



Humanitarian Aid Decision

23 02 01

Title: Humanitarian assistance to the victims of the 8 October 2005 earthquake in Pakistan

Location of operation: Pakistan

Amount of Decision: EUR 1,000,000

Decision reference number: ECHO/PAK/BUD/2006/01000

Explanatory Memorandum

1 - Rationale, needs and target population.

1.1. - Rationale :

Following the earthquake of October 8th, 2005, and over 1,000 aftershocks in the months that followed, 3.5 million people were affected. Despite progress towards rehabilitation during 2006, an estimated¹ 1.8 million people will face the forthcoming winter in temporary shelters and tents, many still requiring ongoing humanitarian assistance. To ensure that this ongoing humanitarian aid continues to reach these vulnerable populations during the winter, as well as to monitor the condition of these populations, additional logistics support, notably with helicopters, is necessary. Such support will help these populations to survive through the winter, and will limit the possible mass displacement of these populations - with all the humanitarian consequences of this in winter - to lower areas. It will also limit the possible increase of displaced camp populations through the winter months, as well as the creation of informal camps that would be difficult to assist.

1.2. - Identified needs :

With primary roads still subject to periods of closure, and the repair of secondary roads not yet completed, large areas will be cut off during the winter months². There is thus a need for logistics support to ensure access for the ongoing humanitarian relief effort. This will enable field evaluation of emergency needs and facilitate access for personnel such as medical staff,

¹ : source Oxfam

² Source : UNWFP

as well as medical evacuations, as well as cargo such as medicines, and nutritional and essential relief items where necessary.

1.3. - Target population and regions concerned :

An estimated³ 118,000 households, or 670,000 people, could be isolated and inaccessible during the winter months in the event of harsh weather in the highland areas of Pakistani Kashmir and the North West Frontier Province (NWFP) of Pakistan, and thus additional logistics support will be required to ensure continued access and monitoring for ongoing humanitarian relief for these populations.

1.4. - Risk assessment and possible constraints :

The main constraints are difficult mountain terrain, and winter weather. In addition, political-military issues related to the 'war against terror' or tensions between Pakistan and India, may constrain access in NWFP and Kashmir.

2 - Objectives and components of the humanitarian intervention proposed: ⁴

2.1. - Objectives :

Principal objective: To facilitate the delivery of humanitarian relief to victims of the earthquake through the winter

Specific objectives: To provide logistics support to ensure the timely delivery of humanitarian relief

2.2. - Components :

To provide an appropriate logistical support, notably air transport, to facilitate humanitarian assessments, relief activities and response. For example, safe and reliable transport of personnel such as medical staff, as well as medical evacuations. In addition, cargo such as medicines, and nutritional and essential relief items where necessary.

Thus supported, key ongoing humanitarian assistance will continue. In particular, this will facilitate the functioning of remote health facilities, a key component in reporting on any deterioration in humanitarian conditions.

³ Source : UNWFP

⁴ Grants for the implementation of humanitarian aid within the meaning of Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid are awarded in accordance with the Financial Regulation, in particular Article 110 thereof, and its Implementing Rules in particular Article 168 thereof (Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002, OJ L248 of 16 September 2002 and No 2342/2002 of 23 December 2002, OJ L 357 of 31 December 2002).

Rate of financing: In accordance with Article 169 of the Financial Regulation, grants for the implementation of this Decision may finance 100% of the costs of an action.

Humanitarian aid operations funded by the Commission are implemented by NGOs and the Red Cross organisations on the basis of Framework Partnership Agreements (FPA) (in conformity with Article 163 of the Implementing Rules of the Financial Regulation) and by United Nations agencies based on the Financial and Administrative Framework Agreement (FAFA). The standards and criteria established in DG ECHO's standard Framework Partnership Agreement to which NGO's and International organisations have to adhere and the procedures and criteria needed to become a partner may be found at http://ec.europa.eu/echo/partners/index_en.htm

3 - Duration expected for actions in the proposed Decision:

The duration for the implementation of this Decision shall be 5 months to cover the needs over the winter period.

Humanitarian operations funded by this decision must be implemented within this period.

Expenditure under this Decision shall be eligible from 15 November 2006, with the onset of the winter conditions that make this logistics assistance necessary.

Start Date : 15 November 2006

If the implementation of the actions envisaged in this Decision is suspended due to *force majeure* or any comparable circumstance, the period of suspension will not be taken into account for the calculation of the duration of the humanitarian aid operations.

Depending on the evolution of the situation in the field, the Commission reserves the right to terminate the agreements signed with the implementing humanitarian organisations where the suspension of activities is for a period of more than one third of the total planned duration of the action. In this respect, the procedure established in the general conditions of the specific agreement will be applied.

5 - Overview of donors' contributions

Donors in Pakistan the last 12 months					
1. EU Members States (*)		2. European Commission		3. Others	
	EUR		EUR		EUR
Austria	1,340,074	DG ECHO	30,666,667		
Belgium	1,480,202	Other services			
Cyprus					
Czech republic					
Denmark	4,289,545				
Estonia					
Finland	5,400,000				
France	787,500				
Germany	10,667,051				
Greece	80,000				
Hungary					
Ireland	4,000,000				
Italy	734,000				
Latvia					
Lithuania					
Luxemburg	2,273,924				
Malta					
Netherlands	7,659,192				
Poland					
Portugal					
Slovakia					
Slovenie	79,663				
Spain					
Sweden	2,996,596				
United kingdom	24,516,616				
Subtotal	66,304,363	Subtotal	30,666,667	Subtotal	0
		Grand total	96,971,030		

Dated : 07 November 2006

(*) Source : DG ECHO 14 Points reporting for Members States. <https://hac.ec.europa.eu>
Empty cells means either no information is available or no contribution.

6 - Amount of decision and distribution by specific objectives:

6.1. - Total amount of the decision: EUR 1,000,000

6.2. - Budget breakdown by specific objectives

Principal objective: <i>To facilitate the delivery of humanitarian relief to victims of the earthquake through the winter</i>				
Specific objectives	Allocated amount by specific objective (EUR)	Geographical area of operation	Activities	Potential partners⁵
Specific objective 1: To provide logistics support to ensure the timely delivery of humanitarian relief	1,000,000	Northwest Frontier Province, Pakistan administered Kashmir.	Logistics support, notably air transport	WFP
TOTAL:	1,000,000			

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7 - Evaluation

Under article 18 of Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid the Commission is required to "regularly assess humanitarian aid operations financed by the Community in order to establish whether they have achieved their objectives and to produce guidelines for improving the effectiveness of subsequent operations." These evaluations are structured and organised in overarching and cross cutting issues forming part of DG ECHO's Annual Strategy such as child-related issues, the security of relief workers, respect for human rights, gender. Each year, an indicative Evaluation Programme is established after a consultative process. This programme is flexible and can be adapted to include evaluations not foreseen in the initial programme, in response to particular events or changing circumstances. More information can be obtained at:

http://ec.europa.eu/echo/evaluation/index_en.htm.

8 - Budget Impact article 23 02 01

-	CE (EUR)
Initial Available Appropriations for 2006	470,429,000
Other appropriations (re-use of 2006 and old recoveries)	3,701,907
Reinforcement from emergency aid reserve	140,000,000
Transfers Commission	-
Total available appropriations	614,130,907
Total executed to date (6 November 2006)	610,277,000
Available remaining	3,853,907
Total amount of the Decision	1,000,000

COMMISSION DECISION
of
on the financing of humanitarian operations from the general budget of the European Union in Pakistan

THE COMMISSION OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Community,
Having regard to Council Regulation (EC) No.1257/96 of 20 June 1996 concerning humanitarian aid⁶, and in particular Article 14 thereof:

Whereas:

- (1) Following the October 8th 2005 earthquake, and multiple aftershocks, over 3.5 million people were affected. Of these up to 1.8 million are estimated to be facing the forthcoming winter in temporary shelters and tents;
- (2) Without additional logistics support, such as air transport, an estimated 118,000 households in highland areas risk becoming isolated and inaccessible to ongoing humanitarian assistance during the forthcoming winter;
- (3) An assessment of the humanitarian situation leads to the conclusion that humanitarian aid operations should be financed by the Community for a period of 5 months;
- (4) It is estimated that an amount of EUR 1,000,000 from budget line 23 02 01 of the general budget of the European Union is necessary to provide humanitarian assistance to over 118,000 earthquake affected households in highland areas of Pakistan, taking into account the available budget, other donors contributions and other factors.

HAS DECIDED AS FOLLOWS:

Article 1

1. In accordance with the objectives and general principles of humanitarian aid, the Commission hereby approves a total amount of EUR 1,000,000 for humanitarian assistance to the victims of the 8 October 2005 earthquake in Pakistan from article 23 02 01 of the 2006 general budget of the European Union.

2. In accordance with Article 2 (a) of Council Regulation No.1257/96, the humanitarian operations shall be implemented in the pursuance of the following specific objective :

To provide logistics support to ensure the timely delivery of humanitarian relief .

The total amount of this decision is allocated to this objective.

Article 2

1. The duration for the implementation of this decision shall be for a maximum period of 5 months, starting on 15 November 2006.
2. Expenditure under this Decision shall be eligible from 15 November 2006.
3. If the operations envisaged in this Decision are suspended owing to *force majeure* or comparable circumstances, the period of suspension shall not be taken into account for the calculation of the duration of the implementation of this Decision.

Article 4

This Decision will take effect on the date of its adoption.

Done at Brussels,

For the Commission

Member of the Commission