**ANNEX 1**

Annual Action Programme for Turkey under the Instrument for Pre-accession Assistance (IPA II) for the year 2016

1 IDENTIFICATION

<table>
<thead>
<tr>
<th>Beneficiary</th>
<th>Turkey</th>
</tr>
</thead>
<tbody>
<tr>
<td>CRIS/ABAC Commitment references</td>
<td>2016/39354</td>
</tr>
<tr>
<td>Total cost</td>
<td>EUR 376 053 822</td>
</tr>
<tr>
<td>EU Contribution</td>
<td>EUR 233 900 000</td>
</tr>
<tr>
<td>Budget lines</td>
<td>22.02 03 01</td>
</tr>
</tbody>
</table>

| CRIS/ABAC Commitment references | 2016/39355 |
| Total cost | 4 400 000 |
| EU Contribution | 4 400 000 |
| Budget lines | 22.02 03 02 |

### Management Mode/ Entrusted entities

Indirect management with Turkey: The operating structure responsible for the execution of the actions is the Central Finance and Contracts Unit (CFCU) at the Under-Secretariat of the Treasury.

In case of Action 2 'Support to Participation in Union Programmes and Agencies', implementation will consist in the payment of the IPA part of the financial contribution to the programmes by the National Fund.

| Final date for concluding Financing Agreements with the IPA II beneficiary | At the latest by 31 December 2017 |
| Final date for concluding procurement and grant contracts | 3 years following the date of conclusion of the Financing Agreement, with the exception of the cases listed under Article 189(2) Financial Regulation |
| Final date for operational implementation | 6 years following the date of conclusion of the Financing Agreement. |
| Final date for implementing the Financing Agreement | 12 years following the conclusion of the Financing Agreement. |
| Programming Unit | NEAR A.5 – Turkey unit |
| Implementing Unit/ EU Delegation | EU Delegation to Turkey (Ankara) |
2 DESCRIPTION OF THE ACTION PROGRAMME

2.1 SECTORS SELECTED UNDER THIS ACTION PROGRAMME

- Rationale for the selection of the specific sectors under this programme:

With the aim to concentrate IPA II financial assistance for Turkey on key priorities, the proposed annual action programme covers three sectors identified in the Indicative Country Strategy Paper for 2014-2020: democracy and governance; rule of law and fundamental rights; agriculture and rural development.

Following the coup attempt of 15 July 2016, our bilateral contacts with the Turkish government over the past weeks have permitted to reconfirm our joint commitment to continue our intense cooperation on all strands. Turkey is and remains a candidate country and the EU stands ready to support Turkey in coping with the current situation. It is in particular in these challenging times that the rule of law and respect for fundamental rights and freedoms need to prevail. The programme has been reassessed in that context, both in terms of relevance and possible impact on implementation of some of the agreed activities.

**Democracy and governance** includes a stand-alone action to continue support for the *Jean Monnet Scholarship Programme* which aims to develop Turkey’s human resources in EU acquis by granting scholarships for related academic studies in EU Member States. Moreover, the programme includes an action to *co-finance Turkey's participation in Union programmes and agencies*. By investing in people and mobility, a third action also contributes to the Strategy Paper's objective of enhancing civil society dialogue and inter-cultural exchanges between civil societies in Turkey and Europe.

**Rule of law and fundamental rights** lie at the heart of the enlargement strategy. Related reform needs have also been reflected as a major priority in the Strategy Paper for Turkey, even more in the aftermath of the failed coup attempt. After having programmed support on the aspects of independence and impartiality in previous years, this programme's *Judiciary* action will aim at strengthening aspects of efficiency and administration of the judiciary as well as support to continue reforming the penitentiary system. As regards *Fundamental rights*, this year's action includes activities designed to enhance respect for fundamental rights and protection of vulnerable groups with a specific focus on women's rights, gender equality and Roma integration. In the context of the visa liberalisation dialogue *Home Affairs* continues to be one of the key areas of cooperation between Turkey and the EU, even more so under the EU-Turkey Statement of 18 March 2016. The *Home Affairs* action will support Turkey implement requirements in the fields of migration and asylum, border management and fight against organised crime.

**Agriculture and rural development** is a key sector in Turkey, both in social and economic terms, employing more than 20% of the country’s labour force. The IPA 2016 action will help bring Turkey into line with EU legislation under negotiation chapters 11 Agriculture and 13 Fisheries and support related improvements in institutional capacity.

The sectors of environment and climate change; transport; competitiveness and innovation; education, employment and social policies have been addressed by multi-annual sector operational programmes with separate financing decisions covering the period 2014-2016.
Overview of past and on-going EU, other donors' and/or IPA II beneficiary's actions in the relevant sectors:

Under IPA 2007-2013 IPA, Turkey has been implementing pre-accession assistance under indirect management, i.e. EU budget implementation tasks have been delegated to the Turkish authorities, with institutions set up specifically for this purpose. The total of this previous IPA assistance amounts to EUR 5.3 billion. Support for institution building – which is also at the core of this action programme – has been mainly provided through annual programming with projects focusing particularly on justice, home affairs and fundamental rights and supporting alignment with the EU acquis in various fields. Under IPA II similar priorities have been agreed under IPA 2014 and IPA 2015 annual action programmes while moving towards an integrated sector approach with a multi-annual planning logic.

Capacity limitations persist for the absorption of funds as reflected in implementation delays and a large contracting backlog for previously programmed actions. Consequently, besides assessments of relevance, particular attention has been given to the maturity of proposals under this programme as well as to the sequencing of interventions. Still, greater ownership by the lead institution for each sector and stronger cooperation among stakeholders will be required in order to improve efficiency and effectiveness. The large-scale dismissals in the administration after the failed coup attempt are a source of concern as regards the sustainability of administrative performance, particularly in the judiciary, which will require continued dialogue and monitoring to mitigate the risk of further regress and delays in the adoption and implementation of key reforms and strategies.

Relatively few international donors provide grant support to Turkey. However, international organisations — such as the Council of Europe, UN Women or the International Organisation for Migration (IOM) — are also active in Turkey, working on aspects such as judicial reform, fundamental rights and migration and border management. These bodies will continue to be involved in the implementation of pre-accession assistance under this annual action programme in their fields of expertise. To avoid overlapping assistance, the Commission systematically consults with and meets Member States’ embassies, IFIs and IOs, especially at country level.

List of Actions foreseen under the selected Sectors/Priorities:

Democracy and governance (in million EUR)

<table>
<thead>
<tr>
<th>INDIRECT MANAGEMENT WITH THE IPA II beneficiary</th>
<th>OTHER IMPLEMENTATION ARRANGEMENTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Action 1 – Jean Monnet Scholarship Programme</td>
<td>12.87 N/A</td>
</tr>
<tr>
<td>Action 2 – Support to participation in Union Programmes and Agencies</td>
<td>86.60 N/A</td>
</tr>
<tr>
<td>Action 3 – Civil Society</td>
<td>15.25 N/A</td>
</tr>
<tr>
<td>TOTAL</td>
<td>114.72</td>
</tr>
</tbody>
</table>

Rule of law and fundamental rights (in million EUR)

<table>
<thead>
<tr>
<th>INDIRECT MANAGEMENT WITH THE IPA II beneficiary</th>
<th>OTHER IMPLEMENTATION ARRANGEMENTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Action</td>
<td>4 – Judiciary</td>
</tr>
<tr>
<td>--------</td>
<td>---------------</td>
</tr>
<tr>
<td>Action</td>
<td>5 – Fundamental Rights</td>
</tr>
<tr>
<td>Action</td>
<td>6 – Home Affairs</td>
</tr>
</tbody>
</table>

**TOTAL** 119.18

**Agriculture and rural development (in million EUR)**

| Action | Support for Negotiation chapters 11 and 13 | 4.4 | N/A |

**TOTAL** 4.4

## 2.2 Description and Implementation of the Actions

### SECTOR 1  
**Democracy and Governance**  
EUR 114 720 000

| Action | Jean Monnet Scholarship Programme | IMBC | EUR 12 870 000 |

(1) **Description of the Action, objective, expected results and key performance indicators**

The action's objectives are to develop Turkey’s human resources in EU acquis related areas by granting Jean Monnet Scholarships exclusively for academic studies relevant to this purpose in EU Member States; to enhance inter-personal and inter-cultural dialogue via mobility; and to improve educational attainment via investing in people.

**Expected results** of the action are as follows:

i. Information about the Jean Monnet Scholarship Programme (JMSP) ensured for all potential candidates;

ii. Training institutions relevant to both the needs of the scholars and the programme objectives identified;

iii. Scholarship awardees selected after a transparent and fair selection process;

iv. At least 180 scholarships granted and all awardees placed at their respective training institutions per academic year 2018/2019 and 2019/2020;

v. Scholarship holders completed their programmes successfully;

vi. Jean Monnet alumni network strengthened;

The following **key indicators** will be considered for the performance measurement of this action:
• Number of scholars trained on EU Acquis related programmes;
• Percentage increase of visitors at JMSP website;
• Percentage of scholarships granted to women;
• Percentage of scholarships granted to public sector employees;
• Maximum percentage of scholars per generation going to one single destination country.

(2) Assumptions and conditions
The programme is based on the condition that Turkey’s accession process to the EU continues.
Assumptions are that the target groups of the scholarship programme participate actively and that relevant educational institutions and graduate programmes are available.
Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action
(3)(a) Entity entrusted with budget implementation tasks
This action will be carried out under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity
The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.
The lead institution for programming and monitoring this action is the Ministry of EU Affairs, which will liaise closely with other relevant institutions.

<table>
<thead>
<tr>
<th>Action 2</th>
<th>Support to participation in Union programmes and agencies</th>
<th>IMBC</th>
<th>EUR 86 600 000</th>
</tr>
</thead>
</table>

(1) Description of the Action, objective, expected results and key performance indicators
The action's objective is to ensure participation of Turkey in Union programmes and agencies by co-financing the costs of the entry-tickets / participation fees to be paid in areas such as education and youth, research and innovation, SMEs, social policy, customs and fiscal policy, etc.

Expected results of the action are as follows:

i. Enhanced participation of Turkey in Union programmes and agencies, including increased exchanges with EU Member States;
ii. Strengthened ownership and responsibility of Turkey (including in financial terms) for participation in Union programmes and agencies.

The following key indicators will be considered for the performance measurement of this action:

- Number of programmes for which an International Agreement has been concluded;
- Turkey's participation rates in the different Union programmes.

(2) Assumptions and conditions

The participation of the IPA II beneficiary in Union programmes, including payment by the country of the entry ticket / participation fees, shall follow the specific terms and conditions set out for each programme in the relevant International Agreement.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action: implementation will consist in the payment of the IPA part of the financial contribution to the programmes by the National Fund.

(3)(a) Entity entrusted with budget implementation tasks

This action will be carried out by the National Fund.

(3)(b) Short description of the tasks entrusted to the entity

The National Fund is responsible for the pre-accession financial assistance share of the financial contribution to be paid by the country to participate in Union programmes and agencies.

Upon entry into force of the Financing Agreement, the National Fund may request from the Commission the transfer of the full amount of pre-accession financial assistance. The Commission will time the transfer taking into account the principle of sound financial management. These funds must be used to pay the EU share of the financial contribution to be paid by Turkey to participate in Union programmes and agencies.

Turkey shall pay its total financial contribution as stipulated in the relevant international agreements signed between Turkey and the European Commission, and within the deadlines specified in those agreements. In case the Financing Agreement has not entered into force by the deadline, IPA funds will be transferred to the National Fund on the basis of its request upon the entry into force of the Financing Agreement and shall be used to reimburse the financial contribution paid by Turkey.

IPA 2016 funds will co-finance entry tickets / participation fees for the year 2017.

<table>
<thead>
<tr>
<th>Action 3</th>
<th>Civil Society</th>
<th>IMBC</th>
<th>EUR 15 250 000</th>
</tr>
</thead>
</table>

(1) Description of the Action, objective, expected results and key performance indicators

The action's objectives are to further develop an enabling environment for active citizenship and civil society capacity development; to strengthen cooperation between public sector and Civil Society Organisations (CSOs); and to strengthen the capacities of CSOs, through capacity building, networking and civil society dialogue both at national and European level.
Expected results of the action are as follows:

i. Public institutions recognise the importance of CSOs in improving good governance through CSOs' inclusion in decision making processes;

ii. Advocacy capacities and communication skills of CSOs are enhanced to develop policies, to engage in policy dialogue with public bodies, and to communicate the results of their activities to the public;

iii. CSOs regularly network within and outside country borders and make use of coalition-building for increased impact in campaigning and advocacy;

iv. Long-term partnerships and cooperation between EU and Turkish CSOs increased;

v. Exchanges between CSOs from Turkey and the EU member states, as well as media coverage increased;

vi. Joint cultural actions and the preservation and value of cultural heritage and diversity promoted.

The following key indicators will be considered for the performance measurement of this action:

- Number of employees and/or volunteers in CSOs;
- External perception of importance and impact of CSOs activities;
- Ratio of CSOs which use adequate argumentation and analysis for achieving advocacy goals;
- Share of CSOs taking part in local, national, regional and international networks;
- Number of CSOs from Turkey and from EU Member States involved in the Civil Society Dialogue activities;
- Number of long-term partnerships between EU and Turkish organisations.

(2) Assumptions and conditions

Turkey is committed to fully respect democratic principles as per the Copenhagen political criteria. Grant beneficiaries show willingness to develop sustainable and effective cooperation.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action

(3)(a) Entity entrusted with budget implementation tasks

This action will be carried out under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity

The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance
with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of EU Affairs, which will liaise closely with other relevant institutions.

<table>
<thead>
<tr>
<th>SECTOR 2</th>
<th>Rule of Law and Fundamental Rights</th>
<th>EUR 119 180 000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Action 4</td>
<td>Judiciary</td>
<td>IMBC</td>
</tr>
</tbody>
</table>

**SECTOR 2**

**Rule of Law and Fundamental Rights**

**Action 4**

**Judiciary**

**IMBC**

**EUR 22 130 000**

*(1) Description of the Action, objective, expected results and key performance indicators*

The action's objective is to further strengthen efficiency and administration of the judiciary, to further increase awareness on human rights, and to continue with the reform of the penitentiary system.

**Expected results of the action** are as follows:

i. Increased awareness of judiciary on anti-discrimination issues, by enhancing the training curriculum and capacity of Turkey's Justice Academy;

ii. Enhanced awareness and competencies of judges, public prosecutors and experts regarding key issues such as gender, discrimination, domestic violence and child welfare;

iii. Enhanced quality of service provided by Forensic Institutions such as Turkish Gendarmerie General Command Gendarmerie Forensic Department (JKDB), Turkish National Police Department of Criminal Police Laboratories (KPL), Ministry of Justice Forensic Medicine Institution;

iv. Improved implementation of mediation and arbitration in civil cases and widespread use of conciliation and plea-agreements in criminal cases promoted;

v. Effective notarial system which serves reducing the workload of the judiciary developed;

vi. Effective regional and bilateral judicial cooperation in criminal matters developed, acceleration in judicial proceedings regarding cross border criminal disputes;

vii. One special institution established where only the women staying with their children will be sheltered. Daily life and training programmes developed, suitable to the age group of children staying with their mothers in the penal institution, and also to children whose parents are in penal institutions;

viii. Enhanced quality of the trainings provided in the Personnel Training Centres of Prisons and Detention Houses;

ix. Increased institutional capacity of the Judiciary in terms of fight against drug addiction.

The following **key indicators** will be considered for the performance measurement of this action:

- Decrease in number of the ECHR violation decisions on discrimination;
- Number of family court cases overruled by High Court (decrease);
- Number of accredited examination methods in forensic labs;
- Number of disputes settled by means of Alternative Dispute Resolution;
- Number of cases transferred from court system to notaries;
- Duration of the proceedings regarding cross border disputes in criminal matters;
- Percentage of children staying with their mothers in penal institutions with proper support model compared to total population;
- Number of inmate complaints lodged due to disproportionate use of force by the prison personnel.
- Number of trained judges, prosecutors and social workers dealing with the drug addict convicts and detainees.

(2) Assumptions and conditions

The implementation of the action requires continued commitment by the Turkish authorities, including political support to achieve the action's objective and expected results as well as sufficient and stable stuffing of the beneficiary institutions.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action

(3)(a) Entity entrusted with budget implementation tasks

This action will be carried out under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity

The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Justice, which will liaise closely with other relevant institutions.

<table>
<thead>
<tr>
<th>Action 5</th>
<th>Fundamental Rights</th>
<th>IMBC</th>
<th>EUR 5 000 000</th>
</tr>
</thead>
</table>

(1) Description of the Action, objective, expected results and key performance indicators

The action's objectives are to contribute to further strengthening of respect for fundamental rights and freedoms for all individuals without discrimination in line with the ECHR in both areas of gender equality and Roma rights in Turkey.

Expected results of the action are as follows:
i. Increased institutional capacity and effectiveness of the public institutions in charge of implementing the Roma strategy and enhanced cooperation with relevant civil society organisations;

ii. Increased capacity and effectiveness of public institutions in integrating gender sensitive policies into their strategic planning, including budgetary allocations to reflect Turkey's obligations under the Istanbul convention.

The following key indicators will be considered for the performance measurement of this action:

- Number of staff trained on social inclusion;
- Functioning monitoring and evaluation mechanism of the Roma integration strategy and related action plans in place;
- Number of strategic plans with gender sensitive components (national and municipal level).

(2) Assumptions and conditions

The implementation of the action requires continued commitment by the Turkish authorities, including political support to achieve the action's objective and expected results as well as sufficient and stable staffing of the beneficiary institutions. Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action

(3)(a) Entity entrusted with budget implementation tasks

This action will be carried out under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity

The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of EU Affairs, which will liaise closely with other relevant institutions and in particular Ministry of Family and Social Policy.

<table>
<thead>
<tr>
<th>Action 6</th>
<th>Home Affairs</th>
<th>IMBC</th>
<th>EUR 92 050 000</th>
</tr>
</thead>
</table>

(1) Description of the Action, objective, expected results and key performance indicators

The action's objectives are to improve migration and asylum management in line with EU standards and best practices, to improve integrated border management, and to enhance fight against organised crime.
Expected results of the action are as follows:

i. Six removal centres equipped and in function;

ii. Comprehensive and sustainable assisted voluntary return and reintegration system established;

iii. Border surveillance and fight against irregular migration at Turkey’s eastern borders increased;

iv. Border surveillance equipment procured and capacity of the authority in charge of land border surveillance increased;

v. Capacity of Turkish National Police (TNP) and related institutions in detecting forged travel documents, passenger profiling and conducting risk analysis increased;

vi. Knowledge and experience of the Law Enforcement Agencies (LEA) experts improved regarding cybercrime prevention and investigation and awareness on cybercrime raised;

vii. Digital forensic examination capacity of TNP strengthened;

viii. Technical capacity of TNP Forensic Laboratories for drugs analyses to detect origin and chemical profiles of seized drugs increased;

ix. Institutional and administrative capacity of law enforcement agencies on prevention and investigation related to terrorists, radicals and foreign terrorist fighters improved.

The following key indicators will be considered for the performance measurement of this action:

- Number of removal centres refurbished and functioning in line with international standards;
- Number of irregular migrants benefitting from gender-sensitive Voluntary Return and Reintegration Assistance;
- Km of Turkey's border area covered by modernised surveillance at eastern borders;
- Number of surveillance cameras at south-eastern borders;
- Number of staff trained for detecting forged travel documents, passenger profiling.
- Number of cybercrime experts trained;
- Number of regional examination centres and Digital Forensic Units established and equipped;
- Number of drug cases / samples subjected to profiling;
- Number of staff trained on the topics of Foreign Terrorist Fighters (FTF), radicalism, recruitment and financing of terrorism;
- Percentage of terrorism investigations fully abiding with the standard operational procedures.

(2) Assumptions and conditions

At the start of Activities 3 and 4, the beneficiary of the border surveillance equipment will be the Land Forces Command. In case of institutional changes, e.g. the establishment of a civilian Border Agency, a transition plan with target date will be developed, specifying when ownership of the equipment supplied under Activities 3 and 4 will be transferred to the
relevant institution to be established under Ministry of Interior. This aspect will be taken into account also at tendering stage so as to purchase equipment that can be used by border guards of a future civilian agency. Beneficiaries also undertake to make utmost use of competences gained by the staff trained for sustainable know-how transfer to the new border management organisation. After delivery, the supplied equipment will be used exclusively for border surveillance. Any other use or modification of the equipment requires written authorisation by the Commission.

Regarding Activities 6 and 7, the pre-condition for conclusion of contracts is the enactment of the draft Data Protection Law in line with EU requirements. Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action

(3)(a) Entity entrusted with budget implementation tasks
This action will be carried out under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity
The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Interior, which will liaise closely with its sub-institutions and other relevant institutions.

<table>
<thead>
<tr>
<th>SECTOR 3</th>
<th>Agriculture and Rural Development</th>
<th>EUR 4 400 000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Action 7</td>
<td>Support for Negotiation chapters 11 and 13</td>
<td>IMBC</td>
</tr>
</tbody>
</table>

(1) Description of the Action, objective, expected results and key performance indicators
The action's objective is to enhance the institutional capacity of Ministry of Food Agriculture and Livestock (MoFAL) regarding implementation of the requirements of relevant EU legislation in Turkey within the scope of Chapters 11 and 13.

Expected results of the action are as follows:

i. Technical and institutional capacities of provincial directorates of MoFAL and fisheries producer organisations have been increased through implementation of a regularly reviewed and updated sector strategy (including National Action Plan) according to the dynamics of the fishing and aquaculture sectors;

ii. Institutional capacity of the Agriculture and Rural Development Support Institution (ARDSI) improved in terms of risk management and control activities and a
monitoring system for performance and risk indicators established in line with IPARD II requirements;

iii. Full functionality of Farm Accountancy Data Network (FADN) ensured at central and provincial levels.

The following key indicators will be considered for the performance measurement of this action:

- Number of Provincial Directorate’s staff and members of fishery producer organisations trained;
- Number of fishery producer organisations in the Registration System which submit the data regularly;
- Compliance of the risk management system with the relevant standards (ISO 31000 and COSO);
- Number of agricultural holdings which participated in FADN system.

(2) Assumptions and conditions

For the activity on fisheries' producer organisations, a ministerial consent is going to be signed to guarantee the participation of the Ministry's relevant personnel both at central and provincial level and to encourage active involvement of the other stakeholders like producer organisations.

Failure to comply with the requirements set out above may lead to a recovery of funds under this programme and/or the re-allocation of future funding.

(3) Implementation arrangements for the action

(3)(a) Entity entrusted with budget implementation tasks

This action will be carried out under indirect management by the CFCU as operating structure.

(3)(b) Short description of the tasks entrusted to the entity

The entrusted entity will be responsible for the contracting, implementation, information and visibility, monitoring and reporting of IPA II activities, and the evaluation thereof whenever relevant, in line with the mandates given under the IPA II legal framework and in accordance with the principle of sound financial management, and must ensure the legality and regularity of the expenditure incurred in implementing the programme.

The lead institution for programming and monitoring this action is the Ministry of Food Agriculture and Livestock.
## 3 Budget

### 3.1 Indicative Budget Table - Country Action Programme for Turkey

<table>
<thead>
<tr>
<th>Indirect Management with the IPA II beneficiary</th>
<th>Other implementation arrangements</th>
<th>MM</th>
<th>Total programme</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Objective 1 – Democracy and Rule of Law</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Democracy and Governance</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Action 1 – Jean Monnet Scholarship Programme</td>
<td>EU Contribution: 114 720 000 IPA II beneficiary Co-financing: 123 983 822 Total expenditure: 238 703 822</td>
<td>IMBC</td>
<td>238 703 822</td>
</tr>
<tr>
<td>Action 2 – Support to participation in Union Programmes and Agencies</td>
<td>EU Contribution: 86 600 000 IPA II beneficiary Co-financing: 122 733 822 Total expenditure: 209 333 822</td>
<td>IMBC</td>
<td>209 333 822</td>
</tr>
<tr>
<td>Action 3 – Civil Society</td>
<td>EU Contribution: 15 250 000 IPA II beneficiary Co-financing: 1 250 000 Total expenditure: 16 500 000</td>
<td>IMBC</td>
<td>16 500 000</td>
</tr>
<tr>
<td>Rule of Law and Fundamental Rights</td>
<td>EU Contribution: 119 180 000 IPA II beneficiary Co-financing: 13 770 000 Total expenditure: 132 950 000</td>
<td>IMBC</td>
<td>132 950 000</td>
</tr>
<tr>
<td>Action 4 – Judiciary</td>
<td>EU Contribution: 22 130 000 IPA II beneficiary Co-financing: 420 000 Total expenditure: 22 550 000</td>
<td>IMBC</td>
<td>22 550 000</td>
</tr>
<tr>
<td>Action 5 – Fundamental Rights</td>
<td>EU Contribution: 5 000 000 IPA II beneficiary Co-financing: 0 Total expenditure: 5 000 000</td>
<td>IMBC</td>
<td>5 000 000</td>
</tr>
<tr>
<td>Action 6 – Home Affairs</td>
<td>EU Contribution: 92 050 000 IPA II beneficiary Co-financing: 13 350 000 Total expenditure: 105 400 000</td>
<td>IMBC</td>
<td>105 400 000</td>
</tr>
<tr>
<td><strong>Objective 2 – Competitiveness and Growth</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Agriculture and rural development</td>
<td>EU Contribution: 4 400 000 IPA II beneficiary Co-financing: 0 Total expenditure: 4 400 000</td>
<td>IMBC</td>
<td>4 400 000</td>
</tr>
<tr>
<td>Action 7 - Support for Negotiation chapters 11 and 13</td>
<td>EU Contribution: 4 400 000 IPA II beneficiary Co-financing: 0 Total expenditure: 4 400 000</td>
<td>IMBC</td>
<td>4 400 000</td>
</tr>
<tr>
<td><strong>TOTALS</strong></td>
<td>EU Contribution: 238 300 000 IPA II beneficiary Co-financing: 137 753 822 Total expenditure: 376 053 822</td>
<td>IMBC</td>
<td>376 053 822</td>
</tr>
</tbody>
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4 Implementation Modalities and General Rules for Procurement and Grant Award Procedures

Indirect Management:

This programme shall be implemented by indirect management by Turkey in accordance with Article 58(1)(c) of the Financial Regulation and the corresponding provisions of its Rules of Application.

The general rules for procurement and grant award procedures shall be defined in the Financing Agreement and the relevant delegation agreements between the Commission and the entrusted entity implementing such action.

5 Performance Monitoring Arrangements

As part of its performance measurement framework, the Commission shall monitor and assess progress towards achievement of the specific objectives set out in the IPA II Regulation on the basis of pre-defined, clear, transparent measurable indicators. The progress reports referred to in Article 4 of the IPA II Regulation shall be taken as a point of reference in the assessment of the results of IPA II assistance.

The Commission will collect performance data (process, output and outcome indicators) from all sources, which will be aggregated and analysed in terms of tracking the progress versus the targets and milestones established for each of the actions of this programme, as well as the Country Strategy Paper.

In the specific context of indirect management by IPA II beneficiaries, National IPA Coordinators (NIPACs) will collect information on the performance of the actions and programmes (process, output and outcome indicators) and coordinate the collection and production of indicators coming from national sources.

The overall progress will be monitored through the following means: a) Result Orientated Monitoring (ROM) system; b) IPA II Beneficiaries' own monitoring; c) self-monitoring performed by the EU Delegations; d) joint monitoring by DG Enlargement and the IPA II Beneficiaries, whereby the compliance, coherence, effectiveness, efficiency and coordination in implementation of financial assistance will be regularly monitored by an IPA II Monitoring committee, supported by Sectoral Monitoring committees, which will ensure a monitoring process at sector level.