



Key fiscal challenges from the Czech perspective

**THE CZECH AND SLOVAK ECONOMIES:
17 YEARS AFTER**

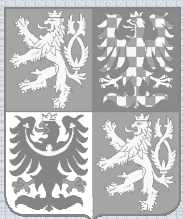
19 November 2010, Brussels

Jan Gregor
Ministry of Finance

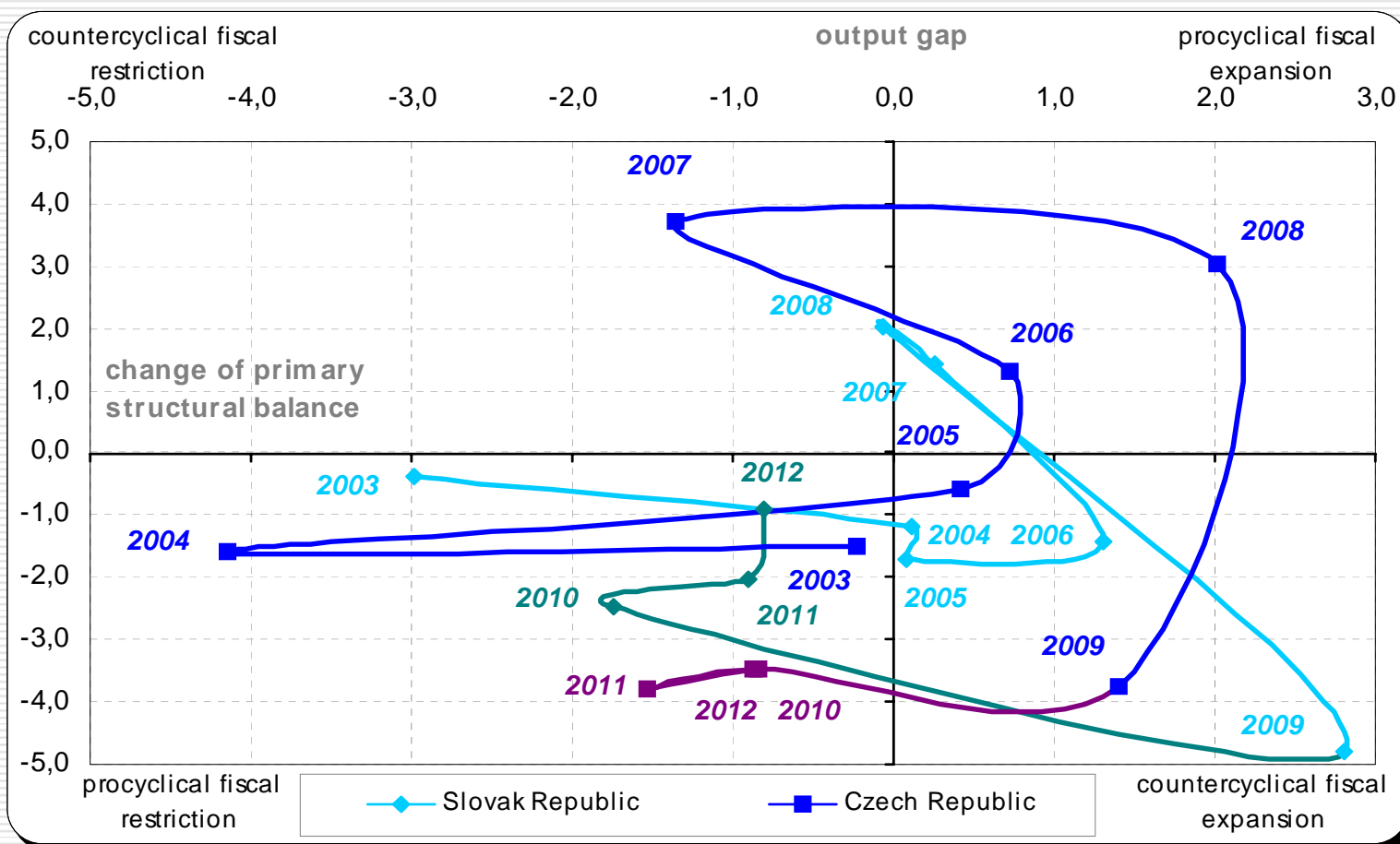


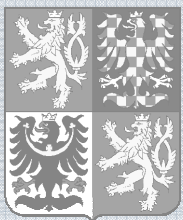
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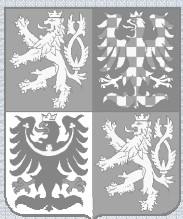
Fiscal stance in years 2003 – 2010 and medium-term outlook





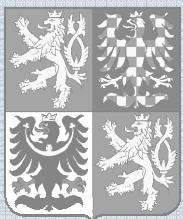
Current fiscal policy and consolidation strategy

- **excessive deficit procedure** initiated in December 2009 after strong worsening of fiscal position during crises
 - ◆ The Council of the EU recommended to reduce the ratio of the GG deficit to GDP below the 3% reference value by 2013 (average annual structural effort 1 % of GDP).
- **consolidation strategy** in compliance with the above-mentioned requirements
 - ◆ the Government has slightly tightened fiscal objectives (4,6 % of GDP in 2011; 3,5 % of GDP in 2012 and 2,9 % of GDP in 2013) and specified the objective of achieving balanced GG finances in 2016 (conditional)

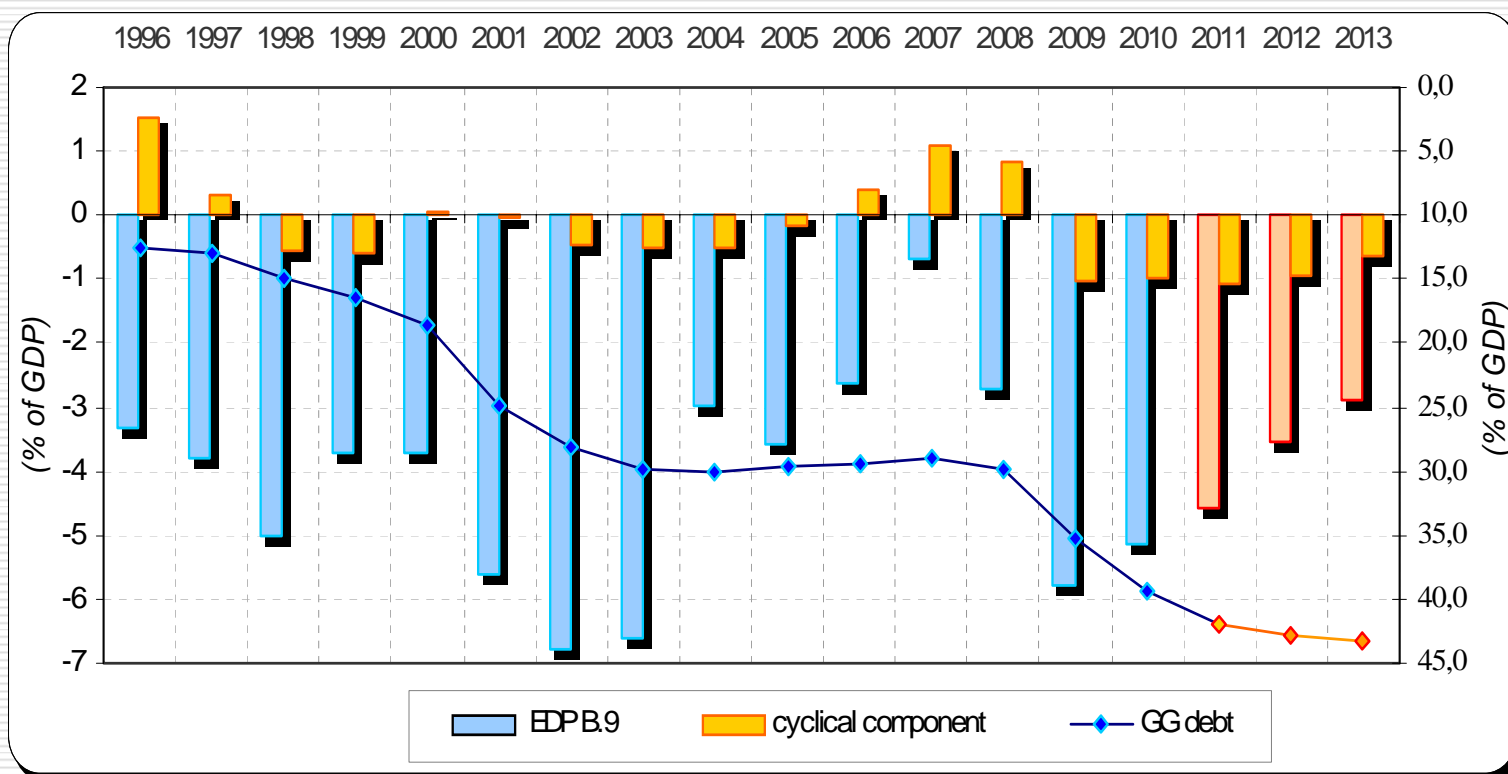


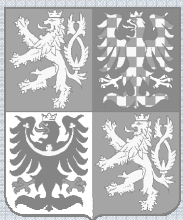
Quality of public finance 2009

Tax revenue	18,8	Intermediate consumption	6,6
Direct taxes	7,4	Compensation of employees	8,1
Current taxes on income, wealth etc.	7,4	Social transfers	19,9
PIT	3,6	Property income (mainly interests)	1,3
CIT	3,6	Subsidies	2,1
Capital taxes	0,0	Other current transfers	1,6
Indirect taxes (<i>taxes on production and imports</i>)	11,4	Gross fixed capital formation	5,2
VAT	7,0	Capital transfers	2,3
Excise taxes	3,8	Others	-1,1
Social contributions	15,4		
Property income	0,9		
Other	5,1		
Total revenue	40,1	Total expenditure	45,9
Tax burden (% of GDP)	34,5	GG deficit	-5,8



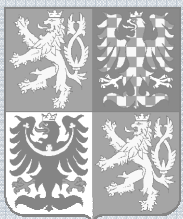
Deficit & Debt





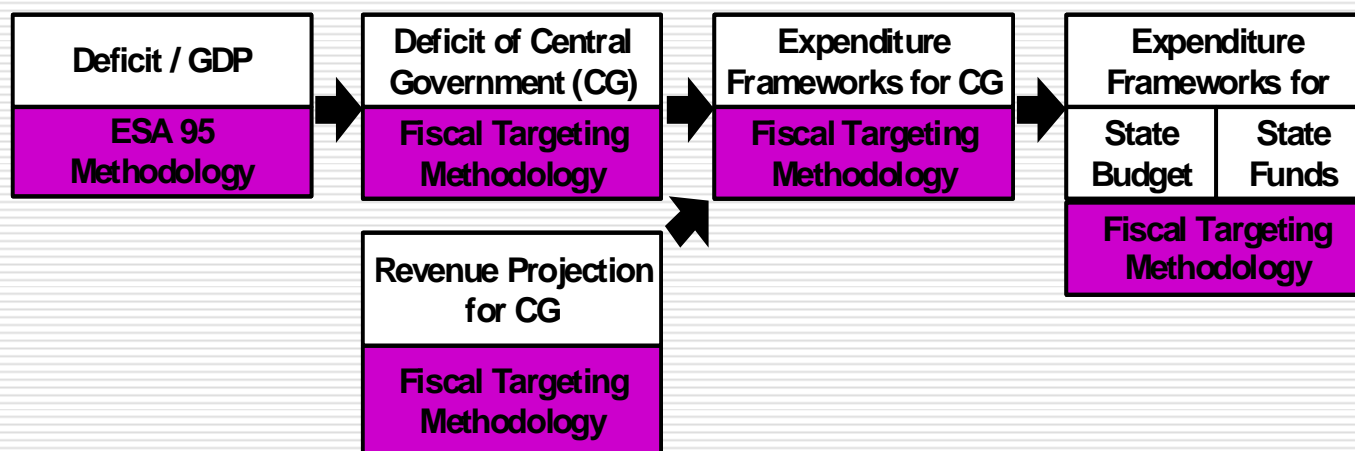
Consolidation measures 2011

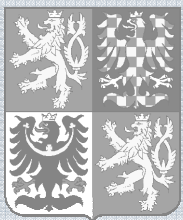
	Change in balance
REVENUE	
VAT - parametric changes	0,2
CIT - removed 50 % tax allowance related to employment of disabled employees	0,2
PIT - technical modifications	6,6
<i>of which: 50% withholding tax on building savings</i>	<i>4,5</i>
Social security contributions	12,9
<i>of which: retaining 2010 ceiling of SSC assessment base</i>	<i>3,1</i>
<i>retaining 2010 SSC rate</i>	<i>9,8</i>
Total	19,9
EXPENDITURE	
Reduction in public sector wages (excl. teachers)	13,3
Social expenditures	12,6
Reduction in non-mandatory current and capital expenditures	13,3
Expenditures of general treasury	11,1
Expenditures of other budget chapters	10,9
Increase in R&D support	-0,6
Increase of wages in education	-2,1
Total	58,5



Fiscal targeting

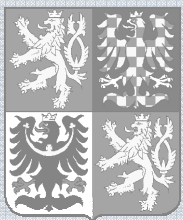
- prepared in 2003 effective from 2004
- comprising the MT GG deficit path, MT CG expenditure framework and MT budgetary outlook (state budget + state extra-budgetary funds' budgets);
- the rules for amending and up-dating of MTEF are comprised in the law on budgetary rules);
- multi-annual fiscal planning covers next 3 years (on rolling bases) in line with the horizon of updated SGP programs





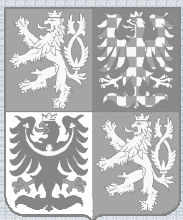
Fiscal rules and budget framework

- compliance with the SGP reference values on deficit and debt is ensured just implicitly by full consistency between the national budgetary targets and the SGP programs;
- Under the SGP, the country is committed to adhere to the MTO for its budgetary position of „close to balance or in surplus“
- Czech fiscal targeting is complex, effectiveness depends heavily on the political willingness to respect the spirit rather than the numerical values;
 - ◆ and additional tax revenues were not always used for debt reduction.
- Possible improvements
 - ◆ *Improving public scrutiny and monitoring*
 - ◆ *Reducing the complexity of the MTEF settings and procedures*
 - ◆ *Strengthening the enforceability*
 - ◆ *Improve the transparency – budgetary documentation*



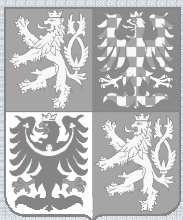
Long-term sustainability

- Last projection results – EPC (AWG) report
- Show increase mainly in pensions and health care expenditure mainly due to changes in population structure
 - ◆ Pensions: 7,8% → 11,0%
 - ◆ Health care: 6,2% → 8,4%
- Parametric changes in pensions (July 2008)
 - ◆ Higher retirement age
 - ◆ Changes in disability pensions
 - » improvement of more than 3pp in 2050
- However sustainability gap remains high



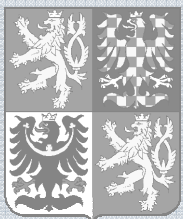
Current efforts

- **Pension expert group**
- **Main tasks**
 - ◆ Update pension projections
 - ◆ Formulate recommendations to pension reform
- **Main pension reform principles**
 - ◆ Diversification of the pension system
 - ◆ Fiscal sustainability of the pension system
 - ◆ Intergenerational distribution of burdens
 - ◆ Increasing the equivalence of the pension



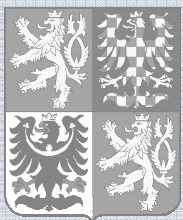
Pension expert group – proposals

- I. pillar
 - ◆ Increase in retirement age – reach equal statutory age for men and women
 - ◆ Gradually switch to price indexation
 - ◆ Changes in widows'/widowers' pensions
 - ◆ Decrease in contribution rate 28% → 23%, lower incomes should be counterbalanced by unification of VAT (19%)
 - ◆ Decrease in contribution ceilings (3times average wage)
 - ◆ Introduction of funded pillar



Introduction of funded pillar

- **Option I.**
 - ◆ I. pillar: PAYG 20pp out of 23%
 - ◆ II. pillar: remaining 3pp out of 23%
 - Compulsory for people younger than 40
 - Payouts only in lifetime annuity
 - ◆ III. pillar: keeping the state subsidy
- **Option II. (minority)**
 - ◆ I. pillar: PAYG with parametric changes (contribution rate 23%)
 - ◆ II. pillar: 3% state subsidy if policy holder contributes 3%
 - Voluntary
 - Payouts only in lifetime annuity with minor exceptions
- **Political decision is needed**



Key fiscal challenges

- 1. Making national fiscal rules more effective**
Reduction of structural deficit
- 2. Improvement of transparency and public understanding of fiscal framework for policy formulation and execution**
- 3. Fiscal sustainability of public finances**



Thank you for your attention!
