## Reporting of Government Deficits and Debt Levels

in accordance with Council Regulation (EC) $\mathrm{N}^{\circ}$ 479/2009, as amended by Commission Regulation (EU) No 220/2014 and the Statements contained in the Council minutes of 22/11/1993

Set of reporting tables revised to comply with Council Regulation (EC) N ${ }^{\circ}$ 479/2009, as amended by Commission Regulation (EU) No 220/2014

## Member State: Finland <br> Date: 13/04/2021

DD/MM/YYYY
The information is to be provided in the cover page only

Table 1: Reporting of government surplus/deficit and debt levels and provision of associated data.

Tables 2A to 2D: Provision of the data which explain the transition between the national definitions of government balance and the surplus/deficit (B.9) of each government subsector.

Tables 3A to 3E: Provision of the data which explain the contributions of the government surplus/deficit and the other relevant factors to the variation in the government debt level, and the consolidation of debt (general government and general government subsectors).

Table 4: Provision of other data in accordance with the statements contained in the Council minutes of 22/11/1993.

Yellow and grey cells: compulsory detail; green cells: automatic compilation; blue cells: voluntary detail.
Not applicable: M ; Not available: L
For all "vertical and horizontal checks" cells is used "Comma Style" Format. Thus, cell which is equal to " 0.00 " (zero) is shown as "-". Also 1000 separator is used.

## Table 1: Reporting of government surplus/ deficit and debt levels and provision of associated data

| Member State: Finland <br> Data are in ..(millions of units of national currency) <br> Date: 13/04/2021 |
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(1) Please indicate status of data: estimated, half-finalized, final.

Table 2A: Provision of the data which explain the transition between the public accounts budget balance and the central government surplus/ deficit

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 13/04/2021 | 2017 | 2018 | $\begin{aligned} & \hline \text { Year } \\ & 2019 \end{aligned}$ | 2020 | 2021 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Working balance in central government accounts | $-3678$ | -465 | -1646 | -16806 | L |  |
| Basis of the working balance | mixed | mixed | mixed | mixed | planned |  |
| Financial transactions included in the working balance | -822 | -3 030 | -472 | 18 |  |  |
| Loans, granted ( + ) | 212 | 170 | 225 | 212 |  |  |
| Loans, repayments (-) | -716 | -2528 | -85 | -81 |  |  |
| Equities, acquisition ( + ) | 108 | 93 | 11 | 462 |  |  |
| Equities, sales (-) | -70 | -1058 | -128 | -28 |  |  |
| Other financial transactions ( $+/-$ ) | -356 | 293 | -495 | -547 |  |  |
| of which: transactions in debt liabilities ( $+/-$ ) | 354 | 960 | 54 | 54 |  |  |
| of which: net settlements under swap contracts ( $+/-$ ) | -710 | -675 | -549 | -601 |  |  |
| Detail 1 | 0 | 8 | 0 | 0 |  |  |
| Detail 2 | -710 | -683 | -549 | -601 |  |  |
|  |  |  |  |  |  |  |
| Non-financial transactions not included in the working balance | 82 | 87 | 41 | 54 |  |  |
| Detail 1 | 82 | 87 | 41 | 54 |  | Reinvested earnings on FDI and mutual funds |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Difference between interest paid (+) and accrued (D.41)(-) | 5 | 110 | -365 | -557 |  |  |
|  |  |  |  |  |  |  |
| Other accounts receivable (+) | 451 | 464 | -51 | 369 |  |  |
| Detail 1 | 166 | 385 | 19 | 658 |  | Time-adjustments of taxes, subsidies and EU-grants |
| Detail 2 | 285 | 79 | -70 | -289 |  | Other accounts receivable, other |
| Other accounts payable ( - ) | -70 | 10 | 83 | 45 |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Working balance (+/-) of entities not part of central government | M | M | M | M | M |  |
| Net lending ( + // net borrowing (-) of other central government bodies | -225 | -295 | -504 | -155 |  |  |
| Detail 1 | -3 366 | -3686 | -3890 | -4377 |  | Initial (before transfers to budget) net lending of other central government units |
| Detail 2 | 3141 | 3391 | 3386 | 4222 |  | Transfers from other central governments units to the budget, net |
|  |  |  |  |  |  |  |
| Other adjustments (+/-) (please detail) | 218 | 182 | 325 | 3662 |  |  |
| Detail 1 | -60 | -42 | -42 | -75 |  | Debt cancellation/assumption |
| Detail 2 | 797 | 546 | 71 | 3664 |  | The impact of the difference in the recording of deferrable budgetary appropriations |
| Detail 3 | -410 | -228 | -45 | -24 |  | Superdividends (ml. Metsähallitus) and withdrawals of equity |
| Detail 4 | -67 | -13 | 0 | 0 |  | PPP |
| Detail 5 | -52 | -158 | 26 | -13 |  | Other known differences between working balance and B. 9 |
| Detail 6 | 36 | 30 | 27 | 28 |  | Interest revenues of rearranged transactions |
| Detail 7 |  |  | 121 | 142 |  | Time adjustment of military expenditures |
|  | -27 | 47 | 167 | -60 |  | Residual |
|  |  |  |  |  |  |  |
| Net lending (+)/ net borrowing (-) (B.9) of central government (S.1311) | -4039 | -2937 | -2589 | -13 370 | L |  |
| (ESA 2010 accounts) |  |  |  |  |  |  |
| (1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other. |  |  |  |  |  |  |
| Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice |  |  |  |  |  |  |

Table 2B: Provision of the data which explain the transition between the working balance and the state government surplus/ deficit

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 13/04/2021 | 2017 | 2018 | $\begin{aligned} & \hline \text { Year } \\ & 2019 \end{aligned}$ | 2020 | 2021 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Working balance in state government accounts | M | M | M | M |  |  |
| Basis of the working balance | (1) | (1) | (1) | (1) |  |  |
| Financial transactions included in the working balance | M | M | M | M |  |  |
| Loans (+/-) | M | M | M | M |  |  |
| Equities ( + --) | M | M | M | M |  |  |
| Other financial transactions ( $+/$ ) | M | M | M | M |  |  |
| of which: transactions in debt liabilities ( $+/-$ ) | M | M | M | M |  |  |
| of which: net settlements under swap contracts ( $+/-$ ) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Non-financial transactions not included in the working balance | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Difference between interest paid (+) and accrued (D.41)(-) | M | M | M | M |  |  |
|  |  |  |  |  |  |  |
| Other accounts receivable (+) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
| Other accounts payable (-) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Working balance (+/-) of entities not part of state government | M | M | M | M |  |  |
| Net lending (+)/ net borrowing (-) of other state government bodies | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Other adjustments (+/-) (please detail) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
| Detail 3 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Net lending (+)/ net borrowing (-) (B.9) of state government (S.1312) | M | M | M | M |  |  |
| (ESA 2010 accounts) |  |  |  |  |  |  |
| (1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other. |  |  |  |  |  |  |
| Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice |  |  |  |  |  |  |

## Table $2 \mathbf{C}$ : Provision of the data which explain the transition between the working balance and the local government surplus/deficit

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 13/04/2021 | 2017 | 2018 | $\begin{aligned} & \hline \text { Year } \\ & 2019 \end{aligned}$ | 2020 | 2021 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Working balance in local government accounts | 3960 | 2666 | 2330 | 4593 |  |  |
| Basis of the working balance | mixed | mixed | mixed | mixed |  |  |
| Financial transactions included in the working balance | M | M | M | M |  |  |
| Loans (+/-) | M | M | M | M |  |  |
| Equities (+/-) | M | M | M | M |  |  |
| Other financial transactions ( $+/$ ) | M | M | M | M |  |  |
| of which: transactions in debt liabilities (+/-) | M | M | M | M |  |  |
| of which: net settlements under swap contracts ( $+/-$ ) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Non-financial transactions not included in the working balance | -3 203 | -3830 | -4 265 | -4518 |  |  |
| Detail 1 | 46 | 38 | 39 | 34 |  | Property income (D. $422+$ D. 41 ) from quasi-corporations classified outside S. 1313 |
| Detail 2 | -3528 | -4 191 | -4624 | -4851 |  | Investments of municipalities and joint municipal authorities not included in the working balance |
| Detail 3 | 42 | 28 | 25 | 27 |  | Capital transfers, net, not included in the working balance |
| Detail 4 | -12 | -13 | -8 | -8 |  | Interest expenditure of financial leases |
| Detail 5 | 208 | 267 | 261 | 236 |  | Aquisitions less disposals of non-produced assets |
| Detail 6 | 41 | 41 | 42 | 44 |  | Reinvested earnings of mutual funds recorded as property income of S. 1313 |
|  |  |  |  |  |  |  |
| Difference between interest paid (+) and accrued (D.41)(-) | M | M | M | M |  |  |
|  |  |  |  |  |  |  |
| Other accounts receivable ( + ) | 168 | 16 | 147 | 559 |  |  |
| Detail 1 | 168 | 16 | 147 | 559 |  | Time adjustment of income tax and difference due to source |
| Detail 2 |  |  |  |  |  |  |
| Other accounts payable (-) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Working balance (+/-) of entities not part of local government | -461 | -398 | -405 | -415 |  | Working balance of quasi-corrow.ations classified outside S. 1313 |
| Net lending (+)/ net borrowing (-) of other local government bodies | -478 | -371 | -443 | -328 |  |  |
| Detail 1 | 40 | 34 | 40 | 40 |  | Net borrowing of the Aland Government, Finnish Association of Municipalities etc. |
| Detail 2 | -518 | -403 | -483 | -368 |  | Net borrrowing of other units classified to local government |
|  |  |  |  |  |  |  |
| Other adjustments (+/-) (please detail) | -438 | -124 | -377 | 284 |  |  |
| Detail 1 | -140 | -40 | -153 | -56 |  | The effect of revaluation items in the working balance, net |
| Detail 2 | -458 | -481 | -516 | -516 | Realis | ling gains relating to disposals of fixed capital and non-produced assets (land) recorded in the wo |
| Detail 3 | 184 | 198 | 247 | 247 |  | Rents of financial leases included in the working balance |
| Detail 4 | 0 | 0 | 0 | 0 |  | Other known differences between working balance and EDP B. 9 |
| Detail 5 | -24 | 199 | 45 | 609 |  | Residual |
|  |  |  |  |  |  |  |
| Net lending (+)/ net borrowing (-) (B.9) of local government (S.1313) | -452 | -2 041 | -3013 | 175 |  |  |
| (ESA 2010 accounts) |  |  |  |  |  |  |
| (1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other. |  |  |  |  |  |  |
| Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice |  |  |  |  |  |  |

## Table 2D: Provision of the data which explain the transition between the working balance and the social security surplus/deficit

| Member State: Finland <br> Data are in ...(millions of units of national currency) Date: 13/04/2021 | 2017 | 2018 | $\begin{aligned} & \text { Year } \\ & 2019 \end{aligned}$ | 2020 | 2021 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Working balance in social security accounts | 645 | 737 | 604 | -528 |  | Working balance of pension insurance companies and other social security funds than employment p |
| Basis of the working balance | mixed | mixed | mixed | mixed |  |  |
| Financial transactions included in the working balance | M |  |  |  |  |  |
| Loans (+/-) | M |  |  |  |  |  |
| Equities (+/-) | M |  |  |  |  |  |
| Other financial transactions ( $+/$ - | M |  |  |  |  |  |
| of which: transactions in debt liabilities ( $+/-$ ) | M |  |  |  |  |  |
| of which: net settlements under swap contracts (+/-) | M |  |  |  |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Non-financial transactions not included in the working balance | 1031 | 973 | 1132 | 1141 |  |  |
| Detail 1 | 3 | -4 | 49 | 57 |  | Investments, net of output for own final use |
| Detail 2 | 1028 | 977 | 1083 | 1084 |  | Reinvested earnings of mutual funds recorded as property income |
|  |  |  |  |  |  |  |
| Difference between interest paid (+) and accrued (D.41)(-) | M | M | M | M |  |  |
|  |  |  |  |  |  |  |
| Other accounts receivable ( + ) | -68 | -12 | 11 | 82 |  |  |
| Detail 1 | -68 | -12 | 11 | 82 |  | S13149 time adjustments of received social contributions |
| Detail 2 |  |  |  |  |  |  |
| Other accounts payable (-) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Working balance (+/-) of entities not part of social security funds | M | M | M | M |  |  |
| Net lending (+)/ net borrowing (-) of other social security bodies | -507 | -663 | -960 | -828 |  | Net borrowing/lending of statutory employment pension insurance other than pension insurance companies |
| Detail 1 | 150 | 38 | -222 | -337 |  | Social contributions and benefits, property income and cost (interest, dividend, real estate), P.22, D.11, D.12 |
| Detail 2 | -2 | -14 | 45 | 9 |  | Investments, net output for own final use |
| Detail 3 | -655 | -687 | -783 | -500 |  | Current and capital transfers, net |
|  |  |  |  |  |  |  |
| Other adjustments (+/-) (please detail) | 1910 | 1951 | 2536 | 404 |  | Adjustments to the working balance of pension insurance companies and other social security funds |
| Detail 1 | -6415 | 1057 | -3538 | -2 527 |  | Investment gains and losses not to be included in net borrowing (e.g. holding gains/losses, derivatives-related in |
| Detail 2 | 7557 | 273 | 5224 | 1725 |  | Net change in technical pension provisions |
| Detail 3 | 605 | 637 | 869 | 875 |  | Pension benefits -related cost clearing transfers between pension providers |
| Detail 4 | 17 | 17 | 16 | 17 |  | Adjustment for interests not considered in the working balance (relates to S.13149) |
| Detail 5 | 146 | -33 | -35 | 314 |  | Residual |
|  |  |  |  |  |  |  |
| Net lending (+)/ net borrowing (-) (B.9) of social security (S.1314) | 3011 | 2986 | 3323 | 271 |  |  |
| (ESA 2010 accounts) |  |  |  |  |  |  |
| (1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other. |  |  |  |  |  |  |
| Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice |  |  |  |  |  |  |

## Table 3A: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level (general government)



## Table 3B: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level

and the consolidation of debt (central government)

(1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decrease
(2) Consolidated within central government.
(3) Due to exchange-rate movements.
(4) Including capital uplift
(5) AF.2, AF. 3 and AF. 4 at face value.

Table 3C: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level
and the consolidation of debt (state government)


Table 3D: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level
and the consolidation of debt (local government)

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 13/04/2021 | Year |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 | 2018 | 2019 | 2020 |  |
| Net lending (-)/ net borrowing (+) (B.9) of local government (S.1313)* | 452 | 2041 | 3013 | -175 |  |
| Net acquisition (+) of financial assets ${ }^{(2)}$ | 393 | 1048 | 229 | 2192 |  |
| Currency and deposits (F.2) | 336 | 338 | 41 | 1399 |  |
| Debt securities (F.3) | -27 | 15 | 47 | -94 |  |
| Loans (F.4) | -135 | 275 | 234 | -392 |  |
| Increase (+) | 314 | 425 | 706 | 191 |  |
| Reduction (-) | -449 | -150 | -472 | -583 |  |
| Short term loans (F.41), net | 0 | 0 | 0 | 0 |  |
| Long-term loans (F.42) | -135 | 275 | 234 | -392 |  |
| Increase (+) | 314 | 425 | 706 | 191 |  |
| Reduction (-) | -449 | -150 | -472 | -583 |  |
| Equity and investment fund shares/units (F.5) | 225 | 127 | -220 | 713 |  |
| Portfolio investments, net ${ }^{(2)}$ | 286 | -55 | 156 | 314 |  |
| Equity and investment fund shares/units other than portfolio investments | -61 | 182 | -376 | 399 |  |
| Increase (+) | 0 | 182 | 0 | 399 |  |
| Reduction (-) | -61 | 0 | -376 | 0 |  |
| Financial derivatives (F.71) | L | L | L | L |  |
| Other accounts receivable (F.8) | 16 | 305 | 132 | 554 |  |
| Other financial assets (F.1, F.6) | -22 | -12 | -5 | 12 |  |
| Adjustments ${ }^{(2)}$ |  |  |  |  |  |
|  | -378 | -1109 | 20 | -675 |  |
| Net incurrence (-) of liabilities in financial derivatives (F.71) | L | L | L | L |  |
| Net incurrence (-) of other accounts payable (F.8) | -371 | -939 | 73 | -662 |  |
| Net incurrence ( - ) of other liabilities (F.1, F.5, F.6 and F.72) | 0 | 0 | 0 | 0 |  |
|  |  |  |  |  |  |
| Issuances above(-)/below(+) nominal value | 0 | 0 | 0 | 0 |  |
| Difference between interest (D.41) accrued (-) and paid ${ }^{(4)}(+)$ | -31 | -31 | -30 | -26 |  |
| Redemptions/repurchase of debt above(+)/below(-) nominal value | 0 | 0 | 0 | 0 |  |
|  |  |  |  |  |  |
| Appreciation $(+)$ /depreciation $(-)^{(3)}$ of foreign-currency debt ${ }^{(5)}$ | 24 | 32 | -24 | 15 |  |
| Changes in sector classification (K.61) ${ }^{(5)}(+/-)$ | 0 | 245 | 1 | -2 |  |
| Other volume changes in financial liabilities (K.3, K.4, K. $)^{(5)}(-)$ | 0 | -416 | 0 | 0 |  |
| Statistical discrepancies |  |  |  |  |  |
|  | -325 | -130 | -367 | 327 |  |
| Difference between capital and financial accounts (B.9-B.9f) | -325 | -130 | -367 | 327 |  |
| Other statistical discrepancies ( + -) | 0 | 0 | 0 | 0 |  |
| Change in local government (S.1313) consolidated gross debt ${ }^{(1,2)}$ | 142 | 1850 | 2895 | 1669 |  |
| Local government contribution to general government debt (a=b-c) ${ }^{(5)}$ | 19575 | 21426 | 24321 | 25960 |  |
| Local government gross debt (level) (b) ${ }^{\text {anm }}$ | 19767 | 21617 | 24512 | 26181 |  |
| Local government holdings of other subsectors debt (level) (c) ${ }_{\text {m }}$ | 192 | 191 | 191 | 221 |  |
| *Please note that the sign convention for net lending/ net borrowing is different from tables 1 and 2. |  |  |  |  |  |

*Please note that the sign convention for net lending/ net borrowing is different from tables $\mathbf{1}$ and 2.
(1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases.
(2) Consolidated within local governmen.
(3) Due to exchange-rate movements.

## (4) Including capital uplift

(5) AF.2, AF. 3 and AF. 4 at face value.

Table 3E: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level and the consolidation of debt (social security funds)

(1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases.
(2) Consolidated within social security
3) Due to exchange-rate movements.
(4) Including capital uplift
(5) AF.2, AF. 3 and AF. 4 at face value.

Table 4: Provision of other data in accordance with the statements contained in the Council minutes of 22/11/1993.


