Price developments in the EU

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1. Development of world and EU agricultural prices over time

**World agricultural prices in a broader context**

- World agricultural prices in real terms followed a declining trend until the 2000s. During this period, changes in agricultural prices were fairly disconnected from the development of other commodity prices, with the exception of the oil crisis peak in 1973-74.

- From 2000, agricultural prices started to increase together with energy and fertilizer prices but at a much slower pace. Between 1999 and 2008, agricultural prices increased by 58% while energy and fertilizer prices multiplied by three and four respectively. Agriculture is highly energy-intensive and this led to substantial production cost increases.

- After the 2008 peak in all commodity prices, agricultural prices followed more closely the developments in energy and fertilizer prices. Nevertheless the recent decline in prices was more limited for agriculture. Between 2008 and 2017, agricultural prices fell by 10% compared to a decline in energy and fertilizer prices around 40% and 60% respectively.

- However, while agricultural prices are now only 42% higher than in 1997, fertilizers and energy remain around 90% and 130% higher respectively.

![Real commodity prices development](image)

**Figure 1: Real commodity prices development**

Source: DG Agriculture and Rural Development, based on World Bank

<table>
<thead>
<tr>
<th></th>
<th>Agriculture</th>
<th>Fertilizers</th>
<th>Energy</th>
<th>Metals &amp; minerals</th>
</tr>
</thead>
<tbody>
<tr>
<td>1999-2008</td>
<td>58%</td>
<td>401%</td>
<td>307%</td>
<td>139%</td>
</tr>
<tr>
<td>2008-2017</td>
<td>-10%</td>
<td>-61%</td>
<td>-44%</td>
<td>-19%</td>
</tr>
<tr>
<td>1999-2017</td>
<td>42%</td>
<td>93%</td>
<td>127%</td>
<td>93%</td>
</tr>
</tbody>
</table>

**Table 1: Commodity price changes during specific periods**

Source: DG Agriculture and Rural Development, based on World Bank
World and EU price developments

- World and EU cereal prices moved from around 120 EUR/t before 2007 to 240 EUR/t between 2008 and 2012. This rise was driven by higher energy and fertiliser prices, higher demand for biofuel production and crop failures affecting global supply in 2010 and 2012. Since then, successive global record harvests led to a decline in cereal prices at around 150-160 EUR/t.

- Following the 2006 reform of the EU common market organisation for sugar and the decline in the EU reference price to 400 EUR/t in 2009, the EU white sugar price declined slightly and stabilised at close to 100 EUR/t above the reference price until the end of 2011. During this period, a shortage in world supply led to world prices sometimes higher than the EU price. In 2011, the EU price increased very rapidly and remained at a high level of 700 EUR/ha until the beginning of 2013. While tariffs limit imports from more competitive sugar cane producers, the presence of a quota and the strong concentration of processors could explain this significant increase in EU domestic price despite decreasing world prices. The very good EU and world harvests in 2014/2015 led to a decline in the EU sugar price to 400 EUR/t and a significantly lower gap between EU and world prices. In 2016, lower world stocks led to an increase in EU prices to around 500 EUR/t.

Figure 2: Annual real world food prices
Source: DG Agriculture and Rural Development, based on World Bank and FAO.

Figure 3: EU and world common wheat price development
Source: DG Agriculture and Rural Development, based on European Commission and USDA
• In 2017/2018, EU sugar production reached a record high level, due to an increase in area (linked to the quota abolition in October 2017) and to good yields and high sugar content. In a context of abundant global supply this led to a significant drop in prices, to below 400 EUR/t in the EU since January 2018.

• Before the 2004 reduction in intervention prices for skimmed milk powder (SMP) and butter, the EU raw milk price was oscillating seasonally around an average of 31 EUR/100 kg. Between 2003 and 2009, the milk equivalent support price in the EU decreased by 23% and the EU and world milk prices started to converge to 35 EUR/100 kg in 2008. This boom was due to the general commodity price increase and to lower milk production in Oceania. It was followed in 2009 by the most severe dairy crisis, when the EU average annual price dropped to 26.5 EUR/100 kg because of the strong increase in milk production particularly in Oceania. After this crisis, milk prices increased steadily up to 37.3 EUR/100 kg in 2014. During this period, world consumption kept on growing faster than production, particularly driven by strong Chinese demand and imports. The sudden drop in Chinese purchases and the introduction of the Russian import ban in August 2014, in a context of growing supply, led to a strong decline in prices to 28.4 EUR/100 kg in 2016. In 2017, the market recovered slightly driven by good global demand and the EU milk price reached 34.9 EUR/100 kg on average in 2017.
After the price drop in 2001, due to the mad cow and foot-and-mouth disease crises, the EU beef price showed a slow but steady increase in the following ten years, from an average price level around 2,500 EUR/t to 3,800 EUR/t in 2012-2013. Despite the Russian import ban and the restructuring in the EU dairy sector, beef prices stayed relatively firm over the period 2014 to 2017, while US prices recorded a significant spike during the same period due to an imbalance between supply and demand on their domestic market.

The average EU pigmeat price kept fluctuating between 1,400 and 1,600 EUR/t during the last fifteen years. After the high pigmeat prices in 2012-2013 due to the introduction of new EU welfare rules and a subsequent reduction in the pig herd, production expanded again and it resulted in a price decline, aggravated by the Russian sanitary and economic bans. Thanks to the export surge to China, pigmeat prices recovered in 2016.

The EU poultry price showed an increasing trend over the last fifteen years, driven by a steady increase in consumption, rising from 1,400 EUR/t to close to 2,000 EUR/t. In 2016, EU poultry price dropped to 1,800 EUR/t due to an oversupply on the domestic market and the export competition from Brazil. The EU price remained at this level in 2017.
2. Price gap between EU and world prices

- In 2017, EU prices for agricultural commodities were on average 13% above world prices. In the last ten years, the gap between EU and world prices decreased from 30-40% to around 10%.

- This was possible also thanks to the successive CAP reforms, moving from price to income support, which brought EU prices closer to world prices especially in the cereal and dairy sectors (less so for the meat and sugar sectors).

- For beef\(^1\), the gap between the EU and the world market prices is closing as illustrated in the table. This is the case for Australian prices, while the US lost competitiveness because of a surge in beef prices in 2014-15. By contrast, Brazil remained much more competitive.

- In the poultry sector, the EU gained competitiveness over the US.

- After the drop in 2014-15, the EU pigmeat price increased relatively more compared to the US and Brazil because of Chinese demand.

### Ratio between EU and world prices

<table>
<thead>
<tr>
<th></th>
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<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Beef (Australia)</td>
<td>1.69</td>
<td>1.26</td>
<td>1.21</td>
<td>1.19</td>
<td>1.24</td>
<td>0.98</td>
<td>0.95</td>
<td>1.03</td>
<td>1.01</td>
</tr>
<tr>
<td>Beef (Brazil)</td>
<td>1.79</td>
<td>1.36</td>
<td>1.33</td>
<td>1.61</td>
<td>1.72</td>
<td>1.46</td>
<td>1.50</td>
<td>1.49</td>
<td>1.56</td>
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<td>Pigmeat (US)</td>
<td>1.58</td>
<td>1.16</td>
<td>1.12</td>
<td>1.19</td>
<td>1.26</td>
<td>0.93</td>
<td>1.02</td>
<td>1.15</td>
<td>1.19</td>
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<tr>
<td>Pigmeat (Brazil)</td>
<td>1.45</td>
<td>1.00</td>
<td>1.13</td>
<td>1.37</td>
<td>1.25</td>
<td>1.02</td>
<td>1.10</td>
<td>1.25</td>
<td>1.24</td>
</tr>
<tr>
<td>Poultry</td>
<td>1.56</td>
<td>1.29</td>
<td>1.63</td>
<td>1.38</td>
<td>1.23</td>
<td>1.14</td>
<td>1.08</td>
<td>1.11</td>
<td>1.05</td>
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<tr>
<td>Soft wheat</td>
<td>1.00</td>
<td>0.99</td>
<td>1.07</td>
<td>1.04</td>
<td>1.02</td>
<td>0.94</td>
<td>0.99</td>
<td>1.04</td>
<td></td>
</tr>
<tr>
<td>Maize</td>
<td>1.10</td>
<td>1.19</td>
<td>1.04</td>
<td>0.98</td>
<td>1.04</td>
<td>1.13</td>
<td>1.03</td>
<td>1.11</td>
<td>1.16</td>
</tr>
<tr>
<td>Barley</td>
<td>1.04</td>
<td>0.97</td>
<td>0.99</td>
<td>1.00</td>
<td>0.98</td>
<td>0.98</td>
<td>0.99</td>
<td>0.95</td>
<td>0.96</td>
</tr>
<tr>
<td>Sugar</td>
<td>1.58</td>
<td>1.04</td>
<td>1.10</td>
<td>1.55</td>
<td>1.90</td>
<td>1.62</td>
<td>1.24</td>
<td>0.99</td>
<td>1.23</td>
</tr>
<tr>
<td>Butter</td>
<td>1.47</td>
<td>1.09</td>
<td>1.17</td>
<td>1.19</td>
<td>1.27</td>
<td>1.23</td>
<td>1.06</td>
<td>1.09</td>
<td>1.07</td>
</tr>
<tr>
<td>Cheddar</td>
<td>1.17</td>
<td>0.95</td>
<td>1.03</td>
<td>1.14</td>
<td>1.10</td>
<td>1.12</td>
<td>1.03</td>
<td>1.02</td>
<td>1.00</td>
</tr>
<tr>
<td>WMP</td>
<td>1.18</td>
<td>1.02</td>
<td>1.07</td>
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<td>0.98</td>
<td>1.11</td>
<td>1.10</td>
<td>1.06</td>
<td>1.07</td>
</tr>
<tr>
<td>SMP</td>
<td>1.10</td>
<td>0.93</td>
<td>0.90</td>
<td>0.95</td>
<td>0.90</td>
<td>0.97</td>
<td>0.96</td>
<td>0.99</td>
<td>0.98</td>
</tr>
<tr>
<td>Weighted average</td>
<td>1.36</td>
<td>1.11</td>
<td>1.15</td>
<td>1.20</td>
<td>1.21</td>
<td>1.11</td>
<td>1.08</td>
<td>1.11</td>
<td>1.13</td>
</tr>
</tbody>
</table>

Table 2: Ratio between EU and world prices

Note: the data is weighted using EU supply. For the aggregation, the beef price in Brazil is used as Brazil is more competitive on the world market. For pigmeat, US price is used, though slightly less competitive than Brazil, because a longer time series is available. For poultry, a US reference is used.

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\(^1\) In the meat sector, there are several world reference markets, namely the Atlantic (e.g. Brazil) and Pacific (USA, Australia) markets.

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3. Price volatility

- In the EU, the level of price volatility (here measured by the coefficient of variation over 3-year periods) is different for each sector: it is fairly low for beef, poultry and pigmeat, and highest for crops, milk powders and butter.

- For grains, volatility significantly decreased in recent years from 30% during the 2 periods of price spikes in 2006-2008 and 2009-2011 to below 10% in the last 3 years characterised by more stable prices at lower levels.

- For butter, volatility remains high since 2006 and reached a very high level in the last 3 years (30 %) due to the strong increase in butter prices. By contrast, volatility for SMP declined to below 10% as prices oscillated around the intervention price. For raw milk and cheese volatility is constantly lower.

- Comparing volatility in the EU and worldwide, similar levels and patterns can be observed for grains. This convergence is more recent for milk powders and butter, given it started after the decrease in intervention prices in 2004. Moreover, the volatility remains higher in Oceania.

- By contrast, volatility for meat and raw milk is higher on the world market (almost double).

Figure 9: Price volatility in the EU

Figure 10: Price volatility in major competing market players

Note: there are several measures/estimators for volatility, such as standard deviation of the changes in price, variance of log-returns, coefficient of variation and so on. All of them produce different numbers but they all show the same pattern. 