



COMMISSION OF THE EUROPEAN COMMUNITIES

Brussels
C(2009) XXX final

COMMISSION DECISION

of

**on the financing of primary emergency humanitarian Actions in VIETNAM,
CAMBODIA and LAOS from the general budget of the European Communities**

(ECHO/-AS/BUD/2009/02000)

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on the financing of primary emergency humanitarian Actions in VIETNAM, CAMBODIA and LAOS from the general budget of the European Communities

(ECHO/-AS/BUD/2009/02000)

THE COMMISSION OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Community,

Having regard to Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid ¹, and in particular Article 2(a) and Article 13 thereof;

Whereas:

- (1) After having severely hit the Philippines, on 29 September 2009 Typhoon Ketsana struck central Vietnam, making landfall at 0700 GMT about 80 kilometres south of Vietnam's fourth largest city, Da Nang, then shifting inland and southward through Laos and Cambodia.
- (2) The typhoon caused immediate and extensive infrastructure damage and the torrential rains brought about flooding, landslides and further damage to housing, infrastructure and livelihoods.
- (3) Current information indicates that Vietnam has been the most affected country, with 12 provinces hit, 41 deaths, 10 people missing, more than 58,000 houses destroyed, more than 288,300 houses and 215 schools severely damaged. In Laos and in Cambodia the impact of the disaster appears to have affected a smaller number of provinces and households, but the relief efforts required are well beyond local coping capacities.
- (4) Victims are in urgent need of food and non food relief items. Hygiene equipment, water and sanitation, emergency shelter items, emergency medical assistance have also to be provided, together with any other assistance deemed necessary;
- (5) To reach populations in need, humanitarian aid should be channelled through Non-Governmental Organisations (NGOs) and International Organisations including United Nations (UN) agencies. Therefore the European Commission should implement the budget by direct centralised management or by joint management;
- (6) Humanitarian aid Actions financed by this Decision should be of a maximum duration of 3 months;
- (7) It is estimated that an amount of EUR 2,000,000 from budget article 23 02 01 of the general budget of the European Communities is necessary to provide humanitarian

¹ OJ L 163, 2.7.1996, p. 1.

assistance to people affected by the tropical storm, taking into account the available budget, other donors' contributions and other factors. The activities covered by this Decision may be financed in full in accordance with Article 253 of the Implementing Rules of the Financial Regulation;

- (8) The present Decision constitutes a financing Decision within the meaning of Article 75 of the Financial Regulation (EC, Euratom) No 1605/2002², Article 90 of the detailed rules for the implementation of the Financial Regulation determined by Regulation (EC, Euratom) No 2342/2002³, and Article 15 of the internal rules on the implementation of the general budget of the European Communities⁴.

HAS DECIDED AS FOLLOWS:

Article 1

1. In accordance with the objectives and general principles of humanitarian aid, the Commission hereby approves a total amount of EUR 2,000,000 for the financing of primary emergency humanitarian Actions in Vietnam, Cambodia and Laos from budget article 23.02.01 of the 2009 general budget of the European Communities.
2. In accordance with Article 2(a) of Council Regulation No.1257/96, the principal objective of this Decision is to provide primary emergency assistance to people affected by Typhoon Ketsana and its consequent hazards in Vietnam, Cambodia and Laos. The humanitarian actions shall be implemented in the pursuance of the following specific objective:
 - To provide life saving integrated assistance to the populations of Vietnam, Cambodia and Laos affected by Typhoon Ketsana and its consequent hazards

The full amount of this Decision is allocated to this specific objective.

Article 2

1. The period for the implementation of the Actions financed under this Decision shall start on 29 September 2009. Expenditure under this Decision shall be eligible from the same date. The duration of individual humanitarian aid Actions financed under this Decision shall be limited to a maximum of three months.
2. If the implementation of individual actions is suspended owing to force majeure or other exceptional circumstances, the period of suspension shall not be taken into account in the implementing period of the Decision in respect of the Action suspended.
3. In accordance with the contractual provisions ruling the Agreements financed under this Decision, the Commission may consider eligible those costs arising and incurred after the end of the implementing period of the Action which are necessary for its winding-up.

² OJ L 248, 16.9.2002, p.1.

³ OJ L 357, 31.12.2002, , p.1.

⁴ Commission Decision of 5.3.2008, C/2008/773

Article 3

1. In accordance with Article 253 of the Implementing Rules and having regard to the urgency of the Action, the availability of other donors and other relevant operational circumstances, funds under this Decision may finance humanitarian Actions in full.
2. Actions supported by this Decision will be implemented either by Non-profit-making organisations which fulfil the eligibility and suitability criteria established in Article 7 of Council Regulation (EC) No 1257/96, or International organisations.
3. The Commission shall implement the budget:
 - either by direct centralised management, with Non-governmental Organisations;
 - or by joint management with international organisations that are signatories to the Framework Partnership Agreements (FPA) or the EC/UN Financial Administrative Framework Agreement (FAFA) and which were subject to the four pillar assessment in line with Article 53d of the Financial Regulation

Article 4

This Decision shall take effect on the date of its adoption.

Done at Brussels,

For the Commission
Member of the Commission



Primary Emergency
Humanitarian Aid Decision
23 02 01

Title: Decision on the financing of primary emergency humanitarian Actions in VIETNAM, CAMBODIA and LAOS from the general budget of the European Communities

Description: Primary emergency assistance for typhoon-affected populations in VIETNAM, CAMBODIA and LAOS

Location of Action: VIETNAM, CAMBODIA and LAOS

Amount of Decision: EUR 2,000,000

Decision reference number: ECHO/-AS/BUD/2009/02000

Supporting Document

1 - Rationale, needs and target population.

1.1. - Rationale:

On 29 September 2009 Typhoon Ketsana struck central Vietnam, making landfall at 0700 GMT about 80 kilometres south of Vietnam's fourth largest city, Da Nang, then shifting inland and southward through Laos and Cambodia.

The typhoon caused immediate and extensive infrastructure damage and the consequent torrential rains brought about flooding, landslides and further damages to housing, infrastructure and livelihoods.

Although Vietnam has its own response capacities and had taken preparatory measures, the last-minute change of direction of the typhoon and the extent of the area hit (across 12 provinces) has resulted in greatly stretched local coping capacities. Additional assistance is required to support the large and increasing number of households affected.

Following Vietnam, both the South of Laos and all Northern Provinces of Cambodia were battered by strong winds and heavy rains, causing further infrastructure damage, floods and landslides.

1.2. - Identified needs:

Based on current information, Vietnam is by far the most affected country, with 12 provinces hit, some 1.7 million people affected and, according to government reports (CCFSC)¹, 41 deaths, 10 people missing, more than 58,000 houses destroyed and more than 288,300 severely damaged, 215 schools damaged. Some 168,585 persons had to temporarily evacuate before returning to what remains of their homes. Households' immediate needs relate to relief items and emergency shelter items, as well as early recovery items. As in past disasters, schools and families will be in dire need of support in order for children to get back to school as soon as possible and avoid disaster-related school drop-out. It is expected that future livelihood opportunities such as crops, livestock and farming will be substantially reduced after the devastation caused by Typhoon Ketsana. Further assessments of longer-term needs will be required.

In Laos and in Cambodia the impact of the disaster has affected a smaller number of provinces and households. However, local capacities in these two countries are also lower and the hundreds of households affected will all need assistance. Specific relief needs will be similar to those identified in Vietnam, although impact assessment results will take longer to be compiled because of limited local information processing and reporting capabilities. An in-depth follow-up assessment will also be necessary.

1.3. - Target population and regions concerned:

The Provinces affected by tropical storm Ketsana presently known are:

Vietnam: Quang Binh, Quang tri, Thua Thien Hue, Da Nang, Quang Nam, Quang Ngai, Binh Dinh, Phu Yen, Kon Tum, Dac Lac, Lam Dong, Gia Lai.

Laos: Xe Kong, Attapu, Champasak.

Cambodia: Rattanakiri, Kampong Thom, Kampong Cham, Siem Reap.

This list is not exhaustive; other areas may require assistance depending on the outcome of ongoing needs assessments.

This operation will mainly target the poorest and most vulnerable households severely affected by Typhoon Ketsana and the consequent torrential rains in Vietnam, Laos and Cambodia.

1.4. - Risk assessment and possible constraints:

Adverse climate conditions could hamper the delivery of relief. Other weather disturbances are to be expected during the implementation of this operation. Access to remote areas, in particular in the mountains, could be logistically difficult. In principle there are no security constraints in the targeted countries.

¹ Central Committee for Flood and Storm Control

2 - Objectives and components of the humanitarian intervention proposed:

2.1. - Objectives:

Principal objective: To provide primary emergency assistance to people affected by Typhoon Ketsana and its consequent hazards in Vietnam, Cambodia and Laos

Specific objective:

To provide life saving integrated assistance to the populations of Vietnam, Cambodia and Laos affected by Typhoon Ketsana and its consequent hazards

2.2. - Components:

This operation will have the following components (non-exhaustive list):

- food and non food relief items (including blankets, mats, tarpaulins, clothes, hygiene items including women items, cooking utensils, school children's items etc.),
- emergency sanitation,
- access to clean water,
- emergency health care, medical supplies,
- emergency shelter items,
- early emergency recovery items,
- logistics (access, road-clearing operations, etc),
- any other emergency assistance required.

3 - Duration expected for Actions in the proposed Decision:

The duration of humanitarian aid Actions shall be 3 months.

Expenditure under this Decision shall be eligible from 29 September 2009.

If the implementation of the Actions envisaged in this Decision is suspended due to *force majeure* or any comparable circumstance, the period of suspension will not be taken into account for the calculation of the duration of the humanitarian aid Actions.

Depending on the evolution of the situation in the field, the Commission reserves the right to terminate the Agreements signed with the implementing humanitarian organisations where the suspension of activities is for a period of more than one third of the total planned duration of the Action. In this respect, the procedure established in the general conditions of the specific agreement will be applied.

4 - Previous interventions/Decisions of the Commission within the context of the current crisis

List of previous DG ECHO operations in CAMBODIA/LAOS/VIETNAM

Decision Number	Decision Type	2007 EUR	2008 EUR	2009 EUR
ECHO/VNM/BUD/2007/01000	Emergency	2,000,000		
ECHO/-AS/BUD/2008/02000(*)	Emergency		1,500,000	
ECHO/DIP/BUD/2008/02000(*)	Non Emergency		4,003,120	
ECHO/VNM/BUD/2008/01000	Non Emergency		1,000,000	
ECHO/-FA/BUD/2009/05000	Emergency			1,500,000
	Subtotal	2,000,000	6,503,120	1,500,000
	Grand Total	10,003,120		

Dated : 30 September 2009
Source : HOPE

(*) decisions with more than one country

5 - Overview of donors' contributions

Donors in CAMBODIA/LAOS/VIET NAM the last 12 months					
1. EU Members States (*)		2. European Commission		3. Others	
	EUR		EUR		EUR
Austria		DG ECHO	3,000,000		
Belgium		Other services			
Bulgaria					
Cyprus					
Czech republic					
Denmark					
Estonia					
Finland	1,065,000				
France					
Germany	4,631,065				
Greece	15,000				
Hungary					
Ireland					
Italy	1,167,000				
Latvia					
Lithuania					
Luxemburg	100,000				
Malta					
Netherlands					
Poland					
Portugal					
Romania					
Slovakia					
Slovenie					
Spain					
Sweden	1,089,311				
United kingdom					
Subtotal	8,067,376	Subtotal	3,000,000	Subtotal	0
		Grand total	11,067,376		

Dated : 30 September 2009

(*) Source : DG ECHO 14 Points reporting for Members States. <https://webgate.ec.europa.eu/hac>
Empty cells means either no information is available or no contribution.

6 - Amount of Decision and distribution by specific objectives:

6.1. - Total amount of the Decision: EUR 2,000,000

6.2. - Budget breakdown by specific objectives

Principal objective: Principal objective: To provide primary emergency assistance to people affected by Typhoon Ketsana and its consequent hazards in Vietnam, Cambodia and Laos			
Specific objectives	Allocated amount by specific objective (EUR)	Geographical area of operation	Potential partners²
Specific objective 1: To provide life saving integrated assistance to the populations of Vietnam, Cambodia and Laos affected by Typhoon Ketsana and its consequent hazards	2,000,000	Vietnam, Cambodia and Laos	<u>Direct centralised management</u> - CROIX-ROUGE – DEU - CROIX-ROUGE - NL - CROIX-ROUGE – ESP - CROIX-ROUGE - FR - CARE – DEU - SCUK - OXFAM UK <u>Joint management</u> - IFRC-FICR
TOTAL:2,000,000			

² CARE INTERNATIONAL DEUTSCHLAND E.V. (DEU), CROIX-ROUGE FRANCAISE, CRUZ ROJA ESPAÑOLA, (E), DEUTSCHES ROTES KREUZ, (DEU), FEDERATION INTERNATIONALE DES SOCIETES DE LA CROIX-ROUGE ET DU CROISSANT ROUGE, HET NEDERLANDSE RODE KRUIS (NLD), OXFAM (GB), THE SAVE THE CHILDREN FUND (GBR)

7 – Evaluation

Under article 18 of Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid the Commission is required to "regularly assess humanitarian aid Actions financed by the Community in order to establish whether they have achieved their objectives and to produce guidelines for improving the effectiveness of subsequent Actions." These evaluations are structured and organised in overarching and cross cutting issues forming part of DG ECHO's Annual Strategy such as child-related issues, the security of relief workers, respect for human rights, gender. Each year, an indicative Evaluation Programme is established after a consultative process. This programme is flexible and can be adapted to include evaluations not foreseen in the initial programme, in response to particular events or changing circumstances. More information can be obtained at:

http://ec.europa.eu/echo/policies/evaluation/introduction_en.htm.