised control on the implementation of Animal Welfare legislation.
• Starting the training in Animal Welfare issues in the veterinary faculties in Sofia and Stara Zagora.

5. State Veterinary Sanitary Control
• Legislation:
  ⇒ Ordinance on public health protection and animal health issues influencing the production of and trade in rabbit meat and meat of farmed game;
  ⇒ Ordinance on veterinary sanitary and hygiene requirements to the production of minced meat and semi-manufactured meat products;
  ⇒ Ordinance on public health protection and animal health issues related to wild animals hunting and trade in game meat;
  ⇒ Ordinance on health requirements to rearing of and trade in live bivalve molluscs;
  ⇒ introducing new methods in accordance with the plan for monitoring control and adequate equipment of the laboratories;
  ⇒ pilot project to implement an information system for laboratory control.
• Funding:
  ⇒ effecting a pilot project under the Phare programme to improve the laboratory control on raw milk and milk products.
• Structures:
  ⇒ developing and entering into implementation programmes to adjust the establishments into compliance with the requirements of the newly adopted legislation and defining clear criteria to outline their restructuring within a two-years grace period;
  ⇒ implementing programmes to improve the veterinary inspectors’ qualification in implementing the harmonised legislative and regulative framework;
  ⇒ developing a strategy to effect prevention control, regular and uniform frequency of the physical checks carried-out in the establishments and the frequency of the inspections on products manufactured.
• Training:
  ⇒ training the laboratory staff to implement all the methods referred to in Item 5 of the ‘Legislation’ paragraph hereinabove;
  ⇒ training the laboratory staff in implementing the methods for control of residues from medicinal products and contaminants of environmental origin;
  ⇒ workshop to train producers and SVSC inspectors in the issues of manufacturing and control of fish products;
  ⇒ training in an EU member-state of 5 inspectors in the domain of fish-processing specifics of relevant establishments and fish products;
  ⇒ carrying-out by experts trained in Italy a workshop to train SVSC inspectors in issues referred to milk and milk products specifics;
⇒ implementing a National Plan for Monitoring Control on milk and bee honey;
⇒ training veterinary inspectors in implementing the EU legislation in the spheres of manufacturing or processing of products affected by newly adopted national regulations;
⇒ workshop in Bulgaria with the participation of Italian experts to assess the training of Bulgarian experts passed through training courses held in Italy on the control of veterinary medicinal products and residues thereof in animal products, and the national monitoring programmes in that domain;
⇒ course to acquaint Bulgarian experts with legislation and animal health issues referred to aquacultures in EU, visiting relevant farms in Bulgaria included;
⇒ accreditation of 5 SVSC laboratories and implementing the ISO norms in the laboratories’ routine practice.

6. Border Veterinary Control and Quarantine

⇒ Workshop on the procedures to be applied in case of import, export or transits as per the EU requirements (under the guidance of the TAIEX office);
⇒ Workshop on the ANIMO system to be held in Bulgaria to 60 local experts which are to be trained by Italian and Bulgarian trainers (under the Twining project of 1998);
⇒ Assessment done by Italian experts of the equipment available and the servicing provided alongside the national borders (under the Twining project of 1998);
⇒ Entering into force the mandatory requirement that any certificate to be used for import into the Republic of Bulgaria shall incorporate the relevant texts in Bulgarian language also;
⇒ Preparing a Term of Reference for the design and construction of Border Control Inspection Posts at Kalotina, Varna and Burgas (under the Phare programme for 2001);
⇒ Effecting a tender to select the contractor to carry out the construction activities of the Border Control Inspection Post at ‘Kapitan Andreewo’ Burgas (under the Phare programme for 1999);
⇒ Promulgating the Ordinance on organising veterinary checks to be effected in case of importing any products of animal origin into the country.

7. Control on Veterinary Medicinal Products

⇒ Participating in meetings held under the regular annual schedules of PARF, CADREAC and other EU organisation;
⇒ Promulgating the ordinances to ensure the operating conditions within the system of general surveillance and control on veterinary medicinal preparations (in compliance with the requirements laid down in the EU legislation), in particular: ordinance on the requirements to labelling and packaging veterinary medicinal preparations or products (VMP); ordinance on the requirement to the good manufacturing practice (GMP); ordinance to determining the maximum acceptable concentrations of residues from VMP in food products of animal origin and others.
⇒ Commissioning a project under the Phare programme to renovate the laboratory basis of the Institute for Control on the Veterinary Medicinal Products (ICVMP) and implementing the Good Laboratory Practice (GLP) system in compliance with the relevant EU requirements.

YEAR 2002

1. Animal Health

- *Legislation*: preparing a programme for training animal health experts in execution and control of all the regulations entered into force in this domain.
- *Programmes for epizootologic surveillance*: execution of the programmes which were started in 2000 and 2001 to effect the epizootologic surveillance on FMD, ovine and caprine pox, blue tongue, bovine tuberculosis, enzootic leucosis in bovine animals and classical swine fever.
- *Training*: one-week course for all epidemiologists of the RVS on spongiform encephalopathies; training veterinarians from the RVS on animal health veterinary legislation.
2. **Diagnostic Activities**

- Providing and installing the necessary equipment for a reference laboratory for brucellosis diagnostics.
- Providing and installing the necessary equipment for a reference laboratory for enzootic bovine leucosis diagnostics.
- Providing and installing the necessary equipment for a reference laboratory for diagnostics of spongiform encephalopathies in animals.
- Training one expert in diagnostics of classical swine fever and one expert in diagnostics of Newcastle disease.

3. **Information System**

- Implementing and putting into operation a prototype version of the SHIFT information system.
- Training experts from the rest 15 RVS in using and operating with the relevant software of the national identification and registration information system.
- Testing the communication lines and procedures between the rest 15 RVS and the Host Centre at the NVS Chief Directorate.
- Completing the installation of the data-base of large ruminant and the relevant animal holdings.
- Completing the activities for initial identification of all small ruminants throughout the country.
- Commissioning the process of establishing a national data-base of the small ruminants.
- Developing the regulative basis to govern the activities of identifying the porcine animals and registering the relevant animal holdings.
- Delivering the necessary ear-tags and tagging pliers to be used for porcine animals identification.

4. **Animal Welfare Issues**

- Commissioning nationwide control activities on animal welfare issues in compliance with the relevant regulation basis.
- Effecting a training course for slaughterhouse managers on minimising the suffering of animals during slaughtering.
- Effecting a training course for veterinarians from the RVSs on animal welfare issues related to laying hens in battery cages, pigs and calves, and treatment of animals during transportation.
- Effecting training courses in animal welfare for farm managers, traders, transporters and exporters of live animals, and for the head staff of poultry-, pig- and cattle-breeders’ associations.

5. **State Veterinary Sanitary Control**

**Legislation:**

⇒ Ordinance on the requirements for public and animal health protection in intra Community trade and in cases of import into the Community of products which are not subject of specific Community rules referred to in Annex A to Directive 89/662 and in Directive 90/425 regarding pathogenic micro-organisms.

**Structures:**

⇒ rendering assistance to the producing firms an establishment in developing and entering into implementation their own programmes for internal control, HACCP included;
⇒ implementing programmes to improve the veterinary inspectors’ qualification in effecting the rules of the harmonised legislative and regulative framework;
⇒ entering into operation an information system for the checks and inspections carried-out in producing or processing establishments by the Sofia SVSC inspectorate;
⇒ developing a strategy to effect preventive control, of regular and uniform frequency physical checks to be carried-out in such establishments, and the frequency of the inspections on products manufactured;
⇒ entering into operation and implementing an information system for laboratory control of food products of animal origin;
⇒ delivering and installing the equipment for 4 regional diagnostic laboratories.

**Training:**
⇒ training the laboratory staff to work with the new methods in the laboratory control on food products of animal origin;
⇒ training in Bulgaria for veterinary inspectors in implementing the European legislation in those areas where new national regulations have been recently adopted;
⇒ accreditation of 5 SVSC laboratories and implementing the ISO norms in the laboratories’ routine practice.

6. Border Veterinary Control and Quarantine
⇒ Course on specialisation in international trade, in particular the control on export and import of live animals and products of animal origin (under 1999 project of the Phare programme).
⇒ One-month course for three border inspectors from the ‘Kapitan Andreevo’ Border Inspection Post (BIP) to be acquainted and get thorough knowledge in the procedures applied to export and transit consignments, and the overall operation of the other services functioning at one external border in an EU member-state (under 1999 project of the Phare programme).
⇒ Two-weeks course for the border inspection staff of the ‘Kapitan Andreevo’ BIP on sampling rules and procedures, methods for inspecting consignments and checking live animals state (under 1999 project of the Phare programme).
⇒ Effecting a tender to select the contractor to carry out the design construction activities of the BIPs at Kalotina, Varna and Burgas (under the Phare programme for 2001).

7. Control on Veterinary Medicinal Products
⇒ Participating in meetings held under the regular annual schedules of PARF, CADREAC and other organised by the EU bodies.
⇒ Effecting a tender for refurbishing and updating the equipment of the laboratory basis of the ICVMP.
⇒ Effecting a tender for information system to be used in registering the VMPs.
⇒ Training experts exercising the control functions in that domain through workshops and specialisation courses (under the Twinning programme for 2001).
⇒ Creating the conditions needed to accredit the ICVMP as a national reference centre and arbitrage body for the VMPs in Bulgaria.
⇒ Two-weeks training course for 6 experts in the rules and procedures of the GMP in that domain.

YEAR 2003

1. Animal Health
• Legislation: executing the programme for control on implementation of the regulations entered into force in that domain.
• Programmes for epizootologic surveillance: execution of the programmes which were started in 2000 and 2001 to effect the epizootologic surveillance on FMD, ovine and caprine pox, blue tongue, bovine tuberculosis, enzootic leucosis in bovine animals and classical swine fever. Discontinuing the vaccination against classical swine fever in small scale pig breeding holdings in certain districts of the country.
• Control on zoonoses: executing the mid-term programmes initiated in 2000 and 2001.
• Training: one-week course for all the RVS epidemiologists on the control of some chronic infectious diseases, such as: bovine tuberculosi, bovine brucelosis, ovine and caprine brucelosis, spongiform encephalopathies.

2. Diagnostic Activities
• Providing and installing the necessary equipment for reference laboratories for diagnostics of salmonellosis, chlamidiosis, Q-fever, leptospirosis, rabies, ovine Maedi Visna, caprine arthritis and encephalitis.
• Training experts in diagnostics of brucellosis, enzootic leucosis and spongiform encephalopathies.
3. **Information System**
   - Commissioning and putting into operation the information system for identification and registration of small ruminants.
   - Completing the activities for initial marking of all porcine animals and registering the relevant animal holdings.
   - Starting the process of establishing a Common Computerised Host Centre at the NVS Chief Directorate.
   - Preparing and adopting the regulative acts to govern the identification of equidae.
   - Delivering the necessary marking material and devices to effect the identification of equidae.

4. **Animal Welfare Issues**
   - Effecting the regular control activities on complying with the relevant regulations.
   - Acquainting animal owners nationwide with the requirements of animal welfare regulations.
   - Acquainting representatives of the animal welfare organisations with the requirements of animal welfare regulations.

5. **State Veterinary Sanitary Control**
   - **Legislation:**
     ⇒ Entering into force new EU directives related to the veterinary control on production and placing on the market raw materials and products of animal origin.
   - **Structures:**
     ⇒ rendering assistance to the producing firms and establishment in developing and entering into implementation their own programmes for internal control, HACCP included;
     ⇒ implementing programmes to improve the veterinary inspectors’ qualification in implementing the harmonised legislation and regulations;
     ⇒ developing a strategy to effect preventive control, regular and of uniform frequency physical checks to be carried-out in establishments, and the frequency of the inspections on products manufactured;
     ⇒ entering into operation an information system for laboratory control;
     ⇒ introducing and implementing new methods in the laboratory control on food products of animal origin;
     ⇒ delivering and installing the equipment for the rest regional SVSC laboratories.
   - **Training:**
     ⇒ training the laboratory staff to work with the new methods in the laboratory control on food products of animal origin;
     ⇒ training in Bulgaria for veterinary inspectors in implementing the European legislation in the control on products subject of recently adopted new national regulations.

6. **Border Veterinary Control and Quarantine**
   ⇒ Entering in operation the new BIP at Kapitan Andreevo.
   ⇒ Starting the construction activities at the BIPs of Kalotina, Varna and Burgas (under the Phare programme for 2001).
   ⇒ One-month course for three border inspectors from the BIPs at Kalotina, Varna and Burgas (under the Phare programme for 2001).
   ⇒ Training in the procedures applied to export and transit consignments and getting acquainted with the operation of the other border authorities functioning at an outer border of a EU member-state (under 1999 project of the Phare programme).
   ⇒ Two-weeks training course for the border inspection staff of the BIPs ‘Kalotina, ‘Varna’ and ‘Burgas’ (under 2001 project of the Phare programme).
   ⇒ Entering into force the Ordinance on the organisation of veterinary checks in case of import of live animal(s).
   ⇒ Entering into force the Ordinance on the organisation of veterinary checks in case of import of product(s) of animal origin.
   ⇒ Applying for a Phare project to assist in the design and construction of the other BIPs which would be also used in long-term perspective as such.
7. **Control on Veterinary Medicinal Products**

⇒ Implementing modern methods and testing procedures to asses VMPs and Maximum Residue Levels (MRLs), which could be effected after renewal of the equipment of the ICVMP.
⇒ Establishing the all-national information system for registration of VMPs.
⇒ Two-weeks training in GLP for 6 experts (under the Twinning programme for 2001).
⇒ Participating in meetings held under the regular annual schedules of PARF, CADREAC and other organised by the EU bodies.
⇒ Renewal of the laboratory basis of the ICVMP and entering into operation a system for GLP in compliance with the EU regulations.

**YEAR 2004**

1. **Animal Health**

- **Legislation:** executing the programme for control on implementation of the regulations entered into force in that domain.
- **Programmes for epizootologic surveillance:** executing the programmes which were started in 2000 and 2001 to effect the epizootologic surveillance on FMD, ovine and caprine pox, blue tongue, bovine tuberculosis, enzootic leucosis in bovine animals and classical swine fever. Discontinuing the vaccination against classical swine fever of pigs for fattening. Preparing and starting the implementation of three-years experimental programme for oral vaccination of foxes against rabies.
- **Control on zoonoses:** executing the mid-term programmes initiated in 2000 and 2001; preparing a five-years programme for confining the salmonelloses in fowls.
- **Training:** one-week training course for all the RVS epidemiologists on infectious diseases among fowls; one-week training course on disinfecting, disinsecting and deratisation.

2. **Diagnostic Activities**

- Training courses in using modern diagnostic methods for experts from the reference laboratories for diagnostics of salmonellosis, chlamidiosis, Q-fever, leptospirosis, rabies, ovine Maedi Visna, caprine arthritis and encephalitis.
- Delivering and installing the necessary equipment for the laboratory for diagnostics of viral diseases in equidae.

3. **Information System**

- Starting and completing the overall basic marking of equidae.
- Starting the implementation of the information system involving the porcine animals.
- Providing and installing the necessary hardware equipment to ensure entering the information into the local information systems of the RVSs.
- Training the relevant RVSs’ staff in using the software package applicable for that purpose.
- Continuing the process of ear-tagging and registering the new-born animals and ensuring all the marking materials and consumables needed for that purpose.
- Delivering the necessary marking material and devices to effect the identification of porcine animals.

4. **Animal Welfare Issues**

- Effecting the regular control activities on complying with the relevant regulations.

5. **State Veterinary Sanitary Control**

- **Legislation:**
  ⇒ Entering into force new EU directives related to the veterinary control on producing and placing on the market raw materials and products of animal origin.
• **Structures:**
  ⇒ rendering assistance to the producing firms and establishment in developing and entering into implementation their own programmes for internal control, HACCP included;
  ⇒ entering into operation in the RVSs information system for the control of producing establishments;
  ⇒ entering into implementation programmes to improve the veterinary inspectors’ qualification in implementing the harmonised legislation and regulations;
  ⇒ developing a strategy to effect preventive control, regular and of uniform frequency physical checks to be carried-out in establishments, and the frequency of the inspections on products manufactured;
  ⇒ entering into operation the updates of the information system for laboratory control;
  ⇒ introducing and implementing new methods in the laboratory control on food products of animal origin;

• **Training:**
  ⇒ training the laboratory staff to work with the new methods in the laboratory control on food products of animal origin;
  ⇒ training in Bulgaria for veterinary inspectors in implementing the European legislation in the control on products subject of recently adopted new national regulations.

6. **Border Veterinary Control and Quarantine**

  ⇒ Entering into operation the new BIPs at Kalotina, Varna and Burgas (under the Phare programme for 2001).
  ⇒ In case of approving the project applied for, starting tender procedures for preparing Term of Reference on the design and construction of the rest BIPs of long-term perspectives.

7. **Control on Veterinary Medicinal Products**

  ⇒ Starting a procedure to accredit the ICVMP as a National Reference Centre and arbitration body on VMPs in Bulgaria.
  ⇒ Participating in meetings held under the regular annual schedules of PARF, CADREAC and other organised by the EU bodies.

**YEAR 2005**

1. **Animal Health**

   • *Programmes for epizootologic surveillance:* completing the programme which was started in 2000 to eradicate bovine tuberculosis and carrying out a detailed analysis of the results therefrom. Discontinuing the vaccination against classical swine fever in pigs for breeding placed in small- and mid-scale animal holdings.

   • *Control on zoonoses:* completing the five-years programmes to confine echinococcosis and trichinosis.

   • *Training:* one-week training course for all the RVSs epidemiologists on infectious diseases in equidae.

2. **Diagnostic Activities**

   • Training courses in using modern diagnostic methods for experts from all reference laboratories.

3. **Information System**

   • Starting the implementation of the information system involving the equidae animals.
   • Completing the final adjustment testing procedures of the Common Host Centre at the NVS Chief Directorate.
   • Starting the computerised information contacts with the EU member states and the other Associated Countries (AC).
   • Effecting the necessary updating of the software and hardware facilities involved in the national veterinary information system.
   • Developing and adopting the regulation framework to input to the information system network the computer systems of veterinary stations, of producers, processors and traders of animal products, including all the relevant access rights and levels.
• Developing and adopting a regulative framework to govern the appropriate information exchange with other authorities, countries and consumers.

4. Animal Welfare Issues
• Effecting the regular control activities on complying with the relevant regulations.

5. State Veterinary Sanitary Control
• Legislation:
  ⇒ Entering into force new EU directives related to the veterinary control on producing and placing on the market raw materials and products of animal origin.
• Structures:
  ⇒ rendering assistance to the producing firms and establishment in developing and entering into implementation their own programmes for internal control, HACCP included;
  ⇒ entering into implementation programmes to improve the veterinary inspectors’ qualification in implementing the harmonised legislation and regulations;
  ⇒ developing a strategy to effect preventive control, regular and of uniform frequency physical checks to be carried-out in establishments, and the frequency of the inspections on products manufactured;
  ⇒ entering into operation the updates of the information system for laboratory control;
  ⇒ introducing and implementing new methods in the laboratory control on food products of animal origin;
• Training:
  ⇒ training the laboratory staff to work with the new methods in the laboratory control on food products of animal origin;
  ⇒ training in Bulgaria for veterinary inspectors in implementing the European legislation in the control on products subject of recently adopted new national regulations.

YEAR 2006
1. Animal Health
• Legislation: executing the programme for control on implementation of the regulations entered into force in that domain.
• Programmes for epizootologic surveillance: completing the programme which was started in 2001 to confine the bovine enzootic leucosis, and carrying out a detailed analysis of the results therefrom. Discontinuing the vaccination against classical swine fever in all breeding pigs throughout the country.
• Control on zoonoses: completing the three-years experimental programme for oral vaccination of foxes against rabies, and effecting analysis of the results achieved.
• Training: one-week training course for all the RVSs epidemiologists on infectious diseases in ovine and caprine animals.

2. Diagnostic Activities
• Training courses in using modern diagnostic methods for experts from all reference laboratories.

3. Information System
• Maintaining, updating and enhancing the capacities and capabilities of the information system, in order to: enable the effective usage of data-bases available to produce forecasts and strategies targeted at improving the animal health, strengthening the control on manufacturing and processing of, and trade in raw materials and foods of animal origin, or working out new effective routes for evolution of livestock breeding, environment protection, or others.

4. Animal Welfare Issues
• Effecting the regular control activities on complying with the relevant regulations.

5. **State Veterinary Sanitary Control**

• **Legislation:**
  ⇒ entering into force new EU directives related to the veterinary control on producing and placing on the market raw materials and products of animal origin.

• **Structures:**
  ⇒ developing and implementing programmes for HACCP to ensure that the establishments are in compliance with the requirements of any new legislation recently adopted in the relevant domain;
  ⇒ entering into implementation programmes to improve the veterinary inspectors’ qualification in implementing the harmonised legislation and regulations;
  ⇒ developing a strategy to effect preventive control, regular and of uniform frequency physical checks to be carried-out in establishments, and the frequency of the inspections on products manufactured;
  ⇒ entering into operation the updates of the information system for laboratory control;
  ⇒ introducing and implementing new methods for laboratory control on food products of animal origin;
  ⇒ providing and installing equipment for the regional SVSC laboratories.

• **Training:**
  ⇒ training the laboratory staff to work with the new methods in the laboratory control on food products of animal origin;
  ⇒ training in Bulgaria for veterinary inspectors in implementing the European legislation in the control on products subject of recently adopted new national regulations.
## Annex 7

### Organigram Abbreviations

#### General administration

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
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<tbody>
<tr>
<td>F&amp;EA</td>
<td>Finances &amp; economic activities</td>
</tr>
<tr>
<td>LA&amp;IS</td>
<td>Legislation, administrative and information services</td>
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#### Specialized administration

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
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<tbody>
<tr>
<td>CVA in RVS</td>
<td>Control of veterinary activities in the RVSs</td>
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<tr>
<td>RVS</td>
<td>Regional veterinary service (RVS)</td>
</tr>
<tr>
<td>RDL</td>
<td>Regional Diagnostic Laboratory</td>
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<tr>
<td>ECAW&amp;I</td>
<td>Epizootic control, animal welfare &amp; identification</td>
</tr>
<tr>
<td>phc &amp; BIPS</td>
<td>public health control &amp; border veterinary control</td>
</tr>
<tr>
<td>CONTROL</td>
<td>control on veterinary medicinal products, treatment &amp; prophylaxis, staff training</td>
</tr>
<tr>
<td>CVMP, T&amp;P, ST</td>
<td>international relations, Eu integration &amp; certification</td>
</tr>
<tr>
<td>IC, EI&amp;C</td>
<td>Institute of control on veterinary medicinal products</td>
</tr>
<tr>
<td>ICVP</td>
<td>Central inspectorate “Public health veterinary control”</td>
</tr>
<tr>
<td>CLVCe</td>
<td>Central laboratory on veterinary control and ecology</td>
</tr>
<tr>
<td>NDVRI</td>
<td>National veterinary diagnostic and research institute</td>
</tr>
<tr>
<td>RVI</td>
<td>Regional veterinary institute</td>
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ANNEX 7.1

NATIONAL VETERINARY SERVICE
BORDER VETERINARY CONTROL

NATIONAL LEVEL

Directorate:
Public health and
border veterinary
control

Directorate:
Epizootic control,
animal welfare and
animal identification

REGIONAL LEVEL
16 RVSs on the territory of which the BVIPs
are situated

RVS
Director
Regional Inspection on Border veterinary
Control
HEAD OF THE
Regional Inspection of border veterinary
control

LOCAL LEVEL

BIP
Head of BIP
Inspectors
REPORT ON THE ADMINISTRATIVE CAPACITY OF THE NATIONAL VETERINARY SERVICE (NVS) FOR IMPLEMENTATION OF PROJECTS UNDER PHARE NATIONAL PROGRAMME

According to point 7 of Art. 21 of the Code for the Organization of the National Veterinary Service (NVS) regulating the activities, structure, organization of activities and number of staff of the NVS Directorate “International co-operation, European integration and certification” shall:

1. develop projects and participate in bilateral negotiations on the conclusion of veterinary agreements and make direct contacts with veterinary agencies abroad;
2. organize workshops and meetings with international participation, prepares translations of official documents related with the activities abroad, as well as carry out activities on the formalities of business trips of the staff;
3. work on the implementation of the national program for the achievement of the European Community “acquis” in the field of veterinary activities and participate in the work of the inter-institutional groups on the harmonization of Bulgarian veterinary legislation to the EU legislation;
4. participate in the development of drafts of legislative acts on the introducing of European veterinary legislation;
5. analyze the European policy in the field of veterinary activities aiming at its integration in the NVS operation, as well as develop programs and measures for the implementation of the European legislation in the development of the veterinary field;
6. prepare the position and participate in the negotiations on the veterinary aspects of the national integration policy in the accession of Bulgaria to the EC;
7. assist in the development and implementation of PHARE program projects;
8. collect information on the implementation of sanitary and phytosanitary agreements on health protection and food safety that have been released by the World Trade Organization (WTO);
9. participate in the joint activities of Bulgaria and the IOE, WHO, FAO and other international veterinary institutions.

The total number of the Directorate, according to the Annex to the Code, shall be 10 full-time employees.

As envisaged in the new draft Code for the Organization of the National Veterinary Service, which is to be approved by the Ministry of Agriculture and Forestry by the end of March 2003, in addition to the above activities Directorate “International co-operation, European integration and certification” will be responsible for the organization of trainings on the implementation of the new harmonized veterinary legislation. This includes co-ordination of the activities towards training of more than 1 700 state veterinarians.
Presently the staff of Directorate “International co-operation, European integration and certification” consists of 8 persons – Director - Dr. Boyko Likov, 3 Senior experts – Dr. Galia Kostadinova, Dr. Madlen Vassileva, Dr. Nevena Mangarova, 1 Junior legal expert – Ms. Neli Stoyanova, 2 Chief experts (interpreters/translators) – Mr. Liudmil Slavianov and Ms. Karina Petkova and 1 Technical assistant – Ms. Darina Bogdanova.

THERE IS NO SEPARATE ADMINISTRATIVE UNIT WITHIN THE STRUCTURE OF THE DIRECTORATE TO DEAL EXCEPTIONALLY WITH PHARE PROGRAMMING CYCLE ACTIVITIES.

Currently there is only one expert at the Directorate (Dr. Nevena Mangarova) who, pursuant to Order No. ? RD 09-323 of 8.05.2002 of the Minister of Agriculture and Forestry, is in charge of the Phare Project related activities (programming, implementation, monitoring and reporting). In view of increasing number of Phare projects of NVS and their complicated nature it is necessary to set up a separate Phare unit (department or sector) within the Directorate. Considering that the NVS is beneficiary of 5 projects with total budget of 14.0 MEuro (approximately equal to 6 annual NVS budgets) the creation of this new structure becomes indispensable – the more so as a new Phare Project for 6.0 MEuro is foreseen for 2004.

In view of the above and considering the constantly increasing workload and responsibilities of the Directorate relating to the commitments undertaken by the Republic of Bulgaria in the negotiating position on Chapter 7 Agriculture the following additional experts should be appointed in the Directorate:

- one veterinarian and one interpreter/translator. The newly appointed experts will work on Phare Projects and will form a separate Phare unit together with the expert who is currently engaged in these activities.
- one expert/veterinarian to coordinate the organization of training programmes for NVS staff, including Twinning covenants.