#### **1.7 INNOVATIVE PUBLIC SERVICES (2018.01)**

### **1.7.1 IDENTIFICATION OF THE ACTION**

Service in charge	JRC B6, DIGIT D2, DIGIT D3
Associated Services	JRC I2, CNECT H4, CNECT A2, DIGIT B4,
	TAXUD, GROW, DGT, CNECT, JUST.B4

#### **1.7.2 EXECUTIVE SUMMARY**

The EU is undergoing a radical economic and social transformation, mainly due to the digital transformation of all aspects of the economy, society, politics and government. In their nature as General Purpose Technologies, Information and Communication Technologies (ICTs) are horizontal and cross-cutting. Thus, they are and will be one of the pillars of our socioeconomic and political systems and their transformation. Digital technologies and the amount of data they generate trigger further innovation in the shape of new products, services, business models, as well as new ways of interaction between humans and machines. The impact of such changes can help improve access to products and services and the quality of life of European citizens, while boosting the European economy. European industry can build on its strengths in advanced digital technologies and its strong presence in traditional sectors to seize the range of opportunities that technologies such as the Internet of Things, big data, advanced manufacturing, robotics, 3D printing, blockchain technologies and artificial intelligence offer. At the same time, the impact of digital transformation may be uneven, and the growth enabled by technology may benefit some social groups, while leaving others behind. This context is fully reflected in some of the most recent policy documents released by the European Commission (e.g. Digital Transformation Scoreboard, Digital Skills Gap, Digitising European Industry) both at the higher level of general digital policies and at the more specific level of eGovernment policy.

At a policy level, steps and commitments have been taken through the <u>Tallinn Declaration</u>, signed on 6th October 2017, which confirms the commitment to the vision laid out in the <u>European eGovernment Action Plan 2016-2020</u> and in the European Interoperability Framework (EIF). One of the key elements is the "user-centricity principles for design and delivery of digital public services". When interacting with public administrations and using digital public services, citizens and businesses should ensure: digital interaction, accessibility, security, availability and usability, reduction of the administrative burden, digital delivery of

public services, citizen engagement, incentives for digital service use, protection of personal data and privacy, redress and complaint mechanisms.

There is a need to support activities that will allow relevant stakeholders to put in practice political priorities, take better decisions, improve trust and security for the citizen, as the digitalisation of society has also profound impacts upon the extent our personal data are shared and protected and ultimately how our governance systems and democracies function.

All technological developments associated with digital government are based on data and information exchange. In particular, emerging disruptive technologies mentioned above, such as Blockchain, AI, and IoT related infrastructures, but also more common ones such as APIs, are data fuelled and have highly data-intensive processes35.

However, whereas the various terms are often used inconsistently, sometimes just as specific technological applications, it is evident that only in combination they acquire meaning and full potential for automation. The use of data can dramatically improve public sector productivity, in terms of efficiency and effectiveness, and quality of public service delivery.

To widen the diffusion and penetration of such emerging technologies in the public sector and achieve a positive impact, interoperability issues are a key challenge which need to be addressed at an early stage, especially in the context of innovation in the public administration, to avoid further fragmentation and allow an easy and effective sharing and reuse of solutions.

The action aims therefore at bringing together actors involved in innovation in Public Administration, to address multi-dimensional (i.e. technological, legal, organizational and semantic) interoperability issues of emerging technologies, and defining which conditions are required for their integration into more traditional technological systems and governance processes for improving public service delivery, and propose concrete solution reusable at EU level, including through cross-border collaboration and supporting the aim of ensuring a wide use of digital technologies across the economy and society in strict cooperation with the EU-wide network of Digital Innovation Hubs.

On piloting activities, the action aims at examining existing use-cases where the blockchain technology could be used. Once these use cases are proven valid candidates they will be developed as a proof of concept.

<sup>&</sup>lt;sup>35</sup> See Chapter 8 of the United Nations E-Government survey 2018

As a starting point, a first pilot will aim at offering a private blockchain network and an API to easily notarize digital information, allowing verifying in the long-term the integrity of such information. It will rely on Open Source software and the Commission nodes will be initially connected to Luxembourg nodes, to later seek collaboration with other Member States to increase the number of partners and, as a consequence, the trust in the blockchain network. At a second stage, using lessons learned and existing infrastructure from the first pilot, the focus will move to explore and implement a self-sovereign identity pilot using a blockchainbased solution. Self-sovereign identity is a concept where natural and legal persons can store their own identity data on their own devices, and provide it efficiently to those who need to validate it, without relying on a central repository of identity data. It is an interesting concept that could help in the application of eGovernment's once-only principle<sup>36</sup>, with a citizencentric approach in contraposition to the traditional government-centric approach. This means that the citizen should request only once a credential to a public administration -or a trusted third-party-, store it, and share it with others under his own control; instead of providing information only once to a public administration and lose its control when it starts moving between different administrations.

This second pilot will aim at implementing a self-sovereign solution, based on blockchain, to support the framework for digitally-signed qualifications developed by DG EMPL in the context of the project to revamp Europass. As the goal of this framework is not only create a proof of origin for the issuers of the qualifications, but define as well which kind of qualifications can issue each of them, Blockchain technology can also help in providing a decentralized and transparent register of issuers' capabilities.

#### **1.7.3 OBJECTIVES**

This action aims to provide support to identifying the innovation potential and framing conditions of emerging disruptive technologies such as Blockchain and Distributed Ledger Technologies, AI, and IoT related infrastructures, or technological solutions and platforms already mature in the private sector such as APIs, so to better assess their impact in terms of more efficient and improved service delivery, improved interaction between governments and social and economic benefits.

Specifically, the action has the following objectives:

<sup>&</sup>lt;sup>36</sup> The once-only principle aims reducing administrative burdens in the EU Member States, as exchanging information that has already been collected is cheaper and less burdensome than collecting and storing it repeatedly

- Provide a state of play at EU level of the usage and implementation of emerging disruptive digital technologies in the public sector, to improve public service delivery productivity and quality, while facilitating broader public administration reforms, illustrating the benefits and transformative potential of the combination of diverse technological solutions in a specific local digital social innovation ecosystem at various governance levels. This state of play may look in particular at gathering information on all relevant EU Member States' national, regional and local initiatives of digital innovation in the public sector, including information on how public administrations are using and/or plan to use Blockchain/Distributed Ledger Technologies and AI in their work at all levels (national, regional, local).
- Identify key drivers and major bottlenecks that prevent the full use of emerging disruptive digital technologies in the public sector and their integration in public administration governance processes and policy-making mechanisms, hampering the EU's potential to deliver high quality digital public services with specific respect to interoperability issues at all levels (i.e. technological, legal, organizational and semantic),
- Outline recommendations for EU institutions and Public Administrations to set up assessment workflows that facilitate decision-making on technological evolution of public service provision. This includes advising on future pilot projects where both technological as well as policy measures could be tested and so transformative impacts can be both qualified and quantified. Among others, these pilots should help to i) identify public service domains where a technological solution may bring socio-economic value, ii) evaluate techno-policy impacts and feasibility and iii) identify adaptive measures required to integrate the combination of emerging disruptive technologies into traditional technological systems and governance processes. These recommendations would build upon synergies with the EU-wide network of Digital Innovation Hubs and will investigate means to integrate policy labs in the innovation cycle to facilitate timely policy awareness<sup>37</sup>.
- Develop a first pilot implementing blockchain technology in a context that could be scaled and replicated in other contexts.

<sup>&</sup>lt;sup>37</sup> The EU-wide network of Digital Innovation Hubs are one of the key elements of the Digitising European Industry strategy and shall 'ensure the digital transformation of public administration and public services and their EU-wide interoperability and facilitate access to technology and knowhow for all businesses, notably SMEs; acting as 'one-stop shops' for small and medium-sized enterprises and public administrations, providing access to technological expertise and experimentation facilities, as well as advice to better assess the business case of digital transformation projects'.

• Develop a second blockchain pilot, reusing the outcome of the first one, in a more specific context but with a higher impact in terms of reusability and the actors involved, which will include not only Member States, but educational organizations and citizens.

### **1.7.4 SCOPE**

The scope of the action will be the following:

- Create a map of initiatives in Member States (at local, regional and national level) fostering Digital Innovation in Public Services, with specific focus on the usage and implementation of emerging disruptive digital technologies to improve public service delivery productivity and quality, while facilitating broader public administration reforms;
- Define the factors that may affect the success and failure of digital government transformation, including the technology, environment and organisational/managerial aspects, and their interrelation, and the direct and indirect effects of each of them on the development of Digital Government, looking in particular at the interoperability issues concerning the free flow of data, restrictions on data localisation, access to and transfer of non-personal machine-generated data, liability and portability of non-personal data, etc.
- Assess the added-value of adoption of emerging disruptive digital technologies usage in Public Administration and their impact in terms of service delivery, productivity gains and quality, but also with respect to increased trust and security, due to effective modernisation of public authorities to meet citizens' expectation regarding service provision, transparency, accessibility, openness, accountability and user centricity, as well as the conditions for developing an ecosystem to nurture such digital transformation process, ensuring the interoperability of technological infrastructure and governance procedures to facilitate cross-border operational cooperation of public sector organisations and to further develop an integrated EU market.
- Have a decentralized trusted repository that contains the relevant information to identify organizations capable of issuing professional and/or academic qualifications and the type of qualifications they are capable to issue.
- Investigate the legal requirements/restrictions needed for this technology.
- A timing to scale up from the prototype to a production ready platform.

Not in scope:

• A production ready platform for blockchain services for interoperability between the EU institutions, The Member States, and the European citizens.

### **1.7.5 ACTION PRIORITY**

New technologies such as AI and Blockchain will impact the ICT landscape and offer a strong potential to improve the interaction between the EU institutions, the Member States and the citizens. In particular, investigating the feasibility and possibilities by exploring the use cases from the voucher scheme project and rolling out the associated platform represent a concrete opportunity for the Union to offer a higher level of transparency to the European citizens and create a trusted ledger mechanism. As the market for possible adoption of this technology is evolving at a fast pace, the EU needs to be prepared to tackle emerging challenges and grasp the opportunities brought about by its use urgently.

### **1.7.5.1** Contribution to the interoperability landscape

Question	Answer
How does the proposal contribute to improving interoperability among public administrations and with their citizens and businesses across borders or policy sectors in Europe? In particular, how does it contribute to the implementation of: • the new European Interoperability Framework (EIF),	The action will identify interoperability issues in a number of technologies to be used in the GovTech sector at an early stage to ensure scaling. A number of pilots and testbeds will allow to assess interoperability aspects of possible solutions and ultimately its feasibility.
<ul> <li>the Interoperability Action Plan and/or</li> <li>the Connecting European Facility (CEF) Telecom guidelines</li> <li>any other EU policy/initiative having interoperability requirements?</li> </ul>	When identifying solutions, particular care will be taken to follow the recommendation of the following principles of the EIF: openness, technological neutrality and data portability and user-centricity.

Does the proposal fulfil an interoperabilityFrom the Interoperability Action Plan, this11. Identify or introduce means of user engagement in the development of digital public services.1. Identify and liaise with other relevant policies and their governance structures at EU and national levels (including the sectoral committees).The Blockchain pilots will help in the setup of an EU cross-border Blockchain network where multiple use cases can be implemented. Additionally, the second pilot focuses on providing an interoperable solution, compliant to eIDAS and GDPR, to provide integrity and authenticity to the qualifications standard defined by DG EMPL in the context of the Europass revamp.Does the proposal fulfil an interoperability action/solution is available?One of the core objectives of the action is to tackle possible interoperability barriers at the earliest	Question	Answer
possible stage. Blockchain pilots do, especially the one for digitally-signed qualifications. Even if there are other ways to sign, e.g. using electronic seals and qualified certificates, there is currently no way to automatically verify cross-borders if the issuing	Does the proposal fulfil an interoperability need for which no other alternative action/solution is available?	From the Interoperability Action Plan, this 11. Identify or introduce means of user engagement in the development of digital public services. 1. Identify and liaise with other relevant policies and their governance structures at EU and national levels (including the sectoral committees). The Blockchain pilots will help in the setup of an EU cross-border Blockchain network where multiple use cases can be implemented. Additionally, the second pilot focuses on providing an interoperable solution, compliant to eIDAS and GDPR, to provide integrity and authenticity to the qualifications standard defined by DG EMPL in the context of the Europass revamp. One of the core objectives of the action is to tackle possible interoperability barriers at the earliest possible stage. Blockchain pilots do, especially the one for digitally-signed qualifications. Even if there are other ways to sign, e.g. using electronic seals and qualified certificates, there is currently no way to automatically verify cross-borders if the issuing

Question	Answer
	institution capable of issuing a
	specific type of qualification (e.g.
	official diploma, professional
	certificate, etc.). With this initiative
	the information will be transparent
	and interoperable between all parties.

### 1.7.5.2 Cross-sector

Question	Answer
Will the proposal, once completed be	The studies will propose a number of
useful, from the interoperability point of	testbeds pilots that could be scaled
view and utilised in two (2) or more EU	across different sectors or combining
policy sectors? Detail your answer for each	data from sectors.
of the concerned sectors.	
For proposals completely or largely already	n.a.
in operational phase, indicate whether and	
how they have been utilised in two (2) or	
more EU policy sectors.	

### 1.7.5.3 Cross-border

Question	Answer
Will the proposal, once completed, be	The studies will have as one of the
useful from the interoperability point of	main objectives to identify and
view and used by public administrations of	propose pilots and testbeds that will be
three (3) or more EU Members States?	by essence cross-border, thus
Detail your answer for each of the	involving a number of EU countries.
concerned Member State.	
	The Blockchain solutions will be

Question	Answer
	available to ALL Member States, who
	are welcomed to join the EU
	Blockchain network to increase the
	network trust and, 1) enhance the
	security of their information
	(notarization pilot), 2) ease the
	verification of digitally-signed
	diplomas. The first milestone will be
	end of 2018 when the notarization pilot
	should be ready to accept new Member
	States. The second pilot should be
	ready to accept participants by the end
	of 2019.
For proposals completely or largely <b>already</b>	n.a.
in operational phase, indicate whether and	
how they have been utilised by public	
administrations of three (3) or more EU	
Members States.	

# 1.7.5.4 Urgency

Question	Answer
Is your action urgent? Is its implementation	The pace and evolution of
foreseen in an EU policy as priority, or in	technological innovation can surpass
EU legislation?	the speed at which government can
	absorb them. Uncoordinated
	development of pilots and
	implementation in MS can lead to
	interoperability issues that could be
	detrimental to EU public services.
	Blockchain is a new technology with a
	relevant potential for the interaction

Question	Answer
	between the EU institutions, the
	Member States and the citizens.
	Exploring the implementation of self-
	sovereign identity concept in initiatives
	as the pilot on digitally-signed
	qualifications is an opportunity to set-
	up legislation activities, such as in
	extending the trust service providers
	role in the eIDAS regulation, but also
	to re-think on the once-only principle,
	TOOP <sup>38</sup> , from a different perspective.
	As the market is evolving at a fast pace
	the European Union needs to be
	prepared to tackle this urgently.
How does the ISA <sup>2</sup> scope and financial	ISA <sup>2</sup> is currently the only programme
capacity better fit for the implementation of	able to tackle interoperability issues
the proposal as opposed to other identified	the recent technological innovations in
and currently available sources?	their use in governmental context.

### 1.7.5.5 Reusability of action's outputs

Name of reusable solution to	Recommendations on the impact of technological
be produced (for new	innovations with strong potential for the Digital
proposals) or produced (for	Transformation of government.
existing actions)	
	The proposal will provide a knowledge base and
	inventory of use cases on the usage of innovative
	disruptive technologies and recommendations for
Description	their use to support Digital Government
	transformation based on analysis of their impact on
	public administrations in their interactions with
	citizens and businesses.

<sup>38</sup> The European Commission launched the Once-Only Principle Project (TOOP) on 1st January 2017.

Reference	
Target release date / Status	Q2 2019
Critical part of target user	Any public administration at any level (national,
base	regional, local)
For solutions already in	n.a.
operational phase - actual	
reuse level (as compared to	
the defined critical part)	

Name of reusable solution to	Knowledge Map of innovative technological
be produced (for new	solutions and applications for Public Administration.
proposals) or produced (for	
existing actions)	
	The analysis will provide a Knowledge Map of
	actions implemented by Public Administrations
	using emerging disruptive technologies in all
	Member States developing and applying a
	methodological approach to identify innovative
	solutions based on technology assessment principles.
Description	This activity shall be conducted in collaboration with
Description	ongoing EU initiatives and projects such as the
	Digital Innovation Hubs <sup>39</sup> , the H2020 Support
	Action Big Policy Canvas <sup>40</sup> , (among others) and
	prospects emerging from digital social innovation
	research and initiatives as well as prospective
	analysis that can be conducted within the scope of
	the JRC EU Policy Lab.
Reference	https://ec.europa.eu/jrc/en/iesi
Target release date / Status	Q4 2019
Critical part of target user	Any public administration, Member States CIOs,
base	

<sup>&</sup>lt;sup>39</sup> http://s3platform.jrc.ec.europa.eu/digital-innovation-hubs

<sup>&</sup>lt;sup>40</sup> https://www.bigpolicycanvas.eu

For solutions already in	
operational phase - actual	
the defined critical part)	
the defined efficial party	
Name of reusable solution to	Study on Artificial Intelligence use and impact on
he produced (for new	Government operations
proposals) or produced (for	
existing actions)	
	The study will provide a state of play of the use and
	added value of AI tools in government supporting
	governance and public service delivery. It will also
	provide a basic framework for the use of AI in
	government, with guidelines and an implementation
	roadmap, based on best practices. It will also provide
	opportunities for further development of AI solutions
	in government and how these opportunities can be
Description	fulfilled (including identification of target
	applications, analysis of the re-use potential of best
	practice solutions, analysis of technology directions,
	assessment of constraints and enablers,
	recommendations on next steps, including
	collaboration opportunities) This study shall be
	linked to JRC activities on monitoring the use and
	impact of AI in the public sector in the EU currently
Deferre	https://ec.europa.eu/digital-single-
Kelerence	market/en/news/communication-artificial-
<b>T 1 1 1 1</b>	
Target release date / Status	Q4 2019
Critical part of target user	Any public administration, Member States CIOs,
base	
For solutions already in	
operational phase - actual	
reuse level (as compared to	
the defined critical part)	

Name of reusable solution to	Technological pilot(s)/testbed(s)
be produced (for new	
proposals) or produced (for	
existing actions)	
	The proposed pilot(s) will be designed to facilitate
	the evaluation of impacts and feasibility of
	technological solutions in public service provision,
	and to identify adaptive measures required to
	integrate the combination of emerging disruptive
	technologies into traditional technological systems
	and governance processes.
Description	
	An example could be a pilot on the use of
	Application Programming Interface (APIs) in
	government data/services provision and the linkages
	with AI introduction strategies. This pilot would
	have the am to test interoperability aspects of such
	solutions and assess the potential for scalability /
	transferability at the EU level.
Reference	JRC Report on Blockchain (to be published)
Target release date / Status	Q4 2019
Critical part of target user	Any public administration, Member States CIOs,
base	
For solutions already in	
operational phase - actual	
reuse level (as compared to	
the defined critical part)	

Name of reusable solution to	EU BLOCKCHAIN building blocks	
be produced (for new		
proposals) or produced (for		
existing actions)		
	Blockchain building blocks will be offered in the	
	form of guidelines and containers to make the	
	process of joining an EU Blockchain network	
	straight-forward.	
	The guidelines will cover all possible scenarios:	
	public, private, and permissioned or permission-less	
	blockchains, and several Blockchain protocols (e.g.	
	Ethereum, Steem, etc.).	
Description	The containers will help in reducing the time to	
	deploy and join the network	
	Additional software, APIs and documentation will be	
	also delivered related to the two proposed pilot	
	projects, the notarization pilot, and the digitally-	
	signed qualifications pilot (in this case, some	
	software and documentation will also come from the	
	Europass project).	
Reference		
Target release date / Status	End of 2019	
Critical part of target user	All the services from the prototype will be reused by	
base	all users of the target base	
For solutions already in	n.a.	
operational phase - actual		
reuse level (as compared to		
the defined critical part)		

# 1.7.5.6 Level of reuse of existing solutions

Question	Answer
Does the proposal intend to make use of any	The action will reuse the results of
ISA <sup>2</sup> , ISA or other relevant interoperability	studies performed under the ELISE
solution(s)? Which ones?	action and any other studies that

Question	Answer
	<ul> <li>contribute.</li> <li>The studies will also liaise with a number of initiatives such as the EU Observatory on Blockchain and the 'EU Observatory on Artificial Intelligence' for example.</li> <li>Any testbed or piloting will make reuse of existing solutions (e.g. Core vocabularies), either from the Building Blocks from CEF or ISA<sup>2</sup> (eDelivery, eTrustex). Any architectural design will have to follow the EIRA structure.</li> </ul>
For proposals completely or largely <b>already</b> <b>in operational phase</b> : has the action reused existing interoperability solutions? If yes, which ones and how?	n.a.

### 1.7.5.7 Interlinked

Question	Answer
Does the proposal directly contribute to at	The action will contribute to the third
least one of the Union's high political	pillar of the DSM on Economy and
priorities such as the DSM? If yes, which	Society and more specifically on the
ones? What is the level of contribution?	• definition of priorities for
	standards and interoperability
	in emerging technologies.
	• support of an inclusive digital
	society
	The action has also a special focus on
	the user-centricity principles annexed
	to the Tallinn declaration.

### **1.7.6 PROBLEM STATEMENT**

The problem of	low uptake of innovative technologies in	
	Public Administration and Governments	
affects	the delivery of public services	
the impact of which is	inefficient Public Services towards the	
	citizens and Businesses	
a successful solution would	the identification game changing	
be	technologies that could have a high impact.	

The problem of	A fast development of new technologies developing at a rapid pace without interoperability considerations		
affects	Public Administration (procurers), citizens		
the impact of which is	fragmentation and unscaling of solutions using new technologies due to the lack of interoperability		
a successful solution would be	identify at an early stage interoperability issues in new technologies to liaise with		

The problem of	The problem is that currently a lot of			
	initiatives are setup around blockchain			
	technology to see what business needs can be			
	fulfilled by it. as a consequence no check is			
	done regarding the operability of these			
	possible solutions or business needs			
affects	This problem affects first of all the European			
	citizens and as a consequence all Member			
	States and governments			
the impact of which is	The impact is that several different			
	blockchain services will be used depending			
	on which government has created the			
	service.			
	So for the MS and EU citizens is will look			
	like a labyrinth			
a successful solution would	A successful solution would be that all these			
be	initiatives are gathered in one proposal (e.g.			
	this one) and that a common EU Blockchain			
	network (even supporting several Blockchain			
	protocols) is built capable of fulfilling most			
	protocols) is built capable of fulfilling most of the business requirements of all			

### **1.7.7 IMPACT OF THE ACTION**

### 1.7.7.1 Main impact list

Impact	Why will this impact occur?	By when?	Beneficiaries
(+) Savings in	Most off the ICT enabled	Probably 2020	All
money	innovations are known		administrations
			(EU, National,
			local) that work
			with contracts,
			grants, legal
			policies
(+) Savings in time	Because of previous gain	Probably 2020	All
	less time needs to be spend		administrations
	by Member States,		(EU, National,
	municipalities, local		local) and
	administrations and		European
	European citizens in		citizens that
	finding the relevant		work with
	information.		contracts,
	Auditing the transactions		grants, legal
	will be much easier and		policies
	bring huge time savings		
(+) Better	As all European citizens	Probably 2020	All European
interoperability and	will have access improved		Citizens and
quality of digital	to better service delivery		local
public service	and by extension novel		administration
	ways to interact with their		as well.
	administration.		
(-) Integration or	Proposal of EU cross-	Probably 2020	Local
usage cost	border and cross-sector		administrations
	pilots can lead to shared		of EU
	infrastructure and reusable		
	services.		

Impact	Why will this impact occur?	By when?	Beneficiaries
(+) Savings in	The notary pilot will help	Probably 2020	All
money	in reducing the amount of		administrations
	money required in audits,		(EU, National,
	as public services		local),
	information systems can		educational
	benefit from secure and		institutions,
	immutable logs and audit		private
	trails. And the digitally-		organizations,
	signed qualifications pilot		employers,
	will help in moving to a		citizens
	paper-less situation, with		
	much trusted information,		
	which will be machine-		
	processable, requiring less		
	resources		
(+) Savings in time	Because of previous gain,	Probably 2020	All
	less time needs to be spent		administrations
	by Member States,		(EU, National,
	European citizens in		local),
	finding and verifying the		educational
	relevant information.		institutions,
	Auditing machine-		private
	processable information		organizations,
	will be much easier and		employers,
	bring huge time savings.		citizens
(+) Better	The digitally-signed	Probably 2020	All
interoperability and	qualifications pilot will		administrations
quality of digital	help in increasing the new		(EU, National,
public services	qualifications standard		local),
	trust, adding integrity, but		educational
	especially authenticity,		institutions,
	and will help to verify		private
	cross-borders the identity		organizations,
	of the educational		employers,

Impact	Why will this impact occur?	By when?	Beneficiaries
	institution and its		citizens
	capabilities. All this in a		
	common Blockchain		
	accessible to all European		
	citizens, which will have		
	all access to the same		
	information.		
(-) Integration or	Local infrastructure needs	Probably 2020	Member States,
usage cost	to be set up by the		European
	organizations, most likely		Commission,
	Member States and Trust		Trust Service
	Service Providers running		Providers
	Blockchain nodes, that		
	will be responsible of		
	recording blocks. In		
	addition, the maintenance		
	of the system needs to be		
	foreseen but will be lower		
	than the gains.		
(+) Fraud and trust	The solution will help in	Probably 2020	All
	reducing fraud, and the		administrations
	trust on the information		(EU, National,
	backed by the Blockchain		local),
	network will increase.		educational
			institutions,
			private
			organizations,
			employers,
			citizens

#### 1.7.7.2 User-centricity

Most of the emerging technological innovations addressed in this action are pushing the interactions between humans and machines to more simple and intuitive solutions and approaches, and have therefore user-centricity aspects as a big component of their success.

For this reason being the focus of this action on public service delivery, it is expected to take into account and contribute to further improve the user-centricity principles as annexed to the Tallinn Declaration, when drafting recommendations or proposing pilots.

Another user-centric aspect that will be considered as part of this action is the possible redesign of approaches during policy formulation and evaluation phases, by enabling new ways of interaction between citizens and their governments.

To enhance the impact of the action it is envisaged to work in collaboration with an Expert Group focused on Innovation issues, and disseminate results to relevant formal groups of the EC and other relevant organisations as it may be appropriate.

Output name	EU BLOCKCHAIN building blocks		
	A common EU Blockchain network (even capable of		
	supporting more than one Blockchain protocol) that		
Description	offers blockchain services to all European		
	administrations and citizens		
Reference			
Target release date / Status	End of 2019/in preparation		

### **1.7.8 EXPECTED MAJOR OUTPUTS**

Output name	EU BLOCKCHAIN legal investigations		
	The proposal will create a possible transition path for		
	the implementation of blockchain services from a		
	legal, social and technical point of view and will		
Description	even help to discover possible needed legislative		
	changes in regulations such as eIDAS, or the		
	redefinition of EU actions such as TOOP in EU		
	eGovernment Action Plan 2016-2020.		
Reference			
Target release date / Status	End of 2020		

### **1.7.9 ORGANISATIONAL APPROACH**

### 1.7.9.1 Expected stakeholders and their representatives

Stakeholders	Representatives	Involvement in the action
Member States,	MS representatives, experts, civil society	Product owner
Industry, Citizens	through an Expert Group	
European	JRC, DIGIT	Project owner
Commission		
European	CNECT (Digital Innovation and	Associated
Commission	Blockchain unit, F3, and eGovernment &	
	Trust unit, H4)	
United Nations	United Nations Department of Economic	Associated
	and Social Affairs, Division for Public	
	Institutions and Digital Government	
	(UNDESA)	
OECD	Directorate for Public Governance –	
	Digital Government Team and	
	Observatory of Public Sector Innovation	
	(OPSI).	
European	EMPL (Skills and Qualifications unit, E2)	Associated
Commission		
Educational	Educational Institutions representatives	Business users /
Institutions		Beneficiaries
Trust Service	Several accredited (Qualified) Trust	Business users
Providers	Service Providers under eIDAS regulation	
All citizens	A group of citizens representing the user	Business Users /
	community of Europass	Beneficiaries

### 1.7.9.2 Identified user groups

The user groups will be largely composed of the stakeholders but should also include endusers being not only the recipients of the public services but as well as the public servants in particular for any piloting activity. This involvement may be facilitated by the development of an ad hoc online community linked to Joinup. For the Blockchain pilots, the end-user group will include also educational Institutions (public or private, issuing official or non-official professional or academic qualifications), accredited (Qualified) and European Citizens.

### 1.7.9.3 Communication and dissemination plan

The project will use the common ISA<sup>2</sup> website and social communication channel for communicating with the general public and promote their most salient results.

The studies will be published either as JRC Technical Reports or Science for Policy Reports which are published by the Publication Office of the EC.

An important part of user engagement activities will take place on the Joinup platform, which will address a more specialised audience using the features offered by the platform.

The dissemination of the results will be using all the above channels for greater impact but also though the participation to scientific conferences and policy events addressing Digital Government transformation and public sector innovation in general.

Description of the KPI	Target to achieve	Expected time for target
Number of pilots/testbed	1 per year	End of 2020
Number of specific studies (on technology	1 per year	End of 2020
use/assessment)		
Number of initiatives recorder in the IPS Knowledge	100	End of 2020
base	inventory /	
	50 mapped	
Number of participations to events	3 per year	End of 2020
Number of engaged stakeholders and organizations	200	End of 2020
Number of partners joining the 1st pilot network	2	End of 2018
Number of registered transactions in the 1 <sup>st</sup> pilot	1000	End of 2018
Number of educational institutions registered in the 2 <sup>nd</sup>	10	End of 2020
pilot		
Number of issued qualifications in the 2 <sup>nd</sup> pilot	100	End of 2020

### 1.7.9.4 Key Performance indicators

#### 1.7.9.5 Governance approach

The overall action will be jointly managed by DIGIT. D2, D3 and JRC.B6, JRC.B6 conducting most of the study work as well as the creation of the knowledge base and coordinating the piloting activities, which shall be implemented in collaboration with relevant stakeholders and partners and with the support of external specialised experts (depending on the subject) and to be sub-contracted according to JRC procurement rules.

DIGIT D3 will be in charge of the blockchain pilots with the involvement of DIGIT B4.

Other relevant EC services shall be associated and results may be discussed in related technical committees, working groups or Inter-Service Consultation groups and reported to MS as appropriate.

### **1.7.10 TECHNICAL APPROACH AND CURRENT STATUS**

The study should identify, reuse and compile existing studies having explored any particular innovative technology as well as a compilation of research and innovation projects (e.g. Horizon 2020).

### **1.7.11 COSTS AND MILESTONES**

Phase: Initiation Planning Execution Closing/Final evaluation	Description of milestones reached or to be reached	Anticipated Allocations (KEUR)	Budget line ISA/ others (specify)	Start date (QX/YYYY)	End date (QX/YYYY)
Initiation	Knowledge base	200	ISA <sup>2</sup>	Q3/2018	Q2/2019
	and inventory of				
	use cases on the				
	usage of				
	innovative				
	disruptive				
	technologies and				
	recommendations				

#### 1.7.11.1 Breakdown of anticipated costs and related milestones

Phase: Initiation Planning Execution Closing/Final evaluation	Description of milestones reached or to be reached	Anticipated Allocations (KEUR)	Budget line ISA/ others (specify)	Start date (QX/YYYY)	End date (QX/YYYY)
	for their use to				
	support Digital				
	Government				
	transformation				
Execution	Knowledge Map	200	ISA <sup>2</sup>	Q2/2019	Q4/2019
	of innovative				
	technological				
	solutions and				
	applications for				
	Public				
	Administration.				
Execution	Study on AI for	200	ISA <sup>2</sup>	Q2/2019	Q4/2019
	Government				
Initiation	Development and	100	ISA <sup>2</sup>	Q3/2019	Q4/2020
	execution of				
	pilot(s)/testbed(s)				
	on the use of				
	Innovative				
	technologies				
Execution	Study on future	100	ISA <sup>2</sup>	Q3/2019	Q4/2020
	technological				
	solutions for				
	innovating public				
	services				
Initiation	Creation of the	10	ISA <sup>2</sup>	Q1/2018	Q1/2018
	project charter				
Planning	Create the WBS	20	ISA <sup>2</sup> /Other	Q1/2018	Q1/2018
	and project plans				
Execution	Design and	500	ISA <sup>2</sup> /Other	Q2/2018	Q3/2020

Phase: Initiation Planning Execution Closing/Final evaluation	Description of milestones reached or to be reached	Anticipated Allocations (KEUR)	Budget line ISA/ others (specify)	Start date (QX/YYYY)	End date (QX/YYYY)
	creation of an EU				
	blockchain				
	infrastructure			/	
	Design,	250	ISA <sup>2</sup> /Other	Q2/2018	Q4/2018
	development and				
	Integration with				
	the notarization				
	network				
	Design and	500	ISA <sup>2</sup> /Other	Q1/2019	Q4/2019
	development of				
	digitally-signed				
	qualifications				
	blockchain-based				
	building blocks				
	Integration with	250	ISA <sup>2</sup> /Other	Q1/2020	Q3/2020
	the digitally-				
	signed				
	qualifications				
	building blocks				
	Dissemination of	80	ISA <sup>2</sup>	Q3/2020	Q3/2020
	results				
Closing	Final evaluation	25	ISA <sup>2</sup>	Q4/2020	Q4/2020

# 1.7.11.2 Breakdown of ISA<sup>2</sup> funding per budget year

Budget Year	Phase	Anticipated allocations (in KEUR)	Executed budget (in KEUR)
2018	Initiation, planning and	600	
	Execution		
2019	Initiation, planning and Execution	1000	
2020	Initiation, planning and Execution	200	

### **1.7.12 ANNEX AND REFERENCES**

Description	Reference link	Attached document
The European Interoperability	https://ec.europa.eu/isa2/eif_en	
Framework		
Study Blockchain for	To be published as JRC Report	
eGovernment		
UN eGovernment Survey 2018	https://publicadministration.un.org/	
	egovkb/en-us/Reports/UN-E-	
	Government-Survey-2018	