



# The current EU precautionary approach on EMF: Council Recommendation 1999/519/EC

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- Legal basis
- The Precautionary Principle
- Recommendation 1999/519/EC
- Review of exposure limits
- Conclusions





## Legal basis: the EU Treaty Internal Market and Public Health

- Article 95 §3: "The Commission, in its proposals... will take as a base a high level of protection".
- Article 152 §1: "A high level of human health protection shall be ensured in the definition and implementation of all Community activities and policies".
- Article 152 §4 provides for the adoption of recommendations by the Council "with a view to complement national policies for improving public health, preventing human illness and diseases, and obviating sources of danger to human health".





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## The Precautionary Principle - 1

- Prescribed by the Treaty specifically for the environment
- Framework needed for its use:
  - How to address dilemmas
  - Action principle
- COM(2000)1 final





## The Precautionary Principle - 2

- Applied in practice:
  - Where preliminary objective scientific evaluation indicates that there are reasonable grounds for concern »
  - When potential hazards may be inconsistent with the « high level of health protection » chosen for the Community.
- Requires criteria to be met





## The Precautionary Principle - 3

- To be considered within a structured approach to risk analysis
- Its use must follow a scientific evaluation based on enough data to establish a possibility of occurrence
- Applying the PP is risk management
- Requires to examines costs and benefits
- Proportionality of action





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#### Recommendation 1999/519/EC

- Based on Article 152 § 4 of the Treaty
- Establishes a Community framework for the exposure of the general public not binding
- Defines **restrictions** with the aim to ensure a high-level of protection for all population groups and to provide the **basis for monitoring** the situation in various conditions of exposure





#### Recommendation 1999/519/EC

- Provides a reference framework for EU legislation on electric and electronic products and devices emitting EMF
- Provides a basis for national policies to limit exposure of the general public
- The Recommendation requires that Basic Restrictions and Reference Levels be based on the best scientific evidence of the health effects of EMF





#### Recommendation 1999/519/EC

- The current BR and RL derive from the 1998 ICNIRP guidelines
- These guidelines use a safety factor of 50
  - a factor 5 (reduction of public exposure vs occupational exposure)
  - a factor of 10 to cover variations of sensitivity and exposure conditions





#### The role of Member States

- They are responsible for the protection of the population against potential risks from EMF
- They may apply more stringent exposure limits
- The Council Recommendation asks the MS
  - to implement a framework of Basic Restrictions and Reference Levels
  - to ensure that adequate health protection measures are taken
  - To ensure that the general public is adequately informed.





## Implementation

- All MS have implemented a protective framework at least equivalent to 1999/519/EC
- MS are free to choose the means of implementation
- Some apply more stringent limits (e.g. BE, GR)
- There is public demand for better communication





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## Review of exposure limits

- The Recommendation requires that Basic Restrictions and Reference Levels be based on the best scientific evidence
- Therefore, independent scientific reviews
  - SSC 1998
  - CSTEE 2001
  - SCENIHR 2007
  - SCENIHR 2009





### Latest Outcome

Will be presented in Session 2





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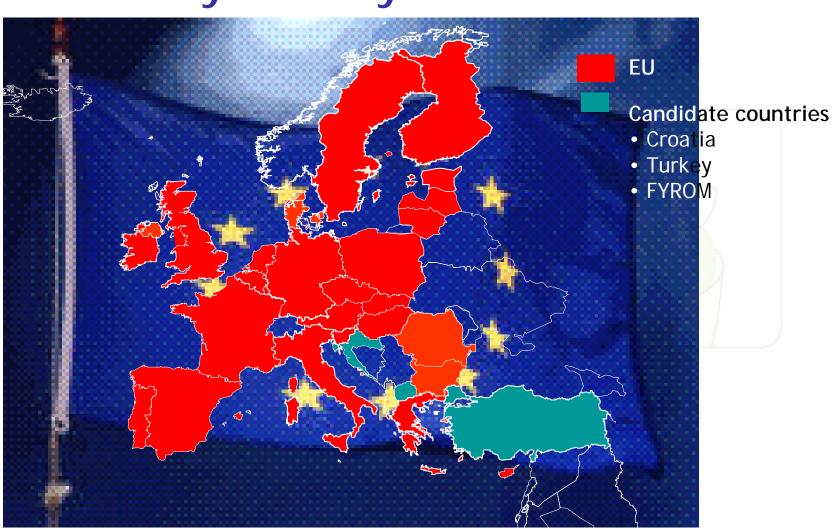
#### Conclusions

- ✓ As enshrined in the Treaty, the Commission strives to ensure a **high level of health protection** for the public in the EU
- ✓ It uses the Precautionary Principle according to Communication 2000/1 within its areas of competence
- ✓ For EMF, a protective framework is already in place
- ✓ The limit values are under periodic scientific review, but still gaps in scientific data base
- ✓ The Commission recognises the need for good quality research for science-based policy making
- ✓ The SCENIHR recommendations for research are an important input in this respect





## Thank you for your attention!



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