

EUROPEAN COMMISSION DIRECTORATE-GENERAL ENVIRONMENT

MANAGEMENT PLAN 2012

DG Environment





TABLE OF CONTENTS

1.	MI	SSION STATEMENT OF DG ENVIRONMENT	3
2.	СН	ALLENGES FOR 2012	3
3.	GE	NERAL OBJECTIVES OF DG ENVIRONMENT	6
4.	SPI	ECIFIC OBJECTIVES FOR OPERATIONAL ACTIVITIES	. 18
	4.1.	GLOBAL ENVIRONMENTAL AFFAIRS (ABB CODE: 07 02)	. 18
	4.2.	DEVELOPMENT AND IMPLEMENTATION OF EU ENVIRONMENTAL POLICY AND LEGISLATION (ABB CODE 07 03)	21

1. MISSION STATEMENT OF DG ENVIRONMENT

"PROTECTING, PRESERVING AND IMPROVING THE ENVIRONMENT FOR PRESENT AND FUTURE GENERATIONS, AND PROMOTING SUSTAINABLE DEVELOPMENT"

To fulfil its mission DG ENVIRONMENT initiates and defines new environment policy and legislation, promotes integration of environmental concerns into other policy areas, and works to ensure that agreed policy measures are implemented effectively in the EU Member States.

2. CHALLENGES FOR 2012

The **EU 2020 Strategy** recognises that future economic growth has to be achieved in the context of increased resource constraints and rising resource prices. Environment policy has a vital role to play in this transition: paying more attention to the limits imposed by the Earth's natural resources and the needs of future generations will also create more growth opportunities, jobs and income. Transforming our economy to derive more value both by using fewer materials and through smarter consumption will require substantial research efforts, bringing eco-innovation to the markets and raising consumer awareness. This applies to fields as diverse as industry, energy, agriculture, fisheries and transport. To maximise their impact in this transition to more sustainable growth, environmental measures have to be applied in a timely, predictable and controlled manner.

The recently presented **Roadmap to a Resource-efficient Europe** spelled out a vision of a competitive, inclusive and resource-efficient economy by 2050, with interim milestones for 2020. To deliver on the Roadmap, and as part of the **European Semester** and following the **Annual Growth Survey**, dialogue will continue with Member States on issues such as **greening tax systems** and phasing out **environmentally harmful subsidies.** Both of these have the potential to deliver badly needed budgetary savings, to stimulate growth through improved incentives and to redirect financial resources from unsustainable practices towards environmental improvement. Given that public finances are tight, future environment policy measures will also increasingly require the right mix of public and private sector financing e.g. through public-private partnerships. As a follow-up to the Roadmap a dedicated Finance Round Table will be set up in 2012 to apply this approach to resource efficiency.

The ambition set out in the Roadmap will also be elaborated and complemented in 2012 by the next **Environment Action Programme (EAP)**. It will reflect the findings of the European Environment Agency Report *The European Environment - state and outlook 2010* and the final assessment of the current Sixth Environment Action Programme It will also take into account the Council Conclusions adopted by the recent Belgian and Polish Presidencies.

Water is one of our key resources and securing access to sufficient quantities of water of the right quality is crucial to meet the needs of humans, nature and the economy. It is essential for agriculture to meet the growing demand for its products, and for the energy and industry sectors. More sustainable water management, which is Commissioner Potočnik's priority for the coming year and the subject of the 2012 Green Week, should reduce the need for investment from strained public and private sector budgets. The **Blueprint to Safeguard Europe's Water Resources**, scheduled for 2012, will identify the achievements and limitations of freshwater policy and address the increasing challenges of water scarcity, droughts and floods, while taking into account the assessment of River Basin Management Plans. Work will also continue on marine waters as Member States establish targets and indicators for their good environmental status, a critical component to sustain a robust and innovative maritime sector and economic activity in coastal communities. In addition, we will report on the quality of bathing waters, urban waste water and drinking water.

More **sustainable consumption and production** patterns and improved **waste management** will be essential for a more resource-efficient Europe and more sustainable growth. In 2012 we will focus our attention on measures to improve the functioning of the EU market in this area. This will include: making the use of best available techniques a reality in the EU; strengthening the requirements for Green Public Procurement; and providing robust methodologies for assessing the environmental impact of products and services. These efforts will facilitate better market penetration in the EU for eco-products and services and will position them to capitalise more effectively on growing market demand both in the EU and globally as a result of growing consumer concern for sustainable consumption. We will also reflect on the use of phosphorus, given its unique role as a critical resource, and on plastic waste and the various waste stream directives to determine whether the latter are fit for purpose in the context of Resource Efficiency.

Becoming more resource-efficient in order to adjust to environmental and resource constraints requires better and more rapid **eco-innovation**. A greater rate of eco-innovation would enhance the European economy's capacity to adapt and respond to new challenges. It would also equip business to compete more effectively in rapidly growing market segments, which are expected to triple globally by 2030, thus creating new high quality employment opportunities. To tackle some of the barriers to eco-innovation and to complement the Horizon 2020 research package, the Commission recently adopted an Eco-innovation Action Plan: 2012 will be the first year of putting it into practice.

Economic prosperity, growth and wellbeing will not be sustainable if we do not take better care of our most essential asset, the planet's natural capital. Industries and economic sectors, from pharmaceuticals and cosmetics to forestry, agriculture and fisheries, rely on robust ecosystem services. In its 2011 **Biodiversity Strategy** the EU committed itself to halting biodiversity loss within the EU by 2020. Implementation of the Strategy in 2012 will, in addition to strengthening our efforts to ensure full implementation of the nature directives, include a proposal to combat invasive alien species, as well as measures to integrate the protection of biodiversity and ecosystems into other EU policies, especially agriculture and fisheries. Under the Roadmap to a Resource-Efficient Europe, we will prepare an initiative to tap the potential of green infrastructure for preserving ecosystem services such as natural pollination, estimated to be worth more than \notin 150 billion annually worldwide, and flood retention. We will also deal with implementation, at both EU and Member State levels, of the international agreement reached last year on access to genetic resources and benefit-sharing (Nagoya Protocol).

Environmental factors like exposure to pollutants through water, food or air are important in determining our state of health. This is particularly relevant in the case of dangerous **chemicals**. Avoiding their use, substituting wherever possible and promoting greener chemistry will stimulate research and innovation, help protect resources essential for human wellbeing like soil, water and air, and make materials easier to use and recycle. 2012 marks the fifth anniversary of REACH when all of its mechanisms will be in operation. The year will also see finalisation of the legislative process on the new biocides and "prior informed consent" regulations, and actions to address increasing concerns about chemical mixtures and endocrine-disrupting substances. The recent adoption of the definition of nanomaterials will provide the basis for further actions to ensure the safe development and use of this promising new technology so that it can achieve its full commercial potential. Work will also intensify on reviewing the EU air quality policy framework, scheduled for 2013.

Non-implementation of existing environment legislation is estimated to cost around €50 billion a year. Better **implementation** (on air, waste, water, chemicals, nature, etc.) is essential for a greener economy, a healthy environment and a level playing-field and DG ENV will continue to work intensively towards this. We will also collaborate with other DGs to promote **integration** of environmental concerns into other policy areas. The upcoming revision of the Environmental

Impact Assessment Directive will provide an opportunity to streamline its functioning and improve synergies with other EU legislation.

Adequate financing will be as important as ever. In 2011 the Commission presented a proposal for the **Multiannual Financial Framework (MFF)** until 2020 with more mainstreaming of environment policy into funding instruments in other areas such as research and innovation, cohesion, agriculture, maritime and fisheries. One element of the MFF is a **new LIFE instrument** which will provide funding for the main environmental priorities not covered by other financial instruments.

Environmental problems are increasingly global and we will continue our efforts to strengthen **international governance on environmental affairs**. In particular, in 2012 we will work to advance the EU's international position on sustainable management of resources, resource efficiency, and greening the economy in the context of sustainable development and poverty eradication at the UN's Rio+20 conference. We will also take part in a number of other conventions and major conferences dealing with topics such as biodiversity funding, trade in endangered species, water, and chemicals management. Work will continue with candidate countries and potential candidates, and with EU neighbours to bring their environmental governance and legislation closer to EU standards and provide support for civil society, with a new dynamic in the Southern Neighbourhood countries as a result of recent developments in that region.

Communication activities in 2012 will reflect our priorities, especially resource efficiency and water. As in the past, we will also collaborate closely with other Commission departments. We will continue to seek the views of stakeholders on our policies so as to be able to come forward with robust proposals.

Under the guidance and leadership of Commissioner Potočnik, and with the commitment, expertise and enthusiasm of DG ENV staff, I am confident that we will advance the vision of Europe 2020 and a resource-efficient Europe and, with the new EAP, set the course for our future environment policy.

Karl FALKENBERG Director-General DG Environment

3. GENERAL OBJECTIVES OF DG ENVIRONMENT

Under the political leadership of Commissioner Potočnik, the general objectives of DG ENV are:

- To contribute to a high level of quality of life and well-being for citizens, by aiming to secure an environment where the level of pollution does not give rise to harmful effects either on human health or on the environment and by supporting the development of a greener and more resource efficient economy.
- To ensure a high level of environmental protection by promoting measures at international level to deal with regional or worldwide environmental problems.
- To preserve, protect and improve the quality of the environment by promoting and supporting the implementation of environmental legislation and the integration of environmental protection requirements into the definition and implementation of other EU policies and activities, with a view to promoting sustainable development.

In his Political Guidelines for the present Commission (September 2009), President Barroso stated: "New sources of growth will have to take up the baton – sources of growth that are sustainable. Sustainability means keeping up the pace of reform, targeting our skills and technology on tomorrow's competitiveness and tomorrow's markets; modernising to keep up with social change; and ensuring that our economy can respect the need to protect the European environment, its countryside, its maritime zones, and its biodiversity."

This ambition was further elaborated in the Europe 2020 **Strategy for smart, sustainable and inclusive growth** defining the overall policy framework in which the Commission operates. Particularly important for DG ENV is the objective of greening the economy, which entails reducing costs and at the same time environmental harm through more efficient use of resources and innovation, and thus contributing to growth and creating the jobs needed. To advance in this direction, the Commission proposed seven "flagship initiatives", three of which directly or indirectly concern DG ENV: Resource Efficient Europe, Innovation Union and Industrial Policy for the Globalisation Era. In this context, the Commission recently adopted a Roadmap to a Resource-efficient Europe, specifying a number of milestones for 2020 on the way to achieving a resource-efficient economy in 2050.

Building on this framework, we will advance <u>Commissioner Potočnik's aims</u> to strengthen the resilience of our ecosystems and halt the loss of biodiversity, to make the EU more resource efficient, and to ensure that environmental legislation is implemented effectively.

Measurement of results through indicators:

To measure the results of our work against the objectives we use different indicators. However, improvements in indicators (pointing the path towards the achievement of our objectives) are influenced not only by our efforts but also by external factors including the intermediate steps between our actions and the situation on the ground.

A large part of our work is substantially regulatory in nature (complemented by the LIFE funding instrument). Its results depend not only on the proposals made by the Commission but also on the shape in which the European Parliament and the Council adopt them and, ultimately, how they are implemented by Member States. A number of driving forces are sometimes beyond the control of not just DG ENV or the Commission but also of the EU as a whole (e.g. certain socioeconomic changes, cooperation with international partners).

It is equally important to notice that actual improvements in the state of the environment (as reflected in selected indicators) tend to be relatively slow; because policy set to improve the environment rarely has an immediate effect.

Furthermore, for some indicators data may not be available for all Member States.

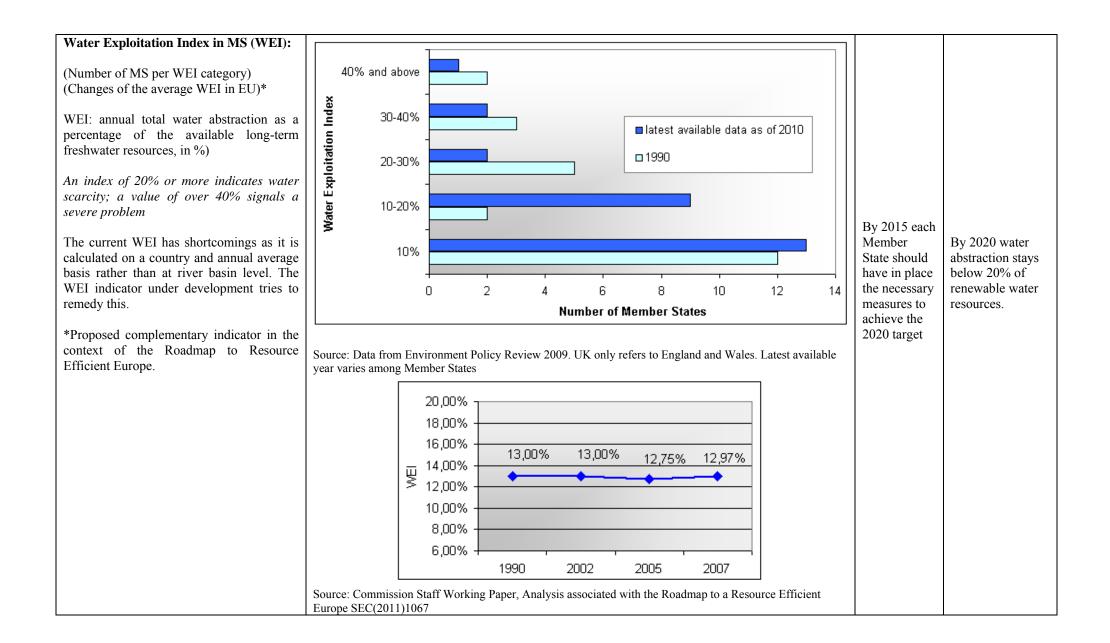
For some areas of our work it is often challenging to develop aggregate indicators which would take account of various dimensions of the problem while remaining accurate and meaningful. In addition, no single indicator – such as GDP - can measure well-being or sustainability i.e. be more inclusive of environmental or social aspects of progress. In response to this constraint the Commission adopted in 2009 the Communication "GDP and beyond - Measuring progress in a changing world"¹ that seeks to develop such comprehensive indexes.

Finally, indicators in the water area are currently subject to a review and are expected to be finalised in spring 2012.

The results below should be interpreted in this context.

¹Communication from the Commission to the Council and the European Parliament - GDP and beyond : measuring progress in a changing world, COM (2009)0433

	POLICY AREA: ENVIRONMENT					
ENERAL OBJECTIVE 1: To contribute to a high level of quality of life and well-being for citizens, by aiming to secure an environment where the level of pollution does ot give rise to harmful effects either on human health or on the environment and by supporting the development of a greener and more resource efficient economy.						
Impact indicators	Milestone(s)	Target (result)				
 Resource efficiency/productivity (GDP per DMC*, €/kg) (as a proxy for reduced environmental impacts of resource use in a life cycle perspective) *DMC (Domestic Material Consumption) measures the total amount of materials directly used by an economy (raw materials extracted from the domestic territory + physical imports - physical exports) Proposed provisional lead indicator in the context of the Roadmap to Resource Efficient Europe 	Source: Eurostat 2010; EU-27 (index 2000=100)	Reaching the resource efficiency milestones in a number of interrelated policy fields, as set out in the Roadmap to a resource efficient Europe.	Absolute decoupling of economic growth from resource use i.e. resource productivity grows equally or faster than GDP, DMC remains constant or decreases			
Natural ecological capital						
Lead indicator to be considered in the context of the Roadmap to Resource Efficient Europe	E.G. Landscape Ecosystem Potential or Ecosystem Degradation under development by the EEA					

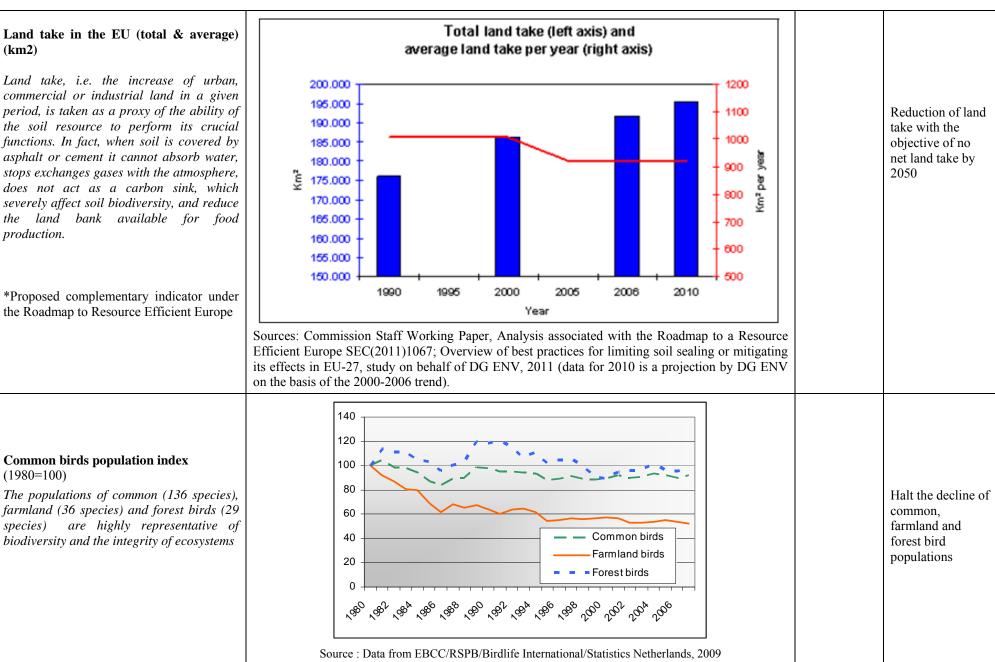


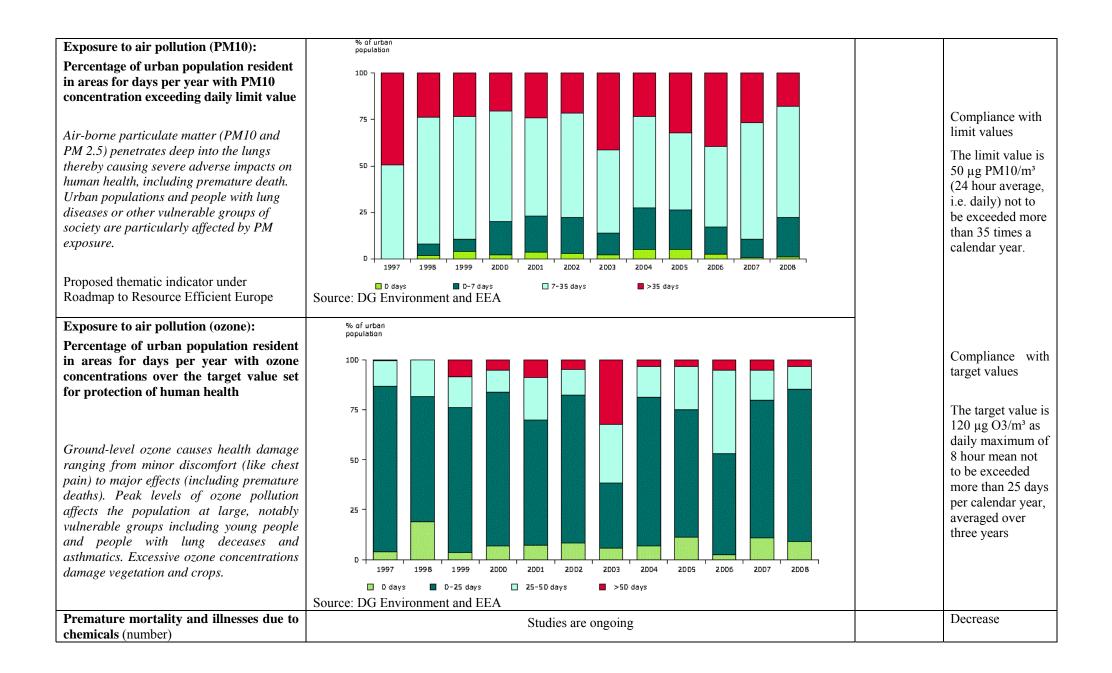
Land take in the EU (total & average) (km2)

Land take, i.e. the increase of urban, commercial or industrial land in a given period, is taken as a proxy of the ability of the soil resource to perform its crucial functions. In fact, when soil is covered by asphalt or cement it cannot absorb water, stops exchanges gases with the atmosphere, does not act as a carbon sink, which severely affect soil biodiversity, and reduce the land bank available for food production.

*Proposed complementary indicator under the Roadmap to Resource Efficient Europe

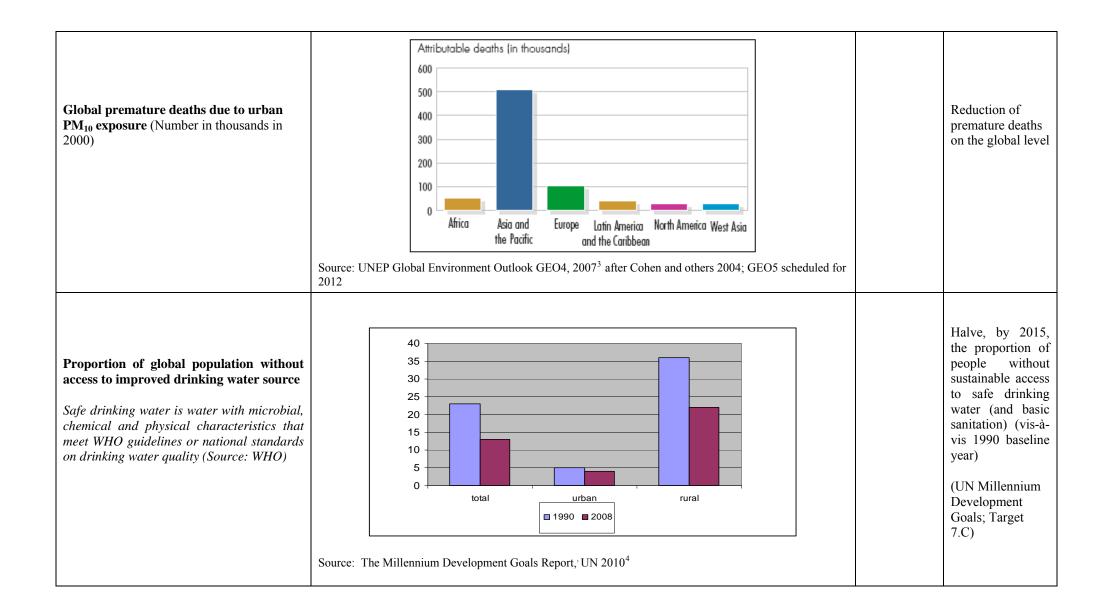
(1980 = 100)





POLICY AREA: ENVIRONMENT									
	GENERAL OBJECTIVE 2: To ensure a high level of environmental protection by promoting measures at international level to deal with regional or worldwide								
environmental problems. Impact indicators	Latest known result	Milestone(s)	Target (result)						
	Latest Known result	Willestone(s)	Target (Tesuit)						
Degree of ratification of major multilateral environmental agreements (Number of parties) <i>As a proxy for assessing the extent to which global parties share major EU environmental concerns</i>	Source: UNEP Global Environment Outlook GEO4, 2007 ² ; GEO5 scheduled for 2012 Of the Conventions presented, EU signatory or party to: Basel (Hazardous waste), CBD (Biological diversity), CITES (trade in protected species), Kyoto (climate), Ozone, Rotterdam (PIC), Stockholm (Persistent Organic Pollutants), UNCCD	COP under Barcelona Convention (Jan 2012, still tbc) Executive Body under CLRTAP in April/May 2012 COP 11 under CBD COP 6 under Bio-safety Protocol and possibly COP 1 under Nagoya Protocol	High level of ratification of MEAs						
	(desertification), UNFCCCC (climate change)								
Level of progress towards a "greener", resource efficient global economy as <i>inter</i> <i>alia</i> reflected by clear policy commitments at the multilateral level.	Current patterns of production, consumption and resource use are not sustainable; important global, regional and domestic environmental problems persist. To address such problems several policy processes are well underway including at the national level (e.g. Multilateral Environmental Agreements, Voluntary Partnership Agreements in relation to the Forest Law Enforcement Governance and Trade process, UNEP / UN General Assembly work on green economy, OECD work on green growth).	UN Conference on Sustainable Development (RIO+20, June 2012)	Tangible progress on the shift to a more resource efficient (green) economy						

² <u>http://www.unep.org/geo/GEO4/report/GEO-4_Report_Full_en.pdf</u>



³ <u>http://www.unep.org/geo/GEO4/report/GEO-4_Report_Full_en.pdf</u> ⁴ <u>http://mdgs.un.org/unsd/mdg/Resources/Static/Data/2010%20Stat%20Annex.pdf</u>

Protected areas: % of terrestrial and inland water areas conserved % of marine and coastal areas conserved	· · ·		niles		By 2020: - conservation of at least 17 % of terrestrial and inland water areas and 10% of coastal and marine areas
Total change in forest area (thousands of km2) Environmental benefits provided by forests include biodiversity and climate change mitigation		outh Oceania F erica 1990-2 2000-2 Main Report 2010	000	By 2020, the rate of loss of all natural habitats, including forests, is at least halved and where feasible brought close to zero.	Global deforestation rate stopped by 2030
Illegal logging worldwide:		, muni report, 2010		Ratification	Increased number
Number of significant timber exporting		2009	2010	of 10 FLEGT Voluntary	of signed VPAs as a means to
countries with which EU has signed agreement to prevent illegal logging	VPAs* signed to date	3	6	Partnership	reducing to
(Voluntary Partnership Agreement - VPAs)	VPAs * negotiated	7	4	Agreements between the	negligible levels trade in timber
	Significant timber exporting countries (globally)	20 (estimate)	20 (estimate)	EU and third countries (by	products related to illegal logging
	* covering in particular tropical timber		1	2013)	megai logging

⁵ http://www.fao.org/docrep/013/i1757e/i1757e.pdf

POLICY AREA: ENVIRONMENT

GENERAL OBJECTIVE 3: To preserve, protect and improve the quality of the environment by promoting and supporting the implementation of environmental legislation and the integration of environmental protection requirements into the definition and implementation of other EU policies⁶ and activities, with a view to promoting sustainable development.

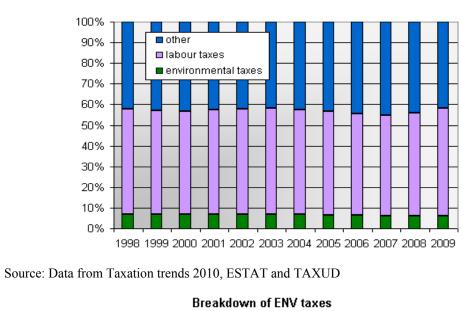
Impact indicators	Latest known result	Milestone(s)	Target (result)
Effectiveness of application of EU environment legislation: Number of open infringement cases ⁷ of EU environmental law by policy area: Environmental impact assessment Water Air Nature Waste Other	2011 2010 2009 2009 2009 2009 2009 2009 2009 2009 2000 200 2000 2		Effective and uniform implementation EU environmental legislation.
Proportion of CAP rural development spending specifically targeted on the environment	Approximately 50% of the rural development budget goes on measures of benefit to the environment Source: DG ENV estimate		Increase

 ⁶ Environmental protection requirements must be integrated into the definition and implementation of the Union policies and activities, in particular with a view to promoting sustainable development. (Article 11 TFEU, (ex Article 6 TEC)
 ⁷ This means the Commission sent an official letter of formal notice to the Member State

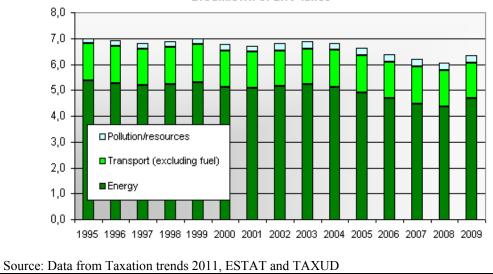
Environmental taxation: share of environmental taxes* (energy, transport, pollution/resources) in total tax revenue compared to taxes on labour (%) for EU27

Environmentally related taxes can contribute to meet environment policy objectives as a tool for implementing the 'polluter pays' principle as they allow the pricing-in of environmental externalities.

*Proposed theme specific indicator in the context of the Roadmap to a Resource Efficient Europe



ENV taxes as percentage of total taxation



In line with Europe 2020, seek to mainstream environmental taxation issues more broadly and deeply into the European Semester process.

"Green" spending (direct environment and environment friendly) within Cohesion Policy (total of 345 billion €) and Trans-European Transport Network (TEN T) (total of 7.2 billion €) ⁸	Category% of "green" spending within the respective category*Cohesion Policy-Direct14.5%Environment+Risks15.8%Cohesion Policy-Indirect15.8%Env+Clean Energies71.4%Source: DG Environment estimate*; data for the period 2007-2013	Increase in the amount of "green" spending within EU expenditures
 Fish catches from stocks outside safe biological limits (% of total catches per year) It is considered that a stock is within safe biological limits if its current biomass is above the precautionary level advocated by the International Council for the Exploitation of the Sea (ICES), which ensures a high probability that the stock will be able to replenish itself. Related to proposed thematic indicator under Roadmap to Resource Efficient Europe 	Surce: Maritime affairs and Fisheries DG and ICES, 2010	All fish and shellfish population should be exploited within maximum sustainable yield in all areas in which EU fishing fleets operate by 2015.

⁸ This figure excludes the European Regional Development Fund and the Cohesion Fund

4. SPECIFIC OBJECTIVES FOR OPERATIONAL ACTIVITIES

4.1. Global Environmental Affairs (ABB code: 07 02)

Most environmental problems have a transboundary or global nature, and those can only be addressed effectively through international co-operation. For this reason, the Treaty on the Functioning of the European Union (Article 191 TFEU) establishes that one of the key objectives of Union's policy on the environment is to promote measures at international level to deal with regional or worldwide environmental problems. The Treaty (Article 191, paragraph 4 TFEU) explicitly foresees the possibility for the European Union to participate in international environmental agreements, together with its Member States.

Europe must promote sustainable development at the global scale if we are to enjoy the benefits of economic growth, protect the world's environment and show global solidarity with future generations, in Europe and around the world. The 2012 United Nations Conference on sustainable development and green economy in the context of sustainable development and poverty eradication and the institutional framework for sustainable development (Rio+20) provides an opportunity in this regard.

The EU has assumed strong international leadership in the field of sustainable development and in particular in international environment policy and governance both in bilateral, regional and multilateral relations, including by working through International Organisations and Multilateral Environmental Agreements (MEAs), as well as by integrating environmental objectives into the EU's wider external policies such trade policy and development cooperation. Moreover, the enlargement of the EU and the EU's neighbourhood policy lead to very significant improvement in environment policy in the concerned countries. EU policies in this domain deliver results, partly thanks to the practical and financial support but also the sustained push for environmental mainstreaming in external policies in general.

There is a clear international dimension to the four priority areas listed in the 6th Environmental Action Programme of the EU, as established by Decision No 1600/2002/EC of the European Parliament and of the Council: climate change, nature and biodiversity, environment and health and quality of life and natural resources and wastes. In all these cases, the EU's strategic objectives can only be achieved if a series of key international environmental agreements are properly implemented, both at the Union level and worldwide and if remaining gaps at global level (e.g. mercury, chemicals, marine, forest) are addressed. One of the specific objectives set out by the 6th EAP in the international area is that of swift ratification, effective compliance and enforcement of all international conventions and agreements relating to the environment where the Union is a Party.

The financial resources under this activity are mainly composed of:

- Mandatory contributions arising from EU being party to a range of multilateral and other environmental agreements (budget line 07 02 01).

- Thematic Programme for Environment and the sustainable management of Natural Resources, including energy (ENRTP budget line 21.04.01 - partly managed by DG ENV under cross-sub-delegation).

- Funds from the European Neighbourhood Instrument, the Instrument for Pre-Accession and the support for countries and regions through the Development Cooperation Instrument.

Justification for EU action:

- Article 3 of the EU Treaty and Articles 11, 49, 191, 192, 208 and 209 of the Treaty on the FUE
- Articles 2(6) and 9 of the Sixth EC Environment Action Programme.

		07 02 Global Envi	RONMENTAL AFFAIRS			
To pursue ambitious environment policies at internati To promote and support improvements in the environ To strengthen cooperation on environmental issues w To strengthen international governance and ensure the	ment in the candidate ith our main trading p	and potential candidat partners;			-	-
Result indicators	Latest known resu	lt			•	Target (result)
EU participation in Multilateral Environmental	Year	2006	2008	2010	2011	EU environmental concerns
Agreements (Conventions):	Conventions*	N/A	47	49	49	reflected in international
- Environmental Conventions EU is a signatory or a party to (number)	Amendments, ne agreements, prot adopted		5 (including 2 new agreements)	5 (including two new agreements)	5	environmental agreements
- Amendments, new environmental agreements, protocols to Conventions adopted each year (number)	*Among them Conventions on :Biological Diversity (CBD), Persistent Organic Pollutants (Stockholm), Access to Environmental Information, Public Participation in Environmental Decision-making and Access to Justice (Aarhus), Control of Transboundary Movements of Hazardous Wastes and their disposal (Basel), Protection of the Mediterranean Sea against pollution (Barcelona), International Trade in Endangered Species (CITES).					
Level of EU influence on decisions taken by Multilateral Environment Agreements (MEAs) and processes	effective internation Progress made on r	nal environmental gov	but difficulties remain in	-		g Majority of decisions taken in international meetings are in line with EU positions.
		on requires that the EU veness and efficiency of	speaks with one voice in of EU global action.	external relatio	ons which should	
Progress along pre-accession path for candidate and potential candidate countries (implementation of the Stabilisation and Association Agreements (SAAs)	Candidate countrier acquis. However, in and stakeholder inv complement suppor assists countries in					
Status of relations on the environmental issues, including the negotiations on the environmental chapter (where applicable) with Potential Candidates and Candidate Countries	CountryCroatiaTurkeyfYRoMIcelandMontenegro	Candidacy Status Candidate Candidate Candidate Candidate Candidate	Negotiations on envirNegotiations completedUnderwayNot opened yetScreening report approinvited prepare its negoNot opened yet	d, accession 1/7/	/2013 and Iceland is	Approximation of EU environment legislation and of sustainable development goals by candidates and potential candidates.

Status of relations on the environmental issues,	Country	Candidacy Status	Negotiations on environmental chapter (27)				
including the negotiations on the	Serbia	Potential candidate,					
environmental chapter (where applicable) with		candidate status	-				
Potential Candidates and Candidate Countries		recommended by					
(cont.)		Commission.					
	Albania	Potential candidate.	-				
	(Kosovo)	Potential candidate	-				
	Bosnia and	Potential candidate					
	Herzegovina		-				
	Albania	Negative opinion on					
		the membership					
		application (by	-				
		Commission)					
Partner countries in the Eastern Neighbourhood			environment and climate change' as a priority area to be	Adoption of EU standards and			
progressively converge with EU environment	tackled under Platf	form II (on Economic In	tegration and Convergence with EU Policies).	norms for environmental			
policy and standards	Г. П 1 1 1		· · · · · · · · · · · · · · · · · · ·	protection by countries			
			ic, with climate change, green economy and development of	neighbouring the EU and other partner countries.			
			kt year. At the bilateral level, new Association Agreements which are expected to include commitments to converge with				
		a significant number of major EU environmental directives; meeting these commitments will pose institutional and budgetary challenges for the partner countries.					
Main policy outputs	institutional and ot	ugeur y enunenges for	ne paralel countres.				
	. .						
			and benefit-sharing -ABS), including a Commission Commu	nication and a Proposal for Council			
Decision for the Ratification of the international agree							
Forest Law Enforcement Governance and Trade (FLEGT) Voluntary Partnership Agreements (VPA) with Malaysia and Indonesia							
Proposals for Council Decisions setting out the EU position for CITES CoP16 and allowing the EU to join the CITES Convention as a Party							
Preparing for international negotiating conferences and events on RIO+20 UN Conference on Sustainable development, UNEP Governing Council, World Water Forum, CITES, resource panel, ABS protocol, ASEM chemicals, 5th MOP of AEWA, 4 th Session of the INC (mercury), 3 rd session of the International Conference on Chemical management, COP/MOP 6 Biosafety							
Protocol, CBD COP 11 and UNECE CLRTAP							
Main expenditure-related outputs	a Multilataral Franie	commont A groom or to to	which the Community is a party				
Payment of obligatory and regular contributions to the Multilateral Environment Agreements to which the Community is a party							

⁹ Together with the NGO Environment Forum, RENA is financed from a regional IPA programme subdelegated to ENV

4.2. Development and implementation of EU environmental policy and legislation (ABB code 07 03)

Environmental pollution does not recognise national borders and dealing with it at EU level instead of national level is not only more efficient, but often is the only possible way to tackle the major environmental problems we are facing (e.g. air and water pollution, hazardous waste, industrial accidents, etc). Environmental legislation at European level ensures also a level-playing field and fair competition for companies across the single market: if we do not have common standards, we run the risk of "eco-protectionism" where national rules act as barriers to trade.

The European Union's environment policy has been at the heart of the European project and one of the Union's success stories in terms of providing tangible benefits for its citizens. Their trust in the EU depends largely on the extent to which the latter is addressing their legitimate aspirations. EU legislation lies behind some 80% of national environmental legislation. It is responsible for major improvements in air and water quality and the elimination of pollutants such as lead in petrol, and it allows the EU to assume global leadership.

The pursuit of a high level of environmental protection also encourages eco-innovation, which, in turn, promotes industrial efficiency and new employment. Conserving energy, natural resources and raw materials, using them more efficiently and increasing productivity will be the key drivers for the building of a resource efficient, sustainable and competitive economy. As indicated in the EU2020 Strategy such an approach will help the EU to prosper in a low-carbon, resource constrained world while preventing environmental degradation, biodiversity loss and unsustainable use of resources.

Implementation of environmental legislation maintains environmental progress and ensures that the health and environmental benefits intended from legislation at the time of its adoption actually materialise.

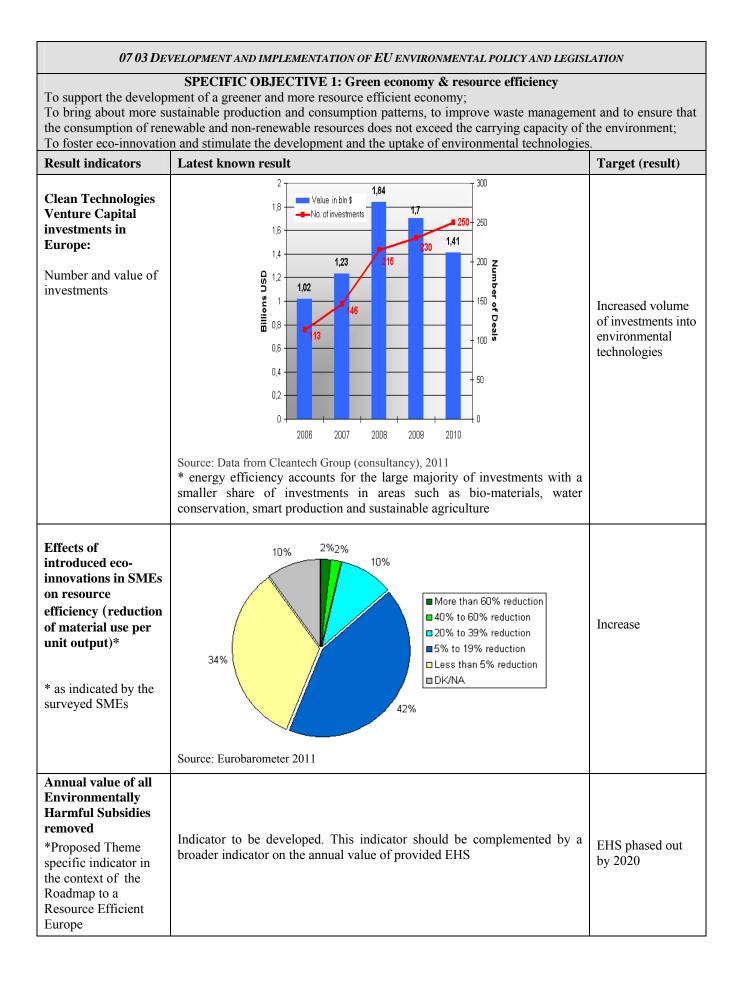
Improving and refining the knowledge base through better information, better management of information systems and the development of appropriate indicators will help target environment policy as efficiently and as effectively as possible. Continuous improvement in scientific and other data, including better awareness of the causes of natural phenomena, present a steady flow of new environmental challenges, certain of which warrant being addressed at the EU level. The conclusions of the 2010 4th State and Outlook for the European Environment Report (SOER) published by the European Environment Agency as well as the recent final assessment of the 6th Environmental Action Programme will help in this regard feeding into the preparation of the next environment action programme.

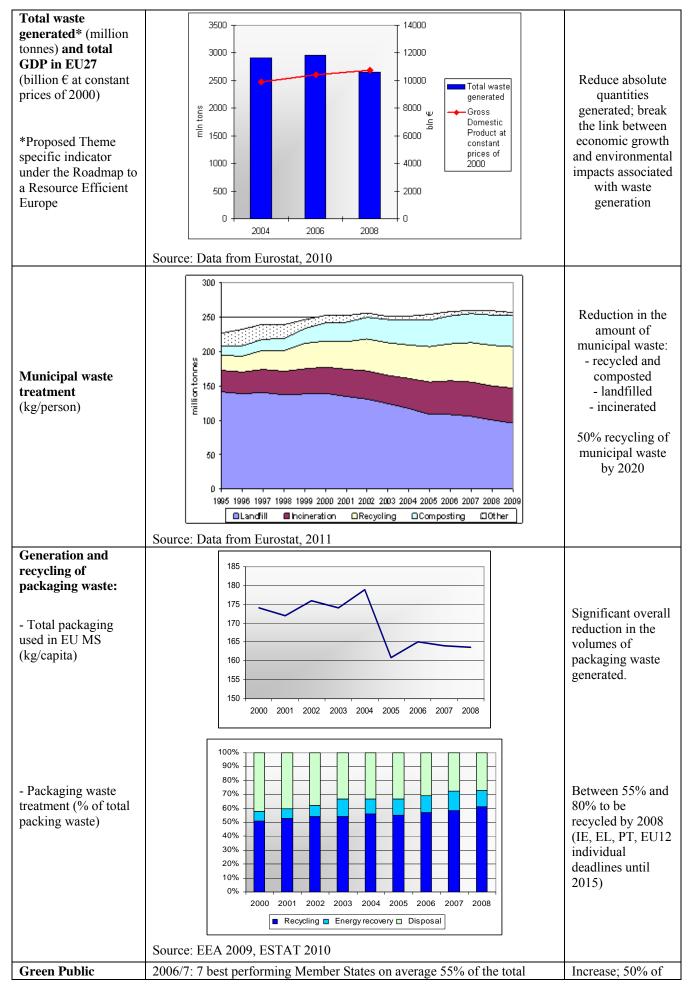
The financial resources under this activity are mainly composed of:

- 1. The LIFE + programme (LIFE+ Nature and Biodiversity; LIFE+ Environment Policy and Governance; LIFE+ Information and Communication);
- 2. Competitiveness and Innovation Framework Programme- eco-innovation objective of Entrepreneurship and Innovation Programme
- 3. The annual grant to the European Environment Agency;
- 4. Preparatory actions and pilot projects

Justification for EU action:

- Articles 3 and 17(1) of the EU Treaty and Articles 11, 191, 192 of the TFUE;
- Article 3 (2), 5, 6, 7 and 8 of the Sixth EC Environment Action Programme.
- REGULATION (EC) No 614/2007 of the European Parliament and the Council of 23/05/2007 concerning the Financial Instrument for the Environment (LIFE+)





Procurement by public authorities	number and 45% of the total value of contracts	all tendering procedures should
(% of overall number and value of tendering procurement procedures)	2011: Survey on the uptake of GPP in the 27 MS ongoing	be 'green' by the end of 2010, i.e. comply with the endorsed common GPP criteria.
*Proposed Theme specific indicator under the Roadmap to a Resource Efficient Europe		

Main policy outputs

Initiatives relating to the ecological footprint of products, corporate environmental reporting, Green Public Procurement Green Paper on the sustainable use of the phosphorus resource

Proposal on inspections and controls of waste shipments

Initiatives on plastic waste and, as appropriate, legislative proposals

Ship recycling regulation

Launch of fitness check on various waste stream directives

Best Available Techniques Conclusions with associated emission levels for selector industrial sectors

In line with the Roadmap to a Resource Efficient Europe, DG ENV will monitor the phasing out of environmentally harmful subsidies in Member States as part of European Semester from 2012. We also support inclusion of EHS reform into the 2012 Annual Growth Survey and the country specific recommendations.

Main expenditure-related outputs

Innovative or demonstration projects in support of: waste management, waste prevention, reuse of products, part of products or extension of life cycles, promotion of recycling; innovative environmental designs of products and services and reduction of environmental impacts of the use phase of products and services; reduction and of emissions of gases having a greenhouse effect (action grants).

Contracts for studies, services, surveys, modelling and scenario building in support of: the fitness check in the area of waste; environmental evaluation and impact assessment; the implementation of the Resource Efficiency Roadmap, EU waste acquis, the Thematic Strategies on the sustainable use of natural resources; EU Action Plan on Sustainable Production and consumption

Launch in 2012 of: two networks supporting procurement of eco-innovative services and goods, by bundling together private and public procurement; a network of Eco-innovation financiers to support the development of a financing market for eco-innovation and development of a common EU approach; and a network of "National Cleaner Production Centres" in cooperation with UNEP to support the dissemination of best practice related to eco-innovation and resource efficiency in developing countries and the networking of eco-innovators.

Eco-innovation market replication projects focusing on better market presentation of eco-innovative solutions, especially in the area of resource efficiency, food & drink, water, innovative construction materials and greener management.¹⁰

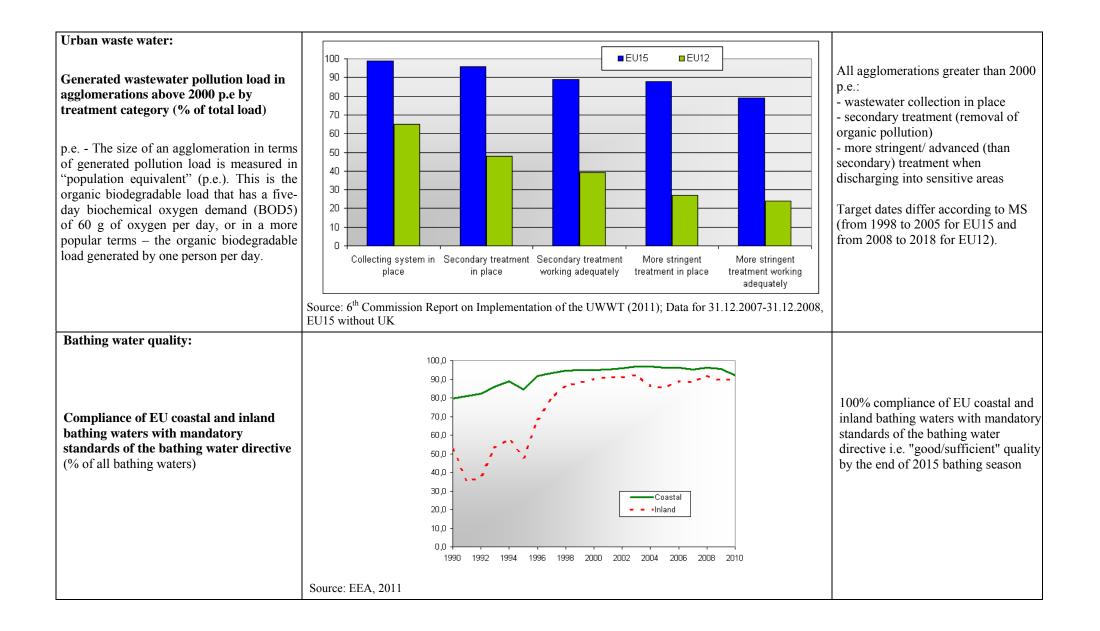
¹⁰ \in 34 830 000 for eco-innovation first application and market replication projects, managed on behalf of DG Environment by the Executive Agency for Competitiveness and Innovation are included into EIP budget under 02 ENTR title. Further than that also support to risk capital funds investing in eco-innovative enterprises (High Growth and Innovative SME Facility) is given through the envelope earmarked for eco-innovation under CIP (budget for 2012 €39 000 000, 01 ENTR title).

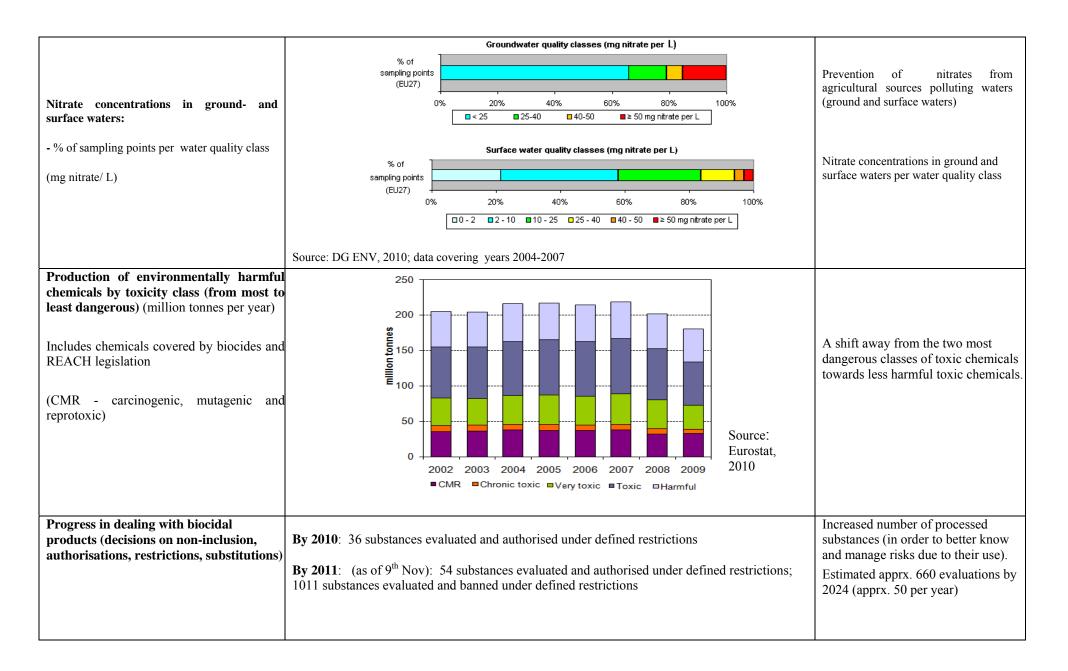
07 03 Development and implementation of EU environmental policy and legislation **SPECIFIC OBJECTIVE 2: Nature & Biodiversity** To protect, conserve, restore and develop the functioning of eco-systems, natural habitats, wild flora and fauna with the aim of halting desertification and the loss of biodiversity, including diversity of genetic resources; to ensure that the real value of eco-systems and their capacity to make the EU more resilient to climate change is recognized. **Target** (result) **Result indicators** Latest known result Mammals Reptiles Amphibians Freshwater Fishes Lepidoptera By 2020 the extinction of known threatened **Red List status of European** Dragonflies groups of species (% in various species has been prevented and their threat categories) conservation status, particularly of those most Saproxylic beetles (selection) in decline, has been improved and sustained Molluscs (selected) Vascular Plants (selected) 0% 20% 40% 60% 80% 100% Extinct/Regionally extinct Critically endangered Endangered Vulnerable Near Threatened Least Concern Data deficient Source: IUCN 2007-11 Terrestrial Marine All Establishment of terrestrial Natura 2000 Total EU27 Natura 2000 Natura Natura 2000 Number of Total Total EU27 completed by 2012 **Designated areas:** 2000 / Marine area terrestrial Terrestrial sites Natura terrestrial By 2010 up to 20% of EU's terrestrial area Natura2000 area (sites national (thousand 2000 area area area area covered by Natura 2000 sites designated under Habitats and (thousand (thousand Terrestria km²) (thousand (thousand km²) km²) km²) km²) 1 area (%) Designation of marine Natura sites completed **Birds Directives**) (Cumulative by 2012 surface area, number of sites) Effective management, well-connected and 4290 751 17.51% 198 26 106 949 4290 integrated in wider landscapes and seascapes Source: DG Environment, 2011

Conservation status of Species and Habitats of European Importance (% in various conservation categories)	Species Habitats 0% 20% 40% 60% 80% 100% Source: Report on the Conservation Status of Habitat Types and Species under the Habitats Directive							
	COM(2009) 358; data concerns 2001-2006 period							
Ecosystem and their services Biodiversity within the EU *Proposed Theme specific indicator under the Roadmap to a Resource Efficient Europe	Indicators concerning the state and value of ecosystems and their services, halting the loss of biodiversity and ecosystem services in the EU and restoring them as far as possible will be available in 2012. The EU 2010 Biodiversity Baseline provides facts and figures on the state and trends of the different biodiversity and ecosystem components. It thus enables the EU to measure and monitor progress from 2011 to 2020 and has been endorsed by the Council.							
Main policy outputs								
Green Paper on Green Infrastructu Conclusions of the Natura 2000 se	re minar determining priorities at biogeographic levels for the management of the Natura 2000 sites							
Main expenditure-related outputs								
Preparatory actions - Concrete conservation actions - Communication and dissemination actions; the objectives of the Strategy to halt the loss of Biodiversity (action grants). Innovative or demonstration projects contributing to the monitoring of the environmental status of forests within the European Union territory (action grants) Contracts for studies, services, surveys, modelling and scenario building: Organisation of Natura 2000 biogeographic seminars on the management of Natura 2000, Communication and development of guidance documents on Natura 2000, guidance on the use of EU financing instruments for Natura 2000, feasibility of the production of European Red Lists of Habitats, Improved tools for the evaluation of the Birds and Habitats Directives, management of certain EU bird populations, and provision of technical support for the								

implementation of the legislation.

0	7 03 Development and implem	MENTATION OF EU	ENVIRONMENTAL POLICY AND LEGISLATION				
SPECIFIC OBJECTIVE 3: Environmenta To contribute to a high level of quality of I harmful effects on human health and the e	ife and social well being for cit		ng an environment where the quality of enviro	onmental med	ia does r	not give rise to	
Result indicators	Latest known result			Target (result)			
Number of water bodies in good status or		Number*	Water bodies in good status or with good ecological potential				
with good ecological potential (as defined by the Water Framework Directive)	EU Water bodies in total: of which - surface (rivers, lakes,	121.198	Assessment ongoing (on the basis of River Basin Management Plans - RBMP)	Good status or good ecological potential in all water bodies by 20		bodies by 2015,	
River basins are made up of one or more water bodies	- surface (rivers, fakes, coastal, transitional) - groundwater	- 108.107 - 13.091	Full assessment every 6 years; latest assessment is on going and to be finalised in 2012	unless a WFD exemption a	otion applies		
	River Basins Source: DG Environment, Nov	176	RBMP delivered for 122 river basins (by 22 MS by November 2011)				
Trends for selected air pollutant	30000 -	ember end 2011			By 2010*	By2020**	
emissions covered by the Thematic Strategy on Air Pollution and affecting			NH3 NMVOC	SO2	8.3	18%	
human health and the environment	25000		──NOx	NOx	9.0	40%	
(including acidification and eutrophication):				NMVOCs	8.8		
cutiopincation).				NH3	4.3	73%	
– sulphur oxides (SOx)	ក្ត អ្ន 15000			PM	-	41 %	
 nitrogen oxides (NOx) non-methane volatile organic compounds (NMVOC) ammonia (NH3) particulate matter (PM10)* 	(s) 20000 5 15000 5000 0 5000 0 0 0 0 0 0 0 0 0 0 0 0	pursuant to t (million tonu **Indicative requirements of Thematic	he NEC nes) emission s to achie Strategy	n reduction eve the targets on Air			
* Proposed thematic indicator under Roadmap to Resource Efficient Europe	୍ବ ,ଙ ,ଙ ,ଙ ,ଙ 	્ર જ જ જ જ જ	8 200 200 200 200 200 200 200 200 200	Pollution (co 2000).	ompared	to emissions in	
	Source: Data from EEA, 2011	Source: Data from EEA, 2011					





Number of known substances of very high concern included on the REACH candidate list			136 by 2012 All relevant SVHC by 2020	
Proposed thematic indicator under Roadmap to Resource Efficient Europe				
REACH – registrations, evaluations,			A 044	
authorisations, restrictions, substitution		2010	2011	Better and earlier identification of the
of substances of high concern (Number)	Registrations*	24,675 dossiers; 4,300 substances	5,181 substances registered**	intrinsic properties of chemical
	Evaluations *	N/A	N/A (will start in 2012)	substances and their treatment according to these properties.
	Authorisations	N/A	N/A	and and a more book and a
	Restrictions	N/A	N/A	Replacement of substances of very
	Substitution	N/A	N/A	high concern by suitable alternative substances or technologies.
	* includes substances ** as of 3 rd Nov. 201			substances of technologies.
Main policy outputs				
Revision of the strategy on endocrine disrupt Initiative on toxicity of mixtures Blueprint to safeguard Europe's water resour		on the implementation of the WED	Review of the Water Scarcity and	Droughts Strategy Review of the

Blueprint to safeguard Europe's water resources (comprising report on the implementation of the WFD, Review of the Water Scarcity and Droughts Strategy, Review of the vulnerability of water and environmental resources, Water Efficiency of Buildings)

Initiative relating to Integrated Coastal Zone Management

Main expenditure-related outputs/

Innovative or demonstration projects in support of: clean technologies, air quality management (in particular in urban areas) and noise; water quality (impact of agricultural and forest practices), wastewater management and treatment technologies, flood prevention and control (river basin management) (action grants).

Studies, services, surveys, modelling and scenario building in support of: the implementation of the Thematic Strategy on Air Pollution, the legislation on Industrial emissions, chemicals as well as water legislation (Water Framework Directive, Drinking water, urban waste water) and the Marine Framework Directive, including strategy on water scarcity and drought.

Implementation of legislation on biocides and export and import of dangerous chemicals – subsidy to the European Chemicals Agency (ECHA)

07 03 DEVELOPMENT AND IMPLEMENTATION OF EU ENVIRONMENTAL POLICY AND LEGISLATION

SPECIFIC OBJECTIVE 4: Compliance & awareness raising

To promote compliance, strengthen effective policy implementation and enforcement in the EU, *inter alia* through the definition of coherent implementation priorities and innovative approaches; to ensure that EU environment policy is based on the principles of 'better regulation'; to promote awareness-raising, access to information, and transparency in relation to EU environment policies; to promote the participation of interested parties and the public at large, including non-government organisations, in the environment policy-making and implementation.

Result indicators	Latest known result							Target (result)	
Evolution of infringement								Better and more efficient	
cases (Number)			200	2008	2009	2010	2011**	management of infringement	
Complaints received in CHAP* Open infringement cases (Letter			7					cases/complaints	
of Formal Notice sent)	Complaints received		n/a	n/a	143*	620	533	focusing on the priorities	
Cases sent to ECJ	Open infringement		479	481	451	442	295	defined by the	
*a centralised, SG-managed			4/9	481	451	442	295	Commission.	
database for registering all the incoming complaints and	cases							Reduction of the number of old cases and	
inquiries	EU Pilot cas	ses	n/a	85	129	188	324	of cases not respecting	
	open							relevant benchmarks.	
	Cases refer	red	77	61	61	60	55		
	to ECJ		Ļ						
	* between the			n of CHA	AP on 28	Septemb	ber 2009 and		
	31 December 2009 **until 4 November 2011								
		CIIIO	01 2011						
LIFE projects running		2007 2008 2009 2010					2010		
LIFE projects launched	running	536	5	481	534		618*		
(Number)	launched		1	193	210)	182		
	*as of end Oct								
Contribution made by LIFE III and LIFE+ to policy development	LIFE III and its successor LIFE+ have provided a useful contribution to the development (knowledge based), negotiation (providing good experience and practices) as well as enforcement (compliance phase) of the environmental policies. Moreover, it helped to integrate environment into other policies by providing a comprehensive approach, in particular for Nature and Biodiversity in acting as a "catalyst" to activate other funds such as the structural or agriculture fund. Sufficiently broad and policy-useful LIFE + proposals, such that implementation, updating and development of EU environmental policy and legislation are enhanced, including the integration of the environment into other policies.								
Media outreach (in mln)	Distributed copies of Environment for Europeans newsletter Viewers of audio-visual products						■ 2011 ■ 2010 ■ 2009 ■ 2008		
	DG ENV website visits Minimum audience reached by awareness campaigns (internet, social media, other media. viral videos, events)								
						05	10 15	20 25 30 35 40	

Number of municipalities taking part in participative schemes	2011	-				Increased number of municipalities
	2010)				
	2009	,				
	2008	, -				
	2000	,				
		1800	2000	2200	2400	
Press releases and media deliverables	2010: 245 2011: 278					
Subscribers of DG Environment 'Science-	2007	2008	2000	2010	2011	Increased number of subscribers to the
Environment Policy News	6,000	9,000	2009 11,000	12,000	13,500	'Science-Environment
Alert Service'	0,000	9,000	11,000	12,000	15,500	Policy News Alert Service'; 20,000 by 2013
% of European citizens who: consider that protecting the en- personally	nportant to th	2007 nem 94%		2010 95%	Continuous high level of public support for EU environmental policy	
consider that protecting the env		nportant to th				
believe that environment most	ir quality of 1		80%	95% 77%	making	
believe that social factors most influence their quality of life believe that economic factors most influence their quality of				76%	75%	Driving behavioural change in citizens towards more
life				84%	85%	
consider that EU environmental legislation is necessary to protect the environment					81%	environmentally friendly lifestyles and consumption habits, with
favour the environmental decision making at the EU level				67%	64%	more than 20% of
actively implemented changes consumption habits for environ			17%		citizens implementing changes in their lifestyle	
are willing to pay more for envi	are willing to pay more for environmentally friendly products				72%	Increase of awareness of:
agree that the efficient use of n economic growth in the EU.	es can boost			83%	 resource efficiency issues biodiversity (40% of European citizens) 	
know what biodiversity means				35%		
think EU should inform them better about the importance of biodiversity					22%	European chizens)
Source: Eurobarometer surveys (20	07, 2008, 2010)					
Main policy outputs	, 2000, 2010)					

Revision of the Environmental Impact Assessment Directive

Work on compliance promotion and enforcement

Yearly production and dissemination of EU environment policy publications on paper and/or in electronic format Organisation of the annual Green Week Conference which will focus on water in 2012

Main expenditure-related outputs

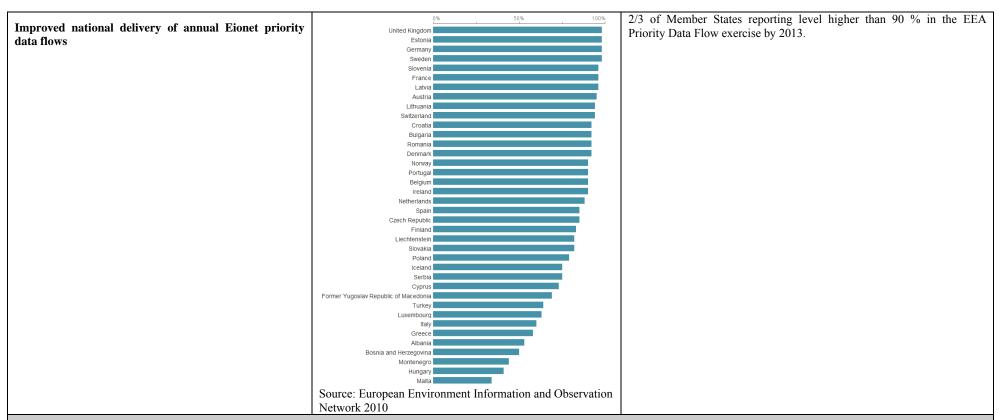
Contracts for studies, services, surveys, modelling and scenario building supporting national, regional and local actors for the implementation and enforcement of EU Environment Policy (including IMPEL network)

Number of non-governmental organisations that are primarily active in protecting and enhancing the environment at European level supported via operating grants

National or transnational communication or awareness raising campaigns related to the implementation, updating and development of EU environmental policy and legislation (action grants)

Awareness-raising activities (Green Week, mobility week) communication and information products - procurement

07 03 DEVELOPMENT AND IMPLEMENTATION OF EU ENVIRONMENTAL POLICY AND LEGISLATION						
SPECIFIC OBJECTIVE 5: Development of the knowledge base to support policy making and implementation To generate and facilitate exchange of environmental data and information and develop the knowledge base to support policy-making and implementation. (This objective is implemented mainly through the European Environment Agency - EEA, the Joint Research Centre, the RTD Framework Programmes and GMES)						
Result indicator	Latest known result	Target (result)				
Number and value of funding (€year) of Research and Innovation projects promoting mainly resource efficiency and sustainable environmental management, allocated through EU financial support programmeProposed thematic indicator in the context of the	The indicator is under consideration	Increase funding, target or milestone not set yet				
Roadmap to Resource Efficient Europe						
Availability of key information and assessments on past and future changes in the state of the environment, pressure on the environment and policy responses, e.g. the Core Set of Indicators and five yearly state and outlook reports published by the European Environment Agency	Core set of indicators used widely by EEA and European Commission e.g. in Management Plans. Report on State and Outlook of Europe's Environment 2010 published Nov 2010. Up-time of EEA web- site in 2009 above 99 %.	Increased volume and quality assured environmental information generated and used in accordance with general principles of the Shared Environmental Information System (SEIS) and INSPIRE compliant. EEA core set of indicators and other indicator sets and underpinning data are available via web-based platforms as part of				
		SEIS. Maintain EEA website annual up-time of at least 98%.				
Use of EEA information and assessments accessed via EEA website: Number of page views on EEA website	2009: 8,618,464 page views 2010: 8,855,564 page views	2012 target: at least 9 million page views on EEA website				



Main policy outputs

Use of SOER 2010 products in review and follow up of 6th Environmental Action Programme. Contributions to follow up on climate change mitigation and adaptation, biodiversity and nature, sustainable consumption and production, beyond GDP and resource efficiency policies. Water will be highlighted in 2012, being the EU Year of Water (Water Blueprint for Europe).

Main expenditure-related outputs

Reports, indicators, databases, SEIS clearing houses, data centres and web-based services, including GMES related to: Environmental Themes (air quality, air pollutant emissions, biodiversity, GHG emissions, freshwater, marine); cross-cutting Themes (climate change impacts, adaptation/vulnerability, ecosystems, environment & health, maritime, SCP and waste, land use, agriculture/forestry, energy, transport); integrated environmental assessments including regional/global assessment, decision support, economics and strategic futures

Information services and communications: Support to GMES, SEIS Number of press releases, web highlights, answers to enquiries, translations.

Governance and networks: Number of Reports, papers

EEA internal management and administration