Frequently asked questions ON ORGANIC RULES

Foreword

This document compiles questions and answers regarding the provisions of Regulation (EU) No 2018/848 and its secondary legislation.

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It is important to underline that replies are addressing specific written questions, which have been summarised in this document and must be read within the restricted context of each question.

This document will be regularly updated and published on the website of the European Commission at the following address:

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1) Can food supplements be organic?

Food supplements are food in accordance with the definition provided for Article 2(j) of Regulation (EC) No 178/2002 (General Food Law). Article 2(1) of Regulation (EU) No 2018/848 defines the scope of the organic legislation as applying to: “the following products originating from agriculture, including aquaculture and beekeeping, as listed in Annex I to the TFEU and to products originating from those products, where such products are, or are intended to be, produced, prepared, labelled, distributed, placed on the market, imported into or exported from the Union:

(a) live or unprocessed agricultural products, including seeds and other plant reproductive material;
(b) processed agricultural products for use as food;
(c) feed.

This Regulation also applies to certain other products closely linked to agriculture listed in Annex I to this Regulation, where they are, or are intended to be, produced, prepared, labelled, distributed, placed on the market, imported into or exported from the Union.”

Hence, only food supplements produced from agricultural ingredients fall under the scope of the organic regulation and can be labelled as organic.

Food supplements produced from vitamins and minerals do not fall under the scope of the EU organic legislation and cannot be labelled as organic.

2) Can Kombucha also known as “scoby” be certified as organic?

Kombucha culture or scoby is a symbiotic colony of bacteria and yeast.

Processed agricultural products for use as food and yeast fall under the scope of the EU organic legislation as set out in Article 2(1) of Regulation (EU) No 2018/848. Therefore, kombucha tea and scoby can be certified as organic provided that the rules for the production and labelling of processed food are complied with.

Annex II part IV point 2.2.2. of Regulation (EU) No 2018/848 authorises the use of “preparations of micro-organisms and food enzymes normally used in food processing”.

If kombucha tea is produced by adding to organic tea a preparation of yeast and micro-organisms and enzymes, which could be considered as normally used in food processing, the beverage can be certified as organic.
However, if kombucha tea is produced by adding scoby (yeast and bacteria) as an ingredient, the scoby (as ingredient) has to comply with the production rules of organic yeast set out in Annex II Part VII of Regulation (EU) No 2018/848. If the rules on production of organic yeast are respected, the scoby can be certified as organic and added as an ingredient in the production of organic beverages. As a result, kombucha tea and scoby can be certified as organic, provided that the rules for the production of organic processed food are respected and complied with.

3) Can the term “bio” be used on the label of detergents?

The scope of the EU organic legislation is set out in Article 2(1) of Regulation (EU) No 2018/848 and covers unprocessed agricultural products and processed agricultural products for use as food.

Detergents are not unprocessed or processed agricultural products for use as food, and as a consequence, detergents do not fall under the scope of the EU organic legislation and can be neither certified as organic, nor labelled or advertised using the EU organic logo.

However, Article 30(1) of Regulation (EU) No 2018/848 provides that: "In particular, the terms listed in Annex IV and their derivatives and diminutives, such as ‘bio’ and ‘eco’, whether alone or in combination, may be used throughout the Union and in any language listed in that Annex for the labelling and advertising of products referred to in Article 2(1) which comply with this Regulation."

Moreover, Article 30(2) lays down : "For the products referred to in Article 2(1), the terms referred to in paragraph 1 of this Article shall not be used anywhere in the Union, in any language listed in Annex IV, for the labelling, advertising material or commercial documents of a product which does not comply with this Regulation. Furthermore, no terms, including terms used in trademarks or company names, or practices shall be used in labelling or advertising if they are liable to mislead the consumer or user by suggesting that a product or its ingredients comply with this Regulation."

Therefore, the EU organic legislation does not prevent the use of the terms that refer to the organic production method, such as "bio" or “eco”, in products not related to agricultural products or not in the scope of the EU organic legislation, or whenever not liable to mislead the consumers.
4) Can alcoholic drinks be certified as organic?

In the European Union, alcoholic beverages having an alcohol content of more than 15% volume are governed by Regulation (EU) 2019/787 (EC) (Spirit drinks Regulation). Furthermore, spirit drinks, like all alcoholic beverages, are considered as foodstuffs and are subject to general and sector specific foodstuff legislation.

Article 2(1) of Regulation (EU) No 2018/848 sets out the scope of the EU organic legislation as follows: "This Regulation shall apply to the following products originating from agriculture, including aquaculture and beekeeping, as listed in Annex I to the TFEU and to products originating from those products, where such products are, or are intended to be, produced, prepared, labelled, distributed, placed on the market, imported into or exported from the Union:

(a) live or unprocessed agricultural products, including seeds and other plant reproductive material;
(b) processed agricultural products for use as food;
(c) feed;
This regulation also applies to certain other products closely linked to agriculture listed in Annex I to this regulation where they are, or are intended to be, produced, prepared, labelled, distributed, placed on the market, imported into or exported from the Union."

Spirit drinks are made out of ingredients of agricultural origin falling within the scope of Regulation (EU) No 2018/848. Therefore, spirit drinks can be certified as organic, provided that the processing of such foodstuff complies with the rules and principles applicable to the processing of organic food laid down in the EU organic legislation referred above.

5) Can a fertiliser be certified as organic?

No. Article 2(1) of Regulation (EU) No 2018/848 states the products which are in the scope of the EU organic legislation, and fertilisers are not included in this list of products and therefore cannot be certified as organic.

However, they can be used as input in organic production and under Article 24(1) of Regulation (EU) No 2018/848, the Commission may authorise certain fertilisers for use in organic production and include them in a restricted list. Annex II to Commission Implementing Regulation (EU) 2021/1165 lays down the list of fertilisers that can be used in organic production in the EU.

In addition, Article 9(3) requires that "For the purposes and uses referred to in Articles 24 and 25 and in Annex II, only products and substances that have been authorised pursuant to those provisions may be used in organic production, provided that their use in non-organic production has also been authorised in accordance with the relevant provisions of Union law and, where applicable, in accordance with national provisions based on Union law ".

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Therefore, it is important to contact the Competent Authorities of the Member State in which the product is going to be marketed and used.

A list of these authorities is provided, per Member State, on the following link:

Finally, Article 31 of Regulation (EU) 2018/848 provides for the possibility to use a reference indicating that fertilisers authorised in accordance with Articles 9 and 24 have been authorised for use in organic production in accordance with Regulation (EU) 2018/848. The referred provision provides for a voluntary labelling option for which operators selling fertilisers, as authorised for use in organic production, are responsible.

6) Can mushrooms be certified as organic?
Mushrooms are covered by the scope of the EU organic legislation. Mushrooms are considered as plants for the purpose of the EU organic legislation even if mushrooms are not plants according to the current biological classification.

Thus, the general rules for plant production under Regulation (EU) No 2018/848 and specific rules laid down in its Annex II Part 1 point 2.1. are applicable.

7) Can the EU organic logo be used on organic Shea Butter cream?
No. Regulation (EU) No 2018/848 applies to products originating from agriculture, including aquaculture, which are intended for use as food or animal feed.

Therefore, cosmetics can be neither certified as organic under Regulation (EU) No 2018/848 nor labelled or advertised using the EU organic logo.

The production and labelling of organic cosmetics is not regulated at EU level. Member States might have national legislation in this regard. Therefore, it is important to contact National authorities in this matter. A list of these authorities is provided, per Member State, on the following link:


8) Can dried tobacco leaves be certified as organic?
No. Dried tobacco leaves are a processed product not for use as food or feed, and therefore cannot be certified as organic under Regulation (EU) No 2018/848.

Moreover, even if Member States might have national legislation or private standards, Article 13(1)(b) of Directive 2014/40/EU prohibits labelling of tobacco
products with any element or feature suggesting that a particular tobacco product has organic properties.

2. LABELLING AND LOGO

1) What does the organic logo of the European Union look like?

It is often named the “Euro-leaf”. It symbolizes the marriage of Europe (the stars derived from the European flag) and nature (the stylized leaf and the green color).

2) What is the meaning of the EU organic logo?

For processed products, the EU organic logo indicates that the product is in full conformity with the rules and conditions applicable to the production of processed food and that at least 95% of the ingredients of agricultural origin are organic. Next to the EU organic logo, a code number of the control body must be displayed as well as the place where the agricultural raw materials composing the product have been farmed.

3) What needs to be considered when using the EU organic logo?

The relevant EU legislation is Regulation (EU) No 2018/848. Moreover, the European Commission’s Directorate-General for Agriculture and Rural Development has developed a detailed user manual, which includes concrete guidelines for the use of the EU organic logo. The user manual is available for download on the EU Organic Farming Website at the following address:


4) Is the use of the EU organic logo compulsory and if yes, can it coexist with other national and private labels?

Where the terms referred to in Article 30(1) of Regulation (EU) No 2018/848 are used (e.g. organic, bio, eco...), the EU organic logo is compulsory for the labelling and advertising of organic prepackaged food products, which satisfy the requirements of the EU organic legislation, in particular see Article 32(1), point (b).
In compliance with Article 33(5), national and private logos can also be used and displayed on products which comply with the same Regulation.

5) **For which products is the EU organic logo not to be used?**

The EU organic logo cannot be used for products which are not covered by the scope of the EU organic legislation or that do not satisfy the requirements set out under Regulation (EU) No 2018/848. The EU organic logo shall not be used in the case of in-conversion products and processed food as referred to in Article 30(5), points (b) and (c), of Regulation (EU) No 2018/848, i.e. products containing less than 95% of organic ingredients or containing mainly products of hunting and fishing of wild animals.

**Examples of use:**

Can the EU organic logo be used on packaging material of the following products on condition that they satisfy the requirements set out under Regulation (EU) No 2018/848?

- Sardines in organic olive oil: NO
- Organic farming salmon: YES
- Organic wine: YES
- Soup made from organic vegetables: YES
- Wool from organic sheep: YES
- Milk from a dairy farm in conversion period: NO

6) **What additional information is mandatory when the EU organic logo is used?**

Whenever the EU organic logo is used on a product, it always has to be accompanied by the code number of the control body and the place where the agricultural raw materials of which the product is composed have been farmed.

7) **Where should the mandatory additional information be placed?**

The code number of the control body or control authority shall be placed in the same visual field as the EU organic logo. Indication of the place of farming should appear
directly below the reference to the control body. You can find at the following
address further information including a user manual:


8) How should the code number of the control body be displayed?

The code number shall appear as follows: AB-CDE-999 where "AB" is the ISO code for the country where the controls take place, "CDE" is a term establishing a link with the organic production like "bio" or "eko" and "999" is the attributed reference number composed of 1 to 3 digits.

9) How should the indication of origin place of farming be displayed?

The indication of the place where the agricultural raw materials of which the product is composed have been farmed shall appear as follows:

• ‘EU Agriculture’, where the agricultural raw material has been farmed in the EU;

• ‘non-EU Agriculture’, where the agricultural raw material has been farmed in third countries;

• ‘EU/non-EU Agriculture’, where part of the agricultural raw materials has been farmed in the Union and part has been farmed in a third country. The indication ‘EU’ or ‘non-EU’ can be replaced or supplemented by a country where all agricultural raw materials of which the product is composed have been farmed in that country. For the above-mentioned ‘EU’ or ‘non-EU’ indication, small quantities by weight of ingredients can be disregarded provided that the total quantity of the disregarded ingredients does not exceed 5% of the total quantity by weight of raw materials of agricultural origin.

10) Is it compulsory to indicate the code number of the control body and the place of farming on the labelling of products where the EU organic logo is not used?

Yes. The code number of the control body must appear on all products using the terms referring to organic production, irrespective of the use of the EU organic logo. However, the place of farming is compulsory only when the logo is used.
11) **Is there a database or catalogue of companies producing organic certified products available on the Europa website?**

Not yet. However a list of approved control bodies and control authorities in charge of controls is available on the EU organic website. These control bodies can be distinguished by the code number that is displayed under the EU organic logo. By visiting the websites of these approved control bodies and control authorities, you can access a list of operators and the products that they produce and which are certified as organic.

EU organic website:

http://ec.europa.eu/agriculture/ofis_public/index.cfm

12) **What are the technical aspects of placing the logo on the packaging?**

For the technical aspects, please consult the user manual of the EU organic logo.


13) **Can I reduce the size of the logo for very small packages?**

Annex V of Regulation (EU) No 2018/848 establishes the model of the EU organic logo. In particular, point 1.7 establishes that "the organic logo of the EU must have a height of at least 9 mm and a width of at least 13,5 mm; the proportion ratio height/width shall always be 1:1,5. Exceptionally the minimum size may be reduced to a height of 6 mm for 'very small packages.'"

The concept of "very small packages" is not defined in Regulation (EU) No 2018/848. However, Article 13(6) of Regulation (EC) No 1169/2011 on food information for consumers allows for the omission of certain mandatory food information "in the case of packaging or containers the largest surface of which has an area of less than 10 cm²". Therefore, if, in view of the labelling requirements laid down in the above-mentioned Regulations it can be considered that the package is too small to be labelled with these labelling requirements and retain the integrity of the EU organic logo at the minimum size of 9mm/13.5mm, the logo can be reduced, exceptionally, to a height of 6mm.

A downloadable EU organic logo user manual is available on the DG AGRI organic website with all relevant technical details:
14) **Can I use the EU organic logo in a brochure concerning cosmetic products?**

No. The scope of the EU organic legislation is set out in Article 2 of Regulation (EU) No 2018/848. Processed agricultural products not intended for use as food (i.e. cosmetic products) are not covered by the scope of the EU organic legislation. As a consequence, they can neither be certified as organic, nor labelled or advertised using the EU organic logo. The production and labelling of organic cosmetics is not regulated at EU level.

15) **Does the list of ingredients have to indicate which ingredients are organic?**

Yes. The list of ingredients shall indicate which ingredients are organic as set out in Article 30(5) of Regulation (EU) No 2018/848. The list of ingredients of processed food must indicate which ingredients are organic even if they are all organic.

16) **Is the use of a third country organic label for products imported to EU sufficient or is the product required to bear also the EU organic label?**

Article 33(3) of Regulation (EU) 2018/848 states that the use of the EU organic logo for products imported from third countries shall be optional: "The use of the organic production logo of the European Union shall be optional for products imported from third countries. Where the logo appears in the labelling of such products, the indication referred to in Article 32(2) shall also appear in the labelling". Therefore, in accordance with the above, the use of the third country organic certified label is sufficient, and the use of the EU organic logo is optional.

However, it must be recalled that a product may be imported from a third country to be placed on the market in the EU only when complying with all the conditions laid down under Article 45 of Regulation (EU) 2018/848.

17) **Can I use the EU organic logo in my restaurant menu?**
No. The rules on organic production and the use of the EU organic logo in the labelling, presentation and advertising of products which are placed on the market in the EU as organic are set out in Regulation (EU) No 2018/848. The scope of the Regulation is set out in its Article 2. According to the second subparagraph of Article 2(3), Member States can apply national rules, or in the absence thereof, private standards, on the production, labelling and control of products originating from mass catering operations. The organic production logo of the European Union shall not be used in the labelling, the presentation or the advertising of such products, and shall not be used to advertise the mass caterer.

18) **What compulsory indications should appear in the labelling of unpackaged organic products?**

Pursuant to Article 32 of Regulation (EU) No 2018/848, the code number of the control body or control authority is a compulsory requirement for products which bear terms referring to organic. Thus, the code number of control bodies must appear on all organic products, whether the EU organic logo is used or not. Where the logo is used, the place of farming of the agricultural raw material is also compulsory. These indications are to be labelled in accordance with Article 32 in the sense that they shall be "marked in a conspicuous place in such a way as to be easily visible, clearly legible and indelible".

19) **Can I use the EU organic logo in black and white, and can it be used in sticker form?**

Article 33(4) of Regulation (EU) No 2018/848 states that “the organic production logo of the EU shall follow the model set out in Annex V, and shall comply with the rules set out in that Annex”. Moreover, under point 1.3 of that Annex V: “the organic production logo of the EU may also be used in black and white as shown only where it is not practicable to apply it in colour”. As outlined in Articles 32 and 33 of Regulation (EU) No 2018/848, whenever the EU organic logo is used on a product, it has to appear together with other obligatory labelling requirements. Thus a sticker placed on a product showing the logo alone - without the obligatory labelling requirements – is not deemed to comply with the EU organic legislation.

20) **Can a citizen use and publish the EU organic logo in a publication or on a website?**

Use of the EU organic logo in the labelling, presentation and advertising of products which are placed on the market in the EU as organic is regulated by Regulation (EU)
No 2018/848. Article 33 of that Regulation lays down that the EU organic logo may also be used for information and educational purposes related to the existence and advertising of the logo itself, provided that such use is not liable to mislead the consumer as regards the organic production of specific products, and provided that the logo is reproduced in accordance with the rules set out in Annex V of that regulation.

21) **Is it possible to label on the front of a packaging of a processed food “the product has an organic ingredient”?**

In accordance with Article 30(5) a product with less than 95% of its agricultural ingredients as organic cannot use the term organic on the front of the packaging but can indicate which ingredients are organic in the list of ingredients. Article 30(5)(b) specifically provides that for processed food, the terms referring to the organic production method such as "organic", can be used “only in the list of ingredients provided that (i) less than 95% of the agricultural ingredients of the product by weight are organic, and provided that those ingredients comply with the production rules set out in this Regulation and (ii) the processed food complies with the production rules set out in points 1.5, 2.1(1),2.1(b) and 2.2.1 of Part IV of Annex II and with exception of rules on restricted use of non organic agricultural ingredients set out in point 2.2.1 of Part IV of Annex II and with the rules laid down in accordance with Article 16(3)”.

This is the case when processed food contains organic ingredients together with non-organic ingredients. In such cases:

"The list of ingredients referred to in points (a), (b) and (c) of the first subparagraph shall indicate which ingredients are organic. The references to organic production may only appear in relation to the organic ingredients. The list of ingredients referred to in point (b) and (c) of the first subparagraph shall include an indication of the total percentage of organic ingredients in proportion to the total quantity of agricultural ingredients. The terms referred to in paragraph 1, when used in the list of ingredients referred to in point (a), (b) and (c) of the first subparagraph of this paragraph shall appear in the same colour, identical size and style of lettering as the other indications in the list of ingredients".

22) **Is the EU organic logo required on the packaging and delivery note received from a European supplier (Business to business) for organic raw material?**

According to Article 30 of Regulation (EU) 2018/848 a product is regarded “as bearing terms referring to the organic production method where, in the labelling, advertising material or commercial documents such a product, its ingredients or feed
materials used for its production are described in terms suggesting to the purchaser that the product, ingredients or feed materials have been produced in accordance with this Regulation. In particular the terms listed in Annex IV and their derivatives and diminutives, such as "bio" and "eco" whether alone or in combination, may be used throughout the Union and in any language listed in that Annex for the labelling and advertising of products referred to in Article 2(1) which comply with this Regulation.”

In accordance with Article 32 of the same Regulation, where such terms appear, it is compulsory to indicate, in the labelling, the code number of the control body / control authority to which the operator who has carried out the most recent production or preparation operation is subject. Article 32(1), point (b), in particular provides that the use of the EU organic logo is compulsory only for organic pre-packaged food when produced within the European Union and when compliant, among others, with the requirement in Article 30 that at least 95% of the agricultural ingredients of the product are by weight organic.

Thus, when reference is made to the organic production method in the packaging of a product not intended for final consumption or the documentation accompanying the organic raw material is delivered business-to-business, the packaging and the commercial documents must bear the code number of the relevant control body, but are not required to use the EU organic logo.

23) **Can an organic fig (being 75% of the whole product) covered with non-organic chocolate (25% of whole product) be labelled “Organic”?**

No. The product does not comply with Article 30(5), point (a), of Regulation (EU) No 2018/848, which states that "at least 95% of its ingredients of agricultural origin are organic".

However, in accordance with Article 30(5), point (b), of Regulation (EU) No 2018/848 the term "organic" can be used in the list of ingredients provided that the food complies with the production rules set out in points 1.5, 2.1(a), 2.1(b) and 2.2.1. of Part IV of Annex II of that regulation, with the exception of rules on restricted use of non-organic agricultural ingredients set out in point 2.2.1.

When the term "organic" appears only in the list of ingredients, Article 30(5) of Regulation (EU) No 2018/848 also requires that: "The list of ingredients referred to in points (a) (b) and (c) of the first subparagraph shall indicate which ingredients are organic. The references to organic production may only appear in relation to the organic ingredients. The list of ingredients referred to in points (b) and (c) of the first subparagraph shall include an indication of the total percentage of organic ingredients in proportion to the total quantity of agricultural ingredients".
3. CERTIFICATION SYSTEM

1) Does an operator selling organic products via the internet (i.e. an internet online platform) need to get an "organic certification", or is it equivalent to selling products in a shop?

Yes, the operator needs to get an organic certification because the internet platform cannot be considered as "storage in connection with the point of sale". Regulation (EU) 2018/848 establishes the rules on organic production and labelling of organic products. Article 34(1) of that Regulation provides that "prior to placing any products on the market as “organic” or as “in-conversion” or prior to the conversion periods, operators and groups of operators referred to in Article 36 which [...] store [...] or which place such products on the market shall notify their activity to the competent authorities of the Member State in which it is carried out and in which their undertaking is subject to the control system.”

In addition, Article 34(3) of Regulation (EU) 2018/848 provides that "where operators or groups of operators subcontract any of their activities to third parties, both the operator and groups of operators and the third parties shall comply with paragraph 1, unless the operator or group of operators has declared in the notification referred to in paragraph 1 that it remains responsible as regards organic production and that it has not transferred that responsibility to the sub-contractor. In such cases, the competent authority or where appropriate, the control authority or control body shall verify that the subcontracted activities comply with this Regulation in the context of the control it carries out on the operators or groups of operators that have subcontracted their activities.”

This means that an internet commercial platform, even when the distribution or the "placing of the product on the market" has been subcontracted, must adhere to the organic certification system.

In addition, Article 34(2) of Regulation (EU) 2018/848 provides that "Operators that sell prepacked organic products directly to the final consumer or user shall be exempted from the notification obligation referred to in paragraph 1 of this Article and from the obligation to be in the possession of a certificate referred to in Article 35(2) provided they do not [...] store other than in connection with the point of sale [...]"). In order for products to be sold 'directly to the final consumer at the point of sale' within the meaning of Article 35(2) it is necessary for the sale to occur in the presence of both the operator or its sales personnel and the final consumer. In the case of internet sales, the products are stored at the point of dispatch, but there is a phase between storage and delivery to the final consumer (i.e. by mail).
In addition, the storage of organic products is subject to certain requirements as outlined in Annex III to Regulation (EU) 2018/848. The operator who has physical possession of the organic product during storage is required to submit its undertaking to the organic control system as outlined above. On this matter, considering the similarity of Article 28(2) of Regulation (EC) 834/2007 and Article 34(2) of Regulation (EU) 2018/848, it has to be kept in mind the Judgment of the Court of Justice in case C-289/16 concerning the interpretation of the analogous provisions laid down in Article 28(2) of Regulation (EC) No 834/2007 publicly available here:


"Article 28(2) of Council Regulation (EC) No 834/2007 of 28 June 2007 on organic production and labelling of organic products and repealing Regulation (EEC) No 2092/91 must be interpreted as meaning that, in order for products to be regarded as being sold ‘directly’, within the meaning of that provision, to the final consumer or user, it is necessary for the sale to occur in the presence of both the operator or his sales personnel and the final consumer.” This confirms an internet platform cannot be exempted from organic certification because the sale of the product does not occur in presence of both operators.

2) Can an internet platform be exempted from the organic control system when dealing with prepacked organic products, which will not undergo any modifications and are ready for the final consumer?

No, the distributor subcontracting the selling of organic products via the Internet is required to adhere to the organic certification system.

Regulation (EU) 2018/848 establishes the rules on organic production and labelling of organic products. Article 34(1) of that Regulation provides that "prior to placing any products on the market as “organic” or as “in-conversion” or prior to the conversion periods, operators and groups of operators referred to in Article 36 which [...] store [...] or which place such products on the market shall notify their activity to the competent authorities of the Member State in which it is carried out and in which their undertaking is subject to the control system.”

In addition, Article 34(3) of Regulation (EU) 2018/848 provides that "where operators or groups of operators subcontract any of their activities to third parties, both the operator and groups of operators and the third parties shall comply with paragraph 1, unless the operator or group of operators has declared in the notification referred to in paragraph 1 that it remains responsible as regards organic production and that it has not transferred that responsibility to the sub-contractor. In such cases, the competent authority or where appropriate, the control authority or
control body shall verify that the subcontracted activities comply with this Regulation in the context of the control it carries out on the operators or groups of operators that have subcontracted their activities.”

In addition, Article 34(2) of Regulation (EU) 2018/848 states that "Operators that sell prepacked organic products directly to the final consumer or user shall be exempted from the notification obligation referred to in paragraph 1 of this Article and from the obligation to be in the possession of a certificate referred to in Article 35(2) provided they do not [...] store other than in connection with the point of sale [...]."

In order for products to be sold 'directly to the final consumer at the point of sale' within the meaning of Article 35(2) of Regulation (EU) 2018/848, it is necessary for the sale to occur in the presence of both the operator or its sales personnel and the final consumer. In the case of internet sales, the products are stored at the point of dispatch, but there is a phase between storage and delivery to the final consumer (i.e. by mail). Thus, an internet platform cannot be considered as "storage in connection with the point of sale".

In addition, the storage of organic products is subject to certain requirements as outlined in Annex III to Regulation (EU) 2018/848. The operator who has physical possession of the organic product during storage is required to submit its undertaking to the organic control system as outlined above.

3) Can a citizen buy herbs from a certified organic business and then on his own package and label them in plant-based capsules and later sell the packaged product with an EU organic labelling and logo?

No, a product using terms referring to organic production must adhere to Regulation (EU) 2018/848 which establishes the rules on organic production and labelling of organic products.

Article 32 of that Regulation provides that it is compulsory to indicate "(a) the code number of the control authority or control body to which the operator that carried out the last production or preparation operation is subject shall also appear in the labelling and (b)in the case of pre-packed food, the organic production logo of the European Union referred to in Article 33 shall also appear on the packaging, except in cases referred to in Article 30(3) and points (b) and (c) of Article 30(5)."

Article 34(1) of that Regulation further provides that "prior to placing any products on the market as “organic” or as “in-conversion” or prior to the conversion periods, operators and groups of operators referred to in Article 36 which produce, prepare, distribute [...] or which place such products on the market shall notify their activity to the competent authorities of the Member State in which it is carried out and in which their undertaking is subject to the control system.”
This means that the operator who has carried out the most recent preparation of the product – for packaging, labelling or alteration of the labelling – must submit the undertaking to the relevant control body/competent authority where the activity is carried out before placing the product on the market, and the code number of this control body/competent authority must appear on the packaging when in compliance with above-mentioned provisions.

4) How can a small producer of organic honey be allowed to use the EU organic certification and which will be the cost?

Regulation (EU) 2018/848 establishes the rules on organic production and labelling of organic products. Operators must adhere to the organic control system, which requires notifying the activity to the competent authorities and submitting the undertaking to the control system in accordance with Article 34 of Regulation (EU) 2018/848.

Regarding the cost of organic certification, Article 37(7) of Regulation (EU) 2018/848 provides that “Member States shall ensure that any operator or group of operators that complies with this Regulation and, in cases where a fee is collected in accordance with Articles 78 and 80 of Regulation (EU) 2017/625, that pays a reasonable fee covering the cost of controls is entitled to be covered by the control system. Member States shall ensure that any fees that may be collected are made public.”

In addition, specific provisions are laid down in Article 36 of Regulation (EU) 2018/848 to allow systems of group certification for operators to reduce the certification costs and the associated administrative burden.

5) Can EU organic products be sold via Internet and how?

Yes. Regulation (EU) 2018/848 establishes the rules on organic production and labelling of organic products. All organic production products using terms referring to organic production must adhere to this regulation. Article 32 of that regulation establishes the required compulsory labelling indications and Article 33 the requirements for the use of the EU organic logo.

Operators selling organic products must adhere to the organic certification system in accordance with Article 34 of Regulation (EU) 2018/848:

"Prior to placing any products on the market as organic or as in-conversion or prior to the conversion period, operators and group of operators referred to in Article 36 which produce, prepare, distribute, or store organic or in-conversion products, which import such products from a third country or export such products to a third country, or which place such products on the market, shall notify their activity to the competent authorities of the Member State in which it is carried out and in which their undertaking is subject to the control system."

Regulation (EU) 2018/848 does not provide for rules concerning the use of the EU organic logo in contexts other than products placed on the market as organic. Therefore, the EU organic logo can be used on the product itself if it meets the
requirements of Regulation (EU) 2018/848. If the EU organic logo is used on the e-commerce website, it can be done provided that the logo is presented in connection with a specific product and it is displayed together with the mandatory indications required by the EU organic legislation.

If terms referring to organic production are used on the website, the second paragraph of Article 30(2) of Regulation (EU) 2018/848 must be respected: “For the products referred to in Article 2(1), the terms referred to in paragraph 1 of this Article shall not be used anywhere in the Union, in any language listed in Annex IV, for the labelling, advertising material or commercial documents of a product which does not comply with this Regulation. Furthermore, no terms, including terms used in trademarks or company names, or practices shall be used in labelling or advertising if they are liable to mislead the consumer or user by suggesting that a product or its ingredients comply with this Regulation.”

Descriptions of the organic product and translations of such descriptions are in principle possible. However, as regards the language of the labelling the following legislation shall be respected:

Article 15(1) of Regulation (EU) No 1169/2011 of the European Parliament and of the Council in respect of food labelling provides that: "mandatory food information shall appear in a language easily understood by the consumers of the Member States where a food is marketed."

- Article 15(2) of Regulation (EU) No 1169/2011 provides that: "Within their own territory, the Member States in which a food is marketed may stipulate that the particulars shall be given in one or more languages from among the official languages of the Union"

- Article 15(3) of Regulation (EU) No 1169/2011 provides that: "Paragraphs 1 and 2 shall not preclude the particulars from being indicated in several languages".

6) **In the EU do wholesalers dealing only with prepacked products need to be certified organic (bio certificate) in order to sell their products to retailers?**


Operators selling organic products must adhere to the organic certification system in accordance with Article 34 of that regulation:

"Prior to placing any products on the market as organic or as in-conversion or prior to the conversion period, operators and group of operators referred to in Article 36 which produce, prepare, distribute, or store organic or in-conversion products, which import such products from a third country or export such products to a third country, or which place such products on the market, shall notify their activity to the competent authorities of the Member State in which it is carried out and in which their undertaking is subject to the control system.”
In addition, Article 34(2) of Regulation (EU) 2018/848 provides that "Operators that sell prepacked organic products directly to the final consumer or user shall be exempted from the notification obligation referred to in paragraph 1 of this Article and from the obligation to be in the possession of a certificate referred to in Article 35(2) provided they do not [...] store other than in connection with the point of sale [...]".

In order for products to be sold 'directly to the final consumer at the point of sale' within the meaning of Article 35(2) of Regulation (EU) 2018/848, it is necessary for the sale to occur in the presence of both the operator or its sales personnel and the final consumer.

Therefore, distributors and wholesalers of organic products cannot be subject to the exemption from the organic control system.
**4. PRODUCTION RULES**

**1) Can a production made with indoor aquaponics systems be certified organic?**

Aquaponics is a type of hydroponics which according to point 1.2. of Part 1 of Annex II of Regulation (EU) 2018/848 is a cultivation system which is not allowed in the organic production of plants not naturally growing in water. Thus, plants not naturally growing in water produced through aquaponics systems cannot be certified as organic.

On the other hand, the use of aquaponics systems for producing aquaculture animals is not prohibited by Regulation (EU) 2018/848. Therefore, the production of fish in facilities using aquaponics systems could be considered as organic only when done in compliance with the production rules set out in Part 3 of Annex II of Regulation (EU) No 2018/848. In order to ascertain if it is possible to certify your products as organic, you should approach a control body in your Member State.

A list of the control bodies in each Member State is available at: https://ec.europa.eu/agriculture/ofis_public/r8/ctrl_r8.cfm?targetUrl=home&lang=en

**2) Can I use silage additives in organic feed production?**

Yes but Only silage additives listed in Part B (1)(e) of Annex III to Commission Implementing Regulation 2021/1165 can be used in the processing of organic silage. They can only be used when weather conditions do not allow for adequate fermentation.


**3) Can I use milk replacers in organic production?**

Point 1.4.1 (g) of Part II of Annex II to Regulation (EU) 2018/848 provides that "suckling mammals shall preferably be fed on maternal milk for a minimum period laid down by the Commission in accordance with point(a) of Article 14(3); milk replacers containing chemically synthesized components or components of plant origin shall not be used during that period".
Commission Implementing Regulation (EU) 2020/464 lays down minimum period for feeding animals with maternal milk for the different livestock species.


4) Can certain non-organic ingredients such as steviol-glycosides and medium chain triglycerides (MCT) oil be used in the production of organic chocolate?

No. According to Article 30 of Regulation (EU) 2018/848, in order to apply the term organic in the sales description of a processed food as chocolate, at least 95% of the ingredients of agricultural origin must be organically produced. Thus only a maximum of 5% of the agricultural ingredients can be non-organic. Moreover, the processed food has to comply with the rules on the production of organic processed food as laid down in Article 16 of Regulation (EU) 2018/848.

In addition, non-organic ingredients can only be added when they are authorised in accordance with Article 25 of Regulation (EU) 2018/848 and it implies a procedure of authorisation from the Member State and the Commission. Consequently, the list of non-organic ingredients that have been authorised and can currently be used in the EU is included in Commission Implementing Regulation (EU) 2021/1165.

In addition, Member States can give provisional authorisations for additional non-organic ingredients to be used under certain restricted conditions as set out in Article 25 of Regulation (EU) 2018/848.

Steviol-glycosides which derive from plant extract are not listed in any of the annexes to Regulation (EU) 2018/848. MCT oil is also not mentioned in itself in any of the annexes of that regulation.

Moreover, MCT oil can have several origins and methods of production and, depending on its origin and production method, it can, for example, qualify as an authorised non-organic ingredient falling under "Fats and oils whether or not refined, but not chemically modified, derived from plants other than cacao, coconut, olive safflower, palm, rape, sesame or soya".

Therefore, using Steviol-glycosides and MCT Oil as additive or processing aids in organic products is currently not authorised and thus it is not possible to obtain organic certification for products containing them.

5) Is it possible to produce organic insects in Europe? In particular for feeding organic poultry?

In principle, it is possible to produce insects for food and feed use but it has to be in compliance with EU food and feed safety horizontal rules.
The feeding related rules for the production of insects in the EU can be found in Regulation (EC) No 999/2001, Regulation (EC) No 183/2005, Regulation (EC) No 767/2009 and Regulation (EU) No 68/2013. These EU legal acts regulate the production of insects and products derived thereof, including the use of processed animal proteins (PAPs) in animal feed for food producing animals. The rules require that insects can be only fed with substrates that are authorised in the EU as feed materials for farmed animals. Therefore, catering waste or manure are substrates prohibited for insects raised in the EU.

Currently, products derived from insects, including PAPs originating from farmed insects, can be used in feed for aquaculture species, pigs and poultry pursuant to Regulations (EU) No 2017/893 and 2021/1372. Regulation (EU) No 2017/893 also establishes the list of insect species eligible for the production of processed insect proteins. Furthermore, Regulation (EU) No 2017/893 requires that the insects shall be fed with feed grade substrates. These requirements apply also to imported PAPs.

As regards live insects, while their use is not allowed as feed for ruminants, they can be used as feed for non-ruminant animals in accordance with entry 9.16.1 (‘Terrestrial invertebrates, live’) in Part C of the Annex to Regulation (EU) No 68/2013 and under the responsibility of the feed business operator placing the live insects on the market for their safety and under control of the competent authority in the respective Member State. Hence, live fly larvae could be used as feed for poultry subject to certain conditions as explained above.

The production of insects to be used as food is regulated under Regulation (EU) 2015/2283 on novel food, which is applicable since 1 January 2018. All insects must therefore be authorised under that regulation before they can be placed on the market in the EU, including novel foods imported from third countries. The insect products authorised in the EU as a novel food can be found here: EUR-Lex - 02017R2470-20210627 - EN - EUR-Lex (europa.eu)

With respect to organic farming, live animals (including insects) are agricultural products within the scope of Article 2(1) (a) of Regulation (EU) No 2018/848, as they constitute live or unprocessed agricultural products, including seeds and other plant reproductive material. In addition, insects fall under the definition of livestock production as set out in Article 3(27) of Regulation (EU) 2018/848, which states that ‘livestock production’ means the production of domestic or domesticated terrestrial animals (including insects). However, at present, no specific rules exist for organic insect production other than bees.

Without prejudice to the rules for (conventional) production of live insects for feed, the general principles and the relevant rules with regard to organic livestock production have to be applied and according to Article 20 of Regulation (EU) 2018/848, for certain animal species in the absence of certain detailed production rules laid down at EU level, national rules may apply. Therefore, Member States have the possibility to lay down detailed production rules for the production of organic live insects such as fly larvae on their territory.
6) Can mushroom mycelium be produced organically?

Mushrooms are considered as plants for the purpose of the EU organic legislation. The mycelium is comparable to the vegetative parts of annual or perennial plants; while mushrooms are comparable to the reproductive parts of plants, like flowers and fruits.

The rules on plant production (Part I of Annex II to Regulation (EU) No 2018/848) and the specific rules regarding mushroom under point 2.1. of Part 1 of that annex must be respected for mushroom production. These rules apply to the entire fungal body, therefore including the mycelium and the mushrooms.

The conversion rules for plants and plant products set out in point 1.7. of Part 1 of Annex II to Regulation (EU) 2018/848 shall also apply to mushroom organic production. If fungus production (mycelium and mushrooms) is managed as an annual crop on the soil, a conversion period of at least two years is required before "sowing" i.e. the dispersal of spores in the soil/substrate or the grafting of the soil/substrate with mycelium. In case fungus production (mycelium and mushrooms) is managed as a perennial crop on the soil, a conversion period of at least three years has to be applied before the first harvest of organic mushrooms.

7) What can happen in case of contamination of an organic farmland by chemicals used by neighbours operating as conventional farmers?

Regulation (EU) 2018/848 provides for specific production rules and labelling requirements that organic operators have to respect, as well as control requirements to be followed by the authorities performing controls and certification tasks. According to Article 28(1) of the above regulation, an organic operator has to draw up and subsequently maintain practical measures at the level of the unit and/or premises and/or activity to ensure compliance with the organic production rules as well as the precautionary measures to reduce the risk of contamination by unauthorised products or substances.

However, Regulation (EU) 2018/848 does not provide a procedure for resolving claims concerning unintentional contamination from a neighbouring holding. In these cases, a farmer can contact the competent authorities, control bodies or control authorities in its Member State as national laws may apply. When the operator is aware of a contamination, the product should not be marketed as organic.
8) Can organic beekeepers harvest drone larvae for human consumption?

Live animals including drone larvae are listed in Annex I to the Treaty of the Functioning of the European Union (TFEU). They therefore constitute agricultural products falling within the scope of Regulation (EU) No 2018/848 under point (a) of Article 2(1) – live or unprocessed agricultural products.

As a consequence, a beekeeper producing drone larvae on the territory of a Member State will have to respect the provisions laid down under the EU organic legislation. Moreover, drone larvae can be placed on the EU market as organic food, only after having been authorised under Regulation (EU) 2015/2283 on novel foods.

9) Which fertilisers can be used in organic farming?

Pursuant to Article 6 of Regulation (EU) No 2018/848, organic production shall be based among others on the maintenance and enhancement of soil life and natural soil fertility, soil stability, soil water retention and soil biodiversity, preventing and combating loss of soil organic matter, soil compaction and soil erosion, and the nourishing of plants primarily through the soil ecosystem. In addition, it shall be based also on the limitation of the use of non-renewable resources and external inputs to a minimum.

Point 1.9.2 of Part I of Annex II of Regulation (EU) No 2018/848 provides that “the fertility and biological activity of the soil shall be maintained and increased except in the case of grassland or perennial forage, by the use of by multiannual crop rotation including mandatory leguminous crops as the main or cover crop for rotating crops and other green manure crops”.

Additionally, fertilisers and soil conditioners can be used only if they are authorised for use in organic production by the European Commission and included in a restricted list of products and substances (Annex 2 to Commission Implementing Regulation (EU) 2021/1165).

Mineral nitrogen fertilisers shall not be used according to point 1.9.8. of Part 1 of Regulation (EU) No 2018/848 and, in accordance with Article 24 of that regulation, fertilisers in organic farming can be authorised only if they comply with the objectives, criteria and principles of organic production, as established by the EU organic legislation. The Commission has the possibility to ask the group of experts for technical advice on organic production (EGTOP) for an opinion as to the compatibility of products or substances with the objectives, criteria and principles of organic production. This can be done after a relevant request is submitted to the Commission by a Member State.
10) Can pyrethrins containing pyperonylbutoxide (PBO) be used in organic farming?

PBO is a synergist and there is no EU list of synergists that can be added to plant protection products. The active substances used in plant protection products are authorised at EU level. Regulation (EU) No 540/2011 as amended by Commission Implementing Regulation (EU) No 798/2013 of 21 August 2013 approved pyrethrins as an active substance with a condition to limit its uses as an insecticide.

However, the authorisation of a plant protection product and its conditions of use (including its composition) is a responsibility of the Member States according to Regulation (EC) No 1107/2009. Thus, whether a plant protection product can contain PBO as a synergist is part of the authorisation given by that Member State. Therefore, whether the use of PBO is possible on the territory of a Member State will depend on the national authorisations allowing the use of plant protection products containing these substances.

With respect to organic, Annex I to Commission Implementing Regulation (EU) 2021/1165 establishes the list of active substances authorised in plant protection products to be used in organic farming. Pyrethrins extracted from plants such as Chrysanthemum cinerariaefolium are listed in Annex I. That means, that plant protection products containing pyrethrins from plant origin as an active substance can be used in organic farming as far as they are authorised by the competent authorities where the plant protection products containing them are marketed and used and according to the composition (including the use of synergists) approved by these authorities.

11) Which maximum residue limits (MRLs) apply to organic products?

Article 2(4) of Regulation (EU) No 2018/848 provides that, except where otherwise provided, the EU organic legislation applies without prejudice to related Union legislation, in particular legislation in the field of safety of the food chain, animal health and welfare, plant health and plant reproductive material. Therefore, all organic products must respect general laws applied to conventional production, including Regulation (EC) No 396/2005 on MRLs of pesticides.

Furthermore, inputs for use in organic farming must be listed in Annex I (pesticides) and Annex II (fertilisers) to Commission Implementing Regulation (EU) 2021/1165. Substances listed in these annexes can only be used in so far as the corresponding use is authorised in conventional agriculture in the Member State concerned in
accordance with the relevant EU legislation or national provisions in conformity with EU law as established in Article 9(3) of Regulation (EU) No 2018/848.

12) Which and how plant protection products (PPPs) are authorised in organic farming?

Pursuant to Article 24 of Regulation (EU) No 2018/848, substances can be authorised for use in organic production when they are listed in Annex I to Commission Implementing Regulation (EU) 2021/1165. However, Article 9(3) of Regulation (EU) No 2018/848 provides that “for the purposes and uses referred to in Article 24 and 25 and in Annex II only products and substances that have been authorised pursuant to those provisions may be used in organic production provided that their use in non organic production has also been authorised in accordance with the relevant provisions of Union Law and, where applicable, in accordance with national provisions based on Union law.” Thus, authorisation for the use of PPPs is granted nationally and the conditions for use and the composition of the PPP can differ among the Member States. Nevertheless, when it is used in one or more Member States, residues of the active substance are covered by the EU legislation on maximum residue levels (Regulation 396/2005) and Member States have to accept treated products if these residues are at or lower than the maximum residue level fixed.

In the EU, the authorisation to use and market a PPP is the responsibility of each Member State, while the assessment and approval of the active substances, which are included in PPPs, are carried out at EU level. The list of approved active substances for use in PPPs is set out Regulation (EC) No 1107/2009 and Regulation (EU) No 540/2011. From the active substances authorised at EU level, only those listed in Annex I of Commission Implementing Regulation (EU) 2021/1165 can be used in the composition of PPPs to be used in organic production.

13) Is it possible to use insect meal in organic aquaculture?

Since July 2017 it is possible, pursuant to Regulation (EU) No 2017/893, to use processed animal proteins (PAPs) from insects in conventional aquaculture, provided that they are produced according to the requirements established in that regulation, including as regards the feed for the insects (no waste can be used as substrate for the insects).

However, in organic aquaculture, it is not possible to use insect products as non-organic feed ingredients, because these are not listed as feed in Commission Implementing Regulation (EU) 2021/1165. Insects are considered livestock, so in principle, they can be produced organically. In that case, they can be used when produced organically under the category "organic feed materials of plant or animal
origin" referred to in point 3.1.3.3. of Part 3 of Annex II to Regulation (EU) 2018/848.

At present, no detailed organic production rules for insects have been developed and approved, either at EU or at national level. Therefore, there are currently no possibilities to feed organic shrimps or fish with organic or non-organic insect products.

14) Can potassium sorbate be used in enzymes for the organic production of chocolate stuffing?

No. Regulation (EU) 2018/848 establishes the rules on organic production and labelling of organic products. All organic production products using terms referring to organic production must adhere to this legislation.

Article 6 of Commission Implementing Regulation (EU) 2021/1165 provides that: “For the purposes of point (a) of Article 24(2) of Regulation (EU) 2018/848, only the products and substances listed in Part A of Annex V to this Regulation may be used as food additives, including food enzymes to be used as food additives, and processing aids in the production of processed organic food, provided that their use is in accordance with the relevant provisions of Union law, in particular Regulation (EC) No 1333/2008 of the European Parliament and of the Council(15)and, where applicable, in accordance with national provisions based on Union law.”

Potassium sorbate is neither authorised in Section A1 of Annex V to Commission Implementing Regulation (EU) 2021/1165 (food additives including carriers) nor in its Section A2 (processing aids and other products, which may be used for processing of ingredients of agricultural origin from organic production). Consequently, an enzymatic preparation containing potassium sorbate cannot be used in the production of organic processed food.

15) Can hormones and hormones derivates be used in organic aquaculture?

No. Under point 3.1.2.2. of Part 3 of Annex II to Regulation (EU) 2018/848, the use of hormones and hormone-derivatives for breeding purposes of all species of aquaculture is prohibited. For example, in the case of organic caviar, it has to be produced without using hormones and hormone derivates.
16) How is the use and possible presence of genetically modified organisms (GMOs) avoided in organic production?

The use of GMOs in organic production is prohibited, except for veterinary medicinal products. Article 11 of Regulation (EU) 2018/848 establishes a prohibition on the use of any GMOs and products produced from, or by, GMOs as food, feed, processing aids, plant protection products, fertilisers, soil conditioners, plant reproductive material, micro-organisms and animals in organic production. The same Regulation defines “GMO” in its Article 3(58) as follows: “genetically modified organism’ or ‘GMO’ means a genetically modified organism as defined in point (2) of Article 2 of Directive 2001/18/EC of the European Parliament and of the Council which is not obtained through the techniques of genetic modification listed in Annex I.B to that Directive;“.

In compliance with Article 11(2), for the purpose of the prohibition laid down in Article 11(1), with regard to GMOs and products produced from GMOs for food and feed, operators may rely on the labels accompanying a product or any other accompanying document, affixed or provided pursuant to Directive 2001/18/EC, Regulation (EC) 1829/2003 or Regulation (EC) 1830/2003. These labelling thresholds represent ceilings, which are exclusively linked to adventitious and technically unavoidable presence of GMOs.

As provided under Article 11(3), operators may assume that no GMOs or products produced from GMOs have been used in the manufacture of purchased food and feed products when the latter are not labelled, or accompanied by a document, pursuant to those Regulations, unless they have obtained other information indicating that labelling of the products in question is not in conformity with those regulations.

On the basis of the above mentioned legal provisions, no products containing GMOs can be used in organic production, except veterinary products and products whose labels do not indicate the presence of GMOs on the basis of Directive 2001/18/EC, Regulation (EC) 1829/2003 and Regulation (EC) 1830/2003, because the presence is due to adventitious and technically unavoidable presence that is below the labelling threshold of 0.9%.

Finally, Article 11(4) provides that with regard to products not covered by above-mentioned labelling requirements, operators using non-organic products purchased from third parties shall require the vendor to confirm that those products are not produced from GMOs or produced by GMOs.
17) Is the use of sulphites allowed in the production of organic grape juice for direct consumption?

No. Regulation (EU) 2018/848 applies without prejudice to other Union provisions or national provisions, in conformity with Union law, such as provisions governing the production, preparation, marketing, labelling and control, including legislation on foodstuffs and animal nutrition.

Regulation (EC) No 1333/2008 on food additives does not allow the use of sulphites (E220 – E 228) in grape juice except for unfermented grape juice for sacramental use and concentrated grape juice for home wine-making, as per point 14.1.2 of Part E of Annex II to that Regulation.

As a result, the use of sulphites (E220 – E 228) cannot be allowed in the organic production of grape juice for a direct consumption.

18) How is animal welfare taken into account in organic productions?

Regulation (EU) 2018/848 sets out the principles, objectives and overarching rules of organic production. In accordance with Article 4(e) of that regulation, organic production shall pursue the general objective of contributing to high animal welfare standards and in particular, to meeting the species-specific behavioural needs of animals.

Specific provisions applicable to livestock production are laid down in Part II of Annex II on livestock production and by Commission Implementing Regulation (EU) 2020/464.

Among others, point 1.7.7. and 1.7.8. of part II of Annex II provide that: “Any suffering, pain and distress shall be avoided and shall be kept to a minimum during the entire life of the animal, including at the time of slaughter.” and "Without prejudice to developments in Union legislation on animal welfare, tail-docking of sheep, beak trimming undertaken in the first three days of life, and dehorning may exceptionally be allowed, but only on a case-by-case basis and only when those practices improve the health, welfare or hygiene of the livestock or where workers’ safety would otherwise be compromised. Disbudding may be allowed only on a case by case basis when it improves the health, welfare or hygiene of the livestock or where workers’ safety would otherwise be compromised. The competent authority shall only authorise such operations where the operator has duly notified and justified the operations to that competent authority and where the operation is to be carried out by qualified personnel.”

Considering the provisions of Article 18 of Regulation (EC) 889/2008 related to the suffering of animals are comparable to provisions under Annex II Part II point 1.7.7. and 1.7.9 of Regulation (EU) 2018/848, please see also the judgment of the Court of Justice in Case C-497/17 on the protection of animals at the time of killing available here:

The judgment concludes that the placing of the EU organic production logo is not authorised on products derived from animals which have been slaughtered in accordance with religious rites without first being stunned.

**19) Is the heating of frozen fully baked bread a 'preparation' or 'processing' according to Regulation (EU) 2018/848?**

Pursuant to Article 3(44) of Regulation (EU) 2018/848, "preparation" means the operations of preserving or processing of organic or in-conversion products, or any other operation that is carried out on an unprocessed product without altering the initial product, such as slaughtering, cutting, cleaning or milling, as well as packaging, labelling or alterations made to the labelling relating to organic production;”

Pursuant to Article 2(1)(m) of Regulation (EC) No 852/2004, 'processing" means any action that substantially alters the initial product, including heating, smoking, curing, maturing, drying, marinating, extraction, extrusion or a combination of those processes.

Article 3(73) provides that “‘processing’ means processing as defined in point (m) of Article 2(1) of Regulation (EC) No 852/2004; this includes the use of substances referred to in Articles 24 and 25 of this Regulation but does not include packaging or labelling operations;”.

It follows from the above that preparation operations cover also processing actions such as heating frozen fully baked bread.

Article 34(1) of Regulation (EU) 2018/848 further provides that "prior to placing any products on the market as “organic” or as “in-conversion” or prior to the conversion periods, operators and groups of operators referred to in Article 36 which produce, prepare, distribute [...] or which place such products on the market shall notify their activity to the competent authorities of the Member State in which it is carried out and in which their undertaking is subject to the control system.”

Therefore, a retailer heating bake-off bread has to notify its activity to the competent authorities of the Member State where its activity is carried out and submit its undertaking to the control system on organic production.

**20) Can chicory heads produced by hydroculture be sold as organic products?**

In accordance with point 1.2 of Part I of Annex II of Regulation (EU) 2018/848, hydroponic production, which is a method of growing plants which do not naturally grow in water with their roots in a nutrient solution only or in an inert medium to which a nutrient solution is added, is prohibited.

This prohibition results from the fact that hydroponic production, a method of growing plants with their roots in a nutrient solution only or in an inert medium to
which a nutrient solution is added, is not in line with the overall principle of soil-related crop cultivation of organic production laid down in Article 5 of Regulation (EU) 2018/848. However, under point 1.3 of Part I of Annex II to that regulation, a derogation is granted to the production of chicory heads as follows: “By way of derogation from point 1.1, the following shall be allowed: .....(b) the obtaining of chicory heads, including by dipping them in clear water, provided that the plant reproductive material is organic. The use of a growing medium shall be allowed only when its components are authorised in compliance with Article 24.”

**21) Can a potential new technology for producing low cost nitrogen fertilisers be used in organic farming?**

According to Annex II Part I point 1.9 of Regulation (EU) 2018/848, the fertility and biological activity of the soil shall be maintained and increased by multiannual crop rotation including legumes and other green manure crops, and by the application of livestock manure or organic material, both preferably composted, from organic production. In compliance with point 1.9.3 additionally fertilisers and soil conditioners can be used only if they are authorised for use in organic production by the Commission and included in a restricted list of products and substances (Annex II of Commission Implementing Regulation 2021/1165). Finally, under point 1.9.8 mineral nitrogen fertilisers are prohibited.

Pursuant to Article 24 of Regulation (EU) 2018/848, fertilisers in organic farming can be authorised provided they comply with the objectives, criteria and principles of organic production, as established by the EU organic legislation. The Commission has the possibility to ask the group of experts for technical advice on organic production (EGTOP) for an opinion as to the compatibility of products or substances with the objectives, criteria and principles of organic production. This can be done after a relevant request is submitted to the Commission by a Member State.

However, the EU organic legislation does not provide for the possibility to authorise or test new technologies for their production. Therefore, a possible authorisation would be on the final product and not on the specific technology, which has in any case to be in line with the EU organic legislation.

**22) Can plant proteins from wheat, peas or potatoes be used for the clarification of fruit juices?**

Regulation (EU) 2018/848 establishes the organic food production rules and is based on the principle of promotion of a maximum use of natural methods and inputs, which are integral to the production system; the use of external inputs is restricted and subject to authorisation (Articles 24 and 25).

On this basis, Commission Implementing Regulation (EU) 2021/1165 authorises certain products and substances for use in organic production and establishes their lists.

The use of plant proteins from wheat, peas or potatoes for clarification of fruit juices is not listed in Part A2 of Annex V of Commission Implementing Regulation (EU)
2021/1165, which in particular lists the processing aids and other products which may be used for processing of ingredients of agricultural origin from organic production.

Therefore, the use of plant proteins from wheat, peas or potatoes for clarification of fruit juices in organic production must be examined to see if it is in line with the objectives and principles of organic production. For this purpose, a request must be sent by a Member State; this request is then evaluated by the Expert Group for Technical Advice on Organic Production (EGTOP). Should EGTOP provide a positive advice on the use of the use of plant proteins from wheat, peas or potatoes for the clarification of fruit juices, the Commission can propose to the Committee on organic production to add this in Part A2 of Annex V of Commission Implementing Regulation (EU) 2021/1165.

23) Which food additive can be used in organic fresh fruit and vegetables?

Only food additives that are included in Annex II to Regulation (EC) No 1333/2008 can be placed on the market in the EU and used in foods under the conditions of use specified in Annex II. Regulation (EC) No 1333/2008 neither distinguishes between organic and conventional food production nor defines 'ecological' or "organic" food additives.

In part E of Annex II to Regulation (EC) No 1333/2008, food category 04.1 covers unprocessed fruit and vegetables; ‘unprocessed food’ is further defined in Article 3(2)(d) of Regulation (EC) No 1333/2008. Only the additives mentioned in that food category and/or subcategories can be used in foods under the conditions of use specified in the Annex (columns 4 to 6).

In addition, according to point 2.2.1. of Part IV of Annex II to Regulation (EU) 2018/848, which concerns processed food, only food additives authorised pursuant to Article 24 of that regulation can be used in organic food production. In particular, only substances listed in Section A1 of Part A of Annex V of Commission Implementing Regulation (EU) 2021/1165 can be used as additives in some organic foodstuffs, under the specific conditions and limits set out in the Section A1(columns 3 and 4).

In its Article 3, point (73), Regulation (EU) 2018/848 refers to Article 2(1), point (m) of Regulation (EC) No 852/2004 for the definition of processing and expands this definition to include in particular “the use of substances referred to in Article 24 of this Regulation”. Consequently, the use of food additives in unprocessed organic fruit and vegetables would turn them into processed products. When specifically authorised under the Regulation (EC) No 1333/2008 and under Regulation (EU) 2021/1165, food additives can therefore also be used in organic fruit and vegetables.

For more targeted information on organic production, please contact the competent authority of your Member State. A list of the EU competent authorities in each Member State is available at:

24) Which is the status of maximum residues levels (MRLs) for Dichlorodiphenyltrichloroethane (DDT) in animal fat from certified organic animals?

MRLs are set under Regulation (EC) No 396/2005 on maximum residue levels of pesticides in or on food and feed of plant and animal origin, and apply to all concerned commodities, with no differentiation between organic and conventional production.

There is no list of specific MRLs set for organic products at EU level.

In the case of DDT, this substance is not authorised in the EU for plant protection, but its persistency in the environment led to the need to set MRLs on the basis of a comprehensive consumer risk assessment.

You can find all MRLs set in the European Union, including those set in animal fat, at this web address:

https://ec.europa.eu/food/plant/pesticides_en

25) Can steviol glycosides (E960) be used as food additive in organic production?

Regulation (EU) 2018/848 establishes the rules on organic production and labelling of organic products. All organic production products using terms referring to organic production must adhere to this legislation.

Article 6 of Commission Implementing Regulation (EU) 2021/1165 provides that: “For the purposes of point (a) of Article 24(2) of Regulation (EU) 2018/848, only the products and substances listed in Part A of Annex V to this Regulation may be used as food additives, including food enzymes to be used as food additives, and processing aids in the production of processed organic food, provided that their use is in accordance with the relevant provisions of Union law, in particular Regulation (EC) No 1333/2008 of the European Parliament and of the Council(15) and, where applicable, in accordance with national provisions based on Union law.”

Steviol glycosides are not authorised in Section A1 of Annex V to Commission Implementing Regulation (EU) 2021/1165 (food additives including carriers). Consequently, they cannot be used as food additive in organic products.

In 2012, pursuant to Article 21 of Regulation (EC) No 834/2007, certain Member States requested the inclusion of steviol glycosides in that Annex VIII and such request was published on the following website:


It was evaluated by the independent Expert Group for Technical advice on Organic Production (EGTOP). A report which includes the evaluation of steviol glycosides was published on the following website:
EGTOP found steviol glycosides not to be in line with the principles of the organic legislation. This decision was shared with the Committee on organic production.

26) Can rodenticides be used in organic production?

Article 9(3) of Regulation (EU) 2018/848 provides that “for the purposes and uses referred to in Article 24 and 25 and in Annex II only products and substances that have been authorised pursuant to those provisions may be used in organic production provided that their use in non organic production has also been authorised in accordance with the relevant provisions of Union Law and, where applicable, in accordance with national provisions based on Union law.”

The authorisation to use and market rodenticide as in plant protection products (PPPs) is the responsibility of each Member State, while the assessment and approval of the active substances, which are included in PPPs, are carried out at EU level. The list of approved active substances for use in PPPs is set out in Regulation (EC) No 1107/2009 and Regulation (EU) No 540/2011. From the active substances authorised at EU level, only those listed in Annex I of Commission Implementing Regulation (EU) 2021/1165 can be used in the composition of PPPs to be used in organic production.

Although no individual rodenticides are specifically mentioned in that list, the group of substances called "basic substances" can be used as rodenticides provided that such use is authorised at Member State level for general agriculture.

27) Can chemical substances be used in steam processing of foods such as oat flakes?

Article 2(4) of Regulation (EU) 2018/848 provides that “Except where otherwise provided, this Regulation applies without prejudice to related Union legislation, in particular, legislation in the fields of safety of the food chain, animal health and welfare, plant health and plant reproductive material.” Thus, the maintenance of steam processing equipment for the production of food has to comply with requirements of, among others, with the food hygiene Regulation (EC) No 852/2004, the food contact material Regulation (EC) No 1935/2004 and the Contaminants Regulation (EC) No 315/1993.

Please note in particular point 5 of Chapter VII of Regulation (EC) No 852/2004 relating to water supply, which provides that “steam used directly in contact with food is not to contain any substance that presents a hazard to health or is likely to contaminate the food”. Please also note that point 3 of Chapter V of Regulation (EC) No 852/2004 on equipment requirements provides that "where chemical additives have to be used to
prevent corrosion of equipment and containers, they are to be used in accordance with good practice.”

28) Can non-organic animals be brought into an organic farm for breeding purpose?

Annex II Part II point 1.3.4. of Regulation (EU) 2018/848 provides for the possibility of bringing non-organic animals onto a farm for breeding purposes, subject to detailed conditions.

29) Can tap water be used in organic production?

The use of water in organic production is authorised in accordance with Part IV of Annex II point 2.2.2 of Regulation (EU) No 2018/848 (e) drinking water....generally used in food processing.

In addition, in Section A2 (processing aids and other products, which may be used for processing of ingredients of agricultural origin from organic production) of Annex V to Commission Implementing Regulation (EU) 2021/1165, water is authorised in the processing of organic food with the specific condition that it is "drinking water within the meaning Council Directive 98/83/EC".

30) Can cows be tethered for a limited period during milking under organic rules?

Point 1.7.5. of part 2 of Annex II of Regulation (EU) No 2018/848 provides that “tethering or isolation of livestock shall be prohibited, except in relation to individual animals for a limited period and insofar as this is justified for veterinary reasons. The isolation of livestock may only be authorised, and only for a limited period, where workers’ safety is compromised or for animal welfare reasons. Competent authorities may authorise the tethering of cattle in farms with a maximum of 50 animals (excluding young stock) where it is not possible to keep the cattle in groups appropriate to their behaviour requirements, provided they have access to pastures during the grazing period, and have access to open air areas at least twice a week when grazing is not possible.”

31) Can ionising radiation be used on organic production?

No. The use of ionising radiation for the treatment of organic food or feed, or of raw materials used in organic food or feed, is prohibited in accordance with Article 5 of Regulation (EU) No 2018/848. The ban covers the whole organic food chain.

32) Can Ethylenediaminetetra-acetic acid (EDTA) be used as feed additive in poultry feedingstuff?

No. The feed additives that can be used in organic production, in accordance with Article 4 of Commission Implementing Regulation (EU) 2021/1165 are listed in Part B of Annex III of that Regulation. EDTA cannot be used as it is not included in that list.

33) Can the product matrina be used in organic production?

No. Pursuant to Article 24 of Regulation (EU) 2018/848, it is only possible to use active substances in plant protection products (PPPs), fertilisers, soil conditioners and nutrients which have been authorised and listed in Commission Implementing Regulation (EU) 2021/1165. Moreover, the use of matrina or its similar compounds as plant protection product is not allowed in organic farming because these substances are not approved under Regulation (EC) 1107/2009 on placing of plant protection products on the market and not included into Commission Implementing Regulation (EU) 2021/1165.

Before a fertiliser/soil conditioner/nutrient or plant protection product can be authorised for use in organic farming, it must be authorised and, based on the request of a Member State, it should be evaluated by EGTOP. After a positive advice by EGTOP, the substance can be included in the relevant annex of Commission Implementing Regulation (EU) 2021/1165.
5. TRANSITIONAL MEASURES

1) Can products bearing a reference indicating that they can be used in organic farming in accordance with Regulation (EC) No 834/2007 continue to be placed on the market after 1 January 2022?

Article 60 of Regulation (EU) 2018/848 provides that products produced in accordance with Regulation (EC) 834/2007 before 1 January 2022 may be placed on the market after that date until stocks are exhausted. This provision applies to stocks of products falling within the scope of the EU organic legislation, such as food and feed certified according to Regulation (EC) 834/2007. Plant protection products, fertilisers and soil conditioners bearing the indication that they can be used as organic inputs do not fall within the scope of the EU organic legislation.

Nevertheless, the EU organic legislation does not prevent the marketing of these products with a reference to Regulation (EC) 834/2007 after 1 January 2022. Thus, plant protection products, fertilisers or soil conditioners with an indication “this product may be used in organic agriculture according to Council Regulation (EC) No 834/2007” may continue to be placed on the market after 1 January 2022 until stocks are exhausted as long as the products or substances therein continue to be authorised under Regulation (EU) 2018/848.


