Frans Timmermans

Executive Vice-President-designate for the European Green Deal

Dear Frans,

Earlier this year, the people of Europe made their voices heard in record numbers at the European elections. They presented us with a mission to be decisive and ambitious on the big issues of our time that are shaping the future of our society, economy and planet.

Changes in climate, digital technologies and geopolitics are already having a profound effect on the lives of Europeans. We are witnessing major shifts all the way from global power structures to local politics. While these transformations may be different in nature, we must show the same ambition and determination in our response. What we do now will determine what kind of world our children live in and will define Europe’s place in the world.

Our job as the European Commission will be to lead, to grasp the opportunities and to tackle the challenges that these changes present, working hand in hand with people from across Europe and with the governments, parliaments and institutions that serve them.

This is the guiding principle behind my Political Guidelines for the next European Commission 2019-2024, which I presented to the European Parliament on 16 July 2019. I outlined six headline ambitions on which I want the European Commission’s work to focus. These priorities are interlocking and are part of the same picture. In this spirit, I have put together a College in which we will all work, decide and deliver together.
An open and inclusive way of working

This approach reflects the open, inclusive and cooperative way of working that I will instil throughout the Commission, as well as in our relationships with others.

The College: One team

The European Commission functions on the principle of collegiality. This means we are one team: we all work together following a whole-of-government approach, we all have our say, we all decide collectively and we all take ownership of what is agreed.

To help us deliver on our ambitions and commitments, I will empower eight Vice-Presidents to steer and coordinate thematic Commissioners’ Groups on each of the Commission’s priorities. They will be supported in this role by the Secretariat-General. All Commissioners will be in one or more Groups. The Commissioner for Budget and Administration will report directly to me.

Of the eight Vice-Presidents, the three Executive Vice-Presidents will have a dual function. As Vice-Presidents, they will lead a Commissioners’ Group and be supported by the Secretariat-General. In addition, they will also manage a policy area and have a Directorate-General under their authority for this part of their job. One of the three Executives, First Vice-President Timmermans, will chair the College in my absence.

The High Representative/Vice-President will support me in coordinating the external dimension of all Commissioners’ work. To ensure our external action becomes more strategic and coherent, it will be systematically discussed and decided on by the College. To support this, all services and Cabinets will prepare the external aspects of College meetings on a weekly basis, mirroring the process already in place for interinstitutional relations. This should also better align the internal and external aspects of our work. This will be a ‘Geopolitical Commission’.

I believe that we need to speak and listen more to one another, starting from within the Commission. College meetings will be places of open and honest discussion. As President I will set the agenda, but all College decisions will be taken collectively. In line with our commitment to fully digitalise the Commission and the need to use resources conscientiously, College meetings will be paperless and digital.

Each Commissioner will ensure the delivery of the United Nations Sustainable Development Goals within their policy area. The College as a whole will be responsible for the overall implementation of the Goals.

Interinstitutional relations and better policy making

Along with our close relations with the Council, I want to strengthen the Commission’s special partnership with the European Parliament. This priority must cut through the work of each Member of the College, starting with myself.
I will expect you to ensure the European Parliament is regularly briefed, notably before major events and at key stages of international negotiations. In light of my support for a right of initiative for the Parliament, you should work closely with the relevant Committees, and be active and present during the preparation of resolutions requesting that the Commission legislate.

The more we build a consensus when designing policy, the quicker it can become law and make a difference to people’s lives. This is why we need an open and cooperative approach throughout the legislative process, from policy design to final agreement. I will expect you to attend all political negotiations, known as trilogue meetings, with the other institutions.

We need to ensure that regulation is targeted, easy to comply with and does not add unnecessary regulatory burdens. The Commission must always have the leeway to act where needed. At the same time, we must send a clear signal to citizens that our policies and proposals deliver and make life easier for people and for businesses.

In this spirit, the Commission will develop a new instrument to deliver on a ‘One In, One Out’ principle. Every legislative proposal creating new burdens should relieve people and businesses of an equivalent existing burden at EU level in the same policy area. We will also work with Member States to ensure that, when transposing EU legislation, they do not add unnecessary administrative burdens.

Proposals must be evidence based, widely consulted upon, subject to an impact assessment and reviewed by the independent Regulatory Scrutiny Board. You will ensure that they respect the principles of proportionality and subsidiarity and show the clear benefit of European action.

Given that any legislation is only as good as its implementation, I want you to focus on the application and enforcement of EU law within your field. You should provide support and continuous guidance to Member States on implementation, and be ready to take swift action if EU law is breached.

**Bringing Europe closer to home**

I want to strengthen the links between people and the institutions that serve them, to narrow the gap between expectation and reality and to communicate about what Europe is doing.

We must engage with all Europeans, not just those who live in the capitals or are knowledgeable about the European Union. I will expect you to visit every Member State within the first half of our mandate at the latest. You should meet regularly with national parliaments and take part in Citizens’ Dialogues across our Union, notably as part of the Conference on the Future of Europe.

A stronger relationship with citizens starts with building trust and confidence. I will insist on the highest levels of transparency and ethics for the College as a whole. There can be no room for doubt about our behaviour or our integrity. The Code of Conduct for Commissioners sets out the standards and the rules to follow.
You will ensure budgetary spending represents value for taxpayers and follows the principles of sound financial management.

**Making the most of our potential**

The gender-balanced College I am presenting today makes good on my pledge to put together a Commission that is more representative and draws on all of our potential. This is a good start, but there is plenty more work to be done.

I expect you to **draw on all of Europe’s talents** when it comes to setting up your own Cabinets. That means striking an appropriate balance in terms of gender, experience and geography.

The Commission should also lead by example when it comes to ensuring better representation and a diversity of voices in our public life. With this in mind, all public events organised by the Commission should aim to feature gender-balanced panels and a broad range of perspectives from across Europe.

**Your mission**

I would like to entrust you with the role of Executive Vice-President for the European Green Deal.

Protecting our planet and our shared environment is our generation’s defining task. It is an urgent moral, human and political obligation, which Europeans have resoundingly told us they want their Union to fulfil. It is also a long-term economic imperative: those who act first and fastest will be the ones who grasp the opportunities from the ecological transition.

The European Green Deal should become Europe’s hallmark. At the heart of it is our commitment to becoming the world’s first climate-neutral continent. It will require collective ambition, political leadership and a just transition for the most affected.

As Executive Vice-President, you will have a dual function. You will set the strategic direction and chair the Commissioners’ Group on the European Green Deal. In addition, you will be responsible for the climate action portfolio. In leading the work on the European Green Deal, you will ensure all policy dimensions are fully taken into account.

**A European Green Deal**

To make a real step change, we must look at everything from how we use and produce energy, unlock private investment and support new clean technologies, all the way through to the transport we use, the food we eat and the packaging we throw away.

You will lead the work on the **European Green Deal**, which should be presented in the first **100 days of our mandate**.

- Along with our climate-neutrality commitments for 2050, we have to be more ambitious when it comes to our **2030 emission reduction target**. This should increase to at least 50% by 2030, up from the 40% currently agreed.
In parallel, I want you to lead international negotiations to increase the level of ambition of other major emitters by 2021. By then, you should put forward a comprehensive plan to increase the EU's target for 2030 towards 55% in a responsible way. This must be based on social, economic and environmental impact assessments that ensure a level playing field and stimulate competitiveness.

The European Green Deal can only work if it brings people along and supports the most affected, such as those in industrial, coal and energy intensive regions. In this spirit, you will coordinate the work on the new Just Transition Fund.

Europe must lead the world when it comes to protecting our biodiversity. You will ensure we mainstream biodiversity priorities across all policy areas, notably trade, industry, agriculture and maritime affairs. To do this, you will coordinate the work on the Biodiversity Strategy for 2030.

You will be responsible for coordinating the Commission's work on our zero-pollution ambition. This will require a wide-ranging approach looking at air, water, and noise pollution from transport, agriculture and food production, water quality, hazardous chemicals and other key areas.

I want you to coordinate the work on reducing the carbon footprint of our transport sector and ensuring the blue economy contributes to decarbonisation.

You will coordinate our work on the circular economy, as well as on the new 'Farm to Fork' strategy for sustainable food. This will cover every step in the food chain from production to consumption, looking at consumer information, food safety, animal and plant health, fisheries and the agri-food sector.

I want you to ensure that our tax policies enable us to deliver on our climate ambitions. This will include the work on the Carbon Border Tax, as well as the review of the Energy Taxation Directive.

Cutting across all of the above issues is the need to focus on enforcement and implementation of legislation on climate, energy, environment and all other relevant policies.

**Climate action**

As lead for the climate portfolio, your task will be to firm up our long-term climate-neutral commitment, ensure that we use all of the tools at our disposal and work on climate awareness and behaviour change.

- In our first 100 days in office, you will propose the first European Climate Law to enshrine the 2050 climate-neutrality target into legislation.
- You will ensure the implementation of the legislative instruments on climate, namely the Emissions Trading System, the Effort Sharing Regulation and the regulation on land use, land-use change and forestry.
I want you to focus on instilling a new climate culture in Europe. The umbrella for this should be a new **European Climate Pact** — bringing together regions, local communities, civil society, industry and schools. Together they will design and commit to a set of pledges to change behaviours across our society.

You will work under my guidance on all of the above issues. The Secretariat-General will support you in your coordination tasks on the European Green Deal. For your work on the climate portfolio, the Directorate-General for Climate Action will support you.

**The way forward**

The mission outlined above is not exhaustive or prescriptive. Other opportunities and challenges will no doubt appear over the course of the next five years. On all of these issues, I will ask you to work closely with me, and with other Members of the College.

Once there is more clarity, we should be ready to pave the way for an ambitious and strategic partnership with the United Kingdom.

I look forward to working closely together at what is an exciting and testing time for our Union. You can of course count on my full personal and political support ahead of your hearing at the European Parliament and throughout our mandate.

Yours sincerely,

Ursula von der Leyen

President-elect of the European Commission