



**Emergency Humanitarian Aid Decision**

**23 02 01**

Title: Emergency humanitarian aid in favour of typhoon-affected population.

Location of operation: Vietnam

Amount of Decision: EUR 460,000

Decision reference number: ECHO/VNM/BUD/2006/01000

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**Explanatory Memorandum**

**1 - Rationale needs and target population:**

**1.1. - Rationale:**

Typhoon Xangsane came over the Philippines at the end of September 2006 and continued westwards across the South China Sea. Xangsane increased in power as it crossed the sea and hit the East coast of Vietnam on the morning of 1 October 2006.

Xangsane has been estimated as the strongest cyclone to hit Vietnam for two decades. It caused relatively few fatalities and injuries because of disaster preparedness but there is severe damage to buildings, agriculture and fisheries as well as flood damage.

Xangsane hit the coast as a level 2 cyclone and affected 10 provinces along the coast from Nghe An in the north to Gia Lai further south as well as the two provinces Kien Giang and Minh Hai in the southernmost tip of Vietnam<sup>1</sup>.

The initial disaster was well handled by the government who evacuated about 200,000 people from the path of the typhoon. This action helped to keep the casualties low.

The low loss of life has meant that there has been little media attention to this emergency. There is extensive physical damage with about 100,000 displaced persons and with the poorest being the most vulnerable.

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<sup>1</sup> Information from IFRC situation report and emergency appeal, 04/10/06.

DG ECHO<sup>2</sup> has a constant presence through its partners in Vietnam in the form of Disaster Preparedness. DIPECHO (Disaster Preparedness ECHO) is a programme set up by DG ECHO to improve the capacities of communities at risk to better prepare for and protect themselves against natural disasters. DIPECHO partners operating in Vietnam have good knowledge of the country and are well placed to respond to the effects of Typhoon Xangsane.

## **1.2. - Identified needs:**

### Shelter:

There has been considerable damage to housing, especially to the most vulnerable as their houses stood up least to the attacks of the typhoon. There is a need to provide short term disaster relief for the displaced and homeless.

People affected: 1,300,000 people were affected<sup>3</sup> by the typhoon. Some 268,155 houses reportedly collapsed, lost roofs or were flooded, with 6,256 houses being destroyed. 786 fishing boats were sunk; 1,278 hectares of aquaculture ruined; 8,000 cubic meters of dykes eroded; 4,594 hectares of rice and vegetables badly damaged; and 67,550 poultry lost.

### Livelihoods:

Damage to fishing boats, agriculture and infrastructure means that the poorest and most vulnerable are in immediate danger of destitution.

## **1.3. - Target population and regions concerned:**

The target population is the population affected by the typhoon Xangsane in the central region of Vietnam around the city of Da Nang in Quang Nam-Da Nang province.

## **1.4. - Risk assessment and possible constraints:**

As the typhoon season is continuing there is a risk of further major typhoons. In this context rehabilitation and livelihood recovery need to be done with typhoon resistance in mind. Disaster risk reduction is a cross-cutting issue in this decision to be applied by the partners at implementation.

## **2 - Objectives and components of the humanitarian intervention proposed:** <sup>4</sup>

### **2.1. - Objectives:**

**Principal objective:** To assist typhoon affected populations in Vietnam.

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<sup>2</sup> Directorate-General for Humanitarian Aid – ECHO.

<sup>3</sup> Information from IFRC situation report and emergency appeal, 04/10/06.

<sup>4</sup> Grants for the implementation of humanitarian aid within the meaning of Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid are awarded in accordance with the Financial Regulation, in particular Article 110 thereof, and its Implementing Rules in particular Article 168 thereof (Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002, OJ L248 of 16 September 2002 and No 2342/2002 of 23 December 2002, OJ L 357 of 31 December 2002).

Rate of financing: In accordance with Article 169 of the Financial Regulation, grants for the implementation of this Decision may finance 100% of the costs of an action.

**Specific objective:**

To assist typhoon affected victims through housing rehabilitation taking into consideration the need for disaster preparedness and recovery of lost livelihoods.

**2.2. - Components:****Rehabilitation of damaged housing.**

Over 200,000 houses were either damaged or destroyed. As in many similar situations, the most affected are those who were already the most vulnerable. This rehabilitation will include providing materials as well as technical knowledge and training.

Disaster-preparedness is mainstreamed into the projects by teaching how to incorporate typhoon-resistance in the rehabilitation of the buildings.

**Livelihoods.**

In addition to suffering damage to housing, some of the most vulnerable have lost their livelihoods. Damage to the fishing and farming livelihoods affects the most vulnerable and action taken here should help to stabilise some of those most affected by the typhoon.

**3 - Duration expected for actions in the proposed Decision:**

The duration of humanitarian aid operations shall be 6 months.

Expenditure under this Decision shall be eligible from 01/11 2006.

If the implementation of the actions envisaged in this Decision is suspended due to *force majeure* or any comparable circumstance, the period of suspension will not be taken into account for the calculation of the duration of the humanitarian aid operations.

Depending on the evolution of the situation in the field, the Commission reserves the right to terminate the agreements signed with the implementing humanitarian organisations where the suspension of activities is for a period of more than one third of the total planned duration of the action. In this respect, the procedure established in the general conditions of the specific agreement will be applied.

**4 - Previous interventions/Decisions of the Commission within the context of the current crisis:**

List of previous DG ECHO operations in Vietnam				
Decision Number	Decision Type	2004 EUR	2005 EUR	2006 EUR
	Subtotal	0	0	0
	Grand Total	0		

Dated : 31 October 2006  
Source : HOPE

The last decision for operations in Vietnam was to contribute to the fight against SARS in SE Asia in 2003, decision **ECHO/TPS/210/2003/09000** for **EUR 1,600,000**. The part relating to Vietnam cost EUR 102,000

## 5 - Overview of donors:

Donors in Vietnam the last 12 months					
1. EU Members States (*)		2. European Commission		3. Others	
	EUR		EUR		EUR
Austria		DG ECHO	0		
Belgium		Other services			
Cyprus					
Czech republic	262,237				
Denmark					
Estonia					
Finland					
France					
Germany	649,475				
Greece					
Hungary					
Ireland					
Italy					
Latvia					
Lithuania					
Luxemburg					
Malta					
Netherlands					
Poland					
Portugal					
Slovakia					
Slovenie					
Spain					
Sweden	159,490				
United kingdom					
Subtotal	1,071,202	Subtotal	0	Subtotal	0
		Grand total	1,071,202		

Dated : 31 October 2006

(\*) Source : DG ECHO 14 Points reporting for Members States. <https://hac.ec.europa.eu>  
Empty cells means either no information is available or no contribution.

## 6 - Amount of decision and distribution by specific objectives:

### 6.1. - Total amount of the decision: EUR 460,000

## 6.2. - Budget breakdown by specific objective

<b>Principal objective:</b> <i>To assist typhoon affected populations in Vietnam.</i>			
<b>Specific objectives</b>	<b>Allocated amount by specific objective (EUR)</b>	<b>Geographical area of operation</b>	<b>Potential partners<sup>5</sup></b>
Specific objective 1: To assist typhoon affected victims through housing rehabilitation taking into consideration the need for disaster preparedness and recovery of lost livelihoods.	460,000		- DWF, - CARE (DE), - SCF(UK), - World Vision
Total	460,000		

<sup>5</sup> Development Workshop France, CARE Germany, Save the Children UK, World Vision Germany.

**7 - Budget Impact article 23 02 01**

-	CE (EUR)
Initial Available Appropriations for 2006	470,429,000
Other appropriations (re-use of 2006 and old recoveries)	3,901,908
Reinforcement from emergency aid reserve	140,000,000
Transfers Commission	-
<b>Total Available Appropriations</b>	<b>614,330,908</b>
Total executed to date (26/10/2006)	609,817,000
Available remaining	4,513,908
<b>Total amount of the Decision</b>	<b>460,000</b>

**COMMISSION DECISION**  
**of**  
**on the financing of emergency humanitarian operations from the general budget of the**  
**European Union in Vietnam**

**THE COMMISSION OF THE EUROPEAN COMMUNITIES,**

Having regard to the Treaty establishing the European Community,  
Having regard to Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid<sup>6</sup>, and in particular Article 13 thereof,

Whereas:

- (1) Typhoon Xangsane hit the East coast of Vietnam on the morning of 1 October 2006. Xangsane has been estimated as the strongest cyclone to hit Vietnam for two decades. It caused severe damage to buildings, damage to agriculture and fisheries as well as flood damage.
- (2) As a consequence, there are 100,000 typhoon affected people who are in need of shelter and livelihood rehabilitation.
- (3) Humanitarian aid operations financed by this Decision should be of a maximum duration of 6 months.
- (4) It is estimated that an amount of EUR 460,000 from budget line 23 02 01 of the general budget of the European Union is necessary to provide humanitarian assistance to over 100,000 typhoon affected people in Vietnam, taking into account the available budget, other donors-contributions and other factors.

HAS DECIDED AS FOLLOWS:

*Article 1*

1. In accordance with the objectives and general principles of humanitarian aid, the Commission hereby approves a total amount of EUR 460,000 for emergency humanitarian aid operations to provide the necessary assistance and relief to 100,000 typhoon affected people in Vietnam by using line 23 02 01 of the 2006 general budget of the European Union.
2. In accordance with Article 2 (a) of Council Regulation No.1257/96, the humanitarian operations shall be implemented in the pursuance of the following specific objective:
  - To assist typhoon affected victims through housing rehabilitation taking into consideration the need for disaster preparedness and recovery of lost livelihoods.

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OJ L 163, 2.7.1996, p. 1-6

The total amount of this decision is allocated to this objective.

*Article 2*

1. The implementation of humanitarian aid operations funded by this Decision shall have a maximum duration of 6 months from their starting date.
2. Expenditure under this Decision shall be eligible from 01 November 2006.
3. If the operations envisaged in this Decision are suspended owing to *force majeure* or comparable circumstances, the period of suspension shall not be taken into account for the calculation of the duration of the humanitarian aid operations.

*Article 3*

This Decision shall take effect on the date of its adoption.

Done at Brussels,

For the Commission

Member of the Commission