

# **INTEGRATED MARITIME POLICY FOR THE EU**

## **WORKING DOCUMENTS ON**

### **OFFSHORE ACTIVITIES OF COASTAL EU MEMBER STATES AND CROSS-BORDER COOPERATION**

European Commission / DG Fisheries and Maritime Affairs/Maritime Policy Task Force

November 2007

## Introduction

In the Green Paper "Towards a future Maritime Policy for the Union: A European Vision for the Oceans and the Seas"<sup>1</sup>, the Commission underlined the need for an enhanced cross-border and cross-sectoral cooperation and coordination of the offshore functions carried out by different authorities of the littoral Member States in order to explore how coherence and efficiency of these functions could be increased.

The Blue Paper on an Integrated Maritime Policy for the European Union<sup>2</sup> indicated the intention by the Commission to further pursue an improved cooperation between Coastguards and other competent agencies.

A first step towards the achievement of this goal is hereunder provided through the presentation of a picture of how the responsibilities for ten offshore government activities are allocated in each littoral Member State (Annex I). The definitions for these activities are provided in the Appendix and were given by the members of an interservice group of the Commission for the purpose of this work. In addition, it is noted that while the title of this inventory refers to offshore activities, it is understood that some of these also require certain activity on land. The information in the inventories was furnished by the Member States concerned and indicated in a simple manner the complexity of the institutional situation in the maritime field in EU. It does not indicate the proportion of effort involved by these national authorities. Neither does it explain how the authorities are functioning and cooperating at national level.

An equally important aspect of this objective is the provision of an overall picture of the cross-border cooperation at regional level (namely in the Atlantic Ocean, Baltic Sea, Black Sea, Mediterranean Sea and North Sea, respectively) between the littoral Member States in these activities (presented in Annex II). This particular inventory summarises the bilateral or multilateral agreements concluded between Member States as well as regional agreements applying in these five sea areas around EU (with EU and non-EU Member States participating) as well as other EU initiatives/policies implemented as such. Again the inventory is illustrative rather than complete in terms of providing an actual picture as to how this cross-border cooperation is effected.

This cross-border and cross-sectoral work is considered as supplementary to earlier studies either already conducted by European Agencies (e.g. the FRONTEX feasibility studies on Mediterranean Coastal Patrol Networks (MEDSEA) and the establishment of a surveillance system (BORTEC), the feasibility study for the establishment of the European Community Fisheries Agency) or ongoing studies awaiting finalisation (the European Coast Guard study<sup>3</sup>). No earlier studies covered such a wide range of government activities. Not all included the new accession countries Romania and Bulgaria or the Black Sea.

In addition, the present conclusions will be enriched through a study, which will be shortly launched by the Maritime Policy Task Force. This will explore the operational efficiency and

---

<sup>1</sup> COM(2006) 275 final of 7.6.2006

<sup>2</sup> COM (2007) 575 final of 10.10.2007 and Action Plan (SEC (2007) 1278 of 10.10.2007.

<sup>3</sup> Article 11 of Directive 2005/35/EC of the European Parliament and of the Council on ship source pollution and on the introduction of penalties for infringements (OJ L 255, 30.9.2005, p. 11). See also Resolution by the Temporary Committee on improving safety at sea, P5\_TA-PROV (2004)0350, 2004.

cost effectiveness of the EU government activities at sea as well as the cross-border and cross-sectoral cooperation for the fulfilment of their tasks.

The information provided in the attached annexes has been obtained via national representatives comprising the Member States Experts Group of the EU Maritime Policy. The degree of cooperation shown by the aforementioned in providing the requested feedback has been very much appreciated by the Maritime Policy Task Force.

**WORKING DOCUMENT 1**

**ORGANIZATION OF OFFSHORE ACTIVITIES**

**IN LITTORAL EU MEMBER STATES**

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>BELGIUM</b>	-Customs and excise's services -Police	- Police - Customs and excise's services	<i>See attachment</i>	-Flemish Ministry for Agriculture - Defence Marine component - Police - Customs and excise's services	Federal Ministry for Mobility	- Federal Ministry for Mobility - Police - Customs and excise's services	<i>See attachment</i>	<i>See attachment</i>	<i>See attachment</i>	- Police - Customs and excise's services

**Annexe 1**

**Belgium:**

**Coastguard organisation**

Mission	B1.1	B1.2	B1.3	B1.4	B2.1	B2.2	B2.3	B2.4	B3.1	B3.2	B3.3	B4.1	B4.2	B4.3	B5.1	B5.2	B6.1	B6.2
<b>Org.</b>	1	1	2		7	15	7	9	1	1	2	8	2	5	2	2	1	2
	5	5	5		9		15	15	5	11	5	13	5	7	5	9	2	3
	7	6	7		15		16	16	7	16	7	15	15	8	7	11	4	5
	17	7	9				18	17	17	17	9	16		9	9	14	5	8
		10	15					18		18	15	17		15	15	15	6	12
		15										18		18	17		7	13
																	8	14
																	13	15
																	14	16
																	15	17
																	16	18
																	17	19
																	18	
																	19	

Number	Organisation	Character	Government department/ Ministry
1.	Separate Management Service Fleet	Civil	Flemish Ministry
2.	Ports and Water Policy Division	Civil	Flemish Ministry
3.	International Environmental Policy Division	Civil	Flemish Ministry
4.	Maritime Access Division	Civil	Flemish Ministry
5.	Shipping Assistance Division (MRCC - VTS)	Civil	Flemish Ministry
6.	Coast Division	Civil	Flemish Ministry
7.	Separate Management Service Pilotage	Civil	Flemish Ministry
8.	Sea Fisheries Services	Civil	Flemish Ministry
9.	Federal Police (Shipping Police)	Civil	Federal Ministry
10.	Province West-Flanders	Civil	
11.	Federal Public Service (FPS) Interior	Civil	Federal Ministry
12.	FPS Foreign Affairs, Foreign Trade and Development Coordination	Civil	Federal Ministry
13.	FPS Economy, Small and Middle Sized Enterprises (SMEs), Self-Employed and Energy	Civil	Federal Ministry
14.	FPS Finance (Customs)	Civil	Federal Ministry
15.	FPS Mobility and Transport	Civil	Federal Ministry
16.	FPS Health, Food Chain Safety and Environment	Civil	Federal Ministry

17.	Ministry of Defence (Naval Operational Command + Ostend Radio)	Military	Federal Ministry
18.	PPS Science Policy (MUMM)	Civil	Federal Ministry
19.	PPS Sustainable Development	Civil	Federal Ministry

<b>Code</b>	<b>Coastguard Mission</b>
B1.1	Aids to navigation.
B1.2	Vessel traffic support services (including weather forecasts, routing, escort towage, places of refuge).
B1.3	Monitoring of maritime traffic, shipping lanes and compliance with rules of navigation.
B1.4	Ice navigation and ice-breaking services.
B2.1	Compliance with maritime safety rules (port state control, flag state control, control of classification societies).
B2.2	Compliance with rules relating to social issues (hours of work, living conditions on board, etc).
B2.3	Compliance with rules relating to prevention of maritime pollution.
B2.4	Repression of deliberate maritime pollution.
B3.1	Maritime search and rescue.
B3.2	Response to, and clean-up of, maritime pollution.
B3.3	Accident investigation.
B4.1	Protection of natural maritime resources (including fisheries protection).
B4.2	Supervision of port authorities.

B4.3	Control of recreational maritime activities.
B5.1	Compliance with rules relating to maritime security.
B5.2	Compliance with rules relating to port security.
B6.1	Development of the national maritime legislation.
B6.2	Representation in international maritime bodies.

**Staffing Data** (all departments having legal responsibilities at sea are de facto part of the “Coast Guard Structure” organization. Their personnel and means are not necessarily earmarked as specific Coastguard means):

Number of people involved:	3	Also other missions (y/n):	No
Proportion of volunteers:	0	Total number of staff in org.:	--
Documented emergency arr. (y/n):	--		
Anticipated changes:	--		

**Equipment / Assets specific for fighting pollution**

(all departments having legal responsibilities at sea are de facto part of the “Coast Guard Structure” organization. Their personnel and means are not necessarily earmarked as specific Coastguard means)

Number of Poll. response vessels:	0
Number of other ships	7 (Flemish ministry) + 3 (Federal ministry) = 10 vessels of opportunity
Role and capability:	Patrol, enforcement, SAR
Number of fixed wing aircraft:	1 (Federal ministry)
Number of rotary wing aircraft:	2 (Federal ministry)
Role and capability:	For marine pollution control + SAR
Limitations on availability:	None

**Financial data**

(all departments having legal responsibilities at sea are de facto part of the “Coast Guard Structure” organization. Their personnel and means are not necessarily earmarked as specific Coastguard means)

**Coastguard activities**

Annual cap. inv. budget:	--
--------------------------	----

Annual operations budget:	--	
Prop. of operations budget allocated to ships/aircraft assets:	--	--

**All activities**

Total budget: --

**National coordination**

Basis for coordination between national organizations:	The Coastguard structure
Network for central collection/dissemination of shipping data:	Yes

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>BULGARIA</b>	Ministry of Finance/Customs Agency	-Ministry of Interior/Police -Ministry of Defence/ Navy	-Ministry of Transport/Bulgarian Maritime Administration	-National Agency of Fisheries and Aquaculture -Police	-Ministry of Transport/Bulgarian Maritime Administration	-Ministry of Transport/Bulgarian Maritime Administration (for ships) -Port Administration (for ports)	-Ministry of Transport/Bulgarian Maritime Administration	-Ministry of Transport -Ministry of Interior -Ministry of Defence -Ministry of State Policy for Disasters and Accidents	-Ministry of Transport/Bulgarian Maritime Administration	-Ministry of Interior/Police -Ministry of Defence

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>CYPRUS</b>	Dpt. Of Customs	Marine Police	Dpt. For Fisheries and Marine Research / Dpt. of Merchant Shipping	Dpt. For Fisheries and Marine Research	Dpt. of Merchant Shipping	Dpt. of Merchant Shipping / Marine Police / Cyprus Ports Authority	Dpt. of Merchant Shipping / Cyprus Ports Authority	Dpt. of Merchant Shipping / Marine Police / Civil Defence Service	Dpt. of Merchant Shipping / Ministry of Defence	Ministry of Justice & Public Order (Police) / Dpt. of Merchant Shipping

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>DENMARK</b>	<ul style="list-style-type: none"> <li>-Ministry of Justice</li> <li>-Customs Authority</li> <li>- Admiral Danish Fleet and Naval Home Guard may be used to embark Customs officers at sea</li> </ul>	<ul style="list-style-type: none"> <li>-Ministry of Refugees, Immigration and Integration Affairs</li> <li>- Local Police districts</li> <li>- Admiral Danish Fleet will provide maritime surveillance and enforce national sovereignty at sea</li> </ul>	<ul style="list-style-type: none"> <li>- Danish Environmental Protection Agency (law)</li> <li>- The Admiral Danish Fleet is responsible for the maritime – anti-pollution response</li> <li>- Local municipalities when pollution reaches the shore</li> </ul>	<ul style="list-style-type: none"> <li>Ministry of Food, Agriculture and Fisheries - the Danish Directorate of Fisheries</li> </ul>	<ul style="list-style-type: none"> <li>Danish Maritime Authority</li> </ul>	<ul style="list-style-type: none"> <li>-Ministry of Defense</li> <li>- Danish Coastal Authority</li> <li>- Danish Maritime Authority</li> <li>- Ministry of Transport and Energy (ports)</li> </ul>	<ul style="list-style-type: none"> <li>- Danish Maritime Authority</li> <li>- Admiral Danish Fleet</li> </ul>	<ul style="list-style-type: none"> <li>- The Emergency Response Committee (consists of the Danish Energy Authority (chair), the police in Esbjerg, the Admiral Danish Fleet, the Danish Environmental Protection Agency and the Danish Maritime Authority) supervises all measures taken by the operating company in case of a major accident on an offshore installation</li> <li>- Admiral Danish Fleet</li> <li>- Danish Maritime Authority</li> </ul>	<ul style="list-style-type: none"> <li>Royal Danish Navy</li> </ul>	<ul style="list-style-type: none"> <li>- Ministry of Justice and local police districts</li> <li>- Danish Authority for Enterprise and Construction (rules on dual use products)</li> <li>- Admiral Danish Fleet</li> <li>-Customs Authority and Danish Maritime Authority may provide the legal basis for law enforcement</li> <li>- Ministry of Transport and Energy</li> </ul>

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>ESTONIA</b>	Estonian Tax and Customs Board	Border Guard	-Ministry of Interior -Border Guard	-Ministry of Environment -Ministry of Agriculture	Maritime Administration	Maritime Administration	Maritime Administration	-Governmental crisis commission -Ministry of Interior	Maritime Rescue and Coordination Centre	Police

Member - States	Customs	Border control	Pollution response and prevention	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>FINLAND</b>	<p>Policy: ministry of finance</p> <p>Operational aspects: Customs Authorities (=The Finnish Customs), the Border Guard (immigration)</p>	<p>Policy: ministry of the Interior, Operational aspects: Border Guard with coast guard districts,</p> <p>Policy related to maritime surveillance: ministry of Defence, operational aspects: Navy</p>	<p><b>Policy:</b> Ministry of the Environment</p> <p><b>Operational aspects:</b> Finnish Environmental Institute (in co-operation with the Navy, the Border Guard, Finstaship (=state-owned shipping company), and the local rescue authorities)</p> <p><b>Pollution prevention:</b> Ministry of the Environment, Ministry of Transport and Communication, Ministry of Agriculture and Forestry</p>	<p>Policy matters: Ministry of Agriculture and Fishery, Operational aspects / controlling: - Fisheries units at the Employment and Economic Development Centres, police, Finnish border guard, the Finnish customs</p>	<p>Policy: Ministry of Transport and communications, operational aspects: Finnish Maritime Administration, PLS NOTE: the ministry of social affairs and health is responsible for the working conditions onboard the ships and respective inspections carried out by industrial safety administration</p>	<p>Policy: ministry of Transport and communications, operational aspects: Finnish Maritime Administration, in case of military crisis or war, the task of the Finnish Navy is to protect maritime traffic and transport</p>	<p>Policy: ministry of Transport and communications, operational aspects: Finnish Maritime Administration</p>	<p>Operational aspects: Finnish Maritime Administration, Finnish Border Guard (at sea), Rescue departments (harbours), the Finnish Environment Institute</p>	<p>Operational aspects: Border Guard is responsible, the Finnish Navy conducts maritime SAR operations with and under the Border Guard</p>	<p>Finnish Border Guard, Police, Finnish Customs</p>

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>FRANCE</b>	Customs (Ministry of Finance)	-Navy -Customs - Ministry of Transport/ Administration of Maritime Affairs -Customs -Ministry of Interior (home office)	-Ministry of Environment -Ministry of Transport/ Admin. of Mar. Affairs -Ministry of Justice -Customs -Ministry of Interior (home office-civil protection)	Ministry of Agriculture - Ministry of Transport/ Admin. of Mar. Affairs -Ministry of defense /Navy/gendarmerie -Ministry of Finances/Customs/ Concurrence et repression des fraudes	-Ministry of Transport/ Admin. of Mar. Affairs	-Ministry of Transport/ Admin. of Mar. Affairs	Ministry of Transport/ Admin. of Mar. Affairs	-Ministry of Transport/ Admin. of Mar. Affairs -Navy -Ministry of Interior (home office-civil protection)	-Ministry of Transport/ Admin. of Mar. Affairs -Navy -SNSM -Ministry of Interior (home office-civil protection)	-Ministry of Transport/ Admin. of Mar. Affairs -Navy -Gendarmerie

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>GERMANY</b>	Federal Ministry of Finance	Federal Ministry of Interior	Within Territorial Waters and Shore Areas: Ministries of Environment of the Coastal States	Federal Ministry of Food, Agriculture and Consumer Protection	Federal Ministry of Transport, Building and Urban Affairs	Federal Ministry of Interior <u>and</u> Coastal States <u>and</u> Federal Ministry of Transport, Building and Urban Affairs <u>and</u> Federal Ministry of Defense*	Federal Ministry of Transport, Building and Urban Affairs	Federal Ministry of Transport, Building and Urban Affairs <u>and</u> Coastal States	Federal Ministry of Transport, Building and Urban Affairs <u>but also</u> Ministry of Defense*	by each responsible Ministry
	Federal Customs Administration	Federal Police	Outside Territorial Waters: Federal Ministry of Transport, Building and Urban Affairs  Federal Waterways and Shipping Administration <u>and</u> CCME; Environmental Authorities of the Coastal States	Federal Agency for Agriculture and Food	Federal Waterways and Shipping Administration <u>but also</u> Federal Maritime and Hydrographic Agency <u>and</u> See-Berufsgenossenschaft	Federal Police <u>and</u> Water Police <u>and</u> Point of Contact	Federal Waterways and Shipping Administration	Central Command for Maritime Emergencies – CCME (Joint organization)	German National Lifeboat Association <u>but also</u> German Navy*	by each responsible Authority, mainly Federal Waterways and Shipping Administration

	<i>Water Customs Service</i>	<i>Federal Police</i>	<i>Federal Waterways Services</i>	<i>Fishery Control</i>		<i>Federal Police; Water Police</i>  <i>Federal Maritime and Hydrographic Agency</i>  <i>German Navy*</i>	<i>Vessel Traffic Services</i>	<i>Joint Emergency Reporting and Assessment Centre</i>	<i>Maritime Rescue Co-ordination Centre</i>  <i>Helicopters by German Navy and Federal Police</i>	<i>by each responsible body</i>
	<p style="text-align: center;"><b>Network German Coast Guard:</b></p> <p><i>The command centres of the Federation and the Coastal States including the Maritime Emergencies Reporting and Assessment Centre are operating together in the <b>Joint Emergency Reporting and Assessment Centre</b> under the roof of the <b>German Safety and Security Centre</b> in Cuxhaven. Each agency retains the same responsibility in terms of geographical area and tasks as before, but information exchange, co-operation, co-ordination of operational means and support are optimized (see annexed figure).</i></p> <p style="text-align: center;"><i>In case of emergency situations the authority competent in the case will lead operations.</i></p> <p style="text-align: center;"><b>*Role of the German Armed Forces:</b></p> <p>The German Armed Forces have the task to provide national security and defense against any threat from outside enemies. In accordance with a recent Supreme Court ruling concerning the Aviation Security Act, protection against imminent terrorist attacks may be considered as grave threats to security and the Armed Forces may act to prevent such threats in accordance with the German Constitution (Art. 35).</p> <p>In particular it is the task of the German Armed Forces to monitor all German Air and Water Space and to support other agencies in exercising sovereign rights. Rescue operations, evacuation operations and surveillance missions are also within the scope of tasks of the German Armed Forces.</p>									

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>GREECE</b>	Ministry of National Economy and Finance /Customs	-Ministry of Merchant Marine/Hellenic Coast Guard -Hellenic Navy (contribution when needed) - Ministry of Public Order/Hellenic Police (on matters relating to the reception of migrants and granting of asylum)	Ministry of Merchant Marine/Hellenic Coast Guard	-Ministry of Merchant Marine/Hellenic Coast Guard -Ministry of Rural Development and Foods (policy only)	Ministry of Merchant Marine/Hellenic Coast Guard	Ministry of Merchant Marine/Hellenic Coast Guard	Ministry of Merchant Marine/Hellenic Coast Guard	-Ministry of Merchant Marine/Hellenic Coast Guard -Ministry of Merchant Marine/Civil Emergency, Planning and Defence Directorate	-Ministry of Merchant Marine/Hellenic Coast Guard -Hellenic Navy and Air Force (when needed)	Ministry of Merchant Marine/Hellenic Coast Guard

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>IRELAND</b>	<p><b>Policy</b> Revenue Commissioners; Dept of Justice, Equality and Law Reform.</p> <p><b>Operational</b> Irish Police</p>	<p><b>Policy</b> Dept of Defence; Dept of Justice, Equality and Law Reform.</p> <p><b>Operational</b> Irish Defence Forces; Irish Police</p>	<p><b>Policy</b> Dept of Transport Dept of Environment</p> <p><b>Operational</b> Irish Coast Guard; Environmental Protection Agency</p>	<p><b>Policy</b> Dept. of Communications, Marine &amp; natural Resources</p> <p><b>Operational</b> Sea Fisheries Protection Authority; Irish Defence Forces</p>	<p><b>Policy</b> Dept. of Transport</p> <p><b>Operational</b> Maritime Safety Directorate; Irish Coast Guard</p>	<p><b>Policy</b> Dept. of Transport; Department of Defence</p> <p><b>Operational</b> National Port authorities; Irish Defence Forces</p>	<p><b>Policy</b> Dept. Transport</p> <p><b>Operational</b> National Port authorities; Irish Coast Guard</p>	<p><b>Policy</b> Dept of Transport;</p> <p><b>Operational</b> Irish Coast Guard; Irish Defence Forces</p>	<p><b>Policy</b> Dept. of Transport;</p> <p><b>Operational</b> Irish Coast Guard; Irish Defence Forces; voluntary SAR services</p>	<p><b>Policy</b> Dept of Justice, Equality and Law Reform; Dept of Defence</p> <p><b>Operational</b> Irish Police; Irish Defence Forces</p>

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>ITALY</b>	Ministry of Economy and Finance/Customs	-Ministry of Transport/Italian Coast Guard (when a SAR operation is also needed) -Ministry of Interiors/Police Forces -Ministry of Defence/ Navy - Ministry of Economy and Finance/Customs	-Ministry of Environment, Territory and Sea -Coast Guard	-Ministry of Agricultural Policies - Coast Guard (National Fishing Control Centre) -Navy	Ministry of Transport/Coast Guard	-Ministry of Transport/Coast Guard	-Ministry of Transport/Coast Guard	State Civil Defence Department/Sea Emergency Operations Centre (manned with personnel of the Coast Guard)	Ministry of Transport/Coast Guard	Ministry of Transport/Coast Guard -Ministry of Interiors/Police Forces -Ministry of Defence/Navy

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>LATVIA</b>	Ministry of Finance/ Customs	Ministry of Interior/ State Border Guard	-Ministry of Environment/Marine and Inland Waters Administration -Ministry of Defence/ Coast Guard -Port Authorities	-Ministry of Agriculture/National Board of Fisheries -Marine and Inland Waters Administration	-Ministry of Transport/Maritime Administration	-Ministry of Transport/Maritime Administration	-Ministry of Transport -Harbour Master Offices	-Ministry of Defence/Coast Guard -Ministry of Transport -Ministry of Environment	Ministry of Defence/ Coast Guard	-Security Police -State Police -Municipal Police

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>LITHUANIA</b>	-Ministry of Finance  -Customs Department	-Ministry of the Interior  -State Border Guard Service -Naval Force (Ministry of National Defence)	-Ministry of Transport and Communications -Ministry of Environment  -Lithuanian Maritime Safety Administration -Klaipeda Regional Environmental Protection Department	-Ministry of Agriculture  -Fisheries Dept.	-Ministry of Transport and Communications  -Lithuanian Maritime Safety Authority	-Ministry of Transport and Communications  -Lithuanian Maritime Safety Authority -Klaipeda State Seaport Authority	-Ministry of Transport and Communications  -Lithuanian Maritime Safety Administration	-Ministry of Transport and Communications  -Lithuanian Maritime Safety Authority	-Ministry of Transport and Communications  Maritime and Aviation Rescue Centres (composed by the Lithuanian Maritime Safety Administration and the Civil Aviation Administration)	-Ministry of the Interior  -Police Department

Member- States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b><u>MALTA</u></b> (policy formulation)	Ministry of Finance	- Armed Forces of Malta - Police	- Malta Maritime Authority - Ministry of Rural Affairs and Environment (Malta Environment & Planning Authority has a monitoring role)	Ministry of Rural Affairs and Environment/Fisheries Conservation & Control Division	Malta Maritime Authority	- Malta Maritime Authority  - Armed Forces of Malta	Malta Maritime Authority	- Malta Maritime Authority -Armed Forces of Malta - Civil Protection Department	Armed Forces of Malta	Police
<b><u>(policy implementation)</u></b>	Customs Department	- Armed Forces of Malta - Police	-Malta Maritime Authority - Oil Pollution Response Module (OPRM) - Civil Protection Department	Ministry of Rural Affairs and Environment/Fisheries Conservation & Control Division.	Malta Maritime Authority	- Malta Maritime Authority (within ports) - Armed Forces of Malta (coastal security) - Police	Malta Maritime Authority (Ports VTS)  Armed Forces of Malta (Coastal VTS)	-Civil Protection Department (with the coordination of the Police, the Armed Forces of Malta and the Malta Maritime Authority)	-Armed Forces (with the coordination of the Police and the Civil Protection Department)	Police

NETHERLANDS	OFFSHORE ACTIVITIES OF GOVERNMENTS (NETHERLANDS' PART OF CONTINENTAL SHELF)										
	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law enforcement	Other <sup>4</sup>
Policy ministry	Policy cooperation and integration through the Coordinating Minister for North Sea Affairs (= Minister of Transport etc.) and the Inter-ministerial Board of North Sea Directors. Integrated North Sea policy established in the General Policy Paper on Spatial Planning and underlying policy papers										
	Finance	Justice	Transport, Public Works and Water Management	Agriculture, Nature and Food Quality	Transport, Public Works and Water Management	Transport, Public Works and Water Management	Transport, Public Works and Water Management	Transport, Public Works and Water Management <sup>5</sup>	Transport, Public Works and Water Management	Justice	* Economic affairs <sup>6</sup> * Housing, Spatial Planning and Environment <sup>7</sup> * Foreign Affairs <sup>8</sup> * Defence <sup>9</sup>

<sup>4</sup> other ministries, departments and services involved in offshore activities (integrated policy, management and/or operational)

<sup>5</sup> in case of a substantive accident/disaster a representative of the ministry of Transport, Public Works and Water Management chairs an inter-ministerial policy-team in order to ste team at the Coastguard Centre

<sup>6</sup> the ministry of Economic Affairs is responsible for offshore exploration of oil and gas, wind-farming, cables and pipes, (coastal) tourism

<sup>7</sup> the ministry of Housing, Spatial Planning and Environment is responsible for general policies on spatial planning and environment

<sup>8</sup> the ministry of Foreign Affairs is responsible for general foreign affairs policies and international law of the sea issues

<sup>9</sup> the ministry of Defence is responsible for military uses of the sea, including military exercising, and is operationally responsible for the Netherlands Coastguard and the Hydrographical Service

<b>Management</b>	Management cooperation and integration through the North Sea Management Network, coordinated by the North Sea department of the ministry of Transport etc. Integrated management framework established in the Integrated North Sea Management Plan (2006-2015) and underlying operational programmes										
	Customs Administration	Public Prosecutor + Royal Military Constabulary	North Sea department	Fisheries Directorate + Fisheries Inspectorate <sup>10</sup>	North Sea department + Regional Authorities + Shipping Inspectorate <sup>11</sup>	Shipping Inspectorate + Port Authorities	North Sea department + Regional Authorities <sup>12</sup>	North Sea department	North Sea department	North Sea department	Public Prosecutor + enforcement services + National Police Service Agency
<b>Operational</b>	Operational cooperation and integration through the Netherlands Coastguard <sup>13</sup> , under the operational coordination and command of the Royal Netherlands Navy. Integrated operational framework established in annual Coastguard plans and programmes										
	Coastguard	Coastguard	Coastguard	Coastguard	Coastguard + Regional Authorities + Shipping Inspectorate	Coastguard + Port Authorities + Shipping Inspectorate	Coastguard + Regional Authorities	Coastguard	Coastguard + Royal Netherlands Lifeboat Institution	Coastguard + National Police Service Agency	* Hydrographic surveys * Mapping and monitoring * Research

<sup>10</sup> the Fisheries Inspectorate is part of the General Inspection Service of the ministry of Agriculture, Nature and Food Quality

<sup>11</sup> the Shipping Inspectorate is part of the Transport and Water Management Inspectorate of the ministry of Transport, Public works and Water Management

<sup>12</sup> regional authorities are responsible for vessel traffic management in the approaches and entrances to the Netherlands' seaports, including the provision of pilotage and vessel traffic services

<sup>13</sup> the Netherlands' Coastguard is a cooperative framework under the operational coordination and command of the Royal Netherlands Navy, bundling the majority of governmental operational services and (civil and military) resources into one functional organization. The NL Coastguard Centre acts as JRCC, MAS and North Sea Coordination and Information Centre.

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>POLAND</b>	-Ministry of Finance -Customs authorities	-Border Guard - Ministry of National Defense, - Ministry of Home Affairs and Administration	-Ministry of Infrastructure -Ministry of Environment -Maritime Offices - SAR	Regional Fisheries Inspectors	- Ministry of Infrastructure - Maritime Offices, - SAR.	-Ministry of Infrastructure, - SAR - Maritime Offices	Customs chambers - Border Guard	- SAR - Maritime Offices	- SAR	Border Guard, Ministry of Home Affairs and Administration, Ministry of Foreign Affairs (political participation in PSI)

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>PORTUGAL</b>	<p>-Ministry of Justice/ Judiciary Police</p> <p>-Ministry of Finance/ Customs and Special Duties General Administration</p> <p>-Ministry of Home Affairs/ Fiscal Brigade</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>- Ministry of Home Affairs/ Aliens and Border Service</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p>	<p>-Ministry of Agriculture, Rural Development and Fisheries</p> <p>-System of Supervision and Fishing Activity Control (SIFICAP)</p> <p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>-Ministry of Home Affairs/ National Republican Guard</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>-Ministry of Public Works, Transports and Communications</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>-Ministry of Public Works, Transport and Communications</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>-Ministry of Public Works, Transport and Communications</p>	<p>-Ministry of National Defence / National Maritime Authority- Portuguese Navy</p> <p>-Ministry of Public Works, Transport and Communications</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>-Ministry of Public Works, Transport and Communications</p>	<p>-Ministry of National Defence /National Maritime Authority- Portuguese Navy/Air Force</p> <p>-Ministry of Home Affairs/National Republican Guard/Aliens and Border Service</p>

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>ROMANIA<sup>14</sup></b>	Ministry of Economy and Finance/ Customs Authority	Ministry of Interior and Administrative Control/ Romanian Frontier Police	-Ministry of Environment and Water Management (land-based pollution) -Ministry of Transport (ships' pollution) -Romanian Naval Authority	-Ministry of Agriculture and Rural Development -Romanian Frontier Police -Romanian Naval Authority	-Ministry of Transport -Romanian Naval Authority	-Ministry of Transport -Romanian Naval Authority (ship security) -Maritime Ports Administrations of Costanta and Galati (ports security)	-Ministry of Transport -Romanian Naval Authority	-Ministry of Interior and Administrative Control/ Inspectorate of Emergency	-Ministry of Transport -Romanian Naval Authority (under the coordination of the Maritime Rescue Co-ordination Centre)	

<sup>14</sup> The table is subject to final completion by the Romanian side.

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>SLOVENIA</b>	-Ministry of Finance/ Customs Administration	- Ministry of the Interior/ Police	-Ministry of Transport/ Slovenian Maritime Administration -Ministry of Defence/ Administration for Civil Protection and Disaster Relief -Ministry of the Environment and Spatial Planning/ Environmental Agency	-Ministry of Agriculture, Forestry and Food/ Inspectorate of the Republic of Slovenia for Agriculture, Forestry and Food -Ministry of the Interior/Police -Ministry of Transport/ Slovenian Maritime Administration	-Ministry of Transport/ Slovenian Maritime Administration/Port State Control	-Ministry of Transport/ Slovenian Maritime Administration/Port State Control -Ministry of Interior/ Police	-Ministry of Transport/ Slovenian Maritime Administration	-Ministry of Defence/ Administration for Civil Protection and Disaster Relief -Ministry of the Environment and Spatial Planning/ Environmental Agency -Ministry of Transport/ Slovenian Maritime Administration	-Ministry of Transport/ Slovenian Maritime Administration	-Police -Customs -Navy -Slovenian Maritime Administration

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>SPAIN</b>	-Ministry of Interior _Tax Agency	-Ministry of Interior	-Ministry of Infrastructure -Ministry of Environment - Coastal Autonomous Communities	-Ministry of Agriculture, Fisheries and Food -Ministry of Interior - Coastal Autonomous Communities (in internal waters)	-Ministry of Infrastructure	-Ministry of Infrastructure -Ministry of Interior	-Ministry of Infrastructure	-Ministry of Environment -Ministry of Infrastructure -Coastal Autonomous Communities	-Ministry of Infrastructure (SASEMAR)	-Ministry of Interior -Ministry of Defence

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>SWEDEN</b>	<i>Policy:</i> - Ministry of Finance  <i>Operational:</i> - Swedish Customs - Coast Guard	<i>Policy:</i> - Ministry of Justice  <i>Operational:</i> - Coast Guard	<i>Policy:</i> - Ministry of Enterprise, Energy and Communications - Ministry of Defence  <i>Operational:</i> - Environmental Protection Agency - Coast Guard	<i>Policy:</i> - Ministry of Agriculture  <i>Operational:</i> - Swedish Board for Fisheries - Coast Guard	<i>Policy:</i> - Ministry of Enterprise, Energy and Communications  <i>Operational:</i> - Swedish Maritime Administration - Coast Guard	<i>Policy:</i> - Ministry of Enterprise, Energy and Communications Ministry of Defence  <i>Operational:</i> - Swedish Maritime Administration - Coast Guard - Police - Armed forces	<i>Policy:</i> - Ministry of Enterprise, Energy and Communications  <i>Operational:</i> - Swedish Maritime Administration - Coast Guard	<i>Policy:</i> - Ministry of Enterprise, Energy and Communications - Ministry of Defence  <i>Operational:</i> - Coast Guard - Swedish Maritime Administration	<i>Policy:</i> - Ministry of Enterprise, Energy and Communications - Ministry of Defence  <i>Operational:</i> - Swedish Maritime Administration - Coast Guard	<i>Policy:</i> - Ministry of Justice  <i>Operational:</i> - Coast Guard- Police

Member-States	Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<b>UNITED KINGDOM</b>	Customs  Customs, Home Office,	UKIS Border Control  Home Office and UKIS	Maritime Coastguard Agency  MCA and DfT, involvement from DEFRA and other environmental regulators as needed	-Dept. for Environment, Food and Rural Affairs -Welsh Assembly Govt. -Scottish Executive Environment -Dept. for Agriculture and Rural Development -Sea Fisheries Inspectorate -Defra's Sea Fisheries Inspectorate -Sea Fisheries Inspectorate -Sea Fisheries Protection Agency -Sea Fisheries Inspectorate -Royal Navy  DEFRA in lead with consultation of all above	Maritime and Coastguard Agency  MCA and DFT	Maritime and Coastguard Agency  MCA and DFT	Maritime and Coastguard Agency  MCA and DFT	Maritime and Coast guard Agency  MCA in conjunction with government emergency planning	Maritime and Coastguard Agency  MCA	Police  Home Office, Ministry of Justice

**WORKING DOCUMENT II**

**MARITIME CROSS-BORDER COOPERATION BETWEEN EU  
LITTORAL MEMBER STATES IN FIVE SEA REGIONS**

## CROSS-BORDER COOPERATION IN THE ATLANTIC OCEAN<sup>15</sup>-

Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
	Spain-France-Portugal	France-Spain  France-Spain-Portugal (subject to ratification of the Lisbon Agreement)  Cooperation between North Atlantic countries in the framework of OSPAR Convention	Spain-France-Portugal with Spain  Spain-UK	Spain-France-Portugal  Cooperation in the framework of the Paris MoU		France-Spain-Portugal-UK-Ireland	France-Spain-Portugal-UK-Ireland	France-Spain-Portugal (and UK, Ireland)	Spain-France-Portugal  MAOC(Narcotics): Spain-France-Ireland-Italy- Netherlands-Portugal-UK

<sup>15</sup> Countries included in this table are: Spain, Portugal, France, UK and Ireland

## CROSS-BORDER COOPERATION IN THE BALTIC SEA

Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
<p>Poland-Germany</p> <p>Lithuania-Denmark-Poland-Sweden-Finland-Estonia-Latvia</p>	<p>Germany with Baltic Sea States</p> <p>Finland-Estonia-Sweden</p> <p>Estonia-Finland-Sweden-Germany-Latvia-Lithuania</p>	<p>Germany with Denmark, Poland, Sweden</p> <p>Baltic Sea States in the framework of HELCOM and the Copenhagen Agreement</p>	<p>Poland-Germany (Szczecin Bay)</p> <p>Community Fisheries Control Agency and the Baltic Sea Regional Council (EU MS's and Russia)</p> <p>Cooperation in the framework of the Joint Inspection and Surveillance Scheme (JISS) for the Baltic Sea</p> <p>Tornio river and its frontcourt waters: Finnish-Swedish cooperation of fisheries control</p> <p>Denmark with Sweden, Germany and Poland</p>	<p>Poland – Lithuania-Latvia-Estonia<sup>16</sup></p> <p>Denmark – Germany (on buoyage)</p> <p>Cooperation in the framework of the Paris MoU</p>	<p>Poland with Denmark, Sweden and <i>Russia</i></p> <p>Denmark, Sweden and Germany</p>	<p>Finland, Estonia, Russia (GOFREP)</p>	<p>Poland with Finland, Lithuania, Germany, Sweden, <i>Russia</i></p> <p>Estonia-Finland-Sweden-Germany-Latvia-Lithuania</p>	<p>Lithuania- Sweden-Latvia</p> <p>Finland- Estonia-Sweden</p> <p>Finland- Estonia-Sweden-Latvia-Lithuania</p> <p>Denmark- Sweden-Finland</p> <p>Denmark- Germany</p> <p>Denmark- Poland</p>	<p>Baltic Sea States in the framework of CBSS</p>

<sup>16</sup> On Port State Control.

## CROSS-BORDER COOPERATION IN THE BLACK SEA

Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
	Cooperation between the Border/Coast Guard Authorities of the Black Sea littoral States via the Black Sea Coordination and Information Centre (BSBCIC)	Romania-Bulgaria (and other Black Sea States in the framework of the Convention on the Protection of the Black Sea Against Pollution, the Declaration on Water and Water related Ecosystems in the Wider Black Sea region, the Advisory Group on the Environmental Safety Aspects of Shipping to the Black Sea Commission and other sub-regional organizations)		Romania-Bulgaria (in the framework of the Black Sea MoU on Port State Control)  Cooperation in the framework of the Paris MoU	Bulgaria-Romania (in the framework of the Black Sea Naval Cooperation Task Group-BLACKSEAFOR)			Bulgaria- Romania (in the framework of the Black Sea Naval Cooperation Task Group-BLACKSEAFOR) Bulgaria and Romania (in the framework of the Agreement on Co-operation Regarding Maritime Search and Rescue Services among Black Sea Coastal States, Ankara, 1998)	Agreement On Cooperation Between The Border/Coast Guard Authorities of the Black Sea Littoral States

## CROSS-BORDER COOPERATION IN THE MEDITERRANEAN SEA

Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
	<p>Spain-Italy-France</p> <hr/> <p>Greece-Italy &amp; Greece-Cyprus (Common operational plans in the frame of the European Patrol Network)</p>	<p>Slovenia-Italy</p> <hr/> <p>France-Spain-Italy</p> <hr/> <p>Cooperation between Mediterranean countries in the framework of the Barcelona Convention</p> <hr/> <p>France- Italy (and Monaco) in the framework of the RAMOGE and PELAGOS Agreements</p>	<p>Spain-France</p> <hr/> <p>France-Spain-Malta-Cyprus in the framework of ICCAT Agreement</p>	<p>Slovenia-Italy</p> <hr/> <p>France-Spain</p> <hr/> <p>Cooperation in the framework of the Paris MoU</p>			<p>France-Spain</p>	<p>France-Spain-Italy</p> <hr/> <p>Greece-Italy</p> <hr/> <p>Slovenia-Italy</p>	<p>Spain-Italy-France</p> <hr/> <p>Greece-Italy &amp; Greece-Cyprus (Common operational plans in the frame of the European Patrol Network)</p>

## CROSS-BORDER COOPERATION IN THE NORTH SEA<sup>17</sup>

Customs	Border control	Pollution response	Fisheries control	Maritime safety	Maritime security	Vessel traffic management	Accident and disaster response	Search and rescue	Law Enforcement
UK-France  Customs information centre for information exchange between EU countries	Germany-Netherlands-Denmark  UK-Ireland UK - France  UK - Netherlands	Germany-Netherlands-Denmark (DENGERNETH)  France-UK  Cooperation in the framework of the Bonn Agreement	France-UK-Belgium  Scheveningen Group  UK - Belgium  UK - Netherlands  UK - Denmark  Denmark with Sweden Norway, UK, and Germany  Cooperation in the framework of the Joint Deployment Plan (JDP-Council Regulation 768/2005)	Ireland-UK  Denmark – France-UK, Norway and Germany <sup>18</sup>  Denmark- UK-Netherlands-Ireland-Germany (in the framework of NSOAF <sup>19</sup> )  Cooperation in the framework of the Paris MoU	Netherlands with Belgium, Germany  UK-Ireland	Ireland-UK  Netherlands-Belgium (Western Scheldt)  Netherlands-Germany (river Ems)	Netherlands-Germany (ETOW Agreement)  Cooperation in the framework of the Bonn Agreement	Netherlands-Belgium-Germany-UK bilateral agreements)  UK-Ireland-France  Belgium-Germany  UK-France  Denmark – Germany  Denmark - UK	North Sea Network for prosecutors and Investigators (OSPAR Commission)

<sup>17</sup> Countries included in this table are: France, UK, Ireland, Belgium, Netherlands, Germany and Denmark

<sup>18</sup> On LORAN.

<sup>19</sup> On selected offshore installation safety projects (audits of safety management and good safety practice) through the North Sea Offshore Authorities Forum (NSOAF)

## APPENDIX

### DEFINITIONS

- **Customs:** Actions to ensure goods brought into the customs territory of the Community by sea are subject to customs supervision as mentioned in the Community Customs Code.
- **Border control:** activities carried out by border control authorities at the border, covering both checks of persons at border crossing points as well as border surveillance between border crossing points in order to prevent persons from circumventing border checks.
- **Pollution response:** actions carried out in order to eliminate impact to the marine environment resulting from accidental or deliberate pollution of the sea.
- **Fisheries control:** activities conducted by a competent body or organization in order to combat illegal fishing.
- **Maritime safety:** activities that seek to save human life, ensure the safety of ships and cargo, protect the marine environment and safeguard the maritime economic and social assets communities depend upon.
- **Maritime security:** combination of preventive measures intended to protect shipping and port facilities against threats of intentional unlawful acts.
- **Vessel traffic management:** measures for improving safety and efficiency of marine vessel traffic and protecting the environment within designated service areas.
- **Accident and disaster response:** actions carried out in order to eliminate impact from disasters occurred at sea, other than those relating to marine pollution.
- **Search and rescue:** use of surface and air mobile facilities, as well as specialized rescue teams and equipment to provide assistance to people in distress at sea.
- **Law enforcement:** activities carried out by law enforcement authorities while combating organised crime, drug trafficking, fight against terrorism, trafficking in human beings, smuggling, etc.