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COMMISSION DECISION

C/2007/6344 of 11/12/2007

adopting the Cross-border programme between Bosnia and Herzegovina and Serbia under the IPA-Cross-border Co-operation component, for the year 2007

THE COMMISSION OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Community,

Having regard to Council Regulation (EC) No 1085/2006 of 17 July 2006 establishing an Instrument for Pre-Accession Assistance (IPA)¹, and in particular Article 14(2)(a) thereof,

Whereas:

- (1) Regulation (EC) No 1085/2006 lays down the objectives and main principles for pre-accession assistance to candidates and potential candidate countries.
- (2) In accordance with Article 7 of Regulation (EC) No 1085/2006, the assistance should be provided through multi-annual or annual programmes, which can be established by country, by group of countries or by component. These programmes should be drawn up in accordance with the general policy framework referred to in Article 4 of Regulation (EC) No 1085/2006 and the relevant multi-annual indicative planning documents referred to in Article 6 of that Regulation.
- (3) The Council has established a European Partnership for Bosnia and Herzegovina², and a European Partnership for Serbia and Montenegro³. The Commission has adopted on 24 May 2007 the Multi-annual Indicative Planning Document 2007 - 2009 for Bosnia and Herzegovina and on 18 June 2007 the Multi-annual Indicative Planning Document 2007 - 2009 for Serbia which present the main priorities for pre-accession assistance to those countries⁴.
- (4) The responsible authorities of Bosnia and Herzegovina and Serbia submitted to the Commission on 31 May 2007 a proposal for a multi-annual cross-border programme between the two countries. This draft programme contains all the elements referred to in Article 94 of Commission Regulation (EC) No 718/2007 of 12 June 2007 implementing Council Regulation (EC) No 1085/2006 establishing an instrument for pre-accession assistance (IPA)⁵ (hereinafter referred to as the "IPA Implementing Regulation") and is consistent with the goals and priorities of the Multi-annual Indicative Planning Documents of the countries concerned. The draft programme contains, in particular, a description of priorities and the measures chosen for assistance and an indicative financing plan based on the multi-annual indicative

¹ OJ L 210, 31.7.2006, p. 82.

² Council Decision 2006/55/EC of 30 January 2006, OJ L 35, 7.2.2006, p.19

³ Council Decision 2006/56/EC of 30 January 2006. OJ L 35, 7.2.2006, p.32.

⁴ For Bosnia and Herzegovina: C(2007)2255; for Serbia: C(2007)2497

⁵ OJ L 170, 29.6.2007, p.1

financial framework comprising a table for each participating country specifying for each year covered by the multi-annual indicative financial framework and for each priority axis, the indicative amount of the Community contribution and its rate, as well as the amount financed by the national counterparts. The draft programme should therefore be adopted by the Commission in accordance with Article 91(6) of the IPA Implementing Regulation.

- (5) The multi-annual cross-border programme between Bosnia and Herzegovina and Serbia aims at providing assistance to bring together the people, communities and economies of the eligible area to jointly participate in the development of a cooperative area, using its human, natural, cultural and economic resources and advantages with the overall objective to stimulate the economies and reduce the relative isolation of the eligible area by strengthening joint institutional networks and the capacities of human resources.
- (6) For the year 2007, this decision meets the requirements of Article 90 of Commission Regulation (EC, Euratom) No 2342/2002 of 23 December 2002⁶ laying down detailed rules for the implementation of Council Regulation No 1605/2002 and constitutes thus a financing decision within the meaning of Article 75 (2) of Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities⁷.
- (7) The measures provided for by this Decision are in accordance with the opinion of the IPA Committee.

HAS DECIDED AS FOLLOWS:

Article 1

The "Cross-border programme Bosnia and Herzegovina – Serbia", as set out in the Annex 2 to this Decision, is hereby adopted.

The Financing proposal for the year 2007 of the "Cross-border programme Bosnia and Herzegovina – Serbia", as set out in Annex 1 to this Decision, is hereby adopted.

The programme shall be implemented by centralised management in both beneficiary countries.

The programme corresponding to budget year 2007 shall be implemented by means of Financing Agreements to be concluded between the Commission and the Government of each of the participating Countries. Each such Financing Agreement shall cover the Community contribution for the beneficiary country and the year concerned.

⁶ OJ L 357, 31.12.2002, p. 1 Regulation as last amended by Regulation (EC, Euratom) No 478/2007 (OJ L111, 28.04.2007 p.1).

⁷ OJ L 248, 16.9.2002, p.1. Regulation as amended by Regulation (EC, Euratom) No 1995/2006 (OJ L 390, 30.12.2006, p.1).

Article 2

The maximum amount of Community contribution shall be EUR 0.7 million for Bosnia and Herzegovina and EUR 1.1 million for Serbia to be financed through Item 22.02.04.01 of the general budget of the European Communities for the year 2007.

Done at Brussels, [...]

For the Commission

[...]

Member of the Commission

ANNEX 1
FINANCIAL PROPOSAL FOR THE YEAR 2007
OF THE CROSS-BORDER PROGRAMME BOSNIA AND HERZEGOVINA -
SERBIA

1. IDENTIFICATION

Beneficiaries	Bosnia and Herzegovina and Serbia
CRIS number	Bosnia and Herzegovina 2007/19363 Serbia 2007/19363
Year	2007
Cost	Bosnia and Herzegovina: € 0.7 million Serbia: € 1.1 million Total value of IPA contribution: € 1.8 million
Operating structures	Bosnia and Herzegovina: Directorate for European Integration Serbia: Ministry of Finance
Implementing Authorities	For Bosnia and Herzegovina and for the Republic of Serbia: European Commission
Final date for concluding the Financing Agreements:	at the latest by 31 December 2008
Final date for contracting	2 years following the date of conclusion of the Financing Agreement. No deadline for audit and evaluation projects covered by this Financing Agreement, as referred to in Article 166(2) of the Financial Regulation These dates apply also to the national co-financing.
Final date for execution	2 years following the end date for contracting. These dates apply also to the national co-financing.
Sector Code	32130, 11330, 16350 (08.81 IPA Code)
Budget lines concerned	22.02.04.01
Programming Task Manager	For Bosnia and Herzegovina: DG ELARG C1, Albania and Bosnia and Herzegovina For Serbia: DG ELARG C2, Montenegro and Serbia

Implementation Task Manager	<p>For Bosnia and Herzegovina: EC Delegation to Bosnia and Herzegovina, Operations section</p> <p>For Serbia: EC Delegation to the Republic of Serbia, Operations section</p>
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2. SUMMARY

2.1. Introduction

2.1.1. *Link with MIPD and National Strategies*

The Multi-annual Indicative Planning Document for Bosnia and Herzegovina for the period 2007 – 2009 indicates that Cross-Border Cooperation, managed through Component II, supports Bosnia and Herzegovina's co-operation with the neighbouring countries Croatia, Montenegro and Serbia and with Italy, Slovenia and Greece through the IPA CBC Adriatic programme. It concentrates on areas such as enhancing civil society dialogue, cooperation between national and regional administrations, prevention and fight against organised crime and the potential for tourism.

The Multi-annual Indicative Planning Document for Serbia for the same period supports activities aimed at promoting and enhancing cross-border co-operation and the socio-economic integration of border regions. This will be done through the strengthening of economical, social, environmental and cultural ties between respective participating countries, including people to people type actions.

The programme is in line and complementary with the main goals and areas of intervention of mainstream national programmes and strategies and reinforces rather than duplicates them since its focus is on strengthening, first and foremost, those activities that are recognized as important for both partner countries. For Bosnia and Herzegovina, such strategies include the master plan for tourism development, the EU Integration Strategy of Bosnia and Herzegovina, the Enlargement Strategy and Main Challenges, the Strategy for Implementation of the Decentralised Implementation System in Bosnia and Herzegovina and the National Strategy for Environmental protection – currently in draft version. For Serbia, such strategies include the National Employment Action Plan of the Republic of Serbia 2006-2008, the National Environmental Strategy of the Republic of Serbia, the Agricultural Strategy of the Republic of Serbia, the Poverty Reduction Strategy paper for Serbia and the Serbian 2005-2010 Tourism Development Strategy.

2.1.2. *Programming process*

The programming process took place from December 2006 to May 2007. The national authorities and operational structures were assisted in the programming by the Cross Border Institution Building project (CBIB), a regional project funded by the European Union.

Following the introductory meeting between Serbia and Bosnia and Herzegovina in Belgrade on February 1st and through a number of bilateral meetings the following process was adopted:

- Formation of a Task Force/Drafting Team by both countries representing the competent authorities and beneficiaries supported by CBIB Technical Assistance;
- Submission of the eligible programming area of both countries for approval by the EC;

- First draft of the SWOT analysis and description of each side of the Programming Areas prepared by CBIB, and combining the SWOTs into one joint document;
- Presentation and discussion by joint drafting team at a meeting in Uzice on April 11th, together with feedback for improvements;
- Ministry of European Economic Relations (SRB) and Directorate of European Integration (BiH) agree financial allocation from IPA for Cross Border Programme;
- Second meeting of Joint Drafting Team to consider updated combined Programme document to agree final amendments, held in Sarajevo on May 4th;
- Final draft of Programming document prepared and agreed by both sides at final meeting of the Joint Programming Committee, on May 28th in Belgrade;
- Joint submission of Programming Document to European Commission by May 31st.

2.1.3. *List of eligible areas*

In Bosnia and Herzegovina the NUTS level 3 equivalent areas are the economic regions. The eligible economic areas are: the Sarajevo Economic Region and the North-East Economic Region. All municipalities included in these two Regions are thus considered eligible, ie.: Gradacac, Brcko District, Doboj East, Gracanica, Srebrenik, Celic, Lopare, Ugljevik, Bijeljina, Teocak, Sapna, Kalesija, Tuzla, Lukavac, Petrovo, Banovici, Zivinice, Zwornik, Bratunac, Donji Zabar, Domaljevac-Samac, Modrica, Odznak, Derventa, Kalesija-Osmaci, Trnovo RS, Istocna Ilidza, Ist.Novo Sarajewo, Vogosca, Ist.S.Grad Sarajewo, Vares, Visoko, Fojnica, Vlasenica, Sekovici, Kladanj, Pelagicevo, Han Pijesak, Milići, Srebrenica, Višegrad, Rogatica, Sokolac, Pale, Pale Praca, Novo Gorazde, Rudo, Čajnice, Gorazde, Foca Ustikolina, Foca, Kalinovik, Orasje, Samac, Vukosavlje, Bosanski Brod, Doboj, Trnovo, Hadzici, Ilidza, N.Grad Sarajevo, S.Grad Sarajevo, Ilijas, Breza, Kiseljak, Kresevo.

The eligible counties in Serbia are: Sremski, Macvanski, Zlatiborski, and Kolubarski. In the absence of NUTS classification, these are considered NUTS level 3 equivalent areas.

2.2. **Global objective(s) of the programme**

To bring together the people, communities and economies of the eligible area to jointly participate in the development of a cooperative area, using its human, natural, cultural and economic resources and advantages with the overall objective to stimulate the economies, to foster sustainable development and reduce the relative isolation of the eligible area by strengthening joint institutional networks and the capacities of human resources.

2.3. **Priority axis, the related measures and their specific aspects concerning the implementation of the 2007 budget**

The priorities and measures defined in this cross-border programme are structured in such a manner so as to respect and provide for the implementation of the specific objectives. In particular, one priority has been identified for the cross-border cooperation interventions. The other priority concerns technical assistance, ensuring the effective management and implementation of the programme.

Priorities:

Priority I:

- To support the social and economic cohesion through actions to improve physical, business, social and institutional infrastructure and capacity.

Measure 1:

- Improving the productivity and competitiveness of the areas' economic, rural and environmental resources.

This measure is designed to promote joint efforts to achieve a more effective use of the eligible area's resources. Although at national level, each country has its own priorities and is pursuing different policies to achieve this objective, there exist a number of cooperation opportunities between neighbouring communities that will complement national actions. Examples are: cooperation between local authorities to coordinate actions such as spatial planning, waste water and sewage disposal, emergency services and educational and adult training services. Cross-border cooperation between business support groups, in relation to environmental protection and with a view to matching educational programmes to the needs of industry, agriculture and the business environment of the area (e.g. tourism development).

Beneficiaries will include (this list is not exhaustive):

- Local governments and their institutions, including public utilities, hospitals, medical and emergency services;
- Schools, libraries, Institutes of culture, community centres, cultural, historic or sporting associations, etc;
- Non governmental, non profit organisations;
- Business support organisations such as chambers of commerce, business centres, SME associations, sectoral associations, local trade associations, etc
- Regional Development and Local Development agencies;
- Authorities responsible for nature protection or nature parks management and public administrations;
- Public - and private - entities supporting the work force (job creation centres, job exchange services etc)
- Schools, colleges and universities in the areas, including vocational and technical training establishments;
- Euroregions;
- SMEs.

Measure 2:

- Cross-border initiatives targeting the exchange of people and ideas to enhance professional and civic society cooperation

This measure is designed to bring about a more intense cooperation between communities at municipality level to develop common interests between both the inhabitants and professional groups. It will support smaller projects and people-to-people actions. This measure will benefit economic activities in border areas and also provide opportunities to celebrate their cultural, historic, ethnic, educational and sporting links.

Beneficiaries will include (this list is not exhaustive):

- Local governments and their institutions, including public utilities, hospitals, medical and emergency services;
- Schools, libraries, Institutes of culture, community centres, cultural, historic or sporting associations, etc;

- Non governmental, non profit organisations;
- Business support organisations such as chambers of commerce, business centres, SME associations, sectoral associations, local trade associations, etc
- Regional Development and Local Development agencies;
- Authorities responsible for nature protection or nature parks management and public administrations;
- Public - and private - entities supporting the work force (job creation centres, job exchange services etc)
- Schools, colleges and universities in the areas, including vocational and technical training establishments;
- Euroregions;
- SMEs.

Priority II:

- Technical assistance to increase administrative capacity in the management and implementation of the CBC programme.

The technical assistance priority axis will cover the preparatory, management, monitoring, evaluation, information and control activities related to the implementation of the programme, together with activities to reinforce the administrative capacity for implementing the programme up to a maximum of 10% of the Community contribution allocated to the programme. The technical assistance priority, as any priority of the CBC programmes, requires 15% co-financing from national funds (Art. 90(2) IPA IR).

Considering that the relevant national authorities (Operating Structures or CBC Coordinator – in the meaning of Art. 22(2)(b) of the IPA Implementing Regulation) enjoy a de facto monopoly situation (in the sense of Art. 168, paragraph 1, sub-paragraph c of the Implementing rules to the Financial Regulation) for the implementation of the cross-border programme, individual direct grant agreements without call for proposals for the amount provided under the technical assistance priority shall be established between the Commission (EC Delegations) and the respective national authorities. The direct grant agreements can be signed as soon as the Financing Agreements are concluded.

Subcontracting of the activities covered by the direct grant agreement (e.g. TA, evaluation, publicity, etc.) is allowed.

Technical assistance funds will be used to support the activities of the Operating Structures and the Joint Monitoring Committee. The technical assistance funds can be used to cover the costs of management and implementation of the programme in each participating country. These may include, inter alia, the following costs:

- Support to the Operating Structures and the joint Monitoring Committee;
- Establishment and functioning of the Joint Technical Secretariat and its antennae;
- Expenses for participating in different meetings related to the implementation of the programme;
- Administrative and operational costs, including the costs of preparation, monitoring and evaluation of programmes, appraisal and selection of operations, the organisation of meetings related to the programme, translation, information and publicity costs.

Tentative Timetable and indicative amount for the implementation of the measures:

Measures under priority I will be implemented through grant schemes. The detailed selection and award criteria for the award of grants will be laid down in Call for proposals–Application Pack (Guidelines for applicants). It is foreseen that the calls for proposals, for a total amount of IPA and national co-financing of around EUR 1.93 million, will be launched in the second quarter of 2008.

The allocation for direct grant agreements under priority II foresees a total amount of EUR 211.765. The direct grant agreements can be signed as soon as the Financing Agreements are concluded.

The following catalytic effects are foreseen under the two priorities of the programme: improving of environmental standards, improving of social and cultural welfare, sustainable use of local material and human resources, transfer of know-how through project co-operation, effects of entrepreneurship that ultimately will remove the need for external funding in the future and the creation of job opportunities. Furthermore, the implementation of projects will stimulate and create a positive environment for further co-operation.

2.4. Overview of past and on-going CBC experience, including lessons learned and donor co-ordination (as appropriate)

Both Serbia and Bosnia and Herzegovina have experience with cross-border cooperation on their external borders. Serbia has experience with four programmes, with Bulgaria, Romania, Hungary and Italy, as well as with transnational programming – CADSES. Bosnia has limited experience having participated only in the programme with Italy.

Experience with border region cooperation so far indicates that a solid preparatory phase is the most important prior to the launching of specific activities. In order for cross-border cooperation to be effective, it is crucial that there is good understanding of the rules and procedures, adequate capacity and functioning management bodies.

The embassies of Member States in both countries and the International Financial Institutions have been consulted on the programme. The comments provided have been taken into account.

2.5. Horizontal issues

The programme will promote sustainable management of the environment by enhancing cooperation among institutions to implement joint actions for environmental protection.

The programme will also support gender mainstreaming and equal opportunities policies through the selection of projects that include specific consideration to equal opportunities for genders, ethnicities and disabled according to the principles of European Union.

The joint applications will have to cover both parts of the project and fulfil the following criteria:

- benefit partners from both sides of the border
- support links between relevant institutions and organisations from both sides of the border
- encourage equal participation of women and marginalized groups
- meet particular needs of ethnic minorities
- be environmentally sustainable

Project partners should establish agreed co-ordination mechanisms to synchronise the joint projects throughout their implementation.

2.6. Benchmarks

	N*(2008)	N+1 (2009) (cumulative)	N+2 (2010) (cumulative)
Number of direct grants agreements	1 per country		
Number of joint calls for proposals launched	2		
Contracting Rate (%) in Bosnia and Herzegovina	50	100	
Contracting Rate (%) in Serbia	50	100	
* N being the date of conclusion of the Financing Agreement			

2.7. Roadmap for the decentralisation of the management of EU funds without ex ante controls by the Commission

According to Article 8, paragraph 4, point c, of the IPA Implementing Regulation, the beneficiary country shall establish a roadmap with indicative benchmarks and time limits to achieve decentralisation without ex ante controls by the Commission.

The Council of Ministers of Bosnia and Herzegovina has adopted a Strategy for the Implementation of the Decentralised Implementation System in Bosnia and Herzegovina. Some necessary steps have been determined and followed by a time schedule for implementation of the strategy. This strategy needs to be updated with the new IPA requirements on DIS, followed by a clear and detailed work and action plan. A DIS working group under the chairmanship of the NIPAC/NAO is planned to be set up and will include representatives of the relevant Bosnia and Herzegovina bodies involved in the DIS in order to implement the DIS Strategy. The Council of Ministers has decided to set up a National Fund and a Central Financial and Contracting Unit (CFCU) in the Ministry of Finance and Treasury. Recruitment of initial staff is ongoing and technical assistance is being provided by the EC. The target date for decentralised implementation has not been decided yet and is not likely before 2009.

In Serbia, the government has established a DIS working group which will produce by the beginning of 2008 a Strategy and Action Plan for the implementation of the Decentralized Implementation System. In addition, the working group will prepare a capacity building plan for DIS institutions and will develop and implement preparatory activities for signing the MoU for introduction of DIS.

3. BUDGET FOR 2007

3.1. Indicative 2007 financial table for Bosnia and Herzegovina

	EU – IPA assistance		National Contribution		Total (IPA plus National Contribution)	
	EUR	%	EUR	(%)	EUR	(%)
Economic & Social Development	630.000	83.6	123.500	16.4	753.500	90
Technical assistance	70.000	85	12.353	15	82.353	10
TOTAL	700.000	83,7	135.853	16,3	835.853	100%

3.2. Indicative 2007 financial table for Serbia

	EU – IPA assistance		National Contribution		Total (IPA plus National Contribution)	
	EUR	%	EUR	(%)	EUR	(%)
Economic & Social Development	990.000	83.6	194.100	16.4	1.184.100	90
Technical assistance	110.000	85	19.412	15	129.412	10
TOTAL	1.100.000	83.8	213.512	16.2	1.313.512	100%

3.3. Principle of co-financing applying to the projects funded under the programme

The Community contribution has been calculated in relation to the eligible expenditure, which for the cross-border programme Bosnia and Herzegovina and the Republic of Serbia is based on the total expenditure, as agreed by the participating countries and laid down in the cross-border programme.

The Community contribution at the level of priority axis shall not exceed the ceiling of 85% of the eligible expenditure.

The provisions of Article 90 of Regulation (EC) No 718/2007 (OJ L170 29.06.2007) (IPA Implementing Regulation) apply.

4. IMPLEMENTATION ARRANGEMENTS

4.1. Method of Implementation

This programme shall be implemented on a centralised basis by the European Commission in accordance with Article 53a of the Financial Regulation¹ and the corresponding provisions of the Implementing Rules².

In the event of centralised management the role of the Commission in the selection of operations under a cross-border programme among beneficiary countries is specified in Article 140 of the IPA Implementing Regulation.

4.2. General rules for Procurement and grant award procedures

Procurement shall follow the provisions of Part Two, Title IV of the Financial Regulation and Part Two, Title III, Chapter 3 of its Implementing Rules³ as well as the rules and procedures for service, supply and works contracts financed from the general budget of the European Communities for the purposes of cooperation with third countries adopted by the Commission on 24 May 2007(C(2007)2034).

Grant award procedures shall follow the provisions of Part One, Title VI of the Financial Regulation and Part One, Title VI of its Implementing Rules.

Where appropriate, the Contracting Authorities shall also use the standard templates and models facilitating the application of the above rules provided for in the "Practical Guide to contract procedures for EC external actions" ("Practical Guide") as published on the EuropeAid website⁴ at the date of the initiation of the procurement or grant award procedure.

4.3. Environmental Impact Assessment and Nature Conservation

All investments shall be carried out in compliance with the relevant Community environmental legislation.

The procedures for environmental impact assessment as set down in the EIA-directive⁵ fully apply to all investment projects under IPA. If the EIA-directive has not yet been fully transposed, the procedures should be similar to the ones established in the above-mentioned directive.

If a project is likely to affect sites of nature conservation importance, an appropriate nature conservation assessment shall be made equivalent to that provided for in Article 6 of the Habitats Directive must be documented⁶. The procedures of Article 4(2) of Directive 79/409/EEC of the Council of 2 April 1979 on the conservation of wild birds must also be respected.

¹ Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities.

² Commission Regulation (EC, Euratom) No 2342/2002 of 23 December 2002 laying down detailed rules for the implementation of Council Regulation No 1605/2002.

³ See footnotes 1 and 2 *supra*.

⁴ current address:

http://ec.europa.eu/europeaid/work/procedures/implementation/practical_guide/index_en.htm

⁵ Council Directive 85/337/EEC of 27 June 1985 on the assessment of the effects of certain public and private projects on the environment(OJ L 175, 5.7.1985, p. 40. Directive as last amended by Directive 2003/35/EC, OJ L 156, 25.6.2003, p. 17.

⁶ Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild fauna and flora (OJ L206, 22.7.1992). Directive as last amended by Regulation (EC) No 1882/2003 (OJ L284, 31.10.2003, p. 1)

5. MONITORING AND EVALUATION

5.1. Monitoring

The implementation of the cross-border programme will be monitored by the joint monitoring committee referred to in Article 142 of the IPA Implementing Regulation, established by the participating beneficiary countries, which include representatives of the Commission.

In the participating countries the Commission may undertake any actions it deems necessary to monitor the programme concerned.

5.2. Evaluation

Programmes shall be subject to evaluations in accordance with Article 141 of the IPA Implementing Regulation, with an aim to improve the quality, effectiveness and consistency of the assistance from Community funds and the strategy and implementation of the cross-border programmes.

6. AUDIT, FINANCIAL CONTROL, ANTIFRAUD MEASURES

6.1. Audit, Financial Control and Anti-fraud measures

The accounts and operations of all parties involved in the implementation of this programme, as well as all contracts and agreements implementing this programme, are subject to, on the one hand, the supervision and financial control by the Commission (including the European Anti-Fraud Office), which may carry out checks at its discretion, either by itself or through an outside auditor and, on the other hand, audits by the European Court of Auditors. This includes measures such as ex-ante verification of tendering and contracting carried out by the Delegations in the Beneficiary Countries.

In order to ensure the efficient protection of the financial interests of the Community, the Commission (including the European Anti-Fraud Office) may conduct on-the-spot checks and inspections in accordance with the procedures foreseen in Council Regulation (EC, Euratom) 2185/96⁷.

The controls and audits described above are applicable to all contractors, subcontractors and grant beneficiaries who have received Community funds.

7. LIMITED CHANGES

Limited changes in the implementation of this programme affecting essential elements listed under Article 90 of the Implementing Rules to the Financial Regulation, which are of an indicative nature⁸, may be undertaken by the Commission's authorising officer by delegation (AOD), or by the Commission's authorising officer by sub-delegation (AOSD), in line with the delegation of powers conferred upon him by the AOD, in accordance with the principles of sound financial management without an amending financing decision being necessary.

7 Council Regulation (EC, Euratom) 2185/96 of 11. November 1996, OJ L 292; 15.11.1996; p. 2.

8 These essential elements of an indicative nature are, for grants, the indicative amount of the call for proposals and, for procurement, the indicative number and type of contracts envisaged and the indicative time frame for launching the procurement procedures.

ANNEX 2

**Cross-border programme
Bosnia and Herzegovina - Serbia**