The Organisation of Asylum and Migration Policies

Factsheet: Slovak Republic

1. Introduction

This factsheet provides an overview of how asylum and migration policies are organised in the Slovak Republic, including the organisation of the institutional and regulatory context and framework for dealing with third-country nationals coming for the purpose of legal immigration or for international protection. It is based on information provided in the Slovak Republic National Report of the EMN Study The Organisation of Asylum and Migration Policies in EU Member States1, as at December 2008 updated in May 2010 and July 2012 consecutively. The Report was based on desk research: key sources were the Ministry of Interior, Migration Office (MoI), the Bureau of the Border and Alien Police, IOM and the Human Rights League.

2. Overview of organisation of political, legislative and institutional framework

2.1 The political system and institutional context

Aspects of migration and asylum fall under the auspices of three ministries: Ministry of the Interior (MoI), Ministry of Foreign Affairs (MoFA), and Ministry of Labour, Social Affairs and Family (MoLSAF).

MoI implements relevant policies mainly through the Migration Office and the Bureau of the Border and Alien Police. MoI is the responsible body for the Solidarity and Management of Migration Flows Programme for the period 2007-2013, with the Department of Foreign Aid as the responsible entity.

MoLSAF establishes legal norms and regulation for employing foreigners in the SR and sets up criteria for entry. Under this Ministry is also the Centre for Coordination of Integration of Foreigners. The Central Office of Labour, Social Affairs and Family has 46 subordinate regional and local offices with duties related to work permits. The Centre for Legal Assistance under the Ministry of Justice provides free legal assistance to asylum seekers appealing negative decisions and in the second stage of appeals process of administrative expulsion.

UNHCR and IOM assist asylum seekers and return programmes, integration of foreigners and victims of trafficking in human beings respectively. Otherwise, the most active NGOs working in the field are the Milan Šimecka Foundation, the Centre for the Research of Ethnicity and Culture, the Human Rights League, the Slovak Humanitarian Council and the Goodwill Society.

2.2 The legal framework


1 Available on the EMN website
3. Development of migration and international protection systems

Legislative changes have been made to transpose EU directives. In 2011, the Centre for Coordination of Integration of Foreigners of MoLSAF was established. In August 2011 the new Migration Policy with the perspective until 2020 was approved by the government.

4. Organisation of policy

4.1 Overview of migration and international protection policy

Granting visas and accepting applications for residence permits is the competence of the MoFA. Granting residence permits, registering residence as well as detecting and preventing illegal migration is overseen by the MoI. As for entry procedures, the legislation distinguishes between temporary residence permit and permanent residence permit. The missions abroad review tourist visa applications and receive applications for residence permits. Applications can be filed also directly in the country. There are no specific entry requirements for asylum applicants - applicants remain under the care of the Migration Office who also reviews the applications. A decision must be given within three months.

A temporary residence permit is principally granted for a period exceeding 90 days. The reasons for a permit include: employment, business, study, family reunification, duties as a member of civilian units of the armed forces, special activity including e.g. lecturing, art, and sports, research and development, status of a Slovak living abroad and a status of a person with a long term residence in another member state. Temporary residence is also a residence on the basis of a Blue Card. A permanent residence permit is first issued for five years, where after it can be renewed for an unlimited period. Additionally, an alien may apply for tolerated stay for specific purposes defined by law. There are no fixed conditions regarding integration, but it can be included as a factor in decisions to extend residence permits.

Access to the labour market consists of two steps: granting a work permit and subsequently a temporary residence permit for the purpose of employment. A work permit is not required if the foreigner holds a permanent residence permit, a temporary residence permit for the purpose of a family reunification for more than 12 months or for study. A work permit and a temporary residence permit for the purpose of employment may only be applied for the specific activity for which it was granted. Asylum applicants who have not received a decision within one year do not require a work permit. Persons granted asylum or subsidiary protection have access to employment without a permit.

Administrative expulsions are carried out by the police and judicial expulsions are issued by the court. Detention may be used in the process. Forced expulsions may be accompanied by a ban on return for up to 10 years. A foreigner without legal stay can use an Assisted Voluntary Return Programme organised by IOM.

4.2 Links with other policies

There are links between migration issues and foreign, development, employment and social policies. Hence, MoFA has built partnerships with some countries of origin of illegal migration or assist (potential) migrants in countries of origin. Otherwise it is primarily health care or problems related to the employment of foreigners from third countries, which are the primary issues linking migration with other policy areas.

5. Analysis of asylum and migration systems

Even though Slovakia has not been a primary country of destination for many migrants, there has been a need to implement projects in the field of migration and asylum, e.g. to establish and maintain counselling centres for migrants. As an essential step forward can be considered the adoption of the Concept of the Foreigners Integration (2009) and the adoption of a new Migration Policy (2011), however migration and asylum is still a field which receives relatively limited attention.

Several legislative changes have been made in recent years in relation to the transposition of EU Directives and it is assessed that the transposition of EU legislation has had a positive impact on the migration and asylum policy.

ANNEX: Institutional Chart for Slovak Republic.
Slovak Republic

Institutional framework for Immigration and Asylum Policies

Ministry of Foreign Affairs (MZV SR)
www.mzv.sk
- Visas, Residence permit, voluntary returns, removals, relations with third countries, development policy
- Within the framework of its consular agenda fulfills and, to a certain extent, performs tasks linked to the issuing of visa and granting residence to foreigners via its consulates and embassies abroad
- The Ministry also assists with voluntary returns of migrants, deportations or the preparation of readmission agreements

Steering Board for Migration and Integration of Foreigners
- Coordinates the fulfillment of the tasks set by the Concept of the Migration Policy and the Concept of the Integration of Foreigners

Ministry of Interior (MV SR)
www.minv.sk
- Immigration and asylum policy, EU funds
- Formulation, development and implementation of the immigration and asylum policy mainly through its two bodies mentioned below
- Acts as the responsible certification body for the SOLIDARITY and Management of Migration Flows for the 2007-2013 period

Ministry of Labour, Social Affairs and Family (MPSVR SR)
www.employment.gov.sk
- Labour market access, immigration policy, integration, unaccompanied minors, social services
- Coordinates legal labour migration
- Prepares and formulates legal norms and determines legal regulations of employing foreigners
- Sets up conditions for granting work permits
- Sets up criteria for the entry of different categories of foreign nationals to the Slovak labour market
- Formulates the migration policy, the transposition of the European integration policy
- Formulates legal norms regarding social care for foreigners, recognized refugees, repatriated persons, unaccompanied minors, etc.
- Acts as the advisory body for the European Integration Fund
- Acts (through its Centre for the Coordination of Integration of Foreigners) as the main coordinator of the Inter-ministerial expert Committee for Labour Migration and Integration of Foreigners (MEKOMIC)

Bureau of Border and Alien Police of Presidium of the Police Force (UHCP P PZ)
www.minv.sk/buropolicie
- Visas, removals, border control, asylum applications, illegal immigration, residence permit, removals, voluntary returns, unaccompanied minors, statistics
- Border control and border protection
- Fighting illegal immigration and smuggling of migrants
- Granting residence to foreigners and controlling it
- Removals
- Visa issues
- To a limited extent in asylum procedure and the implementation of the Dublin Regulation

Migration Office of the Ministry of Interior (MÚ MV SR)
www.minv.sk/migratezury-urad-mv-sr
- Asylum applications, integration, immigration policy, unaccompanied minors, statistics
- Acts as the first instance state body for refugee status determination procedure, responsible for the implementation of the Dublin Regulation and the performance of the related tasks
- Provides complex care for foreigners in need of some form of international protection
- Decides on granting asylum or subsidiary protection
- Provides basic care to asylum seekers
- Facilitates primary integration of recognized refugees and persons with subsidiary protection into society
- Participates in the formulation of the migration policy of the state
- Publishes statistics on asylum in Slovakia

Central Office of the Labour, Social Affairs and Family (ÚPSVAR)
www.upsvar.sk
- Statistics, work permits, illegal migration
- Participates in combating illegal employment of foreigners
- Operates a central evidence of employed foreigners
- Processes the respective statistics of employed foreigners
- Coordinates the work of local Offices of Labour, Social Affairs and Family (see below)

National Labour Inspectorate
www.trin.gov.sk
- Labour inspectorates, illegal immigration
- Participates in combating illegal employment of foreigners

Judicial Review
- Appeals
- Regional Courts
- Supreme Court of the Slovak Republic
- Offices of Labour, Social Affairs and Family (ÚPSVAR)
www.upsvar.sk
- Work permit, unaccompanied minors, social services, illegal migration
- Considers the applications for work permits, their granting (non-granting)
- Grants social benefits to migrants in need
- Are in charge of care for unaccompanied minor migrants
- Participates in combating illegal employment of foreigners

*Please note that this institutional chart provides an indicative overview of the asylum and migration system in the Member State concerned. As such, it does not represent its complete structure.