COMMISSION DECISION

of

on the Annual Action Programme 2008 in favour of Israel for support to its ENP Action Plan to be financed under Article 19 08 01 01 of the general budget of the European Communities

THE COMMISSION OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Community,

Having regard to European Parliament and Council Regulation (EC) No 1638/2006 of 24 October 2006 laying down general provisions establishing a European Neighbourhood and Partnership Instrument¹, and in particular Article 12 thereof,

Whereas:

(1) The Commission has adopted the Country Strategy Paper for Israel and the Multiannual Indicative Programme for the period 2007-2010², which indicates the priorities of support to the implementation of the joint priorities agreed in the EU-Israel Action Plan.

(2) The objective pursued by the Annual Action Programme is to develop an increasingly close relationship between the EU and Israel, aiming at achieving a significant level of economic integration and deepening political cooperation.


The Commission is required to define the term “substantial change” in the meaning of Article 90 (4) Regulation (EC, Euratom) No 2342/2002 to ensure that any substantial change in this decision shall follow the same procedure as the initial decision.

The measures provided for in this decision are in accordance with the opinion of the ENPI Committee set up under Article 26 of Regulation (EEC) No 1638/2006,

HAS DECIDED AS FOLLOWS:

Article 1

The action "Support to the ENP action Plan" which constitutes the Annual Action Programme 2008 in favour of Israel, the text of which is set out in the Annex, is approved.

Article 2

The maximum contribution of the Community is set at EUR 2 million to be financed from budget line 19 08 01 01 of the general budget of the European Communities for 2008.

This decision shall also cover any possible interest due for late payment.

Article 3

Within the global indicative budget of all the specific actions, cumulated changes not exceeding 20% of the maximum contribution of the Community, shall not be considered to be substantial, provided that they do not significantly affect the nature and objectives of the Annual Action Programme.

The authorising officer may adopt such changes in accordance with the principles of sound financial management.

Done at Brussels,

For the Commission

Member of the Commission
Annex

ACTION FICHE FOR ISRAEL

1. IDENTIFICATION

<table>
<thead>
<tr>
<th>Title</th>
<th>Support to the ENP Action Plan</th>
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</thead>
<tbody>
<tr>
<td>Total cost</td>
<td>2,000,000 € to be committed in 2008</td>
</tr>
<tr>
<td>Aid method / Management mode</td>
<td>Project approach Direct centralised management</td>
</tr>
<tr>
<td>DAC-code</td>
<td>43010  Sector  Multisector Aid</td>
</tr>
</tbody>
</table>

2. RATIONALE

2.1. Sector context

Negotiations and implementation of the ENP Action Plan (AP) have led to an intensification of contacts between the EU and Israel both in quality and quantity.

The AP provides for the possibility for Israel to progressively participate in a number of EU programmes, to upgrade the scope and intensity of political co-operation, to examine the possibility to approximate Israeli legislation to the *EU acquis* as a means to progressively acquire stakes in the EU internal market. The identification of priorities is guided by the policy objectives of the EU-Israel Action Plan and focuses on those areas which are in the EU’s strategic interest and consistent with Israel’s priorities as detailed in the CSP.

The Action programme for 2008 will support the implementation of the Action Plan (AP) through operations that promote the approximation of Israeli norms and standards to those of the EU.

2.2. Lessons learnt

Until last year, EU cooperation with Israel had been limited to programmes in support of civil society, mainly in the context of the EU Partnership for Peace programme, the European Initiative for Democracy and Human Rights, the Information and Cultural programme and regional programmes under MEDA. Since 2006 Israel is also receiving support from the TAIEX instrument. The financing agreement for the first bilateral allocation in *Support to the ENP action Plan* has been signed in mid July and two twinnings in the fields of data protection and transport will be launched in the next months.

Israel has limited experience in the management of EC programmes. Furthermore, participation in regional activities has frequently proved difficult for Israeli representatives in the absence of bilateral diplomatic relations between Israel and some Euromed partner countries. Therefore, at this stage, the Action Programme
should be centrally managed with a view to probably decentralise the programme in 2009 provided the necessary conditions are complied with.

2.3. **Complementary actions**

Given Israel's high income level, the majority of donors do not provide funding. This is a unique action.

2.4. **Donor coordination**

Local level coordination takes place between the EC and EU Member States on dedicated issues such as: human rights, research, development and cultural activities. There is also ad hoc coordination with other donors, when necessary.

3. **DESCRIPTION**

3.1. **Objectives**

General Objective:

The general objective is to develop an increasingly close relationship between the EU and Israel aiming at achieving a significant level of economic integration and deepening political cooperation.

Specific objectives:

– To promote legislative approximation (including with regard to participation in Community programmes);

– To strengthen the dialogue between the EU and Israel at political and administrative levels.

3.2. **Expected results and main activities**

The Action Programme for 2008 supports the approximation of Israeli legislation to EU norms and standards with a view to facilitating and improving cooperation and paves the way to the participation in EU Programmes. Discussions with the Israeli authorities show that their main indicative priority areas are environment, energy, justice, liberty and security (JLS) and transport. Final identification of specific areas and actions will be in line with the priorities agreed within the EU-Israel Action Plan and the Country Strategy Paper.

The expected results are:

– The reinforcement of the administrative capacity of Israel through partnership cooperation between Israel public administrations and those of EU MS

– The implementation of the priorities agreed in the Action Plan.

3.3. **Stakeholders**

The direct beneficiary of the programme is the Israeli Public Administration
3.4. **Risks and assumptions**

Start up of activities possibly could be delayed due to the limited experience from the Israeli side in dealing with EC programmes. This risk will be mitigated through initial central management of the funds.

3.5. **Crosscutting Issues**

During all phases of this Action Programme, particular attention will be devoted to the principle of equality of treatment and opportunity of both men and women.

4. **IMPLEMENTATION ISSUES**

4.1. **Implementation method**

The measure will be implemented through centralised management, under a Financing Agreement.

4.2. **Procurement and grant award procedures**

All contracts implementing the action must be awarded and implemented in accordance with the procedures and standard documents laid down and published by the Commission for the implementation of external operations, in force at the time of the launch of the procedure in question.

Twinning projects will be implemented in accordance with the applicable twinning manual.

4.3. **Budget and calendar**

The total financial contribution of the European Community to the project has been of €4,000,000. €2,000,000 million which were committed in 2007 and €2,000,000 to be committed in 2008. Each project component includes its own provision for evaluation, audit and visibility.

In the case of Twinning projects, the Beneficiary Administration should provide some co-financing as stated in article 6.2 of the Twinning contract's work plan and as stated in the Twinning's budget. In the case of technical assistance projects, the beneficiaries are commonly requested to contribute to the logistical arrangements (internalised cost) as well as political support in case the reform and development strategies in one or more of the concerned sectors need revision or update.

The implementation period of the project activities is 36 months from the date of the signature of the Financing Agreement.

4.4. **Performance monitoring**

Achievements will be monitored regularly by the EC and the key indicators will be the yearly results of the twinning activities undertaken.
4.5. Evaluation and audit

Audits will be performed in accordance to EC procedures. Additionally, a mid-term and an ex-post evaluation and *ad hoc* monitoring missions might also be carried out.

The European Commission will prepare the terms of reference and select the service providers for the audit, monitoring and evaluation missions. All audit and evaluation reports will be communicated by the European Commission to the beneficiaries. The beneficiaries will put at the disposal of the audits, monitoring or evaluation missions all necessary supporting documents.

4.6. Communication and visibility

The European Commission will ensure that adequate communication and visibility is given by the contracting parties to the projects.