# Public finances and inflation: the case of Spain

PRELIMINARY WORK

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Joint work with S. Hurtado, F. Martí, and P. Hernández

This presentation does not necessarily reflect the opinions of the Banco de España or the Eurosystem





# Implications of a low inflation environment for...

# Fiscal consolidation (some accounting examples)

PUBLIC DEBT: The consolidation episode of the 1990s vs now

PUBLIC SPENDING: impact of measures in a low-inflation framework

PUBLIC REVENUE: limits to tax collection

# Some simulations using Bank of Spain's MTBE

INFLATION SHOCKS: inspecting the channels - oil prices, profit margins

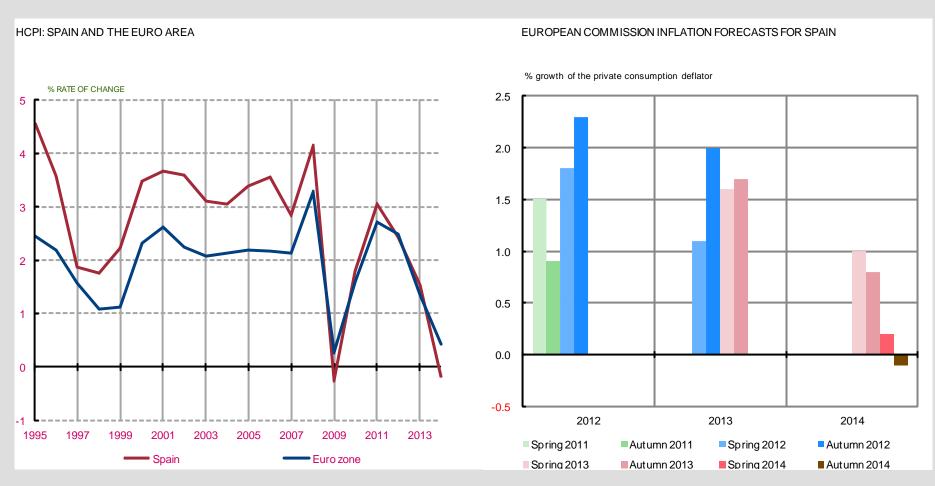
### Medium-term fiscal sustainability safeguards

PENSION SUSTAINABILITY: the "revaluation index"



#### Overview

# Inflation and inflation expectations in Spain

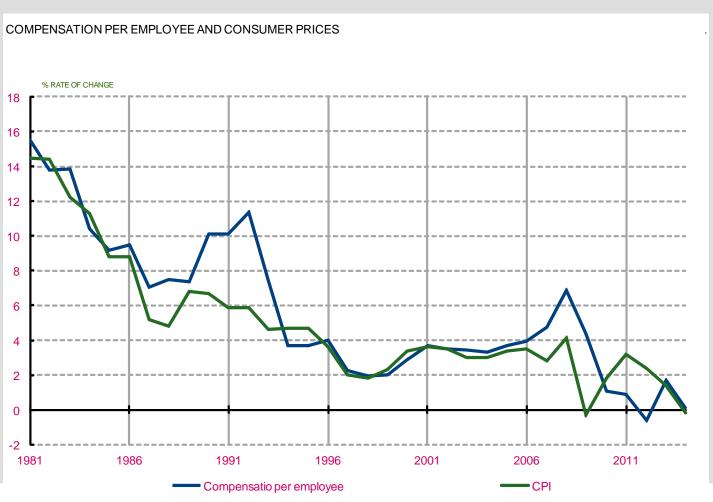






#### Overview

# Inflation and wage growth





# Inflation and public debt reduction

# Standard decomposition of debt changes:

- Budget balance

- Real GDP

- GDP deflator

- Def.-debt adj.

$$\Delta b_t = (i_t - g_t)/(1 + g_t) b_{t-1} + pb_t + sf_t$$

b<sub>t</sub> debt-to-GDP ratio,

it average nominal (effective) interest rate

g<sub>t</sub> nominal GDP growth rate

pb, is the primary balance-to-GDP

sf, is the stock-flow adjustment-to-GDP ratio

g<sub>t</sub> can be decomposed into a real and a price (deflator) part



# Inflation and public debt reduction

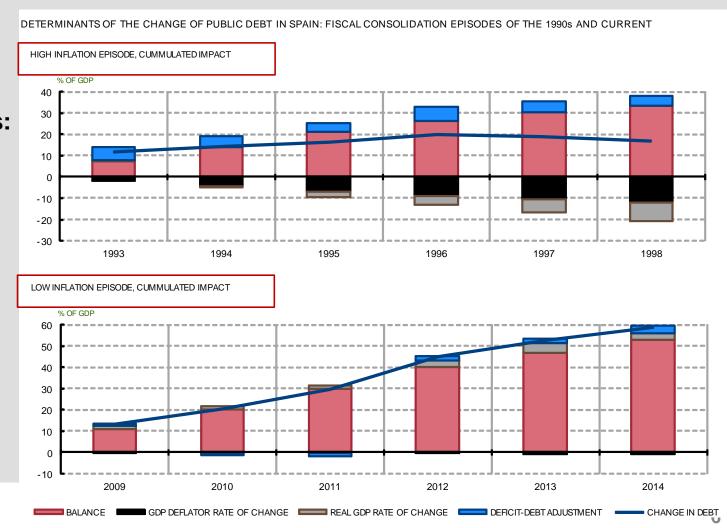
Standard decomposition of debt changes:

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# Inflation and public revenues

Limits to tax collection despite "real" recovery (2014)

 $\Delta \log(VAT_t) = \varepsilon \times Base_t + Measures_t + u_t$ 

- VAT "trend" base (private consumption, residential investment, intermediate consumption, public investment, tourism) VAT<sub>t</sub>: VAT collection

Base<sub>t</sub>: proxy to tax base using macro variables

Measures<sub>t</sub>: discretionary policy measures

u<sub>t</sub>: adjustments

decomposition into real and "price" parts

Base<sub>t</sub> is nominal: it can be decomposed into a real and a price (deflator) part

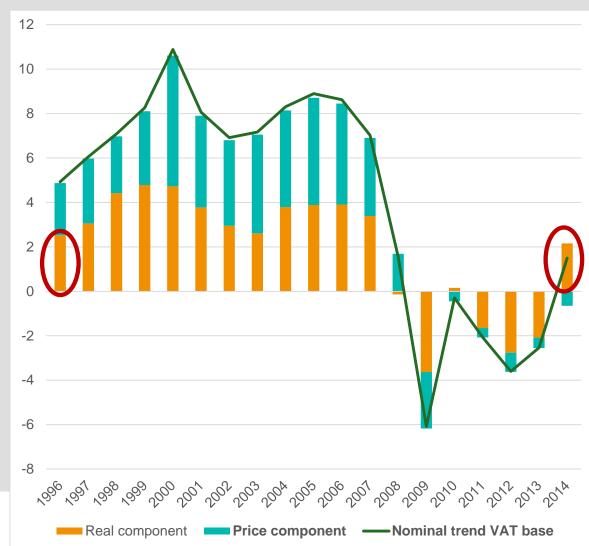


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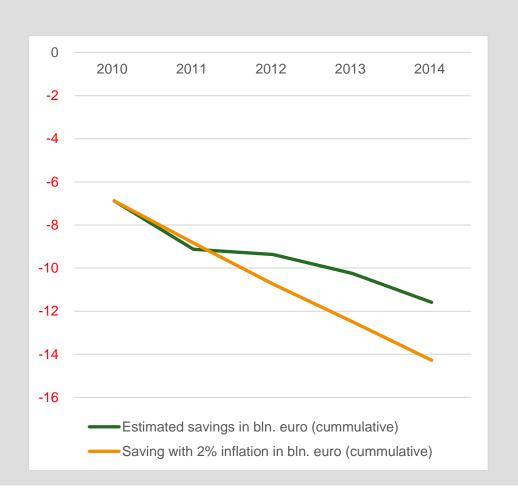
# Inflation and public spending

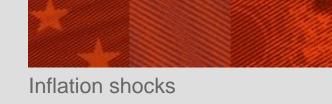
Limits to savings from "austerity" measures:

- Example: sequence of wage cuts/freezes over 2010-2014

Estimated public spending savings (wages and salaries): measures vs November CPI + savings wrt 2% inflation

(direct, ex ante effects)





#### Inflation shock

# The source of the "inflation shock" is key

Oil price shock (10% reduction)

Margin shock (-1pp CPI non energy)

# MTBE model – simulate response of

Private consumption deflator / Compensation per employee.

Real GDP / Real private consumption / Real private investment

Direct taxes to households (wages) / Indirect taxes / Public spending

Public deficit / Public debt

Public spending does not react but for: interest, U, other transfers



Inflation shocks

# Inflation shock [temporary]: oil prices (10% reduction)

#### cummulative level differences

#### Response of:

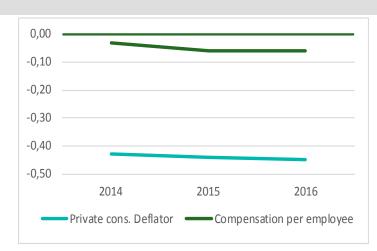
Priv. cons. deflator Comp. per empl.

Real GDP Real priv. cons. Real priv. invest.

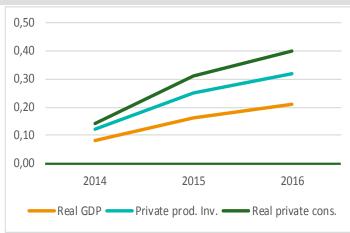
Direct taxes hous. Indirect taxes Public spending

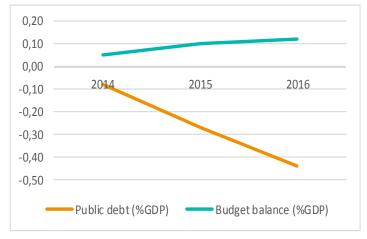
Public deficit
Public debt
BANCODE ESPAÑA

Eurosistema











Inflation shocks

# Inflation shock [temp]: margin shock (-1pp CPI non energy)

#### cummulative level differences

#### Response of:

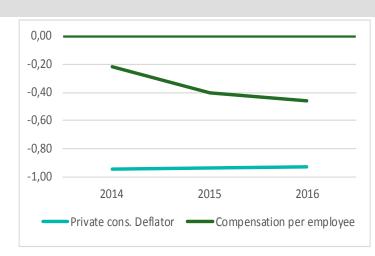
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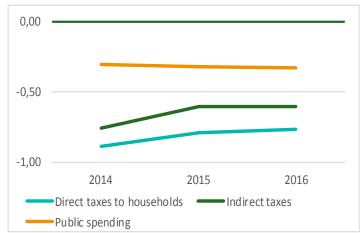
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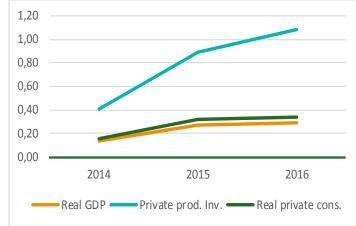
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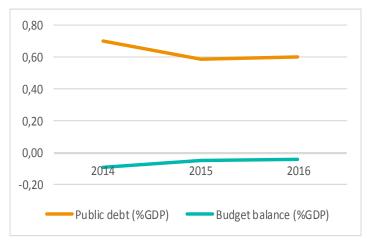
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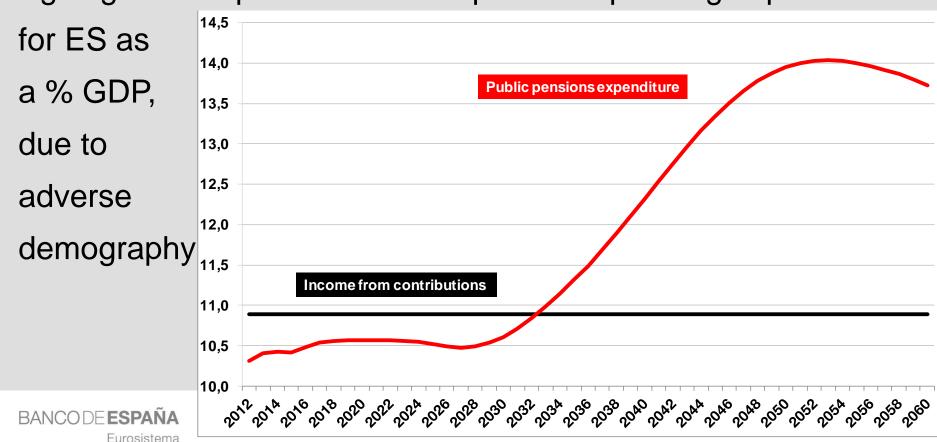








Ageing 2012 report: increase in pension spending expected





# Reforms in 2011 and 2013. The 2013 one includes a sustainability factor and a revaluation index

The revaluation index: The minimum and maximum annual revaluation levels were set at 0.25% and the CPI plus 0.5% respectively.

Pensions would grow above 0.25% only when the Social Security System is, broadly speaking, in surplus (in structural terms), and in line with fundamentals

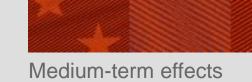


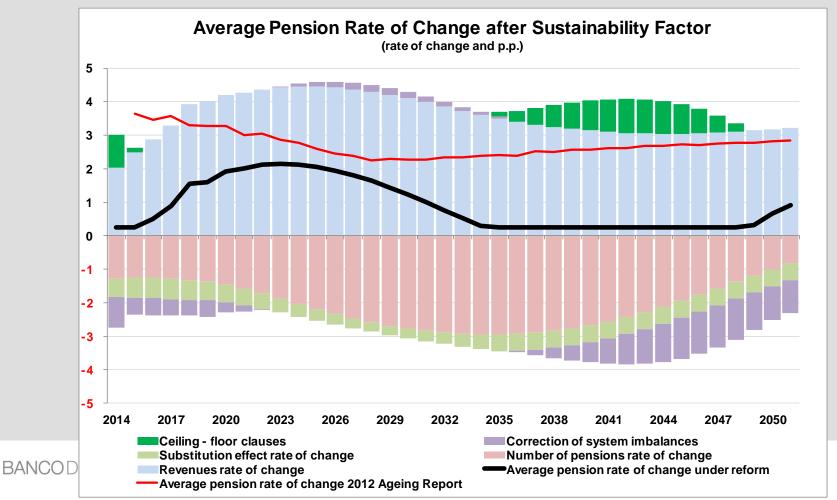
Medium-term effects

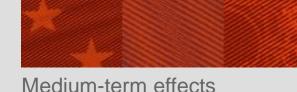
# Permanent low inflation and effectiveness of pension reform ("revaluation index")

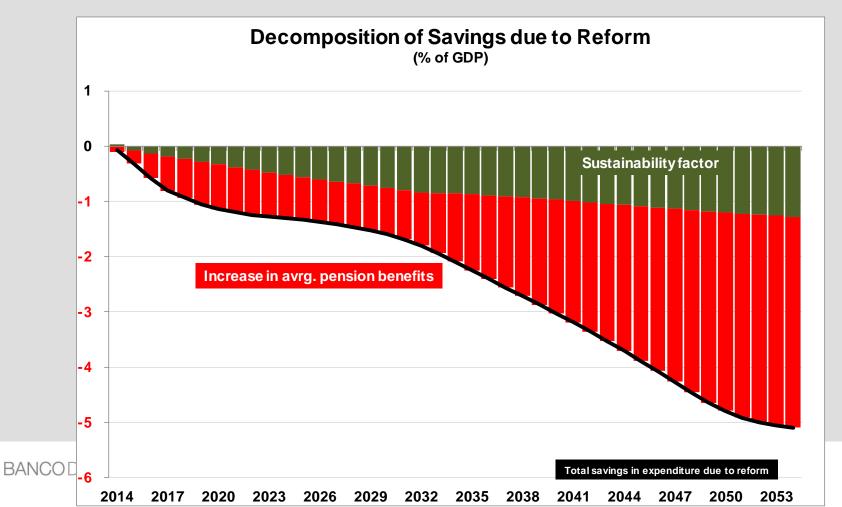
ASSUMPTIONS OF ACCOUNTING PROJECTION						
Rates of Change (%)						Average
	2014	2020	2030	2040	2050	2010 - 2051
Real GDP	0,9	2,4	2,2	1,1	1,2	1,5
Inflation	0,6	2,0	2,0	2,0	2,0	2,0
Revenues of the System	-0,1	4,4	4,2	3,1	3,2	3,4
Number of Pensions	1,4	1,4	2,9	2,8	0,9	2,0

Source: Bank of Spain and 2012 Ageing Report.











"Savings" (pension expenditure) depend crucially on inflation assumptions

Sanchez (2014, BE WP – OLG model): "Our simulation indicates that a persistently low inflation could be (in the long term) as harmful for the success of the reform as poor immigration and productivity."



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### THANKS FOR YOUR ATTENTION

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