

Joint EC-EPEC Private Sector Forum Improving Public Procurement

# Case Study: Ireland







## Agenda



#### Background to current position

- PPP in Ireland
- NDFA
- Deficit reduction plan and consequences (cancelled projects)

#### New Government PPP Stimulus Programme

Rationale and content

#### PPP Procurement approach

- Need for change → Market Consultation
- Outline of response to consultation

#### Concluding comments

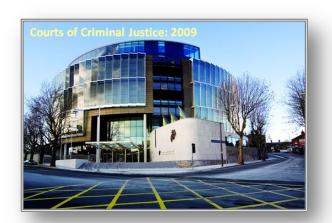
## Track Record in Ireland of successful PPPs



- Roads 10 major inter-urban motorways/by-passes, service stations
- Education 23 schools, School of Music, Maritime College
- Tourism International Convention Centre
- Justice major criminal courts complex

#### More recently

- Schools Bundle 3 closed in November 2012
- N11/Newlands Cross PPP contract Q2 2013







## **National Development Finance Agency**



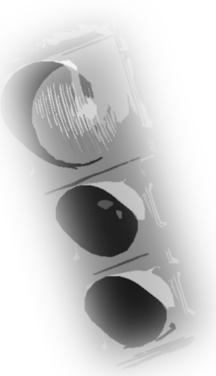
- Centralised expert project finance and PPP procurement unit
- Delivery of accommodation PPPs only
- Public statutory body reporting to the Minister for Finance
- Established in law in 2003/2007



## Fiscal adjustments have had consequences



- Deficit reduction plan meant some PPP Programmes were no longer affordable and were either cancelled or deferred:
  - National Concert Hall
  - Government office de-centralisation programme
  - Third Level Institutions PPP programme
  - Dublin's large-scale mass-transport projects
    - Metro and DART Underground rail link deferred.
  - Other PPPs that were in planning stage
- Negative sentiment
  - from investors/lenders towards Ireland and
  - from sponsors/construction market towards PPPs



## €1.4 billion Stimulus PPP Programme



#### Education

- 2 groups of 6 schools
- Third Level campus at Grangegorman/Dublin IT

#### Health

• c. 20 Primary care centres in 2 groups

#### Justice

- 3 Garda/Police Divisional HQs
- ▶ 6/7 regional courthouse developments

#### Transport

Inter-urban roads programme: 3 projects (National Roads Authority)

www.ndfa.ie/tendercompetitions/projects

## Why a <u>PPP</u> Programme?



#### **Economic impact**

- Multiplier effect of investment to stimulate jobs and growth
- Social and community benefit provisions
- Features to assist SMEs

#### **Fiscal Impact**

- Borrowing requirement to be "off balance sheet"
  - Transfer i) Design/construction risk <u>and</u> ii) Availability or Demand risk
- Programme is sized so that the unitary payment obligations are affordable
- Recognised within "Programme of Financial Support for Ireland"



# Procurement and delivery: a new approach needed

## Market soundings with private sector



- Equity Sponsors
- Funders
- Construction and FM service delivery partners
- Construction supply-chain partners
- Professional advisors





## Feedback received from market soundings



- Importance of project pipeline
- Deal size
- Availability of funding
- Ireland's sovereign credit rating
- Previous PPP project cancellations
- Procurement process cost and duration



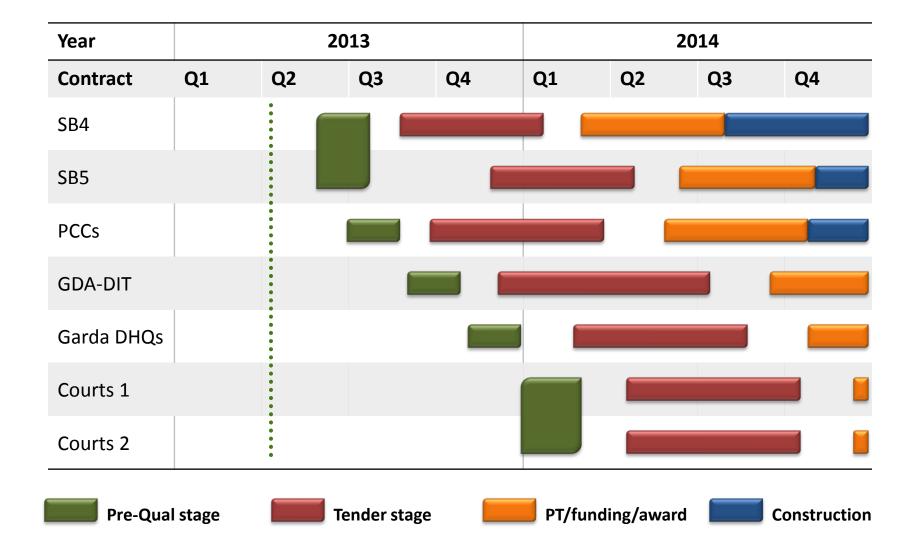
## Initial response to market soundings



Issue	Response
Pipeline	Published indicative timetable + OJEU PIN
Deal size	Mix of contract sizes (all >€50 million capex)
Funding	€750m Strategic investment fund – EIB – Irish banks
Sovereign rating	Initiatives to make project terms attractive
Prior cancellations	Policy initiative – bid cost reimbursement regime
Procurement process	<ul> <li>Initiatives to cut time-taken by 6 mths and costs by 50%</li> <li>Target 15 – 18 mth OJEU to award</li> <li>Use negotiated procedure</li> <li>Use exemplar and specimen designs</li> <li>NDFA secures statutory planning consents</li> <li>Reduced tender submission items</li> </ul>

## Indicative schedule (subject to market conditions)





## **Concluding comments**



- Active market engagement since Programme announcement
- Identified a clear pipeline of projects with potential funding solutions
- Changed approach to procurement/delivery
- Policy steps taken; eg. on bid compensation
- Measures proposed to reduce cost and time of bidding

- NDFA Website > Tender Competitions
  - Projects, Adviser Competitions and Market Updates
- Queries to info@ndfa.ie





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## Thank you

**National Development Finance Agency** 

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