



QUALITY REPORT

Module on Net Social Protection Benefits (Restricted approach)

(according to the draft regulation on the collection of ESSPROS net social protection benefits and the Gentleman's agreement for the transition period (Doc. SP/2010/11/EN))

MEMBER STATE: SPAIN

REFERENCE YEAR: 2011

REPORT ISSUED: 17/01/2014

Note - Referencing AITRs, AISCRs and residual fiscal benefits:

When referring to tax/social contribution rates or residual fiscal benefits in the ESSPROS net social protection benefits (restricted approach) questionnaire a standard format should be applied.

AITRs and AISCRs

Each individual rate can be identified by the type of rate, the scheme and the benefit concerned. Based on this, the format used to identify rates should be the following:

RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE

RATE_TYPE refers to the type of levy (i.e. taxes or social contributions). For this variable the following codes may be used:

- T (taxes)
- SC (social contributions)
- TSC (both taxes and social contributions)

SCHEME_NUMBER refers to the scheme. For this variable please specify “scheme x” where x is the number of the scheme. In cases where multiple schemes need to be referenced, x can be a comma separated list of scheme numbers (e.g. “schemes 1, 4, 6”). In cases where all schemes need to be referenced then **SCHEME_NUMBER** can be set to “all schemes”.

BENEFIT_CODE refers to the ESSPROS benefit code. This may be a single code (e.g. 1131111) or a comma separated list (e.g. 1131111, 1132111). Aggregate level codes can be used to refer to all relevant subsidiary codes (e.g. 1130000 would be assumed to refer to all benefits for which taxes/social contributions are applicable in the old age function; 1111110 would cover all non-means tested periodic sickness benefits, etc.). If all benefits within a scheme are affected then the value of this variable can be set to “all benefits”.

Examples:

-Referring to an AITR applied to non means-tested periodic disability pension for scheme 7: “T – scheme 7 - 1121111”

-Referring to AITRs applied to all means-tested and non means-tested periodic cash benefits for old age pensions: “T – all schemes - 1131111, 1132111”

-Referring to AITRs applied to all means-tested and non means-tested periodic cash benefits for old age pensions for schemes 5 to 7: “T – schemes 5, 6, 7 - 1131111, 1132111”

-Referring to AISCRs applied to all old age benefits for all schemes: “SC – all schemes – 1130000”

-Referring to AITRs and AISCRs applied to old age benefits for scheme 4: “TSC – scheme 4 - 1130000”

-Referring to AITRs applied to all benefits within scheme 7 and 8: “T – schemes 7, 8 – all benefits”

Residual fiscal benefits

Each fiscal benefit should be referenced using the format “FB – BENEFIT_NUMBER” where **BENEFIT_NUMBER** refers to the number element of the columns used to report data on fiscal benefits in the questionnaire (“Fiscal 1, Fiscal 2, Fiscal 3,”). A comma separated list can be used to reference multiple fiscal benefits or “all” in case all residual fiscal benefits are affected.

Examples:

- Referring to fiscal benefit no.1: FB-2

- Referring to fiscal benefits 1 and 4: FB-1,4

- Referring to all fiscal benefits: FB-all

1. Benefits liable to taxation and/or social contributions

Please list all benefits reported in the ESSPROS Core system that are potentially liable to taxes and/or social contributions.

Benefits subject to taxation
<i>(please specify the scheme number and codes of benefits reported to the ESSPROS Core system which are potentially liable to taxation in the format SCHEME_NUMBER – BENEFIT_CODE)</i>
<u>Scheme 1 – 111111, 111121,112111,112211, 112123,113111, 113112, 113121,113211,113212, 114111, 114122,114211, 115111, 115112, 116111, 116113</u>
<u>Scheme 12 – 112114, 116111, 116112</u>
<u>Scheme 13 - 116112</u>
<u>Scheme 16 – 112111,112123, 113111, 114111</u>
<u>Scheme 17 – 111111, 115112, 116112</u>
<u>Scheme 18 – 111111, 112123, 113121, 114122, 115112, 116112</u>
<u>Scheme 19 – 111111, 113111, 113112, 113121,113211,113212, 114111,114211, 115111</u>
<u>Scheme 21 – 112123, 114121</u>
<u>Scheme 22 – 111111, 113111, 113121, 114111</u>
<u>Scheme 23 – 111111, 112111, 113111, 113112, 114111, 115111</u>
<u>Scheme 25 – 111111, 113111, 114111</u>
<u>Scheme 27 – 112111, 113111, 114111, 114121</u>
<u>Scheme 28 – 113111, 114111</u>
<u>Scheme 29 – 111111, 112114</u>
<u>Scheme 33 – 111111, 112111, 112123, 113111, 114111, 114121, 115111</u>

Benefits subject to social contributions
<i>(please specify the scheme number and codes of benefits reported to the ESSPROS Core system which are potentially liable to social contributions in the format SCHEME_NUMBER – BENEFIT_CODE)</i>
<u>Scheme 1 – 111111, 115111, 115112,116111</u>
<u>Scheme 12 – 112114, 116111, 116112, 116114</u>
<u>Scheme 17 – 111111</u>
<u>Scheme 18 – 111111, 116112</u>
<u>Scheme 19 – 111111, 115111</u>
<u>Scheme 22 - 111111</u>
<u>Scheme 23 – 111111, 115111</u>
<u>Scheme 25 – 111111</u>
<u>Scheme 29 -111111,112114</u>
<u>Scheme 33 – 111111, 115111</u>

2. Accuracy and reliability

2.1 Data sources (part 1)

Which sources of data have been used to produce the reported AITRs, AISCRs and any residual fiscal benefits. Please be exhaustive.

Name of data source	Type ⁽¹⁾	Frequency of the data source in months ⁽²⁾	Time lag in months ⁽²⁾⁽³⁾	AITRs/AISCRs/residual fiscal benefits covered ⁽⁴⁾ <i>(please list the AITRs/AISCR derived using each data source using the format: RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE and list fiscal benefits using the format: FB _ BENEFIT_NUMBER)</i>
AITRs: - Ministry of Finance and Public Administrations: Tax Agency - Regions: Basque Country and Government of Navarre	Administrative data	12 months	N+12	T-All Schemes
AISTRs –Ministry of Employment and Social Security	Administrative data	12 months	N+12	T-Scheme 1
AISCRs: - Law of State Budget and Ministerial Order of the Ministry of Employment and Social Security.	Calculations applying rates of contribution laid down every year by law	12 months	N+12	SC-All schemes
AISCRs: Data of Public Employment Service	Administrative data	12 months	N+12	SC- Scheme 12

1. Please specify: "Administrative data", "Register based data", "Survey", "Micro-simulation model", "Other". For category "Other", please specify the type.

2. Please specify: "3 months", "6 months", or "12 months" or etc. In the case of micro-simulation models, please inform on both the frequency with which the model is updated to reflect changes in the fiscal system and the frequency with which any underlying sample data are updated.

3. The time lag is the period between the reference year and the moment in which data are available from the data source.

4. For further information on the format required for listing AITRs/AISCRs/fiscal benefits refer to the notes at the top of the questionnaire.

2.1 Data sources (part 2) – please note that part 1 and part 2 are in fact one table and have only been separated to facilitate the completion of the table

Name of data source	Any additional information regarding this data	Sample (i.e. which part of benefit recipients are
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<i>(Please indicate the same data sources as in table 2.1 part 1)</i>	source (i.e. report on problems that lead to estimation of data)⁽⁵⁾	covered by this data source)⁽⁶⁾
<p>AITRs – Ministry of Finance and Public Administrations: Tax Agency Regions: Basque Country and Government of Navarra.</p>	<p>The Ministry of Finance provides the amount of the final liability on Personal Income Taxes, year 2011, based on the relation of salaries, pensions and unemployment benefits. When the income of a kind of benefit is accumulated with other sources of income, liabilities are distributed according to the proportion of each income component with the tax base. Besides payments and taxes, the type and the amount of the income which are not liable to taxation is also provided.</p> <p>The Ministry of Finance provides annual data about tax withholding on income from pensioners by the main pension entities.</p> <p>Personal Income Taxes provided by The Ministry of Finance includes taxes on income levied by national and regional governments, with two exceptions: Basque Country and Government of Navarra. Both have a special fiscal system (the Foral System) which is characterized by they have the power to maintain, establish and regulate its own system of taxation. They provide data with similar detail to the Ministry of Finance.</p> <p>The final tax rates applicable to each tax base have been obtained with data of The Ministry of Finance, The Basque Country and The Government of Navarre to generate the overall tax rate for that benefit.</p>	<p>Full coverage</p>
<p>AISTRs – Ministry of Employment and</p>	<p>The Ministry of Employment and Social Security</p>	<p>Pension benefit recipients Scheme 1</p>

Social Security	provides annual data about tax withholdings on income from pensioners, broken down by type of pension: disability, old-age and survivors. This breakdown is used to estimate the distribution of the final liability by type of pension.	
All AISCRs except for Scheme 12 Code 1161111 and 1161112	The State Budget for 2011 sets bases and rates to be paid to Social Security, unemployment, the Wage Guarantee Fund and Vocational Training. It also sets bases and contribution rates for Civil Servant Mutuality. Afterward, the Ministry of Employment and Social Security develops legal rules of contribution to Social Security as well as rates for different schemes to be paid by workers over the “contribution base”.	Full coverage
AISCRs Scheme 12 Code 1161111 and 1161112	The Public Employment Service provides data of contribution paid by workers to Social Security, during the period in which they receive unemployment benefits.	Scheme 12 Full and partial unemployment benefits

5. Please fill in this column in cases of: delays, estimations, incomplete data, incomplete breakdowns of data or any other reasons that lead to estimations. In cases of data that do not provide adequate breakdowns for specific AITRs/AISCRs, please identify the rates affected using the format RATE TYPE – SCHEME NUMBER – BENEFIT CODE.

6. Please indicate "Full coverage" if the data source covers the whole population of benefit recipients. If the data source contains data for only some recipients, please specify the sample and identify any ways in which the sample characteristics may differ from that of the total population of benefit recipients.

2.2 Use of multiple data sources

Where appropriate (i.e. if cross data-sources are used) please indicate the AITRs, AISCRs and residual fiscal benefits derived from multiple data sources.

AITRs, AISCRs or residual fiscal benefits	Data sources
<i>(please list the AITRs/AISCRs affected using the format: RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE and list fiscal benefits using the format: FB _ BENEFIT_NUMBER)</i>	<i>(please specify at least two data sources from those listed in table 2.1 and explain how they are used together)</i>

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2.3 Comparability (completeness of coverage)

Please indicate cases where:

- AITRs or AISCRs could not be provided for one or more benefits or groups of benefits liable to taxes or social contributions (i.e. AITR/AISCR reported as 0 when a positive and non-zero value is expected);
- AITRs or AISCRs do not cover all aspects of the fiscal system. For example, the tax/social contribution rates provided cover the main elements of the fiscal system but do not cover some particular aspects (i.e. positive and non-zero AITR/AISCR reported but the value does not reflect all aspects of the fiscal system).
- A fiscal benefit that gives relief to taxes/social contributions paid on social protection benefits is not taken into account in AITRs/AISCRs and has not been included as a residual fiscal benefit (i.e. positive and non-zero AITR/AISCR reported and reflects all aspects of the fiscal system except a particular relief for social protection purposes, the value of which has not been reported as a residual fiscal benefit).

AITRs, AISCRs or residual fiscal benefits <i>(please list the AITRs/AISCRs affected using the format: RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE and list fiscal benefits using the format: FB _ BENEFIT_NUMBER)</i>	Type of incomplete coverage <i>(please give a brief explanation as to what is not covered and the reasons for this)</i>

2.4 Comparability (coherence with the methodology)

AITRs, AISCRs or residual fiscal benefits <i>(please list the AITRs/AISCRs affected using the format: RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE and list fiscal benefits using the format: FB _ BENEFIT_NUMBER)</i>	Cases of non-application of the net social protection benefits (restricted approach) methodology <i>(please provide a comprehensive list of any cases where the data reported may not fully comply with the methodology for net social protection benefits (restricted approach) for reasons other than incomplete coverage)</i>

3. Methodologies and assumptions used to estimate AITRs, AISCRs and residual fiscal benefits

AITRs/AISCRs and fiscal benefits covered <i>(please list the AITRs/AISCRs affected using the format: RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE and list fiscal benefits using the format: FB _ BENEFIT_NUMBER)</i>	Estimation method⁽⁷⁾ <i>(please explain methodologies used for all estimations)</i>	Assumptions necessary to make these estimations <i>(please explain any important assumptions made in developing the estimations)</i>	Coverage of the fiscal system concerned⁽⁸⁾

7. If micro-simulation models are used please identify them here and mention any important assumptions that are made in the third column.

8. Please identify any aspects of the fiscal system concerned which are not taken into account. This should include fiscal benefits, marginal tax rates, tax free allowances, coverage of the tax base in calculations of tax rates which will result in deviation from the true value of the AITR, AISCR or residual fiscal benefit.

4. Revision of statistics

In this section please provide the details of any revisions that have been made to data submitted previously. For each revision, use the first column to indicate the AITR, AISC or fiscal benefit that has been revised, put an 'X' in the column that corresponds to the type of the revision and, finally in the last column, provide a brief description of the revision, specifying if it is extraordinary (very rare) or ordinary (it can happen regularly).

AITRs/AISCs/fiscal benefits covered <i>(please list the AITRs/AISCs affected using the format: RATE_TYPE – SCHEME_NUMBER – BENEFIT_CODE and list fiscal benefits using the format: FB _ BENEFIT_NUMBER)</i>	Type of revision					Details of the revision <i>(please provide a brief description)</i>
	Changes in the data sources used ⁽⁹⁾	Changes in the methods used for estimating data ⁽¹⁰⁾	Revisions of data due to conceptual adjustments ⁽¹¹⁾	Revisions of data due to availability of final statistics ⁽¹²⁾	Other revisions of data (e.g. due to quality review actions)	
Revision years 2007-2010	X					Additional information about tax withholdings by the main pension entities and additional information about contributions.

9. E.g. new/updated data sources; additional information supplied by particular data sources; other changes in data sources.

10. E.g. changes in the methods used; revised methods to improve coherence with the ESSPROS net social protection benefits (restricted approach) methodology; other changes in methods.

11. E.g. changes in the ESSPROS net social protection benefits (restricted approach) methodology; in the social protection system; in classifications or definitions other than ESSPROS; etc.

12. E.g. final figures are provided by the data sources; or provisional estimations are replaced by information that was missing in the last data collection; etc.

4. Other information related to Quality

4.1 Quantitative data

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4.2 Qualitative information*

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*E.g. If there are some items not covered by QI, please specify the reason and, if it is possible, their relative importance in respect to the total expenditure, etc.

4.3 Dissemination policy in the country*

Are these data published in your country?⁽¹³⁾	At what timeliness? (in months)⁽¹⁴⁾	State any specific publication (and eventually the link)	Are they part of regular publications? (yes or not)
No			

*Optional

13. Please specify "yes everything", "yes, only the following part...", "yes, but not in the ESSPROS format" or no". In case of "yes, but not in the ESSPROS format", please explain.

14. Please specify how many months after the period of reference the data are published (period of reference = 31st December of the reference year).