

EUROPEAN COMMISSION

> Brussels, 23.3.2016 C(2016) 1677 final

# COMMISSION IMPLEMENTING DECISION

# of 23.3.2016

on concerning the adoption of the work programme for 2016 and the financing for the implementation of the Justice Programme

# **COMMISSION IMPLEMENTING DECISION**

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# THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) No 1382/2013 of the European Parliament and of the Council of 17 December 2013 establishing a Justice Programme for the period 2014 to  $2020^{1}$ , and in particular Article 10 thereof,

Having regard to Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union<sup>2</sup>, and in particular Article 84(2) thereof,

Whereas:

- (1) In order to ensure implementation of the Justice Programme it is necessary to adopt a financing decision and the work programme for 2016. Article 94 of Commission Delegated Regulation (EU, Euratom) No 1268/2012<sup>3</sup> establishes detailed rules on financing decisions.
- (2) It is appropriate to authorise award of grants without a call for proposals to the bodies identified in the work programme and for the reasons provided therein.
- (3) This Decision should allow for the payment of interest due for late payment on the basis of Article 92 of the Financial Regulation and Article 111(4) of Delegated Regulation (EU, Euratom) No 1268/2012.
- (4) For the application of this Decision, it is appropriate to define the term 'substantial change' within the meaning of Article 94(4) of Delegated Regulation (EU, Euratom) No 1268/2012.
- (5) The measures provided for in this Decision are in accordance with the opinion of the Justice Committee established by Article 11 of Regulation (EU) No 1382/2013.

HAS DECIDED AS FOLLOWS:

# Article 1

# The work programme

The annual work programme for the implementation of the Justice Programme for 2016, as set out in the Annex, is adopted.

<sup>&</sup>lt;sup>1</sup> OJ L 354, 28.12.2013, p. 73.

<sup>&</sup>lt;sup>2</sup> OJ L 298, 26.10.2012, p. 1.

Commission Delegated Regulation (EU) No 1268/2012 of 29 October 2012 on the rules of application of Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council on the financial rules applicable to the general budget of the Union (OJ L 362, 31.12.2012, p. 1).

The annual work programme constitutes a financing decision within the meaning of Article 84 of Regulation (EU, Euratom) No 966/2012.

# Article 2

# Union contribution

The maximum Union contribution for the implementation of the programme for the year 2016 is set at EUR 50 250 000, and shall be financed from the appropriations entered in the following lines of the general budget of the European Union for 2016:

(a) budget line 33 03 02: EUR 14 570 000

(b) budget line 33 03 01: EUR 33 168 000

(c) budget line 18 06 01: EUR 2 512 000

The appropriations provided for in the first paragraph may also cover interest due for late payment.

# Article 3

# Flexibility clause

Cumulated changes to the allocations to specific actions not exceeding 20% of the maximum contribution set in Article 2 of this Decision shall not be considered to be substantial within the meaning of Article 94(4) of Delegated Regulation (EU, Euratom) No 1268/2012, where those changes do not significantly affect the nature of the actions and objective of the work programme. The increase of the maximum contribution set in Article 2 of this Decision shall not exceed 20%.

In implementing this decision, the authorising officer responsible may apply the type of changes referred to in the first paragraph in accordance with the principles of sound financial management and proportionality.

# Article 4

# Grants

Grants may be awarded without a call for proposals to the bodies identified in the Annex, in accordance with the conditions specified therein.

Done at Brussels, 23.3.2016

For the Commission Věra JOUROVÁ Member of the Commission

## <u>ANNEX</u>

## to the Commission Implementing Decision concerning the adoption of the work programme for 2016 and the financing for the implementation of the Justice Programme

Justice Programme - Work Programme for 2016

## **Introduction**

The Annual Work Programme 2016 (AWP) for the Justice Programme has been set up to facilitate and support the implementation of the actions in the area of justice set up in the Commission's work programme adopted on 27 October 2015 and the European Agenda on Security adopted on 28 April 2015. This AWP for the Justice Programme also takes into account the conclusions of Council meeting held on 20 November 2015 on counter-terrorism and in particular a call for the Commission to provide funding to enhance the criminal justice response to radicalisation leading to terrorism and violent extremism.

The Commission via a targeted call would be putting forward funding for the de-radicalisation programmes in prisons and for fostering the exchange of best practices on the most effective interventions used for radicalised offenders in detention. It will also serve the purpose to help the judiciary to determine whether alternatives to detention could be used, in particular for young people who are particularly vulnerable to radicalisation. Focus is also given this year to training of professionals on the prevention of radicalisation.

There is also a need to develop the use of freezing and confiscation of criminal assets in the Member States and facilitate the circulation of such decisions to fight against terrorism and organised crime, as the current system does not work optimally and all forms of confiscation are not yet recognized in all Member States. Finally, to echo the above Council Conclusions financial resources have been earmarked for the IT developments regarding the extension of the ECRIS system to Third Country Nationals.

In total more than EUR 6.5 million will be mobilised for strengthening the criminal justice response to radicalisation leading to terrorism and violent extremism.

On the civil justice side ensuring the correct implementation of the considerable existing acquis relating to judicial cooperation in civil matters is key. Some of this acquis has now been revised in order to increase efficiency and better respond to the needs of citizens and practitioners. This calls for a particular focus on implementation and evaluation, both through specific Commission actions and support to key actors via action and operating grants.

This also fully complies with the Better Regulation Agenda, the aim of which is to promote constant and consistent review of existing EU laws, so that EU policies achieve their objectives in the most effective and efficient way.

The European Judicial Network in civil and commercial matters is an extremely useful tool in this regard and plays a fundamental function when it comes to the implementation and effective application of available Union instruments in the area of civil justice.

As already became a standard the significant resources will be devoted on the training judges, prosecutors and other legal practitioners on civil and criminal law instruments. Training is a key for the correct application of the already adopted instruments and building bridges

between different justice systems. Almost EUR 17 million has been allocated to cater for the training needs.

The implementation and further developments of procedural rights of suspects and accused and of victims of crime are relevant for the objective of access to justice. The 2012 Victims' Rights Directive entered into application in November 2015 and calls for adequate financial support to ensure proper implementation. Hence more than EUR 3 million are allocated to enhance the rights of victims of crime.

Through the development of the EU Justice Scoreboard and further development of the e-Justice Portal, the programme will contribute to the creation of more effectively and efficiently functioning justice systems and the facilitation of the citizens' access to Justice.

Specific objectives - Budget lines	Total Amount	% of the 2016 Programme funds
Judicial cooperation – Budget line 33 03 02	14 570 000 EUR	29,00 %
Judicial training – Budget line 33 03 01	16 900 000 EUR	33,63 %
Access to justice – Budget line 33 03 01	16 268 000 EUR	32,37 %
Drugs – Budget line 18 06 01	2 512 000 EUR	5,00 %
TOTAL	50 250 000 EUR	100,00 %

# **Overview of the 2016 Implementation**

Grants/Procurement	Total Amount	% of the 2016
		<b>Programme funds</b>
Grants	38 840 000 EUR	77,29 %
Procurement	11 375 000 EUR	22,64 %
Other	35 000 EUR	0,07 %
TOTAL	50 250 000 EUR	100,00 %

# **Overview of the 2014-2020 Implementation**

## **FUNDS allocated to the Justice Programme**

Art. 8 of Regulation 1382/2013	377 604 000 EUR
2014 -2020 Total Amount	377 604 000 EUR

## **ALLOCATION OF FUNDS**

Specific objectives - Budget lines	Total Amount 2014-2016	% of the 2014-2020 Total Amount
Judicial cooperation – Budget line 33 03 02	43 213 000 EUR	11,44 %
2014	14 228 000 EUR	
2015	14 415 000 EUR	
2016	14 570 000 EUR	
Judicial training – Budget line 33 03 01	47 805 000 EUR	12,66 %
2014	14 390 000 EUR	
2015	16 515 000 EUR	
2016	16 900 000 EUR	
Access to justice – Budget line 33 03 01	44 579 000 EUR	11,80 %
2014	14 190 000 EUR	
2015	14 121 000 EUR	
2016	16 268 000 EUR	

Drugs – Budget line 18 06 01	8 516 000 EUR	2,25%
2014	3 004 000 EUR	
2015	3 000 000 EUR	
2016	2 512 000 EUR	
TOTAL	144 113 000 EUR	38,16 %

At present, the countries participating in the Programme are all Member States, with the exception of United Kingdom and Denmark. Should third countries, i.e. EFTA States that are party to the EEA, or candidate countries, potential candidates and countries acceding to the Union, conclude an agreement with the Union on their participation in the Programme as of 2016, this will be announced in the relevant call for proposals and/or on the Programme's website.

The Programme shall finance actions with European added value. The European added value of actions, including that of small-scale and national actions, shall be assessed in the light of criteria such as their contribution to the consistent and coherent implementation of Union law, and to wide public awareness about the rights deriving from it, their potential to develop mutual trust among Member States and to improve cross-border cooperation, their transnational impact, their contribution to the elaboration and dissemination of best practices or their potential to create practical tools and solutions that address cross-border or Union-wide challenges.

All activities implemented under this work programme shall respect and shall be implemented in line with the rights and principles enshrined in the Charter of Fundamental Rights of the European Union and promote equality between women and men and the rights of the child.

Activities implemented under this work programme shall ensure consistency, complementarity and synergies with activities supported by other Union instruments including, inter alia, the Rights, Equality and Citizenship Programme; in the areas of home affairs, such as the Instrument for financial support for police cooperation, preventing and combating crime, and crisis management, as part of the Internal Security Fund; in the areas of health and consumer protection, such as the third Programme for the Union's action in the field health (2014-2020); in the areas of education, training, youth and sport, such as the Erasmus+ Programme; in the areas of information society and research, such as the Connecting Europe Facility and the Horizon 2020 Framework Programme; and enlargement, in particular the Instrument for Pre-accession Assistance (IPA II).

It is not foreseen at this stage that the Justice Programme contributes financially to institutional communication in 2016, in accordance with Art. 6(1)(c) and 8(2) of Regulation (EU) No. 1382/2013. However, this is without prejudice to the fact that it shall do so in this or future exercises, as agreed by the Commission in the Communication SEC(2013)486 final of 23.9.2013.

# Essential selection and award criteria for action grant calls and direct grant to Council of Europe (1.2.4)

The essential selection and award criteria to be used for all action grant calls described in this work programme, unless specified otherwise in the specific call section, are as follows:

1. Grant applicants must meet the following selection criteria:

(a) The applicants' operational and professional capacity to implement and/or coordinate the proposed action and to maintain their activities during the period of implementation of the proposed action;

(b) The applicants' financial capability: the applicants should have stable and sufficient sources of funding to maintain their activities throughout the period during which the project is being carried out and to participate in its funding.

The verification of the financial and operational capacity shall not apply to International Organisations.

2. Proposals will be assessed based on the following award criteria:

- (a) Relevance to the priorities of the call;
- (b) Quality of the proposed action;
- (c) European added value of the project;
- (d) Expected results, dissemination, sustainability and long-term impact;
- (e) Cost-effectiveness.

The essential eligibility criteria are specific to each call.

## 1. <u>Budget line 33 03 02: Facilitating and supporting judicial cooperation</u> <u>in civil and criminal matters</u>

# 1.1. Introduction

On the basis of the objective of **facilitating and supporting judicial cooperation in civil and criminal matters** covered by this budget line, this work programme contains the actions to be financed and the budget breakdown for the year 2016 as follows:

- for action grants (implemented under direct management) (1.2):	9 000 000 EUR
- for operating grants (implemented under direct management (1.3):	1 080 000 EUR
- for procurement (implemented under direct management) (1.4):	4 455 000 EUR
- other (1.5):	35 000 EUR
TOTAL:	14 570 000 EUR

# **1.2.** Action Grants

1.2.1. Call for proposals to support national and transnational projects to foster judicial cooperation in civil matters

# LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate and support judicial cooperation in civil and criminal matters

## BUDGET LINE

33 03 02

Priorities of the year, objectives pursued and expected results

The aim of this call is to contribute to the effective and coherent application of the acquis relating to judicial cooperation in civil matters.

The priorities for 2016 are

1. to contribute to the correct implementation of the following instruments:

- Directive 2008/52/EC of the European Parliament and of the Council of 21 May 2008 on certain aspects of mediation in civil and commercial matters

- family law instruments, because of the importance of the subjects dealt with for the daily life of EU citizens, notably:

- Regulation (EU) No 650/2012 of the European Parliament and of the Council of 4 July 2012 on jurisdiction, applicable law, recognition and enforcement of decisions and acceptance and enforcement of authentic instruments in matters of succession and on the creation of a European Certificate of Succession;
- Council Regulation (EC) No 2201/2003 of 27 November 2003 concerning jurisdiction and the recognition and enforcement of judgments in matrimonial matters and the matters of parental responsibility, repealing Regulation (EC) No 1347/2000
- Council Regulation (EU) No 1259/2010 of 20 December 2010 implementing enhanced

cooperation in the area of the law applicable to divorce and legal separation

- the insolvency regulation for its impact on economic recovery (Regulation (EU) No 2015/848 on insolvency proceedings (recast))

- the European Account Preservation Order (Regulation (EU) No 655/2014 establishing a European Account Preservation Order procedure to facilitate cross-border debt recovery in civil and commercial matters)

2. raising awareness on Regulation (EC) No 861/2007 establishing a European Small Claims Procedure and on Regulation (EC) No 1896/2006 creating an European order for payment procedure.

Description of the activities to be funded under the call for proposals

This call will cover the following activities:

- analytical activities, such as data collection, surveys, research activities, etc;
- mutual learning, identifying and exchange of best practices, development of working methods which may be transferable to other participating countries;
- exchange and provision of information and development of information tools;
- capacity building for professionals;
- facilitating cooperation between competent authorities and agencies, legal practitioners and/or service providers (including multi-disciplinary networks at international, national, regional or local levels);
- dissemination and awareness raising activities.

Essential eligibility criteria

To be **eligible**, grant applications must comply with all of the following criteria:

(a) the applicant/s must be a public entity or a private organisation, duly established in one of the countries participating in the Programme, or an international organisation. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit-oriented organisations;

(b) the EU grant applied for cannot be lower than EUR 75 000;

(c) the project must not have started prior to the date of submission of the grant application.

Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JCOO/AG/CIVI	Q3 2016	3 500 000 EUR

## Maximum possible rate of co-financing of the eligible costs

80%

# *1.2.2.* Call for proposals to support transnational projects to promote judicial cooperation in criminal matters

# LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate and support judicial cooperation in civil and criminal matters

## BUDGET LINE

33 03 02

Priorities of the year, objectives pursued and expected results

The aim will be to promote judicial cooperation in criminal matters and to contribute to the effective and coherent application of EU mutual recognition instruments in criminal matters.

1. Priority shall be given to the implementation and practical application of the following mutual recognition instruments:

- 2000 Convention on mutual assistance in criminal matters between the Member States of the European Union (established by Council Act of 29 May 2000);

- Framework Decision 2002/584/JHA on the European arrest warrant;

- Framework Decision 2003/577/JHA on freezing property or evidence;

- Framework Decision 2005/214/JHA on financial penalties;

- Framework Decision 2006/783/JHA on mutual recognition of confiscation orders;

- Framework Decision 2008/909/JHA on transfer of prisoners;

- Framework Decision 2008/947/JHA on probation and alternative sanctions;

- Framework Decision 2009/829/JHA on the European Supervision Order;

- Directive 2011/99 on the European Protection Order;

- Directive 2014/41/EU on the European Investigation Order in criminal matters.

A specific priority regarding any particular instrument(s) listed above may be given in the call for proposals.

2. Priority shall also be given to the functioning of Mutual Legal Assistance Treaties or other Treaties containing provisions on Mutual Legal Assistance with third States (e.g. EU-US MLA Agreement, Budapest Cybercrime Convention), in particular with respect to the exchange of electronic data and financial information.

Description of the activities to be funded under the call for proposals

This call will cover the following activities:

- analytical activities, such as data collection, surveys, research activities, etc;
- mutual learning, identifying and exchange of best practices, development of working methods which may be transferable to other participating countries;
- exchange and provision of information and development of information tools;
- capacity building for professionals;
- facilitating cooperation between competent authorities and agencies, legal practitioners and/or

service providers (including multi-disciplinary networks at international, national, regional or local levels);

• dissemination and awareness raising activities.

Essential eligibility criteria

To be eligible, grant applications must comply with all of the following criteria:

(a) the applicants must be public entities or private organisations, duly established in one of the countries participating in the Programme, or international organisations. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit-oriented organisations;

(b) the application must be transnational and involve organisations from at least two participating countries;

(c) the EU grant applied for cannot be lower than EUR 75 000;

(d) the project must not have started prior to the date of submission of the grant application.

Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JCOO/AG/CRIM	Q3 2016	1 300 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

1.2.3. Call for proposals for actions grants to support national or transnational projects regarding the criminal justice response to prevent radicalisation leading to terrorism and violent extremism

LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate and support judicial cooperation in civil and criminal matters

# BUDGET LINE

33 03 02

Priorities, objectives pursued and expected results

The aim of this call will be to implement actions included the European Agenda on Security regarding the criminal justice response to prevent radicalisation leading to terrorism and violent extremism, and in particular the actions set out in the Conclusions of the Council of the European Union and of the Member States meeting within the Council on enhancing the criminal justice response to radicalisation leading to terrorism and violent extremism, adopted on 20 November 2015.

Priority will be given to the following actions:

1. *De-radicalisation/disengagement/rehabilitation programmes in prisons*. Projects should be tailor-made to prevent violent radicalisation and terrorist recruitment. Proposed actions should ideally build on or replicate existing successful programmes and models for this purpose while being adapted to national circumstances and the needs of the individuals involved. The projects could include one or a combination of (but not be limited to) the following elements:

- developing risk assessment tools and tools to detect early signs of radicalisation among detainees, and strengthening information sharing between prison administrations and the various actors in the criminal justice chain;
- involvement and training of religious representatives in prisons, social workers and counsellors;
- enabling a secure prison environment to operate effective rehabilitation and reintegration programmes to avoid any risks of radicalisation or recruitment to terrorist groups, with due attention to the level of respect and interactions between prison staff and detainees;
- preparation of release, and programmes during probation or post-release, to promote reintegration of individuals at risk of radicalisation or willing to disengage;
- development of a multi-agency approach for the efficient implementation and follow-up of deradicalisation/disengagement/rehabilitation programmes;
- evaluation of de-radicalisation/disengagement/rehabilitation programmes in prisons (new or existing).

2. *Risk assessment tools for the judiciary.* The Council Conclusions, mentioned above, call on Member States to consider alternative or additional measures to prevent, as far as possible, radicalisation and terrorist recruitment in prisons. Such measures may include, where appropriate, alternative or additional measures to prosecution and/or detention in all stages of the procedure, among which rehabilitation, including as a condition for probation or suspension of prison sentences. To enable national judicial authorities to determine such appropriate measures, proposed actions should develop risk assessment tools, which should be based on an individual approach and include the possibility to re-evaluate the risk at regular intervals, while taking due account of security and public safety concerns. Actions could also include one or a combination of (but not be limited to) the following elements:

- Putting developed risk assessment tools (new or existing) in practical use, preferably in a multi-disciplinary and holistic way, including, where appropriate, sharing of relevant information between law enforcement, security services and prosecution and, where applicable, with local authorities and social workers; this could be done by setting up multi-disciplinary bodies or working methods or otherwise ensuring that the follow-up of the cases is done in an integrated way.
- Evaluation of risk assessment tools (new or existing) and their practical use.

3. *Training of professionals* (in particular prison management and staff, probation officers, prosecutors, judiciary, prison chaplains/imams, counsellors) involved in dealing with radicalised violent extremists or those at risk of becoming radicalised, in a sustained and multi-disciplinary way. The training programmes should use and/or replicate, to the extent possible, the support, tools and materials available at EU and international level to avoid duplication and build on existing best practices. A special focus should be given to the use of risk assessment tools, implementation of de-radicalisation/disengagement/rehabilitation programmes, the use of alternatives to detention, counselling and the development of counter narratives to violent radicalised ideas. Training programmes could be offered in a variety of methods (traditional courses, webinars, exchange of staff for capacity building, study visits etc.). Beneficiaries should also be ready to share or disseminate training materials at EU or international level.

Description of the activities to be funded under the call for proposals

This call will cover the following activities:

- analytical activities, such as data collection, surveys, research activities, evaluations etc;
- mutual learning, identifying and exchange of best practices, development of working methods which may be transferable to other participating countries;
- exchange and provision of information and development of information tools;
- training activities;
- capacity building for professionals;
- facilitating cooperation between competent authorities and agencies, legal practitioners and/or service providers (including multi-disciplinary networks at international, national, regional or local levels);
- dissemination and awareness raising activities.

Beneficiaries should be ready to share project results and best practices at EU level and to contribute to the discussion on how to best prevent radicalisation.

Essential eligibility criteria

To be eligible, grant applications must comply with all of the following criteria:

(a) the applicant/s must be a public entity or a private organisation, duly established in one of the countries participating in the Programme, or an international organisation. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit-oriented organisations;;

(b) the EU grant applied for cannot be lower than EUR 75 000;

(c) the project must not have started prior to the date of submission of the grant application.

#### Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JCOO/AG/TERR	Q2 2016	4 000 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

# 1.2.4. Direct grant to Council of Europe for SPACE report

## LEGAL BASIS

Art. 4 (1) (a), 6 (1) and 7 (4) Regulation (EU) No 1382/2013

**Specific objective: to facilitate and support judicial cooperation in civil and criminal matters** Article 190(1)(c) of the Rules of Application

## BUDGET LINE

#### 33 03 02

#### Priorities of the year, objectives pursued and expected results

Cooperation with the Council of Europe covers two items: the SPACE report and the setting up of a network of prison monitoring bodies

#### a) SPACE report

The Council of Europe produces an annual report on prison statistics since 1984, now referred to as the SPACE report I and II (*Statistiques Pénales Annuelles du Conseil de l'Europe*). It contains a first part on penal institutions and a second on non-custodial sentences and measures. The Commission and the Council of Europe are interested to collaborate to develop this activity further. The Council of Europe is in a de facto monopoly situation, because this is currently the only entity that can collect the necessary data from Member States. Moreover, it has developed expertise and a methodology over the years, as well as contacts with relevant stakeholders.

The cooperation between the Commission and the Council of Europe would allow to produce a much more elaborate report, including data of particular interest to the EU, such as the number of prisoners for crimes linked with terrorism, the number of transfers of prison and alternatives sentences between EU Member States, the number of foreigners in prison (from EU and non-EU Member States), etc., and to organise activities linked to the thematic with the Member States, to the benefit of the latter.

b) EU network of prison monitoring bodies in the Member States

The grant to the Council of Europe will also allow to create an EU network of independent prison monitoring bodies such as National Preventative Mechanisms (NPMs) which Member States have set up following ratification of the Optional Protocol to the UN Convention against Torture (OPCAT). In most Member States NPMs are part of the Ombudsman. Currently, 22 Member States have set up an NPM. The creation of such a network might possibly stimulate the remaining 6 EU Member States to do the same.

A few years ago, the EU and the Council of Europe have jointly funded a very successful project promoting the establishment of an active network of NPMs in Europe to foster peer exchange and critical reflection (the Peer to Peer II project of which funding ended in 2012). Recently, the NPMs have expressed a strong need to take up such a project again as they consider that it is important for them to meet regularly within an informal network to discuss detention matters and exchange best practice in this field. Among the subjects which could be discussed are the possible difficulties in relation to the application of Council Framework Decision 2008/909/JHA on the Transfer of Prisoners and issues related to radicalisation in prisons.

In this context, the Council of Europe holds a de facto monopoly, as it is managing the main monitoring body in this field, i.e. the European Committee for the Prevention of Torture (CPT), which has developed expertise and methodology and relevant contacts with EU NPMs in this field.

The objective is to organise a kick-off network meeting in 2016. Examples of follow-up activities are (bi)annual meetings supported by a regular newsletter distributed to the EU NPM network members, the creation of good practice models to ensure effective follow-up of NPM recommendations and organisation of joint monitoring visits to exchange best practices. Another initiative might consist of a development of a training curriculum for inspectors of prisons in cooperation with the NPMs (this does not yet exist anywhere in the world nor does the CPT have such a training programme)

Description of the activities to be funded under the call for proposals

This call will cover the following activities:

- analytical activities, such as data collection, surveys, research activities, etc;
- mutual learning, identifying and exchange of best practices, development of working methods which may be transferable to other participating countries;
- dissemination and awareness raising activities.

#### Implementation

By DG Justice

Indicative timetable and indicative amount of the invitation to submit a proposal

Reference	Date	Amount
JUST/2016/JCOO/AG/COEU	Q1 2016	200 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

## **1.3.** Operating grants

1.3.1. Operating grants for 2016 under Framework Partnership Agreements in the area of facilitating and supporting judicial cooperation in civil and/or criminal matters

## LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate and support judicial cooperation in civil and criminal matters

## BUDGET LINE

33 03 02

Priorities of the year, objectives pursued and expected results

These grants aim to support the 2017 annual work programme of European networks active in the area of facilitating and supporting judicial cooperation in civil and/or criminal matters which have signed Framework Partnership Agreements with the Commission. The Commission will invite Framework Partners in writing to submit their proposal announcing the annual priorities for 2017.

Description of the activities to be funded under the call for proposals

These grants will fund operating costs and those activities of the network which have EU added value and contribute to the implementation of the objectives of the Programme among others: analytical activities, training activities, mutual learning, cooperation, awareness-raising and dissemination activities.

Essential award criteria

The Commission will verify that the organisation satisfies the exclusion criteria, that the proposal is consistent with the objectives pursued by the Programme and will assess the proposal essentially on

the basis of the following **award criteria**:

(a) extent to which the proposed annual work programme of the Framework Partner addresses the priorities announced by the Commission and is coherent with the organisation's Action plan 2015-2017 annexed to the Framework Partnership Agreement;

(b) quality of the annual work programme, which must be clear, realistic and well detailed;

(c) European added value of the annual work programme;

(d) financial quality of the proposal, including the existence of a clear, detailed, and reasonable budget, which is coherent with the annual work programme.

Implementation

By DG Justice

Indicative timetable of the invitation to submit proposals and indicative amount

Reference	Date	Amount
JUST/2016/JCOO/OG/NETW	Q4 2016	1 080 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

## 1.4. Procurement

LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate and support judicial cooperation in civil and criminal matters

## BUDGET LINE

33 03 02

Subject matter of the contracts envisaged (study / technical assistance / evaluation / survey / IT/ communication services/etc.)

In 2016 the Commission intends to undertake several actions through contracts following public procurement (calls for tenders and framework contracts) or administrative arrangements. Conferences, expert meetings, seminars, communication activities may be organised, surveys and studies and impact assessments may be undertaken as far as they are needed to monitor the proper implementation of existing legislation or to prepare, or accompany new legislation or to respond to policy changes in the area covered by the Programme. The total budget envisaged for these types of actions implemented by DG Justice is EUR 4 455 000.

It may cover in particular the following actions:

- Management, analytical and information activities of the European Judicial Network in Civil and Commercial Matters, including ;

- Meetings and workshops of the European Judicial Network (Q1-Q4, framework contract)
- Study on a secure electronic communication and registration tool for case handling by the contact points of the European Judicial Network in civil and commercial matters (Q3, new

contract)

Conception, update, printing and distribution of the poster/brochures/leaflets on how to make use of the European Judicial Network in civil and commercial matters (Q2, framework contract)

- Evaluation of the operation of the European Judicial network in criminal matters (Q3, framework contract);

- Studies and surveys to support evaluations of the existing civil and criminal justice instruments, and other preparation of new instruments in accordance with the Strategic Guidelines for EU Justice policy adopted by the June 2014 European Council, with the Commission Work Programme 2016 and with the European Agenda on Security (Q1-Q4 2016), such as:

- Study on data gathering on access to justice in cross-border cases concerning violations of rights granted under Union law (Q2, new contract);
- Evaluation study on the application of the Rome III Regulation (Q2, new contract);
- Study on the divergences of conflict-of-law rules relating to transfer of securities and their economic impacts (Q2, new contract);
- Eurobaromer study on personal insolvency (Q2, framework contract)
- Study on the state of implementation of Framework Decision 2002/584/JHA on the European Arrest Warrant and collection of national data on its application (Q2, framework contract);
- Study on digital evidence (Q2, framework contract).

- Follow-up of the 2015 information campaign on the Succession Regulation (Q3 framework contract)

- Update and maintenance of the JURE database on the judgments on civil judicial cooperation (cross sub-delegation to the Publication Office, framework contract);

- Update, printing and distribution of the compendium on EU legislation in civil and commercial matters (Q2, framework contract).

- Translation of the Explanatory Report on the 2000 Hague Protection of Adults Convention in all EU official languages beside English and French (Q2-Q4 2016, framework contracts).

- Organisation of conferences, possibly in collaboration with the rotating EU presidencies (Q2 and Q4, framework contracts);

- Expert meetings, conferences and workshops on the implementation of selected EU instruments, in particular the future Regulation on promoting the free movement of citizens and businesses by simplifying the acceptance of certain public documents in the European Union, criminal mutual recognition instruments, and for the preparation of new actions in the area of judicial cooperation in criminal matters (in particular those outlined in the European Security Agenda) (Q1-Q4 2016; framework contracts);

- E-justice activities linked to judicial cooperation, including maintaining the software application developed (ECRIS Reference Implementation (RI)) for the information exchanges through the European Criminal Records Information System (ECRIS) and upgrading of ECRIS to improve exchange of criminal records information on third-country nationals (Q2-Q4 2016; framework contracts).

Indicative number of new contracts envisaged: 4

Indicative number of specific contracts based on framework contracts envisaged: 20

Implementation

By DG Justice and, where indicated, by the Publication Office based on a cross sub-delegation

## 1.5. Other Actions

1.5.1. EU membership fee in the Hague Conference of Private International Law

# LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate and support judicial cooperation in civil and criminal matters

Council Decision (EC) No 2006/719 of 5.10.2006 on the accession of the Community to the Hague Conference on Private International Law<sup>1</sup>.

BUDGET LINE

33 03 02

## Amount

EUR 35 000

## Description and objective of the implementing measure

On 5 October 2006 the Council of the European Union (EU) adopted a decision on the accession of the European Union to the Hague Conference on Private International Law ("HCCH"). The purpose of this international intergovernmental organisation is to work for the progressive unification of the rules of private international law in the participating countries. Most of the conventions developed by the Hague Conference fall within exclusive or partial external competence of the EU and are part of the EU acquis. Since 2007, the EU, along with its Member States, is a Member of the Hague and has the obligation to correspond a membership fee, in accordance with Art. 9(2) of the Hague's Statute. Through the fruitful collaboration EU/Hague a better implementation of the Hague Convention in ensured to the benefit of EU citizens.

The contribution to HCCH amounting to EUR 35 000 shall cover the additional administrative expenses arising out of EU membership in the HCCH.

<sup>&</sup>lt;sup>1</sup> Council Decision (EC) No 2006/719 of 5.10.2006 on the accession of the Community to the Hague Conference on Private International Law, OJ L 297, 26.10.2006, p. 1.

# 2. BUDGET LINE 33 03 01: SUPPORTING AND PROMOTING JUDICIAL TRAINING AND FACILITATING EFFECTIVE ACCESS TO JUSTICE FOR ALL

## 2.1. Introduction

On the basis of the two objectives of the Justice Programme covered by this budget line, this work programme contains the actions to be financed and the budget breakdown for the year 2016 as follows:

- for action grants (implemented under direct management) (2.2):	15 248 000 EUR
- for operating grants (implemented under direct management (2.3):	11 500 000 EUR
- for procurement (implemented under direct management) (2.4):	6 420 000 EUR

Table breakdown per specific objective:

SPECIFIC OBJECTIVE	Amount
to support and promote judicial training, including language	
training on legal terminology, with a view to fostering a common	16 900 000 EUR
legal and judicial culture	
Action grants (2.2.1, 2.2.2)	6 700 000 EUR
Operating grant to beneficiary identified in the legal base (2.3.1)	9 500 000 EUR
Procurement (2.4)	700 000 EUR
to facilitate effective access to justice for all, including to promote	
and support the rights of victims of crime, while respecting the	16 268 000 EUR
rights of the defence	
Action grants (2.2.3, 2.2.4, 2.2.5)	8 548 000 EUR
Operating grants (2.3.2)	2 000 000 EUR
Procurement (2.4)	5 720 000 EUR
TOTAL	33 168 000 EUR

## 2.2. Action Grants

2.2.1. Call for proposals to support transnational projects on judicial training covering civil law, criminal law or fundamental rights

## LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to support and promote judicial training, including language training on legal terminology, with a view to fostering a common legal and judicial culture

## BUDGET LINE

## 33 03 01

Priorities of the year, objectives pursued and expected results

The aim of this call is to contribute to the effective and coherent application of EU law in the areas of civil law, criminal law and fundamental rights, by covering training needs' gaps in these fields. It also

targets the specific training needs of court staff in line with the conclusions of the Commission's conference on court staff training in October 2015.

Priority will notably be given to training on the following topics:

Civil law

• Legal instruments in family matters and successions, in particular:

Regulation (EU) No 650/2012 on jurisdiction, applicable law, recognition and enforcement of decisions and acceptance and enforcement of authentic instruments in matters of successions and on the creation of a European Certificate of Succession;

Regulation (EC) No 2201/2003 concerning jurisdiction and the recognition and enforcement of judgments in matrimonial matters and the matters of parental responsibility (Brussels IIa);

• Legal instruments in civil and commercial matters, in particular:

Directive 2008/52/EC on certain aspects of mediation in civil and commercial matters;

Regulation (EC) No 861/2007 establishing a European Small Claims Procedure, respectively its recast;

Regulation (EU) No 655/2014 creating a European Account Preservation Order to facilitate cross-border debt recovery in civil and commercial matters;

Regulation (EU) 2015/848 on insolvency proceedings (recast).

Criminal law

• Procedural rights in criminal proceedings:

Directive 2012/13/EU on the right to information in criminal proceedings;

Directive 2013/48/EU on the right of access to a lawyer in criminal proceedings;

• Victims' rights:

Directive 2012/29/EU establishing minimum standards on the rights, support and protection of victims of crime;

• Mutual recognition instruments:

Directive 2014/41/EU on the European Investigation Order in criminal matters (and the 2000 Mutual Legal Assistance Convention);

Council Framework Decision 2008/909/JHA on transfer of prisoners;

Council Framework Decision 2008/947/JHA on probation and alternative sanctions;

Council Framework Decision 2003/577/JHA of 22 July 2003 on the execution in the European Union of orders freezing property or evidence

Council Framework Decision 2006/783/JHA of 6 October 2006 on the application of the principle of mutual recognition to confiscation orders;

Fundamental rights

- The scope and application of the Charter of Fundamental Rights of the EU;
- Council Framework Decision 2008/913/JHA on combating certain forms and expressions of racism and xenophobia by means of criminal law;
- The data protection reform.

Other priority topics

The proposed training activities can also include the following topics:

• Development of linguistic skills of legal practitioners;

Projects should cover the legal terminology used in the work environment of practitioners;

- Knowledge of the legal systems of the Member States;
- Once it is released, the use of the search tool of the European Case Law Identifier (ECLI) to identify foreign judicial decisions, notably in the context of the "acte clair" doctrine of the Court of Justice of the EU (CJEU).

## Proposals outside of these priority topics

Since the assessment of European judicial training needs cannot be solely conducted at EU level and is mainly done nationally and even locally, policy priorities mentioned in the annual work programme are indications of possible topics of supported projects. Regarding proposals not in line with these priorities, they may still be awarded funding if applicants can justify the suggested training topics by an evidence-based needs assessment, showing that more training is needed for the proper application of EU law in the field to be covered.

#### Target group

The training should target members of the judiciary and judicial staff, meaning judges, prosecutors and court officers, as well as other legal practitioners associated with the judiciary, such as lawyers, notaries, bailiffs, probation officers, mediators, court interpreters and translators, who are involved in the application of the relevant instruments.

Distribution of financial support between different topics

When deciding on the allocation of grants, a fair balance between topics and/or target audience may be sought.

Moreover, priority will be given to projects that do not duplicate existing training material or ongoing projects but that act in complementarity or that innovate.

## Description of the activities to be funded under the call for proposals

The training activities implemented by each project must include participants (trainees) from different participating countries.

In the priority areas defined above (including those identified by a needs assessment), this call will fund activities such as:

- Organisation of interactive, practice-oriented training activities;
- Multilateral exchanges between legal practitioners (except for judges and prosecutors whose training bodies are members of the EJTN and may thus take part in the exchanges organised by the EJTN);
- Creation of training content, whether for presential learning, blended learning or e-learning, either ready-to-use by trainers or by practitioners for self-learning;
- Tools for training providers (for example: train-the-trainers events, tools to support the organisation of training in other Member States, etc.).

Projects that roll out training modules created by the Commission on European legislation can also benefit from funding.

All these activities can take place in the context of initial training (induction-period) or continuous training of the participants (for example: training activities to familiarize newly appointed legal

practitioners with EU legislation and judicial cooperation instruments; or more specialised training activities for practicing legal practitioners).

Projects targeting "Knowledge of the legal systems" should cover the legal systems which have particular relevance for the participants and involve experienced legal practitioners who will be able to compare experience and practice of application of EU legal instruments.

Projects should also aim at encouraging practitioners to follow training in a foreign language, either by providing simultaneous high-quality interpretation into their native language or by easing the participation with foreign language training (for example with an introduction to the relevant legal terminology of the topics covered prior to or at the beginning of the training activity, or with a linguistic warm-up by actively involving participants at the beginning of the training activity, etc).

#### Training methodology

Applications should notably take into account recommendations resulting from the EU pilot project on European Judicial Training<sup>2</sup> or expand good practices<sup>3</sup> revealed by this pilot project to other Member States or legal professions.

Dissemination strategy

The Commission is particularly interested in activities with multiplication effects, such as train the trainers' activities. The funded projects are expected to have a clear dissemination strategy of their results.

Essential eligibility criteria

To be eligible, grant applications must comply with all of the following criteria:

(a) the applicants must be public entities or private organisations, duly established in one of the countries participating in the Programme, or international organisations. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit-oriented organisations;

(b) the application must be transnational and involve organisations from at least two participating countries;

(c) the EU grant applied for cannot be lower than EUR 50 000;

(d) the project must not have started prior to the date of submission of the grant application.

Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JTRA/AG/EJTR	Q3 2016	5 700 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

<sup>&</sup>lt;sup>2</sup> The reports of the pilot project on the European e-Justice Portal: <u>https://e-justice.europa.eu/content the european judicial training policy-121-en.do</u>

<sup>&</sup>lt;sup>3</sup> Good judicial training practices on the European e-Justice Portal: <u>https://e-justice.europa.eu/content\_good\_training\_practices-311-en.do</u>

# 2.2.2. Call for proposals to support training of national judges in EU competition law and judicial cooperation between national competition law judges

## LEGAL BASIS

Art. 4 and 6(1) of Regulation (EU) No 1382/2013

Specific objective: to support and promote judicial training, including language training on legal terminology, with a view to fostering a common legal and judicial culture

## BUDGET LINE

33 03 01

Priorities of the year, objectives pursued and expected results

The aim of this call is to contribute to an effective and coherent application of EU competition law in the Member States. This includes Articles 101 and 102 TFEU, the State aid rules, including Article 107 and 108 TFEU, and the private enforcement of the EU competition rules before national courts, including antitrust damages actions.

The priority areas of this call for proposals are:

- Improvement of knowledge, application and interpretation of EU competition law;
- Development of legal linguistic skills of national judges;
- Improving and/or creating cooperation/networks.

Description of the activities to be funded under the call for proposals

This call will fund:

- training activities aiming to ensure coherent and effective application by national courts of the EU competition rules;
- activities aiming to improve and encourage the cooperation between national competition law judges; this includes the application of specific cooperation mechanisms between national judges and competition authorities (see the specific cooperation rules under <u>Regulation (EC) No 1/2003</u> or <u>Regulation (EC) No 734/2013</u>), as well as networking and exchange between national judges.

Distribution of financial support between different priorities and allocation of points

When deciding on the allocation of grants, a fair balance between priorities will be sought. The Commission shall therefore finance at least two projects (if enough applications are submitted in compliance with the essential eligibility and award criteria) for each of the above 3 areas (as main priority). Priority will be given to projects that do not simply duplicate/overlap existing/planned training material or existing/future projects but that act in complementarity or that innovate

#### Financial provisions

Beneficiaries shall declare eligible costs for accommodation and per diems of participants/speakers/interpreters of the trainings on the basis of unit costs, the amounts of which are established in accordance with Commission Decision C(2008)6215 approving the General implementing provisions adopting the Guide to missions for officials and other servants of the European Commission, unless a specific ad hoc decision(s) is adopted in the meantime.

50% daily rate will apply to per diems for half day seminars. These unit costs give a reasonable

approximation of the costs typically incurred by persons staying in a different location than their own, no matter for what purpose.

The use of unit costs is justified by the nature of the eligible costs covered by the unit costs (accommodation and subsistence costs for the participants/speakers/interpreters in the trainings requiring the extensive verification of actual costs incurred for relatively small amounts). The authorisation of unit costs will simplify the management of the grants by alleviating the administrative and financial burden for the beneficiaries when reporting and for the Commission when verifying the costs actually incurred.

The majority of beneficiaries participating in this call will be public entities, thus the risk of fraud or irregularities is assessed as relatively low.

The compliance with the co-financing principle will be ensured by the application of the applicable co-financing rate to the eligible costs declared on the basis of unit costs.

The compliance with the no-profit principle will be ensured at the time of verification of the final financial statement of the beneficiary.

Avoidance of double financing is ensured by clear identification of the categories of costs covered by the unit costs (accommodation costs and per diems of participants in trainings).

Essential eligibility and award criteria

1. To be **eligible**, grant applications must comply with all of the following criteria:

(a) the project must be submitted by authorities, public or private organisations duly established in one of the eligible countries, or an international organisation. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit organisations.

(b) the project must target the members of the target group as defined in the call for proposal;

(c) the EU grant applied for cannot be lower than EUR 10 000 or higher than EUR 400 000;

(d) the project must not have started prior to the date of submission of the grant application.

2. Proposals will be assessed based on the following **award criteria**:

(a) Relevance to the objectives and priorities of the call;

(b) The intrinsic quality of the project as regards its design, presentation, organisation and implementation;

(c) Geographical scope of the project in terms of partners, participants and target group;

(d) Expected results, dissemination and sustainability;

(e) Cost-effectiveness.

Implementation

By DG COMP based on a co-delegation

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
COMP/2016	Q1 2016	1 000 000 EUR

## Maximum possible rate of co-financing of the eligible costs

80% as normal maximum rate.

90% in exceptional and duly justified cases, notably for:

- European, national or sub-national entities specifically created with the purpose of training "judicial

staff" as defined in the Call for Proposals;

- European, national and sub-national associations of competition law judges;

- applicants originating from EU Member States under financial assistance or surveillance (Cyprus, Greece, Ireland, Portugal, Romania and Spain).

# 2.2.3. Call for proposals to support national or transnational e-Justice projects (including support for Member States for ECRIS Third Country Nationals)

## LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate effective access to justice for all, including to promote and support the rights of victims of crime, while respecting the rights of the defence

BUDGET LINE

33 03 01

Priorities of the year, objectives pursued and expected results

This call for proposals aims at contributing to achieving the objectives of the European e-Justice Strategy 2014-2018. It will support the implementation of e-Justice projects within the European e-Justice Portal and at national level, in as far as they have a European dimension. Priority will be given to projects aiming at joining or enhancing existing or on-going e-Justice portal projects, in particular:

- Interconnection of National Insolvency Registers (IRI);
- Find a Lawyer (FAL);
- Find a Notary (FAN);
- Find a Bailiff (FAB);
- Implementation of the European Case Law Identifier (ECLI) in case law repositories and interconnection with the e-Justice Portal;
- Other e-Justice portal projects which will be live on the Portal at the moment when the call will be published.

In addition, the call will also give priority to projects submitted by Member States to link up the new component for European Criminal Record Information System (ECRIS) concerning Third Country Nationals, to be developed by the European Commission. The existing system, which is an efficient and successful tool used by 26 Member States, does currently not use its full potential as regards third country nationals and stateless people. To fill this gap in coverage is one of the action points of the European Agenda on Security. Inclusion of this priority in the call will depend on the technical and legislative progress on this topic over the course of 2016.

Transnational projects will receive a higher priority than national ones. Other projects which support the implementation of the e-Justice Strategy 2014-2018 and its Action Plan will not be excluded. In particular, applications related to projects having an A-priority under the Action Plan are also encouraged.

Description of the activities to be funded under the call for proposals

Project activities under this call would in principle include analytical, conceptual, design and elaboration work, IT software development, quality assurance and related auxiliary measures necessary for the establishment of new IT systems, as well as the expansion and adaptation of existing national and transnational solutions towards addressing the objectives of the call. The requirements of the eIDAS Regulation should be taken into account.

Activities relating to project management, content preparation, editorial work, communication, promotion and dissemination are also eligible for funding.

Essential eligibility criteria

To be **eligible**, grant applications must comply with all of the following criteria:

(a) the applicant/s must be a public entity or a private organisation, duly established in one of the countries participating in the Programme, or an international organisation. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit-oriented organisations;

(b) the EU grant applied for cannot be lower than EUR 75 000;

(c) the project must not have started prior to the date of submission of the grant application.

Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JACC/AG/E-JU	Q3 2016	3 500 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

2.2.4. Call for proposals to support transnational projects to enhance the rights of persons suspected or accused of crime

LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate effective access to justice for all, including to promote and support the rights of victims of crime, while respecting the rights of the defence

# BUDGET LINE

33 03 01

Priorities of the year, objectives pursued and expected results

The aim of this call is to contribute to the effective and coherent application of EU criminal law in the area of the rights of persons suspected or accused of crime and to the preparation of new EU action.

The main priority is the implementation and practical application of the following instruments:

- Directive 2010/64 on the right to interpretation and translation in criminal proceedings;
- Directive 2012/13 on the right to information in criminal proceedings;
- Directive 2013/48 on the right of access to a lawyer in criminal proceedings;

- Commission Recommendation C(2013) 8178/2 on safeguards for vulnerable persons suspected or accused in criminal proceedings

- Commission Recommendation C(2013) 8179/2 on the right to legal aid in criminal proceedings

- Directive on presumption of innocence<sup>4</sup> [full title and reference available once adopted].

Description of the activities to be funded under the call for proposals

This call will cover the following activities:

- analytical activities, such as data collection and creation of data bases, surveys, research etc;
- mutual learning, exchange of good practices, development of working methods which may be transferable to other participating countries;
- exchange and provision of information and development of information tools;
- capacity building for professionals;
- facilitating cooperation between competent authorities and agencies, legal practitioners and/or service providers (including multi-disciplinary networks at international, national, regional or local levels);
- Dissemination and awareness raising activities.

Training activities can also be funded under this call, as long as they are of ancillary nature and not the main purpose of the project.

Essential eligibility criteria

1. To be **eligible**, grant applications must comply with all of the following criteria:

(a) the applicants must be public entities or private organisations, duly established in one of the countries participating in the Programme, or international organisations. Organisations which are profit-oriented must submit applications in partnership with public entities or private non-profit-oriented organisations;

(b) the application must be transnational and involve organisations from at least two participating countries;

(c) the EU grant applied for cannot be lower than EUR 75 000;

(d) the project must not have started prior to the date of submission of the grant application.

Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JACC/AG/PROC	Q2 2016	2 000 000 EUR

Maximum possible rate of co-financing of the eligible costs

<sup>&</sup>lt;sup>4</sup> COM(2013) 821 final - 2013/0407 (COD)

## 80%

# 2.2.5. Call for proposals to support transnational projects to enhance the rights of victims of crime

## LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate effective access to justice for all, including to promote and support the rights of victims of crime, while respecting the rights of the defence

# BUDGET LINE

33 03 01

Priorities of the year, objectives pursued and expected results

The aim of this call is to contribute to the effective and coherent application of EU criminal law in the area of the rights of victims of crime.

The main priority is the implementation and practical application of the following instruments:

- Directive 2012/29/EU establishing minimum standards on the rights, support and protection of victims of crime;

- Directive 2011/99/EU on the European Protection Order;

- Regulation (EU) 606/2013 on mutual recognition of protection measures in civil matters;

- Directive 2004/80/EC relating to compensation to crime victims.

A specific priority regarding any particular instrument(s) listed above may be given in the call for proposals.

Priority actions may also include forward-looking initiatives regarding gaps in EU legislation where further needs for EU actions are called for on victims' rights, as specified in the call.

Description of the activities to be funded under the call for proposals

This call will cover the following activities:

- analytical activities, such as data collection and creation of data bases, surveys, research etc;
- mutual learning, exchange of good practices, development of working methods which may be transferable to other participating countries;
- exchange and provision of information and development of information tools;
- capacity building for professionals;
- facilitating cooperation between competent authorities and agencies, legal practitioners and/or service providers (including multi-disciplinary networks at international, national, regional or local levels);
- dissemination and awareness raising activities.

Training activities can also be funded under this call, as long as they are of ancillary nature and not the main purpose of the project.

Essential eligibility criteria

To be **eligible**, grant applications must comply with all of the following criteria:

(a) the applicants must be public entities or private non-profit-oriented organisations, duly established in one of the countries participating in the Programme, or international organisations;

(b) the application must be transnational and involve organisations from at least two participating countries;

(c) the EU grant applied for cannot be lower than EUR 75 000;

(d) the project must not have started prior to the date of submission of the grant application.

Implementation

By DG Justice

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JACC/AG/VICT	Q4 2016	3 048 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

# 2.3. **Operating grants**

2.3.1. Operating grant 2016 to beneficiary identified in the legal base - EJTN

LEGAL BASIS

Art. 4 and 6(2) Regulation (EU) No 1382/2013

Specific objective: to support and promote judicial training, including language training on legal terminology, with a view to fostering a common legal and judicial culture

Article 190(1)(d) of the Rules of Application

BUDGET LINE

33 03 01

Priorities of the year, objectives pursued and expected results

Pursuant to Article 6 (2) of Regulation (EU) No 1382/2013, the European Judicial Training Network (EJTN) shall receive an operating grant to co-finance expenditure associated with its permanent work programme.

The work programme of the EJTN should be in line with the 2011 Commission Communication on European judicial training (COM/2011/551) and, in particular, strive to increase its number of activities and of participants as well as continue to develop the Aiakos exchange programme for new judges and prosecutors while increasing the number of exchanges for experienced practitioners.

The EJTN should also continue to promote high quality training methodologies and strive to make the most of its partnerships with European judicial networks.

Description of the activities to be funded

The 2017 operating grant to the EJTN will finance activities which contribute to the implementation of the objectives of the Programme in particular training activities with EU added value.

Essential award criteria

EJTN's proposal will be assessed on the basis of the following **award criteria**:

(a) extent to which the proposed annual work programme addresses the priorities;

(b) quality of the annual work programme, which must be clear, realistic and well detailed;

(c) European added value of the annual work programme;

(d) financial quality of the proposal, including the existence of a clear, detailed, and reasonable budget, which is coherent with the annual work programme.

Implementation

By DG Justice

Indicative timetable of the invitation to submit a proposal and indicative amount

Reference	Date	Amount
JUST/2016/JTRA/OG/EJTN	Q4 2016	9 500 000 EUR

Maximum possible rate of co-financing of the eligible costs

96 %

2.3.2. Operating grants for 2016 under Framework Partnership Agreements in the area of access to justice

# LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to facilitate effective access to justice for all, including to promote and support the rights of victims of crime, while respecting the rights of the defence

## BUDGET LINE

## 33 03 01

Priorities of the year, objectives pursued and expected results

These grants aim to support the 2017 annual work programme of European networks active in the area of facilitating and supporting access to justice which have signed Framework Partnership Agreements with the Commission. The Commission will invite Framework Partners in writing to submit their proposal announcing the annual priorities for 2017.

Description of the activities to be funded

These grants will fund operating costs and those activities of the network which have EU added value and contribute to the implementation of the objectives of the Programme among others: analytical activities, training activities, mutual learning, cooperation, awareness-raising and dissemination activities.

Essential award criteria

The Commission will verify that the organisation satisfies the exclusion criteria, that the proposal is consistent with the objectives pursued by the Programme and will assess the proposal essentially on the basis of the following **award criteria**:

(a) extent to which the proposed annual work programme of the Framework Partner addresses the priorities announced by the Commission and is coherent with the organisation's Action plan 2015-2017 annexed to the Framework Partnership Agreement;

(b) quality of the annual work programme, which must be clear, realistic and well detailed;

(c) European added value of the annual work programme;

(d) financial quality of the proposal, including the existence of a clear, detailed, and reasonable budget, which is coherent with the annual work programme.

Implementation

By DG Justice

Indicative timetable of the invitation to submit proposals and indicative amount

Reference	Date	Amount
JUST/2016/JACC/OG/NETW	Q2 2016	2 000 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

# 2.4. Procurement

LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to support and promote judicial training, including language training on legal terminology, with a view to fostering a common legal and judicial culture

Specific objective: to facilitate effective access to justice for all, including to promote and support the rights of victims of crime, while respecting the rights of the defence

## BUDGET LINE

#### 33 03 01

Subject matter of the contracts envisaged (study / technical assistance / evaluation / survey / IT / communication services/etc.)

In 2016 the Commission intends to undertake several actions through contracts following public procurement (calls for tenders and framework contracts) or administrative arrangements. Conferences, expert meetings, seminars, communication activities may be organised and studies and impact assessments may be undertaken as far as they are needed in order to prepare, or accompany new legislation or to respond to policy changes in the area covered by the Programme. The total budget

envisaged for these types of actions implemented by DG Justice is EUR 6 420 000. It may cover in particular the following actions:

• Specific objective: judicial training

- Conference on European judicial training to counter terrorism/ radicalisation (Q2 2016; framework contract);

- Actions implementing the recommendations of the expert group on European judicial training (Q3 2016, framework contract);

- Creation and setting-up of a web-portal on trainings on competition law (Q2-Q3 2016, new contract or framework contract, DG COMP);

- Organisation of conferences with European, national and/or sub-national associations of competition law judges and/or with individual changes (Q2-Q4 2016, new contract or framework contract, DG COMP);

• Specific objective: access to justice

- Studies and surveys to support evaluations of the existing criminal justice instruments; impact assessments of and other preparation of new instruments in accordance with the Strategic Guidelines for EU Justice policy adopted by the June 2014 European Council and the Commission Work Programme 2016 (Q1-Q4 2015), such as:

- Study on the implementation of the Directive 2012/29/EU on Victims' Rights (Q4 2016, framework contract);
- Study on the implementation of the Directive 2011/99/EU on the European Protection Order and on the application of Regulation (EU) 606/2013 on mutual recognition of protection measures in civil matters (Q1 2016, framework contract);
- Impact assessment study on legal remedies and other procedural safeguards in the context of mutual recognition (Q4 2016, framework contract).

- Expert meetings, conferences and workshops on the implementation of the existing EU instruments in criminal matters which strengthen access to justice for victims, suspects and accused persons, in particular Directive 2012/29/EU establishing minimum standards on the rights, support and protection of victims of crime, Directive 2004/80/EC relating to compensation to crime victims, Directive 2013/48 on the right of access to a lawyer in criminal proceedings, Commission Recommendation C(2013) 8179/2 on the right to legal aid in criminal proceedings, Commission Recommendation C(2013) 8178/2 on safeguards for vulnerable persons suspected or accused in criminal proceedings, Directive on presumption of innocence and Directive on procedural safeguards for children (Q1-Q4 2016; framework contracts);

- Study and/or surveys/Eurobarometer accompanying the preparation of the EU Justice Scoreboard (new contracts, Q1-Q4 2016);

- Preparatory work for the new Multiannual Financial Framework: collection of comparative evidence on the impact of public funding on effective justice systems and the rule of law (new contract, Q3 2016);

- Study on national enforcement capacities to recover debts (new contract, Q3 2016);

- Meetings of informal expert group of contact persons of national justice systems (Q1-Q4 2016; framework contract);

- Actions in the field of **e-justice** linked to access to justice (Q1-Q4 2016; framework contracts), such as:

Necessary actions for the continued development, maintenance of and support for the e-Justice Portal and its sub-projects, such as hosting and software licensing fees (including codelegation to DIGIT);

- > Continuation of development for the interconnection of business registers;
- > Extension of the e-codex implementation;
- Interconnection of land registers;
- Implementation of the results of the usability study and the code review: revamped UI and graphics for the Portal;

- Organisation of conferences, possibly in collaboration with the rotating EU presidencies (Q2-4, framework contracts).

Indicative number of new contracts envisaged: 5

Indicative number of specific contracts based on framework contracts envisaged: 28

Implementation

By DG Justice and, where indicated, by DIGIT or DG COMP based on a co-delegation

## 3. BUDGET LINE 18 06 01: SUPPORTING INITIATIVES IN THE FIELD OF DRUGS POLICY

# 3.1. Introduction

On the basis of the objectives given in the Justice Programme this work programme contains the actions to be financed and the budget breakdown for the year 2016 as follows:

- for action grants (implemented under direct management) (3.2):	2 012 000 EUR	
- for operating grants (implemented under direct management (3.3):	n.a.	
- for procurement (implemented under direct management) (3.4):	500 000 EUR	
TOTAL:	2 512 000 EUR	

# **3.2.** Call for proposals to support transnational projects in the area of EU drugs policy

# LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to support initiatives in the field of drugs policy as regards judicial cooperation and crime prevention aspects closely linked to the general objective of the Programme, in so far as they are not covered by the Instrument for financial support for police cooperation, preventing and combating crime, and crisis management, as part of the Internal Security Fund, or by the third Programme for the Union's action in the field of health (2014-2020)

# BUDGET LINE

18 06 01

Priorities of the year, objectives pursued and expected results

The aim of this call is to contribute to the effective and coherent application of EU law and to support development of new approaches in the area of drugs.

The priorities are:

- To promote practical application of drug-related research, and, in particular, addiction research with a view of addressing current challenges and new threats;
- To support civil society organisations by reinforcing their: (i) advocacy function, (ii) capacity to make a difference at the local level and (iii) best practice sharing methods;
- To further expand the knowledge base and develop innovative methods of addressing the phenomenon of new psychoactive substances

Description of the activities to be funded under the call for proposals

This call will fund activities on:

- data collection, surveys and research activities;
- training activities;
- mutual learning, network development, identification and exchange of good practices, cooperation;
- events, conferences, expert meetings;
- dissemination and awareness-raising activities.

#### Essential eligibility criteria

In order to be **eligible** for a grant the applicant and co-applicants must:

- (a) be legal persons.
- (b) be established in a Member State of the European Union participating in the Justice Programme.
- (c) International organisations may be established outside of the Member States of the European Union participating in the Justice Programme.
- (d) be a public body or a non-profit-making private entity or an international organisation. For-profit entities can only participate as co-beneficiaries. Union agencies cannot submit applications nor be co-applicants.
- (e) International organisations cannot submit applications; however they may participate as cobeneficiaries.
- (f) Applications must be transnational involving at least 2 entities. Conditions on composition of the partnership will be specified in the calls for proposals.
- g) Proposals seeking EU co-funding of less than EUR 250 000 will be rejected.

Implementation

By DG HOME based on a co-delegation

Indicative timetable and indicative amount of the call for proposals

Reference	Date	Amount
JUST/2016/JDRU/AG/DRUG	Q3 2016	2 012 000 EUR

Maximum possible rate of co-financing of the eligible costs

80%

## **3.3. Operating grants**

n.a.

## 3.4. Procurement

LEGAL BASIS

Art. 4 and 6(1) Regulation (EU) No 1382/2013

Specific objective: to support initiatives in the field of drugs policy as regards judicial cooperation and crime prevention aspects closely linked to the general objective of the Programme, in so far as they are not covered by the Instrument for financial support for police cooperation, preventing and combating crime, and crisis management, as part of the Internal Security Fund, or by the third Programme for the Union's action in the field of health (2014-

#### 2020)

## BUDGET LINE

18 06 01

Subject matter of the contracts envisaged (study / technical assistance / evaluation / survey / IT / communication services/etc.)

In 2016 the Commission intends to undertake several actions through contracts following public procurement (calls for tenders and framework contracts) or administrative arrangements. Conferences, expert meetings, seminars, communication activities may be organised and studies and impact assessments may be undertaken as far as they are needed in order to prepare, or accompany new legislation or to respond to policy changes in the area covered by the Programme. The total budget envisaged for these types of actions is EUR 500 000 of which EUR 100 000 is envisaged for external experts.

Under the specific objective of supporting initiatives in the field of drugs policy it may cover in particular the following actions (Q1-Q4 2016):

- Evaluation of the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA) (Q3 2016; framework contract);

- Organisation of the 2016 plenary session of the Civil Society Forum on Drugs in the EU (Q4 2016; framework contract);

- Experts meetings, technical workshops, events/studies and communication activities.

Indicative number of new contracts envisaged - none

Indicative number of specific contracts based on framework contracts envisaged 4

Implementation

By DG HOME