

Public eProcurement Detailed Roadmap

High Impact Services Expert Group

May 2007

1.1 Public eProcurement Legislation & Organisation							
No	Activity	Conducted by	URL /reference	from	to	status	comment
L1	Directive 2004/17/EC of the European Parliament and of the Council of 31 March 2004 coordinating the procurement procedures of entities operating in the water, energy, transport and postal services sectors	European Parliament	http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX:32004L0017:EN:NOT			completed	Document issued Q1/2004
	Directive 2004/18/EC of the European Parliament and of the Council of 31 March 2004 coordinating the procurement procedures of entities operating in the water, energy, transport and postal services sectors		http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX:32004L0018:EN:NOT			completed	
L2	Commission issues Explanatory Document about new legal framework (ePPAP)	C (DG MARKT)	http://ec.europa.eu/internal_market/publicprocurement/explan-notes_en.htm	2004 Q4	2005 Q1	completed	Document issued Q3/2005
L3	Commission makes available online learning demonstrators (ePPAP)	C (DG MARKT/IDABC)	http://ec.europa.eu/idabc/en/document/3488/5874	2004 Q4	2005 Q1	completed	Demonstrators available since 2Q/2005
L4	Commission provides assistance to MS in transposing new legal provisions (ePPAP)	C (DG MARKT)		2004 Q4	2005	on-going	

1.2 Compliance with Legal requirements							
No	Activity	Conducted by	URL /reference	from	to	status	comment
LC1	MS and the Commission test, refine and validate results of the IDABC preliminary functional requirements for carrying out ePP based on 2004 IDA study (ePPAP)	C (DG MARKT/IDABC)	http://ec.europa.eu/idabc/en/document/4721/5874	2004 Q4	2008	on-going	Study on preliminary Functional Requirements issued 2Q/2005; IDABC follow-up study to be launched in 2008
LC2	MS review whether all operational e-procurement systems have been adjusted to the requirements of the Directives (ePPAP)	MS		2004 Q4	2006 Q1	on-going	The actions by MS will be verified in the context of the Action plan progress review 4Q/2007-4Q/2008
LC3	MS introduce national accreditation schemes to verify compliance of electronic tendering systems with the legal framework (ePPAP)	MS		2004 Q4	2005 Q2	on-going	MS expressed preference for common verification mechanism (to be further explored in feasibility study, see below); The actions by MS will be verified in the context of the Action plan progress review 4Q/2007-4Q/2008
LC4	MS and Commission consider through a feasibility study whether to introduce a European compliance verification scheme (ePPAP)	C (DG MARKT)		2006 Q1	2007 Q2	on-going	Study launched 1Q/2006 (results expected 2Q/2007)

2.1 Development of guidelines for common specifications and building blocks for interoperable public eProcurement applications

No	Activity	Conducted by	URL/Reference	from	to	status	comment
GCS1	Undertake workshop for the identification of Guidelines to Common Specs of interoperable applications enabling cross-border use of public eProcurement	DG-INFSO H2 eGov & CIP (Expert Group on High Impact Services), MS	http://ec.europa.eu/information_society/activities/ict_psp/library/ref_docs/index_en.htm#	2006 Q4	2007 Q1	completed (workshop held on April 07)	Aim of the workshop: identify existing National solutions upon which interoperable solutions should be built
GCS2	Produce Guidelines to Common Specifications as starting point for the pilot	DG-INFSO H2 eGov & CIP (Expert Group on High Impact Services), MS	DG-INFSO - CIP ICT PSP Site (not yet ready)	2007 Q2	2007 Q4 (Final Version)	planned	Common Specifications will address 4 main themes: - Cross Border recognition of eSignature; -Virtual Company Dossier; - eCatalogues; eOrdering/eInvoicing with focus on the interoperability of the implemented solutions; the first version of the guidelines is available as an accompanying document for the 1st Call for Pilots
GCS3	Produce Guidelines for the Implementation of Building Blocks	DG-INFSO H2 eGov & CIP (Expert Group on High Impact Services), MS	DG-INFSO - CIP ICT PSP Site (not yet ready)	2007Q2	2007Q4	planned	Guidelines for the implementation of building blocks that can be built upon existing eProc solutions and make them interoperable
GCS4	Milestone: Based on existing or under development MS solutions, common specifications of key elements for cross border public eProcurement are accelerated	C		2007 Q4			
GCS5	Test and finalise Common specifications within the pilot	MS	DG-INFSO - CIP ICT PSP Site (not yet ready)	2008 Q1	2009 Q1	planned	
GCS6	Common Specifications for cross-border Public eProcurement agreed among MS	MS, C		2009 Q1			
GCS7	Standardise elements of company identification	C, CEN;...		2009 Q1	2010 Q1	planned	
GCS8	Common Specifications for cross-border Public eProcurement standardised	C		2010 Q1			

2.2 Standardisation activities and feasibility studies related to the themes enabling the cross-border use of public eProcurement (see also "GoodPractices- Relevant MS practices")

No	Activity	Conducted by	URL /reference	from	to	status	comment
ST1	Complete gap analysis on interoperability needs for effective electronic public procurement (ePPAP)	CEN/ISSS	http://ftp.cenorm.be/PUBLIC/CWAs/e-Europe/eProc/cwa15236-00-2005-Feb.pdf	2004 Q4	2005 Q1	completed	"Analysis of standardization requirements and standardization gaps for eProcurement in Europe" Published on Feb 2005
ST2	Workshop on "Interoperability in the Implementation of electronic public procurement in Europe"	CEN/ISSS	http://www.cen.eu/cenorm/businessdomains/businessdomains/iss/activity/w_s_eppe.asp	2007Q2		ongoing	Workshop launched in May 2007
ST3	XML-Schemas Initiative	C (IDABC)	http://ec.europa.eu/idabc/en/document/4721/5874		2005 Q1	completed	The eProcurement XML schemas initiative aims at proposing a set of generic XML schemas to support the automation of data exchanges in the different phases of electronic public procurement. The analysis describes e-Ordering, e-Invoicing, e-Tendering and e-Awarding data models.
eSignatures							
eS1	IDABC pilot "Bridge Gateway CA"	C (IDABC)	http://ec.europa.eu/idabc/en/document/2318/556	2003	2005	completed	Pilot produced a set of trusted and recognized National signature certificates
eS2	IDABC follow-up study "Operational Bridge Gateway CA"			2007 Q4		to be launched	
eS3	IDABC study on mutual recognition of eSignatures for eGovernment	C (IDABC)	http://ec.europa.eu/idabc/en/document/6485/5938	2005	2007	on-going	Preliminary study on mutual recognition of eSignatures for eGovernment applications; First draft expected by end March07
eS4	DG-INFISO leaded "Study on the Standardisation aspects of eSignatures"	C (INFISO C1)		2007 Q1	2007 Q3	on-going	To examine which e-signature standards exists
eAttestation							
eA1	Explore possibilities to use the VIES system for company identification	C, MS	http://ec.europa.eu/taxation_customs/vies/en/vieshome.htm		2006 Q4		12/06 SCAC meeting: at the moment some MS object the use of VIES for the purpose of eProc; follow-up of this decision to be discussed by the eProc group;
eA2	Feasibility study on Electronic Business Attestation	DG-MARKT C1, DG-DIGIT (ePWG; IDABC e-proc Workshop)	DG-MARKT Europa site (Final Report will be available for e-procurement ad hoc group- not yet ready)	2007 Q1	2008 Q2	on-going (started Feb 07)	To identify, analyse and compare organisational models for the electronic supply of certificates and attestations in public procurement procedures (including both legal and technical aspects). The organisational models shall ensure in particular that certificates and attestations electronically issued in a MS are easily accepted in another one. Enable Commission to take action for completely automating provision of the required attestations.
eInvoices							
eI1	eInvoice Focus Group	CEN/ISSS	http://ec.europa.eu/enterprise/ict/policy/doc/final_e-invoicing_report.pdf	2002 Q4	2003 Q4	completed	CEN/ISSS e-Invoicing Focus Group (e-IFG) focused on providing an overview of the standardization aspects of electronics invoicing, existing standards and their implementation The Recommendation report has been issued on 2003 Q4
eI2	eInvoicing CEN Workshops	CEN/ISSS	http://www.cenorm.be/CENORM/BusinessDomains/BusinessDomains/ISSS/Activity/eINV11_Apr_2006.asp	2003 Q3	2007	on-going	IDABC working group continues monitoring work on e-invoices by CEN/ISSS and proposes the continuation of XML activities undertaken in 2003 Q4 on e-invoices and e-ordering under IDABC (ePPAP) Phase 1 of the WS closed on April 2006; Phase 2 to be started in May 2007
eI3	EEl - European EInvoicing Framework	C(DG-MARKT, DG-ENTR)			2007 Q3	ongoing	Commission created a steering group for establishing an e-Invoicing framework within the EU member states ; Final report expected by June 2007
eI4	study on on the Invoicing Directive (2001/115/EC) now incorporated into the VAT Directive (2006/112/EC)	C (DG-TAXUD)		2007 Q3		to be launched	DG-TAXUD is going to launch a study on on the Invoicing Directive (2001/115/EC) now incorporated into the VAT Directive (2006/112/EC);
eI5	eOrdering&eInvoicing Pilot Project	C (DG-MARKT, DG-DIGIT)		2007 Q3		to be launched	DG-MARKT and DG-DIGIT have agreed to launch a new project under the IDABC programme regarding eOrdering and eInvoicing.
eCatalogues							
eC1	Study on e-catalogues to be used as offers	DG-MARKT C1, DG-DIGIT (ePWG; IDABC e-proc Workshop)	DG-MARKT Europa site (3 Final Reports will be available: Functional Reqs Report, Standardisation Report, State of Play Report)	2006 Q1	2007 Q2	on-going	To identify general and specific functional requirements, derived from the public procurement legal framework, to specify the conditions under which eCatalogues may constitute a valid offer in an e-procurement procedure. Includes review of: - eCatalogue uses in the tendering process; - specific PP requirements for e-catalogues ; - relevant data exchanges between buyers/suppliers (e.g. type and content of messages) including 'remote catalogue access'/punch-out' - standardisation efforts and gaps
Other relevant studies							
Ors1	Study on mandatory electronic transmission of notices (e-notification)	MARKT C1 (ePWG)	DG-MARKT Europa site (Final Report will be available for e-procurement ad hoc group- not yet ready)	2006 Q1	2007 Q2	on-going	To recommend which preparatory actions are necessary to introduce by 2010 the mandatory <i>electronic</i> transmission of procurement notices for publication to the OJEU. To propose in a roadmap how to best organise the mandatory electronic transmission process itself and its implementation.

3 Common Basic Tools							
No	Activity	Conducted by	URL /reference	from	to	status	comment
CB1	Adopt new Standard Forms taking into account the new procedures and the use of electronic means of communication.	C (DG MARKT)	http://ec.europa.eu/internal_market/publicprocurement/e-procurement_en.htm#20051013	2004 Q4	2005 Q1	completed	Regulation 1564/2005/EC establishing standard forms for the publication of notices adopted in 2005 Q4; online forms available since 2005Q4
CB2	Feasibility study to review the Common Procurement Vocabulary	C (DG MARKT)	no document is publicly available	2004 Q4	2005 Q4	completed	A study and public consultation has been conducted by DG MARKT with the objective of reviewing and improving the CPV and to make it more suitable for use in e-procurement. In particular, the objectives were to identify with the contributions of the interested parties: <ul style="list-style-type: none"> • codes to be deleted • codes to be revised and/or added • improvement of additional vocabulary The study was completed on 4Q/2005.
CB3	present proposals for revising the Common Procurement Vocabulary based on results of the review study	C (DG MARKT)	no document is publicly available since revision of proposals is underway	2004 Q4	2007 4Q	on-going	Review study finished 4Q/2005; The outcomes of the DG-MARKT study and the received contributions are currently under review by Member States; a new CPV regulation is expected to be issued at the end of 2007
CB4	present a blueprint for a fully electronic system for the collection and publication of procurement notices on TED	C (DG MARKT)		2004 Q4	2006 Q4	delayed	Depends on the outcomes of the feasibility study on mandatory electronic transmission of Procurement Notices that should provide results in 2007 Q2 (see CS1)
CB5	MS implement fully electronic systems at national level including appropriate tools for automated collection and publishing in TED	C (DG MARKT)		2004 Q4	2007 Q4	on-going	Progress will be verified in the context of the Action Plan progress review 2007 Q4 -2008 Q4
CB6	Milestone: 100% of electronic transmission of procurement notices for publications (above EU threshold) is taken up	MS		2004 Q4			
CB7	Organise workshops to promote exchanges on tender document standardisation (ePPAP)	PPN		2004 Q4	2006	delayed 2007	Public Procurement Network

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4. Monitoring and Benchmarking							
No	Activity	Conducted by	URL/reference	from	to	status	comment
MB1	Continue activities on electronic public procurement under IDABC for exchange and discussion on i/op issues and monitoring of MS developments (ePPAP)	C (IDABC)		2004 Q4	2007	on-going	IDABC working group
MB2	Define measurable targets and indicators; explore baseline figures for take-up of ePP	MS, C		2005 Q4	?	on-going	Targets, indicators (based on what value, number of procedures etc.), additional figures (e.g. impact of cross-border, impact on SMEs) will be discussed in detail together with benchmarking group in a ws scheduled for end May-begin June 07;
MB3	Comparative surveys on public procurement in Europe	PPN	http://www.publicprocurementnetwork.org/b4.htm				Description of 28 national public procurement institutions and national legal systems
MB4	Measure the achievement of the targets using the indicators (ePPAP)	MS, C (DG-INFISO)		2005 Q4	?	on-going	Progress will be verified in the context of the Action Plan progress review 2007 Q4 -2008 Q4
MB5	Monitor national, regional, local progress on national level (ePPAP)	MS		2005 Q4	?	on-going	Progress will be verified in the context of the Action Plan progress review 2007 Q4 -2008 Q4
MB6	Set up efficient electronic systems for the collection and processing of statistical procurement data (ePPAP)	MS		4Q/2004	2006 Q4	on-going	Progress will be verified in the context of the Action Plan progress review 2007 Q4 -2008 Q4
MB7	Milestone: 100% of electronic transmission of procurement notices for publications (above EU threshold) is achieved	MS		2006 Q4		delayed	A feasibility study is currently on-going to determine how to make mandatory the exclusive electronic transmission of notices: results expected by 2007 Q2 (see table 2.2 , activity Ors1)
MB8	Milestone 2006: A roadmap setting measurable objectives and milestones and achieving 100% availability of public eProcurement and 50% take-up of eProcurement by 2010 is agreed	C,MS		2006 Q4		delayed	To be specified: Target audience, scope of the roadmap, level of detail, integration of MS actions, revisions
MB9	Take stock at relevant events (see table in "Awareness raising" worksheet)	MS, C		2007 Q1	2007 Q3	on-going	Prepare presentations and organise information exchange etc.; Some Events: 1 March 2007 Berlin, 20-21 Sep 2007 Lisbon (see table 7.2); a questionnaire for MS under preparation by DG-INFISO;
MB10	Agree with MS on a revised roadmap	C,MS		2007 Q4	2010 Q4	planned	once per year
MB11	Milestone 2010: Review the progress of applications allowing cross border public eProcurement in the MS	C,MS		2010 Q4			

5.1 Good/current Practices, synergies with research+eTEN project							
No	Activity	Conducted by	URL/Reference	from	to	status	comment
GP1	Identify specific criteria for the selection of Good practices	C (DG-INFOS HIS-EG)	http://ec.europa.eu/egov	2007Q2	2007Q4	planned	Activity planned to be carried on by DG-INFOS, High Impact Services Expert Group
GP2	Good Practice events and cases regarding technical approaches	C	http://ec.europa.eu/egov	2006 Q4	2010 Q4	on-going	09/2006, 10/2006, etc. undertake/participate in Good practice events, fill in cases of Good Practices (and bad experiences), sign-up as expert
GP3	Use research and eTEN projects to explore elements of cross-border eProcurement (e.g.BRITE VCD; GUIDE company identification, eSignatures; PICTURE measuring tools) see below	C, MS		2007 Q1	2007 Q1	on-going	presentation for the expert group, participate at dissemination events/workshops
GP4	Explore further projects of IST and eTEN to assist	C	e-ten site http://ec.europa.eu/information_society/activities/eten/projects/index_en.htm	2007 Q1	2010 Q4	on-going	check upcoming projects from the latest calls

5.2 Research projects & MS initiatives that are relevant for cross-border eprocurement							
No	Activity	Conducted by	URL/Reference	from	to	status	comment
RP1	NES Customisation of UBL	NES group	http://www.nesubl.eu/	2006Q4		on-going	The focus of NES is to define the specific use of UBL 2.0 electronic procurement documents domestically and between the member countries; The public review period for the first NES-UBL implementation was closed on Feb, 2007.
RP2	BRITE	C, MS	http://www.briteproject.net/			on-going	Business Register Interoperability Throughout Europe research project aims to develop, implement and demonstrate an interoperability model, ICT service platform and management
RP3	GUIDE	C, MS	http://istrq.som.surrey.ac.uk/projects/guide/				GUIDE (Government User identity for Europe, IST-2003-507498) conducted research and technological development with the aim of creating an architecture for secure and interoperable e-government electronic identity services and transactions for Europe.

6. Large scale pilots, funding							
No	Activity	Conducted by	URL/Reference	from	to	status	comment
LP1	Propose guidelines to pilot common specifications	C (DG-INFOS HIS-EG)		2006 Q3	2007 Q2	on-going	See Table 2.1
LP2	Support by National funds	MS		2006 Q4	2010 Q4	on-going	
LP3	Support by Structural Funds and the CIP for take-up and sharing	MS, C	CIP site: http://ec.europa.eu/enterprise/enterprise_policy/cip/index_en.htm DG-REGIO Open Days http://ec.europa.eu/regional_policy/conferences/od2007/about.cfm?menu=2	2006 Q4	2010 Q4	on-going	Attend DG Regio Open Days (e.g. 8.-11.10.07 and local events) for exploring the possibilities of Structural Funds; Liase with MS competent authorities for using the Structural Funds
LP4	Provide incentives to share in the development of the solution	MS	Good Practice Framework http://ec.europa.eu/egov	2007	2010	planned	Explore in the Efficient & Effective Government expert group
LP5	Call for proposals on large scale pilots and evaluate	C (DG-INFOS HIS-EG)	http://ec.europa.eu/information_society/activities/ict_psp/calls/index_en.htm	2007 Q1	2007 Q2	on-going	Call is open
LP6	Milestone: Based on existing or under development MS solutions implementation pilots are launched	C		2007 Q4	2007 Q4		
LP7	Launch large scale pilots			2007 Q4	2008 Q1	planned	
LP8	Implement building blocks at national, regional, local level and adapt systems	MS		2010 Q1	2010 Q4	planned	
LP9	Assess pilots and disseminate results	C		2010 Q1	2010 Q4	planned	
LP10	Milestone: Assess pilots deployments and disseminate results across the EU	C		2010 Q4	2010 Q4		

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7.1 Awareness raising, dissemination, feedback							
No	Title	Conducted by	URL/Reference	from	to	status	comment
AR1	Identify stakeholders at European and national levels	C(DG-INFISO HIS-EG), MS		2006	2010	planned	no activity planned for the moment (see Expertise Center)
AR2	Organise conferences at national level	MS		2006	2010	on-going	
AR3	Organise national events (information days, workshops)	C,MS		2006	2010	on-going	
AR4	Organise European events (Conferences, information days)	C, MS		2006	2010	on-going	
AR5	Organise regional, local events (information days, roadshows)	MS		2006	2010	on-going	
AR6	Conduct stakeholder online consultation	C		2006 Q4	2010 Q4	on-going	once per year ; already on-going in subject-specific areas; one IPM stakeholder consultation in 2004-2005
AR7	Create an Expertise Center	C (DG-INFISO HIS-EG)					to better define activities, goals, means, etc....
AR8	Contributions to eGov Action Plan at the European e-Government related events	C, MS		2006 Q4	2010 Q4	on-going	
AR9	Contributions to eGov Action Plan at the national/regional/local e-Government related events	MS, C		2006 Q4	2010 Q4	on-going	
AR10	Study on Awareness measures, targeted to the different audiences	C		2007 Q4	2008 Q4	planned	CIP policy support action
AR11	Disseminate pilot results	C		2008 Q4	2010 Q4	planned	Milestones of the pilot

7.2 Relevant Events							
No	Title	attended by	where	URL	when	status	Objective/activities
RE1	International Conference "Advancing eGovernment" in Berlin on 28 February and 1 March 2007	C, MS	Berlin	http://www.advancing-egovernment2007.de/	March 07	completed	
RE2	4th European Ministerial eGovernment Conference, Lisbon, including the European eGovernment Awards	C,MS	Lisbon	http://www.megovconf-lisbon.gov.pt/	19-21 Sept 07	planned	to be defined

Acronyms and Abbreviations	
Acronyms	Meaning
C	Commission
CPV	Common Procurement Vocabulary
ePP	Electronic Public Procurement
ePPaP	Action Plan for the implementation of the new legal framework for electronic public procurement
ePWG	eProcurement Working Group
HIS-EG	High Impact Services Expert Group
i/op	Interoperability
MS	Member States
NES	Northern European Subset (of UBL)
OPOCE	Office des Publications Officielles des Communautés Européenne (Publication Office)
PPN	Public Procurement Network
UBL	Universal Business Language
VIIES	VAT Information Exchange System
ws	Worksheet

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Baseline Documents, useful links
Manchester Declaration: http://www.egov2005conference.gov.uk/documents/proceedings/pdf/051124declaration.pdf
eGovernment Action Plan, http://europa.eu.int/information_society/activities/egovernment_research/doc/highlights/comm_pdf_com_2006_0173_f_en_acte.pdf
eProcurement Action Plan, COM(2004) 841, http://ec.europa.eu/internal_market/publicprocurement/docs/eprocurement/actionplan/actionplan_en.pdf
eSignature Directive, http://ec.europa.eu/idabc/en/document/4721/5874
Explanatory Document on the new rules, SEC(2005)959, http://ec.europa.eu/internal_market/publicprocurement/docs/eprocurement/sec2005-959_en.pdf
Preliminary functional requirements for e-procurement under the EU framework vol. I+II, http://ec.europa.eu/internal_market/publicprocurement/docs/eprocurement/functional-requirements-vol1_en.pdf , http://ec.europa.eu/internal_market/publicprocurement/docs/eprocurement/functional-requirements-vol2_en.pdf
IDABC eProcurement website: http://ec.europa.eu/idabc/eprocurement
IDABC Guidelines, Standards and functional requirements on eProcurement, incl. XML data models http://ec.europa.eu/idabc/en/document/4721/5874
IDABC Training demonstrators, http://ec.europa.eu/idabc/en/document/3488#ld
Public eProcurement Directives: Directive 2004/17/EC, http://eur-lex.europa.eu/LexUriServ/site/en/oj/2004/l_358/l_35820041203en00350035.pdf , Directive 2004/18/EC, http://eur-lex.europa.eu/LexUriServ/site/en/oj/2004/l_134/l_13420040430en01140240.pdf
Standard Forms for electronic Public Procurement; http://eur-lex.europa.eu/smartapi/cgi/sga_doc?smartapi!celexapi!prod!CELEXnumdoc&lg=en&numdoc=32005R1564&model=guichett
eGovernment R&D website: http://ec.europa.eu/information_society/activities/egovernment_research/index_en.htm
eGovernment Good Practices Web Site: http://ec.europa.eu/egov/
Internal Market- Public Procurement website: http://ec.europa.eu/internal_market/publicprocurement/e-procurement_en.htm

CIP IST-PSP website: http://ec.europa.eu/information_society/activities/ict_psp/index_en.htm