COMMISSION OF THE EUROPEAN COMMUNITIES



Brussels C(2009) XXX final

COMMISSION DECISION

of

on the financing of primary emergency humanitarian Actions in INDONESIA from the general budget of the European Communities

(ECHO/IDN/BUD/2009/02000)

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on the financing of primary emergency humanitarian Actions in INDONESIA from the general budget of the European Communities

(ECHO/IDN/BUD/2009/02000)

THE COMMISSION OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Community,

Having regard to Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid¹, and in particular Articles 2(a) and 4 and Article 13 thereof;

Whereas:

- (1) On 30 September 2009, at 5.16 pm local time, a 7.9 magnitude earthquake struck off the coast of West Sumatra in Indonesia. The epicentre was located 45 kilometres NW of Padang, at a depth of 80 km. Strong aftershocks were felt subsequently. Another 6.8 earthquake struck at 08.39 am local time on 1 October, 200 km south-east of the first one, at a depth of 36 km;
- (2) According to the National Coordination Disaster Management Agency (BNBP), based on reports from their provincial branch, Satkorlak, as of 17:00 on 1 October 770 people have been killed and thousands more remain trapped under damaged houses and buildings, which have not been evacuated. It is feared that the death toll could rise significantly and that thousands of people are actually trapped in the rubble. Many thousands of people have been displaced. Padang, Pariaman and Mentawai are the worst affected areas:
- (3) Victims are in urgent need of medical assistance, water and food supplies, sanitation, non food items, emergency shelter, logistics, mapping and coordination;
- (4) To reach populations in need, humanitarian aid should be channelled through Non-Governmental Organisations (NGOs) and International Organisations including United Nations (UN) agencies. Therefore the European Commission should implement the budget by direct centralized management or by joint management;
- (5) Humanitarian aid Actions financed by this Decision should be of a maximum duration of 3 months;
- (6) It is estimated that an amount of EUR 3,000,000 from budget article 23 02 01 of the general budget of the European Communities is necessary to provide humanitarian assistance to up to two million victims of the earthquake, taking into account the available budget, other donors' contributions and other factors. The activities covered

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OJ L 163, 2.7.1996, p. 1.

- by this Decision may be financed in full in accordance with Article 253 of the Implementing Rules of the Financial Regulation;
- (7) The present Decision constitutes a financing Decision within the meaning of Article 75 of the Financial Regulation (EC, Euratom) No 1605/2002², Article 90 of the detailed rules for the implementation of the Financial Regulation determined by Regulation (EC, Euratom) No 2342/2002³, and Article 15 of the internal rules on the implementation of the general budget of the European Communities⁴.

HAS DECIDED AS FOLLOWS:

Article 1

- 1. In accordance with the objectives and general principles of humanitarian aid, the Commission hereby approves a total amount of EUR 3,000,000 for the financing of primary emergency humanitarian Actions in INDONESIA from budget article 23.02.01 of the 2009 general budget of the European Communities.
- 2. In accordance with Articles 2(a) and 4 of Council Regulation No.1257/96, the principal objective of this Decision is to save and preserve lives in the aftermath of the West Sumatra earthquakes. The humanitarian Actions shall be implemented in the pursuance of the following specific objective:
 - To provide integrated immediate relief to the populations affected by the West Sumatra earthquakes.

The full amount of this Decision is allocated to this specific objective.

Article 2

- 1. The period for the implementation of the Actions financed under this Decision shall start on 30 September 2009. Expenditure under this Decision shall be eligible from the same date. The duration of individual humanitarian aid Actions financed under this Decision shall be limited to a maximum of three months.
- 2. If the implementation of individual actions is suspended owing to force majeure or other exceptional circumstances, the period of suspension shall not be taken into account in the implementing period of the Decision in respect of the Action suspended.
- 3. In accordance with the contractual provisions ruling the Agreements financed under this Decision, the Commission may consider eligible those costs arising and incurred after the end of the implementing period of the Action which are necessary for its winding-up.

Article 3

1. In accordance with Article 253 of the Implementing Rules and having regard to the urgency of the Action, the availability of other donors and other relevant operational circumstances, funds under this Decision may finance humanitarian Actions in full.

² OJ L 248, 16.9.2002, p.1.

³ OJ L 357, 31.12.2002, , p.1.

⁴ Commission Decision of 5.3.2008, C/2008/773

- 2. Actions supported by this Decision will be implemented either by Non-profit-making organisations which fulfil the eligibility and suitability criteria established in Article 7 of Council Regulation (EC) No 1257/96 or International organisations.
- 3. The Commission shall implement the budget:
 - either by direct centralised management, with Non-governmental Organisations;
 - or by joint management with international organisations that are signatories to the Framework Partnership Agreements (FPA) or the EC/UN Financial Administrative Framework Agreement (FAFA) and which were subject to the four pillar assessment in line with Article 53d of the Financial Regulation.

Article 4

This Decision shall take effect on the date of its adoption.

Done at Brussels,

For the Commission Member of the Commission



EUROPEAN COMMISSION DIRECTORATE-GENERAL FOR HUMANITARIAN AID - ECHO

Primary Emergency Humanitarian Aid Decision 23 02 01

<u>Title</u>: Commission Decision on the financing of primary emergency humanitarian Actions

in INDONESIA from the general budget of the European Communities.

<u>Description</u>: Primary emergency assistance for the victims of the West Sumatra

earthquakes.

Location of Action: INDONESIA

Amount of Decision: EUR 3,000,000

Decision reference number: ECHO/IDN/BUD/2009/02000

Supporting Document

1 - Rationale, needs and target population:

1.1. - Rationale:

On 30 September 2009, at 5.16 pm local time, a 7.9 magnitude earthquake struck off the coast of West Sumatra in Indonesia. The epicentre was located 45 kilometres NW of Padang, at a depth of 80 km. Strong aftershocks were felt subsequently.

Another 6.8 earthquake struck at 08.39 am local time on 1 October, 200 km south-east of the first one, at a depth of 36 km.

According to the National Coordination Disaster Management Agency (BNBP), based on reports from their provincial branch, Satkorlak, as of 17:00 on 1 October 770 people have been killed and thousands more remain trapped under damaged houses and buildings, which have not been evacuated. It is feared that the death toll could rise significantly and that thousands of people are actually trapped in the rubble. Many thousands of people have been displaced. Padang, Pariaman and Mentawai are the worst affected areas.

The earthquake triggered fires in 10 sites in Padang city, the worse being in Pasar Raya shopping center. Numerous landslides were observed on the road connecting Padang and Bukit Tinggi and in the highlands around Padang. Heavy rains are also reported in some parts of West Sumatra. The majority of the tall buildings seem to have collapsed, while individual one-storey houses appear to have resisted better.

Electricity and communication lines have been affected, as well as water supply chains. According to Public Works, the department has sent a rapid response team to fix the problem and as of this morning the services have been restored.

The president has announced that international assistance is welcome but must be coordinated under the leadership of the National Coordinating Agency for the management of Disaster (BNPB) and the corresponding structures at provincial (SATKORLAK) and district (SATLAK) levels.

1.2. - Identified needs:

There are immediate needs in the sectors of emergency shelter, non-food items, water and sanitation, health care including mobile clinics, surgery facilities and medical supplies, logistics including transport, telecommunications and mapping, etc.

1.3. - <u>Target population and regions concerned</u>:

The regions concerned are both on mainland Sumatra and in the Mentawai islands, especially Siberut and Sipuru.

It is estimated that up to two million persons may have been affected by the earthquake. The population targeted by this financing decision has been affected in one way or another by the disaster. A focus will be placed on the most vulnerable people.

1.4. - Risk assessment and possible constraints:

Aftershocks can happen for several weeks after the earthquake and could cause more buildings to collapse and more landslides in the highlands.

The rainy season might also hamper the speedy delivery of the relief assistance.

2 - Objectives and components of the humanitarian intervention proposed:

2.1. - Objectives:

Principal objective:

To save and preserve lives in the aftermath of the West Sumatra earthquakes.

Specific objective:

To provide integrated immediate relief to the populations affected by the West Sumatra earthquakes.

2.2. - Components:

- emergency shelter assistance (tents, tarpaulins, tools...),
- clean water (through distribution of bottled water, water trucking etc),
- sanitation facilities, including in evacuation centres,
- non-food items including blankets, mats, mosquito nets, hygiene items, kitchen tools, clothes,

- health care including medical supplies, mobile clinics, technical assistance for surgery, orthopedic care, etc.,
- food assistance,
- logistics, including assistance to transport of relief goods,
- telecommunications and mapping,
- any other sector of assistance deemed necessary according to needs.

3 - Duration expected for Actions in the proposed Decision:

The duration of humanitarian aid Actions shall be 3 months

Expenditure under this Decision shall be eligible from 30 September 2009.

If the implementation of the Actions envisaged in this Decision is suspended due to *force majeure* or any comparable circumstance, the period of suspension will not be taken into account for the calculation of the duration of the humanitarian aid Actions.

Depending on the evolution of the situation in the field, the Commission reserves the right to terminate the Agreements signed with the implementing humanitarian organisations where the suspension of activities is for a period of more than one third of the total planned duration of the Action. In this respect, the procedure established in the general conditions of the specific agreement will be applied.

4 - Previous interventions/Decisions of the Commission within the context of the current crisis

List of previous DG ECHO operations in INDONESIA								
		2007	2008	2009				
Decision Number	Decision Type	EUR	EUR	EUR				
ECHO/IDN/BUD/2007/01000	Emergency	1,000,000						
ECHO/IDN/BUD/2007/02000	Prim. Emergency	600,000						
ECHO/DIP/BUD/2008/02000 (*)	Non Emergency		0					
ECHO/IDN/BUD/2008/01000	Non Emergency		2,000,000					
	Subtotal	1,600,000	2,000,000	0				
	Grand Total	3,600,000						

Dated: 01 October 2009 Source: HOPE

^(*) decisions with more than one country

5 - Overview of donors' contributions

	Dono	rs in INDONESIA t	he last 12 montl	ns	
1. EU Members States (*)		2. European Commission		3. Others	
	EUŔ		EUR		EUR
Austria		DG ECHO	2,000,000		
Belgium		Other services			
Bulgaria					
Cyprus					
Czech republic					
Denmark					
Estonia					
Finland					
France					
Germany	70,000				
Greece					
Hungary					
Ireland					
Italy					
Latvia					
Lithuania					
Luxemburg					
Malta					
Netherlands					
Poland					
Portugal					
Romania					
Slovakia					
Slovenie					
Spain					
Sweden					
United kingdom					
Subtotal	70,000	Subtotal	2,000,000	Subtotal	
		Grand total	2,070,000		

Dated: 01 October 2009

(*) Source : DG ECHO 14 Points reporting for Members States. https://webgate.ec.europa.eu/hac Empty cells means either no information is available or no contribution.

DG ECHO is financing 6 projects for disaster preparedness in Indonesia under the 6^{th} DIPECHO Action Plan adopted in 2008, for a total amount of EUR 2,000,000.

6 - Amount of Decision and distribution by specific objectives:

6.1. - Total amount of the Decision: EUR 3,000,000

4 ECHO/IDN/BUD/2009/02000

6.2. - Budget breakdown by specific objectives

Principal objective: To save and preserve lives in the aftermath of the West Sumatra earthquakes							
Specific objectives	Allocated amount by specific objective (EUR)	Geographical area of operation	Potential partners ¹				
Specific objective 1: To provide integrated immediate relief to the populations affected by the West Sumatra earthquakes	3,000,000	West Sumatra, Mentawai islands	Direct centralised management - ACF - FRA - CROIX-ROUGE - DEU - CROIX-ROUGE - FRA - CROIX-ROUGE - NLD - MAPACT - MDM - FRA - MSF - FRA - OXFAM - UK - TERRE DES HOMMES (TDH) - ITA - TSF, FRANCE Joint management - IFRC-FICR - IOM - OCHA				

ACTION CONTRE LA FAIM, (FR), CROIX-ROUGE FRANCAISE, DEUTSCHES ROTES KREUZ, (DEU), FEDERATION INTERNATIONALE DES SOCIETES DE LA CROIX-ROUGE ET DU CROISSANT ROUGE, FONDAZIONE TERRE DES HOMMES ITALIA ONLUS, HET NEDERLANDSE RODE KRUIS (NLD), INTERNATIONAL ORGANIZATION FOR MIGRATION (INT), MEDECINS DU MONDE, MEDECINS SANS FRONTIERES (F), MapAction, OXFAM (GB), TELECOMS SANS FRONTIERES, UNITED NATIONS, OFFICE FOR THE COORDINATION OF HUMANITARIAN AFFAIRS

5 ECHO/IDN/BUD/2009/02000

7 – Evaluation

Under article 18 of Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid the Commission is required to "regularly assess humanitarian aid Actions financed by the Community in order to establish whether they have achieved their objectives and to produce guidelines for improving the effectiveness of subsequent Actions." These evaluations are structured and organised in overarching and cross cutting issues forming part of DG ECHO's Annual Strategy such as child-related issues, the security of relief workers, respect for human rights, gender. Each year, an indicative Evaluation Programme is established after a consultative process. This programme is flexible and can be adapted to include evaluations not foreseen in the initial programme, in response to particular events or changing circumstances. More information can be obtained at:

http://ec.europa.eu/echo/policies/evaluation/introduction_en.htm.