NOTICE TO STAKEHOLDERS

WITHDRAWAL OF THE UNITED KINGDOM AND EU FOOD LAW AND EU RULES ON QUALITY SCHEMES

The United Kingdom submitted on 29 March 2017 the notification of its intention to withdraw from the Union pursuant to Article 50 of the Treaty on European Union. This means that as from 30 March 2019, 00:00h (CET) (‘the withdrawal date’) the United Kingdom will be a ‘third country’.

Preparing for the withdrawal is not just a matter for EU and national authorities but also for private parties.

In view of the uncertainties surrounding the ratification of the Withdrawal Agreement, all interested parties, and especially economic operators, are reminded of legal repercussions, which need to be considered when the United Kingdom becomes a third country.

Subject to the transition period provided for in the draft Withdrawal Agreement, as of the withdrawal date, EU food law and EU rules on quality schemes no longer apply to the United Kingdom. This has in particular the following consequences:

1 Including protected designations of origin (PDO), protected geographical indications (PGI), geographical indication of spirit drinks and aromatised wines (GI) and traditional specialities guaranteed (TSG).

2 In accordance with Article 50(3) of the Treaty on European Union, the European Council, in agreement with the United Kingdom, may unanimously decide that the Treaties cease to apply at a later date.

3 A third country is a country not member of the EU.


5 See Article 3(1) of Regulation (EC) No 178/2002 of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety (OJ L 31, 1.2.2002, p. 1). This notice also addresses the EU rules on organic production. This notice does not address introduction into the Union of personal consignments of products of animal origin of a non commercial character which form part of travellers’ luggage, or are sent as small consignments to private persons, or are ordered remotely (for example, by mail, by telephone or via the internet) and
1. **FOOD LABELLING AND FOOD INFORMATION, HEALTH AND IDENTIFICATION MARKS**

EU food law harmonises the labelling of food placed on the EU market. The applicable rules are in particular contained in the following pieces of EU legislation:

- Regulation (EU) No 609/2013 of the European Parliament and of the Council of 12 June 2013 on food intended for infants and young children, food for special medical purposes, and total diet replacement for weight control;\(^9\)
- Regulation (EU) No 1308/2013 establishing a common organisation of the markets in agricultural products;\(^12\)
- Sectorial EU food legislation addressing food labelling and information, such as legislation on spirit drinks,\(^13\) honey,\(^14\) coffee extracts and chicory extracts,\(^15\)

\(^6\) This notice is also relevant for food coming from the Channel Islands and Isle of Man (Regulation (EEC) No 706/73 of the Council of 12 March 1973 concerning the Community arrangements applicable to the Channel Islands and the Isle of Man for trade in agricultural products, OJ L 68, 15.3.1973, p. 1).

\(^7\) OJ L 304, 22.11.2011, p. 18.


\(^9\) OJ L 181, 29.6.2013, p. 35.


cocoa and chocolate products intended for human consumption,\textsuperscript{16} certain sugars,\textsuperscript{17} fruit and vegetables and processed fruit and vegetables,\textsuperscript{18} fruit juices,\textsuperscript{19} fruit jams, jellies and marmalades\textsuperscript{20} and certain milk products;\textsuperscript{21}

- Council Regulation (EC) No 834/2007 of 28 June 2007 on organic production and labelling of organic products.\textsuperscript{22}

The EU food labelling rules apply to all food placed on the EU market, independently of the place of production of the food.

As of the withdrawal date, food placed on the EU-27 market\textsuperscript{23} will have to comply with these rules in accordance with Article 11 of Regulation (EC) No 178/2002.

As a consequence, in some instances, EU food law may require some changes of the labelling of food placed on the EU-27 market as of the withdrawal date due to the fact that the United Kingdom will be a third country as of the withdrawal date. Examples include the following:

- Mandatory presentation of the origin of a food product, where appropriate;\textsuperscript{24}
- Mandatory labelling of the name or business name and address of the EU-27 importer of food from the United Kingdom;\textsuperscript{25}

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\textsuperscript{23} The notion of “placing on the market”, is defined in Article 3(8) of Regulation (EC) No 178/2002: “placing on the market” means the holding of food or feed for the purpose of sale, including offering for sale or any other form of transfer, whether free of charge or not, and the sale, distribution, and other forms of transfer themselves.

\textsuperscript{24} See, for example, the labelling of "EU Agriculture" and "non-EU Agriculture" according to Article 24 of Council Regulation (EC) No 834/2007, or the labelling of honey as "blend of EU honeys" or "blend of non-EU honeys" (Article 2(4)(a) of Council Directive 2001/110/EC).
• Mandatory health or identification marks according to Article 5 of Regulation (EC) No 853/2004. As of the withdrawal, date the health mark\(^{26}\) or the identification mark\(^{27}\) shall no longer include the "EC" abbreviation,\(^{28}\) \(^{29}\) which is reserved for establishments located in the EU, but shall include the name of the country (in full or with the ISO two-letter code) where the establishment is located and the approval number of this establishment.\(^{30}\)

Food business operators are advised to assess the need for possible changes to the labelling of food placed on the EU-27 market as of the withdrawal date.

Please note:

If an individual food product has been placed on the EU-27 market before the withdrawal date, i.e. it has been

- held in the EU-27 for the purpose of sale, including offering for sale or any other form of transfer, whether free of charge or not; or
- sold, distributed, or transferred by other forms to the EU-27\(^{31}\)

this “stock” of food can continue to be sold, distributed or transferred in the EU-27 as of the withdrawal date without the need for labelling changes.\(^{32}\)

This is to be assessed for each individual product. It does not extend, for example, to a type of product.

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27 Section I of Annex II to Regulation (EC) No 853/2004:.


30 It is possible for an animal-derived products to be marked (health or identification mark) in accordance with EU-law, and, in addition, in accordance with the requirements of a third country. However, EU law does not allow product to bear two markings under EU law, presenting the establishment as EU-based and third-country based.

31 See the definition in Article 3(8) of Regulation (EC) No 178/2002: “placing on the market’ means the holding of food or feed for the purpose of sale, including offering for sale or any other form of transfer, whether free of charge or not, and the sale, distribution, and other forms of transfer themselves.”

32 For example, compliance as regards the EU origin of the product or the EU contact point of the producer
2. **FOOD INGREDIENTS, FOOD COMPOSITION, CONTAMINANTS AND RESIDUE LIMITS; FOOD CONTACT MATERIAL**

According to substantive EU food law, certain food must not be placed on the market unless it has been approved by the Commission (for example for food additives\(^{33}\), food flavourings\(^{34}\), smoke flavourings\(^{35}\), vitamins and minerals used in food\(^{36}\) including in food supplements\(^{37}\) and any novel food\(^{38}\)) or an individual applicant has obtained an authorisation by the Commission (for example for genetically modified food\(^{39}\)).

Certain food is subject to specific composition requirements\(^{40}\) and EU food law sets limits for contaminants\(^{41,42}\), and maximum residue levels of active substances\(^{43}\).

Food contact materials placed on the EU market are subject to EU rules\(^{44}\), and certain food contact materials are subject to additional specific measures.


EU law on food ingredients and food composition, as well as EU law setting limits for contaminants and residues in food, applies to all food placed on the EU market, independently of the place of production of the food. The same applies for food contact material. 45

3. REQUIREMENTS FOR FOOD BUSINESS OPERATORS AND AUTHORISATION HOLDERS, OR THEIR REPRESENTATIVES, TO BE ESTABLISHED IN THE EU; SUBMISSION OF EU AUTHOURISATION REQUESTS THROUGH AN EU MEMBER STATE

According to EU food law, in some instances the food business operators, authorisation holders, or their representatives have to be established in the EU. Examples include the following:

- Article 4(6) of Regulation (EC) No 1829/2003 on genetically modified food and feed, requires the applicant for an EU authorisation or his representative to be established in the EU;

- Article 15(1)(c) of Regulation (EU) No 1935/2004 on materials and articles intended to come into contact with food, requires, as regards materials and articles which are not yet in contact with food, the manufacturer, processor, or seller responsible for placing on the market to be established in the EU.46

As of the withdrawal date, establishment in the United Kingdom no longer complies with these requirements.

According to EU food law, in some instances EU authorisations require the submission of an authorisation dossier through the competent authority of an EU Member State. Examples include the following:

- Article 9(1)(a) of Regulation (EC) No 1935/2004 on food contact materials requires applications for authorisations of substances to be made via a competent authority of a EU Member State.


46 The same or similar requirements are set out in sectorial food contact material legislation. See, as regards ceramic food contact material, Article 2a(1) of Council Directive 84/500/EEC of 15 October 1984 on the approximation of the laws of the Member States relating to ceramic articles intended to come into contact with foodstuffs, OJ L 277, 20.10.1984, p. 12.
• Article 5 of Regulation (EC) No 1829/2003 on genetically modified food and feed requires applications for authorisation to be sent to the European Food Safety Authority (EFSA) through the competent authority of a Member State.

As of the withdrawal date, applications through the competent authority of the United Kingdom are no longer possible.

4. FOOD PRODUCTION RULES/FOOD HYGIENE RULES, FOOD IRRADIATION, ORGANIC PRODUCTION, FOOD CONTACT MATERIALS

EU food law sets rules for the production of food in the EU and in third countries, if this food is placed on the EU market. EU food law also provides for specific controls upon entry of food into the EU.

4.1. Food of animal origin

As of the withdrawal date, the importation of food of animal origin from the United Kingdom into the EU-27 is prohibited, unless certain requirements are met, including:


• The establishment in the United Kingdom from which the food is dispatched, and obtained or prepared in, is "listed" by the Commission for public health purposes. For the "listing" of establishments, Article 6(1)(b)(i) of Regulation (EC) No 853/2004 and Article 12 of Regulation (EC) No 854/2004 apply.

• The United Kingdom is "listed" by the Commission as a third country having a residue control plan approved in accordance with Directive 96/23/EC for the

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animals and animal products specified therein. For the "listing" of a third country, Chapter VI of Directive 96/23/EC applies.


Food business operators importing products of animal origin shall ensure that import takes place only if the above mentioned conditions are respected.

As of the withdrawal date, these substantial requirements are controlled upon entry into the EU-27 by applying mandatory border checks at the first point of entry into the Union territory:

- This food can only enter the EU-27 through approved "border inspection posts";
- Each consignment undergoes documentary and identity checks, as well as at an appropriate frequency physical checks;
- Each consignment has to be accompanied by a certificate in compliance with EU food legislation.

Regarding the transit of products of animal origin from an EU-27 Member State through a third country to another EU-27 Member State the following applies:

- These products can only re-enter the EU-27 through an approved border inspection post;
- Each consignment undergoes a simple documentary check to verify that the products are actually from the EU-27;

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56 Depending on the food in question, see Commission Decision 94/360/EC of 20 May 1994 on the reduced frequency of physical checks of consignments of certain products to be implemented from third countries (OJ L 158, 25.6.1994, p. 41).


• These provisions apply regardless of the conditions which might be required by the United Kingdom to transit on its territory.

4.2. Food of non-animal origin

Unlike for food of animal origin, the importation of food of non-animal origin is not subject to listing requirements of third countries and establishments.\(^{60}\)

The EU Member States shall carry out regular official controls on imported food of non-animal origin. Those controls are organised on the basis of the multi-annual national control plan and in the light of potential risks. The controls shall cover all aspects of the food legislation. In cases of known or emerging risk, EU rules providing an increased level of official controls at designated points of entry into the Union may apply.\(^{61}\)

In addition, in order to ensure phytosanitary protection of the EU-27 Member States, the following phytosanitary EU rules apply:


- The import of certain fruits and vegetables is subject to specific requirements;\(^{63}\)

- The import of food listed in Annex V to Directive 2000/29/EC (some of them subject to the import requirements mentioned in the previous point) requires a phytosanitary certificate. These foods are subject to 100% documentary controls at the point of entry. They are also subject to identity and physical controls, though at specified minimum frequencies depending on the risk that they present.\(^{64}\)


\(^{63}\) Part A of Annex IV to Directive 2000/29/EC.

\(^{64}\) Article 13a of Directive 2000/29/EC.
4.3. Irradiated food

Food treated with ionising radiation is regulated by EU law.65 As of the withdrawal date, the import of irradiated food from the United Kingdom into the EU-27 is prohibited, unless the irradiation facilities in the United Kingdom are "listed" by the Commission. For the "listing" of a third country, Article 9(2) of Directive 1999/2/EC applies.

4.4. Recycled plastic materials and articles intended to come into contact with food

According to EU law, authorisation holders shall notify to the Commission manufacturing or recycling sites in third countries in which the recycling process of plastic materials and articles authorised pursuant to Regulation (EC) No 282/2008 takes place.66

4.5. Products bearing terms referring to the organic production method ("organic products"); certificates for organic production

According to Regulation (EC) No 834/200767, only products satisfying the requirements of that Regulation can bear terms referring to the organic production method (e.g. organic, bio, eco, etc.) or the EU organic logo. According to Articles 29, 27(4) and 2(n) of Regulation (EC) No 834/2007, the control authorities and bodies of the EU Member States are responsible for issuing documentary evidence (certificates) to the operators necessary for placing such products on the EU market.

- For an organic product from an EU-27 Member State placed on the EU-27 market as of the withdrawal date, the certificates issued by control authorities and bodies in accordance with Article 29 of Regulation (EC) No 834/2007 in the United Kingdom are no longer valid.

- For an organic product from the United Kingdom imported to the EU-27 market as of the withdrawal date, the rules laid down in Title VI of Regulation (EC) No 834/2007 apply. This requires that the product to be imported to the EU as organic is accompanied by a certificate that has been issued by a body recognised in accordance with Article 32(2) (for import of compliant products) or Article 33(3) (for import of equivalent products) of Regulation (EC) No 834/2007.68 Without such a certificate, products from the United Kingdom cannot be imported into the EU-27 market as organic.

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68 A “listing” of the United Kingdom in accordance with Article 33(2) of Regulation (EC) No 834/2007 is no longer possible (Article 8(1) of Commission Regulation (EC) No 1235/2008 of 8 December 2008.
Please note:

If an individual organic product has already been placed on the EU-27 market before the withdrawal date, i.e. it has been

- held in the EU-27 for the purpose of sale, including offering for sale or any other form of transfer, whether free of charge or not; or
- sold, distributed, or transferred by other forms to the EU-27

this “stock” of products can continue to be sold, distributed or transferred in the EU-27 as of the withdrawal date under a certificate by control authorities and bodies in accordance with Article 29 of Regulation (EC) No 834/2007 in the United Kingdom.

This is to be assessed for each individual product. It does not extend, for example, to a type of product.

- Organic products from a third country other than the United Kingdom can continue to be placed on the EU-27 market as of the withdrawal date as organic on the basis of certificates issued by bodies currently recognised in accordance with Article 33(3) of Regulation (EC) No 834/2007 for the third country concerned, including when the recognised body is a UK based body.70

5. **EU rules on quality schemes**

EU quality schemes protect the names of specific products to promote their unique characteristics, linked to their geographical origin as well as traditional know-how. Product names can be granted with a 'geographical indication' (GI) if they have a specific link to the place where they are made. The applicable rules are in particular contained in the following pieces of EU legislation:

- Regulation (EU) No 1151/2012 of the European Parliament and of the Council of 21 November 2012 on quality schemes for agricultural products and foodstuffs71 (in respect of Protected designations of origin, Protected geographical indications and Traditional specialities guaranteed);


69 See Article 2(j) of Regulation (EC) No 834/2007 and the definition in Article 3(8) of Regulation (EC) No 178/2002: “placing on the market’ means the holding of food or feed for the purpose of sale, including offering for sale or any other form of transfer, whether free of charge or not, and the sale, distribution, and other forms of transfer themselves.”

70 This is currently only the case for one UK-based body, see Annex IV of Regulation (EC) No 1235/2008.

markets in agricultural products\textsuperscript{72} (in respect of Protected designations of origin and Protected geographical indications);


As from the withdrawal date, EU legislation protecting the registered Protected designations of origin, Protected geographical indications, Geographical indications and Traditional specialities guaranteed will no longer have effect in the United Kingdom. Any right granted in accordance with the aforementioned Union law to protect Protected designations of origin, Protected geographical indications, Geographical indications and Traditional specialities guaranteed registered and protected in accordance with the aforementioned Union law might not be protected in the United Kingdom without interruption. As such, interested right holders should assess whether to seek alternative means of securing protection of the relevant geographical names in the United Kingdom, in accordance with United Kingdom law.


European Commission
Directorate-General for Health and Food Safety
Directorate-General for Agriculture and Rural Development

\textsuperscript{73} OJ L 39, 13.2.2008, p. 16.
\textsuperscript{74} OJ L 84, 20.3.2014, p. 1.