

# The European Social Model: fostering faster growth

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#### **Overview of main arguments**



The ESM exists and has positive welfare effects

No evidence that it has a generalised negative effect on growth and employment

But trade-offs may exist and badly designed policies can be costly

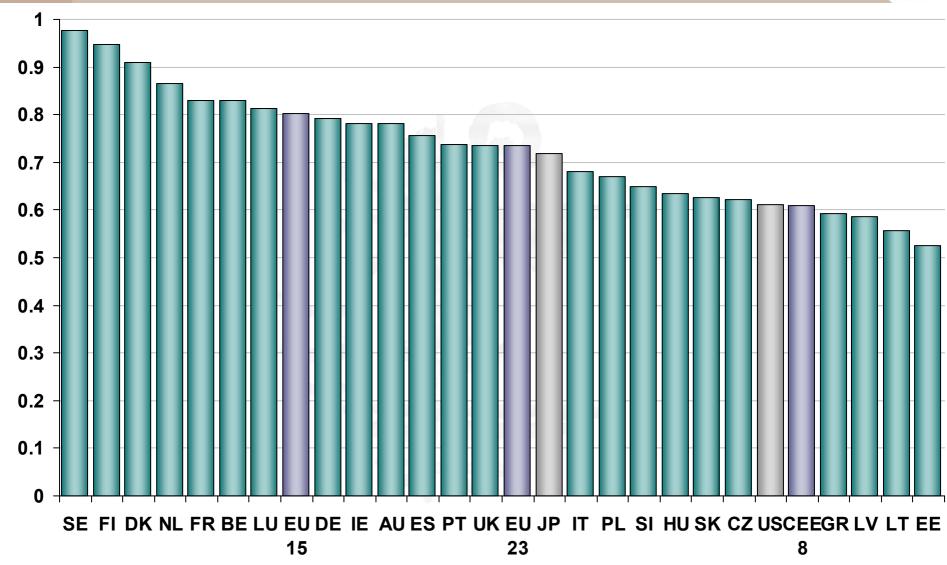
**EPL**, flexicurity and the Nordic model – some myths

**Policy implications** 

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#### **Economic security – the ESM does exist!**



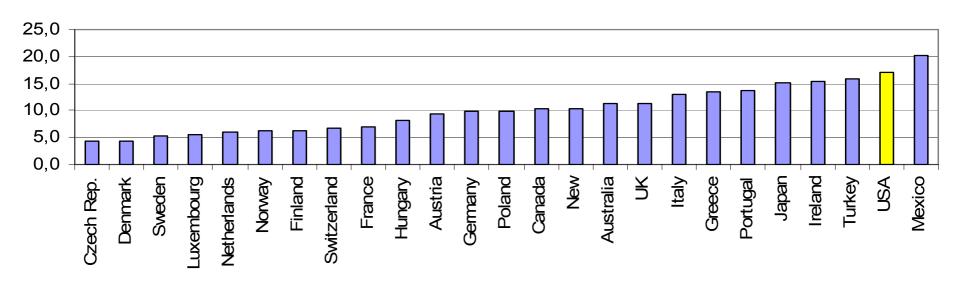


Source: Own calculations on ILO data. Cf. Andrew Watt, 'Economic security and employment: trade-off or synergy?', Transfer 4/2004

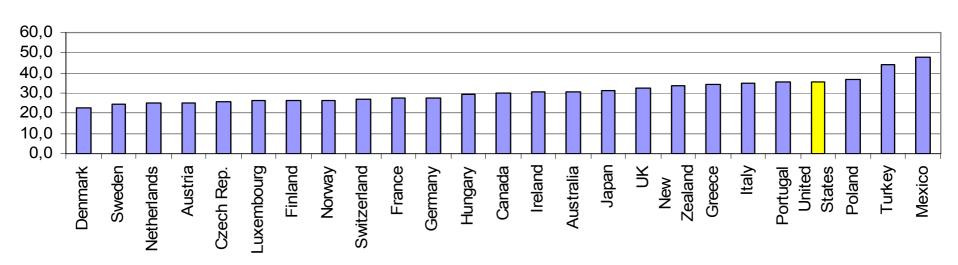
#### **ESM** outcomes



#### Relative poverty rate



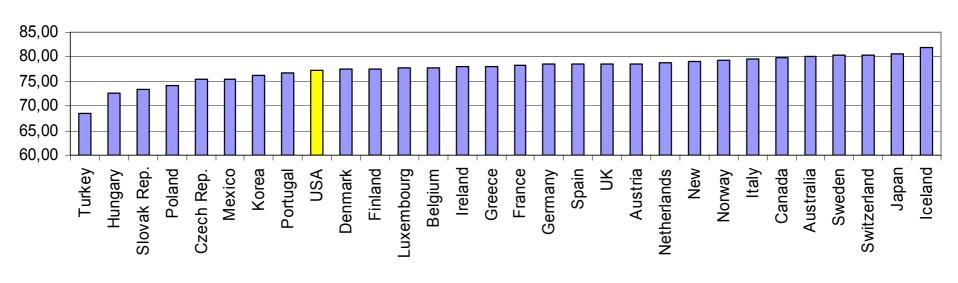
#### Income inequality

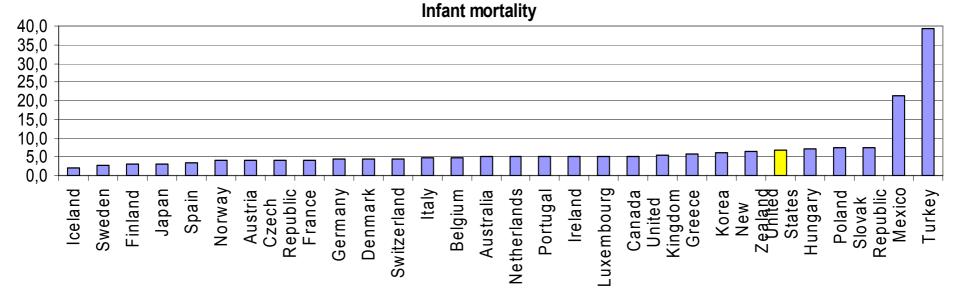


#### **ESM** outcomes



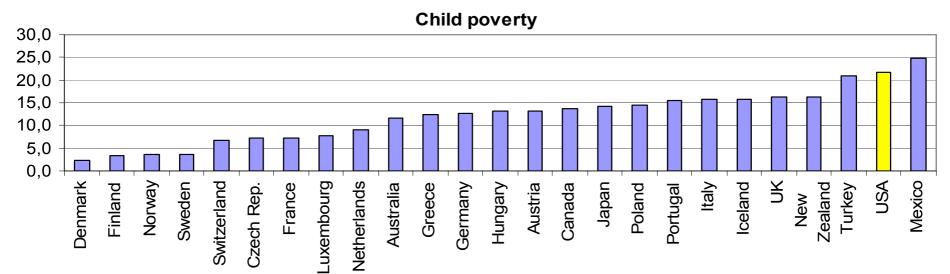
#### Life expectancy at birth (average for men and women)



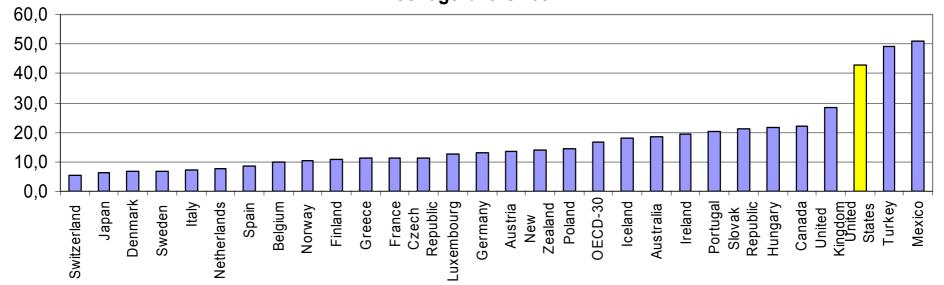


#### **ESM** outcomes









#### **Lisbon Strategy 2000 – three pillars**



#### In 2000 a 'new strategic goal' was set for the EU

'to become the most competitive and dynamic knowledge-based economy in the world, capable of sustainable economic growth with more and better jobs and greater social cohesion'

#### Implications:

- Growth, employment and social cohesion all equally important goals
- Being 'competitive' and 'dynamic' and a 'knowledge-based economy' is a pre-condition of all three

### **Growth/employment versus cohesion?**



**Growth/employment – cohesion link is controversial** 

Increasingly argued that social cohesion is a barrier to growth/employment, a cost, a burden (firm-based/microeconomic view)

'First we need growth, then we can afford social cohesion'



## Growth/employment versus cohesion? - Krugman



Krugman hypothesis – choice between evils

Technology and trade ('globalisation') reduce demand for lowskill labour relative to high-skill labour

In US relative wages adjust – employment is maintained at the cost of widening income differentials and growing poverty

In EU the social model (ESM) prevents wage adjustment – Europe suffers high unemployment but maintains social cohesion

'No jobs or bad jobs'



#### **OECD** and IMF – the usual suspects



**Employment protection legislation** 

Unemployment benefit (replacement rate, benefit duration)

Tax wedge

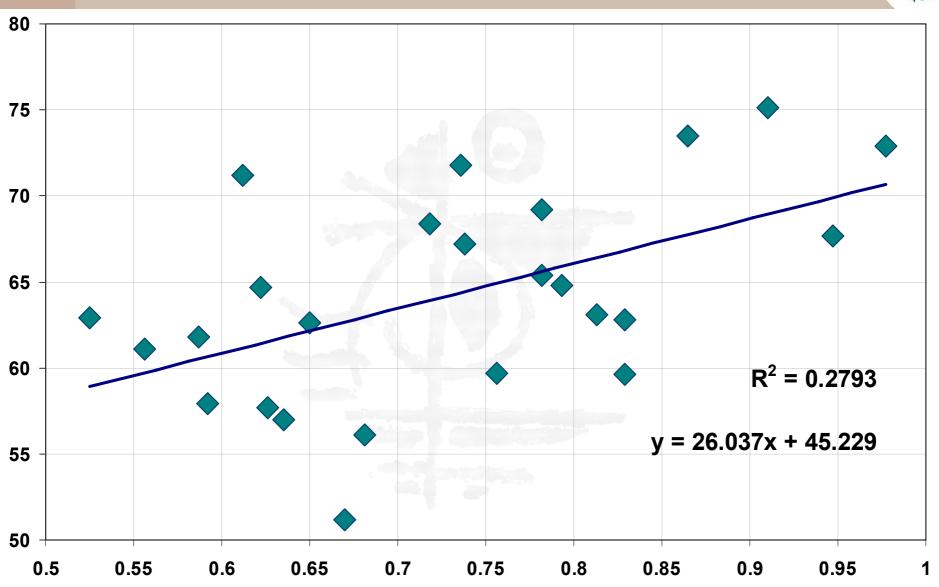
Collective bargaining (union density, centralisation/coordination of CB)

Recent assessment of OECD Jobs Study has much more nuanced conclusions (no role for EPL, collective bargaining and ALMP can be positive)

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#### **Economic security – good for employment**

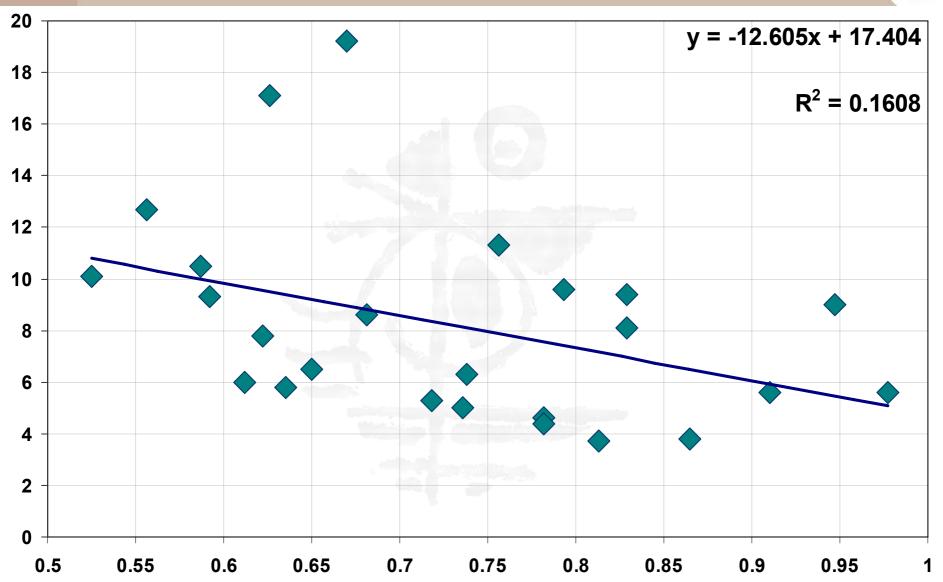




Source: Own calculations on ILO data. Cf. Andrew Watt, 'Economic security and employment: trade-off or synergy?', Transfer 4/2004

#### **Economic security – bad for unemployment**



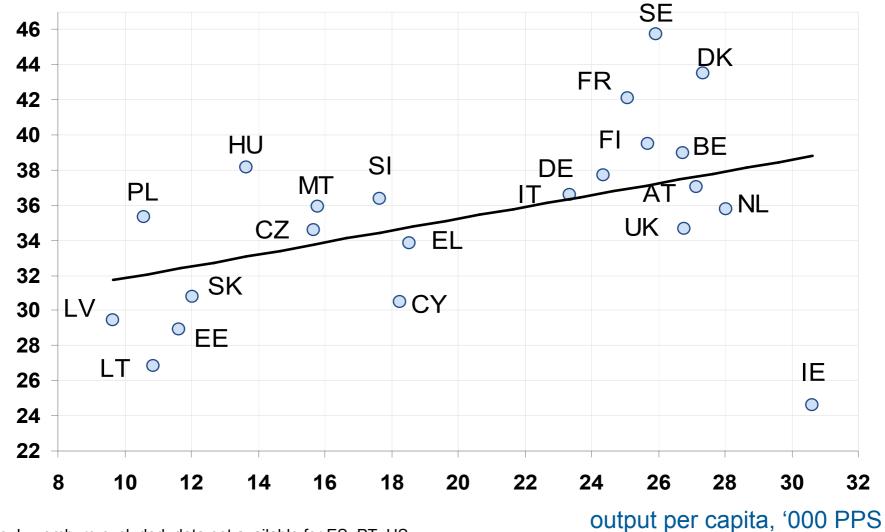


Source: Own calculations on ILO data. Cf. Andrew Watt, 'Economic security and employment: trade-off or synergy?', Transfer 4/2004

#### Positive income and 'ESM spending' correlation (ESM spending, % GDP)



13



Note: Luxemburg excluded, data not available for ES, PT, US

Source: AMECO (2005)



### Why is the standard view wrong?



In short because its underlying model is wrong:

Markets are not perfect, real world actors confronted with uncertainty about the future, actors not always rational, externalities, lack of information, need for coordination, social choices (collective action), long-term relationships, motivation

 $\Rightarrow$ 

Many policies designed and implemented to raise social cohesion can be shown also to have a positive impact on growth and employment ('productive factor')

Provision of security is key to flexibility and change management



### Yes, micro incentives are important



## Potential problems of security provision on incentives Important – and exhaustively discussed – issue:

- Plausible that some people will 'choose' to remain unemployed if benefits are high and paid for long durations without any conditionality
- ▼ People will retire early if benefits are high relative to earned income However (e.g.)
- Unemployment benefit also promotes efficient job search and is condition for globalisation/mobility to lead to efficient reallocation of labour
- Social benefits and services can be a condition for female LM participation
- Investment in skills suffers from market failure



### Crucial to consider employer incentives



Background: serious decline in EU productivity growth in context of flexibilisation, precarisation and wage moderation.

At best short-term strategy (ageing)

**ESM** features shut off low road option

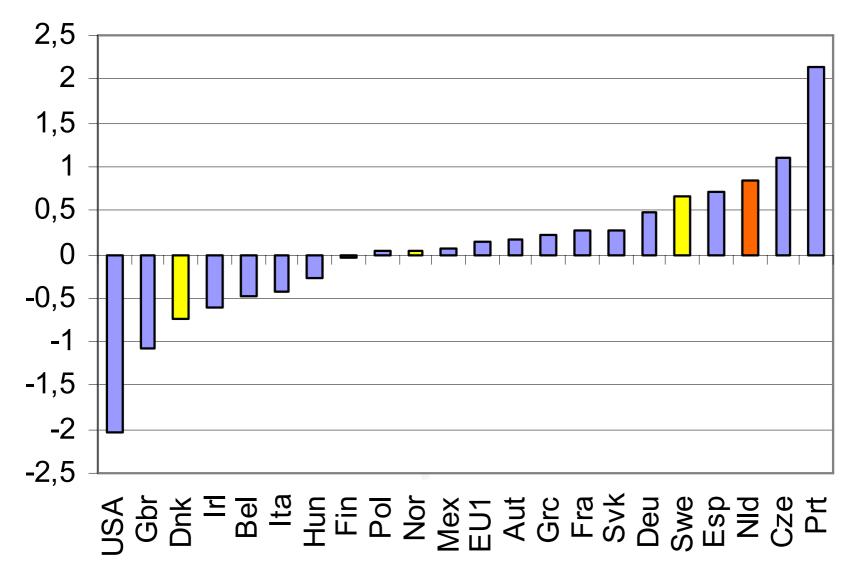
Employers unable to cut wages or headcount adopt more innovative strategies

Extra-firm mobility can be useful but not a key indicator of success (firm size, internal flexibility)

Local wage flexibility versus law of one price (analogy with state subsidies)

#### **EPL**: not a consistent part of Nordic/NL model

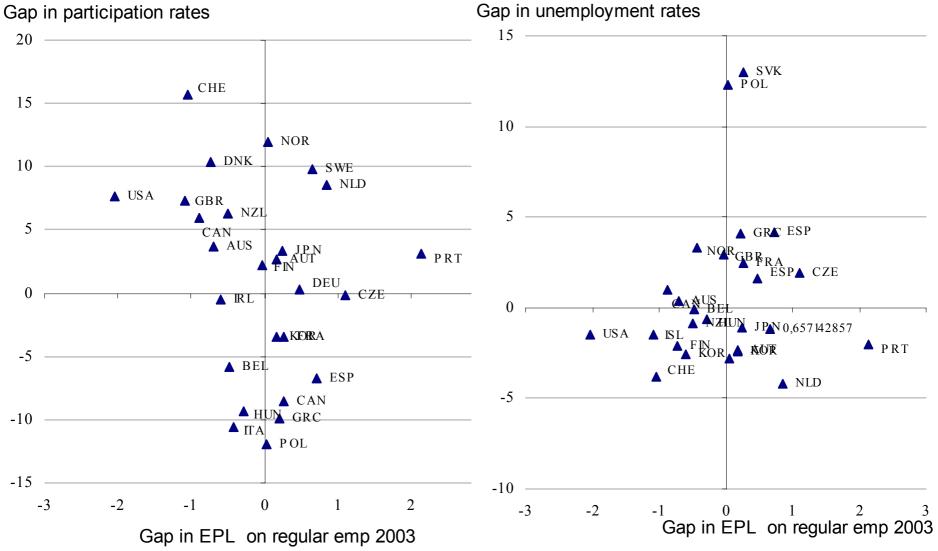




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# **EPL** and participation/unemployment rates – no correlation







## LM reform behind DK job miracle?



DK	1993	1994	1995
Labour market	Major reforn		
Employment growth (%)		2.0	0.9
NSRIR (%)	10.8	6.3	
CAPB (pp GDP)	-2.2	-0.3	
Real GDP (%)	0.0	5.5	

Source: AMECO



#### Some policy conclusions



- Make the case for the <u>positive</u> effect of many 'social' institutions also for growth and employment
- 2. Be prepared to accept reform of those that <u>demonstrably</u> harm jobs and growth, provided change is negotiated
- 3. Promote an alternative structural reform package that addresses real causes of low employment and productivity
- 4. Be careful with models and 'best practice' take account also of macro environment/policy
- 5. Insist on the need for a coordinated macroeconomic policy that does <u>not</u> restrict public and private investment in Europe's future but rather continually <u>tests the productive</u> capacity of the economy