



### Eurosystem Procurement Coordination Office (EPCO) A cross-border case in the public sector June 2015







# 1. What is EPCO?

2. EPCO cross-border joint procurement

## 3. Prospective analysis

## 4. Perspectives

### Outline



#### 1. What is EPCO?

- Key information
- Mission & tasks
- Participation & Financing

#### 2. EPCO cross-border joint procurement

- Joint Procurement Planning
- Procurement Implementation
- Joint Contracts
- Areas of activity

#### 3. Prospective analysis

- Challenges
- Achievements so far
- Success factors

#### 4. Perspectives

### **1. EPCO – Key information**



### The Eurosystem Procurement Coordination Office (EPCO)

#### **Establishment:**

- By ECB Governing Council in 2008
- "Coordination" office
- **Coordination of joint procurements** for the benefit of EU Central Banks

### **Principal objectives:**

- Comply with cost-efficiency and effectiveness principles
- Exploit synergies and economies of scale

#### **Governance:**

- Reports to ECB Governing Council
- Hosted by Banque centrale du Luxembourg (BCL) → Mandate 2008-2019

#### Legal framework:

• **Decision ECB/2008/17** establishing the framework for joint procurement



Main missions of EPCO (Decision ECB/2008/17):

- 1. Coordinate the Eurosystem / ESCB procurement agenda
  - Identify & coordinate joint Eurosystem / ESCB procurement activities
- 2. Encourage the adoption of "best procurement practices" for Eurosystem / ESCB
- 3. Develop the infrastructure needed for joint procurements
- 4. Assist the Central Banks in the context of (ESCB, internal) tender procedures

# 1. EPCO – Participation & Financing

# € P C O

### Participation rules

- Membership is open to all Eurosystem / ESCB members
- "Voluntary " principle to become an "EPCO member"

### Financing principles

- Financed by EPCO members
- According to ECB Governing Council rules

### **EPCO Central Banks (2015)**

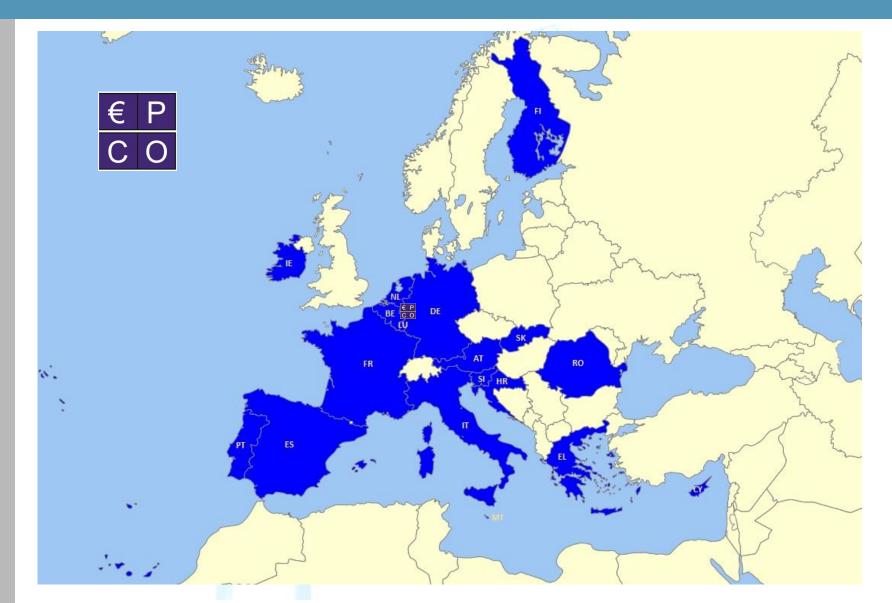
- Banca d'Italia
- Banca Nationala a României
- Banco de España
- Banco de Portugal
- Bank of Greece
- Banka Slovenije
- Banque centrale du Luxembourg
- Banque de France
- Central Bank of Cyprus
- Central Bank of Ireland

- Central Bank of Malta
- De Nederlandsche Bank
- Deutsche Bundesbank
- European Central Bank
- Hrvatska narodna banka
- Národná banka Slovenska
- Banque Nationale de Belgique
- Oesterreichische Nationalbank
- Suomen Pankki Finlands Bank

### 1. EPCO – 2015 Members

7





## 2. EPCO – Joint Procurement Planning



### **Establishment of the EPCO Procurement Plan (annual)**

- 1. Identification of potential areas of activity (consultation of CBs)
- 2. Assessment of potential areas of activity, including:

business requirements, preliminary CBs interest & market study

- 3. Decision on future joint procurements & areas of study
- 4. Identification of Lead CB
- 5. Call for CBs' expression of interest for participation
- 6. Approval of Procurement Plan and updates (if required)

## 2. EPCO – Joint Procurements



Justification for an EPCO joint procurement:

- **1.** More advantageous purchasing conditions
- 2. Adoption of harmonised requirements and standards

**EPCO as a centralised purchasing technique** 

Lead Central Bank(s), with EPCO's coordination:

- Award(s) publics contracts/framework for Central Banks and
- Acquire(s) supplies/services for Central Banks

# 2. EPCO – Joint Procurement Implementation



#### Principles for the implementation of Joint tender procedures:

**1.** EPCO acts as coordinator

... collects & assess CBs' requirements with Lead CB

... centralises the information on the procurement process

2. The Lead Central Bank...

... carries out the tender procedure, according to its applicable law/language regime ... awards and manage the framework agreement/contract for the benefit of CBs

3. The Participating Central Banks...

... submit their business requirements to EPCO/Lead CB

... order from & pay the products to the contractor (or if applicable from the Lead CB)

## 2. EPCO – Joint Contracts

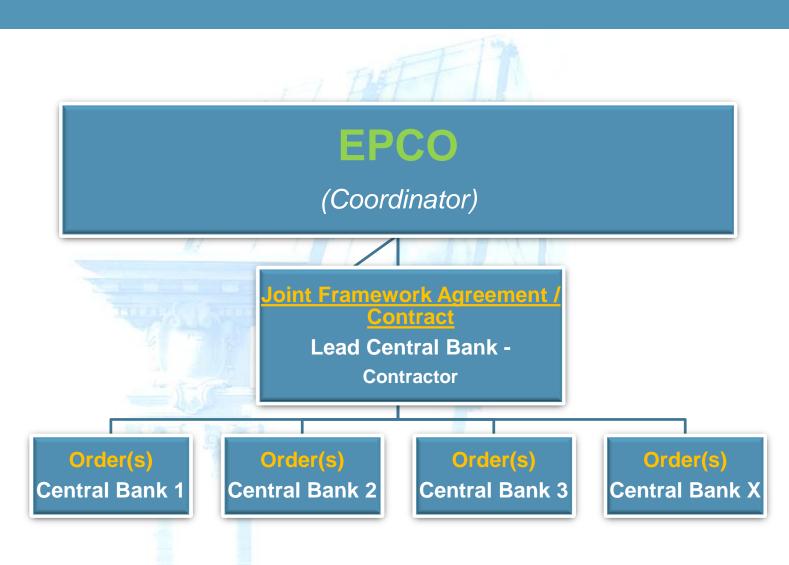


#### Main characteristics of EPCO Framework Agreements/Contracts:

- Two principal approaches:
  - Standard joint contracts (requires efforts for the establishment of requirements)
  - "Piggy-backing" joint contract (contracting authority "opens" a contract for use by others)
- Multisupplier / single supplier framework agreements
- Establishing all the terms vs. requiring competition
- Centrally managed
  - Implemented in a decentralised way (flexibility)
- Different forms of commitment on volumes
- Access is **open to potential users** (general rule)

### 2. EPCO – Joint Contracts





### 3. EPCO – Prospective analysis Main achievements / benefits from joint procurement

#### **Principal achievements**

- Establishment of a coordination procurement platform for ESCB
- Reinforcement of a joint Eurosystem procurement culture

#### Main benefits from joint procurement

- Financial savings
  - Via centralisation of purchasing power
  - Benefits vary in different procedures
- Administrative benefits
  - Centralised procurement
  - (De)centralized & simple purchasing process (direct ordering)
- Contractual benefits
  - Improved conditions
  - Large scope of goods and services
  - Reduced contractual/legal workload
- Business benefits:
  - Harmonization of standards
  - Pooling of expertise and skills

### 3. Success factors



### **Operational side**

- Identify attractive business opportunities
- **Combine procurement volumes** to reinforce ESCB purchasing power
- Establish a flexible and easy way to use framework agreements
- Establish legally sound procurements & contracts
- Facilitate market capacity

#### Mandate & commitment

- Users commitment to participate
- Support from decision-making bodies
- EPCO's legal framework

### 4. Perspectives



#### Some perspectives...

- Enlarge current procurement activities to new areas
- Increase benefits for users
- Continue to promote joint cross-border procurement
- Extend membership to new participants
- Review EPCO's legal framework
  - New EU Public Procurement framework
  - EPCO's mandate



### Thank you very much for your attention

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