

EUROPEAN COMMISSION

Brussels C(2010) XXX final

COMMISSION DECISION

of

on the financing of primary emergency humanitarian Actions in Haiti from the general budget of the European Union (ECHO/HTI/BUD/2010/01000)

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid 1 , and in particular Article 2(a), Article 4 and Article 13 thereof;

Whereas:

- (1) Haiti was affected by a powerful earthquake measuring 7.3 on the Richter scale on 12 January 2010;
- (2) The epicentre was at a depth of 10km in Haiti's capital Port-au-Prince;
- (3) At present, only preliminary information is available about the damage caused by the earthquake but electricity and telecommunications have been clearly affected and major damage to infrastructure is reported;
- (4) With Haiti being one of the most disaster-prone, vulnerable and poor countries in Latin America and the Caribbean, the earthquake has created an urgent need for medical assistance, food and water supplies, non-food items and emergency shelter as well as telecommunications and logistics assistance;
- (5) To reach populations in need, humanitarian aid should be channelled through Non-Governmental Organisations (NGOs) and International Organisations including United Nations (UN) agencies. Therefore, the European Commission should implement the budget by direct centralized management or by joint management;
- (6) Humanitarian aid Actions financed by this Decision should be of a maximum duration of three months;
- (7) It is estimated that an amount of EUR 3,000,000 from budget article 23 02 01 of the general budget of the European Union is necessary to provide humanitarian assistance to vulnerable population affected by the earthquake, taking into account the available budget, other donors' contributions and other factors. The activities covered by this Decision may be financed in full in accordance with Article 253 of the Implementing Rules of the Financial Regulation;
- (8) The present Decision constitutes a financing Decision within the meaning of Article 75 of the Financial Regulation (EC, Euratom) No $1605/2002^2$, Article 90 of the

¹ 1- OJ L 163, 2.7.1996, p. 1. ² 2. OI L 248, 16.0 2002, p. 1.

²⁻ OJ L 248, 16.9.2002, p.1.

detailed rules for the implementation of the Financial Regulation determined by Regulation (EC, Euratom) No $2342/2002^3$, and Article 15 of the internal rules on the implementation of the general budget of the European Union⁴.

HAS ADOPTED THIS DECISION:

Article 1

- 1. In accordance with the objectives and general principles of humanitarian aid, the Commission hereby approves a total amount of EUR 3,000,000 for the financing of primary emergency humanitarian Actions in Haiti from budget article 23 02 01 of the 2010 general budget of the European Union.
- 2. In accordance with Articles 2(a) and 4 of Council Regulation No.1257/96, the principal objective of this Decision is to save and preserve lives in the emergency caused by the earthquake of 12 January 2010, and its aftershocks, in Haiti.

The humanitarian Actions shall be implemented in the pursuance of the following specific objectives:

- To provide multi-sector emergency assistance to victims of the earthquake and its aftershocks

The full amount of this Decision is allocated to this specific objective.

Article 2

- 1. The period for the implementation of the Actions financed under this Decision shall start on 12 January 2010. Expenditure under this Decision shall be eligible from the same date. The duration of individual humanitarian aid Actions financed under this Decision shall be limited to a maximum of three months.
- 2. If the implementation of individual actions is suspended owing to force majeure or other exceptional circumstances, the period of suspension shall not be taken into account in the implementing period of the Decision in respect of the Action suspended.
- 3. In accordance with the contractual provisions ruling the Agreements financed under this Decision, the Commission may consider eligible those costs arising and incurred after the end of the implementing period of the Action which are necessary for its winding-up.

Article 3

- 1. In accordance with Article 253 of the Implementing Rules and having regard to the urgency of the Action, the availability of other donors and other relevant operational circumstances, funds under this Decision may finance humanitarian Actions in full.
- Actions supported by this Decision will be implemented either by Non-profit-making organisations which fulfil the eligibility and suitability criteria established in Article 7 of Council Regulation (EC) No 1257/96 or International Organisations.
- 3. The Commission shall implement the budget:

³ 3- OJ L 357, 31.12.2002, , p.1.

⁴⁻ Commission Decision of 5.3.2008, C/2008/773

* either by direct centralised management, with Non-governmental Organisations

* or by joint management with international organisations that are signatories to the Framework Partnership Agreements (FPA) or the EC/UN Financial Administrative Framework Agreement (FAFA) and which were subject to the four pillar assessment in line with Article 53d of the Financial Regulation

Article 4

This Decision shall take effect on the date of its adoption.

Article 5

This Decision is addressed to the delegated authorising officer.

Done at Brussels,

For the Commission Peter Zangl, Director-General



Primary Emergency Humanitarian Aid Decision 23 02 01

<u>Title:</u> Commission Decision on the financing of primary emergency humanitarian Actions in Haiti from the general budget of the European Union

<u>Description</u>: Primary emergency humanitarian aid for people affected by the earthquake in Haiti

Location of Action: Haiti

Amount of Decision: EUR 3,000,000 Decision reference number: ECHO/HTI/BUD/2010/01000

Supporting Document

1 - Rationale, needs and target population.

1.1. - <u>Rationale</u> :

On 12 January 2010 at 16:53 hours local time (21:53 GMT), an earthquake with a magnitude of 7.0 on the Richter Scale hit the Departments of Artibonite, Ouest, Sud Est, Nippes and Sud in Haiti, according to the United States Geological Service. The earthquake occurred 17 km south-west of Port-au-Prince, the capital of Haiti (18.45 N, 72.45 W), at a depth of 10 km below sea level. Minutes after the quake there were two aftershocks of 5.9 and 5.5, affecting the same area, followed by more aftershocks. It is likely that millions of people are affected, and some people have been evacuated to buildings which are still standing, but which risk collapsing. Subsequent aftershocks have had a huge impact on the country, and it is possible that many people are still buried or trapped under the rubble of collapsed buildings. The number of casualties is currently unknown. The capital, Port-au-Prince, has been severely affected, including critical infrastructure components, such as electricity, water and telecommunications. Electricity is not available and communications are difficult. Initial reports indicate a large number of casualties and widespread damage. The Presidential Palace and Government buildings are reported to have been seriously damaged. According to preliminary reports, several United Nations and key national buildings have collapsed or have been damaged. Property damage in general is extensive and widespread. Hospitals and health centres have collapsed, either structurally or functionally. Those medical facilities which are

still working are not sufficient to take care of the flow of incoming wounded people. The water and sanitation infrastructure is destroyed or seriously damaged in the impacted areas and provision of safe water is urgently needed, in particular in the medical facilities treating incoming patients. Many people are staying outside for fear of aftershocks, without shelter. Need assessments are currently ongoing.

The Government of Haiti declared an emergency situation on 13 January 2010 and requested international assistance. United Nations agencies, as well as the International Federation of Red Cross and Red Crescent Societies (IFRC), are preparing the deployment of teams and humanitarian assistance, notably from their regional hub in Panama. USAID/OFDA is sending a response team of six search and rescue dogs and 48 tons of rescue equipment, in addition to 2 Urban Search and Rescue teams. UN-OCHA is mobilising a United Nations Disaster and Assessment Coordination Team (UNDAC) and is deploying staff from its Regional Office in Panama. IFRC is preparing a Disaster Response Emergency Fund (DREF) request for CHF 500,000 and a preliminary appeal for CHF 2 million for 2,000 families and is mobilising a FACT team. An Emergency Response Unit (ERU) alert has been launched for water and sanitation, logistics, field hospital and telecommunications.

1.2. - <u>Identified needs</u> :

With Haiti being one of the most disaster-prone, vulnerable and poor countries in Latin America and the Caribbean, the earthquake has created an urgent need for medical assistance, food and water supplies, non-food items and emergency shelter as well as telecommunications and logistics assistance

1.3. - <u>Target population and regions concerned</u> :

The affected Departments are Artibonite, Ouest, Sud Est, Nippes and Sud, of which Ouest (including the capital, Port-au-Prince) seems the most affected. Out of the country's population of 10,000,000, it is likely that 3,000,000 are affected by the earthquake and aftershocks.

	Departmental boundary National capital Departmental seat Town, vilage Main road Secondary road Airport ESTIMATED POPULATION EXPOSURE					OMORE ST-RIEGIAS NORD - OUEST Bombardopolis Baie de Henne Unite Canse-Rouge Canse-Ca
	Intensity Population Perceived STRU		STRUCTURE		Golfe de la Gondive Grand-Pierre ARTIBONITE Cerca Cafvaia	
	10	137,000	Extreme	Resistant Very heavy	Vulnerable Very heavy	Grande-Saline ODessalines
	0	101.000	Violent	Moderate/heavy	Heavy	Petite-Riviere Marcada O Cerca-la-Source O
	8	1,157,000	Very strong	Moderate	Moderate/heavy	Petite-Riviere Maissade Hinche
	7	2.023.000	Strong	Light	Moderate	TIALTI Saint-Marc
	6	1.349,000	Moderate	Very light	Light	HAITI Sage-Marc Overrettes CENTRE Thomassique O
190	5	6,604,000	Light	None	None	Canal de Saint Marc
-	es Irois	Bor OChamb Sour e d'Hainault	ce Chaede G R A N D I ne Ca Les Anglais as O Piment C Roch-à-Bal	Coraji O Pestel O E - ANSE mp-Perrin o Company Software Contral Contra	PRESS BARA Argdéreso Ar NIPPE Maniche La availlono St. Cau SU/D	de Nippes Asile O Aguin O Vieux Bourg d'Aquin Coles de fer Bainet Raite Cayes-Jacmel Jacmel Coles de fer Bainet Raite Cayes-Jacmel Coles de fer Coles de fer

1.4. - Risk assessment and possible constraints:

The damage caused by the earthquake may negatively impact access. Security issues may also impact implementation.

2 - Objectives and components of the humanitarian intervention proposed:

2.1. - Objectives :

Principal objective: To save and preserve lives in the emergency caused by the earthquake of 12 January 2010, and its aftershocks, in Haiti

Specific objectives:

- To provide multi-sector emergency assistance to victims of the earthquake and its aftershocks

2.2. - Components :

- emergency food assistance
- water and sanitation
- access to primary health care and disease control
- distribution of non-food items
- emergency telecommunications
- emergency rehabilitation of shelter
- logistics

3 - Duration expected for Actions in the proposed Decision:

The duration of humanitarian aid Actions shall be three months. Expenditure under this Decision shall be eligible from 12 January 2010. If the implementation of the Actions envisaged in this Decision is suspended due to *force majeure* or any comparable circumstance, the period of suspension will not be taken into account for the calculation of the duration of the humanitarian aid Actions.

Depending on the evolution of the situation in the field, the Commission reserves the right to terminate the Agreements signed with the implementing humanitarian organisations where the suspension of activities is for a period of more than one third of the total planned duration of the Action. In this respect, the procedure established in the general conditions of the specific agreement will be applied.

4 - Previous interventions/Decisions of the Commission within the context of the current crisis

	List of previous DG E	CHO operations in I	HAITI	
		2008	2009	2010
Decision Number	Decision Type	EUR	EUR	EUR
ECHO/-CR/BUD/2008/01000 (*)	Emergency	2,699,145		
ECHO/-FA/BUD/2008/01000 (*)	Non Emergency	2,999,481		
ECHO/-FA/BUD/2008/02000 (*)	Non Emergency	1,974,618		
ECHO/-FA/BUD/2008/08000 (*)	Emergency	5,999,369		
ECHO/DRF/BUD/2008/01000 (*)	Non Emergency	18,000		
ECHO/HTI/BUD/2008/01000 (*)	Non Emergency	3,000,000		
ECHO/HTI/BUD/2008/02000	Prim. Emergency	2,000,000		
ECHO/DIP/BUD/2009/03000 (*)	Non Emergency		1,163,879	
ECHO/HTI/BUD/2009/01000 (*)	Global Plan		7,000,000	
	Subtotal	18,690,613	8,163,879	0
	Grand Total	26,854,492		

Dated : 13 January 2010 Source : HOPE

 $(\ensuremath{^*})$ decisions with more than one country

5 - Overview of donors' contributions

1. EU Members	s States (*)	2. European C	ommission	3. Ot	hers
	EUR		EUR		EUR
Austria		DG ECHO	7,358,551		
Belgium	500,000	Other services			
Bulgaria					
Cyprus					
Czech Republic					
Denmark					
Estonia					
Finland					
France	2,500,000				
Germany	5,749,601				
Greece	140,000				
Hungary					
Ireland					
Italy					
Latvia					
Lithuania					
Luxemburg	435,233				
Malta					
Netherlands					
Poland					
Portugal					
Romania					
Slovakia					
Slovenia					
Spain					
Sweden					
United Kingdom					
Subtotal	9,324,834	Subtotal	7,358,551	Subtotal	

Donors in Haiti the last 12 months

Dated : 13 January 2010 (*) Source : DG ECHO 14 Points reporting for Members States. https://webgate.ec.europa.eu/hac Empty cells means either no information is available or no contribution.

6 - Amount of Decision and distribution by specific objectives:

6.1. - Total amount of the Decision: EUR 3,000,000

6.2. - Budget breakdown by specific objectives

Principal objective: To save and preserve lives in the emergency caused by the earthquake of 12th January 2010, and its aftershocks, in Haiti							
Specific objectives	Allocated amount by specific objective (EUR)	Geographical area of operation	Potential partners ¹				

¹ ACTION CONTRE LA FAIM, (FR), ARTSEN ZONDER GRENZEN (NLD), COMITE INTERNATIONAL DE LA CROIX-ROUGE (CICR), CROIX-ROUGE FRANCAISE, CRUZ ROJA ESPAÑOLA, (E), DEUTSCHES ROTES KREUZ, (DEU), FEDERATION INTERNATIONALE DES SOCIETES DE LA CROIX-ROUGE ET DU CROISSANT ROUGE, HET NEDERLANDSE RODE KRUIS (NLD), MEDECINS DU MONDE, MEDECINS SANS FRONTIERES (F), MEDECINS SANS FRONTIERES BELGIQUE/ARTSEN ZONDER GRENZEN BELGIE(BEL), NORGES RODE KORS (NORWEGIAN RED CROSS), OESTERREICHISCHES ROTES KREUZ (CROIX ROUGE), (AUT), OXFAM (GB), SUOMEN PUNAINEN RISTI (CROIX ROUGE FINLANDAISE), TELECOMS SANS FRONTIERES, UNITED NATIONS - PAN AMERICAN HEALTH ORGANIZATION, UNITED NATIONS, OFFICE FOR THE COORDINATION OF HUMANITARIAN AFFAIRS, WORLD FOOD PROGRAM

Specific objective 1: To provide multi-sector emergency assistance to victims of the earthquake and its aftershocks	3,000,000	Haiti	Direct centralised management - ACF - FRA - CROIX-ROUGE - AUT - CROIX-ROUGE - DEU - CROIX-ROUGE - ESP - CROIX-ROUGE - FIN - CROIX-ROUGE - FRA - CROIX-ROUGE - NLD - CROIX-ROUGE - NOR - MDM - FRA - MSF - BEL - MSF - FRA - MSF - NLD - OXFAM - UK
		TOTAL: 3,000,000	- TSF, FRANCE <u>Joint management</u> - ICRC-CICR - IFRC-FICR - OCHA - PAHO - WFP-PAM

7 - Evaluation

Under article 18 of Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid the Commission is required to "regularly assess humanitarian aid Actions financed by the Community in order to establish whether they have achieved their objectives and to produce guidelines for improving the effectiveness of subsequent Actions." These evaluations are structured and organised in overarching and cross cutting issues forming part of DG ECHO's Annual Strategy such as child-related issues, the security of relief workers, respect for human rights, gender. Each year, an indicative Evaluation Programme is established after a consultative process. This programme is flexible and can be adapted to include evaluations not foreseen in the initial programme, in response to particular events or changing circumstances. More information can be obtained at:

http://ec.europa.eu/echo/policies/evaluation/introduction_en.htm.