

ANNEX: 2010 support for the Committee on Missing Persons

1. IDENTIFICATION

Beneficiary	Turkish Cypriot community and Greek Cypriot Community
CRIS number	<i>to be inserted after global commitment has been given by the Financial Execution Unit</i>
Legal basis	Instrument of financial support for encouraging the economic development of the Turkish Cypriot community (Council Regulation (EC) N° 389/2006 of 27.02.06)
Year	2010
Cost	3 000 000 EUR
Implementation	By the Commission and United Nations Development Programme (UNDP)-Committee of Missing Persons according to art 53 d of the Financial Regulation
Final dates for contracting	31.12.2012
Final dates for execution	2 years following the end date for contracting (2014)
Sector Code	15220
Budget line(s) concerned	22.02 07 03
Programming Task Manager	Katarzyna Hebda, DG Enlargement (Unit A3)
Implementation Task Manager	Virginia Cezilly, DG Enlargement (Unit A3)

2.a Overall description

This proposal covers the financial support for the Committee of Missing Persons (CMP) in Cyprus. It is a part of the Aid Programme for Turkish Cypriot community, implemented since 2006 in Cyprus. The programme is governed by the Council Regulation 389/2006 establishing an instrument of financial support for encouraging the economic development of ¹the Turkish Cypriot community.

The Commission is directly responsible for administering the assistance and shall be assisted by the PHARE/IPA management committee. The regulation outlines that measures to be financed under it are of an exceptional and transitional nature and are intended, *inter alia*, to prepare and facilitate, as appropriate, the full application of the *acquis communautaire* in the areas following a solution to the Cyprus problem

Assistance shall be used to support *inter alia*:

- reconciliation, confidence building measures and support to civil society;

¹ COM (2004) 465 final of 07.07.2004

This Programme will support reconciliation measures, in particular activities of the Committee of Missing Persons (CMP).

2.b Description of projects

Project: Contribution to the Committee of Missing Persons Campaign.

The CMP's mandate is to establish the fate of those persons declared missing by both communities as a consequence of the tragic events of 1963-64 and 1974. The Committee does not attempt to establish the cause of death or attribute responsibility for the death of missing persons.

The purpose of the project is to support the CMP effort to resolve the issue of missing persons and to bring a sense of closure to their families. The CMP Campaign aims at closing a painful chapter in the history of the island and at contributing to the process of reconciliation between the two communities. The latter will be further encouraged by the participation of bi-communal scientific teams at all stages of the process.

2.c Overview of past and ongoing assistance (EU / IFI / Bilateral and national assistance) including lessons learned and donor coordination

Project: Contribution to the Committee of Missing Persons Campaign.

In the years 2007 – 2009 the Commission awarded to the UNDP grants amounting to 3 500 000 EUR in total for the CMP. The EU is the single biggest donor to this bi-communal action. The CMP is financially supported also by the Republic of Cyprus, the Turkish Cypriot community and by international donors.

The CMP has been equally supported by the leaders of both communities in the past years and is considered by the international community as the success story in Cyprus. This support from both leaders and both communities is considered vital for the successful implementation of the project and for reaching the expected results.

Different lessons learnt have been drawn from the past years of the project implementation.

- The CMP Campaign is a fully bi-communal project. The support of both communities is necessary for the project to be implemented and to achieve the expected results.
- The results in terms of returning of remains to families and reburial only come at the end of a lengthy and costly process. So the results cannot be expected always to be in direct relation with the inputs.
- The CMP Campaign has strong visibility both for the implementing agency, UNDP, and for the European Commission. It is a well known and appreciated project among both communities in the island. In addition, it has been recognised internationally, particularly by the European Parliament.

3. INDICATIVE BUDGET TABLE

#	Title of the project	DAC Sector Code	Total Budget €	Budget Line
1	2010 Support to the CMP	15220	3 000 000	22.02 07 03

	TOTAL	15220	3 000 000	22.02 07 03

4. METHOD OF IMPLEMENTATION

The CMP was established in 1981 by agreement between the Greek Cypriot and Turkish Cypriot communities, under the auspices of the United Nations and with the participation of the International Committee of the Red Cross (ICRC). It has a de facto monopoly both technically and politically to carry on this special activity, important for the reconciliation process on Cyprus. However it is not possible to give a grant directly to the CMP.

Article 53 d of the Financial Regulation (Joint management) can apply as the CMP is a Committee of UNDP and works under UNDP's internal rules. On this basis the project will therefore be implemented by means of a contribution agreement, without a call for proposal, by United Nations Development Programme (UNDP) Committee on Missing Persons campaign in line with the provisions of the Financial and Administrative Framework Agreement between the European Community and the United Nations (FAFA) of 29 April 2003.

5. MONITORING

The Commission may undertake any actions it deems necessary to monitor the programmes concerned. These actions may be carried out jointly with the UNDP.

6. EVALUATION

The Commission services shall ensure that activities financed under Council Regulation 389/2006 will be subject to an interim and/or ex post evaluation.

The results of ex ante and interim evaluation shall be taken into account in the programming and implementation cycle.

The Commission may also carry out strategic evaluations.

7. AUDIT, FINANCIAL CONTROL AND ANTI-FRAUD MEASURES

The accounts and operations of all parties involved in the implementation of this programme, as well as all contracts and agreements implementing this programme, are subject to, on the one hand, the supervision and financial control by the Commission (including the European Anti-Fraud Office), which may carry out checks at its discretion, either by itself or through an outside auditor and, on the other hand, audits by the European Court of Auditors.

In order to ensure the efficient protection of the financial interests of the European Union, the Commission (including the European Anti-Fraud Office) may conduct on-the-spot checks and

inspections in accordance with the procedures foreseen in Council Regulation (EC, Euratom) 2185/96²

The controls and audits described above are applicable to all contractors, subcontractors and grant beneficiaries who have received EU funds.

8. LIMITED ADJUSTMENTS IN THE IMPLEMENTATION OF THE PROGRAMME

Limited changes in the implementation of this programme affecting essential elements listed under Article 90 of the Implementing Rules to the Financial Regulation, which are of an indicative nature³ may be undertaken by the authorising officer by delegation (AOD), or by the authorising officer by sub-delegation (AOSD), in line with the delegation of powers conferred upon him by the AOD, in accordance with the principles of sound financial management without an amending financing decision being necessary.

9. SPECIAL CONDITIONS

In the implementation of actions financed under this Financing Proposal, the rights of natural and legal persons, including the rights to possessions and property should be respected.

Nothing in this financing proposal is intended to imply recognition of any public authority in the areas, other than the Government of the Republic of Cyprus.

² OJ L 292; 15.11.1996; p. 2

³ These essential elements of an indicative nature are, for grants, the indicative amount of the call for proposals and, for procurement, the indicative number and type of contracts envisaged and the indicative time frame for launching the procurement procedures.

BUDGETARY IMPACT STATEMENT

(cf. Article 16 of the Internal Rules)

POLICY AREA: ENLARGEMENT

ACTIVITY: ENLARGEMENT PROCESS AND STRATEGY

WORK PROGRAMME FOR: 2010 SUPPORT FOR THE COMMITTEE ON MISSING PERSONS

1. BUDGET HEADING CONCERNED AND TITLE

22 02 07 03 Financial Support for encouraging the economic development of Turkish Cypriot community

2. LEGAL BASIS

Council Regulation (EC) n° 389/2006 of 27.02.2006 establishing an instrument of financial support for encouraging the economic development of the Turkish Cypriot community

3. OVERALL FIGURES FOR THE FINANCIAL YEAR (IN EUROS)

3 000 000 euro

3.a – Current year

C1 appropriations	CA	PA
Initial appropriation for the financial year (budget)	3 000 000	76 353 000
Transfers	0	0
Total appropriation	3 000 000	76 353 000
Appropriations already set aside by another work programme	72 090	29 278 398
Balance available	2 927 910	47 074 602
Amount for the action proposed	2 927 910	NA

3.b – 22.020703 – C4

	CA	PA
Additional appropriation	116 289	116 289
Appropriations already set aside by another work programme	207	0
Balance available	116 082	116 289
Amount for the action proposed	72 090	NA

4. DESCRIPTION OF THE ACTION

Assistance in a form of a direct grant to UNDP for the financial for the Committee of Missing Persons (CMP) in Cyprus. It is a part of the Aid Programme for Turkish Cypriot community, implemented since 2006 in Cyprus.

5. METHOD OF CALCULATION ADOPTED

The forecasts were made on the basis of experience gained from previous financial years and a forecast analysis of the coming years.

6. PAYMENT SCHEDULE (IN EURO)

Line	Amount	Year 2009	Year 2010	Year 2011	Year 2012
22 02 07 03	3 000 000	0	1 350 000	1 650 000	
total	3 000 000	0	1 350 000	1 650 000	
cumulated	3 000 000	0	1 350 000	3 000 000	