# NATIONAL MARKET SURVEILLANCE PROGRAMME 2015

**Finland** 

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# 1. GENERAL MARKET SURVEILLANCE ORGANISATION AND INFRASTRUCTURE

# 1.1. Identification and responsibilities of national market surveillance authorities

Market surveillance is organized by sectors in Finland. There is market surveillance legislation on several administrative sectors, and there are several market surveillance authorities. Finnish market surveillance authorities operate on a total of seven administrative sectors (ministries). The market surveillance authorities with their areas of responsibilities are (the responsible ministry indicated in brackets):

- **Finnish Food Safety Authority, Evira** (Ministry of Agriculture and Forestry)
  - Foodstuffs of animal and non-animal origin, materials coming into contact with foodstuffs, labeling of foodstuffs, feed and fertilizer products
- The Finnish Transport Safety Agency, TraFi (Ministry of Transport and Communications)
  - Maritime equipment, parachutes, hang-gliders, ultra-light aircrafts, recreational crafts, vehicles and separate technical units
- National Police Board (Ministry of the Interior)
  - o Firearms and ammunition
- National Supervisory Authority for Welfare and Health, Valvira (Ministry of Social Affairs and Health)
  - o Health care devices and equipment
- Department for Occupational Safety and Health at the Ministry of Social Affairs and Health as well as Regional State Administrative Agencies' occupational health and safety areas of responsibility
  - Personal protective equipment intended for use at work, cableways, machinery intended for use at work and chemicals used at work
- Radiation and Nuclear Safety Authority, STUK (Ministry of Social Affairs and Health)
  - o Radiation, electromagnetic fields, ultraviolet radiation, laser, radiation and radioactivity in consumer products
- **Finnish Environment Institute, SYKE** (Ministry of the Environment)
  - o Fluorinated greenhouse gases
- Customs (Ministry of Finance)
  - Consumer products, toys, chemicals and cosmetics, chemicals in consumer products, child care articles, personal protective equipment intended for consumer use, textiles and products imitating foodstuffs, foodstuffs of non-animal origin
- Finnish Safety and Chemicals Agency, Tukes (Ministry of Employment and the Economy, Ministry of Social Affairs and Health, Ministry of the Environment, Ministry of Agriculture and Forestry, Ministry of the Interior and Ministry of Transport and Communications)

- Accumulators and batteries, aerosols, articles of precious metals, biocides, chemicals, chemicals in consumer products, child care articles, cigarette lighters, construction products, consumer products, consumer services, cosmetics, detergents, ecodesign of energyrelated products and energy labeling, electrical equipment, elevators and escalators, explosives intended for civil uses, furniture, gas appliances, machinery intended for consumer use, measuring equipment, noise emissions of machinery, oil tanks, packaged products, packaging and packaging waste, persistent organic pollutants, personal protective equipment intended for consumer use, plant protection products, pressure equipment, pressurized containers, pressurized equipment intended for the transport of gases, products imitating foodstuffs, pyrotechnic products, rescue services equipment and devices, textiles, toys, transport containers and packages of hazardous substances and volatile organic compounds
- Finnish Communications Regulatory Authority, FICORA (Ministry of Transport and Communications)
  - o Radio and telecommunications equipment under R&TTE
- **Finnish Competition and Consumer Authority, KKV** (Ministry of Employment and the Economy)
  - o Textile labeling

Market surveillance is mostly conducted at central authority level, although there are exceptions to this, one of which is the market surveillance of certain products in professional use conducted by the Department for Occupational Safety and Health at the Ministry of Social Affairs and Health as well as Regional State Administrative Agencies' occupational health and safety areas of responsibility (five units). In this sector, the decisions on restricting the putting on the market are made in the Ministry. Also, the surveillance conducted by Customs has some special features as described in section 1.3.

Contact information of Finnish market surveillance authorities can be found in the sectoral programs and it is also available on Commission's website (<a href="http://ec.europa.eu/enterprise/policies/single-market-goods/internal-market-for-products/market-surveillance/index\_en.htm">http://ec.europa.eu/enterprise/policies/single-market-goods/internal-market-for-products/market-surveillance/index\_en.htm</a>).

#### Resources of Finnish market surveillance authorities:

Market surveillance authority	Staff (full-time equivalent units)	Budget (€)
Finnish Environment Institute	0.2	n/a
Finnish Food Safety Authority	5	n/a
The Finnish Transport Safety	4.8	530,000
Agency		
National Police Board	1.2	418,000
National Supervisory Authority	5	n/a
for Welfare and Health		
Ministry of Social Affairs and	6.6 (total)	260,000 (total)
Health, Department of	1.8 (Ministry)	95,000 (Ministry)
Occupational Safety and Health	4.8 (OSH)	165,000 (OSH)
and Regional State		
Administrative Agencies,		
Occupational Health and Safety		
Area of Responsibility (OSH)		
Radiation and Nuclear Safety	2	220,000
Authority		
Customs	18	1,000,000
Finnish Safety and Chemicals	58	6,249,000
Agency		
Finnish Communications	1.5	310,000
Regulatory Authority		
Finnish Competition and	0.02	n/a
Consumer Authority		

# 1.2. Coordination and cooperation mechanisms between national market surveillance authorities

The Ministry of Employment and the Economy carries out coordinative tasks related to market surveillance as well as being responsible for the coordination of the national implementation of Regulation 765/2008/EC. There is no separate institution coordinating or directing market surveillance nationally (other than Ministry of Employment and the Economy) and each ministry if responsible for market surveillance in their field of expertise. Ministry of Employment and the Economy participates in the work of Commission's expert groups Internal Market for Products (including Market Surveillance Group) and is responsible for the national implementation of the alignment package. Ministry of Employment and the Economy is also responsible for coordinating the market surveillance related cooperation between the different ministries.

Attached to the Ministry of Employment and the Economy there is an Advisory Board of Conformity Assessment Affairs, which in practice supports the Ministry in the coordination of the tasks related to market surveillance. In the Advisory Board, market surveillance authorities from different administrative sectors as well as stakeholders are represented.

Advisory Board is appointed for three years at a time and it is divided into two divisions, one dealing with market surveillance issues and the other with accreditation. The two divisions are coordinated by a board division. Divisions meet approximately four times a year.

## Advisory Board's tasks are

- to monitor the functioning of the accreditation system;
- to monitor other conformity assessment procedures mentioned in regulation 765/2008:
- to monitor product surveillance and the surveillance of operating conditions and make suggestions in order to further develop and harmonize conformity assessment activities;
- to, upon request, give statements on requirements to be followed and on other issues related to accreditation:
- to make proposals of improvement on national and international cooperation in the field of conformity assessment affairs;
- to make suggestions for organizing educational and informational activities, and
- to perform other tasks assigned to the Advisory Board.

An example of Advisory Board's involvement in organizing educational and informational activities is a seminar held in October 2014 on safety of products sold online.

Also attached to the Ministry of Employment and the Economy are Advisory Board of Consumer Safety Affairs, Advisory Board of Electrical Safety Affairs and Advisory Board of Safety Technology.

For the purposes of the national cooperation related to Rapex and ICSMS systems, the relevant authorities function in a network (the Mativa network). The network meets twice a year, and it has its own intranet website with information on the matter and tools for the authorities.

# 1.3. Cooperation between national market surveillance authorities and customs

Finnish Customs and market surveillance authorities co-operate regularly in the field of market surveillance using the selection criteria and risk rules placed in the declaration systems of the Customs.

An especially important area of co-collaboration is the cooperation between market surveillance authorities and customs authorities, to execute what is regulated in Articles 27 through 29 of Regulation 765/2008/EC. Through the risk-based third country surveillance conducted in cooperation by Customs and the market surveillance authorities, the prevention of the entry of non-compliant products to the internal market (placing on the market) is attempted. Also, where consumer products are concerned, in some sectors (toys, chemicals, cosmetics and consumer products) Customs also operates as a competent surveillance authority according to the law, when importing products into the country, with certain limitations also when products are brought from other Member States. The Customs acts also as the national market surveillance authority for all chemicals in relation to certain duties.

## 1.4. Rapid information exchange system - RAPEX

The market surveillance authorities according to the General Product Safety Directive and Regulation 765/2008 have an obligation to make the notifications, as required by the legislation, to the European Commission via the RAPEX and ICSMS systems. In Finland, the national contact point for the RAPEX system is the Finnish Safety and Chemicals Agency. In 2012, the RAPEX system was

expanded to also include products used by professionals. RAPEX is used by market surveillance authorities mentioned in section 1.1 and by Customs.

# 1.5. ICSMS information system

As of 2012, the ICSMS system is used in Finland. The national contact point for ICSMS is the Finnish safety and chemicals agency and the system is used by market surveillance authorities mentioned in section 1.1 and by Customs.

An example of a national market surveillance database is operated by the Finnish Safety and Chemicals Agency Tukes. The database contains information on products that have been recalled from the market within the past three years. Also voluntary corrective actions by economic operators are reported in the database. The database contains specific information on the products including pictures, contact information on the responsible economic operators, reasons for the measures taken, risks of the products and further instructions for the consumers.

### 1.6. General description of market surveillance activities and relevant procedures

The market surveillance acts carried out by the Finnish market surveillance authorities are both proactive and reactive. Proactive market surveillance is conducted for example, by different market surveillance projects, which may be national, Nordic or EU level joint projects of nature. Relevant procedures might be inspections targeting products sold in shops or used in a workplace. Reactive market surveillance is conducted on the basis of information received from consumers, economic operators, Customs, through Rapex and ICSMS information exchange systems or sometimes from the Business Application system or a result of accidents or injuries.

Risk assessment, which is important in market surveillance, is also significant in targeting the surveillance. Both in the market surveillance conducted on a proactive basis and in the reactive market surveillance a case by case risk assessment is taken into consideration, which is essential also due to the limited amount of resources. In addition, the information received of the products exported from outside of the EU (by the so-called third country surveillance) is used in conducting and planning market surveillance, and vice versa. The guidelines published by the European Commission regarding the cooperation between the customs and the market surveillance authorities are also utilized.

In addition to Regulation 765/2008, each sector has their own national market surveillance legislation applicable to specific product groups. In Finland there is no horizontal market surveillance legislation applicable to all sectors, but the concerning market surveillance legislation on different sectors is very similar and in compliance with Regulation 765/2008. In addition, when consumer products are concerned, the general consumer safety legislation is applied in a supplementary manner when needed, for example if the sectoral legislation does not contain sufficient provisions for market surveillance measures i.e. regarding the safety of the product. Checks and investigations are carried out in market surveillance and, if necessary, market surveillance authorities can restrict the marketing of dangerous or non-compliant products, for example by banning the sale or release for use or by ordering a recall process. Market surveillance is conducted on the basis of risk assessment. Additionally, regardless whether the non-compliance is found during a market surveillance project or based on a complaint from consumers or economic operators the market surveillance authorities are obliged to take corrective actions based on risk assessment.

In Finland there is no common database for national accidents or injuries but health hazards for example are collected into a separate register. Information on accidents and injuries caused by products is collected by some market surveillance authorities and economic operators. One example of this is a database called VARO which is operated by Tukes. The database includes information from sectors such as hazardous chemicals, pressurized equipment, mining, electrical products and installations and elevators. At the moment the database includes about 7,000 cases, the oldest ones dating back to the early 1970's. Currently about 250 new cases are recorded into the database annually. The descriptions are published in Finnish at <a href="http://varo.tukes.fi">http://varo.tukes.fi</a>, and they are utilized by different sectors e.g. as a part of the risk assessments or as example cases in safety training.

Administrative measures are the most common consequence for an economic operator for a violation of compliance. Market surveillance authorities may prohibit the sale of a non-compliant product, or the batch, and obligate the operator to withdraw or recall the product causing the risk. If necessary, market surveillance authorities may intensify the effect of an order or prohibition by imposing a conditional fine, or by having measures taken at the expense of the defaulting respondent, if the operator does not take actions voluntarily. Market surveillance authorities can lawfully charge the purchasing price as well as the testing costs from the economic operator if the product is found non-compliant. This procedure functions as an incentive for the economic operator to ensure the compliance of their products. Market surveillance authorities can inform consumers about an unsafe product via information bulletins and press releases. Market surveillance authorities may also oblige the relevant economic operator to inform the consumers at the economic operator's own expense.

There are heavier penalties and sanctions that can be issued for more serious violations of non-compliance, though. To give an example, regarding toys and consumer products the penalty for a consumer safety offence, laid down in The Finnish Consumer Safety Act's (920/2011) section 50, is a fine. The penalty for health offence, laid down in The Finnish Criminal Code's (39/1889) Chapter 44, section 1, is at minimum a fine and at a maximum a 6-month imprisonment.

In addition to cooperation between authorities, market surveillance related cooperation is also conducted with different stakeholders such as organizations representing economic operators or consumers. This is done, for example, within the work of the Advisory Board of Conformity Assessment Affairs as well as in the form of regular cooperation meetings between authorities and stakeholders. Cooperation with the stakeholders is one of the key areas for the Advisory Board of Conformity Assessment Affairs in its activities in 2015.

# 1.7. General framework of cooperation with other Member States and nonmember states

The market surveillance authorities cooperate actively with other European authorities. Cooperation is carried out on both bilateral and multilateral basis, inter alia in the form of joint surveillance projects and various types of information exchange. Significant cooperation between the authorities of Member States is conducted in the sectoral Administrative Cooperation groups (ADCOs). Market surveillance authorities also take part in PROSAFE projects.

Cooperation with other member states and non-member states is mostly conducted on a sector specific level.

## 1.8. Evaluation of Market surveillance actions and reporting

There is no horizontal plan for evaluating market surveillance actions in Finland. Instead, reporting and evaluation is conducted sector specifically. Developing common principles for risk assessment would be beneficial for horizontal evaluation of market surveillance activities.

# 1.9. Horizontal activities planned for the relevant period

Market surveillance activities in Finland are mostly sector specific. Some current activities involve market surveillance authorities on more than one sector, though. The market surveillance of products sold online has been a current topic nationally. Lately also the use of retail stores' registers of their regular customer information when recalling a product from consumers has been examined with the market surveillance authorities, economic operators and the Data Protection Ombudsman. These projects will be ongoing also in 2015.

As the alignment package has to be nationally implemented before 20.4.2016 and the proposed product safety and market surveillance package has not proceeded as planned in the Council, Finland has planned to draw up a horizontal market surveillance act that would comprise the market surveillance statutes from the directives of the alignment package. The work will begin during the fall 2014 and continue in 2015.

There is also a need for horizontal principles for risk assessment and market surveillance indicators. These aspects should be brought for discussion between market surveillance authorities.

## 2. MARKET SURVEILLANCE IN SPECIFIC SECTORS

# 2.1. Medical devices (including In vitro diagnostic medical devices and Active implantable medical devices)

#### 2.1.1. Responsible authority and contact details

National Supervisory Authority for Welfare and Health (Valvira) Lintulahdenkuja 4, P.O. Box 210 FI-00531 Helsinki, Finland Tel. +358 295 209 111 www.valvira.fi

Contact persons: Heikki Mattlar

Budget in nominal terms: No separate budget Staff available to market surveillance authorities: 5 Number of inspectors available to market surveillance authorities: 5

#### 2.1.2. *Market surveillance procedures and strategy*

#### **Surveillance:**

- Reactive surveillance based on complaints by customers/end-users/economic operators and notifications
- Pre-emptive surveillance projects (implants in general)
- Estimated total amount of inspections (manufacturers) in the area of market surveillance of medical devices: 20
- Estimated number of document surveillance in the area of market surveillance of medical devices: 50
- Handling of Vigilance cases: 3,200

#### **Communication activities:**

- Updating the web pages
- information and interpretation of the regulatory frame work to manufacturers and health care providers

## **Cooperation:**

 Cooperation with Finnish Safety and Chemicals Agency (Tukes), Radiation and Nuclear Safety Authority, Finnish Medicine Agency.

#### **Principles of market surveillance:**

Proactive plan based on risk assessment in the area of medical devices. Inspections based mainly to a surveillance visits and document inspections.

- 2.1.3. Report from activities carried out under the previous planning period
  - Inspections based on annual plan: 10
  - Number of reactive inspections: 6
  - Deviations made per inspection: Ca. 2 deviations
  - Vigilance cases handled: 3000

#### 2.2. **Cosmetics**

#### 2.2.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency, Tukes P.O. Box 66 (Opastinsilta 12 B) FI-00531 Helsinki Tel. +358 29 5052 000, www.tukes.fi

Contact person: Marilla Lahtinen

Budget in nominal terms: 159,000 Euros

Staff available to market surveillance authorities: 1.7

Number of inspectors available to market surveillance authorities: 1.3

## 2.2.2. *Market surveillance procedures and strategy*

- Finnish Safety and Chemicals Agency, Tukes supervises compliance with the EU Cosmetics Regulation. Supervision duties are defined in the Finnish Act on Cosmetic Products (492/2013).
- Market surveillance by Tukes covers all duties related to EU's Cosmetics Regulation. Tukes prioritizes its market surveillance actions based on risk. Criteria for risk based market surveillance are developed further.
- Tukes collaborates with EU Member States by participation in the Commission PEMSAC (Platform of European Market Surveillance Authorities in Cosmetics) Group.
- Tukes identifies the need to continue informing companies, especially small companies about their duties in placing on the market and making available on the market of cosmetic products.
- Finnish Customs acts as the competent surveillance authority according to the provisions of Act on Cosmetic Products concerning import, export and transit.
- Young people and cosmetics used by them are in the focus of market surveillance in 2015.

#### 2.2.3. Report from activities carried out under the previous planning period

Tukes has organized its market surveillance organization and procedures during 2014 as the new Act on Cosmetic Products changed the duties of authorities. Synergy has also been achieved with the market surveillance of biocides, plant protection products and other chemicals.

Market surveillance actions in 2014 have focused on for example hair dyes, labeling issues of different kinds of cosmetic products, claims of cosmetic products and presence of banned or restricted substances in products. Companies have also been informed about the claims on cosmetic products.

## **2.3.** Toys

#### 2.3.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Asta Koivisto and Jaakko Laitinen

Budget in nominal terms: 244,000 Euros

Staff available to market surveillance authorities: 2.5

Number of inspectors available to market surveillance authorities: 2

## 2.3.2. *Market surveillance procedures and strategy*

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Toy guns (laser, kinetic energy & suction cups)

Participation in Union level PROSAFE projects (acoustic toys)

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media to spread the information on the dangerous products, risks, project results and other issues

Providing information and guidance to consumers and economical operators

## **Cooperation:**

Cooperation with Customs, Finnish Toy Association and SFS technical committee of the Finnish Standards Association's (SFS) on Toys and Child Care Articles.

Participation in Union level administrative cooperation (ADCO)

Participation in Union level PROSAFE projects

# Principles of market surveillance:

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

# 2.3.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 19 (estimation) Number of inspections:

number of reactive inspections: 48 (estimation)
number of self-initiated inspections: 30 (estimation)

Recalls: 8 (estimation)
Withdrawals: 15 (estimation)

Press releases have been made based on the results of project (chemicals in toys) and another on CE-marking

# 2.4. Personal Protective Equipment

# 2.4.1. Responsible authority and contact details

Personal Protective Equipment for consumer use

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Katri Sihvola

Budget in nominal terms: 244,000 Euros

Staff available to market surveillance authorities: 2.5

Number of inspectors available to market surveillance authorities: 2

## Personal Protective Equipment for professional use

Ministry of Social Affairs and Health and Occupational Safety Department for Occupational Safety and Health P.O. Box 33 00023 Government, Finland Telephone +358 295 16001 kirjaamo@stm.fi

Contact person: Pirje Lankinen

Regional State Administrative Agency of Southern Finland Occupational Health and Safety Area of Responsibility P.O. Box 110 00521 Helsinki, Finland Telephone +358 295 016 000 tyosuojelu.etela@avi.fi

Regional State Administrative Agency of Eastern Finland Occupational Health and Safety Area of Responsibility P.O. Box 1741 70101 Kuopio, Finland Telephone +358 295 016 800 tyosuojelu.ita@avi.fi

Regional State Administrative Agency of Southwestern Finland Occupational Health and Safety Area of Responsibility P.O. Box 22 20801 Turku, Finland Telephone +358 295 018 000 kirjaamo.lounais@avi.fi

Regional State Administrative Agency of Western and Inland Finland Occupational Health and Safety Area of Responsibility Finland P.O. Box 272 33101 Tampere, Finland Telephone +358 295 018 450 tyosuojelu.lansi@avi.fi

Regional State Administrative Agency of Northern Finland Occupational Health and Safety Area of Responsibility P.O. Box 229 90101 Oulu, Finland Telephone + 358 295 017 500 tyosuojelu.pohjoinen@avi.fi

Budget (2014): 100,000 Euros (including both the Ministry and Occupational Safety and Health (OSH) Areas)

Staff: Ministry of Social Affairs and Health: 2 persons, OSH Areas: 13 inspectors Technical means: -

## 2.4.2. Market surveillance procedures and strategy

Personal Protective Equipment for consumer use

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

- Swimming armbands and swimming aids
- Helmets for use in ice hockey

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues

Providing information and guidance to consumers and economic operators

### **Cooperation:**

Cooperation with the occupational safety and health authority

Participation in Union level cooperation (PPE Administrative Cooperation group and PPE Experts Working Group)

Participation in Nordic level cooperation

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to withdraw a product from the market or recall the dangerous product and inform consumer about danger.

## **Relevant procedures**

The Ministry of Social Affairs and Health is the competent market surveillance authority, which is responsible for making market surveillance decisions. If products notified via Rapex or in Commission's safeguard decisions are found on the Finnish market (on the basis of internet search), the Ministry takes care of all market surveillance actions.

The OSH Areas of Responsibility check products in stores, fairs and workplaces. They take care of product complaints and examine accidents. If products notified via Rapex or in Commission's safeguard decisions are not found on the Finnish market (on the basis of internet search), the OSH Areas monitor the market in order to verify the situation.

The OSH Areas will use their power to bring non-compliant PPE into conformity. If this won't happen, the case will be sent to the Ministry for a prohibitive decision.

Both the Ministry and the OSH Areas may sue an economical operator due to ignoring their responsibilities when it comes to product safety.

## Cooperation

The Ministry and, if necessary, the OSH Areas cooperate with the Safety and Chemicals Agency (Tukes), which is responsible for market surveillance of PPE for consumer use. There is cooperation with the customs when necessary as well as with the Finnish notified body (FIOH).

The Ministry attends international market surveillance cooperation of the EU (PPE Administrative Cooperation Group) and cooperates with the other Nordic countries having a meeting twice a year.

## Overall market surveillance strategy

Yearly a market surveillance project is executed under a theme and with various different PPE. The planning of a project is risk based. Products are chosen which have not been checked in a long time and at least one group of PPE category III is included. Often there is a follow-up as well, which concerns products that have had lots of problems in a project 1-2 years earlier.

The results of each project are published on the internet site of the OSH Areas. Also a press release is done.

#### Market surveillance in 2015

In 2015 an internet market surveillance project will be executed including a wide variety of PPE to be inspected (helmets, eye and face protectors, hearing protectors, respiratory protectors, protective gloves and clothing, protective footwear and protection against falls from a height). The purpose is to check both products that have not recently been monitored as well as products that have been inspected during the recent years.

Some actions resulting from a project done in 2014 will continue also in 2015 both in OSH Areas and the Ministry (welding masks and filters, welder's protective clothing and filtering face masks).

## 2.4.3. Report from activities carried out under the previous planning period

Personal Protective Equipment for consumer use

Number of product related accidents / user complaints: 30 (estimation) Number of inspections:

number of reactive inspections: 35 (estimation)number of self-initiated inspections: 10 (estimation)

Recalls: 8 (estimation)
Withdrawals: 19 (estimation)

Press releases based on the results of projects (eye and face protectors used in air soft gaming and children's hearing protectors) and related to CE-marking. Web release (information on requirements of PPE for operators).

Personal Protective Equipment for professional use

## Ministry of Social Affairs and Health

Number of prohibitive decisions: 9, all including recalls from distributors and end-users.

Seized market surveillance cases: 2, one product was found to be compliant and the other was brought into compliancy.

Number of notifications from customers, distributors etc.: 13 products.

#### **OSH Areas**

OSH Areas inspected 123 different PPEs in a market surveillance project, out of which 36 % were non-compliant. Markings and instructions for use were checked. If CE marking was missing, a temporary sales ban was given immediately. If other major shortcomings were detected, for example if instructions were lacking, EC type-examination certificates and EC declarations of conformity were checked.

PPE project	Total number of PPE	Non-compliant (%)
Filtering face pieces (EN 149)	51	16
Eye and face protection during welding (EN 175)	27	37
Automatic welding filters (EN 379)	19	74
Protective clothing for welding (EN ISO 11611)	26	46

In addition, he OSH Area of Western and Inland Finland has done  $37\ PPE$  inspections at fairs in 2014.

The OSH areas receive notifications from customers and competitors and they begin market surveillance cases when detecting non-compliant products for example in workplace inspections, but there are no reported cases in 2014.

# 2.5. Construction products

#### 2.5.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 B) FI-00521 Helsinki, Finland Tel +358 29 5052 000, www.tukes.fi

Contact Person: Heikki Viitala

Budget in nominal terms: 821,000 Euros

Staff: 6.5 Inspectors: 5.5

## 2.5.2. *Market surveillance procedures and strategy*

## Strategy

The unit conducting market surveillance under Construction Product Regulation is planned to grow and develop gradually and to occupy the field of technical expertise divided into 7 zones by the end of 2016 as follows

#### Zone

- 1 Steel and aluminum structures (EN1090)
- 2 Timber, concrete and cement
- 3 Shell (windows, doors, curtain walling, roofing)
- 4 Heating
- 5 Piping, sanitary, ventilation
- 6 Inside construction, materials (boards, plates, floorings, coatings etc)
- 7 Infra and insulation

Control of general knowledge on all areas of more than 439 harmonized EN-standards is the aim.

Zones 3,4,7 are now permanently occupied and zone 6 will be filled from January 2015 on, zone 1 from March 2015 on, and zone 2 is filled temporarily until 31.12.2015. Zone 5 is planned to be occupied in 2016. The market surveillance authorities are a year late from the originally planned progress, but still fairly operative.

Products for fire prevention are surveyed by one person organized in different basis - outside those zones - due to financial reasons, but surveillance of heating appliances do belong to the zones above.

### Modes of market surveillance

Reactive surveillance is the dominant mode of market surveillance on this sector. Informative contacts are expected to continue on a high level, at least 400 cases to be recorded, many of them more complicated due to indefinite or unclear scopes of EN-standards.

Purely informative contacts with economic operators are not recorded, only those where there is a need for a follow up. Control in relevant cases.

Developing the market surveillance register to more fluent will give more easy access and more versatile reports. This will ease to have an even better control over customers and their products.

Proactive surveillance is supporting mode

- projects on zones 2,3,6,7 (delayed due to rush of informative contacts) will go on in limits set by reactive cases in each zone
- projects planned e.g. on areas: structural timber, metal roofing, protection of concrete, aggregates

In the area of fire prevention devices surveillance activity will be of purely reactive mode outside of a project on CO-detectors which are not under harmonized EN-standards and Construction Product Regulation by this far.

International contacts will used as wide as possible e.g. smoke alarms (Joint Surveillance project) and RAPEX, ICSMS.

As a legal method the Article 59 of Construction Product Regulation (formal non-compliance) will probably be the dominant means in cases of discrepancies found. Corrective actions are by this far mostly asked for. A strict measure "require to" in Article 59 has been seldom needed, but will perhaps be needed in 2015 more often.

No cases under Article 56 of Construction Product Regulation (products presenting a risk) have appeared yet.

Testing activity will be started (35 000€ budgeted)

#### Communication activities

Web-pages will be updated with relevant links to Commissions websites and Nando (New Approach Notified and Designated Organisations Information System) as well as the websites of responsible ministries. The website of harmonized EN standard helpdesk, kept by the Confederation of Finnish Construction Industries, is of an important role to economic operators in the field. Correct contents are important for market surveillance authorities as well.

Direct messages to local Building Control units will be used in cases major discrepancies found, with restrictive measures in market surveillance.

Ministry of the Environment will be informed in cases where problems are found in harmonized EN-standards.

## Cooperation

- Administrative Cooperation Group under Construction Product Regulation cooperation will continue, market surveillance authorities participate in the meetings
- National delegates in Construction Product Regulation Standing Committee and Advisory Group are supported
- Finnish Standards Association SFS and its subgroups are kept informed of current major issues and findings made by market surveillance authorities and vice versa.
- CEN TC national mirror groups are supported in case of major (legal) problems
- Local Building Control units are supported on issues important to them
- Cooperation with Customs will be activated if a case/theme appears

## 2.5.3. Report from activities carried out under the previous planning period

Number of product related accidents/user complaints: 0

Number of inspections:

- number of reactive inspections: approx. 190 cases (number of economic operators, most of them having dozens or hundreds of different products)

A large case on 150 product of one company misusing the CE-marking on a basis of EN 1090 in products outside of scope of EN 1090 lead to a prohibition of using the CE-marking given by Tukes in 68 products not corrected voluntarily.

number of self initiated inspections: approx. 200 cases completed. Corrections
of formal non-compliances have been made voluntarily. Only some cases are
still open

Recalls: none

Withdrawals: 3 (smoke alarms)

Special note: While the scope of EN 1090 is indefinite for the moment, either using CE-marking or not using it cannot currently be blamed by Market Surveillance Authority in products which lay on a broad open borderline. Number of cases counts in hundreds.

## 2.6. Aerosol dispensers

#### 2.6.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Tiina Rissanen

Budget in nominal terms: 12,000 Euros

Staff available to market surveillance authorities: 0.1

Number of inspectors available to market surveillance authorities: 0.1

## 2.6.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Surveillance of new labeling requirements in accordance to Commission Directive 2013/10/EU

#### **Communication activities:**

Providing information and guidance to consumers and economical operators

# **Cooperation:**

#### **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.6.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 0 (estimation) Number of inspections:

- number of reactive inspections: 3 (estimation)
- number of self-initiated inspections: 0 (estimation)

Recalls: 0 (estimation) Withdrawals: 0 (estimation)

## 2.7. Simple pressure vessels and Pressure equipment

#### 2.7.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Teuvo Blomberg and Pertti Haakana

Budget in nominal terms: 357,000 Euros

Staff available to market surveillance authorities: 3

Number of inspectors available to market surveillance authorities: 3

## 2.7.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

- Completing the ongoing project started in 2014 concerning pressure vessels in compressors
- Autoclaves
- Hot water boilers (< 1 MW) fired with solid fuel

#### **Communication activities:**

Updating and content providing for web pages

Providing information and guidance to consumers and economical operators

#### **Cooperation:**

Cooperation with inspection bodies

Participating in national standardization committees

Participation in Union level administrative cooperation (ADCO)

# Principles of market surveillance:

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

#### 2.7.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: -

Number of inspections:

- number of reactive inspections: 5 (estimation)
- number of self-initiated inspections: simple pressure vessels: 10 15, pressure equipment: 15 25 (estimation)

Recalls: 2 (estimation)

Withdrawals: 2 (estimation)

# 2.8. Transportable pressure equipment

#### 2.8.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Simo Lehmusmies

Budget in nominal terms: 26,000 Euros

Staff available to market surveillance authorities: 0.2

Number of inspectors available to market surveillance authorities: 0.2

## 2.8.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Surveillance of small gas cylinders (Velocity < 5 liters) and gas cartridges used in tool kits and household appliances

#### **Communication activities:**

Updating and content providing for web pages Providing information and guidance to economical operators

#### **Cooperation:**

Participation in Union level administrative cooperation (ADCO) Cooperation with inspection bodies Participating in national standardization committees

## Principles of market surveillance:

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

#### 2.8.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 0

Number of inspections:

Number of reactive inspections: 2 (estimation) Number of self-initiated inspections: 5 (estimation)

Recalls: 0

Withdrawals: 2 (estimation)

## 2.9. Machinery

## 2.9.1. Responsible authority and contact detail

Machinery intended for consumer use

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Janne Niemelä and Jaakko Laitinen

Budget in nominal terms: 177,000 Euros

Staff available to market surveillance authorities: 1.9

Number of inspectors available to market surveillance authorities: 1.5

#### Machinery intended for professional use

Concerning machinery for professional use the Occupational Safety and Health (OSH) authorities are responsible for the market surveillance. OSH authorities consist of the Ministry of Social Affairs and Health and OSH Divisions at the Regional State Administrative Agencies.

Ministry of Social Affairs and Health PO Box 33 (Meritullinkatu 8) FI-00023 Government, Finland Telephone: +358 295 16001

Official email address: kirjaamo@stm.fi

Contact persons: Pirje Lankinen and Kari Seppänen

Regional State Administrative Agency of Southern Finland Occupational Health and Safety Area of Responsibility P.O. Box 110 00521 Helsinki, Finland Telephone +358 295 016 000 tyosuojelu.etela@avi.fi

Regional State Administrative Agency of Eastern Finland Occupational Health and Safety Area of Responsibility P.O. Box 1741 70101 Kuopio, Finland Telephone +358 295 016 800 tyosuojelu.ita@avi.fi

Regional State Administrative Agency of South-western Finland Occupational Health and Safety Area of Responsibility P.O. Box 22 20801 Turku, Finland Telephone +358 295 018 000 kirjaamo.lounais@avi.fi

Regional State Administrative Agency of Western and Inland Finland Occupational Health and Safety Area of Responsibility Finland P.O. Box 272 33101 Tampere, Finland Telephone +358 295 018 450

tyosuojelu.lansi@avi.fi

Regional State Administrative Agency of Northern Finland Occupational Health and Safety Area of Responsibility P.O. Box 229 90101 Oulu, Finland Telephone + 358 295 017 500 tyosuojelu.pohjoinen@avi.fi

Budget in nominal terms: 160,000 Euros

Staff available to market surveillance authorities (full-time equivalent units): 5.5 Number of inspectors available to market surveillance authorities (full-time equivalent units): 4.5

# 2.9.2. Market surveillance procedures and strategy

Machinery intended for consumer use

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

- Continue surveillance of movable floor jacks of low price category
- Fire safety of brush saws
- Possible project concerning robotic lawn mover

Participation in Union level PROSAFE projects (drilling machine)

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues

Providing information and guidance to consumers and economical operators

#### **Cooperation:**

Cooperation with occupational safety and health authority and customs Participation in Union level administrative cooperation (ADCO) Participation in Union level PROSAFE projects

# Principles of market surveillance:

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

#### **Surveillance:**

Customer-initiated surveillance due to RAPEX notifications, occupational accidents, notifications and complaints from the customers and other sources

Surveillance actions initiated by the authority:

- Instructions and documents of machinery
- Means of access and quick hitches of mobile machinery
- Powered doors and gates
- Possible PROSAFE project of Chainsaws

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Providing information and guidance to manufacturers and economical operators

### **Cooperation:**

Cooperation with Finnish Safety and Chemicals Agency (Tukes) responsible for the surveillance of machinery intended for consumer use.

Participation in Union level cooperation (administrative cooperation, Working Group for Machinery Directive and Senior Labour Inspectors Committee, Machinery subgroup)

Possible participation in Union level PROSAFE project

## Principles of market surveillance:

Surveillance actions initiated by the authorities are chosen based on knowledge of potential defects of the machines. Information sources are e.g. OSH inspectors, RAPEX notifications, accidents, notifications and complaints from the customers.

If the economic operator does not follow up on previous request of OSH authorities to take corrective action, the Ministry of Social Affairs and Health can prohibit placing the machine on the market or supplying it for use. The ministry can oblige the economic operator to remove the machine from the market or withdraw it from use. The ministry can also impose an obligation concerning information to be given about danger.

# 2.9.3. Report from activities carried out under the previous planning period

Machinery intended for consumer use

Number of product related accidents / user complaints: 10 (estimation) Number of inspections:

- number of reactive inspections: 14 (estimation)
- number of self-initiated inspections: 10 (estimation)

Recalls: 5 (estimation)
Withdrawals: 7 (estimation)

Press releases based on the results of projects (angle grinders/other hand-held electric motor operated tools and movable floor jacks) and one related to CE-marking.

# Machinery intended for professional use

Number of inspections:

number of reactive inspections: 10 (estimation) number of self-initiated inspections: 260 (estimation)

Closed surveillance cases: 10 (estimation) Restrictive measures: 2 (estimation)

#### 2.10. Lifts

#### 2.10.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Kalevantie 2 FI-33100 Tampere, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Antti Savola

Budget in nominal terms: 62,000 Euros

Staff available to market surveillance authorities: 0.5

Number of inspectors available to market surveillance authorities: 0.5

### 2.10.2. Market surveillance procedures and strategy

#### **Surveillance:**

Monitoring the lifts placed on the market

Surveillance of lift products as part of other supervision in the branch

Market surveillance inspections where necessary

Monitoring accidents, updating national accident register, investigating accidents where required

#### **Communication activities:**

Providing information and guidance to consumers and economical operators Press releases and activity in social media when needed Updating and content providing for web pages

#### **Cooperation:**

Participating in Union level cooperation (Administrative Cooperation Group and Working Group on Lifts)

Participating in cooperation of Nordic countries

Participating in national standardization committees

Organizing the cooperation meetings of Notified Bodies

# **Development:**

Participating in drafting of a national law on lift safety, with which the Lifts Directive (2014/33/EU) will be implemented.

### **Remarks:**

A need for proactive inspections is not very high, because almost all lifts in Finland are placed on market according to final inspection (annex VI of Lifts Directive) or according to unit verification (annex VIII) and not according to modules based on quality assurance. So, lifts are inspected by notified body when placed on market.

## 2.10.3. Report from activities carried out under the previous planning period

No inspections carried out, no notable enforcement activities National market surveillance programs have been followed Published a guide for lift owners about lift's safety

## 2.11. Cableways

## 2.11.1. Responsible authority and contact details

Concerning cableways the Occupational Safety and Health (OSH) authorities are responsible for the market surveillance. OSH authorities consist of the Ministry of Social Affairs and Health and OSH Divisions at the Regional State Administrative Agencies.

Ministry of Social Affairs and Health P.O. Box 33 (Meritullinkatu 8) FI-00023 Government, Finland Telephone: +358 295 16001

Official email address: kirjaamo@stm.fi

Contact persons: Pirje Lankinen and Kari Seppänen

Regional State Administrative Agency of Southern Finland Occupational Health and Safety Area of Responsibility P.O. Box 110 00521 Helsinki, Finland Telephone +358 295 016 000 tyosuojelu.etela@avi.fi

Regional State Administrative Agency of Eastern Finland Occupational Health and Safety Area of Responsibility P.O. Box 1741 70101 Kuopio, Finland Telephone +358 295 016 800 tyosuojelu.ita@avi.fi

Regional State Administrative Agency of South-western Finland Occupational Health and Safety Area of Responsibility P.O. Box 22 20801 Turku, Finland Telephone +358 295 018 000 kirjaamo.lounais@avi.fi

Regional State Administrative Agency of Western and Inland Finland Occupational Health and Safety Area of Responsibility Finland P.O. Box 272 33101 Tampere, Finland Telephone +358 295 018 450 tyosuojelu.lansi@avi.fi

Regional State Administrative Agency of Northern Finland Occupational Health and Safety Area of Responsibility P.O. Box 229 90101 Oulu, Finland Telephone + 358 295 017 500 tyosuojelu.pohjoinen@avi.fi

Staff available to market surveillance authorities: 26 persons Number of inspectors available to market surveillance authorities: 20 persons

# 2.11.2. Market surveillance procedures and strategies

Customer-initiative surveillance due to notifications and complaints from the customers and other sources

No surveillance or other actions initiated by the authorities

# 2.11.3. Report from activities carried out under the previous planning period

No activities to report

## 2.12. Noise emissions for outdoor equipment

## 2.12.1. Responsible authority and contact details

Equipment intended for consumer use

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Janne Niemelä and Jaakko Laitinen

Budget in nominal terms: 0 Euros (Included in the overall reactive market surveillance budget)

Staff available to market surveillance authorities: 0 (Depending on the number of notifications concerning these products, no resources specifically allocated for the surveillance of these products.)

Number of inspectors available to market surveillance authorities: 0 (Depending on the number of notifications concerning these products, no resources specifically allocated for the surveillance of these products.)

## Equipment intended for professional use

Concerning noise emissions for outdoor equipment the Occupational Safety and Health (OSH) authorities are responsible for the market surveillance. OSH authorities consist of the Ministry of Social Affairs and Health and OSH Divisions at the Regional State Administrative Agencies.

Ministry of Social Affairs and Health P.O. Box 33 (Meritullinkatu 8) FI-00023 Government, Finland Telephone: +358 295 16001

Official email address: kirjaamo@stm.fi

Contact persons: Pirje Lankinen and Kari Seppänen

Regional State Administrative Agency of Southern Finland Occupational Health and Safety Area of Responsibility P.O. Box 110 00521 Helsinki, Finland Telephone +358 295 016 000 tyosuojelu.etela@avi.fi

Regional State Administrative Agency of Eastern Finland Occupational Health and Safety Area of Responsibility P.O. Box 1741 70101 Kuopio, Finland Telephone +358 295 016 800 tyosuojelu.ita@avi.fi

Regional State Administrative Agency of South-western Finland Occupational Health and Safety Area of Responsibility P.O. Box 22 20801 Turku, Finland Telephone +358 295 018 000 kirjaamo.lounais@avi.fi

Regional State Administrative Agency of Western and Inland Finland Occupational Health and Safety Area of Responsibility Finland P.O. Box 272 33101 Tampere, Finland Telephone +358 295 018 450 tyosuojelu.lansi@avi.fi

Regional State Administrative Agency of Northern Finland Occupational Health and Safety Area of Responsibility P.O. Box 229 90101 Oulu, Finland Telephone + 358 295 017 500 tyosuojelu.pohjoinen@avi.fi

Staff available to market surveillance authorities: 26 persons Number of inspectors available to market surveillance authorities: 20 persons

#### 2.12.2. *Market surveillance procedures and strategy*

Equipment intended for consumer use

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

## **Communication activities:**

Updating and content providing for web pages, when necessary

Press releases on findings and observations of the market surveillance activities and market surveillance results, when necessary

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues, when these products are concerned

## **Cooperation:**

Participate emission directives in Noise national work group

## Principles of market surveillance:

Surveillance is reactive.

Equipment intended for professional use

Customer-initiated surveillance due to notifications and complaints from the customers and other sources

No surveillance initiated by the authorities or other actions

## 2.12.3. Report from activities carried out under the previous planning period

Equipment intended for consumer use

Number of product related accidents / user complaints: 0 Number of inspections:

- number of reactive inspections: 0
- number of self-initiated inspections: 0

Recalls: 0

## Withdrawals: 0

Equipment intended for professional use

No activities to report

# 2.13. Equipment and Protective Systems Intended for use in Potentially Explosive Atmospheres

## 2.13.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Kalevantie 2 FI-33100 Tampere, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Hanna Mustonen

Budget in nominal terms: 82,000 Euros

Staff available to market surveillance authorities: 0.9

Number of inspectors available to market surveillance authorities: 0.7

## 2.13.2. Market surveillance procedures and strategy

#### **Surveillance:**

- Reactive surveillance based on complaints by customers/end-users/economic operators and notifications (RAPEX, ICSMS)
- Inspection visits to shops, warehouses, importers and manufacturers are made only in case of a specific need.

#### **Communication activities:**

- Updating the web pages
- information and guidance to end users and economical operators

#### **Cooperation:**

- Participation in EU cooperation groups (Administrative Cooperation group, ATEX Committee & ATEX Working Group)
- Cooperation with other ATEX authorities (nationally and internationally)
- Participation in Nordic cooperation group
- Participation in standardization work

## **Principles of market surveillance:**

Products to be tested are selected from the market reactively (based on complaints). Partial safety tests to fulfill market surveillance purposes are performed by accredited test laboratories. If defects that endanger the safety are found and if the accompanying risk assessment necessitates, dangerous non-compliant products are recalled or withdrawn from the market or sale of the product is banned. Economic operators involved are given the opportunity to give their response on the subject and to take corrective measures.

## 2.13.3. Report from activities carried out under the previous planning period

Newsletters for economic operators

## 2.14. Pyrotechnics

## 2.14.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Mikko Ojala

Budget in nominal terms: 184,000 Euros

Staff available to market surveillance authorities: 1.7

Number of inspectors available to market surveillance authorities: 1.5

## 2.14.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Fireworks approved in accordance with the Finnish national legislation still dominate the market, so these products are controlled in a way which partially differs from the way presented in the directive. Surveillance is focused on the quality control carried out by the economic operators

## **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues

Safety campaign for consumers; safe use of fireworks on New Year's Eve Providing information and guidance to consumers and economic operators

## **Cooperation:**

Cooperation with rescue services, police, customs, inspection bodies and testing laboratories.

Participation in Union level administrative cooperation

Participating in national standardization committees

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

#### 2.14.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 25 (estimation) Number of inspections:

- number of reactive inspections: 2 (estimation)
- number of self-initiated inspections: 6 (estimation)

Recalls: 0

Withdrawals: 2 (estimation)

## 2.15. Explosives for civil use

## 2.15.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Mikko Ojala

Budget in nominal terms: 60,000 Euros

Staff available to market surveillance authorities: 0.5

Number of inspectors available to market surveillance authorities: 0.5

## 2.15.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Surveillance is focused on the identification and traceability system laid down in the Commission Directive 2008/43/EC

#### **Communication activities:**

Updating and content providing for web pages

Providing information and guidance to consumers and economical operators

## **Cooperation:**

Cooperation with occupational safety and health authority, police, rescue services and customs

Participation in Union level administrative cooperation

Participating in national standardization committees

## Principles of market surveillance:

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.15.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 0 Number of inspections:

- number of reactive inspections: 2 (estimation)
- number of self-initiated inspections: 6 (estimation)

Recalls: 0

Withdrawals: 0

## 2.16. Appliances burning gaseous fuels

## 2.16.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Seppo Huttunen

Budget in nominal terms: 131,000 Euros

Staff available to market surveillance authorities: 2

Number of inspectors available to market surveillance authorities: 1

## 2.16.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Surveillance project in cooperation with Denmark and Norway: Safety of gas burning heaters in the aspect of both electrical and gas appliance feature, especially the function of CO2-supervision device

Surveillance project in cooperation with Denmark: Functional safety of pressure regulators

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Providing information and guidance to consumers and economical operators

## **Cooperation:**

Cooperation with the rescue services and the police (in investigation of accidents)

Participation in Union level administrative cooperation

Participating in national standardization committees

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.16.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 5 - 10 (estimation) Number of inspections:

- number of reactive inspections: 5 (estimation)

- number of self-initiated inspections: 35 (estimation)

Recalls: 1 (estimation)
Withdrawals: 2 (estimation)

# 2.17. Measuring instruments, Non-automatic weighing instruments and Prepackaged products

## 2.17.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Sari Hemminki and Tuomo Valkeapää

Budget in nominal terms: 20,000 Euros

Staff available to market surveillance authorities: 0.13

Number of inspectors available to market surveillance authorities: 0.1

## 2.17.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance initiated by in-service inspections and other sources of information e.g. complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Participation in Union level member state project on active electrical energy meters and heat meters

#### **Communication activities:**

Press releases directed to interest groups on findings and observations of the market surveillance activities and market surveillance results
Updating and developing content provided on web pages

Providing information and guidance to (consumers and) economic operators

#### **Cooperation:**

Participation in Union level cooperation: Administrative Cooperation group and European Cooperation in Legal Metrology (Working Group on Metrological Supervision)

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. notifications and complaints from economic operators and the consumers.

## 2.17.3. Report from activities carried out under the previous planning period

Number of product related user complaints: 0

Number of inspections:

- number of reactive inspections: 0
- number of self-initiated inspections: 3 (estimation)

Recalls: 0

Withdrawals: 0

## 2.18. Electrical equipment under EMC

## 2.18.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Kalevantie 2 FI-33100 Tampere, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Hanna Mustonen

Budget in nominal terms: 133,000 Euros

Staff available to market surveillance authorities: 1.3

Number of inspectors available to market surveillance authorities: 1

## 2.18.2. Market surveillance procedures and strategy

#### Surveillance:

- Reactive surveillance based on complaints by customers/end-users/economic operators and notifications (RAPEX, ICSMS)
- Proactive surveillance actions
- LED and energy saving lamps
- Power supply units
- Participation in member state joint actions (LED floodlights)
- Estimated number of EMC tests: 30
- Estimated total amount of inspection visits to shops, warehouses, importers and manufacturers: 1600
- Assessment of administrative requirements of electrical equipment: 450

## **Communication activities:**

- Press releases on market surveillance activities and market surveillance results
- Updating the web pages
- Continue activities in social media channels in order to spread the information on the defective products, project results and other issues
- information and guidance to consumers and economic operators

#### **Cooperation:**

- Participation in EU cooperation groups (Administrative Cooperation group, EMC Committee and EMC working party)
- Cooperation with other EMC authorities (nationally and internationally)
- Participation in the standardization work

## **Principles of market surveillance:**

Products to be tested are selected from the market using risk based approaches. Partial EMC tests to fulfill market surveillance purposes are performed by accredited test laboratories. If EMC defects are found, non-compliant products are withdrawn from the market or sale of the product is banned. Economic operators involved are given opportunity to give their response on the subject and to take corrective measures.

## 2.18.3. Report from activities carried out under the previous planning period

- Number of EMC tests: 20 (estimation)
- Withdrawals: 8 (estimation)
- Participation in member state joint actions (grid-connected solar panel inverters)
- Press release on joint cross-border EMC market surveillance campaign
- Newsletters for economic operators

## 2.19. Radio and telecom equipment under RTTE

## 2.19.1. Responsible authority and contact details

Finnish Communications Regulatory Authority (FICORA) Spectrum Supervision
Itämerenkatu 3 A, P.O. Box 313
FI-00181 Helsinki, Finland
www.ficora.fi

Contact person: Ritva Suurnäkki

Budget in nominal terms: 310,000 Euros

Staff: 1.5

No test laboratory

Technical means for inspections and detecting radio interference

## 2.19.2. Market surveillance procedures and strategy

The relevant procedures for market surveillance in the sector of Radio and telecom equipment under the RTTE comprise:

- Annual market surveillance campaigns on the own initiative of the Authority
- Participation in the Joint European market surveillance campaigns under RTTE Administrative Cooperation group
- Monitoring the online sale of radio & telecom equipment
- Follow-up of complaints from the competitors and end-users
- Application of restrictive measures, when products are found non-compliant with the essential requirements or they cause interference.

The overall strategy of the market surveillance authority in this sector is based on

- Prioritising: Determination of the enforcement priorities, based on risk assessment of different product categories and registered cases of interference;
- Visibility and information: Provision of information to all relevant economic operators and users on the best practises, risks and restrictions relating to placing on the market and use of radio equipment. Information campaigns focusing on products with high risks of interference. Presence in the important trade fairs and other major public events;
- Efficient use of the own expert resources and outsourcing of laboratory tests;
- Cooperation with the national authorities which are responsible for the sectors with an interface to radio and telecom equipment: EMC and LVD requirements in particular.

In 2015 attention will be given to further monitoring the marketing of mobile network repeaters, due to high risks of interference and the need to follow the compliance with licence requirements.

The investigation of portable maritime devices operating on a very high frequency (VHF) will continue in 2015.

The Authority will also participate in the joint European test campaign for radio controlled flying objects that work mainly in the 2.4GHz ISM (industrial, scientific and medical) frequency band, including onboard video and telemetry links that work on other frequency bands.

FICORA has carried out two national test campaigns in 2014:

- A test campaign on license exempt SRD (Short Range Devices) equipment, wireless weather stations in particular;
- A test campaign on portable maritime VHF devices with maritime safety features was also initiated in 2014. The follow-up of the tests will be done in 2015.

The Authority has participated in the 6<sup>th</sup> joint European market surveillance campaign under RTTE Administrative Cooperation group, which focused on mobile network repeaters, in 2014.

For the purposes of all three test campaigns the Authority has monitored the national market and gathered information on the available products in the selected product categories. The compatibility with administrative requirements was checked for each product, which was examined for information purposes. The Authority also purchased a sample of equipment from the market and had the samples tested by an external authorised body.

In the campaign on wireless weather stations, ca. 35 % of the samples were not fully compliant with the administrative requirements (either CE-marking, Declaration of conformity or indication of the importer and their contact details were missing). Ca. 35% of the samples were also found non-compliant with the applicable standards. The Authority has given interim injunctions to prevent the sale and distribution of the non-compliant devices, pending the final outcome of the investigations. It was also concluded that the current published standards do not fully cover the foreseeable run-time errors which is related to the reported cases of interference. The Authority has informed other European authorities about the results and findings through RTTE Administrative Cooperation group. The test results have also been made available to European Telecommunications Standards Issue (ETSI).

The laboratory tests for the purposes of the campaign on portable maritime VHF devices have been completed in 2014. Due to the relatively high test costs only three selected product samples were sent for a set of tests, but the administrative requirements have been checked for all listed products pertaining to this product category. The follow-up of the laboratory tests will be done in 2015.

The Authority has maintained on-line guidance for the financial actors and consumers. A specific web site and guidance for the microphone users has also been prepared.

## 2.20. Electrical appliances and equipment under LVD

## 2.20.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Kalevantie 2 FI-33100 Tampere, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Mika Toivonen

Budget in nominal terms: 1,193,000 Euros

Staff available to market surveillance authorities: 8.2

Number of inspectors available to market surveillance authorities: 6.3

## 2.20.2. Market surveillance procedures and strategy

## **Surveillance:**

- Reactive surveillance based on complaints by customers/end-users/economic operators and notifications (RAPEX, ICSMS)
- Proactive surveillance by means of an active field inspection activity
- Lighting equipment, cable reels, power supply units, chargers
- Participation in member state joint actions (Prosafe Join Action 2014: LED and compact fluorescent lamps (CFL) and LVD Administrative Cooperation group: LED floodlights)
- approximately 1,600 market surveillance inspection visits to shops, warehouses, importers and manufacturers
- laboratory testing of approximately 450 products
- assessment of administrative documents of products for approximately 450 products

#### **Communication activities:**

- Press releases on market surveillance activities and market surveillance results
- Updating the web pages
- Continue activities in social media channels in order to spread the information on the dangerous products, risks, project results and other issues
- information and guidance to consumers and economical operators

#### **Cooperation:**

- Participation in EU cooperation groups (LVD Administrative Cooperation group and LVD working party)
- Participation in Nordic cooperation groups
- Participation in standardization work
- Newsletters for economic operators

## **Principles of market surveillance:**

Products to be tested are selected from the market using risk based approaches. Partial safety tests to fulfill market surveillance purposes are performed by accredited test laboratories. If defects that endanger the safety are found and if the accompanying risk assessment necessitates, dangerous non-compliant products are recalled or withdrawn from the market or sale of the product is banned. Economic operators involved are given opportunity to give their response on the subject and to take corrective measures.

## 2.20.3. Report from activities carried out under the previous planning period

Number of market surveillance inspection visits: 2,600 Number of product related accidents / user complaints: 170 Number of inspections: 450

Recalls: 38

Withdrawals: 125 Sales bans: 95

## 2.21. Electrical and electronic equipment under RoHS, WEEE and batteries

## 2.21.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Kalevantie 2 FI-33100 Tampere, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Tiia Salamäki

Budget in nominal terms: 158,000 Euros

Staff available to market surveillance authorities: 1.7

Number of inspectors available to market surveillance authorities: 1.3

#### Medical devices under RoHS

National Supervisory Authority for Welfare and Health (Valvira) Lintulahdenkuja 4, P.O. Box 210 FI-00531 Helsinki, Finland Tel. +358 295 209 111, www.valvira.fi

Contact persons: Heikki Mattlar and Risto Joro

Budget in nominal terms: Not budgeted

Staff available to market surveillance authorities: **No resource allocation**Number of inspectors available to market surveillance authorities: **No resource allocation** 

## 2.21.2. Market surveillance procedures and strategy

## **Surveillance:**

- Reactive surveillance based on complaints by customers/end-users/economic operators and notifications
- Proactive surveillance projects (RoHS: toys, clocks, watches and equipment for the purpose of measuring, indicating and registering time; Batteries: Replacement batteries)
- Proactive document surveillance project of monitoring and controlling instruments and audio amplifiers (RoHS), number of investigated products 10
- Proactive surveillance of products purchased for LVD and EMC testing (Hazardous substances and markings)
- Estimated number of tests required 75 (RoHS and batteries)
- Estimated total amount of surveillance visits in the area of market surveillance of electric and electronic equipment: 1600 (Directives LVD, EMC, RoHS, Ecodesign, Ecolabelling, Batteries, WEEE, ATEX)
- Estimated number of document surveillance in the area of market surveillance of electric and electronic equipment: 450 products (Directives LVD, EMC, RoHS, Ecodesign, Ecolabelling, ATEX)
- Estimated number of surveillance visits 60 (batteries, markings)

## **Communication activities:**

- Press releases on market surveillance activities and market surveillance results
- Updating the web pages
- Continue activities in social media channels in order to spread the information on project results and other issues
- information and guidance to consumers and economical operators

## **Cooperation:**

- Participation in EU administrative cooperation
- Cooperation with National Supervisory for Welfare and Health and the Pirkanmaa Centre for Economic Development, Transport and the Environment
- Participation in standardization work

## **Principles of market surveillance:**

The sampling is risk based. Purchased products are mass volume products, products that are not most likely discarded properly or products that are known to have potential defects. If defects are found and if the accompanying risk assessment necessitates, non-compliant products are recalled or withdrawn from the market or sale of the product is banned. Economic operators involved are given opportunity to give their response on the subject and to take corrective measures.

#### Medical devices under RoHS

#### **Surveillance:**

- Reactive surveillance based on complaints by customers/end-users/economic operators and notifications
- Pre-emptive surveillance projects (single and multispot-lasers)
- Estimated total amount of surveillance visits in the area of market surveillance of electric and electronic medical devices: 5-10 (under RoHS directive)
- Estimated number of document surveillance in the area of market surveillance of electric and electronic equipment: 5-10 manufacturers (under RoHS directive)

#### **Communication activities:**

- Updating the web pages
- Information and interpretation of the regulatory framework to consumers and economical operators

## **Cooperation:**

 Cooperation with the Finnish Safety and Chemicals Agency (Tukes) and Ministry of the Environment

## **Principles of market surveillance:**

The sampling is risk based. Market surveillance is based mainly on surveillance visits and document inspections. Economic operators involved are given the opportunity to give their response to the decisions made by authority.

## 2.21.3. Report from activities carried out under the previous planning period

- Number of inspections (RoHS+WEEE+batteries): 85 (estimation)
- Withdrawals (RoHS): 8 (estimation)
- Press release on an e-cigarette project
- Press release on the scope of the RoHS directive
- Two press releases on batteries

#### Medical devices under RoHS

- Number of inspections (RoHS): 4 (2 deviations)
- Number of phone counseling: 10
- Web-release on the scope of the RoHS directive

#### 2.22. Chemicals

## A Chemical substances under REACH and Classification and Labelling Regulations

## 2.22.1. Responsible authority and contact details

Market surveillance authority for REACH and CLP is Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 B) FI-00531 Helsinki Tel. +358 29 5052 000, www.tukes.fi

Contact person: Marilla Lahtinen

Budget in nominal terms: 721,000 Euros

Staff available to market surveillance authorities: 7.4

Number of inspectors available to market surveillance authorities: 6

## 2.22.2. *Market surveillance procedures and strategy*

Finnish Safety and Chemicals Agency (Tukes) supervises compliance with the REACH and CLP regulations for issues relating placing on the market. Supervision duties are defined in the Chemicals Act (599/2013). Tukes is also the Competent Authority for REACH and CLP and responsible for providing Helpdesk.

Finnish Customs acts as the market surveillance authority according to the provisions of Chemicals Act concerning import, export and transit. Mainly the duties of the Customs relate to non-EU imports but they have a possibility to act also in REACH restrictions related issues in imports from EU member states.

Tukes collaborates with EU member states and/or with the Nordic countries by participation in ECHA (European Chemicals Agency) Forum and also Nordic Council of Ministers (and its Chemicals Group).

Market surveillance by Tukes covers all REACH and CLP duties related to placing on the market of substances, mixtures or articles.

Tukes identifies the need to continue informing companies about their duties and providing helpdesk as required by REACH and CLP.

Tukes prioritizes its market surveillance actions based on risk. Criteria for risk based market surveillance are developed further.

Young people and chemicals used by them are in the focus of market surveillance in 2015.

## 2.22.3. Report from activities carried out under the previous planning period

Tukes has organized its market surveillance organization and procedures during 2014 as the new national Chemicals Act changed the duties of authorities. Synergy has also been achieved with the market surveillance of biocides, plant protection products and cosmetics.

Market surveillance actions have during 2014 been focused in CLP/Dangerous Preparations Directive labeling issues, REACH restrictions (for example ammonium nitrate, toluene, phthalates, cadmium) and provision of safety data sheet. Tukes has also participated to the Nordic CLP Project in 2013.

National enforcement of REACH and CLP will be reported separately by June 2015 to the Commission.

#### **B** Other Chemicals

## **Detergents, Paints, Persistent Organic Pollutants**

## 2.22.4. Responsible authority and contact details

Market surveillance authority for Detergents, Paints and Persistent Organic Pollutants is Finnish Safety and Chemicals Agency, Tukes

P.O. Box 66 (Opastinsilta 12 B)

FI-00531 Helsinki

Tel. +358 29 5052 000, www.tukes.fi

Contact person: Marilla Lahtinen

Budget in nominal terms: 74,000 Euros

Staff available to market surveillance authorities: 0.8

Number of inspectors available to market surveillance authorities: 0.6 (all

together Detergents, Paints and Persistent Organic Pollutants)

## 2.22.5. Market surveillance procedures and strategy

Finnish Safety and Chemicals Agency, Tukes supervises compliance with Detergents and Persistent Organic Pollutants in accordance with the Chemicals Act (599/2013) and Paints in accordance with Environmental Protection Act (527/2014).

Finnish Customs acts as a competent surveillance authority according to the provisions of Chemicals Act concerning import, export and transit.

Tukes collaborates with EU Member States and/or with the Nordic countries by participation in the Chemicals Legislation European Enforcement Network (CLEEN network) and also Nordic Council of Ministers (and its Chemicals Group).

Market surveillance by Tukes covers duties related to placing on the market of substances, mixtures or articles.

Tukes has identified the need to continue informing companies about their duties.

Tukes prioritizes its market surveillance actions based on risk. Criteria for risk based market surveillance are developed further.

Young people and chemicals used by them are in the focus of market surveillance in 2015.

## 2.22.6. Report from activities carried out under the previous planning period

Tukes has organized its market surveillance organization and procedures during 2014 as the new Chemicals Act changed the duties of authorities. Synergy has also been achieved with the market surveillance of biocides, plant protection products and cosmetics.

Market surveillance actions have been focused in labeling of detergents and volatile organic carbons. Tukes has participated to the CLEEN EuroDeter Project in 2013.

## Fluorinated greenhouse gases

## 2.22.7. Responsible authority and contact details

Finnish Environment Institute (SYKE) P.O. Box 140 (Mechelininkatu 34a) FI-00251 Helsinki, Finland Tel. +358 29 5251 000, www.syke.fi

Contact person: Nufar Finel

Staff available: 0.2

Budget: part of the overall budget of SYKE, not possible to elaborate.

## 2.22.8. Market surveillance procedures and strategy

Regulation 517/2014/EU will be implemented from 1.1.2015, but restrictions concerning products and equipment (Annex III of the Regulation) will enter into force gradually

## **Surveillance:**

Reactive surveillance due to RAPEX notifications, notifications from consumers and other sources

#### **Communication:**

Communication to stakeholders on requirements of regulation Providing and updating content for web pages Providing information and guidance to economic operators and consumers

## **Cooperation:**

Cooperation with customs.

Principles of market surveillance:

Communication and reactive surveillance at this initial stage of implementation of the new regulation

## 2.22.9. Report from activities carried out under the previous planning period

The regulation is new so only communication activities (update of web pages and information to stakeholders) have been carried out in 2014.

# 2.23. Eco-design and energy labelling; Efficiency requirements for hot-boilers fired with liquid or gaseous fluids

## **Eco-design and Energy labelling**

## 2.23.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Kalevantie 2 FI-33100 Tampere, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Teemu Hartikainen and Seppo Niemi

Budget in nominal terms: 350,000 Euros

Staff available to market surveillance authorities: 3.8

Number of inspectors available to market surveillance authorities: 2.95

## 2.23.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

- Continuing surveillance of Compact Fluorescent Lamps (CFL-lamps) and LED-lamps
- Specific focus on document inspections

Participation in European Union level projects (when applicable)

#### **Communication activities:**

Press releases on new regulations especially on product groups important for consumers

Updating and content providing for web page <a href="www.ekosuunnittelu.info">www.ekosuunnittelu.info</a>
Continue activity in finding suitable channels to spread the information on the new regulations

Providing information and guidance to consumers and economical operators

## **Cooperation:**

Cooperation with electrical safety surveillance to share labour in inspections Participation in Union level administrative cooperation Participation in Union level projects (when applicable)

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are notifications from competitors and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to prevent further sale of the products.

## 2.23.3. Report from activities carried out under the previous planning period

Number of product related complaints: 1 (estimation) Number of inspections:

- number of reactive inspections: 1 (estimation)
- number of self-initiated inspections: 40 (estimation)

## Efficiency requirements for hot-boilers fired with liquid or gaseous fuels

## 2.23.4. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact person: Pertti Haakana

Budget in nominal terms: 0 Euros Staff available to market surveillance authorities: 0

Number of inspectors available to market surveillance authorities: 0

## 2.23.5. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to notifications and complaints from other sources

## **Communication activities:**

Updating and content providing for web pages Providing information and guidance to economical operators

## 2.23.6. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 0 (estimation) Number of inspections:

- number of reactive inspections: 1 2 (estimation)
- number of self-initiated inspections: 0 (estimation)

Recalls: 0 (estimation) Withdrawals: 0 (estimation)

## 2.24. Tyre labelling

## 2.24.1. Responsible authority and contact details

Finnish Transport Safety Agency (Trafi) P.O. Box 320 FI-00101 Helsinki Tel. +358 29 534 5000, <u>www.trafi.fi</u> markkinavalvonta@trafi.fi

Contact person: Erik Stålhammar

Budget in nominal terms: 65,000 Euros

Staff available to market surveillance authorities: 0.4

Number of inspectors available to market surveillance authorities: 0.3

## 2.24.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Proactive surveillance actions and projects:

Surveillance of POS (Point of Sale) and reviews of technical documentation based on risk assessment

Participation in the joint market surveillance campaigns

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results. Inform of possible dangerous products in the internet.

Update and provide content for market surveillance authority's web pages.

Providing information and guidance to consumers and economical operators

#### **Cooperation:**

Cooperation with other sectoral market surveillance authorities Participation in Union level administrative cooperation

## **Development:**

General developing of the market surveillance practises.

Improving the cooperation and networking with other market surveillance authorities.

#### **Principles of market surveillance:**

Inspections are outsourced. The sampling is based on risk assessment done by the market surveillance authority.

Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.24.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: N/A Number of inspections:

 number of reactive inspections: 0
 number of self-initiated inspection number of self-initiated inspections: 50 (estimation)

Recalls: 0 Withdrawals: 0

#### 2.25. Recreational Craft

## 2.25.1. Responsible authority and contact details

Finnish Transport Safety Agency (Trafi) P.O. Box 320 FI-00101 Helsinki Tel. +358 29 534 5000, <u>www.trafi.fi</u> boating@trafi.fi

Contact person: Kimmo Patrakka

Budget in nominal terms: 300,000 Euros

Staff available to market surveillance authorities: 3

Number of inspectors available to market surveillance authorities: 2.6

## 2.25.2. Market surveillance procedures and strategy

#### **Surveillance:**

Surveillance is risk based and divided to reactive and proactive.

Reactive surveillance is based on RAPEX notifications, accidents, notifications and complaints from the consumers or requests from other authorities.

Proactive surveillance is carried out in the premises of economic operator or at the trade shows.

Participation in the joint market surveillance campaigns

#### **Communication activities:**

Provide information and guidance to consumers and economic operators.

Provide information in the internet of possible dangerous products.

Informing the interest groups of the new Directive

Press releases on findings and observations of the market surveillance activities and market surveillance results. Inform of possible dangerous products in the internet.

Update and provide content for market surveillance authority's web pages.

#### **Cooperation:**

Cooperation with other sectoral market surveillance authorities

Cooperation with the customs authorities

Participation in Union level administrative cooperation

Participation in the international standardization in the field of Recreational Crafts Directive

#### **Development:**

Developing sectoral market surveillance in general Developing practices, processes and methods

## Principles of market surveillance:

Inspections are risk based. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumers about danger.

## 2.25.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 1,600 (estimation) Number of inspections:

- number of reactive inspections: 4 (estimation)
- number of self-initiated inspections: 20 (estimation)
- number of inspections prompted by the customs: 25 (estimation)

Recalls: 0 Withdrawals: 0

## 2.26. Marine Equipment Directive

## 2.26.1. Responsible authority and contact details

Finnish Transport Safety Agency (Trafi) P.O. Box 320 FI-00101 Helsinki Tel. +358 29 534 5000, <u>www.trafi.fi</u> boating@trafi.fi

Contact person: Kimmo Patrakka

Budget in nominal terms: 40,000 Euros

Staff available to market surveillance authorities: 0.4

Number of inspectors available to market surveillance authorities: 0.3

## 2.26.2. Market surveillance procedures and strategy

#### **Surveillance:**

Surveillance is divided to reactive and proactive.

Reactive surveillance is based on notifications, inspection findings or requests from other authorities.

Proactive surveillance is carried out at the trade shows.

Participation in the joint market surveillance campaigns

## **Communication activities:**

Providing information and guidance to consumers and economical operators Providing information in the internet of possibly dangerous products

Informing the interest groups of the new Directive

Press releases on findings and observations of the market surveillance activities and market surveillance results. Informing of possible dangerous products in the internet

Updating and providing content for market surveillance authority's web pages

## **Cooperation:**

Cooperate with other market surveillance authorities in the field of Marine Equipment Directive.

## **Development:**

Developing sectoral market surveillance in general

Developing practices, processes and methods

Improving the cooperation and networking with other market surveillance authorities.

## **Principles of market surveillance:**

Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.26.3. Report from activities carried out under the previous planning period

Number of product related accidents  $\/$  user complaints: 0 Number of inspections:

number of reactive inspections: 0
number of self-initiated inspections: 0

Recalls: 0 Withdrawals: 0

## 2.27. Motor vehicles

## 2.27.1. Responsible authority and contact details

Finnish Transport Safety Agency (Trafi) P.O. Box 320 FI-00101 Helsinki Tel. +358 29 534 5000, <u>www.trafi.fi</u> markkinavalvonta@trafi.fi

Contact person: Erik Stålhammar

Budget in nominal terms: 125,000 Euros

Staff available to market surveillance authorities: 1

Number of inspectors available to market surveillance authorities: 0.9

## 2.27.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

Proactive surveillance actions and projects:

- Surveillance of the economic operators
- Reviews of technical documentation based on risk assessment
- Participation in the joint market surveillance campaigns

## **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results. Inform of possible dangerous products in the internet.

Updating and providing content for market surveillance authority's web pages

Providing information and guidance to consumers and economic operators

#### **Cooperation:**

Cooperation with other sectoral market surveillance authorities

## **Development:**

Developing sectoral market surveillance in general

## **Principles of market surveillance:**

Inspections are partially outsourced. The sampling is based on risk assessment done by the market surveillance authority.

Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.27.3. Report from activities carried out under the previous planning period

Number of product related user complaints: 20 (estimation) Number of inspections:

number of reactive inspections: 150 (estimation)
number of self-initiated inspections: 100 (estimation)

Recalls: 0 Withdrawals: 0

## 2.28. Non-road mobile machinery

## 2.28.1. Responsible authority and contact details

Concerning exhaust emission of non-road mobile machinery the Occupational Safety and Health (OSH) authorities are responsible for the market surveillance. OSH authorities consist of the Ministry of Social Affairs and Health and OSH Divisions at the Regional State Administrative Agencies.

Ministry of Social Affairs and Health P.O. Box 33 (Meritullinkatu 8) FI-00023 Government, Finland Telephone: +358 295 16001

Official email address: kirjaamo@stm.fi

Contact persons: Pirje Lankinen and Kari Seppänen

Regional State Administrative Agency of Southern Finland Occupational Health and Safety Area of Responsibility P.O. Box 110 00521 Helsinki, Finland Telephone +358 295 016 000 tyosuojelu.etela@avi.fi

Regional State Administrative Agency of Eastern Finland Occupational Health and Safety Area of Responsibility P.O. Box 1741 70101 Kuopio, Finland Telephone +358 295 016 800 tyosuojelu.ita@avi.fi

Regional State Administrative Agency of South-western Finland Occupational Health and Safety Area of Responsibility P.O. Box 22 20801 Turku, Finland Telephone +358 295 018 000 kirjaamo.lounais@avi.fi

Regional State Administrative Agency of Western and Inland Finland Occupational Health and Safety Area of Responsibility Finland P.O. Box 272 33101 Tampere, Finland Telephone +358 295 018 450 tyosuojelu.lansi@avi.fi

Regional State Administrative Agency of Northern Finland Occupational Health and Safety Area of Responsibility P.O. Box 229 90101 Oulu, Finland Telephone + 358 295 017 500 tyosuojelu.pohjoinen@avi.fi

Staff available to market surveillance authorities: 26 persons Number of inspectors available to market surveillance authorities: 20 persons No separate budget

## 2.28.2. Market surveillance procedures and strategy

Customer-initiated surveillance due to notifications and complaints from the customers and other sources

No authority initiated surveillance or other actions

## 2.28.3. Report from activities carried out under the previous planning period

No activities to report

#### 2.29. Fertilisers

## 2.29.1. Responsible authority and contact details

The Finnish Food Safety Authority (Evira) Mustialankatu 3 FI-00790 Helsinki, Finland Tel. +358 29 530 0400, www.evira.fi

Contact persons: Olli Venelampi and Titta Suoniitty

Budget in nominal terms: Not possible to itemize from Evira's overall budget Staff available to market surveillance authorities: 2

Number of inspectors available to market surveillance authorities: 5

## 2.29.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications and complaints from the consumers and other sources

Pre-emptive surveillance actions and projects:

Continue surveillance of EC fertilizers

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues

Providing information and guidance to consumers and economic operators

## **Cooperation:**

Cooperation with Centres for Economic Development, Transport and the Environment and the Finnish Customs

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.29.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: - Number of inspections:

- number of reactive inspections: -
- number of self-initiated inspections: 90

Recalls: -

Withdrawals: -

#### 2.30. Other consumer products under GPSD

## 2.30.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Jaakko Kuustonen, Janne Niemelä and Pipsa Korkolainen

Budget in nominal terms: 525,000 €

Staff available to market surveillance authorities: 5

Number of inspectors available to market surveillance authorities: 4

## 2.30.2. *Market surveillance procedures and strategy*

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, custom's decisions, notifications and complaints from the consumers and other sources Pre-emptive surveillance actions and projects:

- Inflammable decoration products such as oil lanterns (risk of fire)
- Child care articles, soother chains (risk of strangulation and suffocation)

Possible participation in Union level PROSAFE project on safety barriers (child care articles)

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues. Theme for the year 2015 is child safety.

Providing information and guidance to consumers and economic operators

#### **Cooperation:**

Cooperation with customs

Participation in Union level cooperation (GPSD committee and Consumer Safety Network)

Possible participation Union **PROSAFE** projects in level

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

Active communication on risks and market surveillance findings to draw attention of the consumers and economic operators to product safety issues

## 2.30.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 55 Number of inspections:

number of reactive inspections: 60number of self-initiated inspections: 29

Recalls: 11 Withdrawals: 8

Press releases / information campaigns are based on the results of projects, novelty lighters, internal blinds, RAPEX, child safety week and results of the market surveillance.

#### 2.31. Biocides

## 2.31.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency, Tukes Opastinsilta 12 B, 00521 HELSINKI Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Päivi Karnani and Marilla Lahtinen

Budget in nominal terms: 167,000 Euros

Staff available to market surveillance authorities: 1.8

Number of inspectors available to market surveillance authorities: 1.4

## 2.31.2. Market surveillance procedures and strategy

Finnish Safety and Chemicals Agency, Tukes supervises compliance with the regulations for placing on the market the biocidal products and treated articles as referred to in the national Chemicals Act (599/2013) and the Biocidal Products Regulation, BPR (528/2012/EU). Tukes acts as the competent market surveillance authority for chemicals and biocides and also as competent authority for biocides. Tukes also arranges Helpdesk for BPR.

Finnish Customs acts as the market surveillance authority according to the provisions of Chemicals Act concerning authorized biocidal products in connection with the import, export and transit.

Tukes collaborates with other countries by participation in the CLEEN network (Chemical Legislation European Enforcement Network) in the Eurobiocides III program during 2014-2016 and also in Nordic Council of Ministers (its Chemicals Group).

Market surveillance by Tukes concerns the currently authorized biocide product types according to the transitional rules of EU biocide legislation (product types 8, 14, 18 and 19) and non-authorized products are removed from the market.

The market surveillance of treated articles according to the BPR article 58 and the labeling requirements of treated articles are administrated by providing information and guidance to consumers and operators.

For the next year 2015, Tukes identifies the need to inform suppliers about the obligations of the manufacturers and importers of relevant active substances and biocide products who need to be included in the publicly available list according the article 95 of BPR.

Phase-out products due to the non-inclusion of actives on product types 1 to 7 are evaluated, non-compliant products removed from the market and distributors informed on their obligations according to the BPR and Chemicals Act.

Biocide products containing hazardous chemicals are prioritized by Tukes in the market surveillance acts as well as products aimed to be used in greater amounts and by general public.

Criteria for risk based market surveillance are developed further and actions targeted by risk basis.

## 2.31.3. Report from activities carried out under the previous planning period

Non-compliant products (product types 8, 14, 18, 19 and 21) as well as marketing of non-authorized biocides in Finland via the internet are evaluated and removed from the market. There were 60 inspections made in 2013 and 65 in 2014.

Certain cases of challenge caused by the biocide active substances in the EU evaluation scheme needed enforcement activity due to the non-inclusion of the actives (i.e. boric acid and other borates, PHMG (polyhexamethylene diamine) and PHMB (polyhexamethylene biguanide)). Press release papers were published by Tukes about the hand disinfectants for consumer use, two information releases in 2014 and in 2013 two for professionals and consumers about the restrictions of biocidal active substances in the products.

## 2.32. Textile labelling

## 2.32.1. Responsible authority and contact details

The Consumer Ombudsman / Finnish Competition and Consumer Authority (KKV)

P.O. Box 5

FI-00531 Helsinki

Finland

Visiting address: Siltasaarenkatu 12 A. FI-00530 Helsinki, Finland

www.kkv.fi

Contact person: Johan Sipinen

#### Resources:

no separate budget

- no separate staff for the market surveillance on the textile fiber names and related labeling and marking

- staff resources: 0.02

no staff with suitable training

## 2.32.2. Market surveillance procedures and strategy

The Consumer Ombudsman market surveillance on the textile fiber names and related labeling and marking is based on the same principles as the surveillance on all other areas of consumer protection by the Consumer Ombudsman. Areas with remarkable consumer problems are prioritized in the Consumer Ombudsman's market surveillance and other actions. The priorities are set on the bases of the information received from consumers, enterprises and other sources (the Consumer Advisory Database, a database developed and upheld by the Finnish Competition and Consumer Authority). The priorities for the market surveillance of the Consumer Ombudsman are changed from year to year or whenever new problem areas show up.

The Consumer Ombudsman and the Consumer Rights Advisors receive yearly about 90,000 reports and other contacts with information on problems and shortcomings in consumer products, services and marketing. These reports and other contacts are filed in the Consumer Advisory Database. About 2,000 of these contacts are on textiles and clothing but only a few of them are focused on textile labeling and marking. The reports registered in the Consumer Advisory Database are sieved through at arrival. A single report of textile product usually comprises several different features and causes. For this reason it is difficult to identify, if these cases also violate the regulations of textile labeling and marking. The developing work of the Database, the usability and especially the input and search functions, will continue in 2015.

The Consumer Ombudsman receives some requests from testing houses and enterprises, usually considering the export of their products to Finland. They usually reguest information on the European (and possible national) legislation on textiles and marking.

## 2.32.3. Report from activities carried out under the previous planning period

No activities to report.

## 2.33. Products appearing to be other than they are

Directive on products which, by appearing to be other than they are, endanger the health or safety of consumers (1987/357/EC)

## 2.33.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Janne Niemelä and Riikka Laitinen

Budget in nominal terms:  $0 \in (Included in the overall reactive market surveillance budget)$ 

Staff available to market surveillance authorities: 0

Number of inspectors available to market surveillance authorities: 0

Depending on the number of notifications concerning these products, no resources specifically allocated for the surveillance of these products.

## 2.33.2. Market surveillance procedures and strategy

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

## **Communication activities:**

Updating and content providing for web pages, when necessary

Press releases on findings and observations of the market surveillance activities and market surveillance results, when necessary

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues, when these products are concerned

## **Cooperation:**

Cooperation with Customs

## **Principles of market surveillance:**

Market surveillance is carried out when deemed necessary based on the RAPEX notifications, accidents, notifications and complaints from the consumers. No proactive market surveillance has been planned regarding this kind of products.

When carried out, the market surveillance is risk based. If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.33.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 0 (based on previous years)

Number of inspections: 0 (based on previous years)

- number of reactive inspections: 0 (based on previous years)
- number of self-initiated inspections: 0 (based on previous years)

Recalls: 0 (based on previous years) Withdrawals: 0 (based on previous years)

#### 2.34. N-nitrosamines and N-nitrosatable substances in teats and soothers

Directive 93/11/EEC concerning the release of the N-nitrosamines and N-nitrosatable substances from elastomer or rubber teats and soothers

## 2.34.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Asta Koivisto and Merja Rajamäki

Budget in nominal terms: 12,000 Euros

Staff available to market surveillance authorities: 0.1

Number of inspectors available to market surveillance authorities: 0.1

#### 2.34.2. *Market surveillance procedures and strategy*

#### **Surveillance:**

Reactive Surveillance due to RAPEX notifications, accidents, notifications and complaints from the consumers and other sources

No pre-emptive surveillance actions and projects planned

#### **Communication activities:**

Updating and content providing for web pages

Continue activity in social media and channels to spread the information on the dangerous products, risks, project results and other issues

Providing information and guidance to consumers and economical operators

#### **Cooperation:**

Cooperation with Customs and the technical committee of Finnish Standards Association concerning toys and child care articles.

Participation in Union level cooperation

## **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are e.g. RAPEX notifications, accidents, notifications and complaints from the consumers.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to recall the dangerous product and inform consumer about danger.

## 2.34.3. Report from activities carried out under the previous planning period

Number of product related accidents / user complaints: 0 Number of inspections:

- number of reactive inspections: 0
- number of self-initiated inspections: 0

Recalls: 0 Withdrawals: 0

## 2.35. Packages and packaging waste

Packages and packaging waste directive 94/62/EC

## 2.35.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) Opastinsilta 12B FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi Contact person: Marilla Lahtinen

Budget in nominal terms: 50,000 Euros

Staff available to market surveillance authorities: 0.65

Number of inspectors available to market surveillance authorities: 0.5

## 2.35.2. Market surveillance procedures and strategy

Market surveillance is done according to the national Waste Act (646/2011):

- Reactive surveillance based on notifications (ICSMS)
- Proactive surveillance projects
- Proactive document surveillance project for national packaging material and package manufacturers and importers.
- Proactive surveillance of product packages
- Estimated number of tests required 60

#### Communication activities:

- Press releases on market surveillance activities and market surveillance results
- Updating the web pages
- Continue activities in social and other electronic media channels in order to spread the information on project results and other issues
- information and guidance to consumers and economic operators

#### Cooperation:

- Participation in the EU cooperation groups
- Cooperation with Pirkanmaa Centre for Economic Development, Transport and the Environment and the Finnish Customs

Principles of market surveillance: If defects are found and if the accompanying risk assessment necessitates, non-compliant products are withdrawn from the market or sale of the product is banned. Economic operators involved are given opportunity to give their response on the subject and to take corrective measures.

## 2.35.3. Report from activities carried out under the previous planning period

Number of inspections: 25

Withdrawals: 0

Press release on change of supervisory authority (Tukes 1.8.2014)

## 2.36. Articles of Precious Metals (intended for consumer use)

Act on Articles of Precious Metals, Finland (1029/2000), Government Decree on Precious Metals, Finland (1148/2000)

## 2.36.1. Responsible authority and contact details

Finnish Safety and Chemicals Agency (Tukes) P.O. Box 66 (Opastinsilta 12 b) FI-00521 Helsinki, Finland Tel. +358 29 5052 000, www.tukes.fi

Contact persons: Tuomo Valkeapää and Pirjo Säle

Budget in nominal terms: 287,000 Euros

Staff available to market surveillance authorities: 3.1

Number of inspectors available to market surveillance authorities: 2.4

## 2.36.2. Market surveillance procedures and strategy

#### **Surveillance:**

Pre-emptive surveillance actions and projects:

- Continue surveillance of fineness of articles of precious metals in low price category
- Marks on articles of precious metals

Reactive surveillance due to notifications and complaints from the consumers and other sources

#### **Communication activities:**

Press releases on findings and observations of the market surveillance activities and market surveillance results

Updating and content providing for web pages

Continue activity in social media and channels to spread the information Providing information and guidance to consumers and economical operators Providing information to learning institutions

## **Cooperation:**

Cooperation with the Forum of Articles of Precious Metals
Participation in the Hallmarking Convention (HMC)
Participation in the International Association of Assay Offices (IAAO)

#### **Principles of market surveillance:**

The sampling is risk based. Purchased samples are chosen based on knowledge of potential defects of the products. Information sources are notifications and complaints from the consumers and information from HMC and IAAO.

If the economic operator does not follow up on previous request of market surveillance authorities to take corrective action, compulsory measures are required to stop the selling and marketing of the product which doesn't fulfill the requirements.

## 2.36.3. Report from activities carried out under the previous planning period

Number of inspections: 100 (estimation)

Sales bans: 22 (estimation)

National market surveillance programmes have been followed

Market surveillance authorities have published a guide concerning the

manufacturing, importing and sales of articles of precious metals in Finland

## **Reference list of product sectors:**

Product sectors	Relevant legislation
Medical devices (including In vitro diagnostic medical devices and Active implantable medical devices)	Directives 93/42/EEC, 98/79/EC and 90/385/EEC
2. Cosmetics	Regulation (EC) 1223/2009
3. Toys	Directive 2009/48/EC
4. Personal protective equipment	Directive 89/686/EEC
5. Construction products	Regulation (EU) 305/2011
6. Aerosol dispensers	Directive 75/324/EEC,
7. Simple pressure vessels and Pressure equipment	Directives 2009/105/EC and 97/23/EC
8. Transportable pressure equipment	Directive 2010/35/EU
9. Machinery	Directive 2006/42/EC
10. Lifts	Directive 1995/16/EC
11. Cableways	Directive 2000/9/EC
12. Noise emissions for outdoor equipment	Directive 2000/14/EC
13. Equipment and Protective Systems Intended for use in Potentially Explosive Atmospheres	Directive 1994/9/EC
14. Pyrotechnics	Directive 2007/23/EC
15. Explosives for civil uses	Directive 93/15/EEC
16. Appliances burning gaseous fuels	Directive 2009/142/EC
17. Measuring instruments, Non-automatic	Directives 2004/22/EC, 2009/23/EC and
weighing instruments and Pre-packaged products	2007/45/EC
18. Electrical equipment under EMC	Directive 2004/108/EC
19. Radio and telecom equipment under RTTE	Directive 1999/5/EC
20. Electrical appliances and equipment under LVD	Directive 2006/95/EC
21. Electrical and electronic equipment	Directives 2011/65/EU, 2002/96/EC and
under RoHS and WEEE and batteries	2006/66/EC
22./A Chemical substances under REACH and Classification and Labelling Regulations	Regulations (EC) 1907/2006 and 1272/2008/EC
22. /B Other chemicals (Detergents, Paints, Persistent Organic Pollutants, Fluorinated greenhouse gases, Ozone Depleting Substances, etc.)	Regulation (EC) 648/2004, Directive 2004/42/EC, Regulation (EC) 850/2004, Regulation (EC) 842/2006 and Regulation (EU) 517/2014, Regulation (EC) 1005/2009
23. Eco-design and Energy Labelling; Efficiency requirements for hot-boilers fired with liquid or gaseous fuels	Directives 2009/125/EC and 2010/30/EU; Directive 1992/42/EEC
24. Tyre labelling	Regulation (EC) 1222/2009
25. Recreational crafts	Directive 1994/25/EC
26. Marine equipment	Directive 96/98/EC
27. Motor vehicles	Directives 2002/24/EC and 2007/46/EC

28. Non-road mobile machinery	Directive 97/68/EC
29. Fertilisers	Regulation (EC) 2003/2003
30. Other consumer products under GPSD	Directive 2001/95/EC
31. Biocides	Regulation (EU) 2012/528
32. Textile labelling	Regulation (EC) 1007/2011
33. Products appearing to be other than	Directive 87/357/EEC
they are	
34. N-nitrosamines and N-nitrosatable	Directive 93/11/EEC
substances in teats and soothers	
35. Packages and packaging waste	Directive 94/62/EC
36. Articles of precious metal	Finnish Act on Articles of Precious Metals
	(1029/2000) and Finnish Government
	Decree on Precious Metals (1148/2000)