Auctioning

German Auctioning of Emission Allowances
Periodical Report: October 2019
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German Auctioning of Emission Allowances

The German auctions of the third trading period are held weekly on the European Energy Exchange (EEX) spot market. The German Emissions Trading Authority (DEHSt) at the German Environment Agency is the competent authority for the German auctions. Further updated information on the third trading period auctions can be downloaded from the EEX website. Reports on the second and third trading period auction results are available on the DEHSt auction website. The 2019 and 2020 auction calendars are published on the EEX website.

The following tables summarise the key data of the German auctions on the EEX in 2019 and 2020:

<table>
<thead>
<tr>
<th>2019</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Auction product</strong></td>
<td>Third trading period EUA spot contracts</td>
</tr>
<tr>
<td><strong>Period</strong></td>
<td>01/02/2019 to 13/12/2019</td>
</tr>
<tr>
<td><strong>Auction volume entire year</strong></td>
<td>127,561,500 EUA¹</td>
</tr>
<tr>
<td><strong>Auction volume per auction</strong></td>
<td>February–July: 3,209,000 EUA</td>
</tr>
<tr>
<td></td>
<td>September–December: 2,834,500 EUA</td>
</tr>
<tr>
<td><strong>Auction frequency</strong></td>
<td>Weekly (Fridays, 09:00 to 11:00 CET)</td>
</tr>
<tr>
<td><strong>Bid volume</strong></td>
<td>500 EUA/EUAA</td>
</tr>
<tr>
<td><strong>Auction mode</strong></td>
<td>Single-round, uniform-price procedure with a closed order book</td>
</tr>
</tbody>
</table>

¹ Since the beginning of 2019, the Market Stability Reserve (MSR) has come into effect. The 2019 EUA auction volume is reduced by the MSR scheme until August and includes the volume of the cancelled auctions after 9th November 2018 (21,807,000 EUA). The MSR reduction for the auction volumes from September 2019 to August 2020 was announced on 15th May 2019 on the European Commission’s website.

² The MSR reduction for the auction volumes from September 2020 to August 2021 is expected to be determined by the European Commission in May 2020.
1 Overview

1.1 October 2019

In October, four auctions of emission allowances (EUA) of the third trading period were successfully carried out for Germany at the EEX.

Overall about 11 million EUA with a total value of over €276 million were auctioned. This results in a volume-weighted average price per allowance of €24.38 (-5 percent compared to the previous month). The deviations of the clearing prices from the current prices on the lead market fluctuated between -0.52 and -0.08 percent (see also Chapter 3.3).

Overall, valid bids totalling about 17 million allowances were entered into trading system across the four EUA-auction dates. Thus, the average cover ratio in the reporting period was 1.51 (see also Chapter 2.2). The average participation number of 19 bidders was below the level of the previous month (22). This also applies to the average number of 16 (17) successful bidders (see also Chapter 2.1).

The following table gives an overview of the most important auction figures from the EUA-auctions performed during the reporting period.

Table 1: Overview of German EUA-auctions in October 2019

<table>
<thead>
<tr>
<th>Date</th>
<th>Auction volume</th>
<th>Bid volume</th>
<th>Cover ratio</th>
<th>Bidders</th>
<th>Successful bidders</th>
<th>Price</th>
<th>Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>04/10/2019</td>
<td>2,834,500</td>
<td>4,171,500</td>
<td>1.47</td>
<td>19</td>
<td>15</td>
<td>€23.41</td>
<td>€66,355,645</td>
</tr>
<tr>
<td>11/10/2019</td>
<td>2,834,500</td>
<td>4,516,500</td>
<td>1.59</td>
<td>22</td>
<td>17</td>
<td>€23.62</td>
<td>€66,950,890</td>
</tr>
<tr>
<td>18/10/2019</td>
<td>2,834,500</td>
<td>4,343,000</td>
<td>1.53</td>
<td>18</td>
<td>15</td>
<td>€25.64</td>
<td>€72,676,580</td>
</tr>
<tr>
<td>25/10/2019</td>
<td>2,834,500</td>
<td>4,146,000</td>
<td>1.46</td>
<td>18</td>
<td>17</td>
<td>€24.86</td>
<td>€70,465,670</td>
</tr>
</tbody>
</table>

October 11,338,000 17,177,000 *1.51 *19 *16 *€24.38 €276,448,785

Source: EEX, DEHSt

* average

In addition, 801,500 aviation allowances (EUAA) with a total value of almost €18 million were auctioned for Germany on 9th October 2019. The auction price for the 5 successful bidders was €22.32. Overall, 9 bidders with valid bids totaling about 2.4 million allowances participated in the auction.
1.2 Overview of the entire year 2019

In the first ten month of the current year a total of about 108 million EUA and EUAA with a total value of over € 2.67 billion were auctioned at the EEX for Germany. This results in a volume-weighted average price per allowance of € 24.63.

The following table summarises the auction results on a monthly basis.

<table>
<thead>
<tr>
<th>Month</th>
<th>Type</th>
<th>Auction volume</th>
<th>Bid volume</th>
<th>Cover ratio</th>
<th>Bidders</th>
<th>Successful bidders</th>
<th>Price</th>
<th>Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>February</td>
<td>EUA</td>
<td>12,836,000</td>
<td>26,410,500</td>
<td>*2.06</td>
<td>*27</td>
<td>*22</td>
<td>*€ 20.75</td>
<td>€ 266,347,000</td>
</tr>
<tr>
<td>March</td>
<td>EUA</td>
<td>16,045,000</td>
<td>28,360,000</td>
<td>*1.77</td>
<td>*23</td>
<td>*17</td>
<td>*€ 21.89</td>
<td>€ 351,160,870</td>
</tr>
<tr>
<td>April</td>
<td>EUA</td>
<td>9,627,000</td>
<td>14,028,500</td>
<td>*1.46</td>
<td>*19</td>
<td>*16</td>
<td>*€ 25.89</td>
<td>€ 249,275,120</td>
</tr>
<tr>
<td>May</td>
<td>EUA</td>
<td>12,836,000</td>
<td>21,749,500</td>
<td>*1.70</td>
<td>*25</td>
<td>*20</td>
<td>*€ 25.32</td>
<td>€ 325,039,610</td>
</tr>
<tr>
<td>June</td>
<td>EUA</td>
<td>12,836,000</td>
<td>22,891,500</td>
<td>*1.78</td>
<td>*21</td>
<td>*16</td>
<td>*€ 25.05</td>
<td>€ 321,477,620</td>
</tr>
<tr>
<td>July</td>
<td>EUA</td>
<td>12,836,000</td>
<td>27,407,000</td>
<td>*2.14</td>
<td>*24</td>
<td>*17</td>
<td>*€ 27.69</td>
<td>€ 355,396,750</td>
</tr>
<tr>
<td>August</td>
<td>EUA</td>
<td>8,022,500</td>
<td>19,342,500</td>
<td>*2.41</td>
<td>*23</td>
<td>*16</td>
<td>*€ 27.14</td>
<td>€ 217,762,740</td>
</tr>
<tr>
<td>September</td>
<td>EUA</td>
<td>11,338,000</td>
<td>21,900,000</td>
<td>*1.93</td>
<td>*22</td>
<td>*17</td>
<td>*€ 25.79</td>
<td>€ 292,378,675</td>
</tr>
<tr>
<td>October</td>
<td>EUA</td>
<td>11,338,000</td>
<td>17,177,000</td>
<td>*1.51</td>
<td>*19</td>
<td>*16</td>
<td>*€ 24.38</td>
<td>€ 276,448,785</td>
</tr>
<tr>
<td></td>
<td>EUAA</td>
<td>801,500</td>
<td>2,377,000</td>
<td>*2.97</td>
<td>*9</td>
<td>*5</td>
<td>*€ 22.32</td>
<td>€ 17,889,480</td>
</tr>
</tbody>
</table>

| Total   |       | 108,516,000    | 201,643,500 | **1.86      | *22     | *17               | **€ 24.63 | € 2,673,176,650 |

The following figure shows the German EUA/EUAA auction revenues in the period since 2017. In addition to the monthly values, the cumulative total revenues of the individual years are also shown in the chart. In the first ten month of 2019, despite lower auction volumes compared with the same period of the previous year (Jan-Oct 2018: 164 million EUA), total German revenues were about 10 percent above the previous year’s figure (Jan-Oct 2018: 2.43 billion euros). This reflects the steadily rising price level on the European carbon market. Thus, the total revenues in 2019 already exceed the record annual revenues of 2018 (€ 2.58 billion).

Since 2012 German auction revenues flow entirely into the so-called Energy and Climate Fund (EKF).
2 Bidder Participation

2.1 Participation

The number of participants in the German EUA-auctions in October averaged across all dates was about 19 bidders. The average number of successful bidders was 16. Participation in the auctions fluctuated between 18 and 22 bidders during the reporting period. The number of successful participants ranged from 15 to 17. There was no such auction where all participating bidders were successful.

With 9 bidders, the participation in the aviation allowances auction on 9th October was well below the average participation in the EUA-auctions. However, it has to be noted that the usability of EUAA for ETS compliance is limited to aircraft operators, whereas EUA can be used by all operators subject to emissions trading.

The following figure illustrates EUA-auction participation over time.

Figure 1: Auction revenues (EUA+EUAA) from 2017 to 2019

Source: EEX, DEHSt
By the end of October 2019, a total of 85 trading members of EEX (+1 compared to the previous month) had been authorized to submit bids in the primary market auctions. In October, a total of 26 different bidders were successful in the German primary market auctions. Out of the 26 of those bidders, 15 were operators (i.e. operators of ETS covered installations or aircraft operators), which accounts for about 58 percent of all successful bidders. Overall, operators purchased approximately 59 percent of the auctioned volumes in October 2019. In the months of the preceding year, the operators’ share of the purchased auction volumes fluctuated more than the proportion of successful bidders. Nonetheless, the moving averages of the past 12 months for both parameters are close to each other (at around 64 or 62 percent respectively).

3 Pursuant to Art. 18 of the EU Auctioning Regulation bidding categories eligible to take part in the auctions at EEX are amongst others (stationary and aircraft) operators, credit institutions, investment firms and business groupings.
The following figure illustrates the development of the proportion of operators among the successful bidders as well as of the purchased auction volumes in the past 12 months before the current reporting period.

Figure 3: Share of operators among successful bidders and purchased auction volumes over the past 12 months (EUA)
2.2 Volume Demand

During the reporting period, the aggregated bid volumes per auction date fluctuated from 4.1 to 4.5 million allowances. Overall, valid bids totalling about 17 million allowances were entered into trading system in October. The resulting cover ratios during the reporting period ranged between 1.46 and 1.59 (1.51 on average). The cover ratio in the EUAA-auction on 9th October was 2.97 and thus clearly above the fluctuation range of the cover ratios in EUA-auctions.

The figure below summarises the results for each EUA-auction date.

![Graph showing auctioned volume, bid volume, and cover ratio for each auction date in October 2019](image)

Source: EEX, DEHSt

Figure 4: Auctioned and bid volume and cover ratio for each auction date (EUA)

Thus, the average bid volume per EUA-auction participant in October was about 225,000 allowances. The average volume awarded to each successful bidder was about 180,000 allowances. In the EUAA-auction on 9th October the average bid volume per auction participant was about 265,000 allowances. The average volume awarded to each successful bidder was about 160,000 allowances.

Awarding allowances at all auctions is based on the EU-wide applicable uniform price procedure with one prescribed round of bidding (also see Info box below).

Info Box: Uniform Price Auction at the EEX

The auctions at the EEX follow the uniform price procedure which is common practice throughout the European Union. It involves one round of bidding and a closed order book. This simple and robust procedure protects against market manipulation and was used already for German auctions during the second trading period. The uniform price procedure means that all successful bidders pay the same price. The auction clearing price is determined by ranking all eligible bids, beginning with the highest bid, according to the bidding price.

In the event of equal bids, the bids are sorted by a random process. The bid volumes are aggregated starting with the highest bid until the volume of emission allowances on offer (e.g. 2.8 million EUA) is reached. The bid price at which the aggregate volume of bids reaches or exceeds the offered volume of auctioned allowances determines the auction clearing price.

Bidders will thus be awarded their bid volume if their bidding price at least matches the auction clearing price. If a bid matches the clearing price exactly, the bidder may be awarded the remaining allowances which may be below the volume requested, depending on the bidding situation. If the bid from several participants matches the auction clearing price exactly, the above-mentioned random process applies.
3   Auctions and the Secondary Market

3.1   Trading Volume EUA

In October 2019, a total of about 11 million EUA were auctioned at the EEX for Germany. During the reporting period, the cumulative trading volume in the relevant total market was about 850 million EUA.\(^4\) This comprises the monthly data of the London Energy Brokers’ Association (LEBA) on OTC (see also Figure 7). The inclusion of this data allows for a more complete picture of the entire market volume in EUA trades.\(^5\)

The secondary market trading volume of 791 million EUA was divided into approximately 752 million EUA on the cleared futures market and some 39 million EUA on the cleared spot market.

In October 2019, a total of about 59 million allowances were auctioned by Member States on the primary market as spot contracts. With respect to the relevant total market for EUA, around 7 percent of the traded volume was related to auctions (see also Table 3).

The figure below illustrates the trading volumes separately for different market segments based on calendar weeks (CW). In this weekly view, the LEBA data are not included as they are only published on a monthly basis.

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\(^4\) All emission allowances (EUA) of the third trading period traded on the spot and futures markets on the ICE/ECX, EEX and Nasdaq OMX exchanges are considered. Transactions completed directly on the stock exchange (screen traded) or those bilateral transactions that at least used the stock exchange clearing mechanism are included. The EUA spot contracts auctioned in October 2019 are also considered. As far as data on OTC volumes from bilateral trading activity (i.e. off-exchange) is available, it is included in the analysis. Option contracts are not involved.

\(^5\) LEBA is an association of large brokerage firms active in the trading of energy commodities (including EUA). Their monthly volume reports also include bilaterally settled contracts that were not registered on clearing platforms. The data are not broken down into futures-/spot-contracts. Moreover, since the volumes are only available as monthly aggregated values, the data were taken into account only in Figure 7, but not in Figure 5.
The figure below shows the auction volumes on the primary market per calendar week (CW). In addition to the German auctions, auction volumes of other EU Member States are also included in the figure.

The following chart shows the development of the monthly EUA trading volumes on the primary and secondary market over the past 12 months before the current reporting month. In the first ten months of 2019, the total market volume of about 7.59 billion EUA was 12 percent below the previous year’s level (Jan-Oct 2018: 8.62 billion EUA).

**Figure 6:** Auction volumes on the primary market in October 2019 (EUA)

Source: ICE, EEX, Refinitiv Eikon, DEHSI
DE = Germany, UK = United Kingdom**, PL = Poland, EU25 = EU-Commission on behalf of other member states
* CW 40: 30/09/2019-04/10/2019; CW 43: 21/10/2019-25/10/2019
** UK auctions suspended until further notice
Figure 7: Trading volumes on the primary and secondary market over the past 12 months (EUA)

Table 3: Market shares of the various trading segments (EUA)

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary market</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>EUA-Auctions (Spot)</td>
<td>7.0%</td>
<td>6.8%</td>
<td>6.6%</td>
<td>9.2%</td>
</tr>
<tr>
<td>EUA-Futures (cleared)</td>
<td>88.5%</td>
<td>89.2%</td>
<td>86.5%</td>
<td>80.9%</td>
</tr>
<tr>
<td>EUA-Spot (cleared)</td>
<td>4.6%</td>
<td>4.0%</td>
<td>5.9%</td>
<td>7.7%</td>
</tr>
<tr>
<td>LEBA EUA OTC</td>
<td>-*</td>
<td>-*</td>
<td>1.0%</td>
<td>2.2%</td>
</tr>
<tr>
<td>Secondary market</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

* LEBA has not yet published any figures for September and October 2019.

Source: ICE, EEX, Nasdaq OMX, Refinitiv Eikon, LEBA, DEHSt

6 The LEBA retroactively adjusted its reported data for the year 2018. This applies in particular to the data reported for April, where the trading volume was corrected from 160 million to 20 million EUA.
3.2 Trading Volume EUAA

In October 2019, no aviation allowances (EUAA) were traded on the secondary market. During the reporting period, about 0.8 million EUAA were auctioned for Germany on the primary market. Further information on the EUAA auction calendars is available on the website of the European Commission.

3.3 Clearing Prices and Price Development on the Secondary Market

Reference prices from the most liquid trading venues served as appropriate benchmarks for evaluating the auction clearing prices achieved on the EUA-spot auctions. The reference contract for the auctions is the daily future traded on the London ICE or the EEX EUA spot contract. The product specifications are comparable with the spot-product of the auctions. The trade price immediately before the end of the bidding period was used as a reference price. If no trades take place immediately before the end of the bidding period, the last best bid was used as a reference price (see also Info box below).

Table 4 shows the relative deviations of the auction clearing price from the secondary market. The deviation on each EUA-auction date just before the end of the bidding period (11 a.m. CET) varied over the reporting period between € -0.13 (-0.52 percent) and € -0.02 (-0.08 percent).

For a mean value analysis, the arithmetic mean of the absolute values of individual deviations over the reporting period is calculated. The average deviation from the last best bid was € 0.07 or 0.29 percent averaged over all dates.

Table 4: Auctions and deviations from secondary market prices in October 2019 (EUA)

<table>
<thead>
<tr>
<th>Date</th>
<th>Contract</th>
<th>Auction price</th>
<th>Deviation from secondary market</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Absolute</td>
</tr>
<tr>
<td>04/10/2019</td>
<td>EUA Spot 3rd TP</td>
<td>€ 23.41</td>
<td>*€ -0.07</td>
</tr>
<tr>
<td>11/10/2019</td>
<td>EUA Spot 3rd TP</td>
<td>€ 23.62</td>
<td>*€ -0.02</td>
</tr>
<tr>
<td>18/10/2019</td>
<td>EUA Spot 3rd TP</td>
<td>€ 25.64</td>
<td>*€ -0.07</td>
</tr>
<tr>
<td>25/10/2019</td>
<td>EUA Spot 3rd TP</td>
<td>€ 24.86</td>
<td>*€ -0.13</td>
</tr>
</tbody>
</table>

Mean absolute deviation € 0.07 0.29%

Source: ICE, EEX, Refinitiv Eikon, DEHSt
* best bid ICE Daily Future
** last trade ICE Daily Future

All aviation allowances (EUAA) of the third trading period traded on the spot and futures markets on the ICE/ECX and EEX exchanges are considered. Transactions completed directly on the stock exchange (screen traded) or those bilateral transactions that at least used the stock exchange clearing mechanism are included.
The following figure shows an overview of the price development for emission allowances in the London lead market. In addition to the daily futures the development of futures for December delivery of the current and the following year is also shown (so-called „front-december future“). Rather than following the common practice of considering only settlement prices, our analysis takes into account all trades completed at the exchanges. The following graphic is based on volume-weighted daily average trading prices (VWAP). In addition, the daily trading range of the front-december contract is also shown in the chart (vertical price line). In October 2019 the prices fluctuated within an interval between € 22.02 and € 26.47.

Figure 8: ICE secondary market prices and EEX auction clearing prices (EUA)

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8 ICE EUA Dec19 contract expires on 16/12/2019.
9 Settlement prices are determined by the exchanges at the end of the trading day. Hence, they only reflect trade activity immediately before closure of the exchange and are, thus, not always an adequate reflection of the prevailing intra-day prices in the secondary market.
10 The volume-weighted average prices (VWAP) for the ICE EUA front-December future and the ICE daily future contract is based on data from Refinitiv Eikon.
4  Implementation of Valid Regulations

4.1  Surveillance Report by HÜSt

In order to guarantee above-board market activities are free of manipulation on the EEX continuous surveillance is conducted by an independent Market Surveillance Office (Handelsüberwachungsstelle, HÜSt) as required under German law. HÜSt reports to the DEHSt on the results of its surveillance activities through regular internal reports. HÜSt reported on auctions in October 2019 as follows (excerpt):

“Within their surveillance for the auctioning of emission allowances on behalf of the German Environment Agency at the EEX in October 2019 the Market Surveillance Office of the EEX could not detect any irregularities and especially no behaviour of bidders that was targeted at manipulating the auction price.”

4.2  Fair and Open Access

The implementation of the provisions of the EU Auctioning Regulation guarantees a fair and open access for all auction participants at EEX. Current access options can be found at [EEX Website (Access)].

More information about the auction process is also available on the EEX auction hotline. EEX can be reached by phone from Mondays to Fridays from 8:00 to 18:00 CET at +49 341 2156-331 or by e-mail at auctions@eex.com.

4.3  Auction Result Publication

All auction results and accompanying data were made publicly available during the reporting period within a 15-minute time window directly linked to the respective auction at [EEX Website].

4.4  Other Events

There are no matters relating to the implementation of the existing rules to be reported during the reporting period. The current regulations can be downloaded from [EEX Website (Regulations)].